1EXECUTIVE COMMITTEE MEETING ON S. 525, RELATING TO THE2*ANDEAN TRADE PREFERENCE ACT, WITH BAUCUS AMENDMENT IN THE3NATURE OF A SUBSTITUTE (AS AN AMENDMENT TO H.R. 3009)4THURSDAY, NOVEMBER 29, 20014CS. 1209)

5 U.S. Senate,

6 Committee on Finance,

7 Washington, DC.

8 The meeting was convened, pursuant to notice, at 9 9:12 a.m., in room SD-215, Dirksen Senate Office 10 Building, Hon. Max Baucus (chairman of the committee) 11 presiding.

12 Present: Senators Rockefeller, Breaux, Graham, 13 Jeffords, Bingaman, Torricelli, Lincoln, Grassley, Hatch, Murkowski, Gramm, Lott, Thompson, Snowe, Kyl, and Thomas. 14 15 John Angell, Staff Director; Michael Also present: 16 Evans, Deputy Staff Director; Kolan Davis, Republican Staff Director and Chief Counsel; Carla Martin, Chief 17 18 Clerk.

Also present: Grant Aldonas, Under Secretary for
International Trade, U.S. Department of Commerce; Chris
Spear, Assistant Secretary for Policy, U.S. Department of
Labor; Peter Allgeier, Deputy U.S. Trade Representative;
Dr. Greg Mastel, Democratic Chief, International Trade
Counsel/Chief Economist; and Dr. Liz Fowler, Democratic
Chief, Health and Entitlements Counsel.

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OPENING STATEMENT OF HON. MAX BAUCUS, A U.S. SENATOR FROM
 MONTANA, CHAIRMAN, COMMITTEE ON FINANCE

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The Chairman. The committee will come to order.
Perhaps because the Congress has passed only limited
trade legislation over the last five years, there are a
number of concepts that have matured into sound
legislative proposals this year.

9 Two of these proposals are the subject of today's 10 mark-up, expansion of the Trade Adjustment Assistance 11 program and expansion of the Andean Trade Preference Act.

Both pieces of legislation were introduced by members of this committee. Senator Bingaman is the sponsor of S. 14 1209, the Trade Adjustment Assistance Expansion Program. Ten members of the committee, including myself, and 14 other Senators have co-sponsored the legislation.

Senator Graham has introduced S. 525, to expand the
Andean Trade Preference Act. Four other members of the
committee, as well as 11 other Senators, have cosponsored this legislation.

Both pieces of legislation were the topic of Finance
Committee hearings earlier this year. Both also formed
the basis of the Chairman's marks on these topics to be
considered today.

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It is my hope that we can report both pieces of

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legislation favorably today for Senate action later this
 year or early next year.

I should also note that straight extensions of both TAA and ATPA were included in the economic stimulus bill. I hope these will be signed into law this year on some vehicle to avoid a lapse in existing programs while legislative action proceeds on expansions.

8 I take considerable pride in the expansion of TAA 9 that we are considering today. Throughout the year, my 10 staff and I have worked closely with Senator Bingaman, 11 Senator Daschle, Senator Snowe, Senator Kerry, and many 12 other Senators to improve this legislation.

In my opinion, the limited nature of the current
Trade Adjustment Assistance program is the great weakness
of U.S. trade policy.

16 Since World War II, the United States has led the way in forging new global and regional trade agreements. 17 In 18 just the last 10 years, the United States has been 19 instrumental in creating both the World Trade 20 Organization and the North American Free Trade Agreement. 21 Unfortunately, while opening the U.S. market through 22 both trade agreements and through unilateral programs like ATPA and the Generalized System of Preferences, the 23 24 U.S. Government has done comparatively little to address the needs of workers that may lose their jobs because of 25

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new imports or because companies leave the United States.
 TAA simply pales when compares to the comprehensive
 worker adjustment programs our allies in Europe and Japan
 have pursued.

5 I have always favored freer trade, and I continue to 6 favor it today. But we must be willing to forthrightly 7 address the problems of workers, farmers, and companies 8 that lose because of trade. That is what TAA is all 9 about.

10 The bill before us improves TAA in a number of ways. 11 It consolidates the current TAA and NAFTA TAA programs to 12 ensure that workers get the same benefits regardless of 13 where the imports they compete with originate, and 14 regardless of what foreign country their plant moves to.

15 It extends income support for workers in TAA from 52 16 weeks to 78 weeks to give workers the opportunity to take 17 meaningful training programs.

18 It provides access to the corporate health program
19 for TAA recipients to ensure that they and their families
20 have health coverage while they participate in TAA.

21 On this issue, health care coverage for displaced 22 workers, Senators will note that this is also being 23 debated in the context of a stimulus package. Since that 24 debate continues, I have asked my colleagues not to 25 reopen the issue of COBRA and related health care topics

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1 in this mark-up.

I appreciate their cooperation. I respect their differing views on this issue. I also assure them that, once a resolution of the COBRA issue is achieved, I expect to try to apply a comparable approach to TAA during floor debate or in later conference action.

Next, taking a recommendation made by Senators
Grassley and Conrad on S. 1209, the TAA extends to
farmers. Building in similar recommendations from
Senators Snowe and Kerry, we extent TAA to fishermen.

Finally, the program begins an experiment with wage
insurance as an alternative strategy for reemploying
displaced workers.

As one might expect, these improvements in TAA do not come for free. The legislation before us would substantially expand the current TAA program. CBO is still working on the final score, but the initial estimate is an increase of approximately \$800 million per year.

To put this in perspective, however, the United States currently spends only one-third total as much as Germany on worker adjustment assistance, despite having an economy nearly four times as large.

Indeed, our current funding levels are roughly
comparable to those of Finland, a nation that the United

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1 States dwarfs in terms of both economy and population.

Expansion of TAA will start to rectify this
situation, though our funding levels will continue to
remain much lower than the rest of the developed world.

5 Considering that the manufacturing sector, the sector 6 hardest hit by trade and globalization, has lost more 7 than a million jobs since June of 2000 and over 230,000 8 in just the last two months, this expansion becomes even 9 more essential.

However, by the time this proposal goes to the floor,
it is my intent to fully offset the cost under Senate
budget rules primarily by extending the current Customs
user fees.

14 The administration has also expressed an interest in 15 TAA. We have recently produced a sharp proposal for some 16 changes in the existing program. The legislation before 17 the committee incorporates many of the administration's 18 suggested improvements, including shortening the 19 processing time for applicants and improving interagency 20 cooperation.

21 Unfortunately, the administration has not been 22 willing to devote any new resources to the TAA program, 23 which means the proposal cannot cover the major 24 improvements in this bill.

25 The committee will also take up today a Chairman's

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mark based on S. 525, expansion of the Andean Trade
 Preferences Act. This program provides important trade
 benefits to the countries in the Andean region, Colombia,
 Peru, Bolivia, and Ecuador.

5 Senator Graham's legislation seeks to extend benefits 6 similar to those that the Congress last year granted to 7 the countries of the Caribbean Basin through an expansion 8 of the Caribbean Basin Initiative.

9 The hope is that, by encouraging legitimate economic 10 activities in the Andean countries as alternatives to 11 illegal drug production, our war on drugs has a better 12 chance of succeeding.

I have supported this program, and will continue to support it. But I do have some concerns regarding the extension of program benefits to tuna and some other items, which I plan to address as the legislative process continues.

I also understand that some members of the committee may be intending to offer an amendment to grant fast track to one of these two vehicles. I would strongly urge my colleagues not to pursue this option.

As I have made very clear on a number of occasions, I favor an extension of fast track, provided it addresses issues like labor, environment, and protection of U.S. trade laws.

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I was heartened a few weeks ago to see Ways and Means
 Committee Chairman Thomas join with several of the
 Democratic colleagues on a version of fast track that I
 believe is the first step toward a compromise that could
 win passage of fast track.

6 This legislation, however, has not yet passed the 7 House and there is significant doubt as to whether it 8 can. With House passage so uncertain, and given that the 9 House has twice before rejected fast track, I see no 10 reason to waste the time of this committee and the whole 11 Senate on an issue that may simply not be able to pass 12 the House.

As I have said many times, if the House acts on a
bill similar to the current Thomas-Dooley bill, I will
quickly mark it up in the Senate Finance Committee.
Until that time, I do not believe consideration of fast
track legislation is a good use of Senate time.

The House of Representatives has already acted on companion versions of this legislation that we are marking up today. A more ambitious expansion of HBA has already passed the House and been sent to the Senate. We will begin marking up today by substituting the mark for the House bill.

The House Ways and Means Committee has also passed a less ambitious two-year expansion of TAA that is now

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1 pending on the House calendar.

2 · I also note that yesterday Representatives Ken Benson and Anna Eschoo introduced TAA legislation similar to what we are considering today. I thank them for their efforts and for their leadership. I hope that Senate floor action, in conference with the House, can be completed on both measures in the coming months. Senator Grassley?

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OPENING STATEMENT OF HON. CHARLES E. GRASSLEY, A U.S.
 SENATOR FROM IOWA

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Senator Grassley. Yes. Thank you, Mr. Chairman.
I support the Andean legislation. I also want to do
something meaningful on Trade Adjustment Assistance, even
though I have serious concerns about the size and scope
of what has been proposed by the Chairman.

9 I have always supported Trade Adjustment Assistance, 10 and am prepared to do so again. But not this way. The 11 Chairman's mark is a notable departure from our history 12 in this area. I cannot support it.

I know that the legislation is going to go to the know that the legislation is going to go to the floor of the Senate. I think we are setting ourselves up once again to have legislation voted out of this committee that might not move on the floor of the Senate.

17 I think that there are a lot of people on our side of the aisle that think trade promotion authority ought to 18 19 move along with Trade Adjustment Assistance. It is a sad 20 commentary that we are going to have two bills on the 21 floor of the Senate that will have majority support of 22 the Senate. We could pass trade promotion authority, we could pass a very good Trade Adjustment Assistance Act. 23 We will have two bills out there that may not move. 24 25 I do not consider the Senate irrelevant in the

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legislative process, that we necessarily have to wait
 until the Senate takes some action on a particular piece
 of legislation.

In fact, I think just the opposite when it comes to trade promotion authority. If the Senate would act, that would help put more pressure on the House of Representatives, where the vote is probably much closer than it is here in the Senate.

9 Since 1962, Trade Adjustment Assistance programs have 10 provided income support and retraining for America's 11 workers hurt by our trade policies. Trade Adjustment 12 Assistance programs have played an important role in 13 keeping people retrained to get other jobs, particularly 14 when things are tough. I support those goals.

Today, however, the Chairman's mark on Trade
Adjustment Assistance goes further and wider than we have
ever gone before. I was especially surprised to see the
possibility of several components of the Democratic
stimulative package come before the committee.

Just as my colleagues on the other side failed to work in a bipartisan fashion on economic stimulus, I think they have followed the same course again on Trade Adjustment Assistance.

So this approach is disappointing. Included areunprecedented policy changes in this trade legislation.

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If permanent COBRA subsidy programs and Medicaid
 expansions were to be included, it sends a very clear
 message. That is, that Democrats are more interested in
 pushing political agenda than getting a bipartisan Trade
 Adjustment Assistance bill through the committee.

6 But this mark-up is more notable for what is not on 7 the agenda than what is. Trade promotion authority for 8 the President is not on the agenda.

9 The real story of this mark-up is that it is a huge 10 missed opportunity on this issue. Sad to say, it is a 11 missed opportunity largely because the effort to bring up 12 trade promotion authority in the Finance Committee this 13 year has been so needlessly and excessively partisan.

Nearly every member on this side of the aisle, and several Democrats, have wanted to see a vote on trade promotion authority this year. Even members who do not favor trade promotion authority believe it should be brought up for a vote in the committee.

But, time and again, members have been pressured not to bring it up. I cannot tell you how dismayed I am that we cannot even get a commitment on a date to consider the President's most important trade legislation in this committee.

24This is not the bipartisan tradition of the Finance25Committee. We can, and we will, do better. But instead

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of getting a commitment to have a vote on the matter this
 year that affects a majority of workers and farmers of
 the United States, all we have had are delays and reasons
 that, in my view, do not have merit.

5 I want to briefly say a word on some of these. One 6 reason that we have heard for not marking up TPA is that 7 the Finance Committee should not act before the House 8 does.

9 I have addressed this issue a little bit, but would 10 do it more thoroughly by saying, the fact of the matter 11 is, even though the House is constitutionally required to act first on revenue matters, on many occasions the 12 13 Finance Committee has acted on revenue matters while 14 awaiting House action. The Senate not only has a right 15 to act, it has an obligation to act when vital U.S. 16 interests are at stake.

Another excuse I have heard for why we cannot take up trade promotion authority, is that we do not need trade promotion authority to start those negotiations. Now, technically speaking, that is true. We do not need TPA to start trade negotiations. But we surely need it if we want the President and our negotiators to have credibility at the negotiating table.

What we are really talking about is not trade
promotion authority for the President of the United

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States. What we are talking about is trade promotion
 authority for our country, for the Nation, for the
 Nation's people, because it is the U.S.'s negotiation
 credibility that is on the line.

5 When our credibility with 141 other countries in the 6 WTO is impaired, it is the United States itself that gets 7 hurt, particularly now when our country is at war. We 8 are fighting a war, and world leadership is very 9 important to the President of the United States.

Now, this is not a theoretical discussion any more.
A new round of global trade talks will start in a few
weeks. It will be a matter of great deal if other
delegations in the room take our negotiators seriously.
Our negotiators are not credible if other countries know
that a deal with the United States is never final.

You do not have to take my word for it. I would quote Ambassador Robert Straus, President Carter's USTR, who told this committee in 1987 about what his foreign counterparts told him in trade negotiation.

"Why should I put this on the table and have it bit on here, and nibbled on there, and torn apart here, and then you come back and insist I do this, that, or the other? I want to know, when we shake hands and walk out of this room, that is what your Congress is going to vote up or down, or I won't go," is what the person told

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1 Straus.

Well, he was one of our top trade negotiators. He negotiated a lot of tough deals. He knows what he is talking about. What he said in 1987 is even more true today, and particularly true because of what happened on September 11 and the war on terrorism, and Presidential leadership for the maintenance of peace around the world.

8 Another excuse for not bringing up trade promotion 9 authority is that the timing does not seem to be right. 10 Well, that is not what Alan Greenspan thinks. The 11 Federal Reserve Chairman told this committee twice, once 12 in April and again in the fall, that to help our ailing 13 economy we ought to renew trade promotion authority this 14 year.

Now that, according to the OECD, the world has plunged into its first global recession in two decades, it seems to me that Chairman Greenspan's advice assumes even more urgency with this committee.

Furthermore, denying trade promotion authority to the President until we are one or two years into a three-year negotiation would only slow down the talks and would postpone the benefits. We know the benefits of trade the last 50 years are real.

Without trade promotion authority, it will take
longer to cut trade-distorting tariffs and to gain more

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market access for our agricultural products, our
manufactured goods, and our services. That is a good
deal for Europe and Japan, but it is a bad deal for
America's farmers and workers.

America's major farm organizations have told us time 5 6 and again how important trade promotion authority is. Ι 7 would point to the Farm Bureau letter that I have on 8 display: "We urge expedient Senate consideration of trade 9 promotion authority, an important negotiating tool for 10 the President. If we languish in granting trade 11 promotion authority to the President, U.S. agriculture will suffer." 12

A similar letter from the National Pork Producers, who want trade promotion authority renewed, and renewed now. Their president has written this strong letter that is also on display.

Finally, the latest excuse for not bringing up trade promotion authority this year is that Ambassador Zoellick gave too much away at the World Trade Organization ministerial with respect to antidumping, so we should not move forward on trade promotion authority.

This argument, it seems to me, has the least merit at all because the facts say otherwise. What we gained in the antidumping area is so good, that I wonder if the critics of the rules language have even read this portion

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1 of the ministerial declaration.

The antidumping language that the United States succeeded in getting into the rules portion of the WTO ministerial declaration is a big win for the United States. First, it allows us to get a new round launched. The Farm Bureau said that what the United States achieved in Guttar was, in their words, an historic declaration.

8 They also said, "The launch of the international 9 trade talks in the WTO is a critical step to improving 10 the global outlook for U.S. agriculture."

But we could never have launched a new round without agreeing to the demand of 141 other countries to put the topic of antidumping on the table.

Furthermore, the antidumping language did agree to specifically allow the United States to continue using every one of our current laws. That needs to be repeated: every one of our current laws can still be used. We agreed to give up none of our current laws, not one.

But the really good point is, for the first time the WTO will look at the abusive antidumping practices of other nations who have antidumping regimes that are not as fair or transparent as ours and are going to soon be used against the United States to a greater extent than ever before. Many U.S. farmers and workers have been

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1 hurt by these abusive practices.

Because of the language that Ambassador Zoellick negotiated in Guttar, we will finally be able to try to do something about it then in the World Trade Organization process where this matter really ought to be raised.

7 There are other issues in this mark-up that also 8 concern me, such as using Customs user fees for new 9 spending. There is still time to resolve the trade 10 promotion issue in a bipartisan way, but we cannot do 11 that until we get the commitment to bring it up this year 12 in this committee.

Mr. Chairman, so I consequently then urge you, as I close, to schedule a TPA mark-up before we go home for Christmas, regardless of what the House does. This is our obligation as a committee. We must never shirk these obligations. This committee has not hesitated to act on trade legislation in the past before the House has done it. We did that as recently as 1997.

Nothing less than U.S. credibility and leadership in
the world's foremost trade forum, the WTO, is at stake,
as well as--and I say it for a third time--Presidential
leadership in the process of the war on terrorism.

24 So let us put aside any differences we have, schedule 25 a TPA mark-up now, and do what is good.

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Thank you.

Thank you, Senator Grassley. The Chairman. I would like other members of the committee to now offer their opening statements and, if possible, keep them somewhat limited. That would be very helpful. I will just go down the list here of Senators who came in order of arrival. Senator Breaux, Senator Murkowski, Senator Graham of Florida, Senator Gramm of Texas, Senator Jeffords. Senator Bingaman?

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OPENING STATEMENT OF HON. JEFF BINGAMAN, A U.S. SENATOR FROM NEW MEXICO

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Senator Bingaman. Mr. Chairman, let me just
compliment you for scheduling the mark-up. I do think we
should concentrate, not on what we are not doing at this
mark-up, but what we, in fact, have a chance to do. That
is, to go ahead with these two items that you have
scheduled for consideration.

10 The Trade Adjustment Assistance issue, as you
11 indicated, is one that we have been working on for many
12 months. Your staff has been a tremendous help, and you
13 have.

We have also tried very hard to involve Republican
Senators and their staffs, and we have had some success.
Senator Snowe has made some very constructive suggestions
which we have incorporated into the bill.

I think it is important that Trade Adjustment
Assistance be seen as a useful thing to do, and a useful
piece of legislation to improve, regardless of where we
are on other trade-related issues. So, I think this is
long overdue.

There are improvements that are contained in this bill, and I compliment you for moving ahead with it. I look forward to getting this out of the committee so that

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1	we can consider it on the floor.
2	Thank you, Senator.
3	Next on my list, is Senator Thomas, Senator Hatch,
4	Kyl, Rockefeller, and Thompson.
5	Senator Thomas, if you wish.
6	Senator Thomas. I have no statement.
7	The Chairman. Senator Hatch, do you wish to make a
8	statement?
9	Senator Hatch. I will just defer.
10	The Chairman. All right.
1 1	Senator Kyl?
12	Senator Kyl. I have no statement.
13	The Chairman. Senator Gramm?
14	Senator Gramm. I got here last.
15	The Chairman. You are not last. You are fourth
16	here. Do you want to speak?
17	Senator Gramm. Yes, I do.
18	The Chairman. All right.
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OPENING STATEMENT OF HON. PHIL GRAMM, A U.S. SENATOR FROM
 TEXAS

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Senator Gramm. Mr. Chairman, first of all, let me
say, I think we are falling into a pattern here, in that
everything that we are doing is partisan. It is not a
pattern we have had in this committee. I do not think it
is useful. I do not see why these issues have to be
partisan.

I do not understand moving forward on legislation that is aimed at dealing with the very small dark side of trade, trying to deal with people who lose their job from expanded trade, without moving forward to promote jobs through expanding trade. It makes absolutely no sense to me.

16 I cannot imagine that Lloyd Bentsen, Pat Moynihan, or 17 anyone who has ever led this committee before would not 18 be moving forward on fast track authority. It is vitally 19 important to us economically. It frightens me that we are becoming more and more protectionist. We all have 20 all these convenient excuses. But when it gets right 21 down to it, increasingly the Congress is becoming 22 23 protectionist. I think it is very harmful.

You said, Mr. Chairman, that Germany spends three
times as much per unemployed worker as we do. I think it

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is also interesting to note they have three times as many
 people unemployed. I think there is a relationship.

I think it is very good politics to say, let us provide health insurance for unemployed people, even if they did not have health insurance when they were employed.

But I think the cold reality is, there are about 15
million people between 55 and 65, most of them who work
primarily to get health insurance.

I think that we are going to have an impact on longterm unemployment if we continue to add these benefits.
I am opposed to the Trade Adjustment Assistance bill. I
think you are going to get stubborn opposition to it. I
think we could have worked out a compromise.

15 I would say to Senator Bingaman, I do not know of any 16 efforts to make this bipartisan. I can only speak for 17 one member, but nobody ever approached me about it. I do 18 not think anybody is more dedicated to trade.

The Chairman. Senator, at the proper time I will
address that. There are lots of features in this bill
that are bipartisan.

22 Senator Gramm. Well, the overall bill is one that I 23 am adamantly opposed to, that massively expands spending 24 and benefits, and is not set in the context of expanding 25 trade. It is one thing to provide assistance for people

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1 who lose their jobs when you are expanding trade, but it 2 is another thing to expand benefits when you are not 3 expanding trade, because we are not getting the economic 4 growth to generate the revenues to pay for the benefits 5 we are providing.

6 In terms of Senator Bob Graham's bill, I am for it. 7 I intend to support it. I would say, I hope we do not 8 load it up with extraneous matters that will end up 9 delaying its passage. I think it could pass by unanimous 10 consent, the way it is now.

11 I am very much opposed to a sugar amendment that may 12 be offered. I just want to remind my colleagues that, in 13 the Heartland case, people talk as if this is a 14 technicality. The Clinton Administration ruled that the sweetener blend that was imported was sugar, and it went 15 to federal court. In the Court of International Trade, 16 17 they ruled that the action by the Clinton Administration was arbitrary, capricious, an abuse of discretion, and 18 19 otherwise not in accordance with law.

So, I would just urge my colleagues, if we want to pass the Andean Trade bill, which I do, that if we can pass it the way Senator Graham has written it and not put a bunch of controversial matters in it, I think we can get it through the Senate this year. I think if we load it up with controversial issues like this sugar issue,

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then I think we are going to have a very hard time
 passing it and we are going to have stubborn opposition.

3 So, Mr. Chairman, I just want to urge again that we 4 get back to the tradition of bipartisanship. I think we 5 ought to do it on the stimulus package. You tried to go that alone. That did not get anywhere. 6 We are going 7 forward on a partisan basis on Trade Adjustment 8 Assistance. I do not believe that is going anywhere. 9 I think, in the end, if we want to get something done, I do not know anybody that is really hard core 10 11 against Trade Adjustment Assistance. I think everybody 12 is for a stimulus package of some kind.

So, I just, again, do not understand why we do not sit down and recognize that, with this Senate split 51/49, we ought to simply sit down and negotiate these things out. I wish we could do it, because I think we waste a lot of time. I think we create ill will that spills over into other issues and does not serve our interests.

20 I thank you for recognizing me.

Senator Bingaman. Mr. Chairman, let me just say, I
think, on the Trade Adjustment Assistance, there has been
a genuine effort to get input from all members, all
Republican members, as well as Democratic members. There
has certainly been a great many staff meetings where

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1 Republican staff have been urged to participate.

Some have, and many others have not, on the basis
that they did not want to do anything on Trade Adjustment
Assistance until some agreement was made on fast track.
That is one point of view. I do not agree with it.

6 But to say that this Trade Adjustment Assistance has 7 proceeded on a partisan basis because certain Republican 8 members refused to participate because they wanted 9 something else done as well, fast track, I think that is 10 just a distortion of the facts.

Senator Gramm. When the Ranking Member of the committee opposes the bill, you call that a bipartisan bill?

Senator Bingaman. Well, there are quite a few
provisions in here that the Ranking Member, in fact,
sponsored and we incorporated into the bill.

Senator Gramm. With 200 provisions, at least byaccident one of them is good.

19 The Chairman. All right. Let us proceed. I want20 to give other Senators a chance to give their statements.

21 Senator Rockefeller?

22 Senator Rockefeller. No.

23 The Chairman. Senator Thompson?

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OPENING STATEMENT OF HON. FRED THOMPSON, A U.S. SENATOR
 FROM TENNESSEE

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Thank you, Mr. Chairman. Senator Thompson. 4 5 Mr. Chairman, I, too, support the Andean Trade 6 Preferences Act. Many of us have visited that part of the world and have been very impressed with the efforts 7 8 that they have been making. They have had tremendous 9 drug and other problems. Instead of foreign aid to those 10 parts of the country, we need to concentrate on assisting 11 them in doing things where they can help themselves.

12 I think that this is a right thing to do, taking down 13 barriers and allowing them to keep up their efforts that 14 are a benefit not only to them, but to this country. So 15 I applaud Senator Graham and his approach to this, and 16 will be fully supportive of it.

I would just like to make one comment with regard to the trade promotion authority issue. I do not usually quote directly out of newspapers. I usually like to take credit for it myself. But this was so recent, I probably could not get away with it.

In this morning's Wall Street Journal, Henry M.
Paulson, Jr., the chairman and chief executive officer of
Goldman Sachs Group, points out that, "Since 1990, the
European Union completed negotiations on 20 free trade

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agreements and is currently negotiating 15 more. Mexico now has 8 agreements with 32 countries. Out of 130 preferential trade agreements and investment agreements in the world, the U.S. is a party to three."

5 He goes ahead to say, "This bipartisan action, if we 6 would address trade promotion authority, would inspire 7 confidence in the global capital markets. It would allow 8 America to be seen as continuing to lead the open trade 9 and globalization that has been so vital to the 10 prosperity of both developed and developing countries.

11 It would send a powerful message that the President 12 and Congress speak with one voice and are committed to 13 advancing freer trade as part of the war on terror. 14 Indeed, approval of trade promotion authority would signal that the U.S. is not only seeking a military 15 16 coalition, but an economic one." I think that is so 17 timely. It could not be said better, and urge its consideration by my colleagues. 18

19 Thank you, Mr. Chairman.

20 The Chairman. Thank you very much, Senator.

21 Senator Lott?

22 Senator Lott. I will pass for now.

23 The Chairman. All right.

24 Senator Snowe?

25

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1 OPENING STATEMENT OF HON. OLYMPIA J. SNOWE, A U.S.

2 SENATOR FROM MAINE

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Senator Snowe. Thank you, Mr. Chairman.

I will defer at this point on any extensive comments,
but let me just say this as far as the Trade Adjustment
Assistance is concerned.

8 I do think it is important that we address this most 9 vital program, not only with respect to extending the 10 authorization, but also improving upon the benefits that 11 are provided to workers who have lost their jobs as a 12 result of imports or plant relocation.

My State is testimony to the vital necessity of this program. It is absolutely essential. We have lost more than 11,000 manufacturing jobs since 1994 and the inception of NAFTA. Just in this last year alone, we have lost 5,600 manufacturing jobs.

18 In the last couple of months, we have lost three 19 major shoe companies, one most recently of two weeks. 20 Their last manufacturing site in the United States is in 21 Maine and they are closing their facility due to foreign 22 competition. It is an endless litany of closures.

The only mitigating factor, as I can see at this point, is the ability to provide this kind of assistance under the Trade Adjustment Assistance program. So, I do

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1 think it is vital that we do that and to improve upon it.
2 I know there are many provisions in here that the
3 administration supports with the consolidation of this,
4 the basic program, along with NAFTA's Trade Adjustment
5 Assistance program. So, I appreciate working with you,
6 Mr. Chairman.

7 I know the author, Senator Bingaman, over the last few months, has tried to incorporate a number of even my 8 9 ideas, and also some of the administration's. I know we do have disagreements on some of the other issues, like 10 11 the health care. I have expressed that. I am pleased to 12 hear that whatever provisions provided in the economic 13 stimulus package will be provided in here and replace the 14 provisions of 75 percent.

But I do think that it is important that we move forward with the Trade Adjustment Assistance. I would prefer to get this legislation done this year. I think the workers of my State and across this country have felt the ill effects and adverse consequences of many of our trade agreements.

I know there are some positive benefits somewhere in America as a result of these many trade agreements that have been negotiated and passed by Congress, but certainly it has not been felt in my State. We have lost thousands and thousands of jobs. Those who will get

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other jobs do not get them at the wages of their previous
 employment. That is the reality that we are experiencing
 in the State of Maine.

That is why this Trade Adjustment Assistance program provides a lifeline for employment and for benefits to people, and to get their footing back into the employment area so that they can have some kind of financial security for the future.

9 I also should mention that I do have serious concerns 10 about the Andean Trade Agreement. Again, this goes back 11 to some of our basic industries in the State of Maine, in 12 shoes and textiles. It obviously gives preferential 13 treatment to textile and apparel imports by reducing 14 those tariffs to zero. Also, on shoes, it reduces the 15 tariff to 4 percent.

16 It does it in a way where there is not even a phase-17 in period of any extended kind. Also, it gives a 18 preferential treatment that is going to obviously invite 19 more companies to move their operations offshore, and 20 more lost jobs.

I think this kind of unilateral concession, this kind of agreement, is going to open the door and set a precedent for other countries demanding the same kind of preferential treatment when it comes to imported footwear. So, I do have some serious concerns and will

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be voting against that agreement. 1 2 Thank you. 3 The Chairman. Thank you, Senator. 4 Senator Lincoln? 5 Senator Lincoln. I will pass. 6 The Chairman. Senator Torricelli? 7 Senator Torricelli. No comments. 8 The first order of business this The Chairman. 9 · morning will be the Andean Trade Promotion and Drug 10 Eradication Act. The Chairman's mark is before the 11 committee. 12 The sponsor of the underlying bill is Senator Graham of Florida. I wonder, Senator, if you wish to make a 13 14 statement at this time regarding ATPA? 15 16 17 18 19 20 21 22 23 24 25

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OPENING STATEMENT OF HON. BOB GRAHAM, A U.S. SENATOR FROM
 FLORIDA

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Senator Graham. Thank you, Mr. Chairman.
Just a slight background on this legislation. Ten
years ago, the Congress extended preferential trade
benefits to four countries in the Andean region,
Colombia, Ecuador, Peru, and Bolivia.

9 It was done at the time in order to accomplish 10 several objections. One, was to facilitate the 11 diversification of the economies of these countries which 12 had traditionally been very narrowly focused, typically, 13 on a single agricultural crop, such as bananas or coffee.

14 Second, was to recognize the very fragile situation 15 that existed in the Andean region. Last March, with Senator Kyl, Senator Rockefeller, and others, we visited 16 17 three of the countries in this region, two of which are 18 participants in this program, and I think had a firsthand 19 opportunity to see the kind of threats from drug trafficking, guerrillas, and terrorism that afflict these 20 near neighbors of the United States. 21

This legislation does two things. One, it extends the Andean Trade Preference Act, which will currently expire in December of this year, until 2006. Second, it will make some enhancements in the legislation, such as

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1 apparel.

Last year, we passed the Caribbean Basin enhancement legislation which gave to the countries of the Caribbean and Central America the same apparel assembly treatment that NAFTA provided for Mexico. This will provide to the Andean countries the same preferences that we do to Mexico.

8 A second area of enhanced benefit relates to canned 9 tuna, which will primarily benefit Ecuador. We have been 10 encouraging Ecuador to diversify its economy. One of the 11 ways that it has been doing so has been through the 12 fisheries industry.

13 It now represents about 20 percent of the U.S. market 14 in canned tuna. This would provide to Ecuador and to the 15 other Andean pact countries the same access to the U.S. 16 market as we currently provide through NAFTA to Mexico.

17 Mr. Chairman, I appreciate your bringing this matter 18 to our attention. I hope that we can move expeditiously 19 so that there will not be a break in this relationship 20 between the United States and these four neighbors, important neighbors, neighbors who have struggled to be 21 22 as much like the United States in their economy as 23 possible, to the extent that Ecuador has adopted the U.S. 24 dollar as its monetary unit.

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When you go to Keto, you do not pay in pesos or any

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other currency. You pull out United States dollars.
 That is the degree of economic integration that that
 country has achieved with the United States.

So, I urge the adoption of this legislation. It will recognize the success of the last 10 years in increasing the commercial relationship between the United States and these countries and what that commercial relationship has done in terms of stabilizing the countries and increasing their economic diversity and growth.

10 The Chairman. Thank you, Senator.

There is a modification to the Chairman's mark, and I would like the staff to describe the modification.

Dr. Mastel. Mr. Chairman, the modification is very simple. It is based on Senator Kerry's amendment. It provides for an alternative procedure for administering the wool tariff refunds, which were provided under CBI at Goha last year.

18 Some of the records were lost in the World Trade 19 Center crisis and cannot be retrieved, so we worked with 20 Customs to create an alternative mechanism to recreate 21 that data. We know of no opposition on the committee, 22 and it is supported by the Customs Service.

23 The Chairman. The mark is hereby modified and is24 open to amendments.

25 Senator Breaux?

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1 Senator Breaux. Mr. Chairman, thank you very much, 2 and my colleagues. In my cooperative spirit, I have now 3 been reduced to only two amendments, one on molasses and 4 one on fish. I would like to offer the fish amendment at 5 this time.

I have a couple of charts. I do not want to spend a
lot of time on this. I think Senator Graham has done a
terrific job on this legislation and I support the
legislation, except in one area.

10 I have what I would consider a compromise amendment 11 to offer dealing with the tuna fishing industry in 12 Ecuador. I have got some charts. They are hard to read, 13 I guess, for everybody else, but I think everybody has 14 the chart.

Number one, Ecuador has done very, very well under the current system with regard to exporting of tuna in cans to the United States. Under the current system, the first chart shows that the number of factories in Ecuador is up 229 percent. Their capacity in production is up 400 percent.

Their employment in the fishing industry is up 257 percent. Their exports to the United States, under the current system, are up 567 percent. What is the current system? They pay about an 11 percent tariff on imported canned tuna coming to the United States.

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In addition to the fact that they are doing extremely well under the current system, they do not let our boats fish in the eastern Pacific. U.S. fishing boats cannot fish off of Ecuador. They cannot get a permit under the Inter-American Tropical Tuna Commission. We cannot get permits.

So, number one, we cannot fish off their waters.
They have been sending a huge amount of canned tuna into
the United States, increasing jobs over there and doing
very well under the current system, when our boats cannot
fish off their coast.

12 So, in addition, what does it mean to America? The 13 second chart I have talks about the number of people in 14 our industry in this country. We have got American 15 Samoa, which is a very poor American territory with 16 American citizens that produce tuna and process it that 17 would be tremendously adversely affected if we give this 18 type of special deal to Ecuador.

We have canneries in California which would be immensely hurt, and in Puerto Rico, which has about 20 percent unemployment in many areas right now, where we have a processing plant.

I think we ought to be concerned about Ecuador. But
I think we ought to be concerned about Puerto Rico, where
there are American citizens, and concerned about American

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Samoa, which are Americans. These areas would be
 decimated if we give this extra-special treatment to one
 country who already is doing extremely well.

A final point. When we give special privileges, in the final chart, Ecuador, under the Inter-American Tropical Tuna Commission has to follow the rules of catching tuna in a dolphin-safe manner, which our boats have to do.

9 Since 1998, Ecuador has had over 900 violations of 10 the tuna dolphin protection regime. Over 900. The host 11 country is supposed to prosecute those violations. Do 12 you know how many they have prosecuted? Three. Out of 900 violations, they have prosecuted three. I think that 13 14 what they have now is a wonderful situation without the 15 legislation.

However, having said that, my amendment would say, all right, let us do something to help them even further. What my amendment says, is we figure out what 20 percent of the U.S. consumption is and we will give to the Andean countries duty-free treatment on an additional 20

21 percent.

That is the last bar chart. The blue up on top shows you that that's how much would come in duty-free, and the rest of it would continue to come in under the current system.

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1 This helps Ecuador because it requires it to be 2 produced by Ecuadorian fishermen, which they do not have 3 to do now. Other countries could export it now to 4 Ecuador and they could transship it into this country, 5 and their people would not benefitted from it. So my 6 amendment says they get the duty-free if it is caught by 7 Ecuadorians and processed in their processing plants.

8 I think this is a good compromise. If you want every 9 dolphin-friendly group against you, give this special 10 privilege to a country which has 900 violations under the 11 Tuna-Dolphin Protection Act. I think we have got to take 12 care of Americans, first, help them, and this is a good 13 compromise.

14 The Chairman. Senator Graham?

15 Senator Graham. I would like to close, Mr.

16 Chairman.

17 The Chairman. All right.

18 Senator Torricelli?

19 Senator Torricelli. Mr. Chairman, I want to 20 strongly support the amendment. I think Senator Breaux 21 actually has understated the case. It is not simply that 22 American tuna fishermen have been barred from these 23 waters. In the past, they have had their boats 24 confiscated and they have been fired upon. 25 It is not my sense that this is how you reward a

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> > and the state of the

1 country that seizes our boats, that fires upon our 2 fishermen. Now we will give them the complete rights to 3 access to our market? If anything, I think this 4 amendment is still too generous. But, nevertheless, I 5 will support it.

I also think the intellectually honest thing to do,
is if you are against it, you should just repeal the
dolphin protections in American law. If we are going to
allow them to come into our country having violated these
dolphin protections, then repeal it for our fishermen.
Obviously, none of us want to do that.

12 I think it is a well thought through amendment and I 13 strongly support it, though I actually regret they get 14 the additional 20 percent without having to do further 15 dolphin protections.

16 Senator Gramm. Mr. Chairman?

17 The Chairman. Senator Gramm?

Senator Gramm. Mr. Chairman, I hear about all of these Americans who are going to be helped by this amendment. But what about all the Americans who eat tuna fish? I do not eat it, myself. I do not like it. But a lot of people do like it.

It seems to me that it is an amazing thing that, in all these trade debates, it is single-entry bookkeeping that we use. We always talk about somebody somewhere who

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1 would be better off if we made all these poor people who
2 were eating cold tuna fish worse off by raising their
3 prices.

I mean, you are either for this bill or you are not. The idea that we are all going to try to play favorites with our individual interests in opposition to trade, if we follow that route we end up killing off trade.

8 So, I am against the sugar amendment that is coming 9 up, even though my State is a sugar producer. I just 10 think it is bad policy to follow. If we are going to 11 list all the things our State does and say, I am for 12 trade except where it is going to negatively affect a 13 producer in my State, then we are sort of back to 14 building a wall around America and going and hiding under 15 a rock somewhere.

I think, quite frankly, that more tuna coming into America means lower tuna prices, and that helps working people. So for that reason I am against it. I think the Graham bill is a reasonable approach. Not only do I not like tuna fish, I do not notice it being the preferred diet of the rich and powerful that so many are opposed to giving tax cuts to.

It seems to me, this is the equivalent of a tax on poor people's food. I just think that if you really are concerned about these people, instead of the producers,

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that you would be against this amendment. Therefore, I
 am strongly against it.

3 Senator Torricelli. Would the Senator yield?
4 Senator Gramm. Yes.

5 Senator Torricelli. Does the Senator have any idea
6 of what a can of tuna actually costs? I recognize he
7 does not eat it. [Laughter].

8 Senator Gramm. Let me tell you what I do know. 9 What I know with absolute certainty, is if the Breaux 10 amendment passes it will cost more than it does now. As 11 a result, poor people who are forced to eat tuna will be 12 worse off.

They will not be able to buy lunches for their children. They could be deprived of health care. [Laughter]. They could suffer malnutrition. Food banks would find it more difficult to provide basic sustenance. Does anybody care about all of those people?

18 Senator Torricelli. Mr. Chairman, at this point in 19 Senator Graham's argument, the better course probably 20 would be just to rest my case because the apparent 21 weaknesses come through. [Laughter]. But I also, like 22 Senator Gramm, have no idea what a can of tuna costs. 23 But the Senator from Arkansas appears to have some 24 expertise in this matter.

25 Senator Lincoln. We eat tuna at our house. I am

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1 sorry.

Senator Torricelli. She has told me that, on sale,
you can buy a can of tuna in this country for 39 cents.
It appears to me that that is a little bit more than the
price of canning it.

6 Senator Gramm. Well, is that too low? I mean,7 should it be raised?

Senator Torricelli. The idea that keeping our 8 9 industry alive, these jobs in America, keeping it 10 dolphin-friendly, with good environmental protection and 11 not giving some reward to people who fired on our boats, all that in a product that is 39 cents, does anybody 12 honestly believe here, if you keep all those protections, 13 14 somehow there is going to be a dramatic drop in the cost of a product which is already discounted to such basic 15 16 levels?

I think Senator Breaux and Senator Graham have both made good arguments in favor of the amendment and I hope members will support it.

20 Senator Thompson. Mr. Chairman?

21 The Chairman. Senator Thompson?

22 Senator Thompson. Mr. Chairman, maybe somebody can 23 further illuminate us on this Safe Dolphin issue. What 24 has been said today seems to be directly contrary to what 25 I understand to be the case.

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Ecuador is the only nation in all of Latin America and the Caribbean to be certified by the U.S. Department of Commerce as in compliance with the U.S. Marine Mammal Protection Act, and in compliance with the Eastern Pacific Tuna Conservation measures. Environmental groups active on the Safe Dolphin issue support the inclusion of tuna in this legislation.

8 To quote the Earth Island Institute--it is an outfit 9 I am sure Senator Gramm is very familiar with. 10 [Laughter]. They are big supporters of mine. The Earth 11 Island Institute says this: "By reducing tuna tariffs for 12 Ecuador, Congress can reward that country for their

13 efforts to protect dolphins.

Furthermore, by reducing tuna tariffs and by ensuring that other nations fully comply with the U.S. Marine Mammal Protection Act to protect dolphins in the marine ecosystem before they can export tuna, Congress can provide incentives to these other nations to protect marine mammals."

20 Senator Breaux. Will the Senator yield?

21 Senator Thompson. Yes.

Senator Breaux. Well, they are in compliance in the sense that they have people who are on the boats who are supposed to monitor what they do. So, they are in compliance. But what they have seen them do in the last

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1 two years, is over 900 violations.

They are in compliance because they have people on their boats watching what they do. But what they have reported to the Inter-American Tropical Tuna Commission is that they have over 900 violations. I would suggest, let us reward them when they start performing as they are supposed to perform.

8 My amendment gives them 20 percent more duty-free 9 tuna than they have had before. But they are only in 10 compliance in the sense that they have observers on their 11 boat. But what the observers tell us about what they are 12 doing, is what the problem is.

Senator Thompson. Well, that is interesting
anecdotal evidence that the Senator has that I do not
have, and have not heard of until today. I do not know
what 900 compared to what is. I do not know, in light of
that, why the Earth Island Institute and other
environmental groups active in the Safe Dolphin program
would be opposing the Senator's amendment.

20 On the tuna issue, I thought what we were dealing 21 with here was canned tuna. While these graphics are very 22 dramatic with regard to duty-free, the canned tuna 23 imports are much less impressive.

It does not hurt me to find that Ecuador may be doing
well under free trade. With regard to this other

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anecdotal evidence about our boats getting shot at and so
 forth, and Ecuador is occasionally doing some bad things,
 I hope we do not hold these standards to the People's
 Republic of China or we would not be doing much trade
 with them.

So it kind of boils down to whether or not we want to 6 7 engage in additional protectionist activities with regard to this little country who is under the gun in terms of 8 9 drug traffic and everything else that is happening in Colombia above it, and trying its best, and complying 10 11 . with these international regimes, whether or not we want 12 to have a narrow protectionist interest to keep them out. We are for free trade, except here, and except there, and 13 14 except the other little narrow places that we want to carve out. So, I oppose this amendment. 15

16 The Chairman. All right. Senator Murkowski, then17 we are about ready to close on the amendment.

18 Senator Murkowski. I want to ask about the voodoo 19 economics that we have been kicking around here. In 20 fairness to Senator Gramm, there is a peculiar situation 21 price-wise with what the food banks end up with. They do 22 not end up with much tuna.

23 Senator Gramm. They cannot afford it.

Senator Murkowski. No. Tuna is relatively modestlypriced for the protein content. But if you go over to

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Thailand--and I have been over there--and watch how they handle the tuna, it is amazing. These operators, in these 21 canneries that are located a couple of hours out of Bangkok, operate with as many as 800 to 1,000 women.

