1 OPEN EXECUTIVE SESSION TO CONSIDER AN ORIGINAL BILL

2 ENTITLED THE "TAX CUTS AND JOBS ACT"

3 MONDAY, NOVEMBER 13, 2017

4 U.S. Senate,

5 Committee on Finance,

6 Washington, DC.

7 The hearing was convened, pursuant to notice, at
8 3 p.m., in Room 216, Hart Senate Office Building, Hon.
9 Orrin G. Hatch (chairman of the committee) presiding.

Present: Senators Grassley, Crapo, Roberts, Enzi,
 Cornyn, Thune, Portman, Toomey, Heller, Scott, Cassidy,
 Wyden, Stabenow, Cantwell, Nelson, Carper, Cardin, Brown,
 Bennet, Casey, Warner, and McCaskill.

14 Also present: Republican Staff: Jennifer Acuna, 15 Senior Tax Counsel and Policy Advisor; Chris Armstrong, 16 Chief Oversight Counsel; Tony Coughlan, Senior Tax 17 Counsel; Bryan Hickman, Senior Counsel; Matt Hoffman, Policy Director; Jay Khosla, Staff Director; Jennifer 18 19 Kuskowski, Health Policy Director; Alex Monie, 20 Professional Staff Member; Eric Oman, Senior Policy 21 Advisor for Tax and Accounting; Martin Pippins, Detailee; 22 Mark Prater, Deputy Staff Director and Senior Tax 23 Counsel; Preston Rutledge, Senior Tax and Benefits 24 Counsel; Jeff Wrase, Chief Economist; and Nicholas Wyatt, 25 Tax and Nominations Professional Staff Member.

1 Democratic Staff: Ryan Abraham, Senior Tax and Energy Counsel; Robert Andres, Tax Policy Analyst; 2 Christopher Arneson, Tax Policy Advisor; Adam Carasso, 3 4 Senior Tax and Economic Advisor; Ryan Carey, Press Secretary and Speech Writer; Michael Evans, General 5 6 Counsel; Elizabeth Jurinka, Chief Health Advisor; Sarah 7 Schaefer, Tax Policy Advisor, Small Business and Pass-8 Throughs; Joshua Sheinkman, Staff Director; Tiffany 9 Smith, Chief Tax Counsel; Arielle Woronoff, Senior Health Counsel; and Drew Crouch, Senior Tax and ERISA Counsel. 10 11 Non-Designated Staff: Jewel Harper, Senior Deputy Clerk; Joshua LeVasseur, Chief Clerk and Historian; 12 13 Susanna Segal, Deputy Clerk; and Athena Schritz, Hearing

14 Clerk.

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OPENING STATEMENT OF HON. ORRIN G. HATCH, A U.S. SENATOR
 FROM UTAH, CHAIRMAN, COMMITTEE ON FINANCE

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The Chairman. The committee will come to order.
Today the committee has before it a Chairman's mark
of an original bill entitled The Tax Cuts and Jobs Act.
This legislation, if enacted, would make a number of
important reforms to our Nation's tax system and relieve
the tax burden on American taxpayers, with a focus on the
middle-class families.

Today's markup is the culmination of a year's long tax reform effort. On this committee, both parties have been engaged in this endeavor, which has included the work of multiple chairmen from both sides of the aisle and almost every member has participated in this process.

16 Our former chairman, Senator Max Baucus, was very 17 much engaged in this effort, as was his counterpart on 18 the Republican side, another former chairman, Senator 19 Grassley.

20 My Ranking Member, Senator Wyden, has also done a 21 great deal of work on this effort, both as previous 22 chairman of the committee and as a long-time committee 23 member.

24 Others who have served on this committee and most of 25 those who are now on the committee have done a great deal

1 of work to advance tax reform.

I want to thank all of my colleagues for their workover the years to get us to this point.

I will have more to say about members' individual contributions in the coming days. For now, I would like to take a few moments to talk about some of the highlights in the bill that will be before us today and this week.

9 First and foremost, this legislation will provide 10 much needed tax relief to American workers and families. 11 It reduces rates across the board, particularly for those 12 in the middle class who have struggled to get through the 13 past 8 years of economic stagnation.

14 It provides substantial benefits for parents and 15 families and preserves a number of key elements of our 16 existing tax code. The bill modifies the bracket 17 schedule, setting up seven separate tax brackets, the 18 lowest at 10 percent and the highest at 38.5 percent.

19 There is also an expanded zero tax bracket, meaning 20 more families will see their tax liability eliminated 21 entirely.

22 While the unified framework that congressional and 23 administrative leaders released last month envisioned 24 fewer rate brackets, we found that the additional 25 brackets help us to better target tax relief to lower-

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1 income Americans and to the middle class.

However, even with the additional brackets, the system will be much simpler for the vast majority of taxpayers, because the bill nearly doubles the standard deduction up to \$12,000 for individuals, \$24,000 for married couples, and \$18,000 for single parents.

7 This, as I just mentioned, effectively expands the 8 zero tax bracket and reduces the tax burden for millions 9 of families, removing entirely the tax liability for many 10 others, eliminating their need to itemize deductions.

According to projections, more than 90 percent of taxpayers will use the standard deduction under this plan -- that is in contrast to around 70 percent today -which makes the process of computing and filing one's taxes a much simpler proposition.

The bill also expands the child tax credit from \$1,000 to \$1,650 and substantially lifts existing income caps on the credit, allowing many more parents to claim the credit, and giving additional tax relief to middleclass families.

21 Let me give a couple of examples of how this will
22 help.

23 Under our bill, a family of four, making the U.S.
24 median family income of around \$73,000 a year, will see
25 their federal income taxes reduced by more than 40

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1 percent.

In specific dollar terms, that is a reduction of nearly \$1,500 for a single year. That is about \$125 more take-home pay for every month for a single parent making \$41,000 a year. They will receive a tax cut of more than \$1,000, which cuts their overall tax liability by a little more than half.

8 That is real money that will help tens of millions 9 of American families make ends meet, save for the future, 10 or simply improve their quality of life.

11 Our bill also preserves the mortgage interest 12 deduction and the deduction for charitable contributions. 13 Those are two really important provisions that many 14 support and want to keep in place.

We have also gotten a number of letters and heard statements from many of our Democratic colleagues urging us to maintain a number of other provisions in the current code. For example, I received a letter last week signed by 16 Senate Democrats urging us to, quote, "protect existing tax incentives that promote retirement savings among American workers," unquote.

22 Our bill, in accord with the urging of these 23 colleagues, Democrat colleagues, keeps the most popular 24 retirement savings programs, 401(k)s and individual 25 retirement accounts, fully in place.

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Others have weighed in on things like the adoption tax credit or the deduction for medical expenses, both of which are unchanged in this legislation. And we have gotten word from colleagues about their desire to keep the earned income tax credit where it is. Our bill protects that provision, as well.

7 Thus far, I have only mentioned the individual 8 reforms in the bill. But if you look at the policies I 9 have mentioned, you should notice that they represent 10 ideas that both Republicans and Democrats tend to 11 support.

12 In fact, our Ranking Member introduced legislation a 13 few years back that would have significantly brought down 14 individual rates across the board, in a fashion similar 15 to the approach outlined in our framework, I might add, 16 and nearly tripled the standard deduction.

17 It would have also repealed the alternative minimum 18 tax, as would the bill we are debating today.

19 In those and other respects, that previous20 legislation is pretty similar to ours.

21 On the business side, our bill will permanently 22 lower the corporate tax rate to 20 percent. The current 23 25 percent corporate tax rate is the highest in the 24 industrialized world. Actually, it is 35 percent 25 corporate tax rate. That is the highest in the

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1 industrialized world.

2 This is a drag on our economy and one of the few 3 factors continually chasing companies and economic 4 activity offshore.

5 If this idea sounds familiar, it should. Members of 6 both parties for years now have called for lowering the 7 corporate tax rate, recognizing that by being so out of 8 step with the rest of the industrialized world, we put 9 American companies, the workers they employ, and the 10 customers they serve at a major disadvantage.

11 For example, in this legislation, with former 12 Senator Coats, Senator Wyden proposed reducing the 13 corporate tax rate to 24 percent. Two years ago, our 14 bipartisan working group on business tax code, chaired by 15 Senators Cardin and Thune, said that business taxes 16 should be lower. In fact, that recommendation was the 17 first principle of business tax reform listed in their 18 report to the committee and the Senate as a whole.

President Obama, in one of his later budgets, proposed reducing corporate tax rates to as low as 25 percent for certain sectors. And last year, President Bill Clinton, even as his wife's presidential campaign was calling for an increase in corporate taxes, said that we should lower our corporate rates. He wanted to lower them to be more on a par with our foreign competitors.

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We place the rate at 20 percent in our bill, which
 is slightly below the current average of OECD countries.

Our bill also lowers the burden on small businesses through a fairly unique approach. For pass-through businesses whose income is taxed on individual returns, our bill provides a simple tax deduction for qualified business income, leaving regular compensation to be taxed at the individual rates.

9 The mechanism involved uses existing provisions of 10 the tax code which businesses are accustomed to dealing 11 with and have a large body of precedent behind them. The 12 mechanism provides firm policing against anyone thinking 13 about mischaracterization of one form of income as 14 another in order to unduly lower their tax bill.

Our legislation also expands the availability of cash accounting in order to allow more businesses to simplify their accounting methods.

18 It expands Section 179 expensing for small 19 businesses in order to help owners invest and expand 20 their businesses so they can increase productivity and 21 hire more workers.

The bill also provides businesses with full and immediate expensing for new equipment, again, to enhance productivity, create jobs, and grow wages for American workers. Finally, the bill modernizes our archaic international tax system, moving us more toward a territorial tax system. Our current worldwide system is another element of our tax code that chases jobs, economic activity, and investment out of the United States.

7 Under this legislation, American multinationals will
8 be able to bring funds from their foreign subsidiaries
9 back into the U.S. without facing tax liability.

10 That means an end to the, quote, "lockout effect," 11 unquote, which, in turn, means more investment, 12 production, and economic growth right here in America, 13 which, of course, translates into more jobs and better 14 wages for taxpayers.

To provide safeguards, our bill also includes
provisions to prevent earnings stripping and other
practices that erode our tax base. This is another area
where both parties tend to agree.

In 2015, for example, a bipartisan working group on international tax reform, which was co-chaired by Senator Portman and the current Senate Minority Leader, assessed the problems with the current international tax system and recommended changes entirely consistent with the ones that we are proposing today in this legislation.

25 Long story short, our proposed international reforms

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are not just a Republican wish list or some sort of favor
 to big companies. They are, in fact, well within the
 bipartisan mainstream.

All told, the business tax proposals in our bill are designed to grow our economy, increase wages, promote the expansion of businesses, and, of course, create jobs. These sections of our bill will modernize our business tax system, finally updating it for the 21st Century.

9 Thus far, I have only gone over some of the 10 highlights of the bill. There is more about the bill to 11 discuss, which we will get to throughout the course of 12 this markup.

However, before I conclude, I do want to respond in advance to some of the claims we are certain to hear this week about this legislation. There are a number of myths being spread about this bill and what we intend to accomplish. I want to put some of those to bed right now.

For example, I am quite certain we will hear a lot about supposed process styles here today. We will hear that we are rushing it, rushing the bill through the committee, and that we have not had enough hearings. We will also likely hear about bills drafted in secret and Democrats being shut out of the process. Well, let me set the record straight on these

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points. Under no objective standard is this bill being rushed or forced through this committee or through either congressional chamber.

As I noted earlier, this committee's efforts on tax reform go back years. Let me outline some of the work we have done to lay the groundwork just since I became lead Republican on the committee in 2011.

8 In that time span, just short of 7 years, we have 9 held about 70 tax hearings, most of which included in-10 depth discussions on ways to improve our code. In the 11 first year, I was joined by all the Republicans on the 12 committee in submitting 21 pages of tax reform 13 recommendations to the so-called super committee. This 14 was the start of laying the groundwork.

15 Chairman Baucus and I, as part of our, quote, "blank 16 slate," unquote, approach in 2013, produced 10 separate 17 bipartisan options papers, discussing concrete policy 18 solutions to fixing our tax code.

At the end of 2014, I released an extensive report, more than 300 pages long, discussing in some detail ideas and principles to be considered during the tax reform debate.

The following year, Senator Wyden and I oversaw the creation of five separate bipartisan working groups, all of whom produced reports which provided the foundation

for even more hearings. In other words, we have
 discussed all of these topics at length.

We will also be walking through the bill as part of this markup. There is, quite simply, no reasonable basis to claim that more hearings, more discussion, and more deliberation have to take place before we can move forward.

8 Virtually every proposal contained in this bill has 9 been the subject of public debate for many years. 10 Working with colleagues and Congress and the 11 Administration and after close consultation with 12 committee members, we have put together this Chairman's 13 mark.

There is nothing unusual about this process, except that, with other matters, we do not usually spend so many years of study and discussion before putting more concrete proposals together.

Furthermore, I have personally invited Democrats to participate in this process on a number of occasions, both publicly and privately. I have sat in our committee in front of cameras and microphones and asked colleagues to come to the table with objective minds and without preconditions.

24 Our friends on the other side decided it was in 25 their best interest to put some fairly strict

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preconditions on their involvement. Some of those
preconditions did shift a bit over time, like the laterretracted, specious demand that President Trump release
his tax returns before Democrats would come to the table,
an ultimatum made by key members of the Senate Democratic
leadership.

7 But one precondition that never went away and was 8 shared by almost every Democrat in the Senate was the 9 demand that Republicans swear off the use of budget 10 reconciliation before any real bipartisan discussions 11 take place.

Forty-five Democrats signed a letter in August stating that the public abandonment of budget reconciliation was, in their words, a, quote, "prerequisite to any bipartisan tax reform effort," unquote.

Essentially, our colleagues demanded that we empower them to kill any potential tax reform bill before they would even begin talks.

That is not the kind of statement one usually hears from someone who wants to work in good faith toward shared goals.

It is also at odds with the history of the Senate.
Over the years, the Senate has moved many tax bills
through reconciliation and in almost all cases, the bills

1 ended up getting votes from both parties.

2 Reconciliation in no way precludes the possibility 3 of bipartisanship, and Republicans were prepared to 4 follow a similar route with this particular process, as 5 was followed in previous tax bills and budget bills. 6 Just so everyone is clear, it was the Democrats' own 7 preconditions that kept them from engaging on tax reform. 8 There was an open seat at the negotiating table. Thev 9 collectively chose not to sit in it. 10 Another claim I expect to hear is that our bill is a massive tax cut for the so-called rich. That is always a 11 12 claim from the Democrats. This claim, of course, is 13 false. Under the bill, the top rate will go down by 14 roughly 1 percentage point, but the bill repeats a number 15 of tax credits and deductions, many of which 16 disproportionately benefit the wealthy, meaning that the 17 slightly lower rates will apply to a larger base of 18 income.

19 The Joint Committee on Taxation produced a 20 distribution table that clarifies a number of key points, 21 including the fact that Americans at all income 22 categories will receive a tax break under our bill, with 23 the middle class getting a larger percentage of the 24 reduction.

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The Joint Committee on Taxation also found that our

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bill will not shift the tax burden from the high end onto
 taxpayers down in lower brackets.

In fact, according to JCT, those with incomes of \$1
million a year or more will see their share of the
overall tax burden go up.

So while the bill lowers rates across the board, it
actually increases the share of taxes paid by those
earning \$1 million or more in annual income.

9 Let me just say that again. Our bill increases the 10 share of the overall tax burden paid by millionaires and 11 billionaires.

