

BRIEF SUMMARY OF MAJOR
RECOMMENDATIONS PRESENTED IN
ORAL AND WRITTEN STATEMENTS
DURING PUBLIC HEARINGS ON
H.R. 1
SOCIAL SECURITY AMENDMENTS
OF 1971

PREPARED FOR THE USE OF THE
COMMITTEE ON FINANCE
UNITED STATES SENATE
RUSSELL B. LONG, *Chairman*



MARCH 1, 1972

(NOTE: This document has not been reviewed by the committee and does not reflect the approval or disapproval of the committee or any member thereof.)

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EDITOR'S NOTE.—Due to the voluminous oral and written testimony on H.R. 1 and related proposals, in order for any summary to be useful, it is necessary to broadly categorize positions of organizations and individuals. In so doing, it should be understood that it is not possible to include all of the qualifications or conditions with which such organizations and/or individuals may have on each issue. Nor is it possible to attempt an interpretation of a stated position. Nevertheless, an objective attempt has been made to present fairly the position of each witness.

(III)

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I. TITLE I—PROVISIONS RELATING TO OLD-AGE, SURVIVORS, AND DISABILITY INSURANCE

A. POSITIONS TAKEN IN TESTIMONY WHICH RELATE TO SPECIFIC PROVISIONS OF H.R. 1

Section 101. Increase in OASDI Benefits and in Benefits for Certain Individuals Age 72 or Over

Favors provision in bill for 5-percent benefit increase

American Nurses' Association

Chiles, Hon. Lawton, U.S. Senator

Gurney, Hon. Edward J., U.S. Senator

Myers, Robert J., Professor of Actuarial Science, Temple University

National Federation of the Blind

National Association of Manufacturers (January 1973 effective date)

Favors increase higher than that in bill

AFL-CIO (favors 15-percent increase for January 1972 and 10-percent increase next year, as well as a \$100 minimum benefit)

American Association of Retired Persons (favors a benefit increase of 15 percent and a minimum benefit of \$120)

American Association of Workers for the Blind

American Council of the Blind (favors a 12½-percent increase)

American Foundation for the Blind

American Public Health Association (favors 20-percent increase)

American Public Welfare Association

Blinded Veterans Association

Church, Hon. Frank, U.S. Senator (favors graded increases which would average about 12 percent)

Cohen, Wilbur J., Former Secretary of Health, Education, and Welfare (favors increase of 10 percent for 1972 with an additional 20 percent in January 1973, with a minimum benefit of \$100 for 1973, \$125 for 1974, \$150 for 1975)

Community Council of Greater New York (favors 20-percent increase)

Mondale, Hon. Walter F., U.S. Senator

National Association of Social Workers (favors 25-percent increase)

National Conference of Catholic Charities

National Council of Senior Citizens (favors 25-percent increase)

National Retired Teachers Association (favors a 15-percent increase and a minimum benefit of \$120)

National Urban League (favors increase in minimum benefits to equal the poverty level with biennial adjustments to keep up with the poverty level, the price index, and the standard of living)

Smith, Hon. Preston, Governor of Texas (favors 10-percent increase)

Townsend Foundation (favors a benefit increase large enough to preclude welfare eligibility, or a \$350 per month pension at age 60 for everybody)

Williams, Hon. Harrison A., Jr., U.S. Senator (favors a 15-percent increase effective January 1972)

YWCA

Opposes benefit increase

American Life Convention

Chamber of Commerce

Life Insurance Association of America

Life Insurance Conference

National Association of Life Underwriters

Section 102. Automatic Adjustments in Benefits, the Contribution and Benefit Base, and the Earnings Test

(a) Adjustments in benefits

Favors provision in bill

American Association of Retired Persons

American Association of Workers for the Blind

American Foundation for the Blind

American Nurses' Association

American Public Health Association

Blinded Veterans Association

Chiles, Hon. Lawton, U.S. Senator

Church, Hon. Frank, U.S. Senator

Federation of Protestant Welfare Agencies of New York

Gurney, Hon. Edward J., U.S. Senator

National Association of Life Underwriters (favors reduction in benefit levels in the event that price levels drop)

National Conference of Catholic Charities

National Council of Senior Citizens (but after increasing benefits)

National Federation of the Blind

National Retired Teachers Association

Percy, Hon. Charles H., U.S. Senator

Favors adjustment based on increase in per capita income

Townsend Foundation

Williams, Hon. Harrison A., Jr., U.S. Senator

Opposes provision in bill

Associated General Contractors of America

Chamber of Commerce

Member State Chambers of the Council of State Chambers of Commerce

National Association of Manufacturers

National Federation of Independent Business

South Jersey Chamber of Commerce

(b) Adjustments in contribution and benefit base

Favors provision in bill

American Association of Workers for the Blind

American Foundation for the Blind

Blinded Veterans Association

National Association of Life Underwriters (favors reduction in base if wage levels drop)

Opposes provision in bill

Associated General Contractors of America
 Chamber of Commerce
 Member State Chambers of the Council of State Chambers of
 Commerce
 National Association of Manufacturers
 National Federation of Independent Business
 South Jersey Chamber of Commerce

(c) Adjustments in earnings test

Favors provision in bill

National Association of Life Underwriters

Opposes provision in bill

Chamber of Commerce

Section 103. Special Minimum Primary Insurance Amount

Favors provision in bill

AFL-CIO (favors application of automatic adjustment to the special
 minimum)

Church, Hon. Frank, U.S. Senator
 National Council of Senior Citizens
 Williams, Hon. Harrison A., Jr., U.S. Senator

Opposes provision in bill

American Life Convention
 Associated General Contractors of America
 Chamber of Commerce
 Life Insurance Association of America
 Life Insurers Conference

Section 104. Increased Widow's and Widower's Insurance Benefits

Favors provision in bill

AFL-CIO

American Association of Retired Persons
 American Association of Workers for the Blind
 American Foundation for the Blind
 American Public Health Association
 Blinded Veterans Association
 Church, Hon. Frank, U.S. Senator
 Community Council of Greater New York
 Gurney, Hon. Edward J., U.S. Senator
 Myers, Robert J., Professor of Actuarial Science, Temple University
 National Council of Senior Citizens
 National Retired Teachers Association
 Percy, Hon. Charles H., U.S. Senator
 Smith, Hon. Preston, Governor of Texas
 Williams, Hon. Harrison A., Jr., U.S. Senator
 YWCA

Opposes provision in bill

National Association of Life Underwriters

Section 105. Increase of Earnings Counted for Benefit and Tax Purposes

Favors provision in bill

Chiles, Hon. Lawton, U.S. Senator

Favors increase higher than that in bill

AFL-CIO (favors increase in steps to \$15,000)

American Public Health Association (favors increase in steps to \$20,000 in 1976)

Cohen, Wilbur J., Former Secretary of Health, Education and Welfare (favors \$12,000 for 1973)

National Council of Senior Citizens

Opposes provision in bill

American Life Convention

Associated General Contractors of America (opposes the retroactive base increase)

Chamber of Commerce

Life Insurance Association of America

Life Insurers Conference

Member State Chambers of the Council of State Chambers of Commerce

Myers, Robert J., Professor of Actuarial Science, Temple University

National Association of Life Underwriters [(favors reduction in the earnings counted in the event that wage levels drop)]

National Association of Manufacturers

Section 106. Delayed Retirement Credit

Favors provision in bill

AFL-CIO

National Council of Senior Citizens

National Urban League

Opposes provision in bill

American Life Convention

Associated General Contractors of America

Chamber of Commerce

Life Insurance Association of America

Life Insurers Conference

Section 107. Age-62 Computation Point for Men

Favors provision in bill

AFL-CIO (favors extending provision to current beneficiaries)

Air Line Pilots Association (favors making provision fully effective immediately and extending provision to current beneficiaries)

American Association of Retired Persons

American Public Health Association (favors fully effective January 1972)

Chiles, Hon. Lawton, U.S. Senator

Church, Hon. Frank, U.S. Senator

Community Council of Greater New York

National Association of Manufacturers
 National Council of Senior Citizens (favors extending provision to current beneficiaries)
 National Retired Teachers Association
 Williams, Hon. Harrison A., Jr., U.S. Senator (favors extending provision to current beneficiaries)

Opposes provision in bill

National Association of Life Underwriters

Section 108. Additional Drop-Out Years

Favors provision in bill

AFL-CIO (favors extending provision to current beneficiaries)
 Air Line Pilots Association (favors making provision fully effective immediately and extending provision to current beneficiaries)
 Associated General Contractors of America
 National Council of Senior Citizens

Opposes provision in bill

American Life Convention
 Chamber of Commerce
 Life Insurance Association of America
 Life Insurers Conference

Section 109. Election to Receive Actuarially Reduced Benefits in One Category Not To Be Applicable to Certain Benefits in Other Categories