5 They take the tuna as it is frozen whole when it 6 comes out of the ship, because it is all frozen, they put 7 it in huge retorts and they steam it. That is how it is 8 cooked. Then these women hand-fillet it. They get paid 9 \$3 an hour. I was told that that industry is getting 10 ready to move to Indonesia, where they pay \$1 an hour.

11 Now, that is the difference relative to why tuna is 12 relatively inexpensive. We have got a dependent, -13 American Samoa, who is trying to compete over there, and 14 these are U.S. fishermen. It is tough competition, but 15 it is ultimately associated with the end product, how it 16 is processed. But processing in American Samoa simply 17 costs more, that is all there is to it. We have to 18 protect that, because that is those folks' whole 19 livelihood.

Now, the contrast to that--and I know something about this--is the Alaska salmon, pink salmon particularly. We process it in America. It is high priced. It goes into the food bank because we cannot produce it and sell it cheaper as it would compare in a protein content with tuna.

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1 So you have got the natural inequity. If we are 2 going to have any salmon produced, it is going to have to 3 carry a minimum price. The excess is what we sell to the 4 food banks.

5 I do not know what that does to anybody, other than 6 to simply highlight that this foreign tuna goes wherever 7 labor is cheapest, because that is the source relative to 8 their competitive position. If they could get it done 9 for \$1 a day per person, they will move the whole 10 industry there.

11 I am supporting Senator Breaux.

12 Senator Gramm. It is just an economics war.

13 The Chairman. All right. We are ready to vote on14 the amendment.

15 Senator Graham?

16 Senator Graham. Mr. Chairman, I would like to ask 17 if the representative of the U.S. Trade office could 18 comment as to whether the administration supports 19 providing the same tariff and quota provisions for the 20 Andean countries as it relates to canned tuna as we 21 currently are providing to Mexico.

22 Mr. Allgeier. Yes. Thank you. We have been 23 comfortable with the Chairman's mark in the treatment of 24 the canned tuna which is, as you pointed out, in parity 25 with the NAFTA treatment and in the Caribbean Basin Trade

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1 Promotion Act.

Senator Graham. Mr. Chairman, what we are talking
about here, is we have three groups of nations with which
the United States has a special trade relationship. They
all happen to be our neighbors.

6 One of those groups is basically a single nation, 7 Mexico. The other are the 20 to 25 countries that 8 participate as part of the Caribbean Basin, the Caribbean 9 and Central America, and the third grouping are the four 10 Andean Trade Pact countries.

As we have made changes in the laws over the last decade to benefit one group or the other, NAFTA for Mexico, the recent CBI enhancement for the Caribbean and Central America, we have created distortions.

One of the reasons that we changed the CBI bill in 2000 was to create a greater parity between those countries and Mexico. This will do the same thing for the four Andean countries.

19 I think that is an important principle that we ought 20 to maintain, that we are going to treat our neighbors 21 with equal respect and economic dignity.

The United States consumes about 46 million cases of canned tuna a year. Of that amount, 30 million cases come from the United States or one of its commonwealths or protectorates, primarily American Samoa.

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1 One of the interesting things, is that the largest 2 single producer of canned tuna in American Samoa, which 3 is the H.J. Heinz Company, Starkist, supports the 4 inclusion of this provision in this legislation. They 5 have stated repeatedly that passage will not affect 6 American Samoan operations. They are the largest 7 employer of persons in this industry in American Samoa.

8 Second, and I will not repeat the statement that 9 Senator Thompson has just made, but Ecuador is the only 10 nation--the only nation--in Latin America or the 11 Caribbean to be certified by the U.S. Department of 12 Commerce as in compliance with the U.S. Marine Mammal 13 Protection Act.

14 If we do not feel that act provides sufficient 15 protections for dolphins, then we ought to change the 16 law. But the law that we currently have, and we have 17 invested the responsibility for its administration with 18 the U.S. Department of Commerce, this is the only country 19 in the western hemisphere south of the United States 20 which is in compliance with a law that we passed.

As Senator Thompson quoted, the environmental groups who were most interested in the passage of the Safe Dolphin Act, and who are the most protective of its implementation, support the provision that is in the underlying bill as it relates to Ecuador.

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We had a hearing on this bill last summer and the witnesses who came to testify on behalf of the 2 environmental community favored what we are doing to 3 recognize the efforts that Ecuador has made to protect 4 dolphins by giving them and their neighboring countries, 5 if and when they get into the business and become 6 compliant, the opportunity to have the same treatment as 7 Mexico, which, incidentally, does not meet the U.S. 8 standards for certification of Safe Dolphins. 9

It is rather ironic that we are providing special 10 trade benefits which are identical to what we are 11 suggesting here for Ecuador to Mexico, and 25 countries 12 in the Caribbean and Central America, none of which meet 13 the U.S. Department of Commerce standards for compliance, 14 15 yet we are now considering disadvantaging the one country which does meet our standards. Somebody can explain that 16 17 to me.

18 The situation in the Andean Pact countries, and 19 specifically in Ecuador, is one in which we in the United 20 States can take pride, but also have a continuing basis 21 of concern. Ecuador is one of the poorest nations in the 22 western hemisphere. It is also one of the most 23 threatened.

The violence in Colombia, the drug, guerilla,
terrorist violence is now moving across the border.

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Those of us who have had an opportunity to visit the
 region have heard and see it firsthand.

Ecuador is making a valiant effort to enhance its, and the region's, security against drugs, guerrillas, and terrorists. When we had to remove our military bases from Panama and lost some important security assets, we looked to countries in the Caribbean and in Latin America to make available alternative sites. Frankly, we got rebuffed in a lot of places.

10 One place we did not get rebuffed was in Ecuador. We 11 have our principal security base for anti-drug, anti-12 guerilla, and anti-terrorist activities in this whole 13 region based at Mantua in Ecuador.

Here is a country which is attempting to be the strongest of partners with the United States in a very important national security issue.

As I indicated earlier, how far can a country go in terms of indicating its desire to be commercially linked with the United States than to adopt our monetary system? They now are effectively as much under the control of the Central Bank of the United States as we are because their monetary system is regulated, as is ours. Their monetary system is the United States dollar.

So, friends, we have an important, extremely
supportive neighbor which is trying to diversify its

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economy from its old reliance on bananas and sugar. They
 have found, as one way to do this, to increase their
 employment in the canning of tuna.

That may not sound like high-tech to a lot of people,
but for Ecuador it is a very significant move towards
stabilizing and growing one of the poorest economies in
Latin America.

8 All we are doing here is saying, let us treat these 9 four Andean countries in the same way that we are 10 treating Mexico, the Caribbean, and Central America. 11 This country has complied with our environmental 12 standards, supported our war on drugs and terrorism, 13 provided us security bases, linked its economy inexorably 14 to the economy of the United States.

I believe that we should recognize these positive actions by extending parity treatment in the area of canned tuna to our Andean Pact neighbors and not slap them in the face for all the good deeds that they have done by continuing them in a second-class status.

So, I urge that the Breaux amendment be defeated and
that we move forward and pass the Andean Trade Pact
Extension and Enhancement legislation.

23 The Chairman. Senator Breaux, why do you not close?
24 Senator Breaux. I will just close very quickly.
25 Well, some of the good deeds they have been doing for

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us, are shooting at our American boats and our American 1 fishermen, thank you very much. I do not think we ought 2 to be crying for Argentina, or for Ecuador. Maybe for 3 Argentina, but certainly not for Ecuador. Their exports, 4 5 under the current system, have gone from \$15 million a year to over \$100 million a year. That is a 567 percent 6 increase in exports under the current system. Here is a 7 8 nation that, yes, they are in compliance because they have observers on their boats. But the observers have 9 told us that they have had over 900 violations in the 10 last three years. They have prosecuted three of them. 11 12 All right. I will take that into consideration and 13. say, look, let us do something else for them. I am willing, in this amendment. That is what Senator 14 Torricelli said is too generous. But it allows them to 15

16 export duty-free, no duty, less than the duty that 17 Senator Graham would impose on the 5 percent of the 18 NAFTA.

I say, for 20 percent of their product, they can have it duty-free completely, and the rest comes under the old system, which they have done quite well. I think this is a good, fair compromise, and should be supported. The Chairman. Questions on the amendment?

24 [No response]

25

The Chairman. All those in favor say aye.

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1	[A chorus of ayes]
2	The Chairman. Those opposed, no.
3	[A chorus of nays]
4	The Chairman. The Chair is in doubt. The Clerk
5	will call the roll.
6	The Clerk. Mr. Rockefeller?
7	Senator Rockefeller. Aye.
8	The Clerk. Mr. Daschle?
9	The Chairman. Aye, by proxy.
10	The Clerk. Mr. Breaux?
11	Senator Breaux. Aye.
12	The Clerk. Mr. Conrad?
13	The Chairman. Aye, by proxy.
14	The Clerk. Mr. Graham?
15	Senator Graham. No.
16	The Clerk. Mr. Jeffords?
17	Senator Jeffords. No.
18	The Clerk. Mr. Bingaman?
19	Senator Bingaman. No.
20	The Clerk. Mr. Kerry?
21	[No response]
22	The Clerk. Mr. Torricelli?
23	Senator Torricelli. Aye.
24	The Clerk. Mrs. Lincoln?
25	Senator Lincoln. Aye.

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1	The Clerk. Mr. Grassley?
2	Senator Grassley. No.
3	The Clerk. Mr. Hatch?
4	Senator Grassley. Aye, by proxy.
5	The Clerk. Mr. Murkowski?
6	Senator Murkowski. Aye.
· 7	The Clerk. Mr. Nickles?
8	Senator Grassley. No, by proxy.
9	The Clerk. Mr. Gramm?
10	Senator Gramm. No.
11	The Clerk. Mr. Lott?
12	Senator Grassley. No, by proxy.
13	The Clerk. Mr. Thompson?
14	Senator Thompson. No.
15	The Clerk. Ms. Snowe?
16	Senator Snowe. Aye.
17	The Clerk. Mr. Kyl?
18	Senator Kyl. No.
19	The Clerk. Mr. Thomas?
20	Senator Thomas. Aye.
21	The Clerk. Mr. Chairman?
22	The Chairman. Aye.
23	The Clerk. Mr. Chairman, the tally is 11 ayes, 9
24	nays.
25	The Chairman. The amendment is adopted.

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Before proceeding to the next matter on the agenda, I 1 would like to ask a question of Ambassador Allgeier. 2 Mr. Ambassador, in renewing and expanding ATPA, it is 3 important that the President determine whether the Andean 4 countries meeting the eligibility criteria for receiving 5 trade benefits do so. 6 These criteria include an obligation to honor arbitral awards and judgments in 7 8 favor of U.S. citizens and companies.

9 It has come to my attention that several U.S. 10 companies have won large arbitral awards against the 11 Government of Colombia, but have not been paid. 12 Accordingly, the companies have petitioned USTR to limit 13 Colombia's benefits under the current ATPA program.

My question is, how does the USTR intend to address these complaints in the context of renewal and expansion of ATPA?

Mr. Allgeier. Thank you, Mr. Chairman.

17

We, of course, have looked closely at these two
cases. There are two that have been brought to our
attention. I think it is Sythe Energy and Nortel. We
have raised this with the Colombians.

22 Specifically, Ambassador Zoellick and Secretary Evans 23 recently wrote to President Pastrana to raise these two 24 cases to his attention, and our understanding is that he 25 has instructed his officials to look into that and to

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respond to us how they are dealing with that. - 1 - - - -We certainly seek prompt and proper settlement of those 2 3 arbitral awards, and others. 4 The Chairman. If you could do that, I, for one, 5 would certainly appreciate that. 6 Mr. Allgeier. . Absolutely. 7 We will now move to TAA. We will The Chairman. 8 take up the Trade Adjustment Assistance bill. 9 Senator Graham. Mr. Chairman, are we going to vote 10 on ATPA? 11 The Chairman. Yes. Senator Kyl. Mr. Chairman, if I could have a minute, 12 13 I would like to speak to that. 14 The Chairman. To the ATPA? Senator Kyl. Yes. To the Andean bill that we are on 15 right now. 16 17 The Chairman. Correct. Right. All right. Senator Kyl. Mr. Chairman, I think this amendment 18 has bipartisan support. I know there are several 19 Senators in support. Because of the vote coming up, I 20 21 will be very brief. This is actually an amendment to remove a tariff, 22 because the reason for the tariff has ceased to exist. 23 This is on steam generators. It would be removed for a 24 25 period of four years.

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The purpose is to recognize the fact that the only steam generators that are now produced are outside this country, and therefore any reason to have a tariff does not exist.

5 It is possible that, after the year 2006, some 6 entities in Canada or the United States might be able to 7 begin producing these, and therefore the removal is 8 temporary through the year 2006. The cost is \$33 9 million.

10 There is much more that I could say about this. But 11 in view, I think, of the strong support and the fact we 12 have the vote coming up, let me just see if there is any 13 other discussion. If so, I would be happy to try to 14 answer any questions.

Senator Bingaman. Mr. Chairman?

16 The Chairman. Senator Bingaman?

15

17 Senator Bingaman. Let me just say a word in support 18 of Senator Kyl's amendment. I think it is very important 19 that we pass this. As he said, there is no domestic 20 capability to produce these steam generators, so we are 21 not putting at risk anybody or any jobs in this country. 22 Clearly, the additional tariff that is in place that

23 this amendment tries to deal with is just going on to the 24 cost of electricity that is being produced at these power 25 plants, which is not in anyone's best interests. So, I

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urge support for Senator Kyl's amendment.

1

Senator Murkowski. Senator Baucus?
The Chairman. Senator Murkowski?
Senator Murkowski. Yes. I would like to speak very
briefly.

I believe when Westinghouse broke up and went basically out of business, that was the last provider here in the United States of steam generators. So, there is a limited market in the nuclear plants, as these plants require replacement of the steam turbines. Canada is the only producer.

So, I would encourage relief in this regard, andsupport the Kyl amendment.

14 The Chairman. This is not an easy.matter. Let me 15 just remind the committee of what the process is for 16 tariffs, and miscellaneous tariffs.

The ordinary channel for considering proposals of
this nature is in the Miscellaneous Tariff bill, which
this committee brings up and passes every two years.
Generally, each Congress, the Ways and Means and Finance
Committees, collects these duty suspensions and similar
bills.

The bills are then put into a single vehicle and the public is given an opportunity to comment. The International Trade Commission reports on any impact that

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particular bills may be expected to have on U.S.

2 industry.

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17

3 That's the customary and common practice with respect 4 to these bills. Those bills that are noncontroversial in 5 nature and de minimis in cost are included in the bill 6 and are eventually voted on by the Congress.

This proposal, though, is expensive. In addition to
ATPA expansion not being, I think, an appropriate
vehicle, this proposals costs \$23 billion. I do not know
the degree to which it has been vetted and has gone
through the ITC, or whomever, which I think is an
important consideration.

Senator Murkowski. Senator Baucus, is it not a fact that there is a limitation on the miscellaneous, so this would not qualify? It seems to me this was looked at previously. All it takes is \$250,000.

Senator Kyl. It is \$500,000.

Senator Murkowski. No, no. The miscellaneous
level. It would not fit in there, is my point. You
indicated that is where it belonged. Maybe you can
enlighten us.

22 Senator Kyl. I can answer that question. Senator 23 Murkowski is correct. Recognizing that this was not a 24 wise tariff for us to have, we did all we could do in the 25 Miscellaneous Tariff bill last year, which was to reduce

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1 it by the \$500,000 limit. We reduced it from 5.2 percent
2 to 4.9 percent, but that is all of the relief that we
3 could get because of the de minimis rules there.
4 So, that is why, to temporarily remove it from 4.9
5 down to zero for four years, we have to do it on a bill
6 like this. This is a perfectly legitimate bill to do it
7 on.

8 The point here, also, is if we are going to seek to 9 have energy conservation and improve our energy 10 efficiency, this will add a lot of megawatts of power, 11 because power companies that otherwise would defer 12 retiring an old generator and bringing on a new one will 13 have an economic incentive to do so that they would not 14 have otherwise.

15 So, we can produce more electricity for the same cost 16 in this country, and actually for a reduced cost if we 17 were able to reduce the tariff on it. As I say, it is 18 only for a period of four years, after which it is 19 possible that somebody in the United States or Canada 20 might have the capacity to produce these.

The Chairman. I might ask the staff to respond to the usual process by which we take up these bills, and the status of this amendment.

Dr. Mastel. Most of the debate here has been correct. I would just note, we have been informed from a

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number of Senators' offices about opposition to this
 amendment, for a variety of reasons. Also, it is
 possible to waive the de minimis rule in the
 Miscellaneous Tariff bill. We have done that in the
 past. So, it is possible to fit a bill.

6 Senator Murkowski. Well, you did not do it on this
7 one previously. So who decides whether you are going to
8 waive it or not?

9 Dr. Mastel. That is a matter for the Senate and the 10 House to consider. The committee considers it.

The Chairman. I would hope, Senator, that you could withdraw your amendment at this time. There seems to be some question as to the proprietary.

14 Senator Kyl. Mr. Chairman, I do not want to withdraw 15 it. Last time, what happened was, I was told in no 16 uncertain terms, all the relief you can get out of the 17 committee is 5.2 to 4.9. We are bound by this. Nobody 18 said you can waive it, or that we will offer to waive it.

This ball just keeps getting kicked down the road here. It seems to me there is nothing wrong with having this committee vote. There is strong support for this because it affects the power grid all over the country.

I am very surprised that there would be a suggestion that there have been expressions of opposition. Most of the Senators will benefit directly from this because of

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the efficiency that producers in their State will achieve

as a result of being able to bring new generators in.

1

2

3 Let me just make this final point. I know the usual 4 argument around here: there is always another opportunity 5 to do something. I have been trying now for two years to 6 get this done.

Just as I get ready to kick the ball, somebody pulls it away from me. I have read enough *Peanuts* cartoons, that I think I have got the message. I have got to do it when we can get it done. There is nothing wrong with doing it in this bill.

Senator Murkowski. Senator Baucus, one other point 12 . 13 There was something touched on by Senator Kyl that here. I think needs elaboration. Senator Bingaman and I, I 14 15 think, would agree. The contribution of the nuclear industry is very meaningful in this country. 16 It provides about 20 percent of the power generated. These reactors 17 are beginning to have a need for additional equipment to 18 replace old equipment, and that is what this is. 19

You have got no air problems associated with nuclear power plants. To a large degree, I suspect that the opposition is basically opposed to nuclear power. There is a segment out there that is very much opposed and has milked it for all it is worth, and they will continue to do that.

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It is kind of like a cash cow. They can generate
 membership, they can generate dollars. But we need these
 facilities. We need to keep them safe.

This provides something that is needed. These are steam turbine generators that basically go on the reactors. If you cannot get them under reasonable circumstances, you are going to see some of these plants shut down.

If you shut them down, then what are you going to 9 replace them with? Maybe natural gas, maybe coal, maybe 10 oil. But that is a reality here. I think to sunset it 11 12 is certainly appropriate, because it gives the U.S. industry the capability of determining whether they want 13 14 to get into this market or not. When we had Westinghouse here, that was a different story. GE has chosen not to 15 16 get into it.

The Chairman. I might, again, ask the Senator if he
would consider withdrawing it, for these reasons.

This has not had the vetting of the ITC, this
amendment. I might say, this is the first time I have
heard of this amendment.

22 Senator Kyl. Oh, come on.

The Chairman. No. The Senator has not spoken to me
about this amendment. I have not heard about it until
just now. There has not been a hearing. It is a large

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1 size. There is a usual process.

I pledge to the Senator, although I know he is a bit 2 suspect about what I might say, that at a later time on a 3 bill on the floor, he has my full assurances that I will 4 cooperate and work with the Senator to see if we can find 5 an appropriate time. But, under the circumstances, I 6 would have to oppose this amendment. It has not been 7 properly vetted, there has not been a hearing, and it is 8 a large size. I just do not think that would be 9 10 appropriate.

Senator Breaux. Mr. Chairman?

11

12 The Chairman. Senator Breaux?

Senator Breaux. I think a lot of us probably have constituents on both sides of these issues. I certainly do. The problem, from one perspective, is that under NAFTA, these steam generators can come in to the United States without any tariff on them because they are a NAFTA country and we have a NAFTA agreement with Canada.

So companies can buy steam generators from Canada
without any duty on it because we have an agreement with
Canada. It is the NAFTA agreement. We negotiated that.
That is how they get it in duty-free.

For other countries, with Senator Kyl's amendment, for the first time to say they can come in, too, dutyfree, I think, is premature. We do not have an agreement

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1 with these other countries. I mean, when you give a
2 country the right to come in duty-free, free trade, we
3 should get something in return for it. That is what we
4 did with Canada. We sell over there, they sell over here
5 duty-free.

But companies that make steam generators and other 6 countries like Korea, Germany, and other countries that 7 we do not have agreements with yet, they should not just 8 be arbitrarily generously given this free trade privilege 9 without us getting something in return for it. 10 If we can negotiate with them, give them that privilege, all right. 11 But just do not do it, I think, without getting something 12 13 in return for it.

14

Senator Bingaman. Mr. Chairman?

Senator Bingaman. Mr. Chairman, let me just say that I do not see this amendment as doing a favor for Germany, or anybody. I think it is a help to the U.S., essentially people who are buying electricity in this country.

I mean, you are essentially saying that we are going to take this additional cost, which is frankly not a large amount. You indicated this is a large item. This is \$23 million over five years. That is less than \$5 million a year, which is not too much in the context of things we deal with around here.

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But, essentially, all you are saying here is that we are going to take this extra cost off of the power generators, that then turn around and sell their electricity to everybody in the country who needs electricity.

So, I think it makes real good sense, from the point
of view of our energy needs, as Senator Kyl said. I
think it is a good policy, I think, primarily, as I see
it, if not exclusively, to benefit us.

10 The fact that it is limited means that if someone in 11 this country wants to gear up to produce these 12 generators, they will be back in the old situation after 13 the year 2006 so they will have a competitive advantage 14 at that point. All we are saying is, during this interim 15 period we should not add this additional tariff.

16 Senator Murkowski. Let me respond to the Chairman 17 for a moment on the ITC question. He suggested this has 18 not been addressed. When we lowered the tariff from 5.2 19 percent to 4.9, the tariff issued was appropriately 20 vetted by the court. We know this factually. They did 21 address the steam generator issue.

22 The Chairman. But not this amendment.

23 Senator Murkowski. Well, the basic issue is what we
24 are talking about, and that is what is in the amendment.
25 The Chairman. Well, this is a far greater amount.

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Senator Murkowski. Well, to suggest they have not
 and are unfamiliar with it is incorrect.

3 The Chairman. But they have not addressed this4 amendment.

5 Senator Murkowski. They have addressed what is in 6 the amendment, and it is the question of steam generators 7 coming into the United States to replace those that are 8 worn out. I mean, that is the basic premise. They did 9 drop the tariff from 5.2 to 4.9. To suggest it has not 10 been addressed is incorrect.

Senator Gramm. Mr. Chairman, I will be brief.

11

12 I can understand if you have got some established political vested interest that can benefit by imposing 13 higher costs on society that there would be a political 14 base for letting them engage in piracy through 15 16 protectionism. But when nobody is producing it, who is paying this tax? Every user of electricity in America is 17 18 paying the tax. Who is the beneficiary of the tax? It 19 seems to me there is no beneficiary.

20 So why not take this opportunity to do something 21 good? The only opposition to this thing is people who 22 want to make it harder to generate energy from a certain 23 part of our energy sector. What is going to happen, is 24 that people will operate less efficiently and less 25 safely.

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So from the point of view of safety, utility rates, the public interest, why would any nation ever erect 2 tariffs against products that it does not produce? That 3 would be like doing, in peace time, what an enemy would 4 want to do to you in war time, which would be to blockade 5 6 your ports. It just does not make any sense. 7 The Chairman. I reluctantly still ask the Senator 8 to withdraw it. There has not been debate or a hearing on this amendment. I know he is not going to withdraw. 9. But to honor the process, I think that we should not 10 11 accept this amendment at this time. 12 The Clerk will call the roll. 13 The Clerk. Mr. Rockefeller? 14 Senator Rockefeller. No. 15 The Clerk. Mr. Daschle? 16 The Chairman. No, by proxy. 17 The Clerk. Mr. Breaux? 18 Senator Breaux. No. 19 The Clerk. Mr. Conrad? 20 The Chairman. Yes, by proxy. 21 The Clerk. Mr. Graham? 22 Senator Graham. Yes. 23 The Clerk. Mr. Jeffords? 24 Senator Jeffords. Yes. 25 The Clerk. Mr. Bingaman?

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	· · · · · · · · · · · · · · · · · · ·
1	Senator Bingaman. Aye.
2	The Clerk. Mr. Kerry?
3	The Chairman. No, by proxy.
4	The Clerk. Mr. Torricelli?
5	Senator Torricelli. Aye.
6	The Clerk. Mrs. Lincoln?
7	Senator Lincoln. Aye.
. 8	The Clerk. Mr. Grassley?
9	Senator Grassley. Aye.
10	The Clerk. Mr. Hatch?
1.1	Senator Grassley. Aye, by proxy.
12	The Clerk. Mr. Murkowski?
13	Senator Murkowski. Aye.
14	The Clerk. Mr. Nickles?
15	Senator Grassley. Aye, by proxy.
16	The Clerk. Mr. Gramm?
17	Senator Gramm. Aye.
1.8	The Clerk. Mr. Lott?
19	Senator Kyl. Mr. Lott's staff has informed me he is
20	aye, by proxy.
21	The Clerk. Mr. Thompson?
22	Senator Thompson. Aye.
23	The Clerk. Ms. Snowe?
24	Senator Snowe. No.
25	The Clerk. Mr. Kyl?

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1 Senator Kyl. Aye. 2 The Clerk. Mr. Thomas? 3 Senator Thomas. Aye. The Clerk. 4 Mr. Chairman? 5 The Chairman. No. 6 Mr. Chairman, the tally is 15 ayes, 6 The Clerk. 7 nays. 8 The Chairman. The amendment is agreed to. 9 Are there any other amendments to this? Senator Thompson. Mr. Chairman, I have a small 10 11 amendment I would like to take up. 12 The Chairman. All right. I might note for the committee, there is, I would say, seven minutes left on 13 14 So if we could wrap this up soon, it would be this vote. 15 helpful. 16 Senator Thompson. I will be as brief as I can. It is a small matter in many ways. It is \$2.5 million we 17 are dealing with here. But I think it is a matter of 18 fairness with regard to a program that we are all in 19 20 support of. 21 The Hunter Fan Company in Memphis, Tennessee imports fans from Thailand duty-free under the General System of 22 Preferences program, which is designed to assist 23 24 developing countries. 25 Under the rules, if overall volumes of imports reach

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a certain level the country is considered to be
 competitive in that product and the duty-free treatment
 no longer applies.

However, importers can apply for a waiver of this
competitive need limit if they can demonstrate that
allowing the increased imports will not affect domestic
production.

8 Mr. Chairman, in this case it will not affect
9 domestic production. I understand there is no domestic
10 production.

Hunter Fan has imported Thai ceiling fans at a level above the limit and is required to pay a 4.7 duty on the imports. It has filed a petition for a competitive need limit with the U.S. Trade Representative, but the USTR has not acted on the petition.

On September 30, 2001, Congress allowed the GSP
program to lapse. While Congress will likely
retroactively reinstate the program so that importers
will not be affected, USTR is unable to act on the Hunter
Fan petition while the program has lapsed.

USTR has indicated that it will grant Hunter Fan's petition. That is not official, but that is what they have told us. The Department of Commerce has determined that there is no domestic production of the low-end ceiling fans and that Hunter Fan imports from Thailand.

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Any decrease in Thai imports will simply cause an
 increase in imports from China. They will move their
 business from Thailand to China, is what it will amount
 to.

5 This provides a temporary waiver of the competitive 6 need limitation on the imports of ceiling fans from 7 Thailand until July 30, 2002, by which time USTR should 8 have acted to provide administrative relief.

9 The Chairman. Is there any debate?
10 Senator Breaux. I was just going to ask, are there
11 other industries that are adversely affected by what
12 Senator Thompson has raised?

13 Mr. Allgeier. There may be others who have a similar situation. The Senator has identified a problem, 14 an anomaly in our GSP law where, under certain 15 circumstances, this item, if it had exceeded competitive 16 need, would have automatically, or nearly automatically, 17 gotten the waiver. But because it exceeded a different 18 19 indicae, it requires this process that the Senator 20 described.

21 Senator Breaux. You all would not oppose his 22 effort?

Mr. Allgeier. No, we do not oppose his effort.
The Chairman. The Chair is prepared to accept this
amendment. Unless there is further debate, without

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objection the amendment is agreed to. 1 2 Senator Thompson. Thank you, Mr. Chairman. 3 The Chairman. I move the committee adopt the 4 Chairman's mark. 5 Senator Snowe. Mr. Chairman, can I just raise a 6 point? 7 The Chairman. Senator Snowe? 8 Senator Snowe. I will be very quick. Thank you, 9 Mr. Chairman. I just think it is important for this committee, in 10 the future, to examine various issues with respect to 11 these trade agreements, and specifically in this 12

13 instance. We are talking about expanding an agreement 14 providing preferential treatment in a number of areas, in 15 some cases, significant and unprecedented, with no 16 reciprocity.

We also have an obligation to ensure that we demand results from these trade agreements. In this instance, we are talking about illicit drug trade and production. That is a serious question with these countries. Albeit it that they have made some improvements marginally, clearly that has not been the case with Colombia.

Ecuador, in the paper today, is a major transit point for drugs. This is a huge issue. I think that we have an obligation to demand results and not have trade at any

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cost. There is an obligation on our part to insist that
 they meet the honor and intent of these agreements and to
 address the serious issues when it comes to drug
 production and drug trade.

5 Obviously, it has a serious impact on our country. 6 We are giving unusual and expansive preferential 7 treatment in a number of areas that is going to adversely 8 affect jobs in this country. We have a right, in return, 9 to demand those results.

As I understand it, based on the USTR report, the ITC report, it has been minimal, if indirect, if there is a corollary between this agreement and their improvement in stopping drug trade and production.

In addition, they have not used to their advantage the preferential treatments we have given in previous agreements. Their exports to this country has remained constant, at 10 percent.

18 So I just think we have an obligation, indeed, I 19 think it would be an oversight, not to mention this 20 issue. This was a primary goal and intent of this 21 agreement in 1991, was drug eradication.

That was the goal, to improve the economic conditions in these countries so they did not resort to that as an alternative. That has not been the case to the extent that it should be. We have an obligation to encourage

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1 that.

2 The Chairman. I would like to inform the committee that there are about two minutes left on this vote. An 3 objection has been lodged to the committee holding the 4 hearing beyond the two-hour rule, which means that we 5 will not be able to conduct any business after 11:00. 6 Ι very much regret that. That means we cannot take action 7 on TAA today, at least not this morning. Maybe later on 8 9 today, if we can get an agreement.

So, I encourage Senators, if you can, to wrap up the
debate on this bill underlying the Andean Trade
Preferences Act so we can vote on it before we proceed
over to the floor.

Senator Murkowski. Yes. Perhaps I would encourage
the Chairman to try and find a way to follow this,
because there is no benefit to either side.

17 The Chairman. Correct.

18 Senator Murkowski. For heaven's sakes, you might19 get it again tomorrow.

20 The Chairman. Right.

21 Senator Graham. Mr. Chairman, can I suggest we22 vote?

The Chairman. I move that the committee adopt the
Chairman's mark, as amended, as a substitute for H.R.
3009 and report the bill favorably, as amended.

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1	All those in favor say aye.
2	[A chorus of ayes]
3	The Chairman. Those opposed, no.
4	[No response]
5	The Chairman. The ayes have it. The bill is
6	reported favorably.
7	The committee is adjourned.
8	[Whereupon, at 10:48 p.m. the meeting was concluded.]
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TAA MARK-UP STATEMENT Finance Committee December 4, 2001

Let me begin by thanking both Senator Baucus and Senator Grassley for having a markup on the TAA legislation today. I believe this legislation is extremely important, as it directly addresses the question of how Congress and the nation will assist those workers and communities negatively impacted by international trade. It is also long overdue, as Congress -- the Senate in particular -- has discussed reform of the trade adjustment assistance programs for a number of years now. I believe it is time to act, and I think we have a unique opportunity to act in that there is a clear interest in Congress and the

Administration to improve the trade adjustment assistance programs in a fundamental and a beneficial way.

For me, this mark-up represents the culmination of over two years of work, beginning when the Levi-Strauss plant closed in Roswell, New Mexico. This was followed by other closures in Albuquerque and Las Cruces and, more recently, my own hometown of Silver City. For the folks back in my state, trade adjustment assistance is the only real safety net they have when they lose their jobs as a result of trade. Sadly, in New Mexico – and in a good many places across the country – these folks cannot simply go across the street and look for the same work. The old jobs are gone, and they need

something new to make a living. These are people who have been dedicated to their companies and have played by the rules over the years. They deserve a program that creates skills, that moves them into new jobs faster, that provides opportunities for the future, that keeps families and communities intact. They deserve the recognition that they are important and we are prepared to help them. They deserve a chance to contribute to the economic welfare of the United States. We need to make sure they have a chance to do so.

There is no doubt that the trade adjustment assistance program as it now exists is flawed. I am sure many of you feel this is the case. This is no surprise given that the program has not been

significantly reformed since NAFTA was being discussed in 1993. Times have changed and it is time to revisit how the program has worked in the past and will work in the future.

This bill revises and enhances the program in ways that makes it compatible with the needs of today. Among other things, it addresses the problems of program efficiency and accountability. It improves coordination between agencies and the benefits they provide. It limits the duplication of services. It tightens response times to ensure that individuals get rapid and accurate information on the benefits available to them. It ends the inequities that exist between the NAFTA/TAA and the TAA programs and ensures that those covered under one program are

covered under the other. It recognizes that entire communities can be negatively impacted by trade, and it provides a funding mechanism that will allow them to adjust and recover. In short, we have dramatically improved and enhanced trade adjustment assistance, making it work more efficiently and effectively for all Americans.

I began work on this legislation with Senators Roth and Moynihan, as both of them understood the importance of trade adjustment assistance to the United States. Throughout the drafting of this legislation I have spoken with colleagues on both sides to the aisle asking for their ideas about what a revised trade adjustment assistance program would look like. Some have offered suggestions, others have not, but we have always been

prepared to discuss the issue. Senator Snowe will attest to this. She recently came to me with a list of ideas and I included every one of them in the legislation we have before us. Senator Collins asked to be a co-sponsor as well. This is a bipartisan bill, and as Members look carefully at the provisions and see how it could help the people in their states, it will become even more bi-partisan. I look forward to working with other Members and the Administration to get the legislation passed.

Let me end by talking about an issue that will surely arise later. There are those in this room who directly link this legislation to fast-track legislation, but I want to emphasize that I have always felt this is a stand-alone bill worthy of passage in and of itself. If fast-track is passed,

then it is certainly true that trade adjustment assistance must be passed. American workers and communities must continue to have the protections they deserve, all the more so if we have a series of new trade agreements. But the reverse is not true. Trade adjustment assistance must be passed no matter what because even if fast-track fails, American workers and communities will continue to be negatively affected by trade. They deserve a program that works for them, we have an ongoing bi-partisan commitment to provide this program to them, and if you vote yes on this legislation today, they will have that program. I urge you to do so.

Thank you, Mr. Chairman.

Finance Committee Markup Trade Adjustment Assistance Senator Olympia Snowe November 29, 2001

Thank you Mr. Chairman. I'm pleased we're having this opportunity to address this *crucial* program providing short-term training assistance to those who have lost their jobs due to imports or plant relocations.

As everyone knows, the current TAA and TAA-NAFTA programs expire this December, and while it's important that we extend their authorization, it's equally vital they be improved to reflect the pitfalls that have been encountered and to better address the needs of workers displaced by trade. Accordingly, not only does this mark reauthorize the program through September of 2006, but it also streamlines the delivery of these services by combining the NAFTA-TAA and TAA programs, expands TAA to include so-called "secondary" workers who are tangentially affected by trade as well as farmers and fishermen, and boosts funding for training from \$110 million to \$300 million.

Mr. Chairman, I can personally attest to the necessity of TAA. Since NAFTA's inception in 1994, Maine has lost over 11,800 manufacturing jobs, 3,000 textile jobs, 200 apparel jobs, and 4,600 footwear jobs. Nationally, since 1980, we've lost 391,000 textile jobs - a 46 percent decrease - and 718,500 jobs in apparels - a decrease of 56.8 percent. Corresponding numbers have occurred in Maine's textile and apparel industry, with 5,600 textile jobs lost and 2,300 apparel, representing a 31 percent and 50 percent decrease, respectively.

In fact, in Maine it's been a whole litany of closings from a variety of industries since NAFTA – Vishay Sprague Inc., in the electronics business, lost 1049 jobs...Carleton Woolen Mills lost 600 jobs...Dexter Shoe Company in the

town of Dexter lost 550 jobs...Kimberly-Clark lost 450 jobs while Mead Paper lost 472 jobs...and G.H. Bass footwear lost 355 jobs, as did Cole-Haan Manufacturing – while Eastland Shoe Manufacturing lost 250 jobs.

And just this month, Saucony, Inc. notified its 110 workers that it's closing its doors for good at the end of the year, joining the list of footwear manufactures who have been forced to close their doors due to foreign competition and becoming its *last* such manufacturing facility in America.

Overall, 107 plants in Maine have closed and requested TAA assistance since 1994 – impacting about 7,500 total workers. Since 1996, 6243 Mainers have received adjustment assistance. In fact, over the last several years, my state capital office in Augusta has heard at least once a week from the Maine Department of Labor concerning announced plant layoffs or closings – one time they received *seven* such e-mails just in one week. So we have to find a way to get this reauthorization done and done *right*.

The fact is, there are already areas of consensus, such as consolidating the TAA and NAFTA-TAA programs into a single, more efficient program, which I strongly support. I've also been pleased to work with Senators Baucus, Bingaman, and Grassley as well as the Administration in including provisions that should further help workers who have lost their job to imports.

For instance, the bill creates a new pilot program under the SBA that will test how TAA can help those seeking to start their own business, by assisting with development plans and potential funding. Nationally, 95 percent of businesses are small businesses – why not try something that hasn't been tried before with the TAA program to encourage even more entrepreneurs and add to the ranks of America's small businesses? That *should* be an option for displaced workers, and I'm hopeful this pilot program will be a success.

This bill also takes additional steps to help dislocated workers attain new employment quicker with customized, employer-sponsored training programs. This is *not* a new precedent we're setting – currently, dislocated workers can receive such training under the Workforce Investment Act, or WIA, but by incorporating such an approach directly under the *TAA* umbrella, we make it a lot more readily-available and a lot easier to access.

And we speed-up assistance with a measure the Administration put forward that was similar to something the original Baucus/Bingaman legislation included, that decreases TAA petition time to 40 days. Under current law, the Secretary of Labor has 60 days to certify whether workers are eligible for TAA benefits. By reducing this time by 20 days, it removes a tremendous amount of uncertainty in waiting to see if one will even *qualify* for assistance and retraining – that's nearly *three whole weeks* that lives will no longer be put on hold.

Finally, the legislation establishes a performance accountability and reporting system that I support. A concern expressed to me by my state that has been addressed is that, without taking into account the economic conditions of the states, good systems could be erroneously judged bad due to an economic downturn of a state. By factoring-in this new criteria, we ensure that such a vital component of the overall picture is part of the equation.

Finally, I want to complement Senators Bingaman and Baucus on other provisions that will help us better assist those workers that continue to lose their jobs to imports and plant relocations – provisions like the community assistance for trade-impacted communities.

The EDA, which already provides grants to distressed communities mostly for construction projects, will have an expanded role through a new Office of Community Trade Adjustment that will work closely with state and local officials to develop a strategic plan when a community suffers massive layoffs. Through these plans that ensure full community participation, the EDA will offer grants that are targeted specifically to trade-impacted communities that could prove critical in getting these communities back on track.

Moreover, the mark addresses another issue that has created problems in my State this year – and that is the current budget for training assistance. Already this year, Maine has run short of training funds by \$2 million, forcing them to apply for a Department of Labor National Emergency Grant. This legislation increases the training budget to \$300 million, a substantial increase from the current \$110 million – part of which is to cover secondary workers who will now be entitled to TAA benefits.

And let me just clarify, as with the issue of customized training, the inclusion of secondary workers is not an entirely new precedent. In the past, secondary workers could receive benefits under the *NAFTA*-TAA program, paid for by the WIA. This has worked as far as its gone, but I believe the time has come to recognize that plant closings and lay-offs don't happen in a vacuum – there is a very definite ripple effect impacting tangential jobs and these workers ought to be covered under TAA as well.

On the down side, I must say I'm disappointed that the Chairman has now taken the step of replacing the health care provisions in the original legislation developed by Senator Bingaman with the provisions included in the Democrat economic stimulus bill. The original TAA bill developed by Senator Bingaman proposed a 50 percent tax credit for COBRA health coverage. The tax credit proposal offers the same approach taken in the Economic Stimulus plan offered by the Senate Centrists, which I support.

Instead, the Chairman's Mark is offers a substitute that would create a new federal subsidy program and a Medicaid expansion to provide health coverage to displaced workers. Instead of facilitating the process, the health care issue has made it more difficult for us to move forward with TAA.

Mr. Chairman, inevitably there will be differing ideas as to how to improve the TAA program. But my hope is there is enough common ground and enough of a recognition of the value of TAA to American workers that we can move forward with a bill, and one I might add that is unencumbered by other major issues such as fast-track legislation, which should be considered separately and on its own merits. We cannot afford to bog this effort down – the clock is ticking and the unemployed need our help. Thank you, Mr. Chairman.



The Bush administration points to the flower industry in Colombia as proof that the Andean trade pact has encouraged farmers to plant legitimate crops instead of the coca and poppies used to make drugs.

Andean Trade Renewal Stalls

Critics Question Pact's Value in Fighting Drugs NTT 11/29 (0) eVI By ANTHONY DEPALMA

The Bush administration wants to renew and expand a trade agreement with four financially troubled South American nations, but with just days to go before the pact expires, on Dec: 4, a lastminute split in Congress has put the deal into question.

For the last decade, the agreement, the Andean Trade Preference Act, has helped Bolivia, Colombia, Ecuador and Peru fight narcotics trafficking by lowering tariffs on flowers, clothing and other exports to the United States. The aim was to bolster local economies and encourage local farmers to plant legitimate market crops instead of the coca and poppies used to make cocaine and opium.

Despite opposition from American farmers and textile manufacturers, who say that the agreement has cost thousands of jobs, the Bush administration has been determined not only to renew it but to expand it to cover a broader range of products, including canned tuna and clothing made from fabrics produced in the four Andean nations. The House, with bipartisan support, approved a bill to do that on Nov. 16.

The Senate is scheduled to consider a similar bill in the next few days. But now a streamlined version of the bill that would extend



The trade agreement with four Andean countries ends Dec. 4.

the current agreement for six months has been tucked into the economic stimulus package the Senate is considering.

That would allow for a more thorough review of the agreement in the next legislative session the holiday recess is set to begin Dec. 6 — when the calendar presumably will be less crowded.

The leaders of the four Andean countries have made it clear that if the agreement is not renewed, they will find it difficult to stabilize their economies and offer their citizens a viable alternative to drug trafficking. They have also made reauthorization a test of the administration's commitment to Latin America.

American companies, particularly textile manufacturers, have lobbied against renewing the agreement, saying that it has not been effective in combating drugs. They also say that expanding it to include other goods would be a setback for already battered American industries.

"What sense does it make for Washington to be pursuing a domestic economic stimulation package while at the same time pursuing trade policies that put more textile workers out of work?" said Carlos Moore, executive vice president of the American Textile Manufacturers Institute, an industry association.

In contrast to free-trade agreements, like the one the United States has with Mexico and Canada, the Andean Trade Preference Act lowers tariffs only on exports to the United States, not on imports from the United States. That, Mr. Moore said, has hurt the textile industry without giving American workers a chance to increase sales to the South American countries.

Expanding the products covered by the pact could cost America's textile industry thousands of jobs, Mr. Moore added. The House bill would expand the tariff benefits to

Continued on Page 7

Andes Trade Pact Stalls in Congress

Continued From Page W1

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apparel made with cloth produced in the four Andean nations, particularly Pima cotton from Peru, a material known for its softness. In addition, Mr. Moore said, a lack of clarity in the interpretation of the provisions could allow them to dye and finish textiles

The Senate version generally retains the current limit of tariff benefits to apparel made with cloth from the United States. The extension that has been written into the economic stimulus package does not change any provisions in the agreement.