Let me address another JCT analysis that includes more good news. Some of my colleagues have latched onto a JCT table showing that some percentages of taxpayers in the individual cohorts will see their taxes go up under the bill. I believe the talking point is that 13 million families in the middle class will see their taxes go up next year if the bill becomes law.

Now, let us set aside the fact that it is virtually impossible to create a tax plan that will impact every taxpayer the same way. Let us assume, for the sake of argument, that my colleagues' estimates, which include virtually no context, are correct. Even then, the critics of our bill are missing the forest for the trees. They would have the American people believe that the

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real story is that a relatively small minority of 1 2 taxpayers could see a slight increase in their taxes, 3 with the biggest proportion of overall increases going to 4 upper middle-class taxpayers. But to do that, they have to obfuscate the fact that under that same JCT analysis, 5 6 about 90 percent of those same middle-class taxpayers are 7 getting a tax cut. At the very least, they are held 8 harmless under our plan.

9 I know my colleagues prefer to label any Republican 10 tax proposal as a massive tax cut for the rich, but that 11 is not the case here. Our bill is primarily focused on 12 tax relief for middle- and lower-income taxpayers. And 13 the analysis by our nonpartisan congressional scorekeeper 14 has confirmed that the legislation we have crafted 15 accomplishes that goal.

I am sure we will also hear more about tax breaks for big corporations under the bill. Yet, I would think that anyone who has previously gone on record in support of lowering the corporate tax rate will refrain from attacking this bill for doing just that. Of course, I will not hold my breath on that.

But if that simple baseline of intellectual honesty were to be observed in this markup, most of the Democrats on this committee would be unable to criticize our effort to lower corporate rates, as most of them have endorsed a

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1 similar approach in the recent past.

Now, I am sure we will also hear about the death tax today, but I hope that with that discussion we will get an explanation from some of our Democrat colleagues, including my friend and Ranking Member, why they are so critical of our efforts to simply mitigate the impact of the death tax, when they voted in the past to repeal the tax entirely.

9 I also hope they will have an explanation for 10 America's farmers and businesses for why their deaths 11 should be considered a taxable event when they choose to 12 pass their life's work, which has already been taxed at 13 least once already, to the next generation.

Another matter that we will likely hear about this week is the state and local tax deduction. I am sure a number of our Democratic colleagues will argue that the deduction is an absolute necessity.

I plan to ask them why they want to forego middle class tax relief in order to preserve a tax deduction that overwhelmingly benefits the taxpayers at the very high end of the income spectrum, particularly after they have been publicly lamenting the very idea of cutting taxes for the so-called rich.

I could go on here, but I think my overall point is pretty clear. So far, we have heard a number of attacks

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on our tax reform bill that just cannot withstand much objective scrutiny. But once again, objectivity is not really in order these days.

At this point, one thing should be clear. Our goal with this effort is to provide tax relief and bigger paychecks to low- and middle-income families and to make America a better place to start and grow a business.

8 There are many in the middle class who have felt 9 left behind in this sluggish economy under the previous 10 Administration, and they feel that they are not being 11 heard. We have an opportunity this week to show that we 12 are listening, that we will act to get the economy moving 13 again to provide better wages, more jobs, and new 14 opportunities for individuals and families in America.

We can act by reforming our broken tax code in a manner that will provide a growing economy for the benefit of all Americans and tax relief targeted toward the middle class.

I want to once again thank all of my colleagues for their work to get us this far. I will have more to say about their individual efforts in the coming days. But before I conclude, I do want to note something that a few observers have recognized; namely, that the mark, as originally introduced, leaves us with some work to do in order to make the reforms permanent, particularly on the

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business side, where job creators need to be able to plan many years into the future.

We are, of course, aware of this problem and are working to ensure that the reduced rates and additional reforms designed to bring investment back to the United States and create more American jobs remain in place past the 10-year budget window.

8 There is no real cause for concern at this point, 9 but I do want to make clear that we are looking at a 10 number of alternatives that will fill the necessary gaps, 11 and we have every intention of making the business 12 reforms permanent.

Now, with that, I will turn to my good friend and colleague, Senator Wyden, the Ranking Member, for his opening remarks.

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OPENING STATEMENT OF HON. RON WYDEN, A U.S. SENATOR FROM
 OREGON

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Senator Wyden. Thank you very much, Mr. Chairman.
Mr. Chairman and colleagues, what started out as a
promise of a significant middle class tax cut has become
a multi-trillion dollar bait-and-switch, a massive
handout to multinational corporations and a bonanza for
tax cheats and powerful political donors.

For millions in the middle class, this will not be a tax cut at all. It will be a tax increase. So while corporations are celebrating being lavished with a holiday gift of trillions of dollars in tax cuts, middleclass families will have to hope they are lucky enough to avoid a tax hike they certainly cannot afford.

16 The fact is there is a massive gap between the 17 Republican rhetoric surrounding this bill and the reality 18 of what is on paper. The rhetoric has made this bill out 19 to be lasting and substantial tax relief for everybody in 20 the middle class. The reality is it is neither lasting 21 nor substantial.

22 So in the last few days, the baseless talking point 23 about an across-the-board guaranteed tax cut has been 24 weighed down with a whole bunch of Washington lingo. The 25 new line is this bill has always been about cutting taxes

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on average -- on average -- across a variety of income
 levels.

Anybody who has had a bad experience with a used car dealer ought to recognize that that kind of careful hedging is usually covering up one nasty surprise.

Now, for the middle class, the bill goes wrong right out of the gate by eliminating the state and local tax deduction. State and local taxes are how communities pay for firefighters, how they pay for police and schools and roads and bridges.

Americans get to deduct those taxes because of a longstanding principle that says the government should not reach into their pockets twice to double tax the same earnings.

15 The bill Republicans have on offer throws that 16 principle in the trash can.

Now, some Republican lawmakers and supporters of this bill want to say this is just a red-versus-blue issue, as if it is okay to knowingly harm people just because they take a different view of policy. But the red-versus-blue justification simply does not hold up to the facts.

It is not just Oregon, California, and the northeast that are going to take a hit if the state and local deduction goes away. It is also going to be millions of

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people in Wisconsin and Arizona, Georgia, the Carolinas,
 and a lot of places across the country that pulled the
 lever for Republicans last November.

This proposal specifically targets communities where the American dream has sparked economic growth and created opportunity and helped more and more people become middle class.

8 So eliminating the state and local deduction is not 9 about smart economic policy. In fact, it is sure to 10 leave many communities worse off.

11 Now, Republicans did not have to go down this road. 12 But because they insisted since day one that they ought 13 to use the most partisan process in Washington, known as 14 reconciliation, they have got to squeeze several trillion 15 dollars of tax handouts and corporate goodies into a \$1.5 16 trillion box. That means telling the middle class in 17 America to pay up.

18 At its core, this plan perpetuates what is most 19 rotten and unfair about the American tax system. The 20 reality is there are two tax systems in America. There 21 is one for the cop on the beat and the nurse in the 22 emergency room. For them, the system is strict, it is compulsory, and their taxes come straight out of every 23 24 single paycheck.

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Then there is another set of rules for the powerful,

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the well-connected, and the multinational corporations that have armies of tax lawyers and accountants. Those folks can pretty much pay what they want when they want to.

5 The proposal before the committee does nothing to 6 fix that imbalance. In fact, it worsens the division and 7 enshrines the sources of unfairness that lead so many 8 hardworking Americans to feel they have been kicked in 9 the gut around April 15th.

Americans are sick of watching corporations ship jobs overseas, abuse unfair loopholes, and shift their profits to fake headquarters on zero-tax islands. But this bill essentially tells those corporations you have been putting in lots of work chasing a rock-bottom tax rate, so let us go ahead and move the starting line even closer to zero.

Even worse, the massive giveaway is just one part of the story when it comes to the multinational corporation side of this bill. Under this Republican plan, multinational corporations will get an even bigger reward for doing business overseas than they will get for creating red-white-and-blue jobs here at home.

Imagine, colleagues, how that is going to sound to the residents of forgotten mill towns or cities where the main street is boarded up and the factory lights do not

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come on anymore. There are too many Americans who have lost jobs that paid middle-class wages and had to scrape together work wherever they could get it just to make ends meet.

5 They are tired of watching the same pattern over and 6 over again. And those who have waited decades for a 7 meaningful raise deserve better than to see Congress 8 reward corporations that flee the United States.

9 It should not come as a big surprise that the ideas I have described are a tough sell. But in another return 10 11 to the old playbook, the Administration and Republicans 12 have cracked out trickle-down fantasy math to justify 13 these corporate handouts. They are making big promises 14 about record wage increases, the economy kicking into 15 high gear, the tax cuts paying for themselves. But there 16 is no trustworthy independent analysis or historical 17 record to back up those claims.

18 Treasury Secretary Mnuchin even claimed that the tax 19 handouts would not just pay for themselves, but they 20 would raise an additional \$1 trillion on top of their 21 cost. How he came to that conclusion remains a mystery. 22 I will tell you, it sure sounds like a lot of hocus-pocus 23 arithmetic.

The Treasury Secretary also scrubbed from his department's website a recent analysis that said

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1 corporate shareholders, not workers, are the overwhelming 2 beneficiaries of tax cuts. And if you are tired of the 3 political back-and-forth on this one, you do not need to 4 listen to lawmakers. Listen to the corporate heads 5 themselves, who are talking about the investor calls they 6 are making.

7 They are already previewing plans to turn their tax
8 handouts into stock buybacks and other shareholder
9 goodies, not the new jobs, not the big wage increases
10 Republicans have been promising.

11 You do not have to take my word for it. Look at 12 what the corporations are saying on those investor calls. 13 So the millions of Americans who face a tax hike 14 directly caused by this bill will only be its first 15 victims. The hardworking people whose jobs are sent 16 abroad because of this bill are going to become victims 17 later on, as well.

Now, I am going to turn to the threat of exploding deficits. I would wager that the Republican deficit hawks who seem to fly away when this \$1.5 trillion bill was proposed are going to come flying back once it is enacted and the deficits pile up.

23 Members of the Administration and top Republicans in 24 Congress have already said that, quote, "entitlement 25 reform is going to be up after taxes."

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Folks, let us be clear. That is Washington-speak for going after Medicare and Medicaid and Social Security. And it is an old game plan, run up a big federal deficit and then insist that there is no choice but to force draconian cuts to the social safety net.

As Americans, we have seen this movie before. The first big legislative push after the Bush tax cuts was an attack on Social Security. Fortunately, it was stopped. It might be a lot harder this time.

10 If those cuts to our safety net programs happen, you 11 can add seniors and many of America's most vulnerable to 12 the list of victims of the bill.

I want to close with a comment on the process, which I consider to be a farce. And I was struck by the Chairman saying that Democrats could have been at the Finance tax table.

17 Colleagues, let us be clear. Nobody on this side 18 even knew where the Finance tax table was. We were not 19 invited. We never knew where it was.

20 Now, I see some in the Majority now saying that they 21 are faced with a choice between this unpopular tax bill 22 and looking like they will not be able to govern.

I want to be clear. I do not think those are the only options on the table. They sure were not the only options when Ronald Reagan and a big group of Democrats

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1 came together to pass tax reform.

Talk to Bill Bradley about it, one of our former colleagues. Best jump shot in the history of the Senate Finance Committee. And I will tell you, they were not the only options -- looking at an unpopular tax bill or saying you cannot govern -- when I got together with two respected senior Republican Senators, Judd Gregg and Dan Coats, now a member of the President's cabinet.

9 So there is still an opportunity to work on a 10 bipartisan basis, just the way Ronald Reagan did. It 11 means sitting down and spending the necessary time to 12 make sure, by getting ideas from both sides, that you 13 have not hurt the middle class. It means Democrats and 14 Republicans talking together instead of relying on 15 partisan trickery to speed a secretive bill to completion 16 before anybody really catches on.

Nobody has got to wave the white flag of surrender and just pass a partisan process and a partisan bill in order to avoid an unpopular bill.

Now, twice I have had a chance to talk with Democratic Senators and Administration officials. Both times, my Democratic colleagues and I made clear that we agree with Republicans that the tax code is a rotten, broken mess. We expressed our desire for bipartisan reform and we made it clear, as we have now for months,

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1 that we want to work with Republicans to do tax reform
2 done right.

The message we delivered was that real bipartisan, Reagan-style tax reform could pass with 70 or 80 votes, maybe even more. It could make the tax code a whole lot more fair, put money back in the pockets of middle-class families, and bring on a wave of new red-white-and-blue jobs.

9 Even before those meetings, Democrats shared with 10 Republicans our principles for reform. They focus on the 11 middle class, a focus on fiscal responsibility, and a 12 focus on protecting Medicare, Medicaid and Social 13 Security.

Twice, colleagues, in recent weeks, the President has said he is for those principles. But the fact is those principles have not been written down by the Congress on paper.

18 What is on offer is a rejection of the bipartisan approach. The bill before the committee has been in the 19 20 public view less than 4 days. It came out, in fact, just 21 as Veterans Day celebrations were kicking off. This 22 weekend, while I was marching in a parade in Albany, 23 Oregon, I looked for places to make a few quiet calls to 24 Washington to get the latest details, and I am sure my 25 colleagues were in the same boat.

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1 There has not been nor will there be, based on the 2 process at this point, a single hearing on the details of 3 this proposal.

4 I am sure somebody is going to say the committee can have a full debate right now, that this is our 5 6 opportunity to hash out our differences and work on tax 7 reform. But let us be clear, that is not the way Ronald 8 Reagan did it. That is not what they did when they spent 9 months with top Reagan officials going back-and-forth 10 with Democrats like Bill Bradley to talk about specifics, 11 talk about detailed provisions to make sure particularly 12 the middle class and small businesses would not get hurt 13 and that they would pass a bipartisan bill that would 14 give everybody a chance to get ahead.

What is going on now in the Senate Finance Committeeis an abandonment of the Reagan-style tax reform process.

The first votes are just around the corner and this bill is going to go through a lot of contortions in the days ahead. But I think we ought to be clear that as of now, the contortions are going to be about the same bottom line -- getting the biggest possible corporate handout on a strictly partisan basis through the Senate.

The bill has the power to reshape the American economy in ways that will leave a lot Americans worse off. It is going to raise taxes on millions in the

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1 middle class. It will give American multinational

2 corporations more relief for doing business overseas than 3 they get for doing business in our country.

I do not believe it is a radical idea to say the committee ought to take the time to consider these consequences before we start voting. There is bipartisan agreement that the tax code is a broken mess. So instead of the partisan process that will force middle-class families to pay up, to finance a handout for the multinationals, it is not too late to do this right.

11 Thank you, Mr. Chairman.

12 The Chairman. Thank you, Senator.

We will now proceed to member opening statements.
Because we are frequently strained for time during our
executive sessions, I tend to urge colleagues against
making opening statements.

However, I think we can all agree that this proceeding is a big different. As such, I am quite certain that most members have thoughts they would like to share before we begin consideration of the mark. So I am going to recognize members for that purpose, and in the appropriate order.

23 Under the committee rules, I want to be flexible,
24 but I ask that individual members limit their remarks to
25 not more than 4 minutes.

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3	Senator Grassley?											
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OPENING STATEMENT OF HON. CHUCK GRASSLEY, A U.S. SENATOR
 FROM IOWA

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Senator Grassley. I want to thank Chairman Hatch 4 5 and his staff for their tireless work in putting together 6 the Chairman's mark. When I do that, I think I speak 7 with some authority on the point that it takes a lot of 8 work to put it together, because I chaired this committee 9 at one time, when Chairman Baucus was the Ranking Member, 10 and we operated under the same reconciliation process that is being discouraged at this particular time. 11

We put together a mark to cut taxes in 2001 and did, and we were able to, through the hard work of my staff and the hard work of Senator Baucus' staff, put together something that got 25 percent of the Democratic Caucus to vote for.