Favors provision in bill

AFL-CIO

Section 110. Computation of Benefits Based on Combined Earnings of Husband and Wife

Favors provision in bill

AFL-CIO

Opposes provision in bill

American Life Convention
 Life Insurance Association of America
 Life Insurers Conference

Section 111. Liberalization of Earnings Test

Favors provision in bill

AFL-CIO (favors amendment to withhold \$2 in benefits for each \$3 of earnings above \$3,000)
 American Life Convention
 American Public Health Association
 Chamber of Commerce
 Church, Hon. Frank, U.S. Senator
 Life Insurance Association of America

Life Insurers Conference

National Association of Life Underwriters

National Council of Senior Citizens

National Federation of Independent Business

National Urban League (also favors elimination of the test)

Favors increase in annual exempt amount higher than that in bill

American Association of Retired Persons (\$3000)

American Nurses' Association (\$2700)

Chiles, Hon. Lawton, U.S. Senator (\$3000)

Community Council of Greater New York

Gurney, Hon. Edward J., U.S. Senator (\$3000 or elimination of the test)

Mondale, Hon. Walter F., U.S. Senator (\$2400)

Moss, Hon. Frank E., U.S. Senator (\$2520)

National Retired Teachers Association (\$3000)

Percy, Hon. Charles H., U.S. Senator (\$2400 now and \$3000 by January 1, 1974, or elimination of the test)

Smith, Hon. Preston, Governor of Texas (\$3000)

Williams, Hon. Harrison A., Jr., U.S. Senator

Townsend Foundation (favors suspension of the earnings test until the minimum benefit precludes eligibility for welfare and then gradually reinstating the earnings test)

Favors elimination of the retirement test

Goldwater, Hon. Barry, U.S. Senator

Gurney, Hon. Edward J., U.S. Senator

National Urban League

Percy, Hon. Charles, U.S. Senator

Opposes provision in bill

National Association of Manufacturers (favors an increase to \$1800 at the most)

Section 114. Entitlement to Child's Insurance Benefits Based on Disability Which Began Between Age 18 and 22

Favors provision in bill

AFL-CIO

American Association of Workers for the Blind

American Council of the Blind (favors extending provision to establish child's entitlement based on parent's fully insured status without regard to the retirement, death, or disability of the parent)

American Foundation for the Blind

Blinded Veterans Association

Section 120. Elimination of Support Requirement as Condition of Benefits for Divorced and Surviving Divorced Wives

Favors provision in bill

AFL-CIO

Section 122. Reduction from 6 to 5 Months of Waiting Period for Disability Benefits

Favors provision in bill

AFL-CIO

American Public Health Association (favors amendment to eliminate the waiting period)

Gurney, Hon. Edward J., U.S. Senator

Opposes provision in bill

Chamber of Commerce

Health Insurance Association of America

National Association of Manufacturers

Section 123. Elimination of Disability Insured Status Requirement of Substantial Recent Covered Work in Case of Individuals Who are Blind

Favors provision in bill

AFL-CIO

American Association of Workers for the Blind

American Council of the Blind

American Foundation for the Blind

Blinded Veterans Association

National Federation of the Blind

Section 125. Workmen's Compensation Offset for Disability Insurance Beneficiaries

Favors provision in bill

AFL-CIO

American Council of the Blind (also favors elimination of offset)

Opposes provision in bill

Health Insurance Association of America

Section 126. Wage Credits for Members of the Uniformed Services

Favors provision in bill

AFL-CIO

Section 128. Payments by Employer to Survivor or Estate of Former Employee

Favors provision in the bill and expand provision to exclude from coverage, payments received in a year all of which is included in a period of disability

American Life Convention

Life Insurance Association of America

Life Insurers Conference

Myers, Robert J., Professor of Actuarial Science, Temple University

National Association of Life Underwriters

Section 138. Increase of Amounts in Trust Funds Available to Pay Costs of Rehabilitation Services

Favors increase greater than that provided in bill

AFL-CIO (favors increase to 2 percent)

Section 142. Changes in Tax Schedules

Opposes provision in bill

Associated General Contractors of America (favors tax rates which would maintain trust funds about equal to one year's benefit outgo)

Chamber of Commerce (proposes future tax rate increases should be scheduled to maintain trust fund balances about equal to 1 year's benefit payments)

Cohen, Wilbur J., Former Secretary of Health, Education, and Welfare (favors 5-percent rate for employer and employee)

Myers, Robert J., Professor of Actuarial Science, Temple University (proposes schedule which would result in the accumulation of much smaller trust fund balances, along the lines of the current-cost recommendations of the 1971 Advisory Council on Social Security)

National Association of Life Underwriters (favors 5-percent rate for employer and employee)

National Association of Manufacturers (favors pay-as-you-go financing to permit lower rates)

B. RECOMMENDATIONS FOR CHANGES IN THE SOCIAL SECURITY ACT NOT RELATED TO PROVISIONS IN H.R. 1

Favors elimination of minimum benefits for those coming on the rolls in the future; would provide wage-related benefits below present minimum. A needs test would be applied to individuals presently receiving minimum benefits

Chiles Hon. Lawton, U.S. Senator

Favors benefit increase higher than that provided in bill for special age-72 benefits, and favors provision to allow recipients of special age-72 benefits to receive \$150 in pensions before benefits are withheld

American Association of Retired Persons

National Retired Teachers Association

Favors shortening computation period to a high-5 year period

AFL-CIO (high-5 or high-10 year period)

Freeman, Roger A., Senior Fellow, The Hoover Institution on War, Revolution, and Peace, Stanford University

Favors shortening computation to a high-10-year period

Mondale, Walter F., U.S. Senator

Favors substantially increasing minimum benefit, and providing social security benefits for all aged, blind, and disabled and their dependents or survivors

Freeman, Roger A., Senior Fellow, The Hoover Institution on War, Revolution, and Peace, Stanford University

Favors elimination of actuarial reduction in benefits before age 65

National Urban League

Favors increasing the minimum benefit, in combination with other income to \$1800 a year for an individual, \$2400 for 2 persons, and \$3000 for 3 or more persons, with the benefits adjusted to increase in the cost of living.

McIntyre, Hon. Thomas J., U.S. Senator

Favors a family allowance benefit to be administered by the Social Security Administration

National Urban League

Favors providing maximum family benefits of not less than 175 percent of the PIA at all benefit levels

Myers, Robert J., Professor of Actuarial Science, Temple University

Favors limiting social security contributions to the amount of income taxes paid

Chiles, Hon. Lawton, U.S. Senator

Favors refund of social security contributions approximating 75 percent of combined employer-employee contribution depending on family size and total family income

Cohen, Wilbur J., Former Secretary of Health, Education, and Welfare

Favors refund of social security contributions for persons 65 or older on earnings of \$1680 or less.

Percy, Hon. Charles H., U.S. Senator

Favors exempting from social security contributions wages below the Federal minimum wage, and providing a progressive contribution rate, increasing with income

National Urban League

Favors prevention of duplication of FICA contributions and unemployment taxes with respect to members of an affiliated group of corporations

Bird, Robert J.

Favors an income tax credit of 25 percent of total FICA contributions paid by a working couple.

New York Women's Bar Association

Favors some degree of general revenue financing

AFL-CIO (gradually increasing contribution to reach $\frac{1}{3}$ of the cost of the program)

Goldwater, Barry, U.S. Senator (to finance the cost of elimination of the retirement test and to limit rise in contribution rates)

National Council of Senior Citizens ($\frac{1}{3}$ of the cost of the program)

Townsend Foundation (favors financing by use of an income tax on gross income—gross receipts of all persons and companies)

Williams, Hon. Harrison A., Jr., U.S. Senator

Opposes any general revenue financing

National Association of Manufacturers

Favors adherence to static assumptions in the actuarial methodology
 Myers, Robert J., Professor of Actuarial Science, Temple University
 Karetz, Sidney (disagrees with assumptions of rising costs used in financing Medicare)

Favors reducing from 20 to 10, the number of years a divorced wife must have been married to her former husband to be eligible for a wife's benefits

National Council of Senior Citizens

Favors S. 1335, a bill which includes a provision identical to Section 123 of H.R. 1 and a provision to eliminate any restriction on earnings of blind beneficiaries

American Association of Workers for the Blind

American Council of the Blind

American Foundation for the Blind

Blinded Veterans Association

National Federation of the Blind

Favors (1) disability benefit for widows, widowers, and surviving divorced wives of 100 percent of the PIA, (2) elimination of the age-50 eligibility requirement for these benefits, and (3) making the definition of disability for these beneficiaries the same as the definition used for disability insurance

American Association of Workers for the Blind

American Foundation for the Blind

Blinded Veterans Association

Favors additional drop-out years for airline pilots for every year after their 60th birthday

Air Line Pilots Association

Favors changes in the benefit and computation provisions that would establish the independent status of women

Abzug, Congresswoman Bella S.