All four Andean nations have a lot riding on a renewal of the pact, which was set in place in 1991, during the first Bush administration, as part of

the war against drugs. Since then, there have been some small successes. Peru and Bolivia have reduced their coca leaves har-vest, though they have not ended the cultivation of coca plants. "Progress has been made," President Alejandro Toledo of Peru said in a recent interview, "but the problem has not been resolved." been resolved.

Ecuador and Colombia cannot re-port even that modest advancement, and some United States senators, including Carl Levin, Democrat of Michigan, complained at hearings in August that the trade pact has not worked as envisioned, sometimes at

the expense of American farmers. According to the State Depart-ment's latest drug control report, Ecuador "continues to be a major transit area for drugs," and Colom-bia "produces and distributes more cocaine than any other country in the world."

Still, administration officials said, the legislation has made some inroads in supporting the development of a fresh-cut flower industry in Co-lombia. Every day, 30,000 boxes of Colombian roses, carnations and chrysanthemums arrive in the Unit-

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ed States — by one estimate, consti-tuting two-thirds of the country's fresh-cut flower supply. Officials in Washington assume this means that some Colombian farmers have switched from growing coca.

The trade pact also encouraged farmers in Peru to plant crops like asparagus that are uncommon there but can be exported to the United States. Peru has been so successful that asparagus growers in the United States are helping to lead the fight against what they see as unfair com-Detition.

A concern that a renewed pact will cost textile jobs.

The four Andean nations would like the pact to be expanded to other goods. They also have asked that the same benefits be extended to a fifth country, Venezuela. There is little support in Congress

for inviting Venezuela along, in large part because of increasing irritation with President Hugo Chávez, who has befriended Fidel Castro of Cuba and has criticized United States poli-cies, including its campaign in Afghanistan.

Some members of Congress are also skeptical about the value of using trade as a weapon in the war on drugs, and some are concerned about the effect of lowered tariffs on American businesses.

Besides, Congress has had its hands full since the terrorist attacks on Sept. 11, with little time or energy to focus on the Andean pact. So little time is left to pass a bill in

the Senate and reconcile it with the House version that some administration officials accept that the best Congress may be able to do is extend

the current pact for six months. That would basically hold things until we have the chance to do a substantive reauthorization where we move the deck chairs around,' said one senior administration trade official

The House bill that passed on Nov. 16 would extend the agreement for four years, to 2005. By then, the ad-ministration hopes to have in place a Free Trade Area of the Americas, covering all 34 democracies in the

Western Hemisphere. To get a hemispheric trade pact, the Bush administration believes it first needs so-called trade promotion authority, once called fast track au-thority. When a president has this power, Congress agrees to vote on negotiated trade agreements without amending them.

For a time, it was not clear that Congress would be ready to act on either trade promotion authority or the renewal of Andean trade prefer-ences, and if so, which would come first.

The agreements reached at the World Trade Organization meeting in Qatar earlier this month seemed to breathe new life into the administration's push for trade deals to fight drugs and terrorism.

But after Thanksgiving, Congress was left with so many issues to deal with before it recesses on Dec. 6 that there might not be time for a vote on trade promotion authority, which still faces substantial opposition.

To the nations of South America, struggling to deal with a severe eco-nomic slowdown, the attention that Congress gives to the bills is seen as affirmation of the United States' interest in the hemisphere.

"The world's strategic posture has been scrambled since Sept. 11," said Luigi R. Einaudi, assistant secretary Lungi R. Emaudi, assistant secretary general of the Organization of Amer-ican States. "And the rest of the world is worrying that the United States will relegate them to the back burner."

November 28, 2001

AMENDMENT LIST

TRADE ADJUSTMENT ASSISTANCE

NOVEMBER 29, 2001

		AMENDMENTS FILED IN SENATE FINANCE COMMITTEE
No.	SENATOR	SUMMARY
# 1	Breaux #1	Breaux/Thomas Amendment. Maintains the integrity of the tariff-rate quotas on sugars, syrups and sugar-containing products by stopping circumvention as soon as it becomes apparent.
#2	Jeffords #1	Jeffords/Breaux #1. Advanceable, refundable tax credit for COBRA. Credit equal to 50 percent of the individual's share of premium.
#3	Jeffords #2	Jeffords/Breaux #2. Advanceable, refundable tax credit for COBRA. Credit equal to 75 percent of the individual's share of premium.
#4	Grassley #1	To provide that the Senate Finance Committee consider and mark-up Trade Promotion authority legislation by Monday, December 10, 2001.
#5	Grassley #2	Extend the trade negotiating and trade agreement implementing authority of the Omnibus Trade and Competitiveness Act of 1988 through December 31, 2004 (S. 136) to harmonize and enhance Trade Adjustment Assistance and to provide Trade Adjustment Assistance to U.S. farmers and fisherman (S. 1100)
#6	Grassley #3	To provide that Customs Service user fees shall only be used for Customs Service operations and programs, and that legislation authorizing funds for the Customs Service be passed this year.
#7·	Hatch #1	To provide the President with trade negotiating authority (S. 1269, 105 th Congress – the Reciprocal Trade Agreements Act of 1997) through October 1, 2005, to harmonize and enhance Trade Adjustment Assistance and to provide Trade Adjustment Assistance to U.S. farmers and fisherman.
#8	Murkowski #1	(S. 1209) Trade Adjustment Assistance Reform Act of 2001
#9	Murkowski #2	(S.1209) Insert the text of S. 1104, conformed as appropriate.
# 10	Murkowski #3	(S. 1209) Country of Origin Labeling of Fish and Shellfish Product
# 11	Murkowski #4	(S. 1209) Generator Tariff Elimination Act
# 12	Gr'amm # 1	Trade Promotion Authority
# 13	Gramm #2	U.S. Customs Service Authorization
# 14	Kyl # 1	Kyl and Thompson #1. Steam Generator tariff relief.

Breaux/Thomas Amendment



<u>Amendment</u>: Maintains the integrity of the tariff-rate quotas on sugars, syrups, and sugar-containing products by stopping circumvention as soon as it becomes apparent; not later than 30 days after the date of enactment and on a regular basis thereafter, requires the Secretary of Agriculture to identify imports of articles that are circumventing tariff-rate quotas on sugars, syrups, or sugar containing products imposed under Chapters 17, 18, 19, or 21 of the Harmonized Tariff Schedule of the United States and report to the President the articles found to be circumventing the tariff-rate quotas; requires the President to proclaim that any article identified by the Secretary shall be included in the appropriate tariff-rate quota provision of the Harmonized Tariff Schedule. No imports are affected unless and until the Secretary identifies circumvention and the President issues a proclamation. Imports of sugar-related products for legitimate commercial applications in the United States, such as molasses used for animal feed or for rum, would not be affected by this legislation.

Effective date: Effective upon date of signature into law.

<u>Current Law</u>: None. There is no explicit statutory authority to stop circumvention of the sugar tariff rate quotas. Various procedures have had to be used for this purpose, such as reclassification of goods under the Harmonized Tariff Schedule and proclaiming changes in the Harmonized Tariff Schedule under authority to implement trade agreements.

<u>Reason for Change</u>: There is no authority to stop circumvention of the sugar tariff rate quota. The federal government and the sugar industry must take years and often spend large sums in litigation to find some way of preventing circumvention once it is discovered. During the process, the sugar program is undermined, U.S. sugar growers are damaged, as are processors, refiners, and legitimate exporters of sugar to the United States. The Department of Agriculture is the federal agency responsible for administering the U.S. sugar program, including the sugar import quotas, which are set annually by the Department. It makes sense to have USDA also in charge of identifying any circumvention of the import levels which it establishes and providing those findings to the President for appropriate action.

<u>Cost</u>: None. Potential exists to bring in revenue should circumvention be identified and a proclamation issued by the President.

S.1209 Jeffords-Breaux Amendment 1



Current Law

The Consolidated Omnibus Budget Reconciliation Act of 1985 (COBRA), requires an employer with 20 or more employees to offer the option of continued health insurance coverage at group rates to qualified employees and their families who are faced with loss of coverage due to certain events (e.g., termination, reduction of hours, retirement, death of an insured spouse). The coverage generally lasts for 18 months, but can last up to 36 months, depending on the nature of the event. The employer is not required to pay for this coverage; rather, the beneficiary can be required to pay up to 102 percent of the premium. Employers who fail to provide the continued health insurance option are subject to tax and other penalties. COBRA applies to employers who purchase group health plans for their employees, as well as those who self-insure.

Chairman's Mark

Section 106 would provide a 75 percent federal subsidy for COBRA premiums for individuals eligible for trade adjustment assistance who are also eligible for COBRA coverage. Individuals would be eligible to receive such subsidies for up to 12 months. The Secretary of Treasury, in consultation with the Secretary of Labor, would administer the program through direct payment arrangements with a group health plan, an issuer of health insurance coverage, an administrator or an employer.

Description of Proposal

The amendment would replace Section 106 with an advanceable, refundable tax credit for COBRA coverage. Under the proposal, individuals eligible for trade adjustment assistance, who are also eligible for COBRA coverage, would be eligible for a refundable or advanceable tax credit for a portion of their COBRA health insurance premiums. The credit for each coverage month would be equal to 50 percent of the individual's share of the premium for COBRA insurance. The credit would be available for up to twelve months of COBRA coverage.

Notification of eligibility for the credit would be required to be included in the general COBRA notice provided by a group health plan to an employee. Failure to include notification of eligibility for the credit, would be considered a failure to provide a proper COBRA notice. The individual would claim the credit by electing COBRA coverage.

In the event an individual elected to receive an advanceable credit, the individual would notify the group health plan. The advanced credit would be provided by means of a reduction in the premiums charged the individual for COBRA coverage by the sponsor of the group health plan, insurer, or multi-employer plans.

The amount of any advanced credit would be applied against the plan sponsor or insurer's income tax or estimated tax liability, against its employees' income tax withholding liability, or against its FICA tax liability.

S.1209 Jeffords-Breaux Amendment 2

Current Law

The Consolidated Omnibus Budget Reconciliation Act of 1985 (COBRA), requires an employer with 20 or more employees to offer the option of continued health insurance coverage at group rates to qualified employees and their families who are faced with loss of coverage due to certain events (e.g., termination, reduction of hours, retirement, death of an insured spouse). The coverage generally lasts for 18 months, but can last up to 36 months, depending on the nature of the event. The employer is not required to pay for this coverage; rather, the beneficiary can be required to pay up to 102 percent of the premium. Employers who fail to provide the continued health insurance option are subject to tax and other penalties. COBRA applies to employers who purchase group health plans for their employees, as well as those who self-insure.

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In the event an individual elected to receive an advanceable credit, the individual would notify the group health plan. The advanced credit would be provided by means of a reduction in the premiums charged the individual for COBRA coverage by the sponsor of the group health plan, insurer, or multi-employer plans.

The amount of any advanced credit would be applied against the plan sponsor or insurer's income tax or estimated tax liability, against its employees' income tax withholding liability, or against its FICA tax liability.



Senator Grassley Amendment 1

<u>Amendment</u>: To provide that the Senate Finance Committee consider and mark-up Trade Promotion Authority legislation by Monday, December 10, 2001.

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Grassley Amendment # 2

<u>Amendment:</u> Extend the trade negotiating and trade agreement implementing authority of the Omnibus Trade and Competitiveness Act of 1988 through December 31, 2004 (S. 136), to harmonize and enhance Trade Adjustment Assistance and to provide Trade Adjustment Assistance to U.S. farmers and fisherman (S. 1100).

Effective Date: Date of Enactment

<u>Current Law:</u> Trade negotiating and trade agreement implementing authority expired in April 1994.

<u>Reason for Change</u>: The amendment would provide the President with the authority he needs to negotiate strong trade agreements on behalf of America's farmers and workers through the end of 2004. Past experience demonstrates that international trade agreements create good jobs for American workers. U.S. goods exports to NAFTA partners supported 2.6 million jobs in 1998, an increase of 31 percent from 1993, prior to passage of NAFTA. In addition, passage of the Uruguay Round Agreements created dramatic export growth. Over the last decade, exports accounted for between one-quarter and one-third of U.S. economic growth. Export jobs typically pay 13 to 18 percent more than the average U.S. wage.

The amendment would also harmonize and enhance the current Trade Adjustment Assistance program so that it more effectively meets the needs of dislocated workers. Finally, the amendment extends TAA to farmers and fisherman not currently covered by Trade Adjustment Assistance.

Senator Grassley Amendment



<u>Amendment</u>: To provide that Customs Service user fees shall only be used for Customs Service operations and programs, and that legislation authorizing funds for the Customs Service be passed this year.

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	· L	"SEC. 245. AUTHORIZATION OF APPROPRIATIONS.
	2	"There are authorized to be appropriated to the De-
	3	partment of Labor for each of the fiscal years 2002
	4	through 2006 such sums as may be necessary to carry
	5	out the purposes of this chapter.".
	6	(b) REPEAL OF NAFTA TRANSITIONAL ADJUST-
	7	MENT ASSISTANCE PROGRAM
	8	(1) IN GENERAL.—Subchapter D of chapter 2
	9	of title II of such Act (19 U.S.C. 2331) is hereby
	10	repealed.
	11	(2) CONFORMING AMENDMENTS.—
	12	(A) Section 225(b) of the Trade Act of
	13	1974 (19 U.S.C. 2275(b)) is amended by strik-
	14	ing "or subchapter D" in paragraphs (1) and
•	15	(2).
	16	(B) Section 249A of such Act (19 U.S.C.
	17	2322) is hereby repealed.
	18	(C) The table of contents for such Act is
	19	amended
	20	(i) by striking the item relating to sec-
	21	tion 249A; and
	22	(ii) by striking the items relating to
•	23	subchapter D of chapter 2 of title II.
	24	(c) TERMINATION Section 285(c) of such Act (19
	25	U.S.C. 2271 note) is amended to read as follows:

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"(c) No assistance, vouchers, allowances, or other
 payments may be provided under chapter 2, and no tech nical assistance may be provided under chapter 3, after
 September 30, 2006.".

5 SEC. 3. FILING OF PETITIONS AND PROVISION OF RAPID
6 RESPONSE ASSISTANCE; EXPEDITED REVIEW
7 OF PETITIONS BY SECRETARY OF LABOR.

8 (a) FILING OF PETITIONS AND PROVISION OF RAPID
9 RESPONSE ASSISTANCE.—Section 221(a) of the Trade
10 Act of 1974 (19 U.S.C. 2271(a)) is amended to read as
11 follows:

"(a) PETITIONS FOR CERTIFICATION.—

13 "(1) IN GENERAL.—A petition for certification
14 of eligibility to apply for adjustment assistance for
15 a group of workers under this chapter may be filed
16 with the Governor of the State in which such work17 ers' firm or subdivision is located by any of the fol18 lowing:

19 "(A) A group of workers (including work20 ers in an agricultural firm or subdivision of any
21 agricultural firm).

"(B) A certified or recognized union or other duly authorized representative of such workers.

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1.	"(C) An employer of such workers, a One-
2	Stop operator or a One-Stop partner (as de-
3	fined in section 101 of the Workforce Invest-
4	ment Act of 1998 (29 U.S.C. 2801)), including
5	a State employment security agency, or a State
6	dislocated worker unit established under title I
7	of such Act, on behalf of such workers.
8	"(2) ACTION ON RECEIPT OF PETITION.—Upon
9	receipt of a petition filed under paragraph (1), the
10	Governor shall—
11	"(A) immediately transmit the petition to
12	the Secretary of Labor (in this chapter referred
13	to as the 'Secretary');
14	"(B) ensure that rapid response assistance,
15	and appropriate core and intensive services (as
16	described in section 134 of the Workforce In-
17	vestment Act of 1998 (29 U.S.C. 2864)) au-
18	thorized under other Federal laws are made
19	available to the workers covered by the petition
20	to the extent authorized under such laws; and
21	"(C) assist the Secretary in the review of
22	the petition by verifying such information and
23	providing such other assistance as the Secretary
24	may request.

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1 "(3) NOTICE OF RECEIPT.—Upon receipt of the 2 petition, the Secretary shall promptly publish notice 3 in the Federal Register that the Secretary has re-4 ceived the petition and initiated an investigation.". 5 (b) EXPEDITED REVIEW OF PETITIONS BY SEC-RETARY OF LABOR.—Section 223(a) of the Trade Act of 6 1974 (19 U.S.C. 2273(a)) is amended in the first sentence 7 by striking "60 days" and inserting "40 days". 8 SEC. 4. ADDITION OF SHIFT IN PRODUCTION AS BASIS FOR 9 10 ELIGIBILITY FOR TRADE ADJUSTMENT AS-11 SISTANCE. 12 Section 222(a) of the Trade Act of 1974 (19 U.S.C. 2272(a)) is amended to read as follows: 13 14 "(a) ELIGIBILITY.—A group of workers (including 15 workers in any agricultural firm or subdivision of an agricultural firm) shall be certified by the Secretary as eligible 16 to apply for adjustment assistance under this chapter pur-17 18 suant to a petition filed under section 221 if the Secretary 19 determines that-20 "(1) a significant number or proportion of the 21 workers in such workers' firm or an appropriate sub-22 division of the firm have become totally or partially separated, or are threatened to become totally or 23 24 partially separated; and

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1 "(2)(A)(i) the sales or production, or both, of 2 such firm or subdivision have decreased absolutely; 3 "(ii) imports of articles like or directly competi-4 tive with articles produced by such firm or subdivi-5 sion have increased; and 6 "(iii) the increase in imports described in clause 7 (ii) contributed importantly to such workers' separa-8 tion or threat of separation and to the decline in the 9 sales or production of such firm or subdivision; or 10 "(B) there has been a shift in production by 11 such workers' firm or subdivision to a foreign coun-12 try of articles like or directly competitive with arti-13 cles which are produced by such firm or subdivision 14 and that shift in production contributed importantly 15 to such workers' separation or threat of separa-16 tion.". 17 SEC. 5. ENROLLMENT IN TRAINING REQUIREMENT. 18 Section 231(a)(5) of the Trade Act of 1974 (19 U.S.C. 2291(a)(5)) is amended to read as follows: 19 20 "(5) Such worker— 21 "(A) is enrolled in a training program ap-22 proved by the Secretary under section 236(a) 23 and the enrollment occurs no later than the lat-24 est ofO:\CRA\CRA01.781

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1 "(i) the last day of the 13th week 2 after the worker's most recent total sepa-3 ration from adversely affected employment 4 which meets the requirements of para-5 graphs (1) and (2); 6 "(ii) the last day of the 8th week after 7 the week in which the Secretary issues a certification covering the worker; 8 9 "(iii) 45 days after the later of the dates specified in clause (i) or (ii), if the 10 Secretary determines there are extenuating 11 12 circumstances that justify an extension in 13 the enrollment period; or "(iv) the last day of such period after 14 15 the termination of a waiver of the enrollment in training requirement issued pursu-16 ant to subsection (c) as the Secretary de-17 18 termines is appropriate; "(B) has, after the date on which the worker 19 became totally separated, or partially separated, 20 21 from the adversely affected employment, completed a training program approved by the Secretary under 22 23 section 236(a); or

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"(C) has received a written statement under
 subsection (c)(1) after the date described in sub paragraph (B).".
 SEC. 6. WAIVERS OF TRAINING REQUIREMENTS.
 Section 231(c) of the Trade Act of 1974 (19 U.S.C.

6 2291(c)) is amended to read as follows:

7 "(c) WAIVER OF TRAINING REQUIREMENTS.-

8 (1) IN GENERAL.—The Secretary may issue a 9 written statement to a worker waiving the enroll-10 ment requirement described in subsection (a)(5)(A) 11 if the Secretary determines that such training re-12 quirement is not feasible or appropriate for the 13 worker, because of 1 or more of the following:

14 "(A) The worker has been provided a writ15 ten notice that the worker will be recalled by
16 the firm from which the qualifying separation
17 occurred and that such recall will occur within
18 6 months of the qualifying separation.

19 "(B) The worker is within 2 years of meet20 ing all requirements for entitlement to old-age
21 insurance benefits under title II of the Social
22 Security Act (42 U.S.C. 401 et seq.) (except for
23 making an application for such benefits) as of
24 the date of the most recent separation of the

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worker that meets the requirements of subsection (a) (1) and (2). "(C) The worker is unable to participate in training due to the health of the worker, except

that a waiver under this subparagraph shall not be construed to exempt a worker from requirements relating to the availability for work, active search for work, or refusal to accept work under Federal or State unemployment compensation laws.

"(D) The first available enrollment date for the approved training of the worker is within 45 days after the date of the determination made under this paragraph, or, if later, there are extenuating circumstances for the delay in enrollment, as determined pursuant to guidelines issued by the Secretary.

"(E) There are insufficient funds available for training under this chapter, taking into account the limitations under section 236(a)(2)(A).

"(2) DURATION OF WAIVER.—The Secretary
shall specify the duration of the waiver under paragraph (1) and shall periodically review the waiver to
determine whether the basis for issuing the waiver

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remains applicable. If at any time the Secretary determines such basis is no longer applicable to the worker, the Secretary shall revoke the waiver.

"(3) DELEGATION TO STATE.—Pursuant to the agreement entered into under section 239, the Secretary may authorize a cooperating State or State agency to carry out activities described in paragraph (1) (except for the determination under subparagraph (E) of paragraph (1)). Such agreement shall include a requirement that the State or State agency maintain and make available to the Secretary the written statements provided pursuant to paragraph (1) and a statement of the reasons for the waiver. "(4) COLLECTION OF INFORMATION.—The Sec-

retary shall collect and maintain information identifying the number of workers who received waivers and the average duration of such waivers issued under this subsection during the preceding year.".

19 SEC. 7. PROVISION OF TRADE READJUSTMENT ALLOW-20ANCES DURING BREAKS IN TRAINING.

Section 233(f) of the Trade Act of 1974 (19 U.S.C.
22 2293(f)) is amended in the matter preceding paragraph
(1) by striking "14 days" and inserting "30 days".

 1 SEC. 8. INCREASE IN ANNUAL TOTAL AMOUNT OF PAY

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 MENTS FOR TRAINING.

3 Section 236(a)(2)(A) of the Trade Act of 1974 (1974)
4 U.S.C. 2296(a)(2)(A)) is amended by striking
5 "\$80,000,000" and all that follows through \$70,000,000
6 and inserting "\$150,000,000".

7 SEC. 9. AUTHORITY OF STATES WITH RESPECT TO COSTS
8 OF APPROVED TRAINING AND SUPPLE9 MENTAL ASSISTANCE.

10 (a) COSTS OF APPROVED TRAINING.—Section 236(a)
11 of the Trade Act of 1974 (19 U.S.C. 2296(a)) is amended
12 by adding at the end the following new paragraph:

"(10) For purposes of carrying out paragraph
(1)(F), the Secretary shall authorize any cooperating
State or State agency to establish, pursuant to
guidelines issued by the Secretary, a uniform limit
on the cost of training to be paid to an adversely affected worker under this section from funds provided
under this chapter.".

(b) SUPPLEMENTAL ASSISTANCE.—Section 236(b) of
such Act (19 U.S.C. 2296(b)) is amended by inserting
after the first sentence the following sentence: "The Secretary shall authorize any cooperating State or State agency to take into account the cost of the training approved
for an adversely affected worker under subsection (a) in
determining the appropriate amount of supplemental as-

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sistance to be provided to such worker under this sub-1 2 section.". 3 SEC. 10. PROVISION OF EMPLOYER-BASED TRAINING. 4 (a) Section 236(a)(5)(A) of the Trade Act of 1974 5 (19 U.S.C. 2296(a)(5)(A)) is amended to read as follows: 6 "(A) employer-based training, including-7 "(i) on-the-job training, and 8 "(ii) customized training,". 9 (b) Section 236(c)(8) of such Act (19 U.S.C. 2296(c)(8)) is amended to read as follows: 10 11 "(8) the employer is provided reimbursement of 12 not more than 50 percent of the wage rate of the 13 participant, for the cost of providing the training 14 and additional supervision related to the training,". 15 (c) Section 236 of such Act (19 U.S.C. 2296) is amended by adding at the end the following new sub-16 section: 17 18 "(f) CUSTOMIZED TRAINING.—For purposes of approval of training under subsection (a)(1), the term 'cus-19 tomized training' means training-20 21 "(1) that is designed to meet the special re-22 quirements of an employer or group of employers, "(2) that is conducted with a commitment by 23 24 the employer or group of employers to employ an individual upon successful completion of the training,
 and

3 "(3) for which the employer pays for not less
4 than 50 percent of the cost of such training.".

5 SEC. 11. ELIMINATION OF QUARTERLY REPORT.

6 Section 236(d) of the Trade Act of 1974 (19 U.S.C.
7 2296(d)) is amended by striking the last sentence.

8 SEC. 12. COORDINATION WITH TITLE I OF THE WORKFORCE

9

INVESTMENT ACT OF 1998.

(a) COORDINATION WITH ONE-STOP DELIVERY SYS11 TEMS IN THE PROVISION OF EMPLOYMENT SERVICES.—
12 Section 235 of the Trade Act of 1974 (19 U.S.C. 2295)
13 is amended by inserting ", including the services provided
14 through One-Stop delivery systems described in section
15 134(c) of the Workforce Investment Act of 1998 (29)
16 U.S.C. 2864(c))" before the period at the end of the first
17 sentence.

(b) REQUIREMENTS FOR CO-ENROLLMENT AND COORDINATION IN THE PROVISION OF TRAINING SERVICES
WITH TITLE I OF THE WORKFORCE INVESTMENT ACT
OF 1998.—

22 (1) AGREEMENTS WITH STATES.—Section
23 239(e) of such Act (19 U.S.C. 2311(e)) is amended
24 to read as follows:

"(e) COORDINATION THROUGH CO-ENROLLMENT 1 2 AND USE OF INDIVIDUAL TRAINING ACCOUNTS UNDER 3 WORKFORCE INVESTMENT ACT.—Anv agreement entered into under this section shall provide for the coordination 4 of the administration of the provisions for employment 5 services, training, and supplemental assistance under sec-6 tions 235 and 236 of this chapter with the provisions re-7 lating to dislocated worker employment and training ac-8 tivities (including supportive services) under chapter 5 of 9 title I-B of the Workforce Investment Act of 1998 (29 -10 11 U.S.C. 2861-2864) upon such terms and conditions, as established by the Secretary after consultation with the 12 13 States, that are consistent with this section. Such terms and conditions shall, at a minimum, include requirements 14 that-15

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"(1) adversely affected workers applying for assistance under this chapter be co-enrolled in the dislocated worker program authorized under chapter 5 of title I-B of the Workforce Investment Act of 1998 (29 U.S.C. 2861-2864);

"(2) that training under section 236 shall be
provided in accordance with the provisions relating
to consumer choice requirements and the use of individual training accounts under subparagraphs (F)
and (G) of section 134(d)(4) of the Workforce In-

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1	vestment Act of 1998 (29 U.S.C. 2864(d)(4) (F)
2	and (G)), including
3	"(A) the requirement that only providers
4	eligible under section 122 of the Workforce In-
5	vestment Act of 1998 (29 U.S.C. 2842) shall be
~ 6	eligible to provide training, and
7	"(B) that the exceptions to the use of indi-
8	vidual training accounts described in section
9	134(d)(4)(G)(ii) of the Workforce Investment
10	Act of 1998 (29 U.S.C. 2864(d)(4)(G)(ii)) shall
11	be applicable; and
12	"(3) that common reporting systems and ele-
13	ments, including common elements relating to par-
14	ticipant and performance data, shall be used by the
15	program authorized under this chapter and the dis-
16	located worker program authorized under chapter 5
17	of title I-B of the Workforce Investment Act of
18	1998 (29 U.S.C. 2861-2864).".
19 .	(2) INFORMATION TO BE PROVIDED.—Section
20	239(g) of such Act (19 U.S.C. 2311(g)) is
21	amended
22	(A) by striking "In order to" and inserting
23	"(1) In order to"; and
24	(B) by adding at the end the following new
25 ⁻	paragraph:

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l "(2) The agreement under this section shall 2 also provide that the cooperating State agency shall 3 be a One-Stop partner as described in subparagraphs (A) and (B)(viii) of section 121(b)(1) of the 4 Workforce Investment Act of 1998 (29 U.S.C. -5 6 2841(b)(1) (A) and (B)(viii)) in the One-Stop delivery system established under section 134(c) of such 7 Act (29 U.S.C. 2864(c)) for the appropriate local 8 9 workforce investment areas, and shall carry out the 10 responsibilities relating to such partners.". 11 (3)TRAINING **REQUIREMENTS.**—Section 236(a)(1) of such Act (19 U.S.C. 2296(a)(1)) is 12 13 amended----(A) in the matter preceding subparagraph 14 (A), by inserting ", pursuant to an interview, 15 16 evaluation, assessment, or case management of the worker," after "Secretary determines"; and 17 (B) in the second sentence of such para-18 graph, by striking ", directly or through a 19 voucher system" and inserting "through indi-20 21 vidual training accounts pursuant to the agreement under section 239(e)(2)". 22

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1	SEC. 13. PERFORMANCE ACCOUNTABILITY SYSTEM.
2	Section 239 of the Trade Act of 1974 (19 U.S.C.
3	2311) is amended by adding at the end the following new
4	subsection:
5	"(h) Performance Accountability
6	"(1) IN GENERAL.—Any agreement entered
7	into under this section shall include performance
8	measures that the cooperating State or State agency
. 9	is expected to achieve.
10	"(2) PERFORMANCE MEASURES.—The perform-
11	ance measures shall consist of indicators of perform-
12	ance and levels of performance applicable to each in-
13	dicator.
14	"(A) INDICATORS.—The indicators of per-
15	formance shall be the indicators of performance
16	specified in subparagraphs (A)(i) and (B) of
17	section 136(b)(2) of the Workforce Investment
18	Act of 1998 (29 U.S.C. 2871(b)(2) (A)(i) and
19	(B)) .
20	"(B) LEVELS OF PERFORMANCE.—The
21	levels of performance for each State shall be de-
22	termined by the Secretary, after consultation
23	with the State, taking into account—
24	"(i) the adjusted levels of performance
25	applicable to the dislocated worker pro-
26	gram carried out in the State under chap-

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1	ter 5 of title I–B of the Workforce Invest-
2	ment Act of 1998 (29 U.S.C. 2861-2864);
3	"(ii) the factors described in clause
4	(iv) of section 136(b)(3)(A) of such Act
5	(29 U.S.C. 2871(b)(3)(A)(iv)); and
6	"(iii) such other factors as the Sec-
7	retary determines are appropriate.
8	"(3) REPORT.—
9	"(A) IN GENERAL.—Any agreement under
10	this section shall also include a requirement
11	that the State annually report to the Secretary
12	the level of performance achieved with respect
13	to each indicator under the program carried out
14	under this chapter in the preceding fiscal year,
15	and the State shall submit such additional re-
16	ports regarding the performance of programs as
. 17	the Secretary may require, except that the Sec-
. 18	retary shall not require the submission of such
19	additional reports more than once each quarter
20	unless specifically requested by Congress or a
21	committee of Congress.
, 22	"(B) PUBLIC AVAILABILITY.—The Sec-
23	retary shall make the information contained in
24	the annual reports available to the general pub-
25	lic through publication and other appropriate

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1	methods and shall provide appropriate congres-
2	sional committees with copies of such reports.".
3	SEC. 14. AVAILABILITY OF CONTINGENCY FUNDS, RES-
4	ERVATION FOR FEDERAL ADMINISTRATION,
5	AND EXPENDITURE PERIOD.
6	Section 245 of the Trade Act of 1974 (19 U.S.C.
7	2317), as amended by section 2, is amended—
8	(1) by striking "There are authorized" and in-
9	serting:
10	"(a) IN GENERAL.—There are authorized"; and
11	(2) by adding at the end the following sub-
12	sections:
13	"(b) CONTINGENCY FUNDS.—Subject to the limita-
14	tion contained in section 236(a)(2), if in any fiscal year
15	the funds available to carry out the programs under this
16	chapter are exhausted, there shall be made available from
17	funds in the Treasury not otherwise appropriated amounts
18	sufficient to carry out such programs for the remainder
19	of the fiscal year.
20	"(c) RESERVATION FOR FEDERAL ADMINISTRA-
21	TION.—The Secretary is authorized to reserve up to 2 $\frac{1}{2}$
22	percent of the funds appropriated each fiscal year to carry
23	out activities under this chapter, excluding the amounts
24	appropriated for the payment of trade readjustment allow-
25	ances, to pay the costs of Federal administration of this

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chapter, including the costs of reviewing and processing 1 2 petitions under subchapter A.

3 "(d) PERIOD OF EXPENDITURE.—Funds obligated for any fiscal year for a program or activity carried out 4 5 under this chapter may be expended by each State receiving such funds during that fiscal year and the succeeding 6 2 fiscal years.". 7

8 SEC. 15. REAUTHORIZATION OF ADJUSTMENT ASSISTANCE 9

FOR FIRMS.

Section 256(b) of the Trade Act of 1974 (19 U.S.C. 10 2346(b)) is amended by striking "for the period beginning 11 October 1, 1999, and ending September 30, 2001" and 12 inserting "for each of fiscal years 2001 through 2006". 13 SEC. 16. WAGE SUPPLEMENT DEMONSTRATION. 14

15 (a) DEMONSTRATION AUTHORIZED.—The Secretary 16 of Labor is authorized to carry out 1 or more demonstration projects relating to the provision of wage supplements 17 to participants in the trade adjustment assistance for 18 19 workers program authorized under title II of the Trade Act of 1974. The demonstration shall be designed to ex-20 amine whether the provision of a wage supplement to par-21 ticipants who accept employment at wages that are less 22 than the wages the participants received for employment 23 prior to participation in the trade adjustment assistance 24 program will result in— 25

(1) increasing the rate of employment of par-

2 ticipants, 3 (2) accelerating the reemployment of partici-4 pants, 5 (3) accelerating the period in which participants 6 regain their prior wage levels, and (4) such other effects as the Secretary of Labor 7 8 determines are appropriate to examine. 9 (b) WAGE SUPPLEMENT.—For purposes of this section, the term "wage supplement" means a payment that 10 is made to an adverselv affected worker under title II of 11 the Trade Act of 1974 who-12 (1) accepts employment at an average weekly 13 14 wage that is less than the average weekly wage the worker received in the adversely affected employ-15 16 ment, (2) prior to such acceptance, is eligible for 17 trade readjustment allowances under such Act, and 18 19 (3) voluntarily accepts such payment in lieu of any trade readjustment allowances that the worker 20 21 would otherwise be eligible to receive with respect to the period covered by a certification made under 22 such Act that applies to such worker. 23 (c) SPECIAL CONSIDERATION.—In selecting dem-24 onstration projects under this section, the Secretary shall 25

give special consideration to projects that would include
 workers who were separated from employment relating to
 the steel industry.

4 (d) AUTHORIZATION OF APPROPRIATIONS.—There
5 are authorized to be appropriated to carry out this section
6 \$10,000,000 for fiscal year 2002.

7 (e) REPEAL OF PREVIOUS DEMONSTRATION AU8 THORITY.—Section 246 of the Trade Act of 1974 (19
9 U.S.C. 2318) is hereby repealed.

10 SEC. 17. EFFECTIVE DATE, PHASE-OUT, AND TRANSITION.

(a) EFFECTIVE DATE.—Except as otherwise provided 11 in this section, this Act and the amendments made by this 12 Act shall take effect on the date of enactment of this Act. 13 (b) PHASE-OUT OF ASSISTANCE PROVIDED UNDER 14 TAA AND NAFTA-TAA UNDER PETITIONS CERTIFIED 15 PRIOR TO THE EFFECTIVE DATE.-Notwithstanding sub-16 section (a), if before the effective date of this Act a worker 17 is certified as eligible to apply for assistance under sub-18 chapter A or D of chapter 2 of title II of the Trade Act 19 20 of 1974 and the worker is otherwise eligible to receive assistance in accordance with the requirements of such chap-21 ; 22 ter as in effect on the day before the effective date of this 23 Act, such worker shall continue to be eligible to receive 24 such assistance for any week for which the worker meets 25 such eligibility requirements.

1 (c) TRANSITION.—The Secretary of Labor shall take 2 such actions as the Secretary determines appropriate to 3 implement the amendments made by this Act and to pro-4 vide for an orderly transition from the provisions of chap-5 ter 2 of title II of the Trade Act of 1974 that were in 6 effect on the day before the date of enactment of this Act. Hatch Amendment #1

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<u>Amendment:</u> To provide the President with trade negotiating authority (S. 1269, 105th Congress-- *The Reciprocal Trade Agreements Act of 1997*) through October 1, 2005, to harmonize and enhance Trade Adjustment Assistance and to provide Trade Adjustment Assistance to U.S. farmers and fisherman (S. 1100).

Effective Date: Date of Enactment

Murkowski Amendment 🔟

TO THE NOVEMBER 29, 2001 FINANCE COMMITTEE MARK-UP OF S. 1209.

AMENDMENT:

Delete the text of S. 1209 in its entirety and substitute S. 1100 in its entirety, as modified by the following text, conformed as and where appropriate.

SECTION 1. SHORT TITLE. 3

This Act may be cited as the "Trade Adjustment Assistance Reform Act of 2001".

SEC. 2. AUTHORIZATION OF CONSOLIDATED TRADE ADJUSTMENT ASSISTANCE.

(a) AUTHORIZATION OF APPROPRIATIONS.—Section 245 of the Trade Act of 1974 (19 U.S.C. 2317) is amended to read as follows:

Murkowski Amendment ____

TO THE NOVEMBER 29, 2001 FINANCE COMMITTEE MARK-UP OF H.R. 3009.

AMENDMENT:

Insert at the appropriate place:

"COUNTRY OF ORIGIN LABELING OF FISH AND SHELLFISH PRODUCTS

- (a) **Definitions**.-In this section:
 - (1) the term "fish and shellfish" means any fish or shellfish, and any fillets, steaks, nuggets and any other flesh from fish or shellfish, whether fresh, chilled, frozen, canned, smoked or otherwise preserved;

the term "retailer of fish and shellfish" means an establishment which sells fish or shellfish, or both, directly to consumers, including fish and shellfish that are prepared for immediate consumption without additional preparation, except that;

(A) for the purposes of this section, a foodservice establishment engaged in selling fish and shellfish for consumption on the premises shall not be considered to be a retailer of fish and shellfish.

(b) Notice to consumers.-

(2)

- (1) a retailer of fish and shellfish shall inform consumers at the final point of sale of the country of origin of fish and shellfish offered for sale;
- (2) a retailer of fish and shellfish may provide country of origin information to consumers by means of a label, stamp, placard, mark or other clear and visible sign on the package, display holding unit, bin or other container containing the commodity at the final point of sale;
- (3) a retailer of fish and shellfish may designate the fish and shellfish as having United States origin only if the fish or shellfish was harvested and processed in the United States, or in the case of farm-raised fish and shellfish, was hatched, raised, harvested and processed in the United States;

- (4) in the case of fish and shellfish originating in the fifty United States in United States territories or United States possessions, country of origin information requirements under this section may be satisfied by providing information on the state, territory or possession of origin;
- (5) a retailer of fish and shellfish that is prepackaged for retail sale in a manner that already provides information as to the country of origin of the packaged product, shall not be required to provide additional country of origin information to comply with this section.
- (c) **Regulations.** The Secretary of Agriculture shall promulgate such regulations as are necessary to implement this section within one year of the date of enactment of this section.

(d) Enforcement.-

 Federal agencies having jurisdiction over retailers of fish and shellfish shall, at such time as the necessary regulations are adopted under subsection (c) of this section, adopt measures intended to ensure that the requirements of this section are followed by affected retailers of fish and shellfish;

(2) a violation of subsection (b) shall be deemed to be a violation under the Agricultural Marketing Act of 1946 (7 U.S.C. 1621 et.seq.)."

Murkowski Amendment 3

TO THE NOVEMBER 29, 2001 FINANCE COMMITTEE MARK-UP OF S. 1209.

AMENDMENT:

Insert at the appropriate place:

"COUNTRY OF ORIGIN LABELING OF FISH AND SHELLFISH PRODUCTS

(a) DEFINITIONS. - In this section:

'(1) COVERED COMMODITY- The term 'covered commodity' means

(A) a perishable agricultural commodity; and

(B) any fish or shellfish, and any fillets, steaks, nuggets and any other flesh from fish or shellfish, whether fresh, chilled, frozen, canned, smoked or otherwise preserved;

(2) FOOD SERVICE ESTABLISHMENT- The term 'food service establishment' means a restaurant, cafeteria, lunch room, food stand, saloon, tavern, bar, lounge, or other similar facility operated as an enterprise engaged in the business of selling food to the public.

(3) PERISHABLE AGRICULTURAL COMMODITY; RETAILER- The terms `perishable agricultural commodity' and `retailer' have the meanings given the terms in section 1(b) of the Perishable Agricultural Commodities Act, 1930 (7 U.S.C. 499a(b)).

(4) SECRETARY- The term `Secretary' means the Secretary of Agriculture, acting through the Agricultural Marketing Service.

(b) NOTICE OF COUNTRY OF ORIGIN.

'(1) REQUIREMENT- Except as provided in subsection (b), a retailer of a covered commodity shall inform consumers, at the final point of sale of the covered commodity to consumers, of the country of origin of the covered commodity.

`(2) UNITED STATES COUNTRY OF ORIGIN- A retailer of a covered commodity may designate the covered commodity as having a United States country of origin only if the covered commodity is exclusively harvested and processed in the United States, or in the case of farm-raised fish and shellfish, was hatched, raised, harvested and processed in the United States;

(3) EXEMPTION FOR FOOD SERVICE ESTABLISHMENTS-Subsection (b)(1) shall not apply to a covered commodity if the covered commodity is prepared or served in a food service establishment; and

'(A) offered for sale or sold at the food service establishment in normal retail quantities; or

(B) served to consumers at the food service establishment.

(c) METHOD OF NOTIFICATION-

`(1) IN GENERAL- The information required by subsection (b) may be provided to consumers by means of a label, stamp, mark, placard, or other clear and visible sign on the covered commodity or on the package, display, holding unit, or bin containing the commodity at the final point of sale to consumers.

`(2) LABELED COMMODITIES- If the covered commodity is already individually labeled for retail sale regarding country of origin, the retailer shall not be required to provide any additional information to comply with this section.

- (d) AUDIT VERIFICATION SYSTEM- The Secretary may require that any person that prepares, stores, handles, or distributes a covered commodity for retail sale maintain a verifiable recordkeeping audit trail that will permit the Secretary to ensure compliance with the regulations promulgated under section (g).
- (e) INFORMATION- Any person engaged in the business of supplying a covered commodity to a retailer shall provide information to the retailer indicating the country of origin of the covered commodity.

(f) ENFORCEMENT.

`(1) Federal agencies having jurisdiction over retailers of covered commodities shall, at such time as the necessary regulations are adopted under subsection (g) of this section, adopt measures intended to ensure that the requirements of this section are followed by affected retailers;

'(2) a violation of subsection (c) shall be deemed to be a violation under the Agricultural Marketing Act of 1946 (7 U.S.C. 1621 et.seq.)."

(g) **REGULATIONS**.

(1) IN GENERAL- The Secretary may promulgate such regulations as are necessary to carry out this Title within one year of the date of enactment of this Title.

'(2) PARTNERSHIPS WITH STATES- In promulgating the regulations, the Secretary shall, to the maximum extent practicable, enter into partnerships with States with enforcement infrastructure to carry out this Title.

- (h) APPLICATION. This Title shall apply to the retail sale of a covered commodity beginning on the date that is 180 days after the date of the enactment of this Title.'

Murkowski Amendment

TO THE NOVEMBER 29, 2001 FINANCE COMMITTEE MARK-UP OF S. 1209.

AMENDMENT:

Insert the following at the appropriate place:

"SHORT TITLE.

"This Section may be cited as the 'Generator Tariff Elimination Act'.

"DUTY-FREE TREATMENT FOR CERTAIN BOILERS USED IN NUCLEAR FACILITIES.

"(a) IN GENERAL- Chapter 84 of the Harmonized Tariff Schedule of the United States is amended by striking subheading 8402.11.00 and inserting the following new subheadings, with the article description for subheading 8402.11 having the same degree of indentation as the article description for subheading 8402.12.00:

 * 8402.11 Watertube boilers with a steam production exceeding 45 t per hour 8402.11.10 For use in nuclear reactors Free 45% 8402.11.20 Other 5.2% Free (A, CA, E, IL, J, MX) 45% '.

"(b) EFFECTIVE DATE-

"(1) IN GENERAL- The amendment made by subsection (a) applies with respect to goods entered, or withdrawn from warehouse for consumption, on or after the 15th day after the date of the enactment of this Act.