So bipartisanship is very much an opportunity underreconciliation.

We now have a once-in-a-generation opportunity to modernize our tax code in a way that will provide significant middle-income tax cuts, while making the tax code simpler, fairer, and more pro-growth.

At the heart of this legislation is making good on a commitment to enact significant tax cuts for middleincome taxpayers. On average, middle-class families will

see their tax bill shrink by nearly \$1,500. Their child tax credit will increase from \$1,000 to \$1,650, which will help ease the financial strain for working families. By nearly doubling the standard deduction, many

5 lower-income taxpayers will be removed from the tax rolls 6 entirely. Moreover, the tax filing season will become 7 much more simplified for millions of Americans.

8 Small businesses will also see significant tax cuts 9 from the rate reductions on the individual side, but also 10 from an innovative pass-through business income 11 deduction.

12 This tax relief will incentivize investment back 13 into the business, creating jobs and spurring economic 14 growth. With small businesses responsible for a majority 15 of new jobs, this is a crucial component of the pro-job, 16 pro-growth tax framework.

17 The Chairman's mark will also bring our corporate 18 tax structure into the 21st Century. Our high corporate 19 tax rate and outdated worldwide tax system has put 20 American companies at a real competitive disadvantage 21 globally, costing American jobs.

22 Our corporate tax system has been strained to its 23 breaking point as we have battled corporate inversions 24 and foreign takeovers. Without action, we can expect 25 this trend not to only persist, but to grow in the coming

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1 years.

I know my Democratic colleagues have expressed 2 3 concern that we are moving too fast, but we have been 4 discussing tax reform for years and the time for action is right now. 5 6 The good work on the part of both Republican and 7 Democratic chairmen of this committee in the past has 8 helped lay the groundwork to get us where we are today. 9 I also understand that our Democratic colleagues 10 have vehemently objected to the use of reconciliation. 11 But past practices of this committee prove reconciliation 12 does not have to be synonymous with partisanship. 13 I know this from experience and I have already 14 referred to my work with Chairman Baucus and also Ranking 15 Member Baucus. As a result of that, we passed reconciliation legislation out of this committee with 16 17 strong bipartisan support, by a vote of 13-to-5. 18 So there is no reason for this to have to be a 19 partisan process today. 20 I vield. 21 The Chairman. Senator Cantwell? 22 23 24 25

OPENING STATEMENT OF HON. MARIA CANTWELL, A U.S. SENATOR
 FROM WASHINGTON

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Senator Cantwell. Mr. Chairman, I will try to do
my best, but this is pretty important legislation.

6 First, I want to say I do not agree with many of the 7 President's economic strategies. I do not believe in his 8 notion of fear and isolationism. I do not believe in his 9 notion of discussing things that are going to start trade 10 wars.

I do not believe in his lack of support for a functioning Export/Import Bank that will help U.S. manufacturers build products and seek homes and find their acceptance in international markets.

I do not support his notion that the FERC ought to mandate that consumers in Ohio or Pennsylvania or Kentucky pay higher electricity rates by forcing them to adhere to purchasing coal, because he wants to bring coal back. And I do not support his notion of cutting innovation and R&D in various sectors of our economy.

I sure do not think you have to apply the same kind of FERC logic on coal to oil and say that the only way that Amazon or Microsoft can get a tax break is if we destroy the great wilderness of the Arctic Wildlife Refuge. 1 So, no. I, too, had high hopes for what would be a 2 discussion about our corporate tax rate, having many 3 companies in my state that have to compete on an 4 international basis.

I hoped that we were going to have that discussion and when my colleagues on the other side of the aisle said it needed to be deficit-neutral, I listened. I thought, okay, this is interesting.

9 When they said we are going to close corporate 10 loopholes to pay for a corporate rate reduction, I 11 listened and I thought, well, maybe this is where we are 12 going to go; we are going to sit down in a collaborative 13 fashion and work together.

Mr. Chairman, you and I do have a good working relationship, but the notion that the President had a meeting of the Finance members to come down to the White House and I was not invited because I happen to represent a state that he did not win is a ridiculous idea.

So the notion that where we are today and my main objection is that instead of doing those things that we talked about on the corporate tax rate, looking at some of these things, like carried interest or like in-kind exchanges or the fact that golf courses get tax breaks, instead a big chunk of this bill is being paid for on the backs of middle-class families by taking away their

1 deductions, their local sales tax deduction from a state 2 like mine that does not have an income tax, from their 3 property taxes not being able to be deducted or the 4 mortgage deduction.

5 I know there are differences between the House and 6 the Senate bill. But this is not simplification of our 7 tax code. It is simply raising taxes on middle-class 8 families in my state and it is raising taxes on millions 9 of Americans across the United States to give a break to 10 the corporations.

11 So it is a very different structure than we talked 12 about. Now, most objecting -- because, Mr. Chairman, you 13 and I have worked very hard on trying to make more 14 affordable housing. But by getting rid of these 15 deductions on property taxes, on home mortgage, the 16 notion that you are getting rid of private activity bonds 17 in the House legislation, and that you are making changes 18 to the low income tax credit in this Senate bill is just making housing more expensive, at a time when we have a 19 20 record number of Americans who are in unaffordable 21 housing situations.

22 So I look at our challenges -- and I know that you 23 or some of our colleagues talked about the small business 24 corporate, small businesses getting -- it is so complex. 25 It is so challenging. I do not know what small

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1 businesses are going to benefit from this.

2 Mr. Chairman, I hope that we can slow down. The 3 reason I mention the housing -- and I will wrap up -- is 4 that housing used to be 15 percent of GDP. In the few 5 hearings that we did have on this, now it is only 12 6 percent of GDP.

7 This bill -- I know you think this notion of 8 returning investment from overseas -- not a bad idea, 9 something we could talk about. But we are just returning 10 it and it is going to go into the dividend pool. There 11 is nothing in there that says it should go to 12 infrastructure investment. There is nothing in there 13 that says it should go for roads or housing or even job 14 training.

I can guarantee you it is not worth giving a tax break to corporations if you cannot find a qualified workforce or they have to live an hour-and-a-half away because housing is so expensive.

Mr. Chairman, thank you for the additional minute. I think 5 is a very good target. And I appreciate it. I hope we will slow down. I hope we will have the courage to work together in a regular order process.

23 The Chairman. Thank you, Senator.

24 Senator Crapo?

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OPENING STATEMENT OF HON. MIKE CRAPO, A U.S. SENATOR FROM
 IDAHO

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Senator Crapo. Thank you, Mr. Chairman.

5 Everyone here has heard me say many times that if we 6 had tried to, we probably could not have created a tax 7 code that is more unfair, more complex, more expensive to 8 comply with, or more anticompetitive to our own American 9 business interests than the code we are working on.

And finally we have an opportunity to move forward with meaningful reform. And once again, the attack is made that it is just an effort to try to raise taxes on the poor or the middle class and cut taxes for the wealthy.

15 Rhetoric is flying all over the place. But let us 16 just look at some of the facts. We all have in front of 17 us -- or should -- the distributional charts that have 18 been put out by our own tax writers and assistants.

19 The Joint Tax Committee's distributional reports 20 show that taxes will go down -- the amount of taxes in 21 dollars will go down for every single income category in 22 America. And if you look at these distributional charts, 23 you will see that the largest percentages of reduction 24 are in the lower- and middle-class income categories. 25 The same charts also show that the average tax rate

will go down for every single income category in America,
 and, once again, a greater percentage of reduction for
 those in the lower to middle income categories.

Yet, we will continue to face the attacks that what we are doing is trying to raise taxes for those in the middle and lower income categories so that we can feather the nest of the wealthy.

8 The opposite is the case. If our tax reform can 9 save millions of additional lower- and middle-income 10 families from having to save their receipts and dig them 11 up again each year at tax time, do not tell them that is 12 not a meaningful benefit. If the simplification of our 13 tax code can further save those lower- and middle-income 14 families from the need to pay potentially hundreds of 15 dollars a year for someone else to prepare their tax returns because the code is so complex, do not tell them 16 that is not a benefit. 17

18 If every single member of every single bracket of 19 income earners in America gets a tax reduction and the 20 biggest percentage of tax reduction goes to those in the 21 middle and lower income categories, do not tell them that 22 we are raising their taxes.

If pro-growth effects of making American business more competitive around the world can result in higher wages and more job opportunities for lower- and middle-

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income families, do not tell them that we are feathering the nest of the wealthy.

The reality is we are going to address the true problems with our tax code and it is going to help all Americans have a stronger, healthy America, a stronger family, stronger wages, better growth, and an ability to start building ourselves out of our fiscal crisis.

8 There is another very important effect of 9 comprehensive reform that we have got to fully explore. 10 Some have suggested that our current fiscal situation 11 means it would be irresponsible to do any kind of tax 12 reform that increases the deficit on a static or current 13 law basis.

14 Actually, the opposite is the case. This is 15 precisely the time we need to focus on the dynamic opportunities for growth in our economy. On our current 16 17 path, and our own CBO analysts have told us, if we do not 18 change our course, we will see our rate of growth in this 19 economy stay at its stagnant level of below 2 percent. 20 And other analysts have said that if we will take a 21 dynamic approach to fixing this broken tax code and 22 making ourselves more competitive, we will see rates of 23 growth that could significantly increase; again, helping not just individuals and families, but helping this 24 25 Nation become much more competitive economically.

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charts and some analysis here to go through. I guess I will do it at another time when we have an opportunity to discuss it. But, Mr. President (sic), it is time to fix our code. We no longer need America to have the most complex, the most expensive, and the most anticompetitive code in the world and one that pushes down our own citizens' ability to grow and achieve their American dream. The Chairman. Thank you, Senator. Senator Bennet? 

I see that my time is running out. I had some

1 OPENING STATEMENT OF HON. MICHAEL F. BENNET, A U.S.

2 SENATOR FROM COLORADO

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Senator Bennet. Thank you, Mr. Chairman. Thank
you for the opportunity to make an opening statement.

6 When I left Washington last Thursday, hardly anyone 7 had seen the Republican tax plan. And one holiday 8 weekend later, we are now here marking up the most 9 consequential tax policy in 31 years, with no hearings, 10 not a single hearing on the legislation.

11 Mr. Chairman, America needs tax reform. I joined 12 the Finance Committee because I believe that. We have 13 not reformed our tax code since I was in college with a 14 Smith-Corona typewriter.

Our economy has transformed since then, but our tax code remains frozen in the past. We should clean up special interest loopholes. We should help our businesses compete in a global economy. We need comprehensive and bipartisan reform.

But in a break with the tradition, the committee has made no serious attempts to bring both sides together. Instead, the Majority wrote a deeply flawed proposal that adds \$1.5 trillion to our debt.

In 2014, a Republican member of this committee
wrote, quote, "It does not take a mathematician to see we

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are sitting on a ticking time bomb of debt." Another said, "Our Nation's growing debt is costing us jobs and economic growth today, and it is an unfair burden to pass on to our children and grandchildren."

5 I agree. I think it is important, in this context, 6 to review how we arrived at this point. In 2000, 7 President Clinton left a \$5.6 trillion projected surplus 8 to his successor. At that time, Congress held hearings 9 about how to invest in our future and pay down our debt. 10 Some members of the Senate were here for that.

11 Then President Bush, on the same arguments that we 12 are hearing today, signed two major tax cuts, one of 13 which was after we invaded Iraq and prosecuted two wars 14 without paying for them. Then he signed Medicare Part D 15 without paying for that.

A number of people voted with President Bush on all of those steps, but we are still here today. When President Obama came to office in 2009, he inherited a collapsing economy and a \$1.2 trillion annual deficit. Then amidst the worst economic crisis since the Great Depression, a lot of Republican leaders all of a sudden remembered their fiscal conservatism, citing the debt.

Nearly all of them opposed the economic recovery package to stabilize our economy and save millions from unemployment.

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Over the next 8 years, despite bipartisan efforts to 1 2 rein in the debt, leadership consistently rejected a 3 balanced approach. And as a result, rather than confront 4 our fiscal challenges, Washington has taken the easy path by cutting investments in our future in education, 5 6 research, innovation, and infrastructure, while, at the 7 same time, burdening our future with trillions more in 8 debt.

9 This should seem deeply unfair to Americans in their 10 20s and younger to know that we are investing less in 11 them than our parents and grandparents invested in us. 12 And then we have the nerve to say you need to pay back 13 the debt that we accrued investing in ourselves.

For years, Republican members of this committee have raised alarms about our debt. I believe they are sincere. But I struggle to comprehend how they can square that view and support this plan.

As our debt grows, we will spend billions more not on schools, roads or innovation, but on interest costs. And we are about to blow another hole in the debt without helping the middle class, which is what makes it even worse.

By 2019, the Senate plan would actually raise taxes on 19.4 million households earning under \$200,000, while providing no benefit to nearly 54 million households.

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On top of that, we know that when deficits swell, as they surely will, cuts to Medicaid and Medicare are sure to follow, further burdening working families struggling to make ends meet. That is not what the American people want. We need to stop this and write a bill that is worthy of this committee. Mr. Chairman, thank you for allowing me to take a few additional seconds. The Chairman. Thank you, Senator Bennet. Senator Roberts? 

OPENING STATEMENT OF HON. PAT ROBERTS, A U.S. SENATOR
 FROM KANSAS

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Senator Roberts. I want to thank you, Mr.
Chairman, for your leadership and your perseverance and
your patience in laying down this mark, and for the
staff, as well.

8 It is abundantly clear that the complexity and the 9 antiquated corporate tax systems act as a break on our 10 economy. This directly affects the jobs and wellbeing of 11 all Americans.

We now have before us a comprehensive plan to address these issues, cleaning up and modernizing the tax code to help generate more growth.

The bill before us does exactly that, providing meaningful tax relief for families and small businesses. I am especially pleased with the rates the legislation would put into place on the individual side. We have done a good job pushing these rate reductions down to lower- and middle-income families.

This would provide a net tax cut for families in
Kansas of about \$2,500.

23 We accomplish this by reducing individual tax rates, 24 raising the standard deduction, and increasing the child 25 credits in the tax code.

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I want to turn to agriculture. I am pleased that the Chairman's mark reflects the importance of production agriculture to our economy. The agriculture industry has a number of provisions in the tax code that recognize the uncertain and volatile nature of the income and expense associated with farming operations.

Farmers and ranchers have no control over the
weather and face highly unpredictable markets. That is
certainly true today. This is the third year of
depressed prices and tighter credit.

11 They also face another critical and linked issue --12 uncertainty in trade policy, a policy that is still very 13 much a work in progress within the Administration.

I am happy to say that this Chairman's mark keeps the ag tax provisions, but will also help our farmers by creating a much more pro-growth tax system, lowering the tax burden, and simplifying the tax provisions relating to our ag sector.

For the average farmer in Kansas, the rate reductions, more robust depreciation rules, and the new structure for pass-through entities will enable that farmer to put significantly more dollars into his or her bank account, money which can be used to build their businesses, enabling them to meet the challenges of not only feeding America, but a troubled and hungry world.

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1 This legislation also transitions our current 2 international tax system to a territorial system. This 3 is a particularly important step because it will address 4 concerns I have long had with the international 5 competitiveness of our corporate tax reform.

6 I have real concerns that the current archaic 7 international system has made our homegrown companies 8 targets for takeovers by foreign competitors, leading to 9 job loss, not to mention the drain on our federal 10 treasury.