Favors voluntary participation in the social security program by Federal employees

American Federation of Government Employees

Opposes proposal of Senator Pell regarding employment status of ministers

National Conference of Catholic Bishops

Favors independent study group to make recommendations for change in the social security program; does not feel that the Advisory Council on Social Security is effective

National Association of Life Underwriters

Favors participation of social security beneficiaries in a periodic evaluation of the program

American Council of the Blind

II. TITLE II—PROVISIONS RELATING TO MEDICARE, MEDICAID, AND MATERNAL AND CHILD HEALTH

A. POSITIONS TAKEN IN TESTIMONY WHICH RELATE TO SPECIFIC PROVISIONS OF H.R. 1

Part A—Eligibility and Payment for Benefits

Section 201. Coverage for Disability Beneficiaries under Medicare

Favors provision in bill

American Foundation for the Blind, Inc. (also favors coverage for a disabled wife)
American Hospital Association
American Nurses' Association
American Physical Therapy Association
American Psychiatric Association
American Public Health Association
American Public Welfare Association
Blue Cross Association (recommends that benefits for the disabled be designed to emphasize rehabilitative and vocational services)
Church, Hon. Frank, U.S. Senator
Community Council of Greater New York
Gurney, Hon. Edward J., U.S. Senator
Licht, Hon. Frank, Governor of Rhode Island
National Association of Social Workers, Inc.
National Association of State Mental Health Program Directors
National Conference of Catholic Charities
National Council of Senior Citizens
National Federation of the Blind

Favors provision in bill but with elimination of 2-year waiting period

AFL-CIO

American Council of the Blind
Williams, Hon. Harrison A., U.S. Senator

Favors provision in bill but with elimination of 2-year waiting period for childhood disability recipients

National Association of Coordinators of State Programs for the Mentally Retarded, Inc.
National Association for Retarded Children
United Cerebral Palsy Associations, Inc.

Favors provision in bill but after an individual has been disabled for 6 months

Smith, Hon. Preston, Governor of Texas

Opposes provision in bill

American Medical Association (favors covering the disabled under Medicaid)

Health Insurance Association of America

Opposes any expansion of coverage until such time as program costs are under control

Chamber of Commerce

National Association of Manufacturers

Section 202. Hospital Insurance Benefits for Uninsured Individuals Not Eligible under Transitional Provision

Favors provision in bill

AFL-CIO

American Medical Association

Blue Cross Association

National Retired Teachers Association and American Association of Retired Persons

Opposes provision in bill

American Public Health Association

Alabama State Agency for Social Security

North Dakota Old Age and Survivor Insurance System and the Social Security Contribution Fund

Section 203. Amount of Supplementary Medical Insurance Premium

Favors provision in bill

American Medical Association

American Public Health Association

American Public Welfare Association

Blue Cross Association

Myers, Robert J., Professor of Actuarial Science, Temple University

Opposes provision in bill

Community Council of Greater New York

Objects to concealment of actual cost of medical insurance program from the public

American Council of Medical Staffs

Section 204. Change in Supplementary Medical Insurance Deductible

Opposes provision in bill

American Nurses' Association

American Public Health Association

Church, Hon. Frank, U.S. Senator

Community Council of Greater New York

Smith, Hon. Preston, Governor of Texas

Williams, Hon. Harrison A., U.S. Senator

Section 205. Increase in Lifetime Reserve Days and Change in Hospital Insurance Coinsurance Amount under Medicare

Favors provision in bill but opposes change in hospital insurance coinsurance amount

AFL-CIO

Church, Hon. Frank, U.S. Senator

Community Council of Greater New York

Williams, Hon. Harrison A., U.S. Senator (favor retaining \$60 deductible)

Opposes provision in bill

American Nurses' Association

American Public Health Association

Southern California National Association for the Advancement of Colored People

Favors increase in lifetime reserve days but wants deductibles under health insurance and supplementary medical insurance replaced with copayments

Blue Cross Association

Section 206. Automatic Enrollment for Supplementary Medical Insurance

Favors provision in bill

AFL-CIO

American Public Health Association

Section 207. Establishment of Incentives for States to Emphasize Comprehensive Health Care under Medicaid

Favors provision in bill

American Hospital Association (but additionally wants a 25 percent increase in Federal Medicaid matching to States when payment is for outpatient, clinic, and home health services)

Blue Cross Association

National Association of Blue Shield Plans (with technical changes)

National Association of Social Workers, Inc. (as long as costs are reduced and standards of care are increased)

Favors changes in covered length of hospital stay and reduction of Medicaid only if there is inadequate utilization review

Smith, Hon. Preston, Governor of Texas

Favors including community mental health centers among those organizations for which the State would receive a 25 percent increase in Federal Medicaid matching monies

National Association for Mental Health

Favors provision in bill but urges that States be permitted to determine appropriate means of conducting utilization review of long term care and of determining appropriate reimbursement differentials

between extended care facility and intermediate care facility care under Medicaid

Association of State and Territorial Health Offices

Opposes provision in bill

American Medical Association

American Nursing Home Association

Board of Commissioners, Beaver County, Pennsylvania

Community Council of Greater New York

Licht, Hon. Frank, Governor of Rhode Island

National Medical Association, Inc.

Opposes increase in Federal Medicaid matching of 25 percent for health maintenance organizations until review of results from health maintenance organization experiments being currently conducted

College of American Pathologists

Opposes provision in bill but favors provision increasing Federal matching funds for Medicaid program when State is under contract with a health maintenance organization

AFL-CIO

American Public Health Association

Opposes decrease in Federal matching payments after 60 days of in-patient hospital or TB institutional care

American Public Welfare Association

Williams, Hon. Harrison A., U.S. Senator

Opposes decreases in Federal matching payments after 90 days of care in a mental hospital and the limit of 365 days of care in a mental hospital in an individual's lifetime

American Psychiatric Association

Section 208. Cost-sharing under Medicaid

Favors provision in bill

American Medical Association

Opposes provision in bill

AFL-CIO

American Public Health Association

National Health and Environmental Law Program

Favors eliminating all cost-sharing provisions under Medicaid

National Medical Association, Inc.

Southern California National Association for the Advancement of Colored People

Section 209. Determination of Payments under Medicaid

Opposes provision in bill

AFL-CIO

National Health and Environmental Law Program

Smith, Hon. Preston, Governor of Texas

Opposes "spend-down" provision in bill

National Association of Social Workers, Inc.

Favors redrafting to insure that all medically needy receive Medicaid and that "medically needy only" categories are not reduced

Southern California National Association for the Advancement of Colored People

Section 210. Payment under Medicare to Individuals Covered by Federal Employees Health Benefits Program

Favors provision in bill

National Association of Blue Shield Plans

Opposes provision in bill

American Federation of Government Employees

Section 211. Payment under Medicare for Certain Inpatient Hospital and Related Physicians' Services Furnished Outside the United States

Opposes requirement of Joint Commission on Accreditation of Hospitals Standards for foreign hospitals

American Council of Medical Staffs

Part B—Improvements in Operating Effectiveness

Section 221. Limitation on Federal Participation for Capital Expenditures

Favors provision in bill

AFL-CIO

American Hospital Association (but opposes exemption of Christian Science Sanatoriums from this section)

American Public Health Association

Health Insurance Association of America

Opposes provision in bill

American Council of Medical Staffs

Recommends that local planning agencies include representation of all providers on an equitable basis

American Nursing Home Association

Recommends that Secretary's decisions be subject to judicial review

American Medical Association

American Nursing Home Association

Section 222. Report on Plan for Prospective Reimbursement; Experiments and Demonstration Projects to Develop Incentives for Economy in the Provision of Health Services

Favors provision in bill

AFL-CIO

American Hospital Association

American Medical Association
 American Nursing Home Association
 American Public Health Association
 Blue Cross Association
 Health Insurance Association of America
 National Association of Blue Shield Plans

*Favors requiring experiments to be (1) well-controlled and monitored;
 (2) placed in institutions representative of present providers; and
 (3) of sufficient duration to be valid in their findings*

College of American Pathologists

Opposes absence of limitations for experimental projects, retrospective evaluation of medical services for reimbursement, and requests public accounting and review

American Council of Medical Staffs

Section 223. Limitations on Coverage of Costs Under Medicare

Favors provision in bill

AFL-CIO

American Medical Association

Favors provision in bill with use of overall cost ceilings for each provider rather than ceilings on elements of cost

Blue Cross Association

Favors provision in bill with technical changes

American Nursing Home Association

Section 224. Limits on Prevailing Charge Levels

Favors provision in bill

American Public Health Association

Favors provision but prefers contracts with providers of services, negotiated fee schedules and mandatory acceptance of assignments

AFL-CIO

Opposes provision in bill

American Medical Association

College of American Pathologists

Louisiana State Medical Society

Urges recognition that enactment of provision will lead to increase in number of physicians who do not accept assignments under Medicare

National Association of Blue Shield Plans

Objects to Health Insurance Benefits Advisory Council's role in evaluation of Medicare

American Council of Medical Staffs

Section 225. Limits on Payment for Skilled Nursing Home and Intermediate Care Facility Services

Favors exempting capitalization, salary increases, and expenses mandated by Federal and State regulations from 5-percent limit on long-term care per diem rate increases

Association of State and Territorial Health Officers

Opposes provision in bill

American Hospital Association

American Nursing Home Association

American Public Welfare Association

Board of Commissioners, Beaver County, Pennsylvania

Carter, Hon. Jimmy, Governor of Georgia

Community Council of Greater New York

Fineman, Hon. Herbert, Speaker of Pennsylvania House of Representatives

National Association of Social Workers, Inc.