"(2) APPLICATION TO LIQUIDATIONS OR RELIQUIDATIONS- Notwithstanding section 514 of the Tariff Act of 1930 or any other provision of law and subject to paragraph (3), any article described in subheading 8402.11.10 of the Harmonized Tariff Schedule of the United States, as added by subsection (a) that was entered, or withdrawn from warehouse for consumption--

"(A) on or after January 1, 2000, and

"(B) before the date that is 15 days after the date of the enactment of this Act,

"shall be liquidated or reliquidated as if such subheading 8402.11.10 applied to such entry or withdrawal, and the Secretary of the Treasury shall refund any excess duty paid with respect to such entry. "(3) REQUESTS- Liquidation or reliquidation may be made under paragraph (2) with respect to any entry only if a request therefor is filed with the Customs Service, within 180 days after the date of the enactment of this Act, that contains sufficient information to enable the Customs Service--

"(A) to locate the entry; or

"(B) to reconstruct the entry if it cannot be located."

(12)

Gramm Amendment # <u>1</u> (Trade Promotion Authority)

<u>Amendment to TAA</u>: Add legislation to establish objectives for negotiating, and procedures for implementing, certain trade agreements (S. 1104)

Effective Date: Date of enactment.

<u>Current Law</u>: Trade negotiating and trade agreement implementing authority last expired in April 1994.

<u>Reason for Change</u>: This amendment would promote trade and economic growth by reauthorizing trade promotion authority procedures through the end of 2005, thus allowing the President to pursue new bilateral and multilateral trade agreements. Currently, exports provide more than one-fourth of US economic growth. US experience under the NAFTA and the Uruguay Round Agreements clearly demonstrates that new trade liberalization efforts will have a significant positive effect on the US economy, creating high-paying US agriculture, manufacturing, and services jobs and increasing living standards for American families.

Cost: \$0 in FY 2002

(13)

Gramm Amendment # **2** (U.S. Customs Service authorization)

<u>Chairman's Mark</u>: Extends Customs merchandise processing and passenger processing fees but uses the fees to pay for unrelated activities.

<u>Amendment</u>: Authorize funds for Customs operations to enhance anti-terrorism and counterdrug smuggling efforts and reduce the wait time at ports of entry to no more than 20 minutes, as passed by the Senate on August 5, 1999 as H.R. 1833, with technical changes and updates embodied in S. 92 "the Drug Free Borders Act of 2001". In addition, the amendment would bar the use of Customs fees imposed by the Chairman's Mark for any purpose other than Customs operations.

Effective date: Date of enactment.

<u>Reason for Change</u>: Our current border enforcement strategy is burdened by insufficient staffing, a gross underuse of vital interdiction technology, and is effectively closing the door to legitimate trade. This language will help to shorten long traffic lines at ports of entry, while providing the Customs Service with the means necessary to secure our borders against terrorism and tackle the drug trafficking operations. It will also stop the diversion of fees imposed on Customs users to unrelated purposes.

Senators Kyl and Thompson Amendment #1

Amendment:

Steam Generator tariff relief.

Effective date:

January 1, 2002 through December 31, 2006.

Current Law:

Steam Generators are a major component of nuclear generating plants and have not been manufactured in the United States since the late 1990s. As a result, last year the Senate Finance Committee unanimously approved a partial reduction from 5.2 percent to 4.9 percent in the Steam Generator tariff as a part of the Miscellaneous Tariff Relief Act of 2000 (MTRA). The partial reduction, rather than elimination, was effected simply to maintain the de minimus revenue levels procedurally set by the MTRA.

Estimated Cost:

\$23 million

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Calendar No. ____

107TH CONGRESS 1ST SESSION **S. 1209**

[Report No. 107-___]

IN THE SENATE OF THE UNITED STATES

JULY 19, 2001

Mr. BINGAMAN (for himself, Mr. BAUCUS, Mr. DASCHLE, Mr. CONRAD, Mr. ROCKEFEL LER, Mr. BREAUX, Mr. KERRY, Mr. TORRICELLI, Mrs. LIN-COLN, Mr. JEFFORDS, Mr. BAYH, Mr. DAYTON, Mr. LIEBERMAN, Mr. DORGAN, Mr. DURBIN, Mr. SCHUMER, Mr. COCHRAN, Mr. CARPER, Ms. CANTWELL, Mr. DODD, Ms. STABENOW, Mrs. CLINTON, Mrs. FEIN-STEIN, Mr. NELSON of Nebraska, and Mrs. BOXER) introduced the following bill; which was read twice and referred to the Committee on Finance

> NOVEMBER _____ (legislative day, ______), 2001 Reported by Mr. BAUCUS, with amendments

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To amend the Trade Act of 1974 to consolidate and improve the trade adjustment assistance programs, to provide community-based economic development assistance for trade-affected communities, and for other purposes.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

1 [INSERT TEXT OF S. 1209.IS LINE TYPED]

2 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

3 (a) SHORT TITLE — This Act may be cited as the
4 "Trade Adjustment Assistance for Workers, Farmers,

5 Fishermen, Communities, and Firms Act of 2001".

6 (b) TABLE OF CONTENTS .—

Sec. 1. Short title; table of contents.

TITLE I-TRADE ADJUSTMENT ASSISTANCE FOR WORKERS

Sec. 101. Adjustment assistance for workers.

TITLE II-TRADE ADJUSTMENT ASSISTANCE FOR FIRMS

Sec. 201. Reauthorization of program.

TITLE III—TRADE ADJUSTMENT ASSISTANCE FOR COMMUNITIES

Sec. 301. Purpose.

Sec. 302. Trade adjustment assistance for communities.

TITLE IV—TRADE ADJUSTMENT ASSISTANCE FOR FARMERS

Sec. 401. Trade adjustment assistance for farmers.

TITLE V-TRADE ADJUSTMENT ASSISTANCE FOR FISHERMEN

Sec. 501. Short title.

Sec. 502. Trade adjustment assistance for fishermen.

TITLE VI—HEALTH INSURANCE COVERAGE OPTIONS FOR INDIVIDUALS ELIGIBLE FOR TRADE ADJUSTMENT ASSISTANCE

Sec. 601. Premium assistance for COBRA continuation coverage for individuals and their families.

Sec. 602. State option to provide temporary medicaid coverage for certain uninsured individuals.

Sec. 603. State option to provide temporary coverage under medicaid for the unsubsidized portion of COBRA continuation premiums.

TITLE VII—CONFORMING AMENDMENTS AND EFFECTIVE DATE

Sec. 701. Conforming amendments.

TITLE VIII-SAVINGS PROVISIONS AND EFFECTIVE DATE

Sec. 801. Savings provisions.

Sec. 802. Effective date.

Sec. 604. Definitions.

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TITLE I—TRADE ADJUSTMENT
ASSISTANCE FOR WORKERS
SEC. 101. ADJUSTMENT ASSISTANCE FOR WORKERS.
Chapter 2 of title II of the Trade Act of 1974 (19
U.S.C. 2271 et seq.) is amended to read as follows:
"CHAPTER 2—ADJUSTMENT ASSISTANCE
FOR WORKERS
"Subchapter A—General Provisions
"SEC. 221. DEFINITIONS.
"In this chapter:
"(1) ADDITIONAL COMPENSATION The term
'additional compensation' has the meaning given
that term in section 205(3) of the Federal-State Ex-
tended Unemployment Compensation Act of 1970
(26 U.S.C. 3304 note).
"(2) Adversely affected employment
The term 'adversely affected employment' means
employment in a firm or appropriate subdivision of
a firm, if workers of that firm or subdivision are eli-
gible to apply for adjustment assistance under this
chapter.
"(3) Adversely affected worker
"(A) IN GENER AL.—The term 'adversely
affected worker' means a worker who is a mem-
ber of a group of workers certified by the Sec-

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retary under section 231(a)(1) as eligible for trade adjustment assistance.

"(B) ADVERSELY AFFECTED SECONDA RY WORKER.—The term 'adversely affected worker' includes an adversely affected secondary worker who is a member of a group of workers employed at a downstream producer or a supplier, that is certified by the Secretary under section 231(a)(2) as eligible for trade adjustment assistance.

"(4) AVERAGE WEEKLY HOURS .- The term 'av-11. erage weekly hours' means the average hours worked 12 by a worker (excluding overtime) in the employment 13 from which the worker has been or claims to have 14 been separated in the 52 weeks (excluding weeks 15 16 during which the worker was on leave for purposes of vacation, sickness, maternity, military service, or 17 any other employer-authorized leave) preceding the 18 19 week specified in paragraph (5)(B)(ii).

"(5) AVERAGE WEEKLY WAGE .—

21 "(A) IN GENER AL.—The term 'average
22 weekly wage' means ¹/₁₃ of the total wages paid
23 to an individual in the high quarter.

24 "(B) DEFINITIONS .—For purposes of com25 puting the average weekly wage—

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COMMITTEE DISCUSSION DRAFT

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"(i) the term 'high quarter' means the quarter in which the individual's total wages were highest among the first 4 of the last 5 completed calendar quarters immediately before the quarter in which occurs the week with respect to which the computation is made; and "(ii) the term 'week' means the week in which total separation occurred, or, in cases where partial separation is claimed, an appropriate week, as defined in regulations prescribed by the Secretary. "(6) BENEF IT PERIOD .— The term 'benefit period' means, with respect to an individual, the following: "(A) STATE LAW.—The benefit year and

any ensuing period, as determined under applicable State law, during which the individual is eligible for regular compensation, additional compensation, or extended compensation.

21 "(B) FEDERAL LAW.—The equivalent to
22 the benefit year or ensuing period provided for
23 under the applicable Federal unemployment in24 surance law.

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"(7) BENEFIT YEAR.—The term 'benefit year'
 has the same meaning given that term in the Fed eral-State Extended Unemployment Compensation
 Act of 1970 (26 U.S.C. 3304 note).

5 "(8) CONTRIBUTE D IMPORTANTLY.—The term 6 'contributed importantly' means a cause that is im-7 portant but not necessarily more important than any 8 other cause.

"(9) COOPE RATING STATE .--- The term 'cooper-9 10 ating State' means any State that has entered into an agreement with the Secretary under section 222. 11 "(10) CUSTOMIZED TRAINING .- The term 'cus-12 13 tomized training' means training undertaken by an individual to specifications provided by and in close 14 15 consultation with an employer in consideration of the employer's commitment to hire the individual 16 17 upon successful completion of the agreed training 18 program.

19 "(11) DOWNSTRE AM PRODUCE R.—The term
20 'downstream producer' means a firm that performs
21 additional, value-added production processes, includ22 ing a firm that performs final assembly, finishing, or
23 packaging of articles produced by another firm.

24 "(12) EXTENDED COMPENSATION.—The term
25 'extended compensation' has the meaning given that

term in section 205(4) of the Federal-State Ex tended Unemployment Compensation Act of 1970
 (26 U.S.C. 3304 note).

4 "(13) JOB FINDING CLUB.—The term 'job find5 ing club' means a job search workshop which in6 cludes a period of structured, supervised activity in
7 which participants attempt to obtain jobs.

8 "(14) JOB SEARCH PROGRAM.—The term 'job
9 search program' means a job search workshop or job
10 finding club.

11 "(15) JOB SEARCH WORKSHOP .--- The term 'job 1.6.4 12 search workshop' means a short (1- to 3-day) seminar, covering subjects such as labor market infor-13 14 mation, résumé writing, interviewing techniques, and : : 15 techniques for finding job openings, that is designed 16 to provide participants with knowledge that will en-17 able the participants to find jobs.

18 "(15) ON-THE-JOB TRAINING.—The term 'on19 the-job training' has the same meaning as that term
20 has in section 101(31) of the Workforce Investment
21 Act.

22 "(16) PARTIAL SEPARATION .— A partial separa23 tion shall be considered to exist with respect to an
24 individual if—

1 "(A) the individual has had a 20-percent 2 or greater reduction in the average weekly hours worked by that individual in adversely af-3 fected employment; and 4 5 "(B) the individual has had a 20-percent 6 or greater reduction in the average weekly wage of the individual with respect to adversely af-7 8 fected employment. 9 "(17) REGULA R COMPENSATION .- The term 'regular compensation' has the meaning given that 10 term in section 205(2) of the Federal-State Ex-11 tended Unemployment Compensation Act of 1970 12 13 (26 U.S.C. 3304 note). SECRETARY.—The 'Secretary' 14 "(18) term 15 means the Secretary of Labor. 16 "(19) STATE.—The term 'State' includes each 17 State of the United States, the District of Columbia, and the Commonwealth of Puerto Rico. 18 "(20) STATE AGENCY .- The term 'State agen-19 20 cy' means the agency of the State that administers 21 the State law. "(21) STATE LAW.—The term 'State law' 22 23 means the unemployment insurance law of the State approved by the Secretary under section 3304 of the 24 Internal Revenue Code of 1986. 25

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COMMITTEE DISCUSSION DRAFT

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"(22) SUPPLIER .- The term 'supplier' means a firm that produces component parts for, or articles considered to be a part of, the production process for articles produced by a firm or subdivision cov-5 ered by a certification of eligibility under section 231. The term 'supplier' also includes a firm that provides services under contract to a firm or subdivision covered by such certification.

"(23) TOTAL SEPARATION.—The term 'total separation' means the layoff or severance of an individual from employment with a firm in which or in a subdivision of which, adversely affected employment exists.

14 "(24) UNEMP LOYMENT INSURANCE.—The term 15 'unemployment insurance' means the unemployment compensation payable to an individual under any 16 State law or Federal unemployment compensation 17 18 law, including chapter 85 of title 5, United States Code, and the Railroad Unemployment Insurance 19 20 Act (45 U.S.C. 351 et seq.).

"(25) WEEK.—Except as provided in paragraph 21 5(B)(ii), the term 'week' means a week as defined 22 23 in the applicable State law.

"(26) WEEK OF UNEMPLOYMENT .-- The term 24 'week of unemployment' means a week of total, part-25

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total, or partial unemployment as determined under
 the applicable State law or Federal unemployment
 insurance law.

4 "SEC. 222. AGREEMENTS WITH STATES.

5 "(a) IN GENERAL.—The Secretary is authorized on 6 behalf of the United States to enter into an agreement 7 with any State to facilitate the provision of services under 8 this chapter.

9 "(b) TERMS OF AGREEMENTS .---

10 "(1) IN GENERA L.—Any agreement entered 11 into under subsection (a) shall require that the deliv-12 ery of services under this chapter take place under 13 terms and conditions as are established by the Sec-14 retary in consultation with the State and set forth 15 in the agreement.

16 "(2) PROVISIONS OF AGREEMENTS .—Under an
17 agreement entered into under subsection (a), and as
18 an agent of the United States, the State shall—

19 "(A) facilitate the early filing of petitions
20 under section 231(b) for any group of workers
21 that the State considers are likely to be eligible
22 for benefits under this chapter;

23 "(B) assist the Secretary in the review of24 any petition submitted from that State by

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verifying the information and providing other assistance as the Secretary may request;

"(C) provide to adversely affected workers statewide rapid response activities under section 134(a)(2)(A) of the Workforce Investment Act of 1998 (29 U.S.C. 2864(a)(2)(A)) in the same manner and to the same extent as any other worker eligible for those activities;

"(D) arrange for the provision of services through the one-stop delivery system established in section 134(c) of the Workforce Investment Act of 1998 (29 U.S.C. 2864(c));

"(E) advise each worker who applies for unemployment insurance of the available benefits under this chapter and the procedures and deadlines for applying for those benefits;

"(F) receive applications for services under this chapter;

"(G) provide payments on the basis provided in this chapter;

21 "(H) afford adversely affected workers the
22 services provided under section 134(d) of the
23 Workforce Investment Act of 1998 (29 U.S.C.
24 2864(d)) in the same manner and to the same

1	extent as any other worker eligible for those
2	services;
3	"(I) advise each adversely affected worker
4	to apply for training under section 240, and of
5	the deadlines for benefits related to enrollment
6	in training under this chapter;
7	"(J) ensure that the State employees with
8.	responsibility for carrying out an agreement en-
9 .	tered into under subsection (a)
10	"(i) inform adversely affected workers
11	covered by a certification issued under sec-
12	tion 231(c) of the workers' (and individual
13	member's of the worker's family) potential
14	eligibility for—
15	"(I) medical assistance under the
16	medicaid program established under
17	title XIX of the Social Security Act
18	(42 U.S.C. 1396a et seq.);
19	"(II) child health assistance
20	under the State children's health in-
21	surance program established under
22	title XXI of that Act (42 U.S.C.
23	1397aa et seq.);
24	"(III) child care services for
25	which assistance is provided under the

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COMMITTEE DISCUSSION DRAFT

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1	Child Care and Development Block
2	Grant Act of 1990 (42 U.S.C. 9858 et
3	seq.); and
4	"(IV) other Federal and State
5	funded health care, child care, trans-
6	portation, and assistance programs
7	that the workers may be eligible for;
8	and
9	"(ii) provide such workers with infor-
10	mation regarding how to apply for such as-
11	sistance, services, and programs;
12	"(K) provide adversely affected workers re-
13	ferral to training approved under title I of the
14	Workforce Investment Act of 1998 (29 U.S.C.
15	2801 et seq.), or any other available Federal or
16	State program designed to assist dislocated
17	workers or unemployed individuals;
18	"(L) provide training services under this
19	chapter using organizations approved by the
20	Secretary to effectively assist workers eligible
21	for assistance under this chapter;
22	"(M) collect and transmit to the Secretary
23	any data as the Secretary shall reasonably re-
24	quire to assist the Secretary in assuring the ef-

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fective and efficient performance of the programs carried out under this chapter; and "(N) otherwise actively cooperate with the Secretary and with other Federal and State agencies in providing payments and services under this chapter, including participation in the performance measurement system established by the Secretary under section 224. "(c) OTHER PROVISIONS .--"(1) APPROVAL OF TRAINING PROVIDERS .- The Secretary shall ensure that the training services provided by cooperating States are provided by organizations approved by the Secretary to effectively assist workers eligible for assistance under this chap-21 ter.

16 "(2) AMENDMENT, SUSPENSION, OR TERMI17 NATION OF AGREEMENTS — Each agreement entered
18 into under this section shall provide the terms and
19 conditions upon which the agreement may be amend20 ed, suspended, or terminated.

21 "(3) EFFECT ON UNEMPLOYMENT INSUR22 ANCE.—Each agreement entered into under this sec23 tion shall provide that unemployment insurance oth24 erwise payable to any adversely affected worker will

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COMMITTEE DISCUSSION DRAFT

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1	not be denied or reduced for any week by reason of
2	any right to payments under this chapter.
3	"(4) COORDINATION OF WORKFORCE INVEST -
4	MENT ACTIVITIES .—In order to promote the coordi-
5	nation of Workforce Investment Act activities in
6	each State with activities carried out under this
7	chapter, each agreement entered into under this sec-
8	tion shall provide that the State shall submit to the
· 9	Secretary, in a form as the Secretary may require,
10	the description and information described in para-
11	graphs (8) and (14) of section 112(b) of the Work-
12	force Investment Act of 1998 (29 U.S.C. 2822(b)
13	(8) and (14)).
14	"(d) REVIEW OF STATE DETERMINATIONS
15	"(1) IN GENERA L.—A determination by a co-
16	operating State regarding entitlement to program
17	benefits under this chapter is subject to review in
18	the same manner and to the same extent as deter-
19	minations under the applicable State law.
20	"(2) APPEAL.—A review undertaken by a co-
21	operating State under paragraph (1) may be ap-
22	pealed to the Secretary pursuant to such regulations
23	as the Secretary may prescribe.

1 "SEC. 223. ADMINISTRATION ABSENT STATE AGREEMENT.

2 "(a) IN GENERAL.—In any State in which there is 3 no agreement in force under section 222, the Secretary 4 shall arrange, under regulations prescribed by the Sec-5 retary, for the performance of all necessary functions 6 under this chapter, including providing a hearing for any 7 worker whose application for payment is denied.

8 "(b) FINALITY OF DETERMINATION .—A final deter-9 mination under subsection (a) regarding entitlement to 10 program benefits under this chapter is subject to review 11 by the courts in the same manner and to the same extent 12 as is provided by section 205(g) of the Social Security Act 13 (42 U.S.C. 405(g)).

14 "SEC. 224. DATA COLLECTION; EVALUATIONS; REPORTS.

15 "(a) DATA COLLECTION .—The Secretary shall, pur16 suant to regulations prescribed by the Secretary, collect
17 any data necessary to meet the requirements of this chap18 ter.

19 "(b) PERFORMA NCE EVALUATIONS — The Secretary
20 shall establish an effective performance measuring system
21 to evaluate the following:

22 "(1) PROGR AM PERFORMA NCE.—

23 "(A) speed of petition processing;
24 "(B) quality of petition processing;

25 "(C) cost of training programs;

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COMMITTEE DISCUSSION DRAFT

	1	"(D) coordination of programs under this
	2	title with programs under the Workforce Invest-
	3	ment Act (29 U.S.C. 2801 et seq.);
	4	"(E) length of time participants take to
	5	enter and complete training programs;
	6	"(F) the effectiveness of individual con-
	7	tractors in providing appropriate retraining in-
	8	formation;
	9	"(G) the effectiveness of individual ap-
	10	proved training programs in helping workers
- Ever states	11 ⁺	obtain employment;
a ter	12	"(H) best practices related to the provision
	13	of benefits and retraining; and
	-14	"(I) other data to evaluate how individual
	15	States are implementing the requirements of
	16	this title.
	17	"(2) PARTICIPA NT OUT COMES
	18	· · · (A) reemployment rates;
	19	"(B) types of jobs in which displaced work-
	20	ers have been placed;
	21	"(C) wage and benefit maintenance results;
	22	"(D) training completion rates; and
	23	"(E) other data to evaluate how effective
	24	programs under this chapter are for partici-

1	pants, taking into consideration current eco-
2	nomic conditions in the State.
3	"(3) PROGRAM PARTICIPATION DATA
4	"(A) the number of workers receiving ben-
5	efits and the type of benefits being received;
6	"(B) the number of workers enrolled in,
7	and the duration of, training by major types of
8	training;
9	"(C) earnings history of workers that re-
10	flects wages before separation and wages in any
11	job obtained after receiving benefits under this
12	Act;
13	"(D) the cause of dislocation identified in
14	each certified petition; and
15	"(E) the number of petitions filed and
16	workers certified in each United States congres-
17	sional district.
18	"(c) STATE PARTICIPATION .— The Secretary shall
19	ensure, to the extent practicable, through oversight and
20	effective internal control measures the following:
21	"(1) STATE PARTICIPATION.—Participation by
22	each State in the performance measurement system
23	established under subsection (b).

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COMMITTEE DISCUSSION DRAFT

1	"(2) MONITORING .—Monitoring by each State
2	of internal control measures with respect to perform-
3	ance measurement data collected by each State.
4	"(3) RESPONSE .— The quality and speed of the
5	rapid response provided by each State under section
. 6	134(a)(2)(A) of the Workforce Investment Act of
7	1998 (29 U.S.C. 2864(a)(2)(A)).
8	"(d) Reports .—
9	"(1) REPORTS BY THE SECRETA RY
10	"(A) INITIAL REPORT Not later than 6
11	months after the date of enactment of this Act,
12	the Secretary shall submit to the Committee on
13	Finance of the Senate and the Committee on
14	Ways and Means of the House of Representa-
15	tives a report that—
16	"(i) describes the performance meas-
17	urement system established under sub-
18	section (b);
19	"(ii) includes analysis of data col-
20	lected through the system established
21	under subsection (b);
22	"(iii) includes information identifying
23	the number of workers who received waiv-
24	ers under section 235(c) and the average

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1	duration of those during the preceding
2	year;
3	"(iv) describes and analyzes State
4	participation in the system;
5	"(v) analyzes the quality and speed of
6	the rapid response provided by each State
7	under section $134(a)(2)(A)$ of the Work-
8	force Investment Act of 1998 (29 U.S.C.
9	2864(a)(2)(A)); and
10	"(vi) provides recommendations for
11 :	program improvements.
12	"(B) ANNUAL REPORT.—Not later than 1
13	year after the date the report is submitted
14	under subparagraph (A), and annually there-
15	after, the Secretary shall submit to the Com-
16	mittee on Finance of the Senate and the Com-
17	mittee on Ways and Means of the House of
18	Representatives a report that includes the infor-
19	mation collected under clauses (ii) through (v)
20	of subparagraph (A).
21	"(2) STATE REPORTS.—Pursuant to regulations
22	prescribed by the Secretary, each State shall submit
23	to the Secretary a report that details its participa-
24	tion in the programs established under this chapter,
25	and that contains the data necessary to allow the

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Sec. 8

COMMITTEE DISCUSSION DRAFT

Secretary to submit the report required under para graph (1).

3 "(3) PUBLICAT ION.—The Secretary shall make
4 available to each State, and other public and private
5 organizations as determined by the Secretary, the
6 data gathered and evaluated through the perform7 ance measurement system established under para8 graph (1).

9 "SEC. 225. STUDY BY SECRETARY OF LABOR WHEN INTER-10 NATIONAL TRADE COMMISSION BEGINS IN-

VESTIGATION.

"(a) NOTIFICA TION OF INVESTIGA TION.—Whenever
the International Trade Commission begins an investigation under section 202 with respect to an industry, the
Commission shall immediately notify the Secretary of that
investigation, and the Secretary shall immediately begin
a study of—

"(1) the number of workers in the domestic industry producing the like or directly competitive article who have been or are likely to be certified as
eligible for adjustment assistance under this chapter;
and

23 "(2) the extent to which the adjustment of
24 those workers to the import competition may be fa25 cilitated through the use of existing programs.

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1 "(b) REPORT .—

"(1) IN GENERA L.—The Secretary shall provide a report based on the study conducted under subsection (a) to the President not later than 15 days after the day on which the Commission makes its report under section 202(f).

7 "(2) PUBLICAT ION — The Secretary shall 8 promptly make public the report provided to the 9 President under paragraph (1) (with the exception 10 of information which the Secretary determines to be 11 confidential) and shall have a summary of the report 12 published in the Federal Register.

13 "Subchapter B—Certifications
14 "SEC. 231. CERTIFICATION AS ADVERSELY AFFECTED
15 WORKERS.

16 "(a) ELIGIBILITY FOR CERTIFICAT ION.—

"(1) GENER AL RULE.—A group of workers (including workers in any agricultural firm or subdivision of an agricultural firm) shall be certified by the
Secretary as adversely affected workers and eligible
for trade adjustment assistance benefits under this
chapter pursuant to a petition filed under subsection
(b) if the Secretary determines that—

24 "(A) a significant number or proportion of
25 the workers in the workers' firm or an appro-

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priate subdivision of the firm have become totally or partially separated, or are threatened to become totally or partially separated; and

"(B)(i)(I) the value or volume of imports of articles like or directly competitive with articles produced by that firm or subdivision have increased; and

"(II) the increase in the value or volume of imports described in subclause (I) contributed importantly to the workers' separation or threat of separation; or

"(ii)(I) there has been a shift in production by the workers' firm or subdivision to a foreign country of articles like or directly competitive with articles which are produced by that firm or subdivision; and

"(II) the shift in production described in subclause (I) contributed importantly to the workers' separation or threat of separation.

20 "(2) ADVERSELY AFFECTED SECONDARY WORK21 ER.—A group of workers (including workers in any
22 agricultural firm or subdivision of an agricultural
23 firm) shall be certified by the Secretary as adversely
24 affected and eligible for trade adjustment assistance
25 benefits under this chapter pursuant to a petition

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1	filed under subsection (b) if the Secretary deter-
2	mines that—
3	"(A) a significant number or proportion of
4	the workers in the workers' firm or an appro-
5	priate subdivision of the firm have become to-
6	tally or partially separated, or are threatened to
7	become totally or partially separated;
8	"(B) the workers' firm (or subdivision) is
9	a supplier to a firm (or subdivision) or down-
10	stream producer to a firm (or subdivision) de-
11	scribed in paragraph $(1)(B)$ (i) or (ii); and
12	"(C) a loss of business with a firm (or sub-
13	division) described in paragraph $(1)(B)$ (i) or
14	(ii) contributed importantly to the workers' sep-
15	aration or threat of separation determined
16	under subparagraph (A).

"(3) SPECIAL PROVISIONS .---

18 "(A) OIL AND NATURAL GAS PRO19 DUCER S.—For purposes of this section, any
20 firm, or appropriate subdivision of a firm, that
21 engages in exploration or drilling for oil or nat22 ural gas shall be considered to be a firm pro23 ducing oil or natural gas.

24 "(B) OIL AND NATURAL GAS IMPORT S.—
25 For purposes of this section, any firm, or ap-

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propriate subdivision of a firm, that engages in exploration or drilling for oil or natural gas, or otherwise produces oil or natural gas, shall be considered to be producing articles directly competitive with imports of oil and with imports of natural gas.

"(C) TACONITE.—For purposes of this Act, taconite pellets produced in the United States shall be considered to be an article that is like or directly competitive with imports of semifinished steel slab.

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"(D) SERVICE WORKER S.---

13 "(i) IN GENERAL.—Not later than 6 14 months after the date of enactment of the 15 Trade Adjustment Assistance for Workers, 16 Farmers, Communities, and Firms Act of 17 2001, the Secretary shall establish a pro-18 gram to provide assistance under this chapter to domestic operators of motor 19 20 carriers who are adversely affected by com-21 petition from foreign owned and operated 22 motor carriers.

23 "(ii) DATA COLLEC TION SYSTEM.—
24 Not later than 6 months after the date of
25 enactment of the Trade Adjustment Assist-

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ance for Workers, Farmers, Communities, and Firms Act of 2001, the Secretary shall put in place a system to collect data on adversely affected service workers that includes the number of workers by State, industry and cause of dislocation for each worker. "(iii) REPORT.---Not later than 2 years after the date of enactment of the Trade Adjustment Assistance for Workers, Farmers, Communities, and Firms Act of 2001, the Secretary shall report to Congress the results of a study on means for extending the programs in this chapter to adversely affected service workers, including legislative recommendations. "(E) SMALL BUSINESS ADMINI STRATION PILOT PROGRAM.—The Director of the SBA shall create a pilot program to permit an indi-

shall create a pilot program to permit an individual certified under this section, receiving training under section 240 and trade adjustment allowances under sections 235 through 238, to develop a self-employment plan consistent with existing SBA business development practices.

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1 "(b) PETITIONS .---

	2	"(1) IN GENER AL.—A petition for certification
	3	of eligibility for trade adjustment assistance under
	4	this chapter for a group of adversely affected work-
	5	ers shall be filed with the Secretary and with the
	6	Governor of the State in which the firm or subdivi-
	7	sion of the firm employing the workers is located.
	8	"(2) PERSONS WHO MAY FILE A PETITIONA
	9	petition under paragraph (1) may be filed by any of
	10	the following:
	11	"(A) WORKER S.—The group of workers
~5a	12	(including workers in an agricultural firm or
	13	subdivision or any agricultural firm).
r *	14	"(B) WORKER REPRESENTA TIVES.—The
	15	certified or recognized union or other duly ap-
	16	pointed representative of the workers.
	17	"(C) Worker adjustment and RE -
	18	TRAINING NOTIFICAT ION.—Any entity to which
	19	notice of a plant closing or mass layoff must be
	20	given under section 3 of the Worker Adjust-
	21	ment and Retraining Notification Act (29
	22	U.S.C. 2102).
	23	"(D) OTHER.—Employers of workers de-
	24	scribed in subparagraph (A), one-stop operators
	25	or one-stop partners (as defined in section 101

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of the Workforce Investment Act of 1998 (29 U.S.C. 2801)), or State employment agencies, on behalf of the workers.

"(E) REQUEST TO INITIATE CERTIFI-CATION.—The President, or the Committee on Finance of the Senate or the Committee on Ways and Means of the House of Representatives (by resolution), may direct the Secretary to initiate a certification process under this chapter to determine the eligibility for trade adjustment assistance of a group of workers.

"(3) ACTIONS BY GOVER NOR.—

"(A) COOPE RATING STATE — Upon receipt of a petition, the Governor of a cooperating State shall ensure that the requirements of the agreement entered into under section 222 are met.

18 "(B) OTHER STATES.—Upon receipt of a
19 petition, the Governor of a State that has not
20 entered into an agreement under section 222
21 shall coordinate closely with the Secretary to
22 ensure that workers covered by a petition are—
23 "(i) provided with all available serv24 ices, including rapid response activities

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COMMITTEE DISCUSSION DRAFT

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	1	under section 134 of the Workforce Invest-	
	2	ment Act (29 U.S.C. 2864);	
	3	"(ii) informed of the workers' (and in-	
	4	dividual member's of the worker's family)	
	5	potential eligibility for	
	6	"(I) medical assistance under the	
	7	medicaid program established under	
	8	title XIX of the Social Security Act	
	9	(42 U.S.C. 1396a et seq.);	
	10	"(II) child health assistance	
	11	under the State children's health in-	
- 40 ⁻¹ 21	12	surance program established under	
	13	title XXI of that Act (42 U.S.C.	
. :	14	1397aa et seq.);	
	15	"(III) child care services for	
	16	which assistance is provided under the	
	17	Child Care and Development Block	
	18	Grant Act of 1990 (42 U.S.C. 9858 et	
	19	seq.); and	
	20	"(IV) other Federal and State	
	21	funded health care, child care, trans-	
	22	portation, and assistance programs	
	23	that the workers may be eligible for;	
	24	and	

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"(iii) provided with information regarding how to apply for the assistance, services, and programs described in clause (ii).

"(e)	ACTIO

ONS BY SECRETARY.-

6 "(1) IN GENERA L.—As soon as possible after the date on which a petition is filed under subsection 7 8 (b), but not later than 40 days after that date, the 9 Secretary shall determine whether the petitioning 10 group meets the requirements of subsection (a) and 11 if warranted, shall issue a certification of eligibility 12 for trade adjustment assistance under this sub-13 chapter. In making the determination, the Secretary 14 shall consult with all petitioning entities.

15 "(2) PUBLICAT ION OF DETER MINATION .- Upon making a determination under paragraph (1), the 16 17 Secretary shall promptly publish a summary of the 18 determination in the Federal Register together with 19 the reasons for making that determination.

20 "(3) DATE SPECIFIED IN CERTIFICATION .---21 Each certification made under this subsection shall 22 specify the date on which the total or partial separa-23 tion began or threatened to begin with respect to a 24 group of certified workers.

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"(4) PROJECTED TRAINING NEEDS.—The Sec-1 2 retary shall inform the State Workforce Investment 3 Board or equivalent agency, and other public or pri-4 vate agencies, institutions, employers, and labor or-5 ganizations, as appropriate, of each certification 6 issued under section 231 and of projections, if avail-7 able, of the needs for training under section 240 as 8 a result of that certification.

"(d) SCOPE OF CERTIFICAT ION.—

"(1) IN GENERAL.—A certification issued under subsection (c) shall cover adversely affected workers in any group that meets the requirements of subsection (a), whose total or partial separation occurred on or after the date on which the petition was filed under subsection (b).

"(2) WORKER S SEPARATED PRIOR TO CERTIFICATION —A certification issued under subsection (c)
shall cover adversely affected workers whose total or
partial separation occurred not more than 1 year
prior to the date on which the petition was filed
under subsection (b).

22 "(e) TERMINATION OF CERTIFICAT ION.—

23 "(1) IN GENE RAL.—If the Secretary deter24 mines, with respect to any certification of eligibility,
25 that workers separated from a firm or subdivision

covered by a certification of eligibility are no longer
 adversely affected workers, the Secretary shall ter minate the certification.

4 "(2) PUBLICAT ION OF TERMINATION.—The
5 Secretary shall promptly publish notice of any termi6 nation made under paragraph (1) in the Federal
7 Register together with the reasons for making that
8 determination.

9 "(3) APPLICA TION.—Any determination made 10 under paragraph (1) shall apply only to total or par-11 tial separations occurring after the termination date 12 specified by the Secretary.

13 "SEC. 232. BENEFIT INFORMATION TO WORKERS.

14 "(a) IN GENERAL.—The Secretary shall, in accord-15 ance with the provisions of section 222 or 223, as appro-16 priate, provide prompt and full information to adversely 17 affected workers covered by a certification issued under 18 section 231(c), including information regarding—

19 "(1) benefit allowances, training, and other em20 ployment services available under this chapter;

21 "(2) petition and application procedures under
22 this chapter;

23 "(3) appropriate filing dates for the allowances,
24 training, and services available under this chapter;
25 and

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"(4) procedures for applying for and receiving all other Federal benefits and services available to separated workers during a period of unemployment.
"(b) ASSISTA NCE TO GROUPS OF WORKER S.—

"(1) IN GENERA L.—The Secretary shall provide any necessary assistance to enable groups of workers to prepare petitions or applications for program benefits.

9 "(2) ASSISTANCE FROM STATES.—The Sec-10 retary shall ensure that cooperating States fully 11 comply with the agreements entered into under sec-12 tion 222 and shall periodically review that compli-13 ance.

"(c) NOTICE .---

15 "(1) IN GENERAL.—Not later that 15 days 16 after a certification is issued under section 231 (or 17 as soon as practicable after separation), the Sec-18 retary shall provide written notice of the benefits 19 available under this chapter to each worker whom 20 the Secretary has reason to believe is covered by the 21 certification.

"(2) PUBLICAT ION OF NOTICE .— The Secretary
shall publish notice of the benefits available under
this chapter to workers covered by each certification
made under section 231 in newspapers of general

1	circulation in the areas in which those workers re-
2	side.
3	"Subchapter C—Program Benefits
4	"PART I—GENERAL PROVISIONS
5	"SEC. 234. COMPREHENSIVE ASSISTANCE.
· 6	"Workers covered by a certification issued by the Sec-
··.,7	retary under section 231 shall be eligible for the following:
8	"(1) Trade adjustment allowances as described
•9	in sections 235 through 238.
10	"(2) Employment services as described in sec-
11	to tion 239
12	"(3) Training as described in section 240.
13	"(4) Job search allowances as described in sec-
14	tion 241.
15	"(5) Relocation allowances as described in sec-
16	tion 242.
17	"(6) Supportive services and wage insurance as
18	described in section 243.
19	"(7) Health insurance coverage options as de-
20	scribed in title VI of the Trade Adjustment Assist-
21	ance for Workers, Farmers, Fishermen, Commu-
22	nities, and Firms Act of 2001.

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1 **"PART II—TRADE ADJUSTMENT ALLOWANCES**

2 "SEC. 235. QUALIFYING REQUIREMENTS FOR WORKERS.

3 "(a) IN GENERAL.—Payment of a trade adjustment allowance shall be made to an adversely affected worker 4 covered by a certification under section 231 who files an 5 application for the allowance for any week of unemploy-6 :7 ment that begins more than 60 days after the date on 8 which the petition that resulted in the certification was filed under section 231, if the following conditions are met: 9 10 "(1) TIME OF TOTAL OR PARTIAL SEPARATION 11 FROM EMPLOYMENT .--- The adversely affected work-12 er's total or partial separation before the worker's 13 application under this chapter occurred—

"(A) on or after the date, as specified in the certification under which the worker is covered, on which total or partial separation from adversely affected employment began or threatened to begin in the adversely affected employment;

"(B) before the expiration of the 2-year period beginning on the date on which the certification under section 231 was issued; and

23 "(C) before the termination date (if any) 24 determined pursuant to section 231(e). 25

"(2) EMPLOYME NT REQUIRED.—

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"(A) IN GENERAL.—The adversely affected worker had, in the 52-week period ending with the week in which the total or partial separation occurred, at least 26 weeks of employment at wages of \$30 or more a week with a single firm or subdivision of a firm.

"(B) UNAVA ILABILI TY OF DATA.—If data with respect to weeks of employment with a firm are not available, the worker had equivalent amounts of employment computed under regulations prescribed by the Secretary.

"(C) WEEK OF EMPLOYMENT .---For the 12 purposes of this paragraph any week shall be 13 14 treated as a week of employment at wages of \$30 or more, if an adversely affected worker-15 "(i) is on employer-authorized leave 16 for purposes of vacation, sickness, injury, 17 maternity, or inactive duty or active duty 18 military service for training; 19 "(ii) does not work because of a dis-20 21 ability that is compensable under a work-

- or the United States;
- 24 "(iii) had employment interrupted in
 25 order to serve as a full-time representative

men's compensation law or plan of a State

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	1	of a labor organization in that firm or sub-
	2	division; or
	3	"(iv) is on call-up for purposes of ac-
	4	tive duty in a reserve status in the Armed
	5	Forces of the United States, provided that
	6	active duty is 'Federal service' as defined
	7	in section 8521(a)(1) of title 5, United
	8	States Code.
	9	"(D) EXCEP TIONS
	10	"(i) In the case of weeks described in
	11	clause (i) or (iii) of subparagraph (C), or
13 होका जनस	12	both, not more than 7 weeks may be treat-
	13	ed as weeks of employment under subpara-
	14	graph (C).
	15	"(ii) In the case of weeks described in
	16	clause (ii) or (iv) of subparagraph (C), not
	17	more than 26 weeks may be treated as
	18	weeks of employment under subparagraph
	19	(C).
	20	"(3) UNEMP LOYMENT COMPE NEATION .—The
	21	adversely affected worker meets all of the following
	22	requirements:
	23	"(A) ENTITLEMENT TO UNEMP LOYMENT
	24	INSURA NCE.—The worker was entitled to (or
	25	would be entitled to if the worker applied for)

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1	unemployment insurance for a week within the
2	benefit period
3 ·	"(i) in which total or partial separa-
4	tion took place; or
:5	"(ii) which began (or would have
6	begun) by reason of the filing of a claim
7	for unemployment insurance by the worker
8	after total or partial separation.
9	"(B) EXHAU STION OF UNEMP LOYMENT IN-
10	SURANCE.—The worker has exhausted all rights
11	to any unemployment insurance to which the
12	worker was entitled (or would be entitled if the
13	worker had applied for any unemployment in-
14	surance).
15	"(C) NO UNEXPIRED WAITING PERIOD.
16	The worker does not have an unexpired waiting
17	period applicable to the worker for any unem-
18	ployment insurance.
19	"(4) EXTENDED UNEMPLOYMENT COMPENSA-
20	TION.—The adversely affected worker, with respect
21	to a week of unemployment, would not be disquali-
22	fied for extended compensation payable under the
23	Federal-State Extended Unemployment Compensa-
24	tion Act of 1970 (26 U.S.C. 3304 note) by reason

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of the work acceptance and job search requirements
 in section 202(a)(3) of that Act.
 "(5) TRAINING.—The adversely affected worker
 is enrolled in a training program approved by the
 Secretary under section 240(a), and the enrollment

scribed in subparagraph (A), (B), or (C).

"(A) 16 WEEKS .—The worker enrolled not later than the last day of the 16th week after the worker's most recent total separation that meets the requirements of paragraphs (1) and (2).

occurred not later than the latest of the periods de-

"(B) 8 WEEKS .— The worker enrolled not later than the last day of the 8th week after the week in which the Secretary issues a certification covering the worker.

EXTENU ATING 17 "(C) CIRCUMSTA NCES .---Notwithstanding subparagraphs (A) and (B), 18 19 the adversely affected worker is eligible for 20 trade adjustment assistance if the worker en-21 rolled not later than 45 days after the later of 22 the dates specified in subparagraph (A) or (B), 23 and the Secretary determines there are extenu-24 ating circumstances that justify an extension in the enrollment period. 25

1	"(b) Failure To Participa te in Training
2	"(1) IN GENERA L.—Until the adversely affected
3	worker begins or resumes participation in a training
4	program approved under section 240(a), no trade
.5	adjustment allowance may be paid under subsection
6	(a) to an adversely affected worker for any week or
7	any succeeding week in which—
.8	"(A) the Secretary determines that—
.9	"(i) the adversely affected worker—
10	"(I) has failed to begin participa-
1,1,	tion in a training program the enroll-
12	ment in which meets the requirement
13	of subsection (a)(5); or
14	"(II) has ceased to participate in
15	such a training program before com-
16 ,	pleting the training program; and
17	"(ii) there is no justifiable cause for
18	the failure or cessation; or
19	"(B) the waiver issued to that worker
20	under subsection (c)(1) is revoked under sub-
21	section (c)(2).
22	"(2) EXCEP TION .— The provisions of subsection
23	(a)(5) and paragraph (1) shall not apply with re-
24	spect to any week of unemployment that begins be-

1	fore the first week following the week in which the
2	certification is issued under section 231.
3	"(c) WAIVERS OF TRAINING REQUIR EMENTS
4	"(1) ISSUANCE OF WAIVERS The Secretary
5	may issue a written statement to an adversely af-
6	fected worker waiving the requirement to be enrolled
7	in training described in subsection (a) if the Sec-
8	retary determines that the training requirement is
9	not feasible or appropriate for the worker, as indi-
10	cated by 1 or more of the following:
11	"(A) RECALL.—The worker has been noti-
12	fied that the worker will be recalled by the firm
13	from which the separation occurred.
14	"(B) MARKETA BLE SKILLS.—The worker
15	has marketable skills as determined pursuant to
16	an assessment of the worker, which may include
17	the profiling system under section 303(j) of the
18	Social Security Act (42 U.S.C. 503(j)), carried
19	out in accordance with guidelines issued by the
20	Secretary.
21	"(C) RETIREMENT .— The worker is within
22	2 years of meeting all requirements for entitle-
23	ment to either
24	"(i) old-age insurance benefits under
25	title II of the Social Security Act $(42$

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U.S.C. 401 et seq.) (except for application therefore); or

"(ii) a private pension sponsored by an employer or labor organization.