11 Now, is this a perfect bill? By no means. But it 12 is a very good bill that I firmly believe will lead to 13 more economic growth.

Mr. Chairman, through the process you have laid out, we can improve this good bill to make it the very best bill under very difficult and partisan circumstances.

17 Thank you.

18 The Chairman. Thank you, Senator.

19 Senator Cornyn?

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OPENING STATEMENT OF HON. JOHN CORNYN, A U.S. SENATOR
 FROM TEXAS

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4 Senator Cornyn. Mr. Chairman, thank you for the 5 excellent job you have done spearheading this effort. It 6 is the culmination of years, as you point out, years of 7 work by the committee, including 70 hearings on how the 8 tax code can be improved and streamlined to work better 9 for taxpayers.

We can also recall the 10 option papers that were issued as part of the blank slate approach launched in 2013 to scrub the tax code and produce policy solutions to modernize it.

Many of us expressed, including here today, outrage at the use of reconciliation to provide tax relief to millions of Americans. But this process argument should not be a reason why bipartisan support should not be reached or cannot be reached.

19 In fact, the last 15 reconciliation bills that were 20 signed into law, of those 15, 12 of them had bipartisan 21 support in the Senate for final passage of the conference 22 report.

When I hear our Democratic colleagues say that they were not included in the process, that was their choice. They simply walked off the field. They are really just

complaining about the fact that they cannot take their
 ball with them.

In many ways, though, the Tax Cuts and Jobs Act is already a bipartisan bill, at least in some of its most significant aspects.

6 Democrats say they want tax relief, too. Former 7 President Barack Obama, the Minority Leader, and a number 8 of members of this committee have all repeatedly called 9 for lowering the corporate tax rate in order to make our 10 goods and businesses more competitive in a global 11 economy.

Now, the Ranking Member, in effect, calls it a handout. This bill does lower the corporate rate, as Barack Obama and Chuck Schumer and others had called for in the past. And the Ranking Member has, on a number of occasions, highlighted his bipartisan reform plan, which proposes to increase the standard deduction for millions of taxpayers.

Well, this bill does that. And there is also room for further agreement. If our friends across the aisle want to quit complaining and would like to join us in helping middle-class Americans, middle-income Americans, pay their bills and save for retirement, we would invite them to do so.

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This is that opportunity. They should join our tax

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1 reform efforts and help Americans keep more of the money 2 they earn in their pockets so they can spend it the way 3 they see fit.

Finally, this legislation includes a number of
commonsense proposals that will simplify the tax code,
reduce complexity, and make the system fairer.

We like these ideas because as our colleagues have
suggested, these provisions will enable us to lower tax
burdens on small businesses and working families who
deserve a fair shake in the tax system.

11 Thank you, Mr. Chairman.

12 The Chairman. Thank you.

13 Senator Portman?

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OPENING STATEMENT OF HON. ROB PORTMAN, A U.S. SENATOR
 FROM OHIO

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Senator Portman. Thank you, Mr. Chairman.
Look, this is an exciting opportunity, because our
tax code is so broken. And I have heard from my
colleagues on this side of the aisle, and they all seem
to say the same thing, which is this is a mess.

9 This tax code, which has not been reformed in any 10 substantial way in 31 years, is desperately in need of an 11 overhaul. And they also support middle class tax cuts, 12 which is exactly what is going on here. So we should try 13 to work together.

Look, I remember the working group that I cochaired. I remember sitting in on a lot of those 70 hearings we talked about. We had five working groups, by the way, and they were all bipartisan.

18 The working group that I co-chaired was on 19 international, and we basically said two things; one, we 20 have got to lower the business rate so that it is not the 21 highest rate in the world, because until we do that, you 22 are going to continue to see jobs and investment go 23 overseas.

We said we have got to switch to an international system that keeps us up with the rest of the world so

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1 that we can be competitive, and that means that our 2 workers are not competing with one hand tied behind their 3 back.

That is what this does. Now, there might be some specifics where we have some disagreements, but I have got to tell you, this has never been partisan before. It was part of the Simpson-Bowles Commission. It recommended the same thing.

9 So my hope is that on these proposals, we can 10 achieve a level of bipartisanship and we can actually get 11 this done, because it is so needed, so critical.

By the way, back in 1986, the last time we reformed this tax code, Pete Rose was still playing for the Cincinnati Reds. That is how long ago it was.

When we did the international side, it was back in the 1960s. So that the international code could qualify for AARP benefits, it is that old.

18 So we need this desperately. I heard a lot of talk 19 today about middle class tax cuts not being in the 20 proposal. I have got to tell you, they are here and that 21 is what all the analysis says.

In Ohio, we are going to see a cut for middle-class families. They are going to see tax relief that is significant. We are told that the median income family in Ohio is going to see a tax cut of about \$2,400 a year.

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I was asked in the hall by some reporters, "Well, why is that meaningful?" It is meaningful because a lot of people I represent are living paycheck-to-paycheck. This will help with that car payment. This will help maybe save a little for vacation, maybe save a little for retirement.

So it is really important. And my Democratic
colleagues have claimed that somehow that is not real tax
relief. Let me say that nationally, the number is about
\$1,500. That is a 40 percent cut in people's taxes. For
a single parent, income of about \$41,000, median income,
it is about a 55 percent reduction in their income tax,
their federal income tax. That is significant.

14 So it is in here. But do not believe me. I know 15 everybody believes the media, so let us see what Politico 16 has to say. "Middle class biggest winners in Senate tax 17 plan, study says."

18 Guess what that study is? The study is from the 19 nonpartisan Joint Committee on Taxation. They are here 20 today. They are the one who do this analysis for us. We 21 do not always agree with them, but, boy, they are not 22 partisan, I can tell you that.

Here are their distribution tables. We have all got it. They are public now. You can go on Jct.gov. Here is one right here. What this shows is that the middle

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1 class tax cuts are real.

People were talking earlier about the firefighter making \$50,000 to \$75,000 a year, \$18 billion tax cut in this package for people between \$50,000 and \$75,000 a year. The tax rate goes down. Under this proposal, it goes from about 14.8 percent in tax to average about 13.7 percent in tax.

Again, these are the real numbers. Take a look at 9 them. Go online yourself and take a look at them and you 10 will see that every single income group in the middle 11 class gets a tax cut, and, again, it is meaningful and it 12 is substantial.

But let me finally say that I think what is going to be just as meaningful and maybe more meaningful for most of the families I represent is the fact they will be able to have a better job. And that is why we have to reform and revamp this international system.

18 It is outrageous that we currently have jobs and 19 investment going overseas because of our tax code. 20 Forty-seven hundred companies, according to a recent 21 study by Ernst & Young, would be American companies today 22 if we had this kind of a code in place over the last 13 23 years.

Instead, what are they? They are foreign companies.Three times as many U.S. companies are being bought by

foreign companies as U.S. companies buying them. Why?
 Because of our tax code. We should be outraged by that.

It is our responsibility to fix it. No one else can. And by the way, who gets hurt? American workers. The Congressional Budget Office, another nonpartisan group here, has said that the workers in America have

7 lower wages and lower benefits because of this broken tax8 code that we have got to fix.

9 That is what this proposal does. And, again, it is 10 consistent with efforts that have been, in the past, 11 bipartisan.

So my hope is we can get this done for the people we represent. We can do it in a bipartisan way. I know we will have a spirited debate here and on the floor. That is fine. But at the end of the day, let us come together and do something good that actually helps to fix a tax code that everyone acknowledges is broken.

18 The Chairman. Thank you, Senator.

19 Senator Toomey?

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1 OPENING STATEMENT OF HON. PATRICK J. TOOMEY, A U.S.

- 2 SENATOR FROM PENNSYLVANIA
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Senator Toomey. Thank you, Mr. Chairman.
Let me just echo Senator Portman's -- one of his
points. It is simply an objective matter of fact that
this tax reform will result in substantial middle class
tax relief.

9 You do not have to take any of our word for it. It 10 has been documented. Joint Tax has determined it. It is 11 part of what we solved for. That is just a fact. We are 12 going to lower the burden of taxes on the vast majority 13 of Americans and the overwhelming majority of working-14 class and middle-income folks.

But that is not all we are doing here. We are also going to make our business tax code, finally, competitive. And I believe we are fixing exactly what needs to be fixed at this time, Mr. Chairman.

19 Let us remember the 8 years of the Obama
20 Administration coincided with the worst economic recovery
21 in American history. President Obama got the policies he
22 wanted, massive spending bills they called a stimulus,
23 repeated tax hikes, government virtual takeover of
24 healthcare, a huge unprecedented wave of new regulations.
25 They got what they wanted and it resulted in

extremely feeble growth; in fact, something on the order of 2 percent. And we were told just get used to it, this is the new normal, nothing we can do about it, this is what the American economy does these days.

5 That could not be more untrue. Mr. Chairman, there 6 is nothing inevitable about a weak American economy. 7 There is nothing inevitable about a lack of strong 8 growth.

9 We need to fix what is broken and we can restore the 10 kind of growth and prosperity that we have been waiting 11 for.

12 Well, what was broken in this period, one of the 13 things that was broken -- and this is well documented. 14 This is not speculative. This is a matter of objective 15 fact.

16 There was a collapse in the growth of productivity. 17 That was almost certainly caused by a collapse in the 18 growth of the capital stock.

19 Those combined caused a lack of wage gains, and we 20 saw all of this. We are fixing these problems. We are 21 fixing these problems, Mr. Chairman, to a very large 22 degree. On the business side, we are going to lower tax 23 rates and we are going to allow for immediate full 24 deduction of new capital when it gets put to work. When 25 new plants and equipment are bought, people are going to

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1 be able to expense that immediately.

What is that going to do? For one, it is going to allow American workers and business to be competitive -to be competitive and to win in a competitive global economy. And when we encourage and incentivize business to purchase more of the plants and equipment that allows them to grow, we are going to encourage enhancement of productivity.

9 That is how productivity grows. It is when capital 10 gets put to work. And when productivity gains are 11 restored, that is where wage growth comes from. That is 12 what this bill is going to do, Mr. Chairman.

Let me say a word about the deficits, because some of my colleagues suggested a great concern about a deficit, which I do not recall at the time when they were passing a big stimulus spending bill.

But here is a fact. This bill is going to reduce the size of our deficit. If this is enacted into law, we are going to have a smaller deficit, and here is why. The tax reform bill contemplates \$1 trillion in foregone revenue relative to the current policy that the Federal Government is pursing.

23 So how much extra growth will it take to generate 24 the tax revenue to fill in that hole? And keep in mind 25 what a profound restructuring of the tax code this is.

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1 Well, the answer is, according to Joint Tax, less 2 than four-tenths of 1 percent of economic growth. Now, 3 if you are in the camp that believes it is not possible 4 for America to have strong growth anymore, if that is 5 your camp, then you should be very skeptical about that.

I am not in the camp that believes American economic growth is a thing of the past. I think it is entirely possible for us to have economic growth that will exceed by far the four-tenths of 1 percent that it will take to completely fill in this hole.

11 So, Mr. Chairman, I want to commend you for your 12 work. I am looking forward to getting this product 13 finished. We are going to lower taxes for middle-income 14 taxpayers. We are going to enact the most pro-growth 15 business reforms in over 30 years and, in the process, we are going to have smaller deficits. And that is going to 16 17 result in a higher standard of living for the people that 18 we represent.

19 Thank you, Mr. Chairman.

20 The Chairman. Thank you, Senator Toomey.

21 We will now turn to Senator Brown.

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OPENING STATEMENT OF HON. SHERROD BROWN, A U.S. SENATOR
 FROM OHIO

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Senator Brown. Thank you, Mr. Chairman.
Tax reform should be about one thing -- putting
money in the pockets of working people in Ohio and across
the country. That is what the President says he wants.
That is what I want. That is what most of us in this
room want.

10 Unfortunately, that is not what this bill does. 11 Instead, as the Ranking Member said, this bill hands \$1 12 trillion to wealthy, multinational corporations, some of 13 the same corporations that have sent American jobs 14 overseas. It asks working people to trust that somehow 15 that money will end up increasing their wages.

The only problem is it will not work and it never has. Over the last 40 years, corporate profits have gone up, executive salaries have gone up, GDP has gone up, worker productivity has gone up. Corporations today have record amounts of cash and the stock market continues to hit record-breaking highs.

22 But what about the wages and the benefits of 23 American workers who created that wealth? They have been 24 flat and, in too many cases, they have declined.

25 If record corporate profits or tax cuts -- if record

corporate profits have resulted in worker pay raises, why
would corporate tax cuts be any different?

3 History shows they will not. We have seen this game before. As the New York Times recently reported, in 4 5 2004, multinational corporations pedaled a similar bill 6 of goods on Capitol Hill; give us a tax holiday, we will 7 bring all those billions of dollars back that we stashed overseas, we will bring it back to America and create 8 9 500,000 jobs; we will give workers significant pay 10 increases.

11 Congress, a decade-plus ago, bought what they were 12 selling. And in 2005, the Times reports that \$299 13 billion did, in fact, come back from overseas, flowed 14 back into the United States. But the jobs never came. 15 The pay increases never came.

Instead, that money went straight into the pockets of corporate executives and corporate board members and shareholders.

In fact, according to the Senate's own report, the same corporations that took advantage of the tax holiday actually laid off American workers, exactly the opposite of what they promised. The top 15 corporations alone cut 20,931 American jobs, many of them in my State.

At the same time those companies, again, they promised to bring the money back, to invest, to create

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jobs and pay higher wages. At the same time, those companies increased annual compensation for their top five executives by 27 percent.

Wall Street got paid. American workers got cheated.Let us not do that again.

6 The solution is pretty simple. You cut out the 7 middleman. Instead of giving money to corporations and 8 hoping some of it trickles down into the pockets of 9 working people, let us just give the money -- let us just 10 focus the tax cut on working people.

11 If we want to cut taxes for the middle class, maybe 12 we ought to cut taxes for the middle class. That is how 13 we grow our economy. That is how we create jobs. Not 14 through stock buybacks. Giving money directly to 15 consumers, who will spend it at the gas pump, in the 16 grocery store, in the local mall, in the car dealerships, 17 on family vacations, at local restaurants, at sporting 18 events.

19 That is how you build the economy from the middle 20 out. That is the fundamental difference on this 21 committee from the statements today. You give tax cuts 22 to the rich. It trickles down and nothing really happens 23 to build the middle class and stimulate the economy.

24 You focus on the middle class, you aim the tax cuts 25 at the middle class, that is how you grow the economy.

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People like to talk history on this committee. Look at the 1990s; 22 million private sector jobs created during the Clinton years, when we focused on the middle class. The 8 Bush years, zero net job increase. And this committee did two big tax cuts for the rich during the Bush years.

7 We have a chance, Mr. Chairman, to work together in 8 a bipartisan way to actually do real good for American 9 workers. The middle ground is obvious. Instead of 10 blindly doling out \$1 trillion to multinational 11 corporations who send jobs overseas -- count on that with this kind of a tax code and these kinds of tax proposals 12 13 they are offering -- let us target those companies that 14 actually create good-paying jobs in the United States.

15 That is the Patriot Corporation Act. If you keep 16 jobs in the U.S., if you invest in American workers, if 17 you pay decent wages and benefits, you get a lower tax 18 rate. But if you send jobs overseas, if you take 19 advantage of American workers, you do not get a lower tax 20 rate.

By targeting tax cuts toward those corporations who help grow our economy, we save billions of dollars that we put directly in the pockets of American workers by expanding tax cuts for the middle class.