National Conference of Catholic Charities

Favors provision in bill, providing facilities can increase charges above the ceiling to reflect improvement costs

American Public Health Association

Section 226. Payments to Health Maintenance Organizations

Favors provision in bill

AFL-CIO (with 100 percent reimbursement to Health Maintenance Organizations with gradual reduction to 95 percent level and other minor amendments)

American Public Health Association (with provision permitting reimbursement of more than 95 percent in certain situations)

Association of State and Territorial Health Officers

Blue Cross Association

Community Council of Greater New York

Group Health Association of America

Havighurst, Clark C., Professor of Law, Duke University School of Law

National Association of Blue Shield Plans

Favors change in definition of health maintenance organization to specify that it must provide those health services which a defined population might reasonably require to be maintained in good mental health as well as good physical health

American Psychiatric Association

Favors financial assistance for health maintenance organizations in the form of 100 percent construction loan guarantees and grants for initial operating costs

National Medical Association, Inc.

Favors provision of comprehensive, high quality services by health maintenance organizations for Medicaid recipients

National Medical Association, Inc.

Southern California National Association for the Advancement of Colored People

Favors provision of complete title XVIII and title XIX services in health maintenance organization setting

American Optometric Association

Favors provision in bill but with more specific definition of a health maintenance organization

American Nursing Home Association

Favors provision in bill but with more experimentation in the area to determine the proper role and function of health maintenance organizations

College of American Pathologists

Favors controlled demonstration projects to test the capacity, cost and utilization of health maintenance organizations

American Medical Association

Opposes Federal economic incentives for health maintenance organization as being discriminatory against private fee-for-service concept

Louisiana State Medical Society

Favors concept of health maintenance organizations and believes definition should include only the concepts of what a health maintenance organization is to be

Health Insurance Association of America

Section 227. Payment Under Medicare for Services of Physicians Rendered at a Teaching Hospital

Favors provision in bill

American Public Health Association

Opposes provision in bill

American Medical Association

Association of American Medical Colleges

College of American Pathologists

Section 228. Advance Approval of Extended Care and Home Health Coverage Under Medicare

Favors provision in bill

AFL-CIO

American Public Health Association

Church, Hon. Frank, U.S. Senator

Louisiana Hospital Association

Favors provision in Senate version of H.R. 17550

Health Insurance Association of America

Favors provision in bill but also to include Medicaid admissions from hospitals

American Nursing Home Association

Favors provision in bill, but favors granting physician an opportunity for notice and hearing

American Medical Association

Blue Cross Association

Section 229. Authority of Secretary to Terminate Payments to Suppliers of Service

Favors provision in bill

AFL-CIO

American Nursing Home Association

American Public Health Association

College of American Pathologists (with reservations)

Opposes provision in bill

American Medical Association

Louisiana State Medical Society

Lincoln, Nebraska Department of Health

Section 230. Elimination of Requirement That States Move Toward Comprehensive Medicaid Programs

Favors provision in bill

American Medical Association

National Association of Blue Shield Plans

Opposes provision in bill

AFL-CIO

American Podiatry Association

American Public Health Association

Cohen, Wilbur J., Former Secretary of Health, Education, and Welfare

Family Service Association of America

National Association of Social Workers, Inc.

National Health and Environmental Law Program

National Medical Association, Inc.

Southern California National Association for the Advancement of Colored People

Section 231. Reductions in Care and Services under Medicaid

Opposes provision in bill

AFL-CIO

American Public Health Association

National Health and Environmental Law Program

National Medical Association, Inc.

Southern California National Association for the Advancement of Colored People

Section 232. Determination of Reasonable Cost of Inpatient Hospital Services under Medicaid and under Maternal and Child Health Program

Favors application of Medicare reimbursement principles to Medicaid

American Public Health Association

Blue Cross Association

Opposes provision in bill

American Hospital Association

American Nurses' Association

Association of American Medical Colleges

College of American Pathologists

Federation of American Hospitals

Louisiana Hospital Association

Favors Medicaid reimbursement to hospitals in accordance with American Hospital Association cost principles

Louisiana Hospital Association

Favors permitting States to set formula for relating Medicare reimbursement rates to Medicaid rates

Association of State and Territorial Health Officers

Section 233. Amount of Payments Where Customary Charges for Services Furnished are Less than Reasonable Cost

Favors provision in bill

American Medical Association

American Nursing Home Association

Section 234. Institutional Planning under Medicare

Favors provision in bill

American Nursing Home Association

Expresses concern over whether all providers will be able to meet requirements

American Medical Association

Section 235. Payments to States under Medicaid for Installation and Operation of Claims Processing and Information Retrieval Systems

Favors provision in bill

Blue Cross Association

Favors provision in bill but urges clarification that intent is not to permit States to terminate carrier arrangements

National Association of Blue Shield Plans

Favors provision with clarification that States wishing to use private facilities, such as carriers, could do so

American Medical Association

Section 236. Prohibition Against Reassignment of Claims to Benefits

Favors provision in bill

College of American Pathologists (as long as there is no interference with existing legal and medically ethical mechanisms of payment)

Section 237. Utilization Review Requirements for Hospitals and Skilled Nursing Homes under Medicaid and under Maternal and Child Health Program

Favors provision in bill

American Medical Association
American Public Health Association
Blue Cross Association

Favors provision in bill if superseded by peer review amendment

American Nursing Home Association

Section 238. Notification of Unnecessary Admission to a Hospital or Extended Care Facility under Medicare

Favors provision in bill

American Nursing Home Association

Section 239. Use of State Health Agency to Perform Certain Functions under Medicaid and under Maternal and Child Health Program

Favors provision in bill

American Public Health Association
Blue Cross Association

Favors purposes sought with provision for review of physician's services by other practicing physicians

American Medical Association

Favors development of standards in institutions by the State health authority in cooperation and consultation with the mental health authority

National Association of State Mental Health Program Directors

Favors requirement that institutions reimbursed by Medicaid funds must meet standards at least equivalent to those used by the accreditation Council for facilities for the mentally retarded

United Cerebral Palsy Association, Inc.

Section 240. Relationship between Medicaid and Comprehensive Health Care Programs

Favors provision in bill permitting State Medicaid plans to contract with a health maintenance organization that provides the basic Medicaid services

American Public Health Association
Blue Cross Association
United Cerebral Palsy Association, Inc.

Section 241. Program for Determining Qualifications for Certain Health Care Personnel

Favors provision in bill

American Nursing Home Association

American Public Health Association

College of American Pathologists

National Association for Practical Nurse Education and Services, Inc.

Favors uniform national standards controlling both personnel and procedures

American Society of Medical Technologists

American Association of Bioanalysts

Suggests quality-of-service be accorded highest priority in establishment of criteria

American Speech and Hearing Association

Favors but with reservation that practical nurses be supervised by registered nurses

American Nurses' Association

Favors studying proposed authority as well as questions relating to licensure, certification and registration

American Medical Association

Opposes inclusion of physical therapists in the provision

American Physical Therapy Association

Section 242. Penalties for Fraudulent Acts and False Reporting under Medicare and Medicaid

Favors provision in bill

AFL-CIO

American Nursing Home Association

Opposes provision in bill

American Medical Association

Section 243. Provider Reimbursement Review Board

Favors provision in bill

American Hospital Association (but as a minimum urges that the \$10,000 claim amount be applicable to a group of providers for a common issue)

Health Insurance Association of America

Louisiana Hospital Association (but incorporating judicial review)

Favors allowing providers to have any adverse decision of the Provider Reimbursement Review Board involving a reasonable amount—cumulative to cover items of common interest to a number of hospitals—decided by a court of law

American Hospital Association

Prefers instead similar provision in H.R. 17550 as passed by Senate in 1970

American Nursing Home Association

Federation of American Hospitals

Favors judicial review for providers

Baroness Erlanger Hospital, T.C. Thompson Children's Hospital,
 Chattanooga, Tennessee
 Blue Cross Association
 Federation of American Hospitals
 Winick, Allan J., Partner, Arthur Andersen and Company

Part C—Miscellaneous and Technical Provisions**Section 251. Physical Therapy Services and Other Therapy Services under Medicare***Favors provision in bill*

American Medical Association

Opposes provision in bill

AFL-CIO

American Hospital Association

American Nursing Home Association

Favors provision in bill but urges removal of \$100 limitation on services of privately practicing physical therapists

American Physical Therapist Association

Urges removal of salary-equivalency provision

American Speech and Hearing Association

Favors reimbursement to therapists furnishing services for or under arrangements with providers on the basis of productivity and recognizing overhead costs and size of facility as a substitute for "salary equivalency" provision

American Physical Therapy Association

Favors language in Senate version of H.R. 17550

Health Insurance Association of America

Section 254. Inclusion under Medicaid of Care in Intermediate Care Facilities*Favors provision in bill*

American Public Health Association

Favors authorizing a distinct part of a public mental hospital as an intermediate care facility

National Association of State Mental Health Program Directors

Favors the inclusion of the requirement of "active treatment" in the requirement for both public and private intermediate care facilities, and favors a definition of "active treatment".