"(D) HEALTH.—The worker is unable to participate in training due to the health of the worker, except that a waiver under this subparagraph shall not be construed to exempt a worker from requirements relating to the availability for work, active search for work, or refusal to accept work under Federal or State unemployment compensation laws.

13 "(E) ENROLLMENT UNAVA ILABLE .--- The 14 first available enrollment date for the approved 15 training of the worker is within 60 days after 16 the date of the determination made under this 17 paragraph, or, if later, there are extenuating 18 circumstances for the delay in enrollment, as 19 determined pursuant to guidelines issued by the 20 Secretary.

21 "(F) DURATION .— The duration of train22 ing appropriate for the individual to obtain suit23 able employment exceeds the individual's max24 imum entitlement to basic and additional trade
25 adjustment allowances and, in addition, finan-

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cial support available through other Federal or State programs, including chapter 5 of subtitle B of title I of the Workforce Investment Act of 1998 (29 U.S.C. 2861 et seq.), that would enable the individual to complete a suitable training program cannot be assured.

"(G) EMPLOYME NT AVAILABLE.—There is employment (which may include technical and professional employment) available for an adversely affected worker that offers equivalent wages to those that the adversely affected worker earned prior to separation.

"(H) NO BENE FIT.—The worker would not benefit from any training, or no training that is suitable for the worker is available at a reasonable cost.

"(I) NO REASONABLE EXPECTATION OF EMPLOYMENT .— There is no reasonable expectation of employment following completion of the training.

21 "(J) TRAINING NOT AVAILABLE.—Training
22 approved by the Secretary is not reasonably
23 available to the worker from either govern24 mental agencies or private sources (which may
25 include area vocational education schools, as de-

1	fined in section 3 of the Carl D. Perkins Voca-
2	tional and Technical Education Act of 1998 (20
3	U.S.C. 2302), and employers).
4	"(K) WORKER NOT QUALIFIED The
5	worker is not qualified to undertake and com-
6	plete any training.
7	"(2) DURATION OF WAIVERS
8	"(A) IN GENER AL.—A waiver issued under
9	paragraph (1) shall be effective for not more
10	than 6 months after the date on which the
11	waiver is issued, unless the Secretary deter-
12	mines otherwise.
13	(B) REVOCATION .— The Secretary shall
14	revoke a waiver issued under paragraph (1) if
15	the Secretary determines that the basis of a
16	waiver is no longer applicable to the worker.
17	"(3) AMENDMENTS UNDER SECTION 222
18	"(A) ISSUANCE BY COOPERATING
19	STATES.—Pursuant to an agreement under sec-
20	tion 222, the Secretary may authorize a cooper-
21	ating State to issue waivers as described in
22	paragraph (1) (except for the determination
23	under subparagraphs (F) and (G) of paragraph
24	(1)).

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"(B) SUBMISSION OF STATEMENTS .—An agreement under section 222 shall include a requirement that the cooperating State submit to the Secretary the written statements provided pursuant to paragraph (1) and a statement of the reasons for the waiver.

"(4) REASONABLE EXPECTATION OF EMPLOY-7 of applying subsection 8 purposes MENT .--- For 9 (c)(1)(I), a reasonable expectation of employment does not require that employment opportunities for 10 a worker be available, or offered, immediately upon 11 the completion of training approved under this sec-12 tion. 13

14 "SEC. 236. WEEKLY AMOUNTS.

"(a) IN GENERAL.—Subject to subsections (b) and 15 (c), the trade adjustment allowance payable to an ad-16 versely affected worker for a week of total unemployment 17 18 shall be an amount equal to the most recent weekly benefit amount of the unemployment insurance payable to the 19 worker for a week of total unemployment preceding the 20 worker's first exhaustion of unemployment insurance (as 21 determined for purposes of section 235(a)(3)(B)) reduced 22 (but not below zero) by---23

24 "(1) any training allowance deductible under25 subsection (c); and

"(2) any income that is deductible from unem ployment insurance under the disqualifying income
 provisions of the applicable State law or Federal un employment insurance law.

5 "(b) ADJUSTMENT FOR WORKER'S RECEIVING 6 TRAINING.—

"(1) IN GENER AL.—Any adversely affected
worker who is entitled to a trade adjustment allowance and who is receiving training approved by the
Secretary, shall receive for each week in which the
worker is undergoing that training, a trade adjustment allowance in an amount (computed for such
week) equal to the greater of—

14 "(A) the amount computed under sub-15 section (a); or

16 "(B) the amount of any weekly allowance
17 for that training to which the worker would be
18 entitled under any other Federal law for the
19 training of workers, if the worker applied for
20 that allowance.

21 "(2) ALLOWANCE PAID IN LIEU OF.—Any trade
22 adjustment allowance calculated under paragraph
23 (1) shall be paid in lieu of any training allowance to
24 which the worker would be entitled under any other
25 Federal law.

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1 "(3) COORDINATION WITH UNEMPLOYME NT IN-2 SURANCE.—Any week in which a worker undergoing 3 training approved by the Secretary receives pay-4 ments from unemployment insurance shall be sub-5 tracted from the total number of weeks for which a 6 worker may receive trade adjustment allowance 7 under this chapter.

8 "(c) ADJUSTMENT FOR WORKER'S RECEIVING AL9 LOWANCE'S UNDER OTHER FEDERAL LAW.—

10 "(1) REDUCTION IN WEEKS FOR WHICH AL-11 LOWANCE WILL BE PAID .- If a training allowance 12 under any Federal law (other than this Act) is paid 13 to an adversely affected worker for any week of un-14 employment with respect to which the worker would 15 be entitled (determined without regard to any disqualification under section 235(b)) to a trade adjust-16 17 ment allowance if the worker applied for that allowance, each week of unemployment shall be deducted 18 19 from the total number of weeks of trade adjustment 20 allowance otherwise payable to that worker under section 235(a) when the worker applies for a trade 21 22 adjustment allowance and is determined to be enti-23 tled to the allowance.

24 "(2) PAYMENT OF DIFFERENCE.—If the train25 ing allowance paid to a worker for any week of un-

1 employment is less than the amount of the trade ad-2 justment allowance to which the worker would be en-3 titled if the worker applied for the trade adjustment 4 allowance, the worker shall receive, when the worker 5 applies for a trade adjustment allowance and is de-6 termined to be entitled to the allowance, a trade ad-7 justment allowance for that week equal to the dif-8 ference between the training allowance and the trade 9 adjustment allowance computed under subsection (b). · 10

11 "SEC. 237. LIMITATIONS ON TRADE ADJUSTMENT ALLOW12 ANCES.

13 "(a) AMOUNT PAYABLE .— The maximum amount of trade adjustment allowance payable to an adversely af-14 fected worker, with respect to the period covered by any 15 certification, shall be the amount that is the product of 16 . 17 104 multiplied by the trade adjustment allowance payable to the worker for a week of total unemployment (as deter-18 mined under section 236) reduced by the total sum of the 19 20 unemployment insurance to which the worker was entitled (or would have been entitled if the worker had applied for 21 22 unemployment insurance) in the worker's first benefit period described in section 235(a)(3)(A). 23

24 "(b) DURATION OF PAYMENTS .---

	1	"(1) IN GENE RAL — Except as provided in para-
	2	graph (2), a trade adjustment allowance shall not be
	3	paid for any week occurring after the close of the
	4	104-week period that begins with the first week fol-
	5	lowing the week in which the adversely affected
	6	worker was most recently totally separated—
	7	"(A) within the period that is described in
	. 8	section $235(a)(1)$; and
	9	"(B) with respect to which the worker
	· 10	meets the requirements of section $235(a)(2)$.
- 1.5	11	"(2) Special rules.—
	12	"(A) BREAK IN TRAINING.—For purposes
	13	of this chapter, a worker shall be treated as
-	14	participating in a training program approved by
	15	the Secretary under section 240(a) during any
	16	week that is part of a break in a training that
	17	does not exceed 30 days if
	18	"(i) the worker was participating in a
•	19	training program approved under section
	20	240(a) before the beginning of the break in
	21	training; and
	22	"(ii) the break is provided under the
	23	training program.
	24	"(B) ON-THE-JOB TRAINING No trade
	25	adjustment allowance shall be paid to a worker

under this chapter for any week during which
 the worker is receiving on-the-job training, ex cept that a trade adjustment allowance shall be
 paid if a worker is enrolled in a non-paid cus tomized training program.

6 "(c) ADJUSTMENT OF AMOUNTS PAYABLE.—
7 Amounts payable to an adversely affected worker under
8 this chapter shall be subject to adjustment on a week-to9 week basis as may be required by section 236.

10 "(d) YEAR-END ADJUSTMENT .---

11 "(1) IN GENERAL.—Notwithstanding any other 12 provision of this Act or any other provision of law, 13 if the benefit year of a worker ends within an ex-14 tended benefit period, the number of weeks of ex-15 tended benefits that the worker would, but for this 16 subsection, be entitled to in that extended benefit 17 period shall not be reduced by the number of weeks 18 for which the worker was entitled, during that benefit year, to trade adjustment allowances under this 19 20 part.

21 "(2) EXTENDED BENEF ITS PERIOD — For the
22 purpose of this section the term 'extended benefit
23 period' has the same meaning given that term in the
24 Federal-State Extended Unemployment Compensa25 tion Act of 1970 (26 U.S.C. 3304 note).

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1 "SEC. 238. APPLICATION OF STATE LAWS.

2 "(a) IN GENERAL.—Except where inconsistent with the provisions of this chapter and subject to such regula-3 tions as the Secretary may prescribe, the availability and 4 5 disgualification provisions of the State law under which an adversely affected worker is entitled to unemployment 6 insurance (whether or not the worker has filed a claim 7 for such insurance), or, if the worker is not so entitled 8 to unemployment insurance, of the State in which the 9 10 worker was totally or partially separated, shall apply to a worker that files an application for trade adjustment as-11 12 sistance.

13 "(b) DURATION OF APPLICA BILITY — The State law 14 determined to be applicable with respect to a separation 15 of an adversely affected worker shall remain applicable for 16 purposes of subsection (a), with respect to a separation 17 until the worker becomes entitled to unemployment insur-18 ance under another State law (whether or not the worker 19 has filed a claim for that insurance).

20 "PART III-EMPLOYMENT SERVICES, TRAINING,

21

AND OTHER ALLOWANCES

22 "SEC. 239. EMPLOYMENT SERVICES.

23 "The Secretary shall, in accordance with section 222
24 or 223, as applicable, make every reasonable effort to se25 cure for adversely affected workers covered by a certifi26 cation under section 231, counseling, testing, placement,

1	and other services provided for under any other Federal
2	law.
3	"SEC. 240. TRAINING.
4	"(a) Approve d Training Programs
5	"(1) IN GENERAL.—The Secretary shall ap-
6	prove training programs that include—
7	"(A) on-the-job training or customized
8	training;
9 [°]	"(B) any employment or training activity
10	provided through a one-stop delivery system
11	under chapter 5 of subtitle B of title I of the
12	Workforce Investment Act of 1998 (29 U.S.C.
13	2861 et seq.);
14	"(C) any program of adult education;
15	"(D) any training program (other than a
16	training program described in paragraph (3) for
17	which all, or any portion, of the costs of train-
18	ing the worker are paid
19	"(i) under any Federal or State pro-
20 ⁻	gram other than this chapter; or
21	"(ii) from any source other than this
22	section; and
23	"(E) any other training program that the
24	Secretary determines is acceptable to meet the
25	needs of an adversely affected worker.

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In making the determination under subparagraph
 (E), the Secretary shall consult with interested par ties.

4 "(2) TRAINING AGREEMENTS .- Before approv-5 ing any training to which subsection (f)(1)(C) may 6 apply, the Secretary may require that the adversely 7 affected worker enter into an agreement with the 8 Secretary under which the Secretary will not be re-9 quired to pay under subsection (b) the portion of the 10 costs of the training that the worker has reason to 11 ۴. believe will be paid under the program, or by the 12 source, described in clause (i) or (ii) of subsection 13 (f)(1)(C).

14 "(3) LIMITATION ON APPROVALS.—The Sec15 retary shall not approve a training program if all of
16 the following apply:

17 "(A) PAYMENT BY PLAN.—Any portion of
18 the costs of the training program are paid
19 under any nongovernmental plan or program.

20 "(B) RIGHT TO OBTAIN.—The adversely
21 affected worker has a right to obtain training
22 or funds for training under that plan or pro23 gram.

24 "(C) REIMBURSE MENT .— The plan or pro25 gram requires the worker to reimburse the plan

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or program from funds provided under this chapter, or from wages paid under the training program, for any portion of the costs of that training program paid under the plan or program.

6 "(b) PAYMENT OF TRAINING COSTS.—

"(1) IN GENERA L.—Upon approval of a train-7 8 ing program under subsection (a), and subject to the 9 limitations imposed by this section, an adversely affected worker covered by a certification issued under 10 11 section 231 may be eligible to have payment of the 12^{-1} costs of that training, including any costs of an approved training program incurred by a worker before 13 a certification was issued under section 231, made 14 on behalf of the worker by the Secretary directly or 15 16 through a voucher system.

17 "(2) ON-THE-JOB TRAINING AND CUSTOMIZED
18 TRAINING.—

19 "(A) PROVISION OF TRAINING ON THE JOB 20 OR CUST OMIZED TRAINING ——If the Secretary 21 approves training under subsection (a), the Sec-22 retary shall, insofar as possible, provide or as-23 sure the provision of that training on the job or 24 customized training, and any training on the 25 job or customized training that is approved by

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the Secretary under subsection (a) shall include related education necessary for the acquisition of skills needed for a position within a particular occupation. "(B) MONTHLY INSTALLMENTS .—If the

Secretary approves payment of any on-the-job training or customized training under subsection (a), the Secretary shall pay the costs of that training in equal monthly installments.

"(C) LIMITATIONS .— The Secretary may pay the costs of on-the-job training or customized training only if—

13 "(i) no employed worker is displaced
14 by the adversely affected worker (including
15 partial displacement such as a reduction in
16 the hours of nonovertime work, wages, or
17 employment benefits);

18 "(ii) the training does not impair con19 tracts for services or collective bargaining
20 agreements;

21 "(iii) in the case of training that
22 would affect a collective bargaining agree23 ment, the written concurrence of the labor
24 organization concerned has been obtained;

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1 "(iv) no other individual is on layoff 2 from the same, or any substantially equiva-3 lent, job for which the adversely affected 4 worker is being trained; 5 "(v) the employer has not terminated 6 the employment of any regular employee or 7 otherwise reduced the workforce of the em-8 ployer with the intention of filling the va-9 cancy so created by hiring the adversely af-10 fected worker; <u>ا</u>: 11, "(vi) the job for which the adversely 12 affected worker is being trained is not 13 being created in a promotional line that will infringe in any way upon the pro-14 15 motional opportunities of employed individ-16 uals; 17 "(vii) the training is not for the same occupation from which the worker was sep-18 19 arated and with respect to which the work-20 er's group was certified pursuant to section 21 231;"(viii) the employer certifies to the 22 Secretary that the employer will continue 23 24 to employ the worker for at least 26 weeks 25 after completion of the training if the

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worker desires to continue the employment

2 and the employer does not have due cause 3 to terminate the employment; 4 "(ix) the employer has not received 5 payment under subsection (b)(1) with re-6 spect to any other on-the-job training pro-7 vided by the employer or customized train-8 ing that failed to meet the requirements of 9 clauses (i) through (vi); and 10 "(x) the employer has not taken, at 11 any time, any action that violated the terms of any certification described in 12 13 clause (viii) made by that employer with 14 respect to any other on-the-job training 15 provided by the employer or customized 16 training for which the Secretary has made 17 a payment under paragraph (1). 18 "(c) CERTAIN WORKERS ELIGIBLE FOR TRAINING 19 BENEFITS.—An adversely affected worker covered by a 20 certification issued under section 231, who is not qualified to receive a trade adjustment allowance under section 235, 21 22 may be eligible to have payment of the costs of training 23 made under this section, if the worker enters a training 24 program approved by the Secretary not later than 6 months after the date on which the certification that cov-25

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ers the worker is issued or the Secretary determines that
 one of the following applied:

3 "(1) Funding was not available at the time at
4 which the adversely affected worker was required to
5 enter training under paragraph (1).

6 "(2) The adversely affected worker was covered
7 by a waiver issued under section 235(c).

8 "(d) EXHAUSTION OF UNEMPLOYMENT INSURANCE 9 NOT REQUIRED.—The Secretary may approve training, and pay the costs thereof, for any adversely affected work-10 er who is a member of a group certified under section 231 11 12 at any time after the date on which the group is certified, 13 without regard to whether the worker has exhausted all rights to any unemployment insurance to which the worker 14 is entitled. 15

16 "(e) SUPPLE MENTAL ASSISTA NCE.—

17 "(1) IN GENERA L.—Subject to paragraphs (2) 18 and (3), when training is provided under a training 19 program approved by the Secretary under subsection 20 (a) in facilities that are not within commuting dis-21 tance of a worker's regular place of residence, the 22 Secretary may authorize supplemental assistance to 23 defray reasonable transportation and subsistence ex-24 penses for separate maintenance.

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	1	"(2) TRANSPOR TATION EXPENSES The Sec-
	2	retary may not authorize payments for travel ex-
	3	penses exceeding the prevailing mileage rate author-
	4	ized under the Federal travel regulations.
	5	"(3) SUBSISTENCE EXPENSES.—The Secretary
	6	may not authorize payments for subsistence that ex-
	7	ceed the lesser of—
	8	"(A) the actual per diem expenses for sub-
	9	sistence of the worker; or
	10	"(B) an amount equal to 50 percent of the
an a	11 [.]	prevailing per diem allowance rate authorized
· 注意之:	12	under Federal travel regulations.
	13 ⁻	"(f) Special Provisions ; Limitations
x	14	"(1) LIMITATION ON MAKING PAYMENTS
•	15	"(A) DISALLOWA NCE OF OTHER PAY-
	16	MENT .—If the costs of training an adversely af-
	17	fected worker are paid by the Secretary under
	18	subsection (b), no other payment for those
	19	training costs may be made under any other
	20	provision of Federal law.
	21	"(B) NO PAYME NT OF REIMBURSA BLE
	22	COSTS .— No payment for the cost of approved
	23	training may be made under subsection (b) if
	24	those costs—

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"(i) have already been paid under any
other provision of Federal law; or
"(ii) are reimbursable under any other
provision of Federal law and a portion of
those costs have already been paid under
that other provision of Federal law.
"(C) NO PAYMENT OF COSTS PAID ELSE-
WHERE The Secretary is not required to pay
the costs of any training approved under sub-
section (a) to the extent that those costs are
paid under any Federal or State program other
than this chapter.
"(D) EXCEPTION.—The provisions of this
paragraph shall not apply to, or take into ac-
count, any funds provided under any other pro-
vision of Federal law that are used for any pur-
pose other than the direct payment of the costs
incurred in training a particular adversely af-
fected worker, even if the use of those funds
has the effect of indirectly paying for or reduc-
ing any portion of the costs involved in training
the adversely affected worker.
"(2) UNEMP LOYMENT ELIGIBI LITY A worker
may not be determined to be ineligible or disquali-
fied for unemployment insurance or program bene-

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1 fits under this subchapter because the individual is 2 in training approved under subsection (a), because 3 of leaving work which is not suitable employment to 4 enter the training, or because of the application to 5 any week in training of provisions of State law or 6 Federal unemployment insurance law relating to 7 availability for work, active search for work, or re-8 fusal to accept work. 9 "(3) DEFINITION .—For purposes of this section 10 the term 'suitable employment' means, with respect 11 to a worker, work of a substantially equal or higher 12 skill level than the worker's past adversely affected 13 employment, and wages for such work at not less 14 than 80 percent of the worker's average weekly 15 wage. 21 "(4) PAYMENTS AFTER REE MPLOYMENT .---16 17 "(A) IN GENERAL.—In the case of an ad-18 versely affected worker who secures reemploy-19 ment, the Secretary may approve and pay the 20 costs of training (or shall continue to pay the 21 costs of training previously approved) for that 22 adversely affected worker, for the completion of 23 their training program or up to 26 weeks, 24 whichever is less, after the date the adversely 25 affected worker becomes reemployed.

1 "(B) TRADE ADJUSTME NT ALLOWANCE .----2 An adversely affected worker who is reemployed 3 and is undergoing training approved by the Sec-4 retary pursuant to subparagraph (A) may continue to receive trade adjustment allowance, 5 6 subject to the income offsets provided for in the worker's State unemployment compensation law 7 8 in accordance with the provisions of section 9 237. "(5) FUNDING .— The total amount of payments 10 that may be made under this section for any fiscal 11 ţ 12 year shall not exceed \$300,000,000. 13 "SEC. 241. JOB SEARCH ALLOWANCES. "(a) JOB SEARCH ALLOWANCE AUTHOR IZED .---14 "(1) IN GENE RAL -An adversely affected work-15 er covered by a certification issued under section 16 231 may file an application with the Secretary for 17 18 payment of a job search allowance. "(2) APPROVAL OF APPLICATIONS .- The Sec-19 20 retary may grant an allowance pursuant to an appli-21 cation filed under paragraph (1) when all of the fol-22 lowing apply: 23 "(A) ASSIST ADVER SELY AFFECTE D WORK -ER.—The allowance is paid to assist an ad-24 versely affected worker who has been totally 25

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separated in securing a job within the United States.

"(B) LOCAL EMPLOYMENT NOT AVAIL-ABLE.—The Secretary determines that the worker cannot reasonably be expected to secure suitable employment in the commuting area in which the worker resides.

8 "(C) APPLICATION.—The worker has filed 9 an application for the allowance with the Sec-10 retary before—

"(i) the later of— : 1 11 "(I) the 365th day after the date 12 of the certification under which the 13 worker is certified as eligible; or 14 15 "(II) the 365th day after the date of the worker's last total separa-16 17 tion; or i . "(ii) the date that is the 182d day 18 after the date on which the worker con-19 cluded training, unless the worker received 20

21a waiver under section 235(c).

22 "(b) Amount of Allowance .—

23 "(1) IN GENERAL.—An allowance granted
24 under subsection (a) shall provide reimbursement to
25 the worker of 90 percent of the cost of necessary job

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1	search expenses as prescribed by the Secretary in
2	regulations.
3	"(A) MAXIMUM ALLOWANCEReimburse-
4	ment may not exceed \$1,200 for any worker.
5	"(B) ALLOWANCE FOR SUBSISTENCE AND
6	TRANSPORTATION.—Reimbursement may not be
7	made for subsistence and transportation ex-
8	penses at levels exceeding those allowable under
9	section 240(e).
10	"(c) EXCEPTION Notwithstanding subsection (b),
11	the Secretary shall reimburse any adversely affected work-
12	er for necessary expenses incurred by the worker in par-
13	ticipating in a job search program approved by the Sec-
14	retary.
15	"SEC. 242. RELOCATION ALLOWANCES.
16	"(a) RELOCA TION ALLOWANCE AUTHOR IZED
17	"(1) IN GENER AL.—Any adversely affected
18	worker covered by a certification issued under sec-
19	tion 231 may file an application for a relocation al-
20	lowance with the Secretary, and the Secretary may
21	grant the relocation allowance, subject to the terms
22	and conditions of this section.
23	"(2) Conditions for granting allow-
24	ANCE.—A relocation allowance may be granted if all
25	of the following terms and conditions are met:

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1	"(A) ASSIST AN ADVER SELY AFFEC TED
2	WORKER The relocation allowance will assist
3	an adversely affected worker in relocating with-
4	in the United States.
5	"(B) LOCAL EMPLOYMENT NOT AVAIL-
6	ABLE.—The Secretary determines that the
7	worker cannot reasonably be expected to secure
8	suitable employment in the commuting area in
.9	which the worker resides.
10	"(C) TOTAL SEPARATION The worker is
	totally separated from employment at the time
	relocation commences.
13	"(D) SUITA BLE EMPLOYMENT OB-
14	TAINED.—The worker—
15	"(i) has obtained suitable employment
16	affording a reasonable expectation of long-
17	term duration in the area in which the
18	worker wishes to relocate; or
19	"(ii) has obtained a bona fide offer of
20	such employment.
21	"(E) APPLICA TION.—The worker filed an
22	application with the Secretary before—
23	"(i) the later of—

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"(I) the 425th day after the date of the certification under section 231; or
"(II) the 425th day after the date of the worker's last total separation; or
"(ii) the date that is the 182d day after the date on which the worker concluded training, unless the worker received a waiver under section 235(c).
"(b) AMOUNT OF ALLOWANCE .—The relocation al-

11 "(b) AMOUNT OF ALLOWANCE .— The relocation al12 lowance granted to a worker under subsection (a)
13 includes—

14 "(1) 90 percent of the reasonable and necessary 15 expenses (including, but not limited to, subsistence 16 and transportation expenses at levels not exceeding 17 those allowable under section 240(e)) specified in 18 regulations prescribed by the Secretary, incurred in 19 transporting the worker, the worker's family, and 20 household effects; and

21 "(2) a lump sum equivalent to 3 times the
22 worker's average weekly wage, up to a maximum
23 payment of \$1,500.

24 "(c) LIMITATIONS .—A relocation allowance may not
25 be granted to a worker unless—

	1	"(1) the relocation occurs within 182 days after
	2	the filing of the application for relocation assistance;
	3	or
	4	"(2) the relocation occurs within 182 days after
	5	the conclusion of training, if the worker entered a
	6	training program approved by the Secretary under
	7	section 240(a).
	8	"SEC. 243. SUPPORTIVE SERVICES; WAGE INSURANCE.
	9	"(a) SUPPORTIVE SERVICES.—
. 1	10	"(1) APPLICA TION.—
agin 1	1	"(A) IN GENERA L.—The State may, on be-
557 - 14 7 -	12	half of any adversely affected worker or group
. 1	13	of workers covered by a certification issued
. ‡ 1	4	under section 231—
. 1	5	"(i) file an application with the Sec-
1	6	retary for services under section 173 of the
1	17	Workforce Investment Act of 1998 (relat-
1	8	` ing to National Emergency Grants); and
1	9	"(ii) provide other services under title
2	20	I of the Workforce Investment Act of
2	21.	1998.
2	22	"(B) SERVICES.—The services available
2	23	under this paragraph include transportation,
2	24	child care, and dependent care that are nec-

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1	essary to enable a worker to participate in ac-
2	tivities authorized under this chapter.
3	"(2) CONDITIONS.—The Secretary may approve
4	an application filed under paragraph (1)(A)(i) and
5	provide supportive services to an adversely affected
6	worker only if the Secretary determines that all of
7	the following apply:
8	"(A) NECESSITY.—Providing services is
9	necessary to enable the worker to participate in
10	or complete training.
11	"(B) CONSISTENT WITH WORKFOR CE IN-
12	VESTMENT ACT.—The services are consistent
13	with the supportive services provided to partici-
14	pants under the provisions relating to dislocated
15	worker employment and training activities set
16	forth in chapter 5 of subtitle B of title I of the
17	Workforce Investment Act of 1998 (29 U.S.C.
18	2861 et seq.).
19	"(b) WAGE INSURANCE PROGRAM
20	"(1) IN GENERA L.—Not later than 1 year after
21	the date of enactment of this Act, the Secretary
22	shall establish a Wage Insurance Program under
23	which a State shall use the funds provided to the
24	State for trade adjustment allowances to pay to an
25	adversely affected worker certified under section 231

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1	a wage subsidy of up to 50 percent of the difference
2	between the wages received by the adversely affected
3	worker from reemployment and the wages received
4	by the adversely affected worker at the time of sepa-
5	ration for a period not to exceed 2 years.
6	"(2) Amount of payment
7	"(A) WAGES UNDER \$40,000.—If the wages
8	the worker receives from reemployment are less
9	than \$40,000 a year, the wage subsidy shall be
10	50 percent of the difference between the
11	amount of the wages received by the worker
12	from reemployment and the amount of the
13	wages received by the worker at the time of
14	separation.
15	"(B) WAGES BETWEE N \$40,000 AND
16	\$50,000.—If the wages received by the worker
17	from reemployment are greater than \$40,000 a
18	year but less than \$50,000 a year, the wage
19	subsidy shall be 25 percent of the difference be-
20	tween the amount of the wages received by the
21	worker from reemployment and the amount of
22	the wages received by the worker at the time of
23	separation.

1		"(2) ELIGI BILITY .—An adversely affected work-
2		er may be eligible to receive a wage subsidy under
3		this subsection if the worker—
4	. '	"(A) enrolls in the Wage Insurance Pro-
5		gram;
6		"(B) obtains reemployment not more than
7	•	26 weeks after the date of separation from the
8		adversely affected employment;
9	.*	"(C) is at least 50 years of age;
10		"(D) earns not more than \$50,000 a year
11		in wages from reemployment;
12	,	"(E) is employed at least 30 hours a week
13		in the reemployment; and
14		"(F) does not return to the employment
15		from which the worker was separated.
16		"(3) AMOUNT OF PAYMENT S.—The payments
17		made under paragraph (1) to an adversely affected
18		worker may not exceed \$10,000 over the 2-year pe-
19		riod.
20		"(4) LIMITATION ON OTHER BENEFITS .—At
21		the time a worker begins to receive a wage subsidy
22		under this subsection the worker shall not be eligible
23		to receive any benefits under this Act other than the
24		wage subsidy unless the Secretary determines, pur-
25		suant to standards established by the Secretary, that

. 1	the worker has shown circumstances that warrant
2	eligibility for training benefits under section 240.
3	"(c) STUDIES OF ASSISTANCE AVAILABLE TO ECO-
4	NOMICALLY DISTRE SSED WORKER S.—
5	"(1) STUDY BY THE GENERAL ACCOUNTING OF-
6	FICE .—
7	"(A) IN GENERA L.—The Comptroller Gen-
8	eral of the United States shall conduct a study
9	of all assistance provided by the Federal Gov-
10	ernment for workers facing job loss and eco-
11	nomic distress.
12	"(B) REPORT.—Not later than 1 year
13	after the date of enactment of this Act, the
14	Comptroller General shall submit to the Com-
15	mittee on Finance of the Senate and the Com-
16 ⁻	mittee on Ways and Means of the House of
17	Representatives a report on the study con-
18	ducted under subparagraph (A). The report
19	shall include a description of-
20	"(i) all Federal programs designed to
21	assist workers facing job loss and economic
22	distress, including all benefits and services;
23	"(ii) eligibility requirements for each
24	of the programs; and
	4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23

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1 "(iii) procedures for applying for and 2 receiving benefits and services under each 3 of the programs. "(C) DISTRIBUTION OF GAO REPORT.---4 5 The report described in subparagraph (B) shall 6 be distributed to all one-stop partners authorized under the Workforce Investment Act of 7 8 1998. 9 "(2) STUDIES BY THE STATES .---"(A) IN GENERA L.—Each State may con-10 11 duct a study of its assistance programs for 12 workers facing job loss and economic distress. "(B) GRANTS.—The Secretary may award 13 14 to each State a grant, not to exceed \$50,000, to enable the State to conduct the study de-15 scribed in subparagraph (A). Each study shall 16 be undertaken in consultation with affected par-17 ties. 18 "(C) REPORT.—Not later than 1 year 19 after the date of the grant, each State that re-20 ceives a grant under subparagraph (B) shall 21 submit to the Committee on Finance of the 22 Senate and the Committee on Ways and Means 23 of the House of Representatives the report de-24 25 scribed in subparagraph (A).

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"(D) DISTRIBUTION OF STATE RE PORTS .—A report prepared by a State under
 this paragraph shall be distributed to all the
 one-stop partners in the State.

5 "Subchapter D—Payment and Enforcement 6 Provisions

7 "SEC. 244. PAYMENTS TO STATES.

8 "(a) IN GENERAL.—The Secretary, from time to 9 time, shall certify to the Secretary of the Treasury for pay-10 ment to each cooperating State, the sums necessary to en-11 able that State as agent of the United States to make pay-12 ments provided for by this chapter.

13 "(b) LIMITATION ON USE OF FUNDS .----

14 "(1) IN GENER AL.—All money paid to a cooper15 ating State under this section shall be used solely
16 for the purposes for which it is paid.

17 "(2) RETURN OF FUNDS NOT SO USED.—
18 Money paid that is not used for the purpose under
19 subsection (a) shall be returned, at the time speci20 fied in the agreement entered into under section
21 222, to the Secretary of the Treasury.

"(c) SURETY BOND.—Any agreement under section
22 may require any officer or employee of the cooperating State certifying payments or disbursing funds under
the agreement or otherwise participating in the perform-

ance of the agreement, to give a surety bond to the United
 States in an amount the Secretary deems necessary, and
 may provide for the payment of the cost of that bond from
 funds for carrying out the purposes of this chapter.

5 "SEC. 245. LIABILITIES OF CERTIFYING AND DISBURSING
6 OFFICERS.

7 "(a) LIABILITY OF CERTIFYING OFFICIALS .---No 8 person designated by the Secretary, or designated pursu-9 ant to an agreement entered into under section 222, as 10 a certifying officer, in the absence of gross negligence or 11 intent to defraud the United States, shall be liable with 12 respect to any payment certified by that person under this 13 chapter.

14 "(b) LIABILITY OF DISBURSING OFFICERS .—No dis15 bursing officer, in the absence of gross negligence or intent
16 to defraud the United States, shall be liable with respect
17 to any payment by that officer under this chapter if the
18 payment was based on a voucher signed by a certifying
19 officer designated according to subsection (a).

20 "SEC. 246. FRAUD AND RECOVERY OF OVERPAYMENTS.

21 "(a) IN GENER AL.—

"(1) OVERPAYMENT .—If a cooperating State,
the Secretary, or a court of competent jurisdiction
determines that any person has received any payment under this chapter to which the person was not

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1	entitled, including a payment referred to in sub-
2	section (b), that person shall be liable to repay that
3	amount to the cooperating State or the Secretary, as
4	the case may be.
	•
5	"(2) EXCEPTION.—The cooperating State or
6	the Secretary may waive repayment if the cooper-
7	ating State or the Secretary determines, in accord-
8	ance with guidelines prescribed by the Secretary,
9	that all of the following apply:
10	"(A) NO FAULT.—The payment was made
11	without fault on the part of the person.
12	"(B) REPAYME NT CONTRA RY TO EQ-
13	UITY .— Requiring repayment would be contrary
14	to equity and good conscience.
15	"(3) PROCE DURE FOR RECOVERY
16	"(A) RECOVER Y FROM OTHER ALLOW -
17	ANCES AUTHOR IZED.—Unless an overpayment
18	is otherwise recovered or waived under para-
19	graph (2), the cooperating State or the Sec-
20	retary shall recover the overpayment by deduc-
21	tions from any sums payable to that person
22	under this chapter, under any Federal unem-
23	ployment compensation law administered by the
24	cooperating State or the Secretary, or under
25	any other Federal law administered by the co-

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operating State or the Secretary that provides for the payment of assistance or an allowance with respect to unemployment.

"(B) RECOVER Y FROM STATE ALLOW -4 5 ANCES AUTHORIZ ED.—Notwithstanding any other provision of Federal or State law, the 6 Secretary may require a cooperating State to 7 recover any overpayment under this chapter by 8 deduction from any unemployment insurance 9 payable to that person under State law, except 10 that no single deduction under this paragraph 11 shall exceed 50 percent of the amount otherwise 12 13 payable.

14 "(b) INELIGIB ILITY FOR FURTHER PAYMENTS — Any 15 person, in addition to any other penalty provided by law, 16 shall be ineligible for any further payments under this 17 chapter if a cooperating State, the Secretary, or a court 18 of competent jurisdiction determines that one of the fol-19 lowing applies:

"(1) FALSE STATE MENT — The person knowingly made, or caused another to make, a false statement or representation of a material fact, and as a
result of the false statement or representation, the
person received any payment under this chapter to
which the person was not entitled.

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1 "(2) FAILURE TO DISCLOSE — The person 2 knowingly failed, or caused another to fail, to dis-3 close a material fact, and as a result of the non-4 disclosure, the person received any payment under 5 this chapter to which the person was not entitled.

6 "(c) HEARING.—Except for overpayments deter-7 mined by a court of competent jurisdiction, no repayment may be required, and no deduction may be made, under 8 9 this section until a determination under subsection (a) by the cooperating State or the Secretary, as the case may 10 11 be, has been made, notice of the determination and an 12 opportunity for a fair hearing has been given to the person 13 concerned, and the determination has become final.

14 "(d) RECOVER ED FUNDS — Any amount recovered
15 under this section shall be returned to the Treasury of
16 the United States.

17 "SEC. 247. CRIMINAL PENALTIES.

18 "Whoever makes a false statement of a material fact 19 knowing it to be false, or knowingly fails to disclose a ma-20 terial fact, for the purpose of obtaining or increasing for 21 that person or for any other person any payment author-22 ized to be furnished under this chapter or pursuant to an 23 agreement under section 222 shall be fined not more than 24 \$10,000, imprisoned for not more than 1 year, or both.

1 "SEC. 248. AUTHORIZATION OF APPROPRIATIONS.

2 "There are authorized to be appropriated to the De3 partment of Labor, for the period beginning October 1,
4 2001, and ending September 30, 2006, such sums as may
5 be necessary to carry out the purposes of this chapter.
6 Amounts appropriated under this section shall remain
7 available until expended.

8 "SEC. 249. REGULATIONS.

9 "The Secretary shall prescribe such regulations as 10 may be necessary to carry out the provisions of this chap-11 ter.

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12 "SEC. 250. SUBPOENA POWER.

13 "(a) IN GENERAL.—The Secretary may require by
14 subpoena the attendance of witnesses and the production
15 of evidence necessary to make a determination under the
16 provisions of this chapter.

17 "(b) COURT ORDER.—If a person refuses to obey a
18 subpoena issued under subsection (a), a competent United
19 States district court, upon petition by the Secretary, may
20 issue an order requiring compliance with such subpoena.".

21 TITLE II—TRADE ADJUSTMENT

22 ASSISTANCE FOR FIRMS

23 SEC. 201. REAUTHORIZATION OF PROGRAM.

(a) IN GENERAL.—Section 256(b) of chapter 3 of
title II of the Trade Act of 1974 (19 U.S.C. 2346(b)) is
amended to read as follows:

1 "(b) There are authorized to be appropriated to the 2 Secretary \$16,000,000 for each of fiscal years 2002 3 through 2006, to carry out the Secretary's functions under 4 this chapter in connection with furnishing adjustment as-5 sistance to firms. Amounts appropriated under this sub-6 section shall remain available until expended.".

7 (b) ELIGI BILITY CRITE RIA.—Section 251(c) of Chap8 ter 3 of title II of the Trade Act of 1974 (19 U.S.C.
9 2341(c)(1)) is amended—

10 (1) in paragraph (1), by striking subparagraphs11 (B) and (C) and inserting the following:

12 "(B) increases in value or volume of imports of 13 articles like or directly competitive with articles 14 which are produced by such firm contributed impor-15 tantly to such total or partial separation, or threat 16 thereof, or

"(C) a shift in production by the workers' firm
or subdivision to a foreign country of articles like or
directly competitive with articles which are produced
by that firm or subdivision contributed importantly
to the workers' separation or threat of separation.";
and

(2) in paragraph (2), by striking "paragraph
(1)(C)" and inserting "subparagraphs (B) and (C)
of paragraph (1)".

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TITLE III—TRADE ADJUSTMENT ASSISTANCE FOR COMMUNITIES

3 SEC. 301. PURPOSE.

4 The purpose of this title is to assist communities with 5 economic adjustment through the integration of political 6 and economic organizations, the coordination of Federal, 7 State, and local resources, the creation of community-8 based development strategies, and the provision of eco-9 nomic transition assistance.

10 SEC. 302. TRADE ADJUSTMENT ASSISTANCE FOR COMMU-

12 Chapter 4 of title II of the Trade Act of 1974 (19
13 U.S.C. 2371 et seq.) is amended to read as follows:

14 **"CHAPTER 4—COMMUNITY ECONOMIC**

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ADJUSTMENT

16 "SEC. 271. DEFINITIONS.

NITIES.

17 "In this chapter:

18 "(1) CIVILIAN LABOR FORCE.—The term 'civil19 ian labor force' has the meaning given that term in
20 regulations prescribed by the Secretary of Labor.

21 "(2) COMMUNITY .—The term 'community'
22 means a county or equivalent political subdivision of
23 a State.

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"(A) RURAL COMMUNITY — The term
'rural community' means a community that has
a rural-urban continuum code of 4 through 9.
"(B) URBAN COMMUNITY .— The term
'urban community' means a community that
has a rural-urban continuum code of 0 through
3.

"(3) COMMUNITY ECONOMIC DEVELOP MENT CO-8 9 COMMITTEE.—The term 'Community ORDINATING 10 Economic Development Coordinating Committee' or 'Committee' means a community group established 11 12 under section 274 that consists of major groups sig-13 nificantly affected by an increase in imports or a 14 shift in production, including local, regional, tribal, 15 and State governments, regional councils of governments and economic development, and business, 16 labor, education, health, religious, and other commu-17 18 nity-based organizations.

19 "(4) DIRECTOR.—The term 'Director' means
20 the Director of the Office of Community Trade Ad21 justment.

22 "(5) ELIGIBLE COMMUNITY .—The term 'eligible
23 community' means a community certified under sec24 tion 273 as eligible for assistance under this chap25 ter.

1 "(6) JOB LOSS.—The term 'job loss' means the 2 total or partial separation of an individual, as those 3 terms are defined in section 221. 4 "(7) OFFICE.—The term 'Office' means the Of-5 fice of Community Trade Adjustment established 6 under section 272. 7 "(8) RURAL-URBAN CONTINUUM CODE.—The term 'rural-urban continuum code' means a code as-8 signed to a community according to the rural-urban 9 10 continuum code system, as defined by the Economic Research Service of the Department of Agriculture. 11 12 "(9) SECRETARY.—The term 'Secretary' means 13 the Secretary of Commerce. "SEC. 272. OFFICE OF COMMUNITY TRADE ADJUSTMENT. 14 "(a) ESTABLISHMENT .--- Within 6 months of the date 15 16 of enactment of the Trade Adjustment Assistance for 17 Workers, Farmers, Communities, and Firms Act of 2001, 18 there shall be established in the Economic Development 19 Administration of the Department of Commerce an Office 20 of Community Trade Adjustment. 21 "(b) PERSONNEL.—The Office shall be headed by a 22 Director, and such staff as may be necessary to carry out the responsibilities described in this chapter. 23 24 "(c) COORDINATION OF FEDERAL RESPONSE .--- The

25 Office shall—

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	1	"(1) provide leadership, support, and coordina-
	2	tion for a comprehensive management program to
	3	address economic dislocation in eligible communities;
	4	"(2) establish an easily accessible, one-stop
•	5	clearinghouse for States and eligible communities to
	6	obtain information regarding economic development
	7	assistance available under Federal law;
	8	"(3) coordinate the Federal response to an eli-
	9	gible community—
	10	"(A) by identifying all Federal, State, and
. 989 ¹	11	local resources that are available to assist the
al a Tanan	12	eligible community in recovering from economic
	13	distress;
, .	14	"(B) by ensuring that all Federal agencies
	15	offering assistance to an eligible community do
	16	so in a targeted, integrated manner that en-
	17	sures that an eligible community has access to
	18	all available Federal assistance;
	19	"(C) by assuring timely consultation and
	20	cooperation between Federal, State, and re-
	21	gional officials concerning community economic
	22	adjustment;
	23	"(D) by identifying and strengthening ex-
	24	isting agency mechanisms designed to assist

1	communities in economic adjustment and work-
2	force reemployment;
3	"(E) by applying consistent policies, prac-
4	tices, and procedures in the administration of
5	Federal programs that are used to assist com-
6	munities adversely impacted by an increase in
7	imports or a shift in production;
.8	"(F) by creating, maintaining, and using a
9	uniform economic database to analyze commu-
10	nity adjustment activities; and
11	"(G) by assigning a community economic
12	adjustment advisor to work with each eligible
13	community;
14	"(4) provide comprehensive technical assistance
15	to any eligible community in the efforts of that com-
16	munity to
17	"(A) identify serious economic problems in
18	the community that result from an increase in
19	imports or shift in production;
20	"(B) integrate the major groups and orga-
21	nizations significantly affected by the economic
22	adjustment;
23	"(C) organize a Community Economic De-
24	velopment Coordinating Committee;

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1 "(D) access Federal, State, and local re-2 sources designed to assist in economic develop-3 ment and trade adjustment assistance; 4 "(E) diversify and strengthen the commu-5 nity economy; and 6 "(F) develop a community-based strategic 7 plan to address workforce dislocation and eco-8 nomic development; 9 "(5) establish specific criteria for submission and evaluation of a strategic plan submitted under 10 11 section 276(d); i t 12 "(6) administer the grant programs established 13 under sections 276 and 277; and 14 "(7) establish an interagency Trade Adjustment 15 Assistance Working Group, consisting of the rep-16 resentatives of any Federal department or agency 17 with responsibility for economic adjustment assist-18 ance, including the Department of Agriculture, the 19 Department of Defense, the Department of Edu-20 cation, the Department of Labor, the Department of 21 Housing and Urban Development, the Department 22 of Health and Human Services, the Small Business 23 Administration, the Department of the Treasury, the 24 Department of Commerce, the Office of the United 25 States Trade Representative, and the National Eco-

1	nomic Council. The working group shall examine
2	other options for addressing trade impacts on com-
3	munities, such as:
4	"(A) Seeking legislative language directing
5	the Foreign Trade Zone ('FTZ') Board to expe-
6 [.]	dite consideration of FTZ applications from
7	communities or businesses that have been found
8	eligible for trade adjustment assistance.
9	"(B) Seeking legislative language to make
1 0	new markets tax credits available in commu-
1	nities impacted by trade.
-2	"(C) Seeking legislative language to make
13	work opportunity tax credits available for hiring
4	unemployed workers who are certified eligible
5	for trade adjustment assistance.
16	"(D) Examining ways to assist trade im-
17	pacted rural communities and industries take
18	advantage of the Department of Agriculture's
19	rural development program.
20	"SEC. 273. NOTIFICATION AND CERTIFICATION AS AN ELI-
21	GIBLE COMMUNITY.
22	"(a) NOTIFICA TION.—The Secretary of Labor, not
23	later than 15 days after making a determination that a
24	group of workers is eligible for trade adjustment assist-
25	ance under section 231, shall notify the Governor of the

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State in which the community in which the worker's firm
 is located and the Director, of the Secretary's determina tion.