25 Now, corporations, as we know, are beholden to

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quarterly earnings reports. The families do not think in terms of 3-month earning quarters. Families think in terms of school years and 30-year mortgages and how many years until they are prepared for retirement.

5 We need a tax code that does the same, that responds 6 to the needs of working families, not Wall Street. It is 7 not corporations that drive our economy. It is workers. 8 It is consumers. It is the middle class.

9 So give the tax cut directly to workers, to 10 consumers, to the middle class.

11 The Chairman's comments notwithstanding, we have 12 offered numerous times to work with our Republican 13 colleagues on this committee, and they put up a sign 14 pretty much saying no thanks. We have offered to work 15 directly with the President. In fact, not long ago, the President of the United States invited all the Republican 16 17 members of this committee to sit with him in the Cabinet 18 Room. He invited the Ranking Member. He sort of thought 19 that would be appropriate. And then he invited five 20 other Senators, Senator McCaskill, Senator Casey, Senator 21 Nelson, Senator Stabenow, and me, the five of us.

We are not really sure why those five, but maybe we will understand it. But during that meeting, I brought up the Patriot Corporation Act. You help the companies that do the right thing, that do what the President wants

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them to do, pay good wages and keep production in the United States, they get a lower tax rate.

I handed that bill to him. He said he liked the idea. I also handed him my Working Families Tax Relief Act, putting money directly in the pockets of the middle class. He liked that idea, too.

Our door has been open. Our door will continue to be open. We want to work together to pass tax cuts for working families, for middle-class Americans. We want to pass a bill that rewards employers who invest in American jobs.

Mr. Chairman, let us work together to put moneydirectly in the pockets of the American people.

14 The Chairman. Thank you, Senator.

15 Let us try and keep within the 4 minutes.

16 Senator McCaskill?

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1 OPENING STATEMENT OF HON. CLAIRE McCASKILL, A U.S.

2 SENATOR FROM MISSOURI

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Senator McCaskill. I will do my best, Mr.
Chairman.

I believe in reforming our tax code. I believe in
cutting down some of the 70,000 pages in the code and
making our system more fair and simple.

9 I believe in bipartisanship and I was so excited 10 when I finally got an opportunity to serve on this 11 committee, the Finance Committee, the home of 12 bipartisanship, the home of a deliberative process. I 13 actually believed this would be a year that I would get 14 to participate in the famous bipartisan work of the 15 Senate Finance Committee.

So far, I have been very disappointed. There were no hearings on the healthcare bill, and now we are about to undertake a process that is so important and we did not even get a section-by-section analysis of this bill until 24 hours ago, 3 hours before we were supposed to have amendments filed. And it is being done through reconciliation.

23 Mr. Chairman, I adore you. I think you are a good 24 man, and we have worked together, and we are friends. 25 But I am going to quote you.

1 The Chairman. I like you, too.

2 [Laughter.]

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3 Senator McCaskill. I am going to quote you. On
4 the floor of the Senate, you said, and I quote,
5 "Reconciliation has become, by its very nature, a
6 partisan process" and that "using the reconciliation
7 process would poison the well for tax reform, making it
8 all but impossible."

9 Those were your words a few years ago, Mr. Chairman. We have not been invited to the rooms where this bill was 10 11 written. I have been told by some of my Republican 12 colleagues who actually wrote the bill -- they said, 13 "Well, you know, maybe if you went and talked to this 14 Senator, I think they are the ones that are writing it or 15 maybe this Senator, maybe they are the one that are writing it." 16

Are we really going to begin a markup in the Finance Committee when we did not even get a full 24 hours to look at the section-by-section analysis before amendments were due? Are we really going to do that?

And by the way, the section-by-section analysis we got yesterday afternoon was different than the description we got on Thursday. They were not even the same.

I need to know how Missourians will be impacted. I

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1 am disappointed at the lack of simplification in this 2 reform bill.

Real reform means making the tax code more simple and fair. And I am worried that by the time the process is all said and done, we are just going to make it that much more complex.

I am concerned about the parity between corporations and regular folks. It appears to me we have not done away with very many loopholes to pay for the corporate rate reduction or business deduction. But, boy, we have gotten rid of them for individuals.

12 Think about this. A family of four in Missouri that 13 gets a job outside the City of Chicago, they can no 14 longer deduct their moving expenses. But a business in 15 St. Louis that decides to move its company to India can 16 deduct their expenses.

How fair is that? I am specifically most concerned about the changes to the complexity of the new passthrough rule. Ninety-five percent of the businesses in America are pass-through entities. And we are making major changes, with a lot of complexity about how they are going to be treated.

You may have had hearings on big subjects or you may have had working groups on big subjects. We have had no hearings on the specifics of this proposal and how it is

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1 going to impact Missouri businesses.

There is nothing in here about the carried interest loophole, which we have been talking about for years, not even mentioned. Why is it not in this bill?

5 We are in such a rush to pass this tax bill with 6 just Republican votes that I am afraid we have overlooked 7 some serious consequences for our state.

8 I will close with this, Mr. Chairman, because I do 9 not want to go over. It is now clear in my state that 10 this is going to blow a \$1 billion hole in Missouri's 11 budget, because they are hooked. When the standard 12 deduction is doubled for the federal, it is doubled at 13 the state level.

We have a balanced budget amendment in Missouri. They are already this year cutting the disabled and the elderly in terms of money that they receive, people who really need the money, because of the budget problems they are having in Missouri.

I need government in Missouri, the legislative leaders and the governor, to tell me where that \$1 billion is coming from. Are they going to raise Missouri's taxes, wiping out the benefits of the middle class in this bill, or are they going to take even more money out of higher education, transportation, and payments to the elderly and disabled?

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We have no idea what those states are going to do. This is not well thought out, Mr. Chairman. We can do this better. I want to work with you. I want to work with the Republicans. Give us a chance. Thank you, Mr. Chairman. The Chairman. Thank you. Senator Casey? 

OPENING STATEMENT OF HON. ROBERT P. CASEY, JR., A U.S.
 SENATOR FROM PENNSYLVANIA

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Senator Casey. Thank you, Mr. Chairman.

5 I received a letter from a constituent of mine a 6 couple of weeks ago, from Chester County, Pennsylvania. 7 This was a letter that I left with the President after we 8 met with him in the meeting that Senator Brown referred 9 to.

Here is, in part, what the letter said. It said, quote, "Why should high-income families get a tax break when we will likely get a tax hike?" -- in the case of his own family. And then he goes on to say, "Is tax relief for families who never feel a pinch necessary at the expense of those who budget and live responsibly?" unquote.

Mr. Chairman, I have to echo those words. There is bipartisan agreement that we need tax reform. We need to reform the code, and we need to make it simpler and fairer.

21 What is before us today, though, is not tax reform 22 that prioritizes the middle class, but a tax scheme that 23 is a giveaway to the super-rich and big corporations at 24 the expense of some, even many middle-class families. 25 We should be working together in a bipartisan way to

raise wages by way of this process, to create jobs for the middle class. But instead, we have before us the Republican tax plan that was negotiated and written in secret by special interests in Washington and for special interests in Washington.

6 That is likely the reason the plan is being rushed 7 through with little oversight. This partisan bill, which 8 moves around something on the order of \$9 trillion in our 9 economy, was released on Thursday night. We have been 10 given 4 days to carefully review over 247 pages of 11 proposed changes to the entire tax code and to understand 12 the potential impact on businesses and residents in our 13 state.

14 Contrast that process with what happened in the 15 Reagan years, and the number 34 is probably the most 16 relevant; 34 equals the number of hearings on the Reagan 17 proposal. The Reagan proposal was so detailed, it was 18 489 pages long. The Finance Committee held 27 hearings 19 on it and then seven hearings on a House bill that went 20 through long days of markup.

21 So a total of 34 hearings either on President 22 Reagan's proposal or the House bill.

What about this bill? Well, according to an assessment we received from the Joint Committee on Tax, about 40 percent of Americans making between \$30,000 and

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\$40,000 a year will see a tax increase or a tax cut of
 less than \$9 a month in the year 2019.

This is just on the individual income tax side. The bill also makes significant changes to how and where we tax corporations. This bill could actually encourage -encourage -- outsourcing, which would be devastating to families across the board.

8 The Senate bill includes a complicated calculation 9 which may actually allow companies who outsource 10 manufacturing to avoid paying any tax on those foreign 11 profits. At best, and this is being generous, the Senate 12 plan would tax foreign profits at a rate of 7.5 13 percentage points less than profits earned in the United 14 States.

Let me make three final points, Mr. Chairman. One, according to estimates from the Joint Committee on Taxation, Congress' official scorekeeper, at least 13.8 million middle-class households making under \$200,000 will see a tax increase in 2019.

The Tax Policy Center also found that under the House plan, 25 percent of taxpayers pay more in 2027 under that scheme. And finally, the budget resolution which kick-started the Republican tax plan cuts Medicare and Medicaid by \$1.5 trillion.

25 So Republicans propose cutting nursing home care for

LISA DENNIS COURT REPORTING

seniors and cutting services for individuals with disabilities in the budget while, at the same time, giving tax giveaways to the super-rich. One final question, Mr. Chairman, I would ask is that I wonder if anyone in the development of this bill asked a simple question. What will the impact on children be as a result of this bill? Will this bill make it more likely or less likely that children will be helped? I am afraid that question was never asked. Mr. Chairman, I will submit a longer statement for the record. Thank you. The Chairman. Thank you, Senator. We will go to Senator Heller now. 

OPENING STATEMENT OF HON. DEAN HELLER, A U.S. SENATOR
 FROM NEVADA

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Senator Heller. Mr. Chairman, thank you and thanks
for your leadership on this bill and for your thoughtful
comments at the beginning of this hearing.

7 Mr. Chairman, as you know, my mother was a school 8 cook and my father was an auto mechanic, probably the 9 bluest of blue collars, and yet they constantly told 10 their six children that if you work hard and play by the 11 rules, you will succeed. If you work hard and play by 12 the rules, you will live the American dream.

Now, I have heard from too many Nevadans, too many Americans that have told me that the American dream is no longer the case. And that is the reason, Mr. Chairman, that we are here today.

For too many people, the American dream is slipping away, whether it is a single mother that I heard from in Las Vegas who does not receive child support, works fulltime, simply trying to make ends meet.

I have heard from the entrepreneur in Elko who is fighting hard to get his small business off the ground, wondering whether he will catch a break and be able to hire his first employee.

I continue to hear from decent, hardworking Nevada

families and small business owners who are struggling to cover their expenses and get ahead in life. And that is because for too long, Nevadans and Americans across the country have faced stagnant wages, slow economic growth under the failed economic policies of the previous Administration.

As a result of economic policies of the previous
Administration, wages and workers have suffered. Job
creation has suffered. Middle-class Americans have
suffered.

In Nevada, we still bear the scars of failed Obamaera economic policies. Real median household income is \$7,000 lower today than it was 10 years ago. Nevada families are more likely to be living paycheck-topaycheck than families living in nearly every other state.

17 The sad reality is that for Nevadans, the recession 18 has never really ended. And that is why I have been 19 working each and every day with the Chairman and for 20 months with my colleagues on this committee to create the 21 tax relief package that we have in front of us today, a 22 tax relief bill that accomplishes three major goals. It 23 creates more jobs, increases wages, and boosts American 24 competitiveness; a tax bill that provides real meaningful 25 tax relief to Nevada's middle class and to job creators;

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1 a tax bill that lets the middle class keep more of their 2 hard-earned money, makes our tax code easier to 3 understand; a tax bill that requires less paperwork and 4 puts more money in people's back pockets; a tax bill that 5 results in more jobs, higher wages, and growth in our 6 communities; and, a tax bill that significantly increases 7 take-home pay and economic opportunity.

8 Recent studies by the White House Council of 9 Economic Advisers and Boston University economists 10 suggest that as a result of this bill that we are talking 11 about today, household income could rise by an average of 12 \$3,500 to \$4,000.

Now, think about what another \$3,000 to \$4,000 in income would mean to a Nevada family that has not seen a pay raise in 10 years.

16 Middle-class Nevadans and Americans across this 17 great Nation deserve a shot to a better life.

We now have a President who is willing to work with us and sign meaningful tax reform into law, and it is time for this committee to act and deliver on providing true relief to middle-class taxpayers and to reinstate the refrain by my parents that the American dream is not only possible, but will be the reality for those who work hard and play by the rules.

25 Mr. Chairman, thank you.

1	The Chairman.	Thank you,	Senator.
2	Senator Thune?		
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OPENING STATEMENT OF HON. JOHN THUNE, A U.S. SENATOR FROM
 SOUTH DAKOTA

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Senator Thune. Thank you, Mr. Chairman. I do want to congratulate you and your staff for the hard work that they put in to getting us where we are today, and to say as has been noted by some of our colleagues that somehow this was rushed upon us, is just not accurate.

9 I came on the Senate Finance Committee in 2011. 10 Since 2011, we have had north of 70 hearings -- 70 11 hearings -- Senate Finance Committee hearings on tax 12 issues, and I have sat through a good number of those, 13 most of them, I might add. And I do not think there is a 14 single theme that is explored in this tax reform bill 15 that was not covered in those hearings.

Then in 2015, under the Chairman's leadership, we created five working groups, which examined in great detail every aspect of the tax code.

I had the privilege of leading, along with Senator Cardin, a working group that looked at business taxation, and staff and members spent literally hundreds of hours diving into the details, the finer points of a lot of these issues, and then filing a report and making recommendations.

There has been a ton of work put in to getting where

we are today, and I thank you for that, Mr. Chairman.

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Let me just say, too, that one of the things that has been -- a point that has been made here, again -this is a typical throw-away line for Democrats -- and that is that this is all tax cuts for the rich.

6 As has been pointed out by some of my colleagues 7 here, this will deliver tax relief to middle-income 8 families. That is an objective and indisputable fact. 9 We are nearly doubling the standard deduction, increasing the child tax credit, lowering rates. Middle-income 10 11 families are going to get tax relief from this effort. 12 And, boy, do they need it, because a lot of American 13 families are living paycheck-to-paycheck.

In fact, a recent survey had 50 percent of American families saying that they are living paycheck-to-paycheck and that they are only one crisis or one, I should say, incident away from a financial crisis.

18 So this is about putting more money in their pockets 19 so they can deal with their day-to-day issues and their 20 families and allow them to have bigger paychecks and more 21 take-home pay.

But, secondly, it is about growth. This fundamentally is about economic growth. Why? Because we have been having these abysmal growth rates for the last growth rates for the last s years of 1.5 percent to 2 percent, and the

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Congressional Budget Office has said we are going to grow
 at less than 2 percent for the next decade.

I just do not think 1.8 percent, 1.9 percent growth is good enough. That should not be the new normal in this country. We have got to get this economy growing at a faster rate.

7 What happens when the economy is growing at a faster 8 rate? It means that businesses are expanding and growing 9 their operations. It means the demand for labor goes up. 10 When the demand for labor goes up, the price goes up. 11 And what is the result of that? Higher wages.

12 That is what this is about -- higher wages for 13 American families who literally have not had a pay raise 14 in nearly a decade. That is what economic growth does 15 for an economy. And we know that tax reform will lead to 16 greater economic growth, because we know right now that 17 our tax code is completely noncompetitive in the global 18 marketplace.

19 If we do not get competitive in the global 20 marketplace, we are going to continue to hemorrhage jobs, 21 hemorrhage companies, hemorrhage profits, hemorrhage 22 investments to other parts around the world.

We have to make America an attractive place to invest if we are going to get normal growth back into our economy.