National Association of State Mental Health Program Directors

Favors two levels of care—with nursing service and without nursing service—with State institutions being required to meet same requirements as other providers

American Nursing Home Association

Section 256. Hospital Admissions for Dental Services under Medicare

Favors provision in bill

American Dental Association
American Public Health Association
The National Dental Association

Section 257. Extension of Grace Period for Termination of Supplementary Medical Insurance Coverage Where Failure to Pay Premiums is Due to Good Cause

Favors provision in bill

National Association of Blue Shield Plans

Section 258. Extension of Time for Filing Claim for Supplementary Medical Insurance Benefits Where Delay is Due to Administrative Error

Favors provision in bill

National Association of Blue Shield Plans

Section 259. Waiver of Enrollment Period Requirements Where Individuals Rights Were Prejudiced by Administrative Error or Inaction

Favors provision in bill

National Association of Blue Shield Plans

Section 260. Elimination of Provisions Preventing Enrollment in Supplementary Medical Insurance Program More Than Three Years After First Opportunity

Favors provision in bill

National Association of Blue Shield Plans

Section 262. Requirement of Minimum Amount of Claim to Establish Entitlement to Hearing under Supplementary Medical Insurance Program

Opposes provision in bill

AFL-CIO

Opposes and supports amendment to reduce amount in controversy to \$25 with stipulated hearings procedures

American Nursing Home Association

Section 264. Prosthetic Lenses furnished by Optometrists Under Supplementary Medical Insurance Program

Favors provision in bill

American Public Health Association

Opposes provision in bill

American Medical Association

**Section 265. Provision of Medical Social Services Not Mandatory
for Extended Care Facilities**

Opposes provision in bill

AFL-CIO

American Nurses' Association

Community Council of Greater New York

Family Service Association of America

National Association of Social Workers, Inc.

National Conference of Catholic Charities

**Section 267. Waiver of Requirement of Registered Professional
Nurses in Skilled Nursing Homes in Rural Areas under Medicaid**

Favors provision in bill

American Public Health Association

Opposes provision in bill

AFL-CIO

American Nurses' Association

**Section 268. Exemption of Christian Science Sanatoriums from
Certain Nursing Home Requirements under Medicaid**

Opposes provision in bill

American Hospital Association

Section 269. Requirements for Nursing Home Administrators

Opposes provision in bill

American College of Nursing Home Administrators

American Nursing Home Association

Community Council of Greater New York

**Section 270. Termination of National Advisory Council on
Nursing Home Administration**

Opposes provision in bill

American College of Nursing Home Administrators

Section 273. Study of Chiropractic Coverage

Favors provision in bill

AFL-CIO

National Council of Senior Citizens

*Favors deleting this section and substituting section 205 of H.R. 17550
as passed by the Senate in 1970*

American Chiropractic Association

International Chiropractors Association

Opposes provision in bill

American Hospital Association
 American Medical Association
 Lehigh Valley Committee Against Health Fraud, Inc.
 Louisiana State Medical Society

**B. RECOMMENDATIONS FOR CHANGES IN THE SOCIAL SECURITY ACT
 NOT RELATED TO PROVISIONS IN H.R. 1**

Favors combining Parts A and B of the Medicare program and eliminating the premium

AFL-CIO (also favors a general revenue contribution equivalent to one-half the cost of the combined program)
 American Hospital Association
 Church, Hon. Frank, U.S. Senator (also favors a general revenue contribution equivalent to one-third the cost of the combined program)
 National Council of Senior Citizens
 Williams, Hon. Harrison A., U.S. Senator

Favors elimination of Part B premium with total financing from general revenues

Mondale, Hon. Walter F., U.S. Senator

Opposes general revenue financing of Medicare

Health Insurance Association of America

Favors coverage of prescription drugs under Medicare

AFL-CIO
 American Foundation for the Blind, Inc.
 American Hospital Association
 American Nurses' Association
 American Pharmaceutical Association
 Annunzio, Congressman Frank
 Blue Cross Association
 Brown, Garry
 Carney, Congressman Charles J.
 Chisholm, Congressman Shirley
 Church, Hon. Frank, U.S. Senator
 Cohen, Wilbur J., Former Secretary of Health, Education, and Welfare
 Drinan, Congressman Robert F.
 Eilberg, Congressman Joshua
 Giaimo, Congressman Robert N.
 Hamilton, Congressman Lee H.
 Health Insurance Association of America
 Minshall, Congressman William E.
 Mondale, Hon. Walter F., U.S. Senator
 Montoya, Hon. Joseph M., U.S. Senator
 National Association of Retail Druggists
 National Retired Teachers Association and American Association of Retired Persons
 Obey, Congressman David R.
 Pepper, Congressman Claude

Percy, Hon. Charles H., U.S. Senator
 Railsback, Congressman Tom
 Rosenthal, Congressman Benjamin S.
 Stokes, Congressman Louis
 Williams, Hon. Harrison A., U.S. Senator

Favors Bennett amendment to establish professional standards review organizations

American Association of Foundations for Medical Care
 American Nursing Home Association
 American Speech and Hearing Association
 Group Health Association of America (but expresses concern over possibility of non-group practice physician review of group practice operations)

Opposes Bennett amendment

American Medical Association
 Coalition of Independent Health Professions
 Health Insurance Association of America
 Louisiana Hospital Association
 Louisiana State Medical Society

Favors Bennett amendment but urges that each health profession have responsibility for peer review in its area of expertise

American Dental Association
 American Nurses' Association
 American Optometric Association
 American Podiatry Association
 National Dental Association
 National League for Nursing Council of Home Health Agencies and Community Health Services

Favors concept of Bennett amendment with various changes and favors phasing in through pilot projects

American Public Health Association

Favors concept of Bennett amendment on experimental basis as in section 222

National Association of Blue Shield Plans

Supports principle of peer review without favoring any specific amendment

College of American Pathologists

Favors extending a utilization review requirement to home health agencies participating in Medicare and Medicaid

National League for Nursing, Council of Home Health Agencies and Community Health Services

Favors Medicare coverage for recipients of social security cash benefits

AFL-CIO

Favors inclusion of children from prenatal period under Medicare

National Urban League

Favors elimination of all deductibles and coinsurance under Medicare
 Mondale, Hon. Walter F., U.S. Senator
 National Urban League

Favors elimination of 3-day hospital requirement for extended care services under Medicare
 Blue Cross Association

Favors elimination of 3-day hospital requirement for covered home health services under Medicare

American Nurses' Association
 National League for Nursing Council of Home Health Agencies and
 Community Health Services
 Williams, Hon. Harrison A., U.S. Senator

Favors elimination of lifetime-reserve days and adding an additional 60 days of inpatient hospital services in each spell of illness under Medicare

Myers, Robert J., Professor of Actuarial Science, Temple University

Favors elimination of requirement for payment or replacement of the first three pints of blood under Medicare

AFL-CIO

Favors retention of blood deductible provision under Medicare and the extension of this deductible provision to Medicaid

American Association of Blood Banks

Favors repeal of section 1814 of the Social Security Act covering certification under Medicare

American Council of Medical Staffs

Favors removal of 190-day limit under Medicare on inpatient psychiatric treatment

American Psychiatric Association
 National Association for Mental Health

Favors removal of higher coinsurance under Medicare for outpatient psychiatric care and services

American Psychiatric Association
 National Association for Mental Health

Favors providing 365 days a year of inpatient hospital care with a reasonable copayment for each admission and a reasonable per diem copayment

American Hospital Association
 Louisiana Hospital Association

Favors redefining "reasonable cost" to include the hospital's community service costs

American Hospital Association

Favors coverage under Medicare of home health visits by nutritionists
 The American Dietetic Association

Favors coverage under Medicare of services of privately-practicing speech pathologists

American Speech and Hearing Association

Favors coverage under Medicare of special rehabilitation center services designed to train blind and otherwise disabled persons for more adequate self-care

American Foundation for the Blind, Inc.