4 "(b) CERTIFICAT ION.—Not later than 30 days after 5 notification by the Secretary of Labor described in sub-6 section (a), the Director shall certify as eligible for assist-7 ance under this chapter a community in which 1 of the 8 following conditions apply:

9 "(1) NUMBER OF JOB LOSSES.—The Director 10 shall certify that a community is eligible for assist-11 ance under this chapter if—

"(A) in an urban community, at least 500
workers have been certified for assistance under
section 231 in the most recent 36-month period
preceding the date of certification under this
section for which data are available; or

17 "(B) in a rural community, at least 300
18 workers have been certified for assistance under
19 section 231 in the most recent 36-month period
20 preceding the date of certification under this
21 section for which data are available.

"(2) PERCENT OF WORKFORC E UNEM PLOYED.—The Director shall certify that a community is eligible for assistance under this chapter if
the unemployment rate for the community is at least

1 percent greater than the national unemployment
 2 rate for the most recent 12-month period for which
 3 data are available.
 4 "(c) NOTIFICA TION TO ELIGIBLE COMMUNITIES .—

5 Not later than 15 days after the Director certifies a com6 munity as eligible under subsection (b), the Director shall
7 notify the community—

8 "(1) of its determination under subsection (b);
9 "(2) of the provisions of this chapter:

10 "(3) how to access the clearinghouse established
11 under section 272(c)(2); and

12 "(4) how to obtain technical assistance provided
13 under section 272(c)(4).

14 "SEC. 274. COMMUNITY ECONOMIC DEVELOPMENT COORDI-

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NATING COMMITTEE.

16 "(a) ESTABLISHMENT .—In order to apply for and re17 ceive benefits under this chapter, an eligible community
18 shall establish a Community Economic Development Co19 ordinating Committee certified by the Director as meeting
20 the requirements of subsection (b)(1).

21 "(b) Composition of the Committee .--

"(1) LOCAL PARTICIPATION.—The Community
Economic Development Coordinating Committee established by an eligible community under subsection
(a) shall include representatives of those groups sig-

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nificantly affected by economic dislocation, such as
 local, regional, tribal, and State governments, re gional councils of governments and economic devel opment, business, labor, education, health organiza tions, religious, and other community-based groups
 providing assistance to workers, their families, and
 communities.

8 "(2) FEDERAL PARTICIPATION .--- Pursuant to 9 section 275(b)(3), the community economic adjust-10 ment advisor, assigned by the Director to assist an 11 eligible community, shall serve as an ex officio mem-12 ber of the Community Economic Development Coordinating Committee, and shall arrange for partici-13 14 pation by representatives of other Federal agencies 15 on that Committee as necessary.

16. "(3) EXISTING ORGANIZATION .—An eligible
17 community may designate an existing organization
18 in that community as the Community Economic De19 velopment Coordinating Committee if that organiza20 tion meets the requirements of paragraph (1) for the
21 purposes of this chapter.

22 "(c) DUTIES .— The Community Economic Develop23 ment Coordinating Committee shall—

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"(1) ascertain the severity of the community economic adjustment required as a result of the increase in imports or shift in production;

4 "(2) assess the capacity of the community to 5 respond to the required economic adjustment and 6 the needs of the community as it undertakes eco-7 nomic adjustment, taking into consideration such 8 factors as the number of jobs lost, the size of the community, the diversity of industries, the skills of 9 the labor force, the condition of the current labor 10 11 market, the availability of financial resources, the 12 quality and availability of educational facilities, the 13 adequacy and availability of public services, and the 14 existence of a basic and advanced infrastructure in 15 the community;

"(3) facilitate a dialogue between concerned interests in the community, represent the impacted
community, and ensure all interests in the community work collaboratively toward collective goals
without duplication of effort or resources;

"(4) oversee the development of a strategic plan
for community economic development, taking into
consideration the factors mentioned under paragraph (2), and consistent with the criteria estab-

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	1	lished by the Secretary for the strategic plan devel-
	2	oped under section 276;
	3	"(5) create an executive council of members of
	4	the Community Economic Development Coordinating
	5	Committee to promote the strategic plan within the
	6	community and ensure coordination and cooperation
	7	among all stakeholders; and
	8	"(6) apply for any grant, loan, or loan guar-
	.9	antee available under Federal law to develop or im-
	10	plement the strategic plan, and be an eligible recipi-
a sa	11	ent for funding for economic adjustment for that
	12	community.
	13	"SEC. 275. COMMUNITY ECONOMIC ADJUSTMENT ADVI-
,	13 14	"SEC. 275. COMMUNITY ECONOMIC ADJUSTMENT ADVI- SORS.
	14	SORS.
	14 15	SORS. "(a) IN GENERAL.—Pursuant to section
	14 15 16	SORS. "(a) IN GENERAL.—Pursuant to section 272(c)(3)(G), the Director shall assign a community eco-
	14 15 16 17	SORS. "(a) IN GENERAL.—Pursuant to section 272(c)(3)(G), the Director shall assign a community eco- nomic adjustment advisor to each eligible community.
,	14 15 16 17 18	SORS. "(a) IN GENERAL.—Pursuant to section 272(c)(3)(G), the Director shall assign a community eco- nomic adjustment advisor to each eligible community. "(b) DUTIES .—The community economic adjustment
	14 15 16 17 18 19	SORS. "(a) IN GENERAL.—Pursuant to section 272(c)(3)(G), the Director shall assign a community eco- nomic adjustment advisor to each eligible community. "(b) DUTIES .—The community economic adjustment advisor shall—
	14 15 16 17 18 19 20	SORS. "(a) IN GENERAL.—Pursuant to section 272(c)(3)(G), the Director shall assign a community eco- nomic adjustment advisor to each eligible community. "(b) DUTIES.—The community economic adjustment advisor shall— "(1) provide technical assistance to the eligible
· · · · · ·	14 15 16 17 18 19 20 21	SORS. "(a) IN GENERAL.—Pursuant to section 272(c)(3)(G), the Director shall assign a community eco- nomic adjustment advisor to each eligible community. "(b) DUTIES.—The community economic adjustment advisor shall— "(1) provide technical assistance to the eligible community, assist in the development and implemen-

"(2) at the local and regional level, coordinate
 the response of all Federal agencies offering assist ance to the eligible community;

4 "(3) serve as an ex officio member of the Com5 munity Economic Development Coordinating Com6 mittee established by an eligible community under
7 section 274;

8 "(4) act as liaison between the Community Eco-9 nomic Development Coordinating Committee estab-10 lished by the eligible community and all other Fed-11 eral agencies that offer assistance to eligible commu-12 nities, including the Department of Agriculture, the Department of Defense, the Department of Edu-13 14 cation, the Department of Labor, the Department of 15 Housing and Urban Development, the Department of Health and Human Services, the Small Business 16 17 Administration, the Department of the Treasury, the 18 National Economic Council, and other offices or 19 agencies of the Department of Commerce;

"(5) report regularly to the Director regarding
the progress of development activities in the community to which the community economic adjustment
advisor is assigned; and

24 "(6) perform other duties as directed by the25 Secretary or the Director.

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1 "SEC. 276. STRATEGIC PLANS.

2 "(a) IN GENERAL.—With the assistance of the com3 munity economic adjustment advisor, an eligible commu4 nity may develop a strategic plan for community economic
5 adjustment and diversification.

6 "(b) REQUIR EMENTS FOR STRATEGIC PLAN.---A strategic plan shall contain, at a minimum, the following: 7 8 "(1) A description and justification of the ca-9 pacity for economic adjustment, including the method of financing to be used, the anticipated manage-10 ment structure of the Community Economic Devel-11 12 opment Coordinating Committee, and the commitment of the community to the strategic plan over the 13 14 long term.

15 "(2) A description of, and a plan to accomplish,
16 the projects to be undertaken by the eligible commu17 nity.

"(3) A description of how the plan and the
projects to be undertaken by the eligible community
will lead to job creation and job retention in the
community.

"(4) A description of any alternative development plans that were considered, particularly less
costly alternatives, and why those plans were rejected in favor of the proposed plan.

1 "(5) A description of any additional steps the 2 eligible community will take to achieve economic ad-3 justment and diversification, including how the plan 4 and the projects will contribute to establishing or 5 maintaining a level of public services necessary to 6 attract and retain economic investment. 7. "(6) A description and justification for the cost 8 and timing of proposed basic and advanced infra-9 structure improvements in the eligible community. 10 "(7) A description of the occupational and workforce conditions in the eligible community, in-11 cluding but not limited to existing levels of work-12 13 force skills and competencies, and educational pro-14 grams available for workforce training and future 15 employment needs. "(8) A description of how the plan will adapt to 16 17 changing markets, business cycles, and other vari-18 ables. 19 "(9) A graduation strategy through which the 20 eligible community demonstrates that the community 21 will terminate the need for Federal assistance. 22 "(c) GRANTS TO DEVELOP STRATEGIC PLANS .----23 "(1) IN GENERA L.—The Director, upon receipt 24 of an application from a Community Economic De-25 velopment Coordinating Committee on behalf of an

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eligible community, shall award a grant to that com-2 munity to be used to develop the strategic plan.

3 "(2) AMOUNT .— The amount of a grant made 4 under paragraph (1) shall be determined by the Sec-5 retary, but may not exceed \$50,000 to each commu-6 nity.

7 "(3) LIMIT .- Each community can only receive 8 1 grant for the purpose of developing a strategic 9 plan in any 5-year period.

10 "(d) SUBMISSION OF PLAN.—The strategic plan cre-11 ated under subsection (a) shall be submitted to the Director for evaluation and approval. 12

"SEC. 277. GRANTS FOR ECONOMIC DEVELOPMENT. 13

14 "The Director, upon receipt of an application from the Community Economic Development Coordinating 15 Committee on behalf of an eligible community, may award 16 a grant to that community to carry out any project or 17 18 program included in the strategic plan approved under 19 section 276(d) that----

20 "(1) will be located in, or will create or preserve 21 high-wage jobs, in that eligible community; and

22 (2) implements the strategy of that eligible 23 community to create high-wage jobs in sectors that 24 are expected to expand, including projects that-

1	"(A) encourage industries to locate in that
2	eligible community, if such funds are not used
3	to encourage the relocation of any employer in
4	a manner that causes the dislocation of employ-
5	ees of that employer at another facility in the
6	United States;
7	"(B) leverage resources to create or im-
.8	prove Internet or telecommunications capabili-
9	ties to make the community more attractive for
10	business;
11	"(C) establish a funding pool for job cre-
12	ation through entrepreneurial activities;
13	"(D) assist existing firms in that commu-
14	nity to restructure or retool to become more
15	competitive in world markets and prevent job
16	loss; or
17	"(E) assist the community in acquiring the
18	resources and providing the level of public serv-
19	ices necessary to meet the objectives set out in
20	the strategic plan.
21	"SEC. 278. AUTHORIZATION OF APPROPRIATIONS.
22	"There are authorized to be appropriated to the De-
23	partment of Commerce, for the period beginning October
24	1, 2001, and ending September 30, 2006, such sums as

may be necessary to carry out the purposes of this chap ter.

3 "SEC. 279. GENERAL PROVISIONS.

4 "(a) REPORT BY THE DIRECTOR.—Not later than 6
5 months after the date of enactment of this Act and annu6 ally thereafter, the Director shall submit to the Committee
7 on Finance of the Senate and the Committee on Ways and
8 Means of the House of Representatives a report regarding
9 the programs established under this title.

10 "(b) REGULA TIONS .— The Secretary shall prescribe
11 such regulations as are necessary to carry out the provi12 sions of this chapter.".

13 "(c) SUPPLEMENT NOT SUPPLANT.—Funds appro14 priated under this chapter shall be used to supplement and
15 not supplant other Federal, State, and local public funds16 expended to provide economic development assistance for
17 communities.".

18 TITLE IV—TRADE ADJUSTMENT 19 ASSISTANCE FOR FARMERS

20 SEC. 401. TRADE ADJUSTMENT ASSISTANCE FOR FARMERS.

(a) IN GENERAL.—Title II of the Trade Act of 1974
(19 U.S.C. 2251 et seq.) is amended by adding at the end
the following new chapter:

1"CHAPTER 6—ADJUSTMENT ASSISTANCE2FOR FARMERS

3 "SEC. 291. DEFINITIONS.

4 "In this chapter:

5 "(1) AGRICULTURAL COMMODITY.—The term 6 'agricultural commodity' means any agricultural 7 commodity (including livestock), except fish as de-8 fined in section 299(1) of this Act, in its raw or nat-9 ural state.

"(2) AGRICU LTURAL COMMODITY PRODUCER .----10 The term 'agricultural commodity producer' means 11 $\cdot t$ any person who is engaged in the production and 12 sale of an agricultural commodity in the United 13 14 States and who owns or shares the ownership and 15 risk of loss of the agricultural commodity, except any person included within section 299(2) of this 16 17 Act.

18 "(3) CONTRIBUTE D IMPORTANTLY.—

19 "(A) IN GENER AL.—The term 'contributed
20 importantly' means a cause which is important
21 but not necessarily more important than any
22 other cause.

23 "(B) DETERMINATION OF CONTRIBUTED
24 IMPOR TANTLY .— The determination of whether
25 imports of articles like or directly competitive

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with an agricultural commodity with respect to which the petition under this chapter was filed contributed importantly to a decline in the price of the agricultural commodity shall be made by the Secretary of Agriculture.

"(4) DULY AUTHORIZED REPRESENTA TIVE — The term 'duly authorized representative' means an association of agricultural commodity producers.

"(5) NATIONAL AVERAGE PRICE — The term 'national average price' means the national average price paid to an agricultural commodity producer for an agricultural commodity in a marketing year as determined by the Secretary of Agriculture.

14 "(6) SECRETARY.—The term 'Secretary' means
15 the Secretary of Agriculture.

16 "SEC. 292. PETITIONS; GROUP ELIGIBILITY.

17 "(a) IN GENERAL.—A petition for a certification of 18 eligibility to apply for adjustment assistance under this 19 chapter may be filed with the Secretary by a group of agri-20 cultural commodity producers or by their duly authorized 21 representative. Upon receipt of the petition, the Secretary 22 shall promptly publish notice in the Federal Register that 23 the Secretary has received the petition and initiated an 24 investigation.

1 "(b) HEARINGS .--- If the petitioner, or any other person found by the Secretary to have a substantial interest 2 in the proceedings, submits not later than 10 days after 3 the date of the Secretary's publication under subsection 4 (a) a request for a hearing, the Secretary shall provide 5 for a public hearing and afford such interested persons 6 an opportunity to be present, to produce evidence, and to 7. 8 be heard.

9 "(c) GROUP ELIGIBILITY REQUIREMENTS.—The 10 Secretary shall certify a group of agricultural commodity 11 producers as eligible to apply for adjustment assistance 12 under this chapter if the Secretary determines—

13 "(1) that the national average price for the ag-14 ricultural commodity, or a class of goods within the 15 agricultural commodity, produced by the group for 16 the most recent marketing year for which the na-17 tional average price is available is less than 80 per-18 cent of the average of the national average price for 19 such agricultural commodity, or such class of goods. 20 for the 5 marketing years preceding the most recent 21 marketing year; and

"(2) that increases in imports of articles like or
directly competitive with the agricultural commodity,
or class of goods within the agricultural commodity,

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produced by the group contributed importantly to
 the decline in price described in paragraph (1).

3 "(d) SPECIAL RULE FOR QUALIFIED SUBSEQUENT 4 YEARS.—A group of agricultural commodity producers 5 certified as eligible under section 293 shall be eligible to 6 apply for assistance under this chapter in any qualified 7 year after the year the group is first certified, if the Sec-8 retary determines that—

9 "(1) the national average price for the agricul-10 tural commodity, or class of goods within the agri-11 cultural commodity, produced by the group for the 12 most recent marketing year for which the national 13 average price is available is equal to or less than the 14 price determined under subsection (c)(1); and

15 "(2) the requirements of subsection (c)(2) are16 met.

17 "(e) DETERMINATION OF QUALIFIED YEAR AND18 COMMOD ITY.—In this chapter:

"(1) QUALIFIED YEAR.—The term 'qualified
year', with respect to a group of agricultural commodity producers certified as eligible under section
293, means each consecutive year after the year in
which the group is certified that the Secretary
makes the determination under subsection (c) or (d),
as the case may be.

1	"(2) CLASSES OF GOODS WITHIN A COM-
2	MODITY.—In any case in which there are separate
3	classes of goods within an agricultural commodity,
4	the Secretary shall treat each class as a separate
5	commodity in determining group eligibility, the na-
6	tional average price, and level of imports under this
7	section and section 296.
8	"SEC. 293. DETERMINATIONS BY SECRETARY OF AGRI-
9	CULTURE.
10	"(a) IN GENERAL.—As soon as practicable after the
11	date on which a petition is filed under section 292, but
12	in any event not later than 60 days after that date, the
13	Secretary shall determine whether the petitioning group
14	meets the requirements of section 292 (c) or (d), as the
15	case may be and shall, if the group meets the require-
16	ments, issue a certification of eligibility to apply for assist-
17	ance under this chapter covering agricultural commodity
18	producers in any group that meet the requirements. Each
19	certification shall specify the date on which eligibility
20	under this chapter begins.
21	"(b) NOTICE .— Upon making a determination on a
$\gamma\gamma$	notition the Secretary shall promptly publish a summary

petition, the Secretary shall promptly publish a summary
of the determination in the Federal Register, together with
the Secretary's reasons for making the determination.

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"(c) TERMINATION OF CERTIFICAT ION.-Whenever 1 the Secretary determines, with respect to any certification 2 of eligibility under this chapter, that the decline in price 3 for the agricultural commodity covered by the certification 4 is no longer attributable to the conditions described in sec-5 tion 292, the Secretary shall terminate such certification 6 and promptly cause notice of such termination to be pub-7 lished in the Federal Register, together with the Sec-8 retary's reasons for making such determination. 9

10 "SEC. 294. STUDY BY SECRETARY OF AGRICULTURE WHEN11INTERNATIONAL TRADE COMMISSION BE-12GINS INVESTIGATION.

13 "(a) IN GENERAL.—Whenever the International 14 Trade Commission (in this chapter referred to as the 15 'Commission') begins an investigation under section 202 16 with respect to an agricultural commodity, the Commis-17 sion shall immediately notify the Secretary of the inves-18 tigation. Upon receipt of the notification, the Secretary 19 shall immediately conduct a study of—

"(1) the number of agricultural commodity producers producing a like or directly competitive agricultural commodity who have been or are likely to be
certified as eligible for adjustment assistance under
this chapter, and

"(2) the extent to which the adjustment of such
 producers to the import competition may be facili tated through the use of existing programs.

"(b) REPORT.—Not later than 15 days after the day 4 5 on which the Commission makes its report under section 202(f), the Secretary shall submit a report to the Presi-6 dent setting forth the findings of the study under sub-7 section (a). Upon making his report to the President, the 8 Secretary shall also promptly make it public (with the ex-9 10 ception of information which the Secretary determines to be confidential) and shall have a summary of it published 11 in the Federal Register. 12

13 "SEC. 295. BENEFIT INFORMATION TO AGRICULTURAL14COMMODITY PRODUCERS.

15 "(a) IN GENERAL.—The Secretary shall provide full •1. information to producers about the benefit allowances, 16 training, and other employment services available under 17 this title and about the petition and application proce-18 19 dures, and the appropriate filing dates, for such allowances, training, and services. The Secretary shall provide 20 21 whatever assistance is necessary to enable groups to prepare petitions or applications for program benefits under 22 23 this title.

24 "(b) NOTICE OF BENEFITS.—

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1	"(1) IN GENERAL.—The Secretary shall mail
2	written notice of the benefits available under this
3	chapter to each agricultural commodity producer
4	that the Secretary has reason to believe is covered
5	by a certification made under this chapter.
6	"(2) OTHER NOTICE.—The Secretary shall pub-
7	lish notice of the benefits available under this chap-
8	ter to agricultural commodity producers that are
9	covered by each certification made under this chap-
.10	ter in newspapers of general circulation in the areas
11.	in which such producers reside.
12	"(3) OTHER FEDERAL ASSISTANCE.—The Sec-
13	retary shall also provide information concerning pro-
14	cedures for applying for and receiving all other Fed-
15	eral assistance and services available to workers fac-
16	ing economic distress.
17	"SEC. 296. QUALIFYING REQUIREMENTS FOR AGRICUL-
18	TURAL COMMODITY PRODUCERS.
19	"(a) IN GENERAL.—Payment of a trade adjustment
20	allowance shall be made to an adversely affected agricul-
21	tural commodity producer covered by a certification under
22	this chapter who files an application for such allowance
23	within 90 days after the date on which the Secretary
24	makes a determination and issues a certification of eligi-

bility under section 293, if the following conditions are
 met:

3 "(1) The producer submits to the Secretary suf4 ficient information to establish the amount of agri5 cultural commodity covered by the application filed
6 under subsection (a) that was produced by the pro7 ducer in the most recent year.

8 "(2) The producer certifies that the producer
9 has not received cash benefits under any provision of
10 this title other than this chapter.

"(3) The producer's net farm income (as determined by the Secretary) for the most recent year is
less than the producer's net farm income for the latest year in which no adjustment assistance was received by the producer under this chapter.

16 "(4) The producer certifies that the producer 17 has met with an Extension Service employee or 18 agent to obtain, at no cost to the producer, informa-19 tion and technical assistance that will assist the pro-20 ducer in adjusting to import competition with re-21 spect to the adversely affected agricultural com-22 modity, including—

23 "(A) information regarding the feasibility
24 and desirability of substituting 1 or more alter-

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1	native commodities for the adversely affected
2	agricultural commodity; and
3	"(B) technical assistance that will improve
4	the competitiveness of the production and mar-
5	keting of the adversely affected agricultural
6	commodity by the producer, including yield and
7	marketing improvements.
8	"(b) Amount of Cash Benefits
9	"(1) IN GENERA L.—Subject to the provisions of
10	section 298, an adversely affected agricultural com-
11	modity producer described in subsection (a) shall be
12	entitled to adjustment assistance under this chapter
13	in an amount equal to the product of
14	"(A) one-half of the difference between—
15	"(i) an amount equal to 80 percent of
16	the average of the national average price of
17	the agricultural commodity covered by the
18	application described in subsection (a) for
19	the 5 marketing years preceding the most
20 ⁻	recent marketing year, and
21	"(ii) the national average price of the
-22	agricultural commodity for the most recent
23	marketing year, and

"(B) the amount of the agricultural com modity produced by the agricultural commodity
 producer in the most recent marketing year.

4 "(2) SPECIAL RULE FOR SUBSEQUENT QUALI-5 FIED YEARS .--- The amount of cash benefits for a 6 qualified year shall be determined in the same man-7 ner as cash benefits are determined under paragraph 8 (1) except that the average national price of the ag-9 ricultural commodity shall be determined under 10 paragraph (1)(A)(i) by using the 5-marketing-year 11 period used to determine the amount of cash bene-12 fits for the first certification.

13 "(c) MAXIMUM AMOUNT OF CASH ASSISTANCE.—
14 The maximum amount of cash benefits an agricultural
15 commodity producer may receive in any 12-month period
16 shall not exceed \$10,000.

17 "(d) LIMITATIONS ON OTHER ASSISTANCE.—An ag18 ricultural commodity producer entitled to receive a cash
19 benefit under this chapter—

20 "(1) shall not be eligible for any other cash21 benefit under this title, and

22 "(2) shall be entitled to employment services
23 and training benefits under part III of subchapter C
24 of chapter 2.

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"SEC. 297. FRAUD AND RECOVERY OF OVERPAYMENTS. 1

"(a) IN GENERAL.—

"(1) REPAYME NT.—If the Secretary, or a court 3 of competent jurisdiction, determines that any per-4 5 son has received any payment under this chapter to 6 which the person was not entitled, such person shall 7 be liable to repay such amount to the Secretary, except that the Secretary may waive such repayment 8 if the Secretary determines, in accordance with 9 guidelines prescribed by the Secretary, that-10 "(A) the payment was made without fault 12 on the part of such person; and

"(B) requiring such repayment would be contrary to equity and good conscience.

"(2) RECOVER Y OF OVERPAYMENT .--- Unless an 15. overpayment is otherwise recovered, or waived under 16 17 paragraph (1), the Secretary shall recover the over-18 payment by deductions from any sums payable to 19 such person under this chapter.

"(b) FALSE STATEMENTS .- If the Secretary, or a 20 court of competent jurisdiction, determines that a 21 22 person-----

"(1) knowingly has made, or caused another to 23 make, a false statement or representation of a mate-24 25 rial fact, or

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"(2) knowingly has failed, or caused another to fail, to disclose a material fact,

3 and, as a result of such false statement or representation,
4 or of such nondisclosure, such person has received any
5 payment under this chapter to which the person was not
6 entitled, such person shall, in addition to any other pen7 alty provided by law, be ineligible for any further pay8 ments under this chapter.

9 "(c) NOTICE AND DETERMINATION .- Except for overpayments determined by a court of competent jurisdic-10 tion, no repayment may be required, and no deduction 11 may be made, under this section until a determination 12 under subsection (a)(1) by the Secretary has been made, 13 notice of the determination and an opportunity for a fair 14 hearing thereon has been given to the person concerned, 15 and the determination has become final. 16

17 "(d) PAYMENT TO TREASURY.—Any amount recov18 ered under this section shall be returned to the Treasury
19 of the United States.

20 "(e) PENALTIES.—Whoever makes a false statement 21 of a material fact knowing it to be false, or knowingly fails 22 to disclose a material fact, for the purpose of obtaining 23 or increasing for himself or for any other person any pay-24 ment authorized to be furnished under this chapter shall 235-

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be fined not more than \$10,000 or imprisoned for not
 more than 1 year, or both.

3 "SEC. 298. AUTHORIZATION OF APPROPRIATIONS.

4 "(a) IN GENERAL.—There are authorized to be ap-5 propriated and there are appropriated to the Department 6 of Agriculture not to exceed \$90,000,000 for each of the 7 fiscal years 2002 through 2006 to carry out the purposes 8 of this chapter.

9 "(b) PROPORTIONA TE REDUCTION .—If in any year, 10 the amount appropriated under this chapter is insufficient 11 to meet the requirements for adjustment assistance pay-12 able under this chapter, the amount of assistance payable 13 under this chapter shall be reduced proportionately.".

14 (b) EFFECTIVE DATE.—The amendments made by
15 this title shall take effect on the date that is 180 days
16 after the date of enactment of this Act.

17 TITLE V—TRADE ADJUSTMENT
 18 ASSISTANCE FOR FISHERMEN

19 SEC. 501. SHORT TITLE.

20 This title may be cited as the "Trade Adjustment As-21 sistance for Fishermen Act".

22 SEC. 502. TRADE ADJUSTMENT ASSISTANCE FOR FISHER23 MEN.

24 (a) IN GENERAL.—Title II of the Trade Act of 1974
25 (19 U.S.C. 2251 et seq.), as amended by title IV of this

Act, is amended by adding at the end the following new
 chapter:

3 **"CHAPTER 7—ADJUSTMENT ASSISTANCE**

4

FOR FISHERMEN

5 "SEC. 299. DEFINITIONS.

6 "In this chapter:

7 "(1) COMMERCIA L FISHING, FISH, FISHER Y, 8 FISHING, FISHING VESSEL, PERSON, AND UNITED 9 STATES FISH PROCESSOR .- The terms 'commercial fishing', 'fish', 'fishery', 'fishing', 'fishing vessel', 10 'person', and 'United States fish processor' have the 11 12 same meanings as specified in the Magnuson-Ste-13 vens Fishery Conservation and Management Act (16 14 U.S.C. 1802).

15 "(2) PRODUCE R.—The term 'producer' means
16 any person engaged in commercial fishing or United
17 States fish processor.

18 "(3) CONTRIBUTE D IMPORTANTLY.—
19 "(A) IN GENER AL.—The term 'cont

19 "(A) IN GENER AL.—The term 'contributed
20 importantly' means a cause which is important
21 but not necessarily more important than any
22 other cause.

23 "(B) DETERMINATION OF CONTRIBUTED
24 IMPOR TANTLY .— The determination of whether
25 imports of articles like or directly competitive

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with a fish caught through commercial fishing or processed by a United States fish processor with respect to which the petition under this chapter was filed contributed importantly to a decline in the price of the fish shall be made by the Secretary of Commerce.

"(4) DULY AUTHORIZED REPRESENTA TIVE .— The term 'duly authorized representative' means an association of producers.

"(5) NATIONAL AVERAGE PRICE.—The term 'national average price' means the national average price paid to a producer for fish in a marketing year as determined by the Secretary of Commerce.

14 "(6) SECRETARY.—The term 'Secretary' means
15 the Secretary of Commerce.

16 "(7) TRADE ADJUST MENT ASSISTANCE CEN17 TER.—The term 'Trade Adjustment Assistance Cen18 ter' shall have the same meaning as in section 253
19 of chapter 3 of title II of the Trade Act of 1974.
20 "SEC. 299A. PETITIONS; GROUP ELIGIBILITY.

21 "(a) IN GENERAL.—A petition for a certification of 22 eligibility to apply for adjustment assistance under this 23 chapter may be filed with the Secretary by a group of pro-24 ducers or by their duly authorized representative. Upon 25 receipt of the petition, the Secretary shall promptly pub-

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lish notice in the Federal Register that the Secretary has
 received the petition and initiated an investigation.

3 "(b) HEARINGS .—If the petitioner, or any other per-4 son found by the Secretary to have a substantial interest 5 in the proceedings, submits not later than 10 days after 6 the date of the Secretary's publication under subsection 7 (a) a request for a hearing, the Secretary shall provide 8 for a public hearing and afford such interested persons 9 an opportunity to be present, to produce evidence, and to 10 be heard.

11 "(c) GROUP ELIGIBILITY REQUIR EMENTS .— The
12 Secretary shall certify a group of producers as eligible to
13 apply for adjustment assistance under this chapter if the
14 Secretary determines—

15 "(1) that the national average price for the fish, 16 or a class of fish, produced by the group for the 17 most recent marketing year for which the national 18 average price is available is less than 80 percent of 19 the average of the national average price for such 20 fish, or such class of fish, for the 5 marketing years 21 preceding the most recent marketing year; and

"(2) that increases in imports of articles like or
directly competitive with the fish, or class of fish,
produced by the group contributed importantly to
the decline in price described in paragraph (1).

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"(d) SPECIAL RULE FOR QUALIFIED SUBSEQUENT
 YEARS.—A group of producers certified as eligible under
 section 299B shall be eligible to apply for assistance under
 this chapter in any qualified year after the year the group
 is first certified, if the Secretary determines that—

6 "(1) the national average price for the fish, or 7 class of fish, produced by the group for the most re-8 cent marketing year for which the national average 9 price is available is equal to or less than the price 10 determined under subsection (c)(1); and

11 "(2) the requirements of subsection (c)(2) are
12 met.

13 "(e) DETERMINATION OF QUALIFIED YEAR AND
14 COMMOD ITY.—In this chapter:

15 "(1) QUALIFIED YEAR.—The term 'qualified 16 year', with respect to a group of producers certified 17 as eligible under section 299B, means each consecu-18 tive year after the year in which the group is cer-19 tified that the Secretary makes the determination 20 under subsection (c) or (d), as the case may be.

21 "(2) CLASSES OF GOODS WITHIN A COM22 MODITY.—In any case in which there are separate
23 classes of fish, the Secretary shall treat each class
24 as a separate commodity in determining group eligi-

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bility, the national average price, and level of im ports under this section and section 299E.

3 "SEC. 299B. DETERMINATIONS BY SECRETARY.

"(a) IN GENERAL.—As soon as practicable after the 4 date on which a petition is filed under section 299A, but 5 6 in any event not later than 60 days after that date, the Secretary shall determine whether the petitioning group 7 meets the requirements of section 299A (c) or (d), as the 8 9 case may be and shall, if the group meets the requirements, issue a certification of eligibility to apply for assist-10 ance under this chapter covering producers in any group 11 that meet the requirements. Each certification shall speci-12 13 fy the date on which eligibility under this chapter begins.

14 "(b) NOTICE — Upon making a determination on a
15 petition, the Secretary shall promptly publish a summary
16 of the determination in the Federal Register, together with
17 the Secretary's reasons for making the determination.

18 "(c) TERMINATION OF CERTIFICAT ION.—Whenever 19 the Secretary determines, with respect to any certification 20 of eligibility under this chapter, that the decline in price 21 for the fish covered by the certification is no longer attrib-22 utable to the conditions described in section 299A, the 23 Secretary shall terminate such certification and promptly 24 cause notice of such termination to be published in the

Federal Register, together with the Secretary's reasons for
 making such determination.

3 "SEC. 299C. STUDY BY SECRETARY WHEN INTERNATIONAL

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TRADE COMMISSION BEGINS INVESTIGATION.

5 "(a) IN GENERAL.—Whenever the International 6 Trade Commission (in this chapter referred to as the 7 'Commission') begins an investigation under section 202 8 with respect to a fish, the Commission shall immediately 9 notify the Secretary of the investigation. Upon receipt of 10 the notification, the Secretary shall immediately conduct 11 a study of—

"(1) the number of producers producing a like or directly competitive agricultural commodity who have been or are likely to be certified as eligible for adjustment assistance under this chapter, and

16 "(2) the extent to which the adjustment of such
17 producers to the import competition may be facili18 tated through the use of existing programs.

19 "(b) REPORT.—Not later than 15 days after the day 20 on which the Commission makes its report under section 21 202(f), the Secretary shall submit a report to the Presi-22 dent setting forth the findings of the study under sub-23 section (a). Upon making his report to the President, the 24 Secretary shall also promptly make it public (with the ex-25 ception of information which the Secretary determines to

be confidential) and shall have a summary of it published
 in the Federal Register.

3 "SEC. 299D. BENEFIT INFORMATION TO PRODUCERS.

4 "(a) IN GENER AL.—The Secretary shall provide full 5 information to producers about the benefit allowances, 6 training, and other employment services available under 7 this title and about the petition and application proce-8 dures, and the appropriate filing dates, for such allow-9 ances, training, and services. The Secretary shall provide 10 whatever assistance is necessary to enable groups to pre-11 pare petitions or applications for program benefits under 12 this title.

13 "(b) NOTICE OF BENEF ITS.—

14 "(1) IN GENERAL.—The Secretary shall mail
15 written notice of the benefits available under this
16 chapter to each producer that the Secretary has rea17 son to believe is covered by a certification made
18 under this chapter.

"(2) OTHER NOTICE.—The Secretary shall publish notice of the benefits available under this chapter to producers that are covered by each certification made under this chapter in newspapers of
general circulation in the areas in which such producers reside.

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1 "SEC. 299E. QUALIFYING REQUIREMENTS FOR PRODUCERS.

2 "(a) IN GENERAL.—Payment of a trade adjustment
3 allowance shall be made to an adversely affected producer
4 covered by a certification under this chapter who files an
5 application for such allowance within 90 days after the
6 date on which the Secretary makes a determination and
7 issues a certification of eligibility under section 299B, if
8 the following conditions are met:

"(1) The producer submits to the Secretary sufficient information to establish the amount of fish covered by the application filed under subsection (a) that was produced by the producer in the most recent year.

"(2) The producer certifies that the producer has not received cash benefits under any provision of this title other than this chapter.

"(3) The producer's net fishing or processing
income (as determined by the Secretary) for the
most recent year is less than the producer's net fishing or processing income for the latest year in which
no adjustment assistance was received by the producer under this chapter.

23 "(4) The producer certifies that—

24 "(A) the producer has met with an em25 ployee or agent from a Trade Adjustment As26 sistance Center to obtain, at no cost to the pro-

ducer, information and technical assistance that
will assist the producer in adjusting to import
competition with respect to the adversely af-
fected fish, including—
"(i) information regarding the feasi-
bility and desirability of substituting 1 or
more alternative fish for the adversely af-
fected fish; and
"(ii) technical assistance that will im-
prove the competitiveness of the production
and marketing of the adversely affected
fish by the producer, including yield and
marketing improvements; and
"(B) none of the benefits will be used to
purchase, lease, or finance any new fishing ves-
sel, add capacity to any fishery, or otherwise
add to the overcapitalization of any fishery.
"(b) Amount of Cash Benefits.—
"(1) IN GENERA L.—Subject to the provisions of
section 299G, an adversely affected producer de-
scribed in subsection (a) shall be entitled to adjust-
ment assistance under this chapter in an amount
equal to the product of—
"(A) one-half of the difference between—

1	"(i) an amount equal to 80 percent of
2	the average of the national average price of
3	the fish covered by the application de-
4	scribed in subsection (a) for the 5 mar-
5	keting years preceding the most recent
6	marketing year; and
7	"(ii) the national average price of the
8	fish for the most recent marketing year;
9	and
10	"(B) the amount of the fish produced by
11 -	the producer in the most recent marketing year.
12	"(2) Special rule for subsequent quali-
13	FIED YEARS.—The amount of cash benefits for a
14	qualified year shall be determined in the same man-
15	ner as cash benefits are determined under paragraph
16	(1) except that the average national price of the fish
17	shall be determined under paragraph $(1)(A)(i)$ by
18	using the 5-marketing-year period used to determine
19	the amount of cash benefits for the first certifi-
20	cation. A producer shall only be eligible for benefits
21	for subsequent qualified years if the Secretary or his
22	designee determines that sufficient progress has
23	been made implementing the plans developed under
24	section $299E(a)(4)$ of this title.

1	"(c) MAXIMUM AMOUNT OF CASH ASSISTANCE.—
2	The maximum amount of cash benefits a producer may
3	receive in any 12-month period shall not exceed \$10,000.
4	"(d) Limitations on Other Assistance.—A pro-
5	ducer entitled to receive a cash benefit under this
6	chapter—
7	"(1) shall not be eligible for any other cash
8	benefit under this title, and
9	"(2) shall be entitled to employment services
10	and training benefits under part III of subchapter C
11	of chapter 2.
12	"SEC. 299F. FRAUD AND RECOVERY OF OVERPAYMENTS.
13	"(a) IN GENER AL.—
14	"(1) REPAYME NT.—If the Secretary, or a court
15	of competent jurisdiction, determines that any per-
16	son has received any payment under this chapter to
17	which the person was not entitled, such person shall
18	be liable to repay such amount to the Secretary, ex-
19	cept that the Secretary may waive such repayment
20	if the Secretary determines, in accordance with
21	guidelines prescribed by the Secretary, that
22	"(A) the payment was made without fault
23	on the part of such person; and
24	"(B) requiring such repayment would be
25	contrary to equity and good conscience.

"(2) RECOVER Y OF OVE RPAYMENT .—Unless an
 overpayment is otherwise recovered, or waived under
 paragraph (1), the Secretary shall recover the over payment by deductions from any sums payable to
 such person under this chapter.

6 "(b) FALSE STATEMENTS .—If the Secretary, or a 7 court of competent jurisdiction, determines that a 8 person—

9 "(1) knowingly has made, or caused another to 10 make, a false statement or representation of a mate-11 rial fact, or

"(2) knowingly has failed, or caused another to fail, to disclose a material fact,

14 and, as a result of such false statement or representation,
15 or of such nondisclosure, such person has received any
16 payment under this chapter to which the person was not
17 entitled, such person shall, in addition to any other pen18 alty provided by law, be ineligible for any further pay19 ments under this chapter.

20 "(c) NOTICE AND DETERMINATION .—Except for 21 overpayments determined by a court of competent jurisdic-22 tion, no repayment may be required, and no deduction 23 may be made, under this section until a determination 24 under subsection (a)(1) by the Secretary has been made, 25 notice of the determination and an opportunity for a fair

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hearing thereon has been given to the person concerned,
 and the determination has become final.

3 "(d) PAYMENT TO TREASURY.—Any amount recov4 ered under this section shall be returned to the Treasury
5 of the United States.

6 "(e) PENALTIES.—Whoever makes a false statement 7 of a material fact knowing it to be false, or knowingly fails 8 to disclose a material fact, for the purpose of obtaining 9 or increasing for himself or for any other person any pay-10 ment authorized to be furnished under this chapter shall 11 be fined not more than \$10,000 or imprisoned for not 12 more than 1 year, or both.

13 "SEC. 299G. AUTHORIZATION OF APPROPRIATIONS.

14 "(a) IN GENERAL.—There are authorized to be ap-15 propriated and there are appropriated to the Department 16 of Commerce not to exceed \$10,000,000 for each of the 17 fiscal years 2002 through 2006 to carry out the purposes 18 of this chapter.

19 "(b) PROPORTIONA TE REDUCTION .—If in any year,
20 the amount appropriated under this chapter is insufficient
21 to meet the requirements for adjustment assistance pay22 able under this chapter, the amount of assistance payable
23 under this chapter shall be reduced proportionately.".

(b) EFFECTIVE DATE.—The amendments made by
 this title shall take effect on the date that is 180 days
 after the date of enactment of this Act.

4 TITLE VI—HEALTH INSURANCE
5 COVERAGE OPTIONS FOR IN6 DIVIDUALS ELIGIBLE FOR
7 TRADE ADJUSTMENT ASSIST8 ANCE

9 SEC. 601. PREMIUM ASSISTANCE FOR COBRA CONTINU-10 ATION COVERAGE FOR INDIVIDUALS AND 11 THEIR FAMILIES.

12 (a) ESTABLISHMENT .—Not later than 90 days after 13 the date of enactment of this Act, the Secretary of the 14 Treasury, in consultation with the Secretary of Labor, 15 shall establish a program under which 75 percent of the 16 premium for COBRA continuation coverage shall be pro-17 vided for an eligible individual who is also eligible for 18 COBRA continuation coverage.

19 (b) LIMITATION OF PERIOD OF PREMIUM ASSIST20 ANCE.—Premium assistance provided in accordance with
21 this section shall end with respect to an eligible individual
22 on the earlier of—

23 (1) the date the eligible individual is no longer24 covered under COBRA continuation coverage; or

(2) 12 months after the date the eligible indi vidual is first enrolled in the premium assistance
 program established under this section.

4 (c) PAYMENT ARRANGEMENTS ; CREDITING OF AS-5 SISTANCE.—

6 (1) PROVISION OF ASSISTANCE .- Premium as-7 sistance shall be provided under the program estab-8 lished under this section through direct payment ar-9 rangements with a group health plan (including a 10 multiemployer plan), an issuer of health insurance 11 coverage, an administrator, or an employer as appro-12 priate with respect to the eligible individual provided 13 such assistance.