LISA DENNIS COURT REPORTING

1 Then the issue, of course, has been raised, too, 2 about deficits, which I have been here long enough now to 3 know that we do not have 60 votes to cut spending. We 4 certainly do not have 60 votes to do anything about 5 reforming entitlement programs. We probably do not have 6 51 votes to do anything about reforming entitlement 7 programs.

8 I have been here long enough to know nobody wants to 9 take this issue seriously, which we have to do if we are 10 going to get our arms around making our spending on 11 government programs sustainable in the long term.

But the one thing that we can do through tax reform, if we get greater growth in the economy, is start to generate more revenue for the government. A 1 percentage increase in the growth in the GDP will generate an additional \$3 trillion over the next decade in terms of revenue coming to the government.

18 If we want to deal with deficits, if we want to deal 19 with debt, we have got to get growth back. And the only 20 way we get growth back in this economy, Mr. Chairman, is 21 to start doing the types of things, putting policies in 22 place, that are going to make America an attractive place 23 to invest.

24 So I just want to thank you for your leadership on 25 this. And I will mention a couple of things.

LISA DENNIS COURT REPORTING

1 The INVEST Act that you have incorporated into this 2 legislation would simplify accounting rules for 3 businesses, substantially accelerate cost recovery for 4 small and medium-sized businesses, which was a bill that 5 I introduced.

6 You also included the NEW GIG Act. Put simply, this 7 is legislation that addresses worker classification by 8 creating a safe harbor for those who want to work as an 9 independent contractor.

10 Those are both important pieces of legislation for 11 small and medium-sized businesses.

Mr. Chairman, I just want to say, again, if you look at what we are trying to accomplish here, it is higher wages, better paying jobs, more growth in the economy, tax relief for middle-income families, and keeping jobs here in this country. That is what this exercise is about.

18 If we are going to be competitive in the global 19 marketplace, we simply have to reform our tax code and 20 simplify it.

21 Mr. Chairman, with that, I will yield back the 22 balance of my time.

23 The Chairman. Thank you, Senator.

24 Senator Enzi?

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OPENING STATEMENT OF HON. MICHAEL B. ENZI, A U.S. SENATOR
 FROM WYOMING

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Senator Enzi. Thank you, Mr. Chairman. I want to thank you for holding this important, historic beginning of a markup today to consider tax reform that will boost America's economy, that will create more jobs, and that will leave more money in people's pockets from their paycheck. And it is just the beginning of the process.

10 Once we finish some specific questions tomorrow, we 11 will begin the amendments, and it is my understanding 12 there are over 300 amendments that have been submitted 13 that can be debated. That is an opportunity for 14 everybody to have a say in this bill.

And that is not the end of it. If it makes it out of committee, it will go to the floor and there is also the opportunity there for amendment. Actually, under this process, it is for virtually unlimited amendment. After the last amendment is voted on, another one can be put in.

21 So there is a lot of opportunity for everybody to 22 have input into this process. There has to be a 23 structure to start with and there is a structure here to 24 start with.

A lot of things have changed since 1986, but,

1 unfortunately, our tax code is not one of them. It is an 2 outdated mess and it is hurting America's workers and it 3 is holding our economy back.

That is why we need tax reform that will not only make the system simpler and fairer, but it will put more money in people's pockets.

Simpler that we are talking about, somebody said that we should be able to file on a postcard and one of the young staffers said, "What is a postcard?" So I think we will have to have one screen on an app to take care of most of the people now.

But it needs to be simpler. It needs to be fairer. It needs to grow the economy to create more jobs and to raise wages.

After years of stagnant growth, tax relief for every American is how we can help jumpstart our economy.

Now, under the previous Administration, they had this idea that if we just did some shovel-ready project, we could stimulate the economy, it would only cost about \$1 trillion. That was a dream. Some of them have not even been spent yet.

But it did not work. The economy went to 1.9 percent GDP. That is productivity growth in the private sector and that is, incidentally, where most of the money comes from. That is where most of the people work, 1.9

1 percent. The norm is 3.2 percent.

We are just hoping that with some change now, a little different approach, this is the approach the President has asked for, that this approach will increase the productivity about 0.4 of 1 percent and pay for itself that way.

Now, along with tax cuts and fairness, we also need
to make our tax system simpler and by simplifying the
code, we will ensure hardworking Americans are not
missing out on available tax relief.

11 This bill provides relief for small, family-owned 12 businesses. In fact, that is a major part. That is the 13 pass-through business. That is where most of the jobs 14 are created. We want to make sure that small businesses, 15 which currently employ the majority of the private sector 16 in Wyoming, that that is the backbone of the communities, 17 and they will have the opportunity to grow and provide 18 more jobs.

19 I talked to some of them over the weekend and I20 think they are excited about what we are doing.

25

If you care about jobs, if you care about American companies not moving overseas and being able to compete globally, then you also care about changing the business tax.

America has the fourth highest corporate tax rate.

## LISA DENNIS COURT REPORTING

We need to encourage companies to bring back their
 overseas money to increase the number of jobs. Lowering
 our uncommonly high and uncompetitive business tax rate

5 It is time we make America a more inviting place to 6 invest, to do business, to create jobs especially in the 7 small businesses.

would be one of the quickest ways to solve the problem.

8 One of my long-time legislative priorities has been 9 international tax reform, which includes efforts to 10 encourage U.S.-headquartered multinational companies to 11 bring their money back to the U.S. and create a level 12 playing field.

We have forced our multinational companies to operate with a set of tax rules that are more than 50 years old. I hope we can change that.

I look forward to working with my colleagues to pass tax reform that will not only benefit hardworking Americans, but that will make our country stronger.

19 I yield.

20 The Chairman. Thank you, Senator.

21 Senator Cassidy?

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OPENING STATEMENT OF HON. BILL CASSIDY, A U.S. SENATOR
 FROM LOUISIANA

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Senator Cassidy. Thank you, Mr. Chairman. 4 The first point to make about this bill is it will 5 6 be a tax cut for working families in Louisiana. For the 7 last decade, those working families have real challenges. 8 Since 2008, we have had the slowest economic 9 recovery in U.S. history. Folks back home saw jobs 10 leave, healthcare costs skyrocket, paychecks stay flat, even as the cost of living increased. 11

12 It has been harder and harder to work hard, play by 13 the rules and still get ahead. Americans expect and 14 deserve better.

15 Several more points to make. Tax reform will put 16 The American Dream within reach again by letting people 17 earn more money and keep their money. The bill, again, 18 cuts taxes across the board, almost doubling the standard 19 deduction, so that a family's first \$24,000 in income is 20 tax-free.

It expands the child tax credit to \$1,650 per child. According to the Tax Foundation's analysis, the bill will boost take-home pay for Louisiana families by

24 approximately \$1,900 a year -- more money for groceries, 25 education, retirement, and for raising kids.

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Imagine what that would mean to families from Monroe
 to Lake Charles, Freeport to New Orleans. It will mean a
 big difference in their life.

Another point. Tax reform helps create better
paying jobs and increased opportunity for everyone. Now,
the current tax code encourages American companies to
move overseas and/or for a foreign company to buy an
American company.

9 This bill changes that. It instead encourages 10 companies to invest in the United States. Investment 11 creates jobs.

Again, according to the Tax Foundation's analysis, this bill would create more than 12,600 new jobs in Louisiana alone, nationwide creating nearly one million new jobs. And when there is competition for workers, companies bid up workers' wages and they give better benefits, all in an attempt to recruit those workers.

18 Next point. For Louisiana particularly, this will 19 encourage energy producers to make investments in the 20 Gulf Coast and provide good-paying jobs to those workers. 21 This will reinforce America's status as the world's 22 energy superpower, with all the economic, national 23 security, and geopolitical benefits that come along. 24 Outside of energy, the inclusion of provisions like 25 the historic tax credit is very positive for my state.

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That single provision has supported more than 38,000 jobs
 and \$2 billion in development in Louisiana since 2002.

3 Last point. Tax reform is a key priority for 4 President Trump, for Republicans in the House, and for us 5 in the Senate. We are united in our goal to reform the 6 tax code, cutting taxes for working families.

I am proud of the work we have done here, Mr.
Chairman. Congratulations. I look forward to working
with everyone to make it even better. We are going to
keep working until we can get the job done and provide
Louisiana families and workers with the support they need
and deserve.

13 Mr. Chairman, I yield back.

14 The Chairman. Thank you, Senator. We appreciate15 your work.

- 16 Senator Warner?
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OPENING STATEMENT OF HON. MARK R. WARNER, A U.S. SENATOR
 FROM VIRGINIA

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Senator Warner. Thank you, Mr. Chairman.
Let me also start by echoing what Senator McCaskill
said. I was really anxious to get on this committee,
spent a lot of time and very much appreciate the fact
that when time came -- whether I would stay on or not,
you were in my camp and I appreciate that.

But I have to tell you, sir, I am so disappointed by the process.

12 The Chairman. I would like to stay in that corner. 13 Senator Warner. I understand. Mr. Chairman, I 14 would like to get us both back in that corner together. 15 But I just have got to tell you --

The Chairman. You are doing well.

17 Senator Warner. This process, I think, has been 18 opaque. I think it does not uphold the strong bipartisan 19 credentials that you and the Ranking Member have brought 20 to so many issues.

I just wonder why the Majority has kept it so much a secret and, as Senator McCaskill said, again, rushing this through with no time. When you get to the end of the day, this is not a bill that more sunshine and sunlight is going to help.

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I think we are going to see, whether it is passthroughs or a host of these other issues that we have rushed through without proper review and appropriate examination.

Let me also mention the fact that I know a number of
individuals have mentioned earlier efforts in this arena.
One that I was proud to be involved in was SimpsonBowles. Many of us tried to bring that plan forward.

9 But let me make sure we recall Simpson-Bowles. Yes,
10 it lowered corporate rates, but it was actually fully
11 paid for. It even actually increased our revenue flow.

I will acknowledge, Mr. Chairman, we do have one of the highest corporate tax rates in the world and we do need to lower it to make it more competitive. You also have to acknowledge the fact that if you look at America's total tax burden, compared to all of our competitive countries around the world, America ranks 31st out of 34.

Now, that is an unfortunate fact that people do not like to acknowledge too often. But if we are going to look at how we stay competitive with countries that have much lower corporate rates, we have got to look at how they are generating revenues, and, frankly, we have not looked at those to the level it needs examination. The bulk of this reform does provide business tax

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1 cuts. Again, I will acknowledge we need a more 2 competitive corporate tax system. But if we look at 3 recent behavior, if we look at recent corporate behavior, 4 there is no evidence that these additional corporate 5 profits will actually translate into higher pay for 6 workers.

I would simply point out data that points out that
in the last couple of quarters, as much as 95 percent of
all corporate profits have been spent on share buybacks
and dividends. It is not transferred down to workers.

11 I also know that balanced tax reform should grow the 12 economy and not national debt. You start with a bogy of 13 \$1.5 trillion that, in fact, we are not going to count. 14 That will add billions of dollars to our annual debt 15 payments, annual debt payments that are already in excess of \$150 billion a year because of the mutually assured 16 destruction that we have when we accumulated \$20 trillion 17 18 in debt over the last 70-plus years.

Adding more to that I think is a huge mistake, Mr. Chairman. I know a number of members have said this is going to provide growth. We should not accept these low growth rates. I agree. But I challenge any member on the other side to show me a time when tax cuts paid for with borrowed money, particularly at a moment of near full employment, have led to any type of the growth

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1 numbers that you built into your plan.

2 Do not take my word for it. Alan Greenspan said 3 that just last week. Tax cuts with borrowed money near 4 full employment will not provide growth.

My time is running down. I do hope that we will 5 6 have a chance -- and I am going to have a series of 7 amendments. For example, I have got an amendment that I 8 would hope that I would gain your support and others that 9 says that for those companies, we are going to get 10 particularly the great rate that they are offered on 11 repatriation. Maybe there ought to be a requirement for 12 those companies to offer meaningful workforce training programs for those low- and moderate-income workers. 13

I will offer a plan that Senator Thune and I worked on for a long time that would actually encourage businesses to help pay back student debt.

17 I have got another amendment that would ensure that 18 rate cuts would only go into effect if we meet those 19 revenue triggers. If you believe the growth projections, 20 both have a little skin in the game. Let us then have a 21 trigger in case those projections are not met.

I am going to exceed my time, I already have. Mr. Chairman, I do hope we get a chance to work on this together. I appreciate your and the Ranking Member's leadership. This is way too important to rush through

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1	and I hope that we can slow the process down so that we
2	can get it right.
3	Thank you, Mr. Chairman.
4	The Chairman. Thank you, Senator, appreciate it.
5	We will call on Senator Cardin at this point.
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1 OPENING STATEMENT OF HON. BENJAMIN L. CARDIN, A U.S.

2 SENATOR FROM MARYLAND

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Senator Cardin. Thank you, Mr. Chairman.
Let me start by saying that I am really disappointed
that as we start this debate, the two basic principles
that I thought members of this committee would embrace
are being violated.

9 First, this bill is not aimed at middle-income 10 families. When you take a look at how much relief is 11 given at the highest income level versus the type of 12 relief in middle-income families, you understand that 13 this bill is aimed at the wealthy.

The modifications in the estate tax, the elimination of the alternative minimum tax, that benefits wealthy families. And the Joint Tax Committee tells us in 2023, in excess of 10 million families, middle-income families will actually pay more in income taxes.

So it is not skewed toward middle income families.
It is skewed toward business tax relief and high income
families. Why? Because you have eliminated such things
as the state and local tax deduction -- let me just
qualify that.

You have eliminated the state and local taxdeduction for individuals, but not for businesses. They

can still take the tax deduction, just individuals
 cannot.

In my State of Maryland, almost 50 percent of our taxpayers use the state and local tax deduction. So that is not fair.

6 If we look at what the House did, some of the 7 individual tax changes are temporary, where the business 8 taxes were made permanent. We know this is not the last 9 we are going to hear of it. I expect this will get more 10 skewed toward wealthy families.

But the second condition has also been violated, and that is that this bill blows a hole in the deficit. I understand you like to use a magic wand and say that we will get growth to deal with it.

We have objective scorekeepers that have been traditionally right in their projections. What you are trying to do is put three pounds of sugar in a 1.5-pound bag. It does not fit. It does not fit.

We are going to increase the deficits, and that is not a way for economic growth. There is a better way. And you are creating problems. I mentioned state and local tax. To me, that is a double tax. It is not fair. I heard some of my Republican colleagues say that we are doing this because there are more Democratic states that look like have the higher percentage of taxpayers.

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By the way, it is taxpayers in all states that are going
 to get hurt by the elimination of state and local taxes.

3 But I hope we understand that this is the United 4 States, because we could get into some nasty regional 5 battles on transportation bills, on agricultural bills.

But we try to do the policy that is right and double taxation, for taxpayers not to be able to take their state and local taxes, that is, the deduction on their income taxes, is just plain wrong and not good policy.

You are also creating other problems, and I will just give you one example I find just outrageous, and that is discounting the historic tax credit. That is used in my state and around the Nation to get renewals in communities that desperately need economic opportunity. That is just one example of a tool that is going to be weakened.

17 Quite frankly, there is a better way. If we want to 18 create jobs, then we do we not take a bipartisan proposal we had in the last Congress, use the funds that come from 19 20 repatriation and put it in infrastructure? We know we 21 are going to get a lot more jobs that way. Let us 22 rebuild America. The President said he wanted that. 23 But, no, you are taking this money and using it for other 24 purposes.

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There is a better way for economic development. Let

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us improve the low-income housing tax credit and new market tax credit, historic tax credit. That will create jobs, particularly in vulnerable communities that need that help. But, no, you are not improving those tools that are available if we are really interested in job growth.