Favors amending definition of "physician" under Medicare to include psychologists

Council for Advancement of Physiological Professions and Sciences

Favors amending definition of "physician" under Medicare to include optometrists

American Optometric Association

Favors adding to definition of "physician" under Medicare to include dentist providing any treatment relating to the jaw

American Dental Association

National Dental Association

Favors placing benefits under Medicare for mentally ill persons on an equal basis with benefits to persons with other illnesses

National Association of State Mental Health Program Directors

Favors simplified reimbursement formula for providers under Medicare

Winick, Allan J., Partner, Arthur Andersen and Company

Favors reimbursement formula for providers under Medicare which allows for depreciation adjusted to increases in price levels

Winick, Allan J., Partner, Arthur Andersen and Company

Opposes Medicare reimbursement for services provided by "physicians' assistants"

American Nurses' Association

Favors requiring that to participate in Medicare a hospital would have to employ a medical director and pay department heads and hospital-based physicians from hospital budgets

AFL-CIO

Favors billing all provider services under Part A of Medicare

Winick, Allan J., Partner, Arthur Andersen and Company

Favors as a condition of participation in Medicare and Medicaid that all hospitals should be required to establish a formulary of prescription drugs and to purchase drugs for this formulary by generic name on a competitive bid basis

AFL-CIO

Opposes establishment of a formulary of prescription drugs

American Medical Association

Favors permitting the Federal Government to establish and apply standards governing the quality of hospital care purchased through Medicare and Medicaid

National Health and Environmental Law Program

Opposes Inspector General, but favors strengthening authority of Secretary of Health, Education, and Welfare to evaluate and monitor performance of participants in Medicare and Medicaid

Blue Cross Association

Favors reimbursement under Medicare for a comprehensive program of home health services

National League for Nursing, Council of Home Health Agencies and Community Health Services

Favors the inclusion of homemaker-home health aid services as part of home health services in the Medicare and Medicaid programs

National Council for Homemaker-Home Health Aide Services, Inc.

Favors establishment of a home health advisory committee of representatives of home health agencies to help HEW administer and coordinate its home health programs

National League for Nursing, Council of Home Health Agencies and Community Health Services

Favors eliminating Medicaid by extending Medicare coverage to Medicaid recipients

American Council of the Blind

Favors a fiscal hold harmless amendment for new State Medicaid costs attributable to H.R. 1

Shapp, Hon. Milton J., Governor of Pennsylvania

Smith, Hon. Preston, Governor of Texas (also favors a gradual elimination of all State Medicaid costs)

Favors reconsidering Medicaid provisions in the light of whatever health insurance provisions are enacted

Cohen, Wilbur J., Former Secretary of Health, Education, and Welfare

Favors giving one State agency the responsibility for administering the Medicaid program and for licensing and inspecting long-term care facilities

Percy, Honorable Charles H., U.S. Senator

Favors specific provision covering optometrists services under Medicaid

American Optometric Association

Favors mandatory coverage of dental care for children under Medicaid

American Dental Association

National Dental Association

Favors including community mental health centers among required vendors for Medicaid plans for both inpatient and ambulatory services

National Association for Mental Health

Favors extending title XIX Medicaid benefits in public mental hospitals to all age ranges

American Psychiatric Association

National Association for Mental Health

National Association of State Mental Health Program Directors

Favors not paying Federal Medicaid monies for the treatment of mental illness to States where those monies are diverted from such treatment

National Association for Mental Health

Favors a training program within the Department of Health, Education, and Welfare for State inspectors of long-term health care facilities

Percy, Hon. Charles H., U.S. Senator

Favors establishing a demonstration program for the rehabilitation and remotivation of patients in long-term care facilities

Percy, Hon. Charles H., U.S. Senator

Favors contractual relationship (or alternatively fee schedules) between public health programs and providers of services

AFL-CIO

Favors establishment of an Advisory Committee on Home Health Services in DHEW

American Nurses' Association

Favors a program of coordinated, continuous, comprehensive medical and social services for the aged

National Council of Senior Citizens

Favors reformed Medicare-Medicaid system in a Federally administered program covering all residents aged 65 or over without coinsurance or deductibles or premiums

National Council of Senior Citizens

Opposes title II of H.R. 1

American Association of Physicians and Surgeons

Salt Lake Area, Community Action Agency

Favors Long catastrophic health insurance bill

Blue Cross Association

Louisiana Hospital Association

Louisiana State Medical Society

Opposes Long bill

AFL-CIO

American Mutual Insurance Alliance

Group Health Association of America

National Association of Blue Shield Plans

National Association of Social Workers, Inc.

National Council of Senior Citizens

Favors Long bill but not as substitute for national health insurance

Federation of American Hospitals

Favors Long bill with inclusion of skilled nursing homes and intermediate care facilities

American Nursing Home Association

Favors catastrophic coverage tied in with adequate basic coverage

American Medical Association

Favors catastrophic coverage for all people for all excessive costs related to mental and physical illness or disability

National Association for Retarded Children

Opposes a "catastrophic-only" health insurance program

Health Insurance Association of America

Favors consideration of including the cost of certain dental services as counting toward the deductible under catastrophic health insurance

American Dental Association

National Dental Association

Favors Kennedy national health insurance bill

AFL-CIO

National Council of Senior Citizens

Favors a plan of national health insurance

American Public Health Association

Favors a national health program which retains the financing of health services through the existing private insurance industry mechanisms, under State regulation

National Association of Independent Insurers

Favors for determining reasonable cost the establishment of costs for authorized services on an audited flat rate cost unit basis

Lincoln, Nebraska, Department of Health

Favors requirement that patients in nursing home be seen by a physician only when medically necessary and not on a time interval basis

North Dakota Medical Association

Favors providing a podiatrist-consultant to the Social Security Administration and assuring podiatrist representation in both the Health Insurance Benefits Advisory Council and the Medical Assistance Advisory Council

American Podiatry Association

Favors providing complete medical and surgical care of the foot under Medicare

American Podiatry Association

Favors amending the Medicare law to identify the Council on Podiatry Education of the American Podiatry Association as the national accrediting agency for podiatric education programs

American Podiatry Association

Favors amending the Medicaid law to provide a definition of "physician" which would include the podiatrist

American Podiatry Association

Favors reinstating provision enabling persons age 65 and over to deduct all medical and drug expenses for income tax

Percy, Hon. Charles H., U.S. Senator

III. TITLE III—ASSISTANCE FOR THE AGED, BLIND, AND DISABLED

A. POSITIONS TAKEN IN TESTIMONY WHICH RELATE TO SPECIFIC PROVISIONS OF H.R. 1

TITLE XX—ASSISTANCE FOR THE AGED, BLIND, AND DISABLED

Section 2002. Basic Eligibility for Benefits

Favors the provisions for a Federal program of assistance for the needy aged, blind and disabled

AFL-CIO

American Council of the Blind

American Foundation for the Blind, and American Association of Workers for the Blind, and Blinded Veterans Association

American Public Health Association

American Public Welfare Association

Carter, Hon. Jimmy, Governor of Georgia

Church, Hon. Frank, U.S. Senator

Cohen, Wilbur J., Former Secretary of Health, Education, and Welfare

Community Council of Greater New York

Eagleton, Hon. Thomas F., U.S. Senator

Evans, Hon. Daniel J., Governor of Washington

Family Service Association of America

Federation of Protestant Welfare Agencies, Inc.

Gilligan, Hon. John J., Governor of Ohio

Licht, Hon. Frank, Governor of Rhode Island

Meskill, Hon. Thomas J., Governor of Connecticut

National Association of Coordinators of State Program for the Mentally Retarded, Inc.

National Association of Counties

National Association of Social Workers, Inc.

National Conference of Catholic Charities

National Council of Senior Citizens

Rockefeller, Hon. Nelson A., Governor of New York

Salt Lake (Utah) Area Community Action Agency

Sargent, Hon. Francis W., Governor of Massachusetts

Smith, Hon. Preston, Governor of Texas

United Cerebral Palsy Associations, Inc.

United Community Services of Metropolitan Detroit

Favors the proposed separation of categories for aged, blind, and disabled individuals

National Federation of the Blind

Part A—Determination of Benefits**Section 2011. Eligibility for and Amount of Benefits****(a) Definition of Eligible Individual**

Favors continuation of existing State resource exemptions (above \$1500) for all those who are receiving assistance at the time the new program becomes effective

American Public Welfare Association

Favors inclusion of a provision to exclude \$1500 of resources for each eligible person

American Council of the Blind

(b) Amount of Benefits

Favors minimum guaranteed benefit of \$150 for eligible individuals

Chiles, Hon. Lawton, U.S. Senator

Eagleton, Hon. Thomas F., U.S. Senator (also favors payment of \$200 for an eligible individual with an eligible spouse)

Favors a minimum benefit of \$160 for eligible individuals and \$200 for couples, with subsequent cost-of-living adjustments

Church, Hon. Frank, U.S. Senator

Favors higher benefit for disabled recipients

United Cerebral Palsy Associations, Inc.