14 (2) PREMIUMS PAYABLE BY INDIVIDUAL RE15 DUCED BY AMOUNT OF ASSISTANCE.—Premium as16 sistance provided under this section shall be credited
17 by the group health plan, issuer of health insurance
18 coverage, or an administrator against the premium
19 otherwise owed by the individual involved for
20 COBRA continuation coverage.

(d) PROGR AM REQUIR EMENTS .—Premium assistance
shall be provided under the program established under this
section to any eligible individual (as defined in section
604(4)). An eligible individual may apply for such assistance at any time during the period in which the individual

is entitled to apply for trade adjustment allowances under
 section 235 of title II of the Trade Act of 1974.

3 (e) DISREGA RD OF SUBSIDIES FOR PURPOSES OF 4 FEDERAL AND STATE PROGRAMS.—Notwithstanding any 5 other provision of law, any premium assistance provided 6 to, or on behalf of, an eligible individual under this section, 7 shall not be considered income or resources in determining 8 eligibility for, or the amount of assistance or benefits pro-9 vided under, any other Federal public benefit or State or 10 local public benefit.

(f) CHANGE IN COBRA NOTICE .—

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(1) GENERAL NOTICE .—

13 (A) IN GENERAL.—In the case of notices 14 provided under section 4980B(f)(6) of the In-15 ternal Revenue Code of 1986, section 2206 of 16 the Public Health Service Act (42 U.S.C. 17 300bb-6), section 606 of the Employee Retire-18 ment Income Security Act of 1974 (29 U.S.C. 19 1166), or section 8905a(f)(2)(A) of title 5, 20 United States Code, with respect to eligible in-21 dividuals who become entitled to elect COBRA 22 continuation coverage under subsection (a), 23 such notices shall include an additional notifica-24 tion to the recipient of the availability of pre-25 mium assistance for such coverage under this

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section and for temporary medicaid assistance under section 602 for the remaining portion of COBRA continuation premiums.

4 (B) ALTER NATIVE NOTICE .— In the case of 5 COBRA continuation coverage to which the no-6 tice provision under such sections does not 7 apply, the Secretary of the Treasury, in consultation with the Secretary of Labor, shall, in 8 9 coordination with administrators of the group health plans (or other entities) that provide or 10 administer the COBRA continuation coverage 11 12 involved, assure the provision of such notice.

13 (C) FORM.—The requirement of the addi14 tional notification under this paragraph may be
15 met by amendment of existing notice forms or
16 by inclusion of a separate document with the
17 notice otherwise required.

18 (2) SPECIFIC REQUIREMENTS .—Each additional
19 notification under paragraph (1) shall include—

20 (A) the forms necessary for establishing
21 eligibility and enrollment in the premium assist22 ance program established under this section in
23 connection with the coverage with respect to
24 each eligible individual;

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(B) the name, address, and telephone number necessary to contact the administrator and any other person maintaining relevant information in connection with the premium assistance; and

6 (C) the following statement displayed in a 7 prominent manner:

8 "You may be eligible to receive assistance with pay-9 ment of 75 percent of your COBRA continuation coverage 10 premiums and with temporary medicaid coverage for the 11 remaining premium portion for a duration of not to exceed 12 12 months.".

(3) MODEL NOTICES.—Not later than 30 days
after the date of enactment of this Act, the Secretary of the Treasury shall prescribe models for the
additional notification required under this subsection.

18 (g) REPORTS — Beginning on January 1, 2002, and 19 annually thereafter, the Secretary of the Treasury shall 20 submit a report to Congress regarding the premium assist-21 ance program established under this section that includes 22 the following:

23 (1) The status of the implementation of the24 program.

(2) The number of eligible individuals provided
 assistance under the program as of the date of the
 report.

4 (3) The average dollar amount (monthly and
5 annually) of the premium assistance provided under
6 the program.

7 (4) The total amount of expenditures incurred
8 (with administrative expenditures noted separately)
9 under the program as of the date of the report.

10 (h) APPROP RIATION .---

(1) IN GENERAL.—Out of any funds in the
Treasury not otherwise appropriated, there is appropriated to carry out this section, such sums as are
necessary for each of fiscal years 2002 through
2006.

16 (2) OBLIGATION OF FUNDS.—This section con17 stitutes budget authority in advance of appropria18 tions Acts and represents the obligation of the Fed19 eral Government to provide for the payment of pre20 mium assistance under this section.

21 SEC. 602. STATE OPTION TO PROVIDE TEMPORARY MED22 ICAID COVERAGE FOR CERTAIN UNINSURED
23 INDIVIDUALS.

24 (a) STATE OPTION.—Notwithstanding any other pro25 vision of law, a State may elect to provide under its med-

icaid program under title XIX of the Social Security Act 1 2 medical assistance in the case of an individual who is-3 (1) an eligible individual as defined in section 4 604(4);5 (2) not eligible for COBRA continuation cov-6 erage; 7 (3) otherwise uninsured; and 8 (4) whose assets, resources, and earned or un-9 earned income (or both) do not exceed such limita-10. tions (if any) as the State may establish. 11 (b) LIMITATION OF PERIOD OF COVERAGE.-Medical assistance provided in accordance with this section shall 12 end with respect to an individual on the earlier of-13 14 (1) the date the individual is no longer unin-15 sured; or 16 (2) subject to subsection (c)(4), 12 months 17 after the date the individual first receives such as-18 sistance. 19 (c) SPECIAL RULES.—In the case of medical assist-20 ance provided under this section-21 (1) the Federal medical assistance percentage 22 under section 1905(b) of the Social Security Act (42 U.S.C. 1396d(b)) shall be the enhanced FMAP (as 23 24 defined in section 2105(b) of such Act (42 U.S.C. 25 1397ee(b)));

1 (2) a State may elect to apply any income, 2 asset, or resource limitation permitted under the 3 State medicaid plan or under title XIX of such Act; (3) the provisions of section 1916(g) of the So-4 5 cial Security Act (42 U.S.C. 13960) shall apply to 6 the provision of such assistance in the same manner 7 as the provisions of such section apply with respect 8 to individuals provided medical assistance only under (XVI) 9 of subclause (XV)or section (42)U.S.C. 10 1902(a)(10)(A)(ii)of such Act 11 1396a(a)(10)(A)(ii)); 12 (4) a State may elect to provide such assistance 13 in accordance with section 1902(a)(34) of the Social Security Act (42 U.S.C. 1396a(a)(34)) and any as-14 15 sistance provided with respect to a month described in that section shall not be included in the deter-16 17 mination of the 12-month period under subsection (b)(2);18 (5) a State may elect to make eligible for such 19 20 medical assistance a dependent spouse or children of 21 an individual eligible for medical assistance under 22 subsection (a), if such spouse or children are unin-23 sured; 24 (6) individuals eligible for medical assistance

25 under this section shall be deemed to be described

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1 in the list of individuals described in the matter pre-2 ceding paragraph (1) of section 1905(a) of such Act 3 (42 U.S.C. 1396d(a));

4 (7) a State may elect to provide such medical 5 assistance without regard to any limitation under 6 sections 401(a), 402(b), 403, and 421 of the Per-7 sonal Responsibility and Work Opportunity Rec-8 onciliation Act of 1996 (8 U.S.C. 1611(a), 1612(b), 1613, and 1631) and no debt shall accrue under an 10 affidavit of support against any sponsor of an individual who is an alien who is provided such assistance, and the cost of such assistance shall not be considered as an unreimbursed cost; and

14 (8) the Secretary of Health and Human Serv-15 ices shall not count, for purposes of section 1108(f) 16 of the Social Security Act (42 U.S.C. 1308(f)), such 17 amount of payments under this section as bears a 18 reasonable relationship to the average national pro-19 portion of payments made under this section for the 20 50 States and the District of Columbia to the pay-21 ments otherwise made under title XIX for such 22 States and District.

1	SEC. 603. STATE OPTION TO PROVIDE TEMPORARY COV-
2	ERAGE UNDER MEDICAID FOR THE UNSUB-
3	SIDIZED PORTION OF COBRA CONTINUATION
4	PREMIUMS.
5	(a) STATE OPTION.—
6	(1) IN GENERAL.—Notwithstanding any other
7	provision of law, a State may elect to provide under
8	its medicaid program under title XIX of the Social
9	Security Act medical assistance in the form of pay-
10	ment for the portion of the premium for \mathbf{COBRA}^{\dagger}
11	continuation coverage for which an eligible individual
12	does not receive a subsidy under the premium assist-
13	ance program established under section 601 in the
14	case of an eligible individual—
15	(A) who is also eligible for, and has elected
16	coverage under, COBRA continuation coverage;
17	(B) who is receiving premium assistance
18	under the program established under section
19	601; and
20	(C) whose family income does not exceed
21	200 percent of the poverty line.
22	(b) LIMITATION OF PERIOD OF COVERA GE.—Medical
23	assistance provided in accordance with this section shall
24	end with respect to an individual on the earlier of
25	(1) the date the eligible individual is no longer
26	covered under COBRA continuation coverage; or

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1 (2) 12 months after the date the eligible indi-2 vidual first receives such assistance under this sec-3 tion. 4 (c) SPECIAL RULES .--- In the case of medical assist-5 ance provided under this section-6 (1) such assistance may be provided without re-7 gard to---8 (A) whether the State otherwise has elect-9 ed to make medical assistance available for 10 COBRA premiums under section 11 1902(a)(10)(F) of the Social Security Act (42. 12 U.S.C. 1396a(a)(10)(F); or 13 (B) the conditions otherwise imposed for 14 the provision of medical assistance for such 15 COBRA premiums under clause (XII) of the 16 matter following section 1902(a)(10)(G) of the 17 Social Security Act (42)U.S.C. 18 1396a(a)(10)(G)),or paragraphs (1)(B),19 (1)(C), (1)(D), and (4) of section 1902(u) of 20 such Act (42 U.S.C. 1396a(u)); and 21 (2) paragraphs (1), (2), (4), (5), (7), and (8) 22 of subsection (c) of section 602 apply to such assist-23 ance in the same manner as such paragraphs apply 24 to the provision of medical assistance under that sec-25 tion.

1 SEC. 604. DEFINITIONS.

2 In this title:

3	(1) ADMINISTRATOR.—The term "adminis-
4	trator" has the meaning given that term in section
5	3(16)(A) of the Employee Retirement Income Secu-
6	rity Act of 1974 (29 U.S.C. 1002(16)(A)).

(2) COBRA CONTINUA TION COVERA GE.

8 (A) IN GENERA L.—The term "COBRA 9 continuation coverage" means coverage under a 10 group health plan provided by an employer pur-11 suant to title XXII of the Public Health Service 12 Act. section 4980B of the Internal Revenue 13 Code of 1986, part 6 of subtitle B of title I of the Employee Retirement Income Security Act 14 15 of 1974, or section 8905a of title 5, United 16 States Code.

(B) APPLICATION IN STATES REQUIRING
COVER AGE —Such term includes continuation
coverage provided in a State that has enacted
a law that requires such continuation coverage
even though the continuation coverage would
not otherwise be required under the provisions
of law referred to in subparagraph (A).

24 (3) ELIGIBLE INDIVIDUAL .—For purposes of
25 this section, the term "eligible individual" means
26 any individual who is a member of a group of work-

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ers certified as eligible to apply for adjustment assistance under chapter 2 of title II of the Trade Act of 1974 (19 U.S.C. 221, et seq.).

(4) FEDERAL PUBLIC BENEFIT.—The term
"Federal public benefit" has the meaning given that
term in section 401(c) of the Personal Responsibility
and Work Opportunity Reconciliation Act of 1996 (8
U.S.C. 1611(c)).

(5) GROUP HEALTH PLAN.—The term "group health plan" has the meaning given that term in section 2791(a) of the Public Health Service Act (42 U.S.C. 300gg–91(a)), section 607(1) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1167(1)), and section 4980B(g)(2) of the Internal Revenue Code of 1986.

16 (6) HEALTH INSURANCE COVERA GE.—The term
17 "health insurance coverage" has the meaning given
18 that term in section 2791(b)(1) of the Public Health
19 Service Act (42 U.S.C. 300gg-91(b)(1)).

20 (7) MULTIEMP LOYER PLAN.—The term "multi21 employer plan" has the meaning given that term in
22 section 3(37) of the Employee Retirement Income
23 Security Act of 1974 (29 U.S.C. 1002(37)).

24 (8) POVERT Y LINE.—The term "poverty line"
25 has the meaning given that term in section

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1	2110(c)(5) of the Social Security Act (42 U.S.C.
2	1397jj(c)(5)).
3	(9) STATE.—The term "State" has the mean-
4	ing given such term for purposes of title XIX of the
5	Social Security Act (42 U.S.C. 1396 et seq.).
6	(10) STATE OR LOCAL PUBLIC BENEFIT.—The
7	term "State or local public benefit" has the meaning
8	given that term in section 411(c) of the Personal
9 .	Responsibility and Work Opportunity Reconciliation
10	Act of 1996 (8 U.S.C. 1621(c)).
11	(11) UNINSURED .—
12	(A) IN GENERAL.—The term "uninsured"
13	means, with respect to an individual, that the
14	individual is not covered under—
15	(i) a group health plan;
16 [°]	(ii) health insurance coverage; or
17	(iii) a program under title XVIII,
18	XIX, or XXI of the Social Security Act
19	(other than under such title XIX pursuant
20	to section 602).
21	(B) EXCLUSION .—Such coverage under
22	clause (i) or (ii) shall not include coverage con-
23	sisting solely of coverage of excepted benefits
24	(as defined in section 2791(c) of the Public
25	Health Service Act (42 U.S.C. 300gg-91(c)).

1 TITLEVII—CONFORMING2AMENDMENTSAND3TIVE DATE

4 SEC. 701. CONFORMING AMENDMENTS.

5 (a) AMENDMENTS TO THE TRADE ACT OF 1974.— 6 (1) ASSISTANCE TO INDUSTRIES.—Section 265 7 of the Trade Act of 1974 (19 U.S.C. 2355) is 8 amended by striking "certified as eligible to apply 9 for adjustment assistance under sections 231 or 251", and inserting "certified as eligible for trade 10 11 adjustment assistance benefits under section 231, or as eligible to apply for adjustment assistance under 12 13 section 251".

14 (2) GENERAL ACCOUNTING OFFICE REPORT.—
15 Section 280(a) of the Trade Act of 1974 is amended
16 by striking "January 31, 1980" and inserting "Jan17 uary 31, 2004".

18 (3) JUDICIAL REVIEW .— Section 284(a) of the Trade Act of 1974 (19 U.S.C. 2395(a)) is amended 19 20 by striking "under section 223 or section 250(c)" and all that follows through "the Secretary of Com-21 merce under section 271" and inserting "under sec-22 23 tion 231, a firm or its representative, or any other 24 interested domestic party aggrieved by a final deter-25 mination of the Secretary of Commerce under sec-

1 TITLEVII—CONFORMING2AMENDMENTSAND3TIVE DATE

4 SEC. 701. CONFORMING AMENDMENTS.

5 (a) AMENDMENTS TO THE TRADE ACT OF 1974.— 6 (1) ASSISTANCE TO INDUSTRIES .— Section 265 of the Trade Act of 1974 (19 U.S.C. 2355) is 7 amended by striking "certified as eligible to apply 8 9 for adjustment assistance under sections 231 or 251", and inserting "certified as eligible for trade 10 adjustment assistance benefits under section 231, or 11 as eligible to apply for adjustment assistance under 12 13 section 251".

14 (2) GENERAL ACCOUNTING OFFICE REPORT.—
15 Section 280(a) of the Trade Act of 1974 is amended
16 by striking "January 31, 1980" and inserting "January 31, 2004".

(3) JUDICIAL REVIEW.—Section 284(a) of the 18 Trade Act of 1974 (19 U.S.C. 2395(a)) is amended 19 by striking "under section 223 or section 250(c)" 20 and all that follows through "the Secretary of Com-21 merce under section 271" and inserting "under sec-22 tion 231, a firm or its representative, or any other 23 interested domestic party aggrieved by a final deter-24 mination of the Secretary of Commerce under sec-25

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1	tion 251, a farmer aggrieved by a determination of
2	the Secretary of Agriculture under section 292, a
3	fisherman aggrieved by a determination of the Sec-
4	retary of Commerce under section 229A, or a com-
5	munity or any other interested domestic party ag-
6	grieved by a final determination of the Director of
7	the Office of Community Trade Adjustment under
8	section 273".
9	(4) TERMINATION.—Section 285 of the Trade
10	Act of 1974 is amended to read as follows:
11	"SEC. 285. TERMINATION.
. 12	"(a) Assista nce for Worker s
13	"(1) IN GENE RAL.—Except as provided in para-
13	"(1) IN GENE RAL.—Except as provided in para-
13	"(1) IN GENE RAL Except as provided in para- graph (2), trade adjustment assistance, vouchers, al-
13 14 15	"(1) IN GENE RAL.—Except as provided in para- graph (2), trade adjustment assistance, vouchers, al- lowances, and other payments or benefits may not be
13 14 15 16	"(1) IN GENE RAL.—Except as provided in para- graph (2), trade adjustment assistance, vouchers, al- lowances, and other payments or benefits may not be provided under chapter 2 after September 30, 2006.
13 14 15 16 17	 "(1) IN GENE RAL — Except as provided in paragraph (2), trade adjustment assistance, vouchers, allowances, and other payments or benefits may not be provided under chapter 2 after September 30, 2006. "(2) EXCEPTION .— Notwithstanding subsection
13 14 15 16 17 18	 "(1) IN GENE RAL — Except as provided in paragraph (2), trade adjustment assistance, vouchers, allowances, and other payments or benefits may not be provided under chapter 2 after September 30, 2006. "(2) EXCEPTION — Notwithstanding subsection (a)(1), a worker shall continue to receive trade ad-
13 14 15 16 17 18 19	 "(1) IN GENE RAL — Except as provided in paragraph (2), trade adjustment assistance, vouchers, allowances, and other payments or benefits may not be provided under chapter 2 after September 30, 2006. "(2) EXCEPTION.—Notwithstanding subsection (a)(1), a worker shall continue to receive trade adjustment assistance benefits and other benefits
13 14 15 16 17 18 19 20	"(1) IN GENE RAL — Except as provided in para- graph (2), trade adjustment assistance, vouchers, al- lowances, and other payments or benefits may not be provided under chapter 2 after September 30, 2006. "(2) EXCEPTION.—Notwithstanding subsection (a)(1), a worker shall continue to receive trade ad- justment assistance benefits and other benefits under chapter 2 for any week for which the worker
13 14 15 16 17 18 19 20 21	"(1) IN GENE RAL.—Except as provided in para- graph (2), trade adjustment assistance, vouchers, al- lowances, and other payments or benefits may not be provided under chapter 2 after September 30, 2006. "(2) EXCEPTION.—Notwithstanding subsection (a)(1), a worker shall continue to receive trade ad- justment assistance benefits and other benefits under chapter 2 for any week for which the worker meets the eligibility requirements of that chapter, if

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1	. "(B) is otherwise eligible to receive trade
2	adjustment assistance benefits under chapter 2.
3	"(b) Other Assista nce
4	"(1) ASSISTANCE FOR FIRMS .— Technical as-
5	sistance may not be provided under chapter 3 after
6	September 30, 2006.
7	"(2) ASSISTA NCE FOR COMMUNITIES Tech-
8	nical assistance and other payments may not be pro-
9 .	vided under chapter 4 after September 30, 2006.".
10	(5) TABLE OF CONTENTS.—
11	(A) IN GENERA L.—The table of contents
12	for chapters 2, 3, and 4 of title II of the Trade
13	Act of 1974 is amended to read as follows:
	"Chapter 2—Adjustment Assistance for Workers
	·
	 "SUBCHAP TER A—GENERAL PROVISIONS "Sec. 221. Definitions. "Sec. 222. Agreements with States. "Sec. 223. Administration absent State agreement. "Sec. 224. Data collection; evaluations; reports. "Sec. 225. Study by Secretary of Labor when International Trade Commission begins investigation.
	"SUBCHAP TER B-CERTI FICAT IONS
	"Sec. 231. Certification as adversely affected workers. "Sec. 232. Benefit information to workers.
	"SUBCHAP TER C-PROGRAM BENEFITS
	"PART I—GENERAL PROVISIONS
	"Sec. 234. Comprehensive assistance.
	"PART II—TRADE ADJUST MENT ALLOWANCES
	"Sec. 235. Qualifying requirements for workers. "Sec. 236. Weekly amounts. "Sec. 237. Limitations on trade adjustment allowances. "Sec. 238. Application of State laws.

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"PART III-EMPLOYMENT SERVICES, TRAINING, AND OTHER ALLOWANCES

- "Sec. 239. Employment services.
- "Sec. 240. Training.
- "Sec. 241. Job search allowances.
- "Sec. 242. Relocation allowances.
- "Sec. 243. Supportive services.

"SUBCHAP TER D-PAYMENT AND ENFORCEMENT PROVISIONS

- "Sec. 244. Payments to States.
- "Sec. 245. Liabilities of certifying and disbursing officers.
- "Sec. 246. Fraud and recovery of overpayments.
- "Sec. 247. Criminal penalties.
- "Sec. 248. Authorization of appropriations.
- "Sec. 249. Regulations.
- "Sec. 250. Subpoena power.

"CHAPTER 3-TRADE ADJUSTMENT ASSISTANCE FOR FIRMS

- "Sec. 251. Petitions and determinations.
- "Sec. 252. Approval of adjustment proposals.
- "Sec. 253. Technical assistance.
- "Sec. 254. Financial assistance.
- "Sec. 255. Conditions for financial assistance.
- "Sec. 256. Delegation of functions to Small Business Administration; authorization of appropriations.
- "Sec. 257. Administration of financial assistance.
- "Sec. 258. Protective provisions.
- "Sec. 259. Penalties.
- "Sec. 260. Suits.
- "Sec. 261. Definition of firm.
- Dec. 201. Definition of firm.
- "Sec. 262. Regulations.
- "Sec. 264. Study by Secretary of Commerce when International Trade Commission begins investigation; action where there is affirmative finding.
- "Sec. 265. Assistance to industries.

"CHAPTER 4-COMMUNITY ECONOMIC ADJUSTMENT

"Sec. 271. Definitions.

- "Sec. 272. Office of Community Trade Adjustment.
- "Sec. 273. Notification and certification as an eligible community.
- "Sec. 274. Community Economic Development Coordinating Committee.
- "Sec. 275. Community economic adjustment advisors.
- "Sec. 276. Strategic plans.
- "Sec. 277. Grants for economic development.
- "Sec. 278. Authorization of appropriations.
- "Sec. 279. General Provisions.".
- (B) CHAPTERS 6 AND 7.—The table of
 contents for title II of the Trade Act of 1974,
 as amended by subparagraph (A), is amended

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by inserting after the items relating to chapter

5 the following:

"CHAPTER 6-ADJUSTMENT ASSISTANCE FOR FARMERS

"Sec. 291. Definitions.

"Sec. 292. Petitions; group eligibility.

"Sec. 293. Determinations by Secretary.

"Sec. 294. Study by Secretary when International Trade Commission begins investigation.

"Sec. 295. Benefit information to agricultural commodity producers.

"Sec. 296. Qualifying requirements for agricultural commodity producers.

"Sec. 297. Fraud and recovery of overpayments.

"Sec. 298. Authorization of appropriations.

"CHAPTER 7-ADJUSTMENT ASSISTANCE FOR FISHERMEN

"Sec. 299. Definitions.

"Sec. 299A. Petitions; group eligibility.

"Sec. 299B. Determinations by Secretary.

"Sec. 299C. Study by Secretary when International Trade Commission begins investigation.

"Sec. 299D. Benefit information to producers.

"Sec. 299E. Qualifying requirements for producers.

"Sec. 299F. Fraud and recovery of overpayments.

"Sec. 299G. Authorization of appropriations.".

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(b) INTER NAL REVENU E CODE .---

- 4 (1) ADJUSTED GROSS INCOME .—Section 5 62(a)(12) of the Internal Revenue Code of 1986 (re-6 lating to the definition of adjusted gross income) is 7 amended by striking "trade readjustment allowances 8 under section 231 or 232" and inserting "trade ad-9 justment allowances under section 235 or 236".
 - (2) FEDERAL UNE MPLOYMENT .----

11 (A) IN GENER AL.—Section 3304(a)(8) of
12 the Internal Revenue Code of 1986 (relating to
13 the approval of State unemployment insurance
14 laws) is amended to read as follows:

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1	"(8) compensation shall not be denied to an in-
2	dividual for any week because the individual is in
3	training with the approval of the State agency, or in
4	training approved by the Secretary of Labor pursu-
5	ant to chapter 2 of title II of the Trade Act of 1974
6	(or because of the application, to any such week in
7	training, of State law provisions relating to avail-
8	ability for work, active search for work, or refusal to
· 9	accept work);".
10	(B) EFFECTIVE DATE.—
11	(i) IN GENER AL.—Except as provided
12	in clause (ii), the amendments made by
13	this paragraph shall apply in the case of
14	compensation paid for weeks beginning on
15	or after the date that is 90 days after the
16	date of enactment of this Act.
17	(ii) MEETING OF STATE LEGISLA -
18	TURE
- 19	(I) IN GENERAL.—If the Sec-
20	retary of Labor identifies a State as
21	requiring a change to its statutes or
22	regulations in order to comply with
23	the amendments made by subpara-
24	graph (A), the amendments made by
25	subparagraph (A) shall apply in the

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1 case of compensation paid for weeks 2 beginning after the earlier of-3 (aa) the date the State 4 changes its statutes or regula-5 tions in order to comply with the 6 amendments made by this sec-7 tion; or 8 (bb) the end of the first ses-9 sion of the State legislature 10 which begins after the date of en-11 actment of this Act or which 12 began prior to such date and re-13 mained in session for at least 25 14 calendar days after such date: 15 except that in no case shall the 16 amendments made by this Act apply 17 before the date described in clause (i). 18 (II) SESSION DEFINED .- In this 19 clause, the term "session" means a 20 regular, special, budget, or other ses-21 sion of a State legislature. 22 (c) Amendments to Title 28.— 23 (1)CIVIL ACTIONS AGAINST THE UNITED 24 STATES.—Section 1581(d) of title 28, United States 25 Code, is amended- -

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1	(A) in paragraph (1), by striking "section
2	223" and inserting "section 231"; and
3	(B) in paragraph (3), by striking "section
4	271" and inserting "section 273".
5	(2) PERSONS ENTITLED TO COMMENCE A CIVIL
6	ACTION Section 2631 of title 28, United States
7	Code, is amended—
8	(A) by amending subsection $(d)(1)$ to read
9	as follows:
10	"(d)(1) A civil action to review any final determina-
11	tion of the Secretary of Labor under section 231 of the
12	Trade Act of 1974 with respect to the certification of
13	workers as adversely affected and eligible for trade adjust-
14	ment assistance under that Act may be commenced by a
15	worker, a group of workers, a certified or recognized
16	union, or an authorized representative of such worker or
17	group, that petitions for certification under that Act and
18	is aggrieved by the final determination."; and
19	(B) in subsection (d)(3), by striking "Sec-
20	retary of Commerce under section 271" and in-
21	serting "Director of the Office of Community
22	Trade Adjustment under section 273".
23	(3) TIME FOR COMMENCEMENT OF ACTION
24	Section 2636(d) of title 28, United States Code, is
25	amended by striking "under section 223 of the

1 Trade Act of 1974 or a final determination of the Secretary of Commerce under section 251 or section 2 271 of such Act" and inserting "under section 231 3 4 of the Trade Act of 1974, a final determination of the Secretary of Commerce under section 251 of 5 6 that Act, or a final determination of the Director of the Office of Community Trade Adjustment under 7 8 section 273 of that Act".

9 (4) SCOPE AND STANDARD OF REVIEW.—Section 2640(c) of title 28, United States Code, is 10 amended by striking "under section 223 of the 11 12 Trade Act of 1974 or any final determination of the Secretary of Commerce under section 251 or section 13 271 of such Act" and inserting "under section 231 14 of the Trade Act of 1974, a final determination of 15 16 the Secretary of Commerce under section 251 of that Act, or a final determination of the Director of 17 18 the Office of Community Trade Adjustment under 19 section 273 of that Act".

(5) RELIEF — Section 2643(c)(2) of title 28,
United States Code, is amended by striking "under
section 223 of the Trade Act of 1974 or any final
determination of the Secretary of Commerce under
section 251 or section 271 of such Act" and inserting "under section 231 of the Trade Act of 1974,

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1 a final determination of the Secretary of Commerce 2 under section 251 of that Act, or a final determina-3 tion of the Director of the Office of Community 4 Trade Adjustment under section 273 of that Act". 5 TO THE FOOD STAMP ACT OF (d) AMENDMENT 6 1977.—Section 6(0)(1)(B) of the Food Stamp Act of 1977 (7 U.S.C. 2015(0)(1)(B)) is amended by striking "section .7 236" and inserting "section 240". 8

9 TITLE VIII—SAVINGS PROVI-10 SIONS AND EFFECTIVE DATE

10 SIONS AND EFFECTIVE

11 SEC. 801. SAVINGS PROVISIONS.

(a) PROCE EDINGS NOT AFFECTED .--

(1) IN GENERAL.—The provisions of this Act 13 <u>- 14</u> shall not affect any petition for certification for ben-15 efits under chapter 2 of title II of the Trade Act of 1974 that is in effect on September 30, 2001. De-16 17 terminations shall be issued, appeals shall be taken 18 therefrom, and payments shall be made under those 19 determinations, as if this Act had not been enacted, 20 and orders issued in any proceeding shall continue 21 in effect until modified, terminated, superseded, or 22 revoked by a duly authorized official, by a court of 23 competent jurisdiction, or by operation of law.

24 (2) MODIFICATION OR DISCONTINUANCE.
25 Nothing in this subsection shall be deemed to pro-

hibit the discontinuance or modification of any pro ceeding under the same terms and conditions and to
 the same extent that the proceeding could have been
 discontinued or modified if this Act had not been en acted.

6 (b) SUITS NOT AFFECTED — The provisions of this 7 Act shall not affect any suit commenced before October 8 1, 2001, and in all those suits, proceedings shall be had, 9 appeals taken, and judgments rendered in the same man-10 ner and with the same effect as if this Act had not been 11 enacted.

12 (c) NONABA TEMENT OF ACTIONS — No suit, action, 13 or other proceeding commenced by or against the Federal 14 Government, or by or against any individual in the official 15 capacity of that individual as an officer of the Federal 16 Government, shall abate by reason of enactment of this 17 Act.

18 SEC. 802. EFFECTIVE DATE.

(a) IN GENERAL.—Except as otherwise provided in
sections 401(b), 501(b), and 701(b)(2)(B), and subsection
(b) of this section, the amendments made by this Act shall
apply to—

23 (1) petitions for certification filed under chapter
24 2 or 3 of title II of the Trade Act of 1974 on or

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after the date that is 90 days after the date of enactment of this Act;

(2) petitions for certification filed under chapter 2 or 3 of title II of the Trade Act of 1974 before the date that is 90 days after the date of enactment of this Act, that are pending on such date; and

7 (3) certifications for assistance under chapter 4
8 of title II of the Trade Act of 1974 issued on or
9 after the date that is 90 days after the date of en10 actment of this Act.

11 (b) WORKER'S CERTIFIED AS ELIGIBLE BEFORE EF-FECTIVE DATE.—Notwithstanding subsection (a), a workas 12 er shall continue to receive (or be eligible to receive) trade 13 adjustment assistance and other benefits under chapter 2 r 14 of title II of the Trade Act of 1974, as in effect on the 15 16 day before the effective date of this Act, for any week for which the worker meets the eligibility requirements of such 17 chapter II as in effect on such date, if on or before such 18 19 date, the worker-

20 (1) was certified as eligible for trade adjust21 ment assistance benefits under such chapter as in
22 effect on such date; and

23 (2) would otherwise be eligible to receive trade
24 adjustment assistance benefits under such chapter
25 as in effect on such date.

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107th CONGRESS 1st Session

Calendar No. __ H.R. 3009

[Report No. 107-___]

IN THE SENATE OF THE UNITED STATES

NOVEMBER _____ (legislative day, _____), 2001 Reported by Mr. BAUCUS, with an amendment [Omir the part struck through and insert the part printed in italic]

A BILL

- To extend the Andean Trade Preference Act, to grant additional trade benefits under that Act, and for other purposes:
- Be it enacted by the Senate and House of Representa tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Andean Trade Pro-5 motion and Drug Eradication Act".

6 SEC. 2. FINDINGS.

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Congress makes the following findings:

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(1) Since the Andean Trade Preference Act was enacted in 1991, it has had a positive impact on United States trade with Bolivia, Colombia, Ecuador, and Peru. Two-way trade has doubled, with the United States serving as the leading source of imports and leading export market for each of the Andean beneficiary countries. This has resulted in increased jobs and expanded export opportunities in both the United States and the Andean region.

10 (2) The Andean Trade Preference Act has been 11 a key element in the United States counternarcotics 12 strategy in the Andean region, promoting export di-13 versification and broad-based economic development 14 that provides sustainable economic alternatives to 15 drug-crop production, strengthening the legitimate 16 economies of Andean countries and creating viable 17 alternatives to illicit trade in coca.

18 (3) Notwithstanding the success of the Andean
19 Trade Preference Act. the Andean region remains
20 threatened by political and economic instability and
21 fragility, vulnerable to the consequences of the drug
22 war and fierce global competition for its legitimate
23 trade.

24 (4) The continuing instability in the Andean re 25 gion poses a threat to the security interests of the

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1 United States and the world. This problem has been 2 partially addressed through foreign aid, such as Plan Colombia, enacted by Congress in 2000. However, foreign aid alone is not sufficient. Enhancement of legitimate trade with the United States provides an alternative means for reviving and stabilizing the economies in the Andean region.

(5) The Andean Trade Preference Act constitutes a tangible commitment by the United States to the promotion of prosperity, stability, and democracy in the beneficiary countries.

(6) Renewal and enhancement of the Andean Trade Preference Act will bolster the confidence of domestic private enterprise and foreign investors in the economic prospects of the region, ensuring that legitimate private enterprise can be the engine of economic development and political stability in the region.

19 (7) Each of the Andean beneficiary countries is 20 committed to conclude negotiation of a Free Trade 21 Area of the Americas by the year 2005; as a means 22 of enhancing the economic security of the region.

23 (8) Temporarily enhancing trade benefits for 24 Andean beneficiary countries will promote the 25 growth of free enterprise and economic opportunity

in these countries and serve the security interests of 1 2 the United States, the region, and the world. 3 SEC. 3. ARTICLES ELIGIBLE FOR PREFERENTIAL TREAT-4 MENT. (a) ELIGIBILITY OF CERTAIN ARTICLES .- Section 5 204 of the Andean Trade Preference Act (19 U.S.C. 6 3203) is amended— 7 8 (1) by striking subsection (c) and redesignating 9 subsections (d) through (g) as subsections (e) 10 through (f), respectively; and 11 (2) by amending subsection (b) to read as fol-12 lows: 13 - "(b) Exceptions and Special Rules.-"(1) CERTAIN ARTICLES THAT ARE NOT IM-14 PORT-SENSITIVE. The President may proclaim 15 16 duty-free treatment under this title for any article 17 described in subparagraph (A), (B), (C), or (D) that 18 is the growth, product, or manufacture of an 19 ATPDEA beneficiary country and that meets the re-20 quirements of this section, if the President deter-21 mines that such article is not import-sensitive in the 22 context of imports from ATPDEA beneficiary coun-23 tries: 24 "(A) Footwear not designated at the time

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of the effective date of this Act as eligible for

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the purpose of the generalized system of preferences under title V of the Trade Act of 1974. "(B) Petroleum, or any product derived from petroleum, provided for in headings 2709 and 2710 of the HTS. "(C) Watches and watch parts (including eases, bracelets and straps), of whatever type including, but not limited to, mechanical, quartz digital or quartz analog, if such watches or watch parts contain any material which is the product of any country with respect to which HTS column 2 rates of duty apply. "(D) Handbags, luggage, flat goods, work gloves, and leather wearing apparel that were

gloves, and leather wearing apparel that were not designated on August 5, 1983, as eligible articles for purposes of the generalized system of preferences under title V of the Trade Act of 1971.

19 "(2) EXCLUSIONS. Subject to paragraph (3),
 20 duty-free treatment under this title may not be ex 21 tended to—

"(A) textiles and apparel articles which were not eligible articles for purposes of this title on January 1, 1994, as this title was in effect on that date:

1 "(B) rum and tufia classified in sub-2 heading 2208.40 of the HTS; or 3 "(C) sugars, syrups, and sugar-containing 4 products subject to over-quota duty rates under 5 applicable tariff-rate quotas. 6 "(3) APPAREL ARTICLES .---7 "(A) IN GENERAL-Apparel articles that 8 are imported directly into the customs territory 9 of the United States from an ATPDEA bene-10 ficiary country shall enter the United States 11 free of duty and free of any quantitative restric-12 tions, limitations, or consultation levels, but 13 only if such articles are described in subpara-14 graph (B). 15 "(B) COVERED ARTICLES.—The apparel 16 articles referred to in subparagraph (A) are the following: 17 18 "(i) APPAREL ARTICLES ASSEMBLED 19 FROM PRODUCTS OF THE UNITED STATES 20 AND ATPDEA BENEFICIARY COUNTRIES OR 21 PRODUCTS NOT AVAILABLE IN COMMER-22 CLAE QUANTITIES .- Apparel articles sewn 23 or otherwise assembled in 1 or more 24 ATPDEA beneficiary countries, or the 25 United States, or both, exclusively from

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1	any one or any combination of the fol-
2	lowing:
3	"(I) Fabrics or fabric compo-
4	nents formed, or components knit-to-
. 5	shape, in the United States, from
6	yarns formed in the United States or
7	1 or more ATPDEA beneficiary coun-
. 8	tries (including fabries not formed
9	from yarns, if such fabrics are classi-
10	fiable under heading 5602 or 5603 of
11	the HTS and are formed in the
12	United States).
13	"(II) Fabrics or fabric compo-
14	nents formed or components knit-to-
15	shape, in 1 or more ATPDEA bene-
16	ficiary countries, from yarns formed
17	in 1 or more ATPDEA beneficiary
18	countries, if such fabries (including
19	fabries not formed from yarns, if such
20	fabrics are classifiable under heading
21	5602 or 5603 of the HTS and are
22	formed in 1 or more ATPDEA bene-
23	ficiary countries) or components are
24	in chief weight of llama or alpaca.

1	"(III) Fabrics or yarn that is not
2	tormed in the United States or in one
3	or more ATPDEA beneficiary coun-
. 4	tries, to the extent that apparel arti-
. 5	cles of such fabrics or yarn would be
6	eligible for preferential treatment.
7	without regard to the source of the
8 .	fabrics or yarn, under Annex 401 of
.9	the NAFTA.
- 10	"(ii) ADDITIONAL FABRICS At the
11	request of any interested party, the Presi-
12	dent is authorized to proclaim additional
13	fabrics and yarns as eligible for pref-
14	erential treatment under clause (i)(III)
	n na transference and transfer
16	"(I) the President determines
17	that such fabries or yarns cannot be
18	supplied by the domestic industry in
19	commercial quantities in a timely
20	manner;
21	"(II) the President has obtained
22	advice regarding the proposed action
23	from the appropriate advisory com-
24	mittee established under section 135
25	of the Trade Act of 1974 (19 U.S.C.

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2155) and the United States International Trade Commission;

"(III) within 60 days after the request, the President has submitted a report to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate that sets forth the action proposed to be proclaimed and the reasons for such action, and the advice obtained under subclause (II);

(IV) a period of 60 calendar days, beginning with the first day on which the President has met the requirements of subclause (III), has expired; and

"(V) the President has consulted with such committees regarding the proposed action during the period referred to in subclause (III).

^{••}(iii) Apparel articles assembled in t or more atpdea deneficiary countries from regional fadrics or regional components.---(I) Subject to

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the limitation set forth in subclause (II), apparel articles sewn or otherwise assembled in 1 or more ATPDEA beneficiary countries from fabrics or from fabric components formed or from components knitto-shape, in 1 or more ATPDEA beneficiary countries, from varns formed in the United States or 1 or more ATPDEA benefficiary countries (including fabries not formed from varns, if such fabrics are classifiable under heading 5602 or 5603 of the HTS and are formed in 1 or more ATPDEA beneficiary countries), whether or not the apparel articles are also made from any of the fabrics; fabric components formed, or components knit-to-shape described in clause (i). "(II) The preferential treatment referred to in subclause (I) shall be extended in the 1-year period beginning December 1; 2001, and in each of the \bar{a} succeeding 1-year periods, to imports of apparel arti-

eles in an amount not to exceed the appli-

eable percentage of the aggregate square

meter equivalents of all apparel articles im-

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ported into the United States in the preceding 12-month period for which data are available.

(III) For purposes of subclause (II),
the term 'applicable percentage' means 3
percent for the 1-year period beginning
December 1, 2001, increased in each of the
5 succeeding 1-year periods by equal increments, so that for the period beginning
December 1, 2005, the applicable percentage
age does not exceed 6 percent.

"(iv) HANDLOOMED, HANDMADE, AND FOLKLORE ARTICLES.—A handloomed, handmade, or folklore article of an ATPDEA beneficiary country identified under subparagraph (C) that is certified as such by the competent authority of such beneficiary country.

"(v) SPECIAL RULES .-

"(I) EXCEPTION FOR FINDINGS AND TRIMMINGS.—An article otherwise eligible for preferential treatment under this paragraph shall not be ineligible for such treatment because the article contains findings or trimmings

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of foreign origin, if such findings and trimmings do not exceed 25 percent of the cost of the components of the assembled product. Examples of findings and trimmings are sewing thread. hooks and eyes, snaps, buttons, bow buds', decorative lace, trim, elastic strips, zippers, including zipper tapes and labels, and other similar products. "(II) CERTAIN INTERLINING .----(aa) An article otherwise eligible for preferential treatment under this paragraph shall not be ineligible for such treatment because the article contains certain interlinings of foreign origin, if the value of such interlinings (and any findings and trimmings) does not exceed 25 percent of the cost of the components of the assembled article. "(bb) Interlinings eligible for the treatment described in division (aa) include only a chest type plate, 'hymo'

piece, or 'sleeve header', of woven or

weft-inserted warp knit construction

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and of coarse animal hair or manmade filaments:

"(ce) The treatment described in this subclause shall terminate if the President makes a determination that United States manufacturers are producing such interlinings in the United States in commercial quantities.

"(III) DE MINIMIS RULE.—An article that would otherwise be incligible for preferential treatment under this subparagraph because the article contains fibers or yarns not wholly formed in the United States or in one or more ATPDEA beneficiary countries shall not be incligible for such treatment if the total weight of all such fibers or yarns is not more than 7 percent of the total weight of the good.

"(C) HANDLOOMED, HANDMADE, AND FOLKLORE ARTICLES.—For purposes of subparagraph (B)(iv), the President shall consult with representatives of the ATPDEA beneficiary countries concerned for the purpose of

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identifying particular textile and apparel goods that are mutually agreed upon as being handloomed, handmade, or folklore goods of a kind described in section 2.3(a), (b), or (c) of the Annex or Appendix 3.1.B.11 of the Annex. "(D) PENALTIES FOR TRANSSHIPMENT. "(i) PENALTIES FOR EXPORTERS.---If the President determines, based on sufficient evidence, that an exporter has engaged in transshipment with respect to apparel articles from an ATPDEA beneficiary country, then the President shall denv all benefits under this title to such exporter, and any successor of such exporter, for a period of 2 years. "(ii) PENALTIES FOR COUNTRIES.-Whenever the President finds, based on sufficient evidence, that transshipment has occurred, the President shall request that the ATPDEA beneficiary country or countries through whose territory the transshipment has occurred take all necessary and appropriate actions to prevent such transshipment. If the President determines

that a country is not taking such actions,

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1 the President shall reduce the quantities of 2 apparel articles that may be imported into 3 the United States from such country by 4 the quantity of the transshipped articles 5 multiplied by 3, to the extent consistent with the obligations of the United States under the WTO. "(iii) TRANSSHIPMENT DESCRIBED. Transshipment within the meaning of this subparagraph has occurred when preferential treatment under subparagraph (A) has been claimed for an apparel article on the basis of material false information concerning the country of origin, manufacture, processing, or assembly of the article or any of its components. For purposes of this clause, false information is material if disclosure of the true information would mean or would have meant that the article is or was incligible for preferential treatment under subparagraph (A). "(E) BHATERAL EMERGENCY ACTIONS.— "(i) IN (HENERAL.—The President may take bilateral emergency tariff actions of a kind described in section 4 of the

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1	Annex with respect to any apparel article
2	imported from an ATPDEA beneficiary
3	country if the application of tariff treat-
4	ment under subparagraph (A) to such arti-
5	cle results in conditions that would be
6	cause for the taking of such actions under
7	such section 4 with respect to a like article
8	described in the same 8-digit subheading
9	of the HTS that is imported from Mexico.
10	"(ii) Rules relating to bilateral
11	EMERGENCY ACTION.—For purposes of ap-
12	plying bilateral emergency action under
13	this subparagraph
14	"(I) the requirements of para-
.15	graph (5) of section 4 of the Annex
16	(relating to providing compensation)
17	shall not apply;
18	"(II) the term 'transition period'
19	in section 4 of the Annex shall mean
20	the period ending December 31, 2006;
21	and
. 22	"(III) the requirements to con-
23	sult specified in section 4 of the
24	Annex shall be treated as satisfied if
25	the President requests consultations

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	1	with the ATPDEA beneficiary country
	2	in question and the country does not
	3	agree to consult within the time pe-
	4	riod specified under section 4.
	5	"(4) CUSTOMS PROCEDURES
	6	"(A) IN GENERAL.—
	7	*(i) Reculations Any importer
	8	that claims preferential treatment under
	9	paragraph (1) or (3) shall comply with
	10	customs procedures similar in all material
. izr. 141	11	respects to the requirements of Article
	12	502(1) of the NAFTA as implemented
·	13	pursuant to United States law, in accord-
	14	ance with regulations pronulgated by the
	15	Secretary of the Treasury.
	16	"(ii) DETERMINATION
	17	"(I) IN GENERAL. In order to
	18	qualify for the preferential treatment
	19	under paragraph (1) or (3) and for a
	20	Certificate of Origin to be valid with
	21	respect to any article for which such
	, 22	treatment is claimed, there shall be in
-	23	effect a determination by the Presi-
	24	dent that each country described in
	25	subclause (II)—

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"(aa) has implemented and follows: or

"(bb) is making substantial progress toward implementing and following,

procedures and requirements similar in all material respects to the relevant procedures and requirements under chapter 5 of the NAFTA:

<u>"(II)</u> COUNTRY DESCRIBED.—A country is described in this subclause if it is an ATPDEA beneficiary country.—

"(aa) from which the article is exported; or

"(bb) in which materials used in the production of the article originate or in which the article or such materials undergo production that contributes to a claim that the article is eligible for preferential treatment under paragraph (1) or (3).