7 Why do we not do something to really improve
8 retirement security in this country? We had bipartisan
9 proposals to do it. But, no, we do not see any real
10 effort made to improve retirement security.

11 Yes, there is a better way. Senator Warner is 12 right. All of us understand that we have global 13 competition issues, but we are the only country in the 14 industrial world that uses exclusively income taxes for 15 business.

16 Why are we not looking at alternative ways? Some of 17 us have put forward proposals to do that, as the Chairman 18 is aware, a proposal that I brought forward.

We want to work in a bipartisan manner. Why?
Because we will get a better bill and it will stand the
test of time.

We are not getting off to a good start here. I would urge the Chairman to recognize that this is not a transformational bill that you have brought forward. You have put together tax cuts of various groups in a package

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1 that makes little sense for middle-income families and 2 for our national debt. The Chairman. Thank you. Senator Stabenow? 

OPENING STATEMENT OF HON. DEBBIE STABENOW, A U.S. SENATOR
 FROM MICHIGAN

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Senator Stabenow. Thank you, Mr. Chairman.
There is no question we need tax reform that creates
jobs and incentivizes companies to bring jobs back to
America, help small businesses, and puts more money in
the pockets of middle-class families in Michigan and
across the country.

10 If that was in the bill in front of us, I would 11 enthusiastically support it. However, that is not what 12 is in the Republican bill. Instead, it is the same 13 trickle-down scheme that has failed every time it has 14 been tried.

We know between the House and Senate bills, millions of middle-income Americans will actually get a tax increase.

18 Since 1979, we have seen huge gains in the stock 19 market and wages for the top 1 percent have grown by 138 20 percent. But middle-income families are not feeling it. 21 In fact, the vast majority of American workers have seen 22 their wages stagnate or even go down. Profits have gone 23 up, but not paychecks.

Now, our Republican colleagues have promised these same hardworking, middle class families that by, once

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again, giving the top 1 percent and the largest

2 corporations huge tax giveaways, workers can magically 3 receive \$4,000 or \$7,000 or \$9,000 raises.

Mr. Chairman, the proof is in their paychecks.
There is absolutely no evidence from past supply side tax
giveaways that it results in hiring more people or
raising workers' wages.

8 We have heard these same trickle-down promises 9 before back with the Bush tax cuts in 2001, 2003. My 10 colleagues from across the aisle said on the floor that 11 the Bush tax cuts would, quote, "aid the people and 12 businesses who make up our economic machine and get it 13 moving down the track at full speed," unquote.

14 Unfortunately, that is not what happened. The train 15 derailed, growth was almost nonexistent, and the deficit 16 exploded. Middle-class families saw little lasting 17 benefit. But the huge deficits were used by the 18 Republicans as the reason that then they wanted to 19 privatize Social Security, which, fortunately, Democrats 20 stopped.

Economist Bruce Bartlett served as Deputy Assistant Secretary of the Treasury for Economic Policy during the Reagan and George H.W. Bush Administrations. Last month, when asked if tax cuts pay for themselves through greater economic growth, Mr. Bartlett had some strong words, and

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1 I quote, "That is a lie. It has always been a lie.

2 There is not one iota of evidence that would support this 3 argument."

In fact, he said wages fell for 10 years after
enactment of the Tax Reform Act of 1986.

6 And there is another part of what is happening now 7 that is very concerning to me, Mr. Chairman. The 8 recently-passed Republican budget resolution makes it 9 clear that after passing the huge trickle-down tax 10 giveaways, an increase in the deficit by at least \$1.5 11 trillion, the next step will be to use the newly created 12 debt as an excuse to cut Medicare and Medicaid; in fact, 13 almost \$1.5 trillion in cuts is in the budget.

There is another recent example of this supply side approach to tax reform not working, as well. In 2012, our former Senate colleague and now Governor Sam Brownback promised the people of Kansas that giving huge tax giveaways to large corporations and the wealthy would supercharge the safe economy.

20 Unfortunately, it did not. The State of Kansas bond 21 rating fell. They were 48 out of 50 in job growth, and 22 they had a \$900 million budget shortfall, which caused 23 some communities to cut schools to 4 days a week in order 24 to balance their budget.

The people of Kansas revolted. Early this year, a

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coalition of Republicans and Democrats in the legislature
 reversed most of the tax giveaways.

3 In other words, middle-class families were sold a bill of goods and were left with a mound of debt. 4 Michigan families deserve a \$4,000 or a \$7,000 or 5 6 even a \$9,000 raise. Republicans have made these 7 promises and I believe these promises should be kept. 8 But if this trickle-down scheme fails again and middle-9 class families just get mounds of debt and cuts in 10 services, I believe Congress should commit to stopping 11 the tax giveaways, just like they did in Kansas.

I am going to offer, Mr. Chairman, a number of changes that will ensure the benefits of these tax cuts go to middle-income families and that the promises being made to them will be kept.

16 If my Republican colleagues are serious -- and I
17 hope they are -- on putting more money in the pockets of
18 middle-income people, I hope you will join me.

19 For hardworking families in Michigan, it is really 20 simple, the proof is in their paycheck.

21 Thank you, Mr. Chairman.

22 The Chairman. Thank you.

23 Senator Carper?

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1 OPENING STATEMENT OF HON. THOMAS R. CARPER, A U.S.

2 SENATOR FROM DELAWARE

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Senator Carper. Thanks, Mr. Chairman. 4 5 For more than 9 years, since I have first joined 6 this committee, I have wanted to do tax reform, like many 7 of you. I have always believed that a sensible, 8 equitable, fiscally responsible tax overhaul could help 9 grow our economy, create good-paying jobs, and boost wages so more families have a better shot at the American 10 11 dream.

I have a great deal of respect and affection, if you will, for our Chairman, Ranking Member, and many of our colleagues on both sides of the aisle. Many of us have worked together for a long time. Unfortunately, however, the process used to try and force this tax bill across the finish line is not a credit to the bipartisan tradition of this committee.

We can and, more importantly, we should do better than this.

I was here when this committee wrote the Affordable Care Act. I recall that our friends on the other side of the aisle objected, claiming that Congress was moving, quote, "too fast" in trying to remake one-sixth of the economy.

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1 Close review of that process we used then suggests 2 otherwise. We did not move too fast. In fact, in the 3 year before this committee passed the Affordable Care 4 Act, more than a dozen bipartisan hearings were held on 5 the health reform proposal that became the Affordable 6 Care Act.

We held multiple bipartisan roundtables and several bipartisan option papers were published. In addition, there were detailed, exhaustive negotiations between three senior Democratic members of this committee and three senior Republican members of this committee. They lasted for 3 months, as I recall.

13 Unfortunately, we have had no hearings on this tax 14 reform proposal, none. We have held no bipartisan 15 negotiations, none. We have held no bipartisan 16 roundtables, none.

The proposals in this bill, which was released just 4 days ago, attempt to make not one-sixth of our economy, but literally 100 percent of our economy. Meanwhile, the public has been told next to nothing about how this legislation might affect them.

A truly bipartisan effort would not involve ramming through such imperfect legislation on a partisan vote, using the reconciliation process. A truly bipartisan effort would have begun months ago. It would have been

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done through regular order, with bipartisan engagement,
 with careful and thoughtful negotiations occurring over
 months.

A truly bipartisan effort would have been open and inclusive, with members of both parties sitting at the table.

7 Unfortunately, none of that applies to the process 8 that is being used here. This process stands in stark 9 contrast to the bipartisan efforts led by Senators Lamar 10 Alexander and Patty Murray on the HELP Committee to find 11 bipartisan solutions to stabilizing the healthcare 12 exchanges.

13 It is not surprising that a flawed process has 14 produced a flawed product. This is not the kind of 15 bipartisan tax reform we ought to be doing.

As my colleagues may recall, when considering any tax proposal, I always look through the prism of 4 questions. The first question is, is it fair. In answer to that question, I am afraid that this tax bill will likely increase the taxes on millions of middle-class families beginning next year.

I fear that this bill make it harder for many Americans to buy a home. I fear that this bill will imperil state and local funding for education and funding for healthcare, as well as for college aid and job

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training, as well as for transportation and for first
 responders and so many other crucial services.

Yet, there is somehow enough fiscal room in this bill to offer large tax cuts to high-income households and to many corporations. This bill makes it easier for family dynasties to give inheritance to their wealthy heirs.

8 This bill cuts the top tax rate and eliminates the 9 required minimum tax for wealthiest Americans. None of 10 this meets my definition of fairness.

11 The second question I always ask when faced with tax 12 reform proposals is this: does it foster economic growth 13 and job creation? It is hard to separate the economic 14 effects from large deficits that this bill would create. 15 As more and more federal debt piles up as a result of 16 this tax bill, interest rates are likely to rise, making 17 it harder and harder for Americans to buy a home, finance 18 higher education, and run a business.

This bill also includes reforms to the international tax system, but lacks the necessary guardrails to prevent the off-shoring of American jobs and the off-shoring of our tax base.

As more Americans jobs go overseas as a result of this legislation, as more corporate profits are shifted overseas as a result of this bill, Americans will be

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looking back at this moment -- at this point -- at this point in time -- at this process in the Congress and they will know who is to blame.

The third question I always ask when faced with a tax reform proposal is this: does it make the tax code simpler or more complex? I would support a well-designed proposal to double the standard deduction, as this bill does. But there is still more work to be done to make the tax code simpler.

10 Unfortunately, this bill introduces new and 11 complicated provisions -- for example, new requirements 12 to claim the child tax credit -- that will make it 13 difficult for Americans to file their taxes.

The fourth question I ask may be the most important one: is this measure fiscally responsible? Sadly, the answer is absolutely not. This bill blows as \$1.5 trillion hole in the deficit and it will wind up being far more costly, I suspect, than that as the deficits continue to grow in the years and decades beyond the next 10 years.

Today we have a \$666 billion federal deficit. I think that was the deficit for the year that just ended. Eight years into the longest-running economic expansion of our country, the last thing we need to do is to continue to run up the deficit.

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1 When our economy is expanding, we ought to be 2 reducing the deficit, not blowing it up higher. Truth be 3 told, exploiting our deficits to pay for a tax break 4 mostly for the wealthiest people in our country is just 5 not necessary. It is, I think, unconscionable.

Not a single Senator up here is opposed to every single thing in this bill, but the bulk of this bill is, frankly, to me, unacceptable; not all of it, but much of it.

10 It is not good for the American economy, American 11 families. I do not think it good for American workers or 12 American businesses or American children, and, in the 13 end, it is going to be borne by future generations.

14 I just want to implore the Chairman and our friends 15 on the other side of the aisle, let us go back to the 16 drawing board, let us start anew on a real bipartisan 17 basis and let us write something that can be permanent, 18 that will endure. Let us write something that actually 19 is fair, that actually fosters economic growth, that 20 actually simplifies the tax code, and that actually reduces the deficit, not make it larger. 21

Let us write a tax reform bill that is fair and fiscally responsible. Let us do tax reform right.

24 Thank you, Mr. Chairman.

25 Mr. Chairman, if I could just say one last quick

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thing. Sitting next to you, Mr. Chairman, you have been
 a great advocate and really enabler of bipartisan
 compromises in the past, not just with Ted Kennedy, but
 all kinds of people.

The man sitting next to you, Ron Wyden, he has crafted not one, but two major tax reform proposals in the last several years, not one, but two. With his leadership and hopefully the support of even Ben Cardin here, we can do this. We can do this. But let us just hit the pause button and see if we cannot do it right. Thank you. The Chairman. I agree we can do it, but we have not been able to far. Senator Scott? 

OPENING STATEMENT OF HON. TIM SCOTT, A U.S. SENATOR FROM
 SOUTH CAROLINA

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Senator Scott. Thank you, Mr. Chairman.

5 It is certainly a good day in the United States 6 Senate. It is a very good day, hopefully, for the 7 country as we think about the opportunities to lower 8 taxes and, at the same time, create more jobs here at 9 home.

The two pillars of tax reform, the first pillar is 10 simple. Let us make sure more Americans can take home 11 12 more of their paychecks. What does that mean? Well, if 13 you are a single mother, the average single head-of-14 household in this country makes less than \$36,000 a year. 15 What that means, take home more of your hard-earned 16 money, what it means is about a 55 percent cut -- 55 17 percent cut in your tax burden under our plan.

When we talk about the number of tax reform, we can easily get folks lost and you can see their eyes glaze over. But we are not talking about the numbers. Tax reform is about the people; not only the single head-ofhousehold, but also folks who have dependent children.

In our plan, \$1,650 is the new child tax credit, not \$1,000, but \$1,650, because what we know in America is that it is getting harder and harder for everyday

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Americans, the typical American household to make ends
 meet.

Not only are we looking for ways to help the typical American family, who makes about \$73,000 a year, to keep more of their hard-earned money, about a \$1,500 cut, we are also going to make sure we build and create the jobs of the future here at home by making America more competitive with our competitors around the world.

9 Today we have a 35 percent tax rate, which is the 10 highest in the industrial world. Said differently, when 11 you compare us to our OECD partners, 35 percent versus 12 the average of 22 percent.

What does that mean, the 13 percent? What it means is something very simple. Fewer jobs created at home. We also have a global system of taxing versus a territorial system. Said differently, let us make sure that profits all over the world made by American companies are able to be reinvested in our country without double taxation.

20 Mr. Chairman, this is a generational opportunity 21 that we must seize, and that begins this week in this 22 committee, when we have the votes to pass to the full 23 floor of the Senate tax reform, which is defined as tax 24 relief for typical American families and the ability to 25 create the jobs of the future here at home.

LISA DENNIS COURT REPORTING

It is a good day for all Americans, it is a good day 1 in Washington when we focus on the American people. 2 3 Thank you, Mr. Chairman. The Chairman. Thank you, Senator. 4 Mr. Chairman? 5 Senator Wyden. 6 The Chairman. Yes, Ranking Member? 7 Senator Wyden. Mr. Chairman, I think we are 8 awaiting Senator Nelson, and I appreciate your courtesy. 9 I think you and I have some brief wrap-up remarks before 10 we finish for the day. 11 I think, Mr. Chairman, you are a very skilled lawyer 12 and, as you know, I ran the legal aid office for the 13 elderly. I am not in your league, but if this was a 14 lawsuit, I think we would stipulate to key facts, key 15 facts that the public would take see would take us in the 16 right direction. Both sides have made it clear. We think the tax 17 18 code is a dysfunctional mess. I call it a rotting 19 economic carcass. We are in agreement on that. 20 Both sides say they want to have bipartisan tax 21 reform. I think we understand why, because to grow the 22 economy, to encourage innovation, you need certainty and 23 predictability and you only get that through 24 bipartisanship. 25 I appreciated your throwing me all these bouquets,

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1 saying that the bipartisan bill we now have with Senator 2 Coats is like yours, but, respectfully, they could not be 3 more different. We tripled the standard deduction in the 4 bipartisan bill, with no takeaways. We do not take away 5 those personal exemptions that are so important, for 6 example, to a large family in Missouri or Maryland. So 7 big difference on the middle class.

8 We reward creating red-white-and-blue jobs, jobs in 9 America. But the way this bill is written, those 10 American multinationals get a better break overseas than 11 they do for doing business in the United States.

12 Third, we move to a closer relationship between 13 income from a wage and income from capital. As Senator 14 McCaskill said, the capital gains and some of the 15 provisions have all stayed the same, and yet what we did 16 in the bipartisan bill was we reduced the differential 17 between income from a wage and income from capital.