Favors a minimum benefit beginning at Government-defined poverty level with subsequent cost-of-living adjustments

AFL-CIO

American Public Health Association

Washington Bureau of NAACP

Favors increasing the amount of benefits for an eligible individual with an eligible spouse by fifty percent

Smith, Hon. Preston, Governor of Texas

Favors the amount of benefits for an eligible individual with an eligible spouse to be at the intermediate income level of the Bureau of Labor Statistics, with 75 percent of this amount for an eligible individual without an eligible spouse

National League of Senior Citizens

Favors the amount of benefits to reach standards of adequacy determined by the Bureau of Labor Statistics with subsequent cost-of-living adjustments

American Veterans Committee

Favors initial benefit at official poverty level and eventually increased to Bureau of Labor Statistics low-living standard.

Family Services Association of America

Favors increasing the amount of benefits for an eligible individual with an eligible spouse to twice the amount of benefits for an eligible individual without an eligible spouse

American Public Welfare Association

Favors inclusion of a provision to ensure that no person shall receive less than his current grant at the time the new law becomes operable

American Council of the Blind
Eagleton, Hon. Thomas F., U.S. Senator
National League of Senior Citizens

Favors a Federal supplement to assure that benefits are maintained at least up to present assistance levels

Washington Bureau of NAACP

(g) Puerto Rico, the Virgin Islands, and Guam

Favors inclusion of a provision for payment amounts to eligible persons living in Puerto Rico, the Virgin Islands, and Guam to be equal to the payment amounts made to other eligible persons

American Council of the Blind

Section 2012. Income

(a) Meaning of Income

Favors proposed earned income exemption

National Federation of the Blind

Favors a provision to exclude \$1500 of earned income per year for each eligible person

American Council of the Blind

Favors inclusion of a provision to exclude social security benefits from income

American Council of the Blind

Favors increasing amount of exempt earnings from \$85 to \$150 a month

American Foundation for the Blind, and American Association of Workers for the Blind, and Blinded Veterans Association

Favors exemption of certain earnings, as in title X, for blind persons

American Foundation for the Blind, and American Association of Workers for the Blind, and Blinded Veterans Association

(b) Exclusions from Income

Favors inclusion of a provision, in exemption of income, of resources of a blind or disabled individual who has an approved plan for achieving self-support

National Federation of the Blind

Favors inclusion of a provision to exclude work-related expenses for the disabled

United Cerebral Palsy Associations, Inc.

Section 2013. Resources

(a) Exclusions from Resources

Favors increasing the resource limitation on the face value of life insurance policies from \$1500 to \$4000

American Life Convention and Life Insurance Association of America and Life Insurers Conference

Favors inclusion of only the cash surrender value attributable to the face amount in excess of the excludable amount of life insurance policies

American Life Convention and Life Insurance Association of America and Life Insurers Conference

Section 2014. Meaning of Terms

(a) Aged, Blind, or Disabled Individual

Favors the provision to include disabled children in the definition of disability

United Cerebral Palsy Associations, Inc.

Favors inclusion of a provision permitting the utilization of optometric services in determining whether an individual is blind

American Optometric Association

(b) Income and Resources of Individuals Other Than Eligible Individuals and Eligible Spouses

Favors inclusion of a provision for exclusion of income of an ineligible spouse or step-parent when such income is not available to the eligible person

American Council of the Blind

Favors a provision which would include only the income and resources of a spouse available to a recipient

National Federation of the Blind

Section 2015. Rehabilitation Services for Blind and Disabled Individuals

Favors referral of disabled children to an appropriate State agency for services other than vocational rehabilitation

United Cerebral Palsy Associations, Inc.

Favors elimination of the provision to deny financial aid for refusal to accept VR services without good cause

National Federation of the Blind

Opposed to mandatory acceptance of rehabilitation services

The National Association of State Mental Health Program Directors, and The State of Ohio

Section 2016. Optional State Supplementation

Favors mandatory State supplementation provision to ensure that recipients under current State-operated programs receive no reduction in payments at the time the new law becomes operable

AFL-CIO

American Council of the Blind

American Foundation for the Blind, and American Association of

Workers for the Blind, and Blinded Veterans Association
 American Public Health Association
 Eagleton, Hon. Thomas F., U.S. Senator
 Federation of Protestant Welfare Agencies, Inc.
 Health and Welfare Council of the National Capitol Area
 National Association of Social Workers, Inc.
 National Conference of Catholic Charities
 National Council of Jewish Women, Inc.
 National Council of Senior Citizens
 National Federation of the Blind
 Percy, Hon. Charles H., U.S. Senator

Favors Federal, instead of State, supplementation of the working poor

The State of Alaska

Favors mandatory State supplementation at June, 1971 level

Family Service Association of America

Favors State administration of supplementary cash payments

California Chamber of Commerce

National Legislative Conference (Human Resources Task Force)

Part B—Procedural and General Provisions

Section 2031. Payments and Procedures

(c) Hearings and Review

Favors inclusion of a provision to show that the Secretary's findings of fact shall be subject to judicial review

American Council of the Blind

(d) Procedures; Prohibition of Assignments; Representation of Claimants

Favors appointments of other qualified persons as hearings examiners only if there is an insufficient number of persons available who meet the standards prescribed under the Administrative Procedure Act for hearing examiners

American Bar Association

(e) Applications and Furnishing of Information

Favors a provision for a hearing prior to an adverse determination

ADC Association of Lane County, Oregon

American Civil Liberties Union

Section 2032. Penalties for Fraud

Penalties should relate to amount involved

Younger, Hon. Evelle, Attorney General of California

Section 2033. Administration

Favors inclusion of a provision to protect job security, rights and benefits of the employees now under State-operated welfare programs

AFL-CIO

American Council of the Blind

American Federation of State, County, and Municipal Employees

American Public Welfare Association

National Association of Counties

National Association of Social Workers, Inc.

New York State Civil Service Employees Association, Inc.

Service Employees International Union (AFL-CIO)

The State of Alaska

Washington Bureau of NAACP

Favors State administration of benefits for eligible aged, blind, and disabled people

Member State Chambers of the Council of State Chambers of Commerce

National Federation of Independent Business

Reagan, Hon. Ronald, Governor of California

Favors a Federal-State division of responsibility for administration of cash assistance and services programs

National Legislative Conference

B. RECOMMENDATIONS FOR CHANGES IN THE SOCIAL SECURITY ACT NOT RELATED TO PROVISIONS IN H.R. 1

Favors a pension plan, preferably OASDI, for persons who are aged, blind or disabled, widows and orphans without sufficient social security credits who are on AFDC, and families of totally and permanently disabled parents.

Freeman, Roger A., Senior Fellow, The Hoover Institution on War, Revolution and Peace, Stanford University

Favors elimination of categories and establishment of a unified Federally administered and financed system based solely on need

Washington Bureau of NAACP

Favors fiscal relief to the States pending establishment of a Federal welfare program

American Public Welfare Association

California Chamber of Commerce

Cohen, Wilbur J., former Secretary of Health, Education, and Welfare

Smith, Hon. Preston, Governor of Texas

Favors a "pass along" provision for recipients who receive an increase in the amount of their social security benefit

Gurney, Hon. Edward J., U.S. Senator

Favors inclusion of a provision in the Social Security Act for an evidentiary hearing by a local welfare agency as a required preliminary to a hearing conducted by the State agency

Reagan, Hon. Ronald, Governor of California

Favors inclusion of a provision to deny aid to strikers

Reagan, Hon. Ronald, Governor of California

Favors inclusion of a provision to exempt the blind pension programs of Missouri and Pennsylvania from any Federal requirement or regulation that may affect supplementary cash payments made by these States

American Council of the Blind

Eagleton, Hon. Thomas F., U.S. Senator

Favors inclusion of a provision to meet special needs due to special circumstances of recipients

National Federation of the Blind

Favors a provision for no co-insurance or limitation of coverage on catastrophic health insurance for title XX recipients

The National Association for Mental Health

Favors the Federal Government allowing the States to pay up the number of quarters that anyone is lacking, so the aged, blind, and disabled can be eligible for social security benefits

ADC Association of Lane County, Oregon

Favors a national welfare numbering system to be used as the basis for uniform accounting of welfare expenditures

Dibble, E. T., Management System Consultant

IV. TITLE IV—FAMILY PROGRAMS

A. GENERAL POSITIONS TAKEN IN TESTIMONY ON TITLE IV

Supports with reservations

American Public Welfare Association
Cahill, Hon. William T., Governor of New Jersey
Carter, Hon. Jimmy, Governor of Georgia
Hall, Hon. David, Governor of Oklahoma
Licht, Hon. Frank, Governor of Rhode Island
National League of Cities
New Detroit, Inc.
Ogilvie, Hon. Richard, Governor of Illinois
Rockefeller, Hon. Nelson, Governor of New York
Sargent, Hon. Francis, Governor of Massachusetts
Smith, Hon. Preston, Governor of Texas
United States Catholic Conference
U.S. Conference of Mayors
Williams, Hon. Harrison A., U.S. Senator, New Jersey