"(B) CENTIFICATE OF ORIGIN.—The Certificate of Origin that otherwise would be re-

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1 quired pursuant to the provisions of subpara-2 graph (A) shall not be required in the case of 3 an article imported under paragraph (1) or (3) 4 if such Certificate of Origin would not be re-5 quired under Article 503 of the NAFTA (as im-6 plemented pursuant to United States law), if 7 the article were imported from Mexico. 8 "(5) DEFINITIONS.-In this subsection-9 "(A) ANNEX. The term 'the Annex' 10 means Annex 300-B of the NAFTA. 11 "(B) ATPDEA BENEFICIARY COUNTRY-The term ATPDEA beneficiary country means 12 13 any beneficiary country, as defined in section 203(a)(1) of this title, which the President des-14 ignates as an ATPDEA beneficiary country, 15 16 taking into account the criteria contained in 17 subsections (e) and (d) of section 203 and other appropriate criteria, including the following: "(i) Whether the beneficiary country has demonstrated a commitment to-"(I) undertake its obligations under the WTO, including those agreements listed in section 101(d) of the Uruguay Round Agreements Act,

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on or ahead of schedule; and

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"(II) participate in negotiations

toward the completion of the FT.L1 3 or another free trade agreement. 4 "(ii) The extent to which the country 5 provides protection of intellectual property 6 rights consistent with or greater than the protection afforded under the Agreement 7 8 on Trade-Related Aspects of Intellectual 9 Property Rights described in section 10 101(d)(15) of the Uruguay Round Agree-11 ments Act. 12 "(iii) The extent to which the country 13 provides internationally recognized worker 14 rights, including-15 "(I) the right of association; 16 "(II) the right to organize and 17 bargain collectively; "(III) a prohibition on the use of any form of forced or compulsory labor: "(IV) a minimum age for the employment of children; and ···(V) acceptable conditions of work with respect to minimum wages,

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1 hours of work, and occupational safe-2 ty and health; 3 "(iv) Whether the country has imple-4 mented its commitments to climinate the 5 worst forms of child labor, as defined in section 507(6) of the Trade Act of 1974. 6 7... :-(v) The extent to which the country 8 has met the counternarcotics certification 9 criteria set forth in section 490 of the For-10 eign Assistance Act of 1961 (22 U.S.C. H 2291j) for eligibility for United States as-12 sistance. . 13 . . "(vi) The extent to which the country 14 has taken steps to become a party to and 15 implements the Inter-American Convention 16 Against Corruption. 17 "(vii) The extent to which the 18 country-19 "(I) applies transparent, non-20 discriminatory, and competitive proce-21 dures in government procurement 22 equivalent to those contained in the 23 Agreement on Government Procure-24 ment described in section 101(d)(17)

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1	of the Uruguay Round Agreements
2	2 Act: and
3	"(II) contributes to efforts in
4	international fora to develop and im-
. 5	plement international rules in trans-
6	parency in government procurement.
7	"(C) NAFTA.—The term 'NAFTA' means
8	the North American Free Trade Agreement en-
9	tered into between the United States, Mexico,
10	and Canada on December 17, 1992.
11	"(D) WTO.—The term 'WTO' has the
12	meaning given that term in section 2 of the
1.3	Uruguay Round Agreements Act (19 U.S.C.
14	3501).
15	"(E) ATPDEA. The term 'ATPDEA'
16	means the Andean Trade Promotion and Drug
17	Eradication Act.":
18	(b) DETERMINATION REGARDING RETENTION OF
19	DESIGNATION. Section 203(e)(1) of the Andean Trade
20	Preference Act (19 U.S.C. 3202(e)(1)) is amended—
21	(1) by redesignating subparagraphs (A) and
22	(B) as clauses (i) and (ii), respectively;
23	(2) by inserting "(A)" after "(1)"; and
24	(3) by adding at the end the following:

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"(B) The President may, after the requirements of 2 paragraph (2) have been met-3 "(i) withdraw or suspend the designation of any country as an ATPDEA beneficiary country, or 4 5 "(ii) withdraw, suspend, or limit the application 6 of preferential treatment under section 204(b)(1) or

(3) to any article of any country,

if, after such designation, the President determines that, 8 9 as a result of changed circumstances, the performance of 10 such country is not satisfactory under the criteria set forth 11 in section 204(b)(5)(B).".

12 (c) CONFORMING AMENDMENTS.--(1) Section 202 of 13 the Andean Trade Preference Act (19 U.S.C. 3201) is 14 amended by inserting "(or other preferential treatment)" after "treatment". 15

(2) Section 204(a) of the Andean Trade Preference 16 17 Act (19 U.S.C. 3203(a)) is amended-

18 (A) in paragraph (1); by inserting "(or other-19 wise provided for)" after "eligibility"; and

20 (B) in paragraph (2), by striking "subsection 21 (a)" and inserting "paragraph (1)".

SEC. 4. TERMINATION OF PREFERENTIAL TREATMENT. 22

23 Section 208 of the Andean Trade Preference Act (19 U.S.C. 3206) is amended to read as follows: 24

1	"SEC. 208. TERMINATION OF PREFERENTIAL TREATMENT.
2	"No duty-free treatment or other preferential treat-
3	ment extended to beneficiary countries under this title
4	shall remain in effect after December 31, 2006.".
5	SEC. 5. TRADE BENEFITS UNDER THE CARIBBEAN BASIN
6	ECONOMIC RECOVERY ACT.
7	Section 213(b)(2)(A) of the Caribbean Basin Eco-
.8	nomie Recovery Act (19 U.S.C. 2703(b)(2)(A)) is amend-
. 9	ed as follows:
10	(1) Clause (i) is amended by striking the mat-
11	ter preceding subclause (I) and inserting the fol-
12	lowing:
13	"(i) APPAREL ARTICLES ASSEMBLED
14	IN ONE OR MORE CETPA BENEFICIARY
15	COUNTRIES. Apparel articles sewn or oth-
16	erwise assembled in one or more CBTPA
17	beneficiary countries from fabrics wholly
18	formed and cut, or from components knit-
19	to-shape, in the United States from yarns
20	wholly formed in the United States, (in-
21	cluding fabrics not formed from yarns, if
22	such fabrics are classifiable under heading
23	5602 or 5603 of the HTS and are wholly
24	formed and cut in the United States) that
25	are''.
26	(2) (Jours (ii) is associate used on follows

(2) Clause (ii) is amended to read as follows:

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1 "(ii) OTHER APPAREL ARTICLES AS-2 SEMBLED IN ONE OR MORE (BTPA BENE-3 FICLARY COUNTRIES.—Apparel articles 4 sewn or otherwise assembled in one or 5 more CBTPA beneficiary countries with 6 thread formed in the United States from 7 fabries wholly formed in the United States 8 and cut in one or more CBTPA beneficiary 9 countries from varns wholly formed in the .10 United States, or from components knit-to-11. shape in the United States from yarns 12 wholly formed in the United States, or 13 both (including fabrics not formed from 14 yarns, if such fabrics are classifiable under 15 heading 5602 or 5603 of the HTS and are 16 wholly formed in the United States).". (3) Clause (iii)(II) is amended to read as fol-17 18 lows: 19 "(II) The amount referred to in sub-20 elause (I) is as follows: 21 "(aa) 290,000,000 square meter 22 equivalents during the 1-year period 23 beginning on October 1, 2001.

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1	"(bb) 500,000,000 square meter
2	equivalents during the 1-year period
3	beginning on October 1, 2002.
4	''(cc) 850,000,000 square meter
5	equivalents during the 1-year period
.6	beginning on October 1, 2003.
7	"(dd) 970,000,000 square meter
8	equivalents in each succeeding 1-year
• 9.	period through September 30, 2008.".
10	(4) Clause (iii)(IV) is amended to read as fol-
: 11	lows:
12	"(IV) The amount referred to in sub-
13	clause (III) is as follows:
14	"(aa) 4,872,000 dozen during the
15	1-year period beginning on October 1,
16	2001.
.17	"(bb) 9,000,000 dozen during the
18	1-year period beginning on October 1,
19.	2002.
20	"(cc) 10,000,000 dozen during
21	the 1-year period beginning on Octo-
. 22	ber 1. 2003.
23	"(dd) 12,000,000 dozen in each
24	succeeding 1-year period through Sep-
25	tember 30, 2008.''.

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(5) Section 213(b)(2)(A) of such Act is further amended by adding at the end the following new chause:

"(ix) APPAREL ARTICLES ASSEMBLED IN ONE OR MORE CHIPA DENEFICIARY COUNTRIES FROM UNITED STATES AND CBTPA BENEFICIARY COUNTRY COMPO-NENTS. Apparel articles sewn or otherwise assembled in one or more CBTPA beneficiary countries with thread formed in the United States from components cut in the United States and in one or more CBTPA beneficiary countries from fabric wholly formed in the United States from varns wholly formed in the United States, or from components knit-to-shape in the United States and one or more CBTPA beneficiary countries from yarns wholly formed in the United States, or both (ineluding tabries not formed from varns, if such fabrics are classifiable under heading 5602 or 5603 of the HTS).".

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1 SEC. 6. TRADE BENEFITS UNDER THE AFRICAN GROWTH 2 AND OPPORTUNITY ACT.

3 Section 112(b) of the African Growth and Oppor4 tunity Act (19 U.S.C. 3721(b)) is amended as follows:

(1) Paragraph (1) is amended by amending the matter preceding subparagraph (A) to read as follows:

8 "(1) APPAREL ARTICLES ASSEMBLED IN ONE 9 OR MORE BENEFICIARY SUB-SAILARAN AFRICAN 10 COUNTRIES.- Apparel articles sewn or otherwise as-11 sembled in one or more beneficiary sub-Saharan Af-12. rican countries from fabrics wholly formed and cut, .13 or from components knit-to-shape, in the United 14 States from yarns wholly formed in the United 15 States, (including fabries not formed from yarns, if 16 such fabrics are classifiable under heading 5602 or 17 5603 of the HTS and are wholly formed and cut in 18

19 (2) Paragraph (2) is amended to read as fol20 lows:

21 "(2) OTHER APPAREL ARTICLES ASSEMBLED IN
22 ONE OR MORE BENEFICIARY SUB-SAHARAN AFRICAN
23 COUNTRIES.—Apparel articles sewn or otherwise as24 sembled in one or more beneficiary sub-Saharan Af25 rican countries with thread formed in the United
26 States from fabrics wholly formed in the United

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States and cut in one or more beneficiary sub-Saha-2 ran African countries from varus wholly formed in 3 the United States, or from components knit-to-shape 4 in the United States from varus wholly formed in 5 the United States, or both (including fabrics not 6 formed from yarns, if such fabries are classifiable under heading 5602 or 5603 of the HTS and are 7 8 wholly formed in the United States)."-9 (3) Paragraph (3) is amended— 10 (A) by amending the matter preceding sub-·11 paragraph (A) to read as follows: 13 12 ""(3) APPAREL ARTICLES FROM REGIONAL FAD-13 RIC OR YARNS .- Apparel articles wholly assembled 14 in one or more beneficiary sub-Saharan African 15 countries from fabrie wholly formed in one or more 16 beneficiary sub-Saharan African countries from 17 yarns originating either in the United States or one 18 or more beneficiary sub-Saharan African countries 19 (including fabrics not formed from yarns, if such 20 fabries are classified under heading 5602 or 5603 of 21 the HTS and are wholly formed in one or more ben-22 efficiary sub-Saharan African countries), or from 23 components knit-to-shape in one or more beneficiary 24 sub-Saharan African countries from yarns origi-25 nating either in the United States or one or more

1	beneficiary sub-Saharan African countries, or ap-
2	parel articles wholly formed on seamless knitting
3	machines in a beneficiary sub-Saharan African coun-
4	try from yarns originating either in the United
5	States or one or more beneficiary sub-Saharan Afri-
.6	can countries, subject to the following:";
7	(B) in subparagraph (A)(ii)—
8	(i) by striking "1.5" and inserting
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10	(ii) by striking "3.5" and inserting
11	"7", and
12	(C) by amending subparagraph (B) to read
13	as follows:
14	"(B) Special rules for lesser devel-
15	OPED COUNTRIES.—
16	"(i) IN GENERAL. Subject to sub-
17	paragraph (A), preferential treatment
18	under this paragraph shall be extended
19	through September 30, 2004, for apparel
20	articles wholly assembled, or knit-to-shape
21	and wholly assembled, or both, in one or
22	more lesser developed beneficiary sub-Sa-
23	haran African countries regardless of the
24	country of origin of the fabric or the yarn
25	used to make such articles.

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"(ii) LESSER DEVELOPED BENE-FICIARY SUB-SAILARAN AFRICAN COUN-TRY.—For purposes of clause (i), the term "lesser developed beneficiary sub-Saharan African country" means— "(I) a beneficiary sub-Saharan

African country that had a per capita gross national product of less than \$1.500 in 1998, as measured by the International Bank for Reconstruction and Development;

"(II) Botswana: and

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"(III) Namibia."

(4) Paragraph (4)(B) is amended by striking "18.5" and inserting "21.5".

16 (5) Section 112(b) of such Act is further
17 amended by adding at the end the following new
18 paragraph:

19 "(7) APPAREL ARTICLES ASSEMBLED IN ONE
 20 OR MORE DENEFICIARY SUB-SAILARAN AFRICAN
 21 COUNTRIES FROM UNITED STATES AND BENE 22 PICLARY SUB-SAILARAN AFRICAN COUNTRY COMPO 23 NENTS.—Apparel articles sewn or otherwise assem 24 bled in one or more beneficiary sub-Saharan African
 25 countries with thread formed in the United States

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from components cut in the United States and one 1 or more beneficiary sub-Saharan African countries 2 from fabric wholly formed in the United States from - 3 varms wholly formed in the United States, or from 4 components knit-to-shape in the United States and 5 one or more beneficiary sub-Saharan African coun-6 tries from yarns wholly formed in the United States, 7 or both (including fabrics not formed from yarns, if 8 such fabries are classifiable under heading 5602 or 9 5603 of the HTS).". 10 SECTION 1. SHORT TITLE. 11 This Act may be cited as the "Andean Trade Pref-12 13 erence Expansion Act". 14 SEC. 2. FINDINGS. Congress makes the following findings: 15 🐇 (1) Since the Andean Trade Preference Act was 16 enacted in 1991, it has had a positive impact on 17 United States trade with Bolivia, Colombia, Ecuador, 18 and Peru. Two-way trade has doubled, with the 19 United States serving as the leading source of imports 20 and leading export market for each of the Andean 21 beneficiary countries. This has resulted in increased 22 jobs and expanded export opportunities in both the 23 United States and the Andean region. 24

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1	(2) The Andean Trade Preference Act has been a
2	key clement in the United States counternarcotics
3	estrategy in the Andean region, promoting export di-
4	versification and broad-based economic development
5	that provides sustainable economic alternatives to
6	drug-crop production, strengthening the legitimate
7	economies of Andean countries and creating viable al-
8	ternatives to illicit trade in coca.
9	(3) Notwithstanding the success of the Andean
10	Trade Preference Act, the Andean region remains
1	threatened by political and economic instability and
12	fragility, vulnerable to the consequences of the drug
13	war and fierce global competition for its legitimate
14	trade.
15	(4) The continuing instability in the Andean re-
16	gion poses a threat to the security interests of the
17	United States and the world. This problem has been
18	partially addressed through foreign aid, such as Plan
19	Colombia, enacted by Congress in 2000. However, for-
20	eign aid alone is not sufficient. Enhancement of le-
21	gitimate trade with the United States provides an al-
22	ternative means for reviving and stabilizing the
23	economies in the Andean region.
24	(5) The Andean Trade Preference Act constitutes
25	a tangible commitment by the United States to the

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promotion of prosperity. stability, and democracy in the beneficiary countries.

3 (6) Renewal and enhancement of the Andean Trade Preference Act will bolster the confidence of do-4 5 mestic private enterprise and foreign investors in the economic prospects of the region, ensuring that legiti-- 6 7 mate private enterprise can be the engine of economic development and political stability in the region.

9 (7) Each of the Andean beneficiary countries is 10 committed to conclude negotiation of a Free Trade 11 Area of the Americas by the year 2005, as a means 12 of enhancing the economic security of the region.

13 (8) Temporarily enhancing trade benefits for An-14 dean beneficiaries countries will promote the growth 15 of free enterprise and economic opportunity in these 16 countries and serve the security interests of the -17 United States, the region, and the world.

18 SEC. 3. TEMPORARY PROVISIONS.

19 (a) IN GENERAL.—Section 204(b) of the Andean Trade 20 Preference Act (19 U.S.C. 3203(b)) is amended to read as 21 follows:

22 "(b) Import-Sensitive Articles.—

23 "(1) IN GENERAL.—Subject to paragraphs (2)24 through (5), the duty-free treatment provided under 25 this title does not apply to-

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"(A) textile and apparel articles which were not eligible articles for purposes of this title on January 1, 1994, as this title was in effect on that date;

"(B) footwear not designated at the time of the effective date of this title as eligible articles for the purpose of the generalized system of preferences under title V of the Trade Act of 1974; "(C) tuna, prepared or preserved in any manner, in airtight containers;

"(D) petroleum, or any product derived from petroleum, provided for in headings 2709 and 2710 of the IITS;

"(E) watches and watch parts (including cases, bracelets, and straps), of whatever type including, but not limited to, mechanical, quartz digital, or quartz analog, if such watches or watch parts contain any material which is the product of any country with respect to which HTS column 2 rates of duty apply;

21 "(F) articles to which reduced rates of duty
22 apply under subsection (c);

23 "(G) sugars, syrups, and molasses classified
 24 in subheadings 1701.11.03, 1701.12.02,

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. 1	1701.99.02, 1702.90.32, 1806.10.42, and
2	2106.90.12 of the HTS; or
3	"(II) rum and tafia classified in sub-
4	heading 2208.40.00 of the HTS.
.5	"(2) TRANSITION PERIOD TREATMENT OF CER-
6	TAIN TEXTILE AND APPAREL ARTICLES
· . 7 . /	"(A) ARTICLES COVERED.—During the
8	transition period, the preferential treatment de-
· : 9	scribed in subparagraph (B) shall apply to the
10	following articles:
11	"(i) APPAREL ARTICLES ASSEMBLED
12	FROM PRODUCTS OF THE UNITED STATES
13 ·	AND ATPEA BENEFICIARY COUNTRIES OR
14	PRODUCTS NOT AVAILABLE IN COMMERCIAL
15	QUANTITIES.—Apparel articles sewn or oth-
16	erwise assembled in 1 or more ATPEA ben-
17	eficiary countries, or the United States, or
18	both, exclusively from any one or any com-
19	bination of the following:
20	"(I) Fabrics or fabric components
21	formed, or components knit-to-shape,
22	in the United States, from yarns whol-
23	ly formed in the United States (includ-
24	ing fabrics not formed from yarns, if
25	such fabrics are classifiable under

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1	•	heading 5602 or 5603 of the HTS and
2		are formed in the United States), pro-
3		vided that apparel articles assembled
4		from materials described in this sub-
5		clause are assembled with thread
6		formed in the United States.
7		"(II) Fabric components knit-to-
· 8		shape in the United States from years
9		wholly formed in the United States
10		and fabric components knit-to-shape in
11	· .	1 or more ATPEA beneficiary coun-
12	с. 	tries from yarns wholly formed in the
-13		United States.
14		"(III) Fabrics or fabric compo-
15		nents formed or components knit-to-
16		shape, in 1 or more ATPEA bene-
17		ficiary countries, from yarns wholly
18		formed in 1 or more ATPEA bene-
19		ficiary countries, if such fabrics (in-
20		cludiny fabrics not formed from yarns,
21		if such fabrics are classifiable under
22		heading 5602 or 5603 of the HTS and
23		are formed in 1 or more ATPEA bene-
24		ficiary countries) or components are in

1	chief weight of llama, alpaca, or vi-
2	cuna.
3	"(IV) Fabrics or yarn that is not
4	formed in the United States or in 1 or
5	more ATPEA beneficiary countries, to
6	the extent that apparel articles of such
7	fabrics or yarn would be eligible for
8	preferential treatment, without regard
9	to die source of the fabrics or yarn,
10	under Annex 401 of the NAFTA.
11	"(ii) KNIT-TO-SHAPE APPAREL ARTI-
12	CLES.—Apparel articles knit-to-shape (other
13	than socks provided for in heading 6115 of
14	the HTS) in 1 or more ATPEA beneficiary
15	countries from yarns wholly formed in the
16	United States.
17	"(iii) REGIONAL FABRIC.—
18	"(I) GENERAL RULE.—Knit ap-
19	parel articles cut and wholly assembled
20	in 1 or more ATPEA beneficiary coun-
21	tries from fabric or from fabric compo-
22	nents formed, or from components knit-
23	to-shape, in 1 or more ATPEA bene-
24	ficiary countries from yarns wholly
25	formed in the United States, in an
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amount not exceeding the amount set forth in subclause (II).

"(II) LIMITATION.—The amount referred to in subclause (I) is 70,000,000 square meter equivalents during the 1-year period beginning on March 1, 2002, increased by 16 percent, compounded annually, in each succeeding 1-year period through February 28, 2006.

"(iv) CERTAIN OTHER APPAREL ARTI-CLES.—

"(I) GENERAL RULE.—Subject to subclause (II), any apparel article classifiable under subheading 6212.10 of the HTS, if the article is both cut and seum or otherwise assembled in the United States, or one or more of the ATPEA beneficiary countries, or both. "(II) LIMITATION.—During the 1year period beginning on March 1, 2003. and during each of the 3 succeeding 1-year periods. apparel articles described in subclause (I) of a producer or an entity controlling production

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shall be eligible for preferential treatment under subparagraph (B) only if the aggregate cost of fabric components formed in the United States that are used in the production of all such articles of that producer or entity during the preceding 1-year period is at least 75 percent of the aggregate declared customs value of the fabric contained in all such articles of that producer or entity that are entered during the preceding 1-year period. "(III) DEVELOPMENT OF PROCE-DURE TO ENSURE COMPLIANCE.—The United States Customs Service shall develop and implement methods and procedures to ensure ongoing compliance with the requirement set forth in subclause (II). If the Customs Service finds that a producer or an entity controlling production has not satisfied such requirement in a 1-year period,

then apparel articles described in sub-

clause (I) of that producer or entity

shall be ineligible for preferential treat-

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1	ment under subparagraph (B) during
2	any succeeding 1-year period until the
3	aggregate cost of fabric components
4	formed in the United States used in
5	the production of such articles of that
6	producer or entity in the preceding 1-
7	year period is at least 85 percent of the
8	aggregate declared customs value of the
.9	fabric contained in all such articles of
10	that producer or entity that are en-
11.	tered during the preceding 1-year pe-
12	riod.
13	"(v) APPAREL ARTICLES ASSEMBLED
14	FROM FABRICS OR YARN NOT WIDELY AVAIL-
15	ABLE IN COMMERCIAL QUANTITIES.—At the
16	request of any interested party, the Presi-
17	dent is authorized to proclaim additional
.18	fabrics and yarn as eligible for preferential
19	treatment under clause (i)(Π) if—
20	"(I) the President determines that
21	such fabrics or yarn cannot be sup-
22	plied by the domestic industry in com-
23	mercial quantities in a timely manner;
24	"(II) the President has obtained
25	advice regarding the proposed action

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from the appropriate advisory committee established under section 135 of the Trade Act of 1974 (19 U.S.C. 2155) and the United States International Trade Commission;

"(III) within 60 days after the request, the President has submitted a report to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate that sets forth the action proposed to be proclaimed and the reasons for such actions, and the advice obtained under subclause (II);

"(IV) a period of 60 calendar days, beginning with the first day on which the President has met the requirements of subclause (III), has expired; and

"(V) the President has consulted with such committees regarding the proposed action during the period referred to in subclause (III).

24"(vi) HANDLOOMED, HANDMADE, AND25FOLKLOREAnticles.—A handloomed,

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1	handmade, or folklore article of an ATPEA
2	beneficiary country identified under sub-
3	paragraph (C) that is certified as such by
4	the competent authority of such beneficiary
5	country.
6	"(vii) SPECIAL RULES.—
7	"(I) EXCEPTION FOR FINDINGS
8	AND TRIMMINGS.—(aa) An article oth-
9	erwise eligible for preferential treat-
. 10	ment under this paragraph shall not be
11	ineligible for such treatment because
12	the article contains findings or trim-
13	mings of foreign origin, if such find-
14	ings and trimmings do not exceed 25
15	percent of the cost of the components of
16	the assembled product. Examples of
17	findings and trimmings are sewing
18	thread, hooks and eyes, snaps, buttons,
19	bow buds', decorative lace, trim, elas-
20	tic strips, zippers, including zipper
21	tapes and labels, and other similar
. 22	products. Elastic strips are considered
23	findings or trimmings only if they are
24	each less than 1 inch in width and are
25	used in the production of brassieres.

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"(bb) In the case of an article described in clause (i)(I) of this subparagraph, sewing thread shall not be treated as findings or trimmings under this subclause.

"(II) CERTAIN INTERLININGS.— (aa) An article otherwise eligible for preferential treatment under this paragraph shall not be ineligible for such treatment because the article contains certain interlinings of foreign origin, if the value of such interlinings (and any findings and trimmings) does not exceed 25 percent of the cost of the components of the assembled article. "(bb) Interlinings eligible for the treatment described in division (aa)

treatment described in division (aa) include only a chest type plate, 'hymo' piece, or 'sleeve header', of woven or weft-inserted warp knit construction and of coarse animal hair or manmade filaments.

"(cc) The treatment described in this subclause shall terminate if the President makes a determination that

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United States manufacturers are producing such interlinings in the United States in commercial quantities.

"(III) DE MINIMIS RULE.—An article that would otherwise be ineligible for preferential treatment under this paragraph because the article contains yarns not wholly formed in the United States or in 1 or more ATPEA beneficiary countries shall not be ineligible for such treatment if the total weight of all such yarns is not more than 7 percent of the total weight of the good. Notwithstanding the preceding sentence, an apparel article containing elastomeric yarns shall be eligible for preferential treatment under this paragraph only if such yarns are wholly formed in the United States.

"(IV) SPECIAL ORIGIN RULE.—An article otherwise eligible for preferential treatment under clause (i) of this subparagraph shall not be ineligible for such treatment because the article contains nylon filament yarn

1	(other than elastomeric yarn) that is
2	classifiable under subheading
3	5402.10.30, 5402.10.60, 5402.31.30,
4	5402.31.60, 5402.32.30, 5402.32.60,
5	5402.41.10, 5402.41.90, 5402.51.00, or
6	5402.61.00 of the HTS duty-free from
· 7	a country that is a party to an agree-
8	ment with the United States estab-
9	lishing a free trade area, which entered
10	into force before January 1, 1995.
11.000	"(V) CLARIFICATION OF CERTAIN
12	KNIT APPAREL ARTICLES.—Notwith-
13	standing any other provision of law,
.14	an article otherwise eligible for pref-
15	erential treatment under clause (iii)(I)
16	of this subparagraph, shall not be in-
17 [.]	eligible for such treatment because the
18	article, or a component thereof, con-
19	tains fabric formed in the United
20	States from yarns wholly formed in the
21	United States.
22	"(viii) TEXTILE LUGGAGE.—Textile
23	luggage—
24	"(I) assembled in an ATPEA ben-
25	eficiary country from fabric wholly

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1 formed and cut in the United States. 2 from yarns wholly formed in the 3 United States, that is entered under 4 subheading 9802.00.80 of the HTS: or 5 "(II) assembled from fabric cut in 6 an ATPEA beneficiary country from 7 fabric wholly formed in the United 8 States from yarns wholly formed in the 9 United States. 10 "(B) PREFERENTIAL TREATMENT.—Except 11 as provided in subparagraph (E), during the 12 transition period, the articles to which subpara-13 graph (A) applies shall enter the United States 14 free of duty and free of any quantitative restric-15 tions, limitations, or consultation levels. 16 "(C) HANDLOOMED, HANDMADE, AND FOLK-17. LORE ARTICLES.—For purposes of subparagraph (A)(vi), the President shall consult with representatives of the ATPEA beneficiary countries concerned for the purpose of identifying particular textile and apparel goods that are mutually agreed upon as being handloomed, handmade, or folklore yoods of a kind described in section 2.3(a), (b), or (c) of the Annex or Appendix 3.1.B.11 of the Annex.

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(D) PENALTIES FOR TRANSSHIPMENTS.

"(i) PENALTIES FOR EXPORTERS.—If the President determines, based on sufficient evidence, that an exporter has engaged in transshipment with respect to textile or apparel articles from an ATPEA beneficiary country, then the President shall deny all benefits under this title to such exporter, and any successor of such exporter, for a period of 2 years.

"(ii) PENALTIES FOR COUNTRIES.— Whenever the President finds, based on sufficient evidence, that transshipment has occurred, the President shall request that the ATPEA beneficiary country or countries through whose territory the transshipment has occurred take all necessary and appropriate actions to prevent such transshipment. If the President determines that a country is not taking such actions, the President shall reduce the quantities of textile and apparel articles that may be imported into the United States from such country by the quantity of the transshipped articles multiplied by 3, to the extent con-

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sistent with the obligations of the United States under the WTO.

"(iii) TRANSSHIPMENT DESCRIBED.— Transshipment within the meaning of this subparagraph has occurred when preferential treatment under subparagraph (B) has been claimed for a textile or apparel article on the basis of material false information concerning the country of origin, manufacture, processing, or assembly of the article or any of its components. For purposes of this clause, false information is material if disclosure of the true information would mean or would have meant that the article is or was ineligible for preferential treatment under subparagraph (B).

"(E) BILATERAL EMERGENCY ACTIONS.—

"(i) IN GENERAL.—The President may take bilateral emergency tariff actions of a kind described in section 4 of the Annex with respect to any apparel article imported from an ATPEA beneficiary country if the application of tariff treatment under subparagraph (B) to such article results in conditions that would be cause for the tak-

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ing of such actions under such section 4 with respect to a like article described in the same 8-digit subheading of the IITS that is imported from Mexico.

"(ii) RULES RELATING TO BILATERAL EMERGENCY ACTION.—For purposes of applying bilateral emergency action under this subparagraph—

"(I) the requirements of paragraph (5) of section 4 of the Annex (relating to providing compensation) shall not apply;

"(II) the term 'transition period' in section 4 of the Annex shall have the meaning given that term in paragraph (5)(D) of this subsection; and

"(III) the requirements to consult specified in section 4 of the Annex shall be treated as satisfied if the President requests consultations with the ATPEA beneficiary country in question and the country does not agree to consult within the time period specified under section 4.

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1 "(3) TRANSITION PERIOD TREATMENT OF CER-2 TAIN OTHER ARTICLES ORIGINATING IN BENEFICIARY 3 COUNTRIES.---4 "(A) EQUIVALENT TARIFF TREATMENT.— 5 "(i) IN GENERAL.—Subject to clause 6 (ii), the tariff treatment accorded at any 7 time during the transition period to any 8 article referred to in any of subparagraphs 9 (B) through (F) of paragraph (1) or sub-10 paragraph (H) of paragraph (1) that is an 11 ATPEA originating good shall be identical 12 to the tariff treatment that is accorded at 13 such time under Annex 302.2 of the NAFTA 14 to an article described in the same 8-digit 15 subheading of the HTS that is a good of 16 Mexico and is imported into the United 17 States. 18 "(ii) EXCEPTION.—Clause (i) does not 19 apply to any article accorded duty-free 20 treatment under U.S. Note 2(b) to subchapter II of chapter 98 of the HTS. 21 22 "(B) RELATIONSHIP TO SUBSECTION (C) 23 DUTY REDUCTIONS.—If at any time during the 24 transition period the rate of duty that would 25 (but for action taken under subparagraph (A)(i)

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in regard to such period) apply with respect to any article under subsection (c) is a rate of duty that is lower than the rate of duty resulting from such action, then such lower rate of duty shall be applied for the purposes of implementing such action.

"(C) SPECIAL RULE FOR SUGARS, SYRUPS, AND SUGAR CONTAINING PRODUCTS.—Duty-free treatment under this Act shall not be extended to sugars, syrups, and sugar-containing products subject to over-quota duty rates under applicable tariff-rate quotas.

"(4) CUSTOMS PROCEDURES.—

"(A) IN GENERAL.—

"(i) REGULATIONS.—Any importer that claims preferential treatment under paragraph (2) or (3) shall comply with customs procedures similar in all material respects to the requirements of Article 502(1) of the NAFTA as implemented pursuant to United States law, in accordance with regulations promulgated by the Secretary of the Treasury.

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"(ii) DETERMINATION.—

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1 "(I) IN GENERAL.—In order to 2 qualify for the preferential treatment 3 under paragraph (2) or (3) and for a 4 Certificate of Origin to be valid with 5 respect to any article for which such 6 treatment is claimed, there shall be in effect a determination by the President ·7 . 8 that each country described in sub-9 clause (II)-"(aa) has implemented and 11 follows; or "(bb) is making substantial progress toward implementing and following, procedures and requirements similar in all material respects to the relevant procedures and requirements under chapter 5 of the NAFTA. "(II) COUNTRY DESCRIBED.—A country is described in this subclause if it is an ATPEA beneficiary country-"(aa) from which the article is exported; or "(bb) in which materials used in the production of the arti-

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cle originate or in which the article or such materials undergo production that contributes to a claim that the article is eligible for preferential treatment under paragraph (2) or (3). "(B) CERTIFICATE OF ORIGIN.—The Certificate of Origin that otherwise would be required

pursuant to the provisions of subparagraph (A) shall not be required in the case of an article imported under paragraph (2) or (3) if such Certificate of Origin would not be required under Article 503 of the NAFTA (as implemented pursuant to United States law), if the article were imported from Mexico.

"(C) REPORT BY USTR ON COOPERATION OF OTHER COUNTRIES CONCERNING CIRCUMVEN-TION.—The United States Commissioner of Customs shall conduct a study analyzing the extent to which each ATPEA beneficiary country—

> "(i) has cooperated fully with the United States, consistent with its domestic laws and procedures, in instances of circumvention or alleged circumvention of existing quotas on imports of textile and ap-

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parel goods, to establish necessary relevant facts in the places of import, export, and, where applicable, transshipment, including investigation of circumvention practices, exchanges of documents, correspondence, reports, and other relevant information, to the extent such information is available;

"(ii) has taken appropriate measures, consistent with its domestic laws and procedures, against exporters and importers involved in instances of false declaration concerning fiber content, quantities, description, classification, or origin of textile and apparel goods; and

"(iii) has penalized the individuals and entities involved in any such circumvention, consistent with its domestic laws and procedures, and has worked closely to seek the cooperation of any third country to prevent such circumvention from taking place in that third country.

The Trade Representative shall submit to Congress, not later than October 1, 2002, a report on the study conducted under this subparagraph.

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I	(5) DEFINITIONS AND SPECIAL RULES.—For
2	purposes of this subsection—
3	"(A) ANNEX.—The term 'the Annex' means
4	Annex 300–B of the NAFTA.
5	"(B) ATPEA BENEFICIARY COUNTRY.—The
6	term 'ATPEA beneficiary country' means any
7	beneficiary country', as defined in section
8	203(a)(1) of this title, which the President des-
9	ignates as an ATPEA beneficiary country, tak-
10	ing into account the criteria contained in sub-
11	sections (b) and (c) of section 203 and other ap-
12	propriate criteria, including the following:
13	"(i) Whether the beneficiary country
14	has demonstrated a commitment to
15	"(I) undertake its obligations
16	under the WTO, including those agree-
17	ments listed in section 101(d) of the
18	Uruguay Round Agreements Act, on or
19	ahead of schedule; and
20	"(II) participate in negotiations
21	toward the completion of the FTAA or
22	another free trade agreement.
23	"(ii) The extent to which the country
24	provides protection of intellectual property
25	rights consistent with or greater than the

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1	protection afforded under the Agreement on
2	Trade-Related Aspects of Intellectual Prop-
3	erty Rights described in section 101(d)(15)
4	of the Uruguay Round Agreements Act.
5	"(iii) The extent to which the country
6	provides internationally recognized worker
. 7	rights, including
8	"(I) the right of association;
9	"(II) the right to organize and
10	bargain collectively;
- 11	"(III) a prohibition on the use of
-12	any form of forced or compulsory
13 -	labor;
14	((IV) a minimum age for the em-
15	ployment of children; and
16	"(V) acceptable conditions of work
17	with respect to minimum wages, hours
18	of work, and occupational safety and
19	health;
20	"(iv) Whether the country has imple-
21	mented its commitments to eliminate the
22	worst forms of child labor, as defined in sec-
23	tion 507(6) of the Trade Act of 1974.
24	"(v) The extent to which the country
25	has met the counter-narcotics certification

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criteria set forth in section 490 of the Foreign Assistance Act of 1961 (22 U.S.C. 2291j) for eligibility for United States assistance.

"(vi) The extent to which the country has taken steps to become a party to and implements the Inter-American Convention Against Corruption.

"(vii) The extent to which the country—

"(I) applies transparent, nondiscriminatory, and competitive procedures in government procurement equivalent to those contained in the Agreement on Government Procurement described in section 101(d)(17) of the Uruguay Round Agreements Act; and

19"(II) contributes to efforts in20international fora to develop and im-21plement international rules in trans-22parency in government procurement.23"(C) ATPEA ORIGINATING GOOD.—24"(i) IN GENERAL.—The term 'ATPEA25originating good' means a good that meets

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the rules of origin for a good set forth in chapter 4 of the NAFTA as implemented pursuant to United States law.

"(ii) APPLICATION OF CHAPTER 1.—In applying chapter 4 of the NAFTA with respect to an ATPEA beneficiary country for purposes of this subsection—

"(I) no country other than the United States and an ATPEA beneficiary country may be treated as being a party to the NAFTA;

"(II) any reference to trade between the United States and Mexico shall be deemed to refer to trade between the United States and an ATPEA beneficiary country;

"(III) any reference to a party shall be deemed to refer to an ATPEA beneficiary country or the United States; and

"(Π) any reference to parties shall be deemed to refer to any combination of ATPEA beneficiary countries or to the United States and one

1	or more ATPEA beneficiary countries
2	(or any combination thereof).
3	"(D) TRANSITION PERIOD.—The term 'tran-
4	sition period' means, with respect to an ATPEA
5	beneficiary country, the period that begins on the
6	date of enactment, and ends on the earlier of-
7	"(i) February 28, 2006; or
8	"(ii) the date on which the FTAA or
9	another free trade agreement that makes
10	substantial progress in achieving the negoti-
11	ating objectives set forth in section
12	108(b)(5) of Public Law 103–182 (19
13	U.S.C: 3317(b)(5)) enters into force with re-
14	spect to the United States and the ATPEA
15	beneficiary country.
16	"(E) ATPEA.—The term 'ATPEA' means
17	the Andean Trade Preference Expansion Act.
18	"(F) FT.A.A.—The term 'FT.A.A' means the
19	Free Trade Area of the Americas.".
20	(b) DETERMINATION REGARDING RETENTION OF DES-
21 IGNA	TION.—Section 203(e) of the Andean Trade Preference
22 Act (19 U.S.C. 3202(e)) is amended—
23	(1) in paragraph (1)—
24	(A) by redesignating subparagraphs (A)
25	and (B) as clauses (i) and (ii), respectively;

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1	(B) by inserting "(A)" after "(1)"; and
2	(C) by adding at the end the following:
3	"(B) The President may, after the requirements of
4	paragraph (2) have been met—
5	(i) withdraw or suspend the designation of any
6	country as an ATPEA beneficiary country; or
7	(ii) withdraw, suspend, or limit the application
8	of preferential treatment under section 204(b) (2) and
9	(3) to any article of any country,
10	if, after such designation, the President determines that, as
11	a result of changed circumstances, the performance of such
12	country is not satisfactory under the criteria set forth in
13	section 204(b)(5)(B).''; and
14	(2) by adding after paragraph (2) the following
15	new paragraph:
16	"(3) If preferential treatment under section 204(b) (2)
17	and (3) is withdrawn, suspended, or limited with respect
18	to an ATPEA beneficiary country, such country shall not
19	be decmed to be a 'party' for the purposes of applying sec-
20	tion 204(b)(5)(C) to imports of articles for which pref-
21	erential treatment has been withdrawn, suspended, or lim-
22	ited with respect to such country.".
23	(c) REPORTING REQUIREMENTS.—Section 203(f) of
24	the Andean Trade Preference Act (19 U.S.C. $3202(f)$) is
25	amended to read as follows:

1	"(f) Reporting Requirements.—
2	"(1) IN GENERAL.—Not later than December 31,
3	2002, and every 2 years thereafter during the period
4	this title is in effect, the United States Trade Rep-
5	resentative shall submit to Congress a report regard-
6	ing the operation of this title, including—
7	"(A) with respect to subsections (b) and (c),
8	the results of a general review of beneficiary
9	countries based on the considerations described
10	in such subsections; and
11	"(B) the performance of each beneficiary
12	country or ATPEA beneficiary country, as the
13	case may be, under the criteria set forth in sec-
14	tion 204(b)(5)(B).
15	"(2) PUBLIC COMMENT.—Before submitting the
16	report described in paragraph (1), the United States
17	Trade Representative shall publish a notice in the
18	Federal Register requesting public comments on
19	whether beneficiary countries are meeting the criteria
20	listed in section $204(b)(5)(B)$.".
21	(d) CONFORMING AMENDMENTS.—
22	(1) IN GENERAL.—
23	(A) Section 202 of the Andean Trade Pref-
24	erence Act (19 U.S.C. 3201) is amended by in-

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1 serting "(or other preferential treatment)" after 2 "treatment". 3 (B) Section 204(a)(1) of the Andean Trade 4 Preference Act (19 U.S.C. 3203(a)(1)) is amend-5 ed by inserting "(or otherwise provided for)" 6 after "eligibility". 7 (2) DEFINITIONS.—Section 203(a) of the Andean 8 Trade Preference Act (19 U.S.C. 3202(a)) is amended 9 by adding at the end the following new paragraphs: "(4) The term "NAFTA" means the North Amer-10 ican Free Trade Agreement entered into between the 11 12 United States, Mexico, and Canada on December 17, 13 1992. 14 "(5) The terms WTO' and WTO member' have 15 the meanings given those terms in section 2 of the 16 Uruguay Round Agreements Act (19 U.S.C. 3501).". 17 SEC. 4. TERMINATION. 18 Section 208(b) of the Andean Trade Preference Act (19 19 U.S.C. 3206(b)) is amended to read as follows: 20 "(b) TERMINATION OF PREFERENTIAL TREATMENT.— 21 No preferential duty treatment extended to beneficiary 22 countries under this Act shall remain in effect after Feb-23 mary 28, 2006.".

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