18 I think the way I would like to close our arguments for today is if this committee did what the President has 19 20 repeatedly said he wants done -- and I will tick them off 21 -- a focus on the middle class -- I was in a session 22 where he said specifically it should not go to people 23 like me and he said he does not want to hurt Medicare and 24 Social Security, the challenges we will have by exploding 25 deficits. And he wants it to be bipartisan.

LISA DENNIS COURT REPORTING

If we did, in this committee, on a bipartisan basis, 1 2 what the President has said he wants to do, we could have 3 a debate the committee would be proud of. It would get, in my view, 80 votes on the floor of the United States 4 5 Senate and across America people would say that on an 6 issue that really touches on the remaking of the American 7 economy for generations to come, Democrats and 8 Republicans would crucially have found some common 9 ground.

10 There is still time to do that. I expect tomorrow, 11 because the Majority keeps altering their bill, we are 12 going to see some new contortions to try to figure out 13 how to make the Republican bill, the partisan bill, fit 14 the budget strictures, while still being this multi-15 trillion dollar bait-and-switch, taking from the middle 16 class, supporting the multinationals.

17 It does not have to be this way, Mr. Chairman. That 18 is the lesson of the last 2.5 hours. There is a lot of 19 goodwill on both sides. If this was a lawsuit, we would 20 pretty much stipulate to those things we desire for a 21 bipartisan approach, a recognition of how egregiously 22 broken the system is, and then get on with it.

You and I have done a lot of bipartisan work
together. This stands out as a great departure from
that. And I hope as we move to tomorrow's session, where

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I think there will be very spirited questioning of Mr. 1 Barthold, the head of the Joint Committee on Taxation, 2 3 that we can still recover both the substance and the spirit of the Finance Committee's storied history. 4 5 I walked through the anteroom today and looked at 6 all of those great leaders, Democrats and Republicans. 7 They would not have much favorable to say about the way 8 in which this is being proposed, and there is still time 9 to change it. 10 Thank you, Mr. Chairman. The Chairman. Thank you, Senator. 11 12 I think the hearing was a good hearing. I want to 13 thank everyone who participated here today. 14 Before we adjourn for the evening, I want to clarify 15 a few points that have been raised during today's statements. I will boil it down to a few key points so 16 17 that there will be no mistaking my meaning. 18 This bill is not a massive tax cut on the wealthy. It provides across-the-board tax relief, with those in 19 20 the middle class getting the largest proportional 21 benefit. In fact, millionaires and billionaires will 22 shoulder a larger portion of the tax burden under this 23 bill. 24 That is not just me talking. That is the Joint 25 Committee on Taxation's conclusion.

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Number two, this bill is not a massive tax increase
 on the middle class, which I find really surprising.
 While no one can guarantee that a tax plan will have the
 same type of impact for every single taxpayer, our bill
 comes very close.

According to JCT, roughly 90 percent of middle-class families will see their taxes go down or, at the very least, stay the same. That is an exceptional level of success that some of our colleagues would have us ignore in favor of some raw numbers cited out of context.

11 Number three, this is not a big giveaway to 12 corporations. Virtually every member of this committee 13 has at one time or another expressed support for reducing 14 corporate tax rates. Our bill does so in a reasonable 15 manner, placing our country well within the mainstream 16 among industrialized nations.

Both Republicans and Democrats have recognized the need to let American businesses be more competitive. My Democratic colleagues' sudden aversion to accomplishing that goal by reasonably reducing the corporate tax rate is a pretty recent development. It is a pretty recent development and clearly has more to do with politics than any sincere views on policy.

Number four, the process for producing and considering this bill has not been unnecessarily

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1 abbreviated or secretive. There is nothing secret about 2 all this. The committee does not typically have specific 3 hearings to examine specific pieces of legislation. That 4 is not the tradition of the committee.

5 We have been at this now for more than 6 years. We 6 have had 70-plus hearings, numerous reports, and 7 countless opportunities and public discussions on the 8 issues under consideration.

9 Any demand for additional process at this point is 10 likely more about delay than about uncovering any new 11 information.

12 Number six, the claims that Democrats have been shut 13 out of the process are false. The Democrats on the 14 committee most certainly recall the letter they all 15 signed in which they issued preconditions and ultimatums 16 for their participation in a bipartisan tax reform 17 process.

I have essentially taken them at their word. Yet, I have also stated in hearings, markups, and on the Senate floor that I want to see Democrats at the table for this exercise so long as they are willing to come without preconditions or unreasonable demands.

No one took me up on this offer, no one, and my door has always been open. Everybody knows me. They have seen me manage three major committees in the United

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States Senate and they have seen me work across the aisle
 with all kinds of Democrats throughout these years, some
 of whom were very difficult to work with, some of whom
 were considered great Democrats.

5 No one took me up on this offer, and my door has 6 always been open.

Now, we will get into these issues more as this week rolls on, but given some of what we have heard here so far, I thought these points needed to be reiterated.

Look, I have a desire to make this committee operate fairly, in a straightforward way, with consideration to my colleagues on the Democratic side and my colleagues on the Republican side, and I think I have a reputation for trying to do exactly that.

These are not issues we all do not understand. We have been working on them for decades. And, frankly, it gets a little old sometimes when you hear the same old, worn-out arguments every time when they do not really work with us to get these things done.

Now, I respect my Democratic colleagues. We have some of the brightest Democrats in the Senate on this committee, which we should, and I would appreciate it if they worked more with us and quit the bellyaching and let us get some things done for the American people.

I do not think you are ever going to have a chairman

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1 who is more willing to try and get them done in a

2 bipartisan way than I am, and I have got the reputation 3 to prove that.

The great liberal Democrat was Ted Kennedy, and he found out that, by gosh, we could work together and he enjoyed it. And, frankly, he was not easy to work with sometimes, but then in the end, before it was all done, he and I have had some of the most important bills in history.

Frankly, no one was more proud of passing those bills than Ted Kennedy was. And you can say the same thing about a whole raft of others in the United States Senate, as well.

My goal is not to play partisan politics on this committee. But I am a tough guy and if we cannot get cooperation, we are going to move ahead, whether you like it or not, but I would prefer the cooperation. I would prefer us working together. I would prefer us, using our best efforts, to try and get the best tax system in the United States than we have ever had before.

Thus far, I do not think we have worked together, to be honest with you, and I am not sure that we ever will on this committee. It is disturbing to me, because this is the most important committee, especially on taxation and economics, than any committee of the Congress of the

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1 United States.

2	I do get along well with Senator Wyden. We work
3	together well. We meet regularly together. He is always
4	open. He has always been straightforward about his
5	feelings. And I think I get along well with every other
6	member on this committee. But this should not be just a
7	Democrat and Republican committee and we have got to
8	start working together in order to make this committee
9	really reach its potential and live up to its potential
10	that it has lived up to in the past.
11	Now, we have one last person to call on tonight, and
12	that is Senator Nelson. And I bet you are glad I have
13	made these comments.
14	Senator Wyden. As Bill Nelson proceeds, thank you
15	for your courtesy, Mr. Chairman, for waiting for Senator
16	Nelson.
17	The Chairman. Senator Nelson, we will take you for
18	5 minutes, not 1 second beyond.
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OPENING STATEMENT OF HON. BILL NELSON, A U.S. SENATOR
 FROM FLORIDA

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Senator Nelson. Thank you, Mr. Chairman.
You appropriately introduced what I wanted to talk
about, Mr. Chairman. I want to talk about
bipartisanship.

8 The Chairman. Good.

9 Senator Nelson. It is the best way to ensure
10 outcomes for ordinary Americans and it is what the
11 American people want, and I definitely know that is what
12 the people in Florida want.

Is anyone proud of the way this process has been going? I do not think so, where it is all done by one party. And here we are working on a major tax bill, a bill that will inevitably touch every single American in some way, shape or form and, in some cases, in ways that the drafters of the bill do not even know.

Yet, in completely rewriting the tax code, we have not had any hearings or any time to seriously debate the slew of policy changes that will affect people's everyday lives.

Let me give you an example. We got word just the other day that the Joint Committee on Taxation did not know if the new pass-through deduction in the Chairman's

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mark includes business income made in Puerto Rico.

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By the way, the people in Puerto Rico are hurting and the Chairman knows that, because he was the chairman of the task force that both Senator Rubio and I had the privilege of being a part of.

6 Well, it would seem to me kind of common sense that 7 we really ought to get an answer on that before we move 8 forward. And the point is this, that this is not the way 9 we ought to be operating. Everybody here knows it. We 10 should be working together to negotiate a truly 11 bipartisan tax plan instead of throwing this all together 12 on the fly.

This thing was introduced Friday and here it is Monday. Well, I believe that we have a duty to serve the American people to the best of our ability and I think on a major tax rewrite, of which I was in the Congress the last time in 1986 that we voted out a major tax rewrite, we did not do it this way.

Working together in a bipartisan way is not a radical idea. We have done it before. Now, how many times have we come together to find common ground? Just last year, we passed the Retirement Enhancement and Savings Act. It came out of committee 26-zip, and it started with you and Senator Wyden hashing out differences to find a workable middle place, a consensus

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1 place.

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2 Then, as I said, do not forget the Puerto Rico task 3 force that you chaired or the identity theft-related tax 4 fraud bill. It took months of bipartisan talks before we 5 had a package that everyone could agree on. 6 I do not think it is too much to ask for this, a 7 total rewrite of the tax code to go this way. 8 So if you are going to cut me off in 30 seconds, I 9 will mention that this Senator has done, with Senator Grassley, Senator Cornyn, Senator Thune, that I have the 10 privilege of sharing in the leadership in the Commerce 11 12 Committee, we have all done bipartisan bills together. 13 If you want a good example of bipartisanship, look 14 at how Senator Thune and I work together on the Commerce 15 Committee. I could mention Senator Burr, I could mention Senator Isakson, all of which -- and I will put those 16 17 details into the record of where we have worked together

We all want tax cuts for the middle class. We all want to help small businesses. We all want to make the tax code simpler, fairer and more competitive. And I am hopeful that this markup is not just window dressing and I hope that some of our amendments will be given serious consideration.

so the picture is clear.

Thank you, Mr. Chairman, for your kindness in

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recognizing me so that I could give these remarks. I
 would like to insert my full statement in the record.

The Chairman. Without objection.

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4 [The prepared statement of Senator Nelson appears at5 the end of the transcript.]

6 We are really happy you could make The Chairman. 7 it. We know you have had extra things on your plate for 8 quite a while here, and we are with you. As you know, I 9 have helped with Puerto Rico and with a lot of these 10 issues that are very serious issues that you have to deal 11 with on a daily basis that the rest of us may not have to 12 other than when it comes up to the full Senate. And I 13 appreciate the work that you are doing.

Let me just say this. I want to thank all my colleagues on this committee. This is a good committee. We have great people on here, very intelligent people. But I have seen it move toward too much partisanship and if it keeps going that way, I am the wrong guy to do that to, because I can play that role very, very well.

20 My friend Ted Kennedy found that out and, boy, he 21 realized it was better to work together.

22 Senator Nelson. That is a great example, Mr. 23 Chairman, the role models that you and Senator Kennedy 24 set.

25 The Chairman. I think that was a good example. I

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think that Ron Wyden and I set a pretty good example,
 too. Ron has worked very closely with me on this
 committee and I have appreciated it.

But I have noticed a little bit of -- not by Ron, but a little bit of carping by, occasionally, people on both sides. It really can be very irritating sometimes, especially when we are trying to run a really good committee and do it in a way that all of us feel like we are heard.

We may not all get what we want, but at least if we are heard and if we have a good opportunity to present our cases, that is about all a major committee can do.

But this committee needs to do better work than it has been doing, and I intend to see that it does. And I hope it is bipartisan. But to be bipartisan, we have both got to choke back some of the things that we think are necessary partisan things.

18 I think we can do that, but I have not seen it so 19 far.

This has been a good hearing today and I really appreciate those who have appeared before us and those who have committed the time and effort to this.

23 We will just recess until tomorrow morning, starting 24 at 9 a.m., and I hope people will be here ready to work. 25 Let us hope we can get this work done so that we can move

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1 ahead.

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2	We are never going to agree on everything. We all
3	know that. We are two different parties. We have
4	different philosophies and different approaches. But we
5	can be civil and we can do things that hopefully are
6	open-minded enough to accommodate some of our colleagues'
7	ideas, as well, on both sides.
8	So with that, we will recess until tomorrow at 9
9	a.m.
10	[Whereupon, at 5:41 p.m., the committee was
11	recessed.]
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# SENATOR BILL NELSON TAX REFORM MARKUP OPENING STATEMENT Monday, November 13, 2017

I want to talk about bipartisanship. It's the best way to ensure a good outcome for ordinary Americans—and it's what the American people want. I know that's what people in Florida want.

Is anyone proud of the way this process has been playing out?

Here we are, working on a major tax bill—a bill that will inevitably touch every single American in some way, shape, or form—and in some cases, in ways that even the drafters of the bill don't know.

We are completely rewriting our tax code. Yet, we haven't had any hearings on the bill. Or any time to seriously debate the slew of policy changes that will affect people's everyday lives.

For example, we got word the other day that the Joint Committee on Taxation didn't know if the new pass-through deduction in the Chairman's Mark includes business income made in Puerto Rico. To me, that would seem like an important point we probably should get an answer on before we move forward.

My point is: this isn't the way we ought to be operating. Everyone here knows it.

We should be working together to negotiate a truly bipartisan tax plan, instead of throwing this all together on the fly.

We have a duty to serve the American people to the best of our ability—and Mr. Chairman, I would suggest: we are better than this.

Working together in a bipartisan way is not a radical idea—at least, it shouldn't be. We've done it before.

Mr. Chairman, how many times have we come together to find common ground and get something good done for the American people? Just last year we passed the Retirement Enhancement and Savings Act out of Committee with a bipartisan vote of 26 to 0. It started with you and the Ranking Member hashing out differences to find a workable middle. Why can't we do that again?

And let's not forget the work we did in the Puerto Rico Task Force and on the identity theft-related tax fraud bill. It took months of bipartisan talks before we had a package that everyone could agree on—not just one party.

Is it too much to ask for this—a total rewrite of the tax code—to go through the same amount of rigor?

Senator Grassley, we worked together on the ACE Kids Act, which would create a national network of children's hospitals and other providers to better serve kids needing specialized care.

Senator Cornyn, we've worked together to increase accountability at the VA, to honor helicopter air ambulance crews that served in Vietnam, and to help citrus growers struggling to deal with a plant disease known as citrus greening.

Senator Thune, you and I have partnered on so many issues in the Commerce Committee it's hard to keep count. If anyone wants a good example of how we should be conducting ourselves, just look to how Senator Thune and I work together in the Commerce Committee.

Senator Burr, we partnered on a bill to help those affected by the water contamination at Camp Lejeune—not to mention the work we've done to stop the spread of the Zika virus. An issue I've also worked with Senator Cassidy on.

Senator Isakson, we worked together on several veterans' issues, including a bill to improve VA opioid treatment practices.

You all get the picture. I could go all the way down the line citing examples of times when each of us crossed the partisan divide to do the people's work. It doesn't happen as much as I'd like. But it is possible.

We all want tax cuts for the middle class. We all want to help local small businesses. We all want to make the tax code simpler, fairer, more competitive, and more efficient.

But we should have a more deliberative process than this. One that is inclusive, and brings members from both parties into the process.

I am hopeful that this markup isn't just for show and that some of our amendments will be given serious consideration. Because at the end of the day what we need is balance. That's the focus of my amendments. And that should be the focus of this Committee.

I appreciate the work the Chairman and his staff have put into this.

All I'm asking is to give bipartisanship a chance.