Opposes because rolls are increased

Council of State Chambers of Commerce

Generally opposes on philosophical and fiscal grounds

Family Service Ass'n. of America
Reagan, Hon. Ronald, Governor of California
Ullman, Hon. Al, Member of Congress
Wise, Hon. Henry A., State Senator, New York
Washington (D.C.) Research Project Action Council
YWCA National Board

Opposes, because of work disincentives

Chamber of Commerce, U.S.A.
Freeman, Roger
Shaker, William (Delta Associates)
Washington (D.C.) Research Project Action Council

Opposes, as step to socialism

Liberty Lobby
Southern States Industrial Council

Opposes, as inadequate and punitive regressive step

Aid to Dependent Children Association of Lane County, Inc., Oregon
American Parents Committee
Community Council of Greater New York
Child Welfare League
Lucey, Hon. Patrick J., Governor of Wisconsin
National Council of Churches
National Coordinating Committee for Trade Union Action and
Democracy

National Urban League
 National Welfare Rights Organization
 Salt Lake Area Committee Action Program
 Washington State Welfare Rights

Unacceptable in present form

AFL-CIO

B. POSITIONS TAKEN IN TESTIMONY WHICH RELATE TO SPECIFIC PROVISIONS OF TITLE IV

Section 2102. Basic Eligibility for Benefits (Coverage of "Working Poor")

Favors

American Public Welfare Association
 American Veterans Committee
 Community Service Society
 Federation of Protestant Welfare Agencies
 Lutheran Council, U.S.A.
 National League of Cities
 Salt Lake Area Community Action Program
 U.S. Conference of Mayors
 Washington Research Project Action Council

Favors with conditions (effective date, 10/1/74, with prior wide experiments)

Cohen, Hon. Wilbur, Former Secretary of Health, Education and Welfare

Opposes

Area Resources Improvement Council
 California Chamber of Commerce
 Chamber of Commerce, U.S.A.
 Council of State Chambers of Commerce
 Freeman, Roger
 Liberty Lobby
 National Association of Manufacturers
 Reagan, Hon. Ronald, Governor of California
 Shaker, William

Part A—Opportunities for Families Program

Section 2111. (b)(2) Mother of Child Under Six

Opposes

American Civil Liberties Union
 Aid to Dependent Children Association of Lane County, Inc., Oregon
 American Parents Committee
 American Public Welfare Association
 Committee on Income Maintenance
 Egan, Hon. William, Governor of Alaska
 Federation of Protestant Welfare Agencies
 Fraser, Hon. Donald, Congressman from Minnesota
 National Association of Social Workers
 National Urban League

Santa Cruz County (Cal.) Board of Supervisors
 Special Committee on H.R. 1
 Stevens, Hon. Ted, U.S. Senator

Advocates complete exemption of mothers of school age children from work or training

American Veterans Committee
 Child Welfare League
 Health and Welfare Council of the National Capital Area
 Lutheran Council, U.S.A.
 National Association for the Advancement of Colored People

Section 2111

(c)(1) Mandatory Registration Requirement

Favors

Area Resources Improvement Council
 Reagan, Hon. Ronald, Governor of California
 Shaker, William

Doubts enforceability

Freeman, Roger

Opposes, since no suitability or danger standard

American Civil Liberties Union
 American Parents Committee
 Community Service Society
 Fraser, Hon. Donald, Congressman from Minnesota
 Lutheran Council, U.S.A.
 Santa Cruz County Board of Supervisors
 Special Committee on H.R. 1

Opposes

National Assembly for Social Policy and Development, Inc.
 National Conference of Jewish Women
 National Coordinating Committee for Trade Union Action and Democracy
 National Urban League

Section 2111. Use Local Prevailing Wage Instead of Federal Minimum

(c)(2)(B) Three-Quarters Minimum Wage in Private Employment

Opposes

American Civil Liberties Union
 Aid to Dependent Children Association of Lane County, Inc., Oregon
 AFL-CIO
 American Veterans Committee
 Committee on Income Maintenance
 Community Council of Greater New York

Fineman, Hon. Herbert, Speaker, Pennsylvania House of Representatives
 National Assembly for Social Policy and Development, Inc.
 National Association for the Advancement of Colored People
 National Association of Manufacturers
 National Council of Churches
 National Confederation of Jewish Women
 National Council of Senior Citizens
 National Federation of Student Social Workers
 National Welfare Rights Organization
 Salt Lake Area Community Action Program
 United States Catholic Conference

Section 2112. Child Care and Other Supportive Services

(a) (1) Opposes joint administration

Cohen, Hon. Wilbur, Former Secretary of Health, Education and Welfare

Section 2114. Operation of Manpower Services, Training, and Employment Programs

(a) First priority should go to those who can be placed immediately, second to unemployed heads of household

Carter, Hon. Jimmy, Governor of Georgia

Focus on those whose current benefits are less than entry-level wages. More study needed

Chamber of Commerce, U.S.A.

(b) (2) Private firms better than government in training; role should be up-graded

Chamber of Commerce, U.S.A.

Knack, Lee

Shaker, William

Hard core unemployed need not training, but jobs that fit their capacities

Freeman, Roger

(c) (1) 'Public Service Employment Program'

Favors

California Chamber of Commerce

Carter, Hon. Jimmy, Governor of Georgia

Community Service Society

Gilligan, Hon. John, Governor of Ohio

National Association of Counties

Special Committee on H.R. 1

(c) (2) Government as employer of last resort

Favors

Committee on Income Maintenance

Freeman, Roger

National Coordinating Committee for Trade Union Action and
Democracy

Smith, Hon. Preston, Governor of Texas

(c) (6) Favors with reservation

Payments should be reduced at two-year intervals

American Public Welfare Association

(f) (2)

Favors State administration, with full Federal funding

Evans, Hon. Dan, Governor of Washington

Meskill, Hon. Thomas, Governor of Connecticut

Favors 90-10% matching

Carter, Hon. Jimmy, Governor of Georgia

Funding insufficient, proposes 2.4 billion dollars

Salt Lake Area Community Action Program

Proposes 1.2 billion dollars

National Council of Senior Citizens

Proposes \$1 billion

American Federation of Labor-Congress of Industrial Organizations

National Conference of Catholic Charities

Unspecified

Fineman, Hon. Herbert, Speaker, Pennsylvania House of Representatives

National Federation of Student Social Workers

Section 2116. Utilization of Other Programs

Recipients should work off their checks

Board of Commissioners, Midland County, Michigan

Chamber of Commerce, U.S.A.

Gurney, Hon. Edward, U.S. Senator from Florida

Reagan, Hon. Ronald, Governor of California

Rockefeller, Hon. Nelson, Governor of New York

Part B—Family Assistance Plan

Section 2134. Standards for Child Care; Development of Facilities

Favors

American Home Economics Association

American Public Welfare Association

Council of State Chambers of Commerce

National Association of Counties

National Council of Jewish Women

Reagan, Hon. Ronald, Governor of California

Favors free child care for AFDC parents in work or training

Chamber of Commerce, U.S.A.

Favors comprehensive program with payments related to income

AFL-CIO

Standards should be strengthened and more specific

American Civil Liberties Union
 American Parents Committee
 Child Welfare League
 National Council of Churches
 National Federation of Student Social Workers
 Salt Lake Area Community Action Program
 Santa Cruz County (Cal.) Board of Supervisors
 Special Committee on H.R. 1

Funding is inadequate

Committee on Income Maintenance
 Community Council of Greater New York
 Community Service Society
 Fineman, Hon. Herbert, Speaker, Pennsylvania House of Representatives
 Fraser, Hon. Donald, Congressman from Minnesota
 Lutheran Council, U.S.A.
 National Association for the Advancement of Colored People

Part C—Determination of Benefits

Section 2152. Eligibility for and Amount of Benefits

Favors \$2,400 (for family of four)

Smith, Hon. Preston, Governor of Texas
 National Federation of Independent Business

\$2,400 best possible now

Rockefeller, Hon. Nelson, Governor of New York

\$2,400 inadequate, raise

Evans, Hon. Daniel, Governor of Washington
 New Detroit, Inc.

\$2,400 inadequate, raise substantially

Child Welfare League
 Community Service Society
 National Council of Churches
 Pechman, Joseph
 United States Catholic Conference

\$3,000 with congressional commitment to move to poverty line (see Ribicoff amendments)

American Public Welfare Association
 American Veterans Committee
 National League of Cities
 Sargent, Hon. Francis, Governor of Massachusetts
 U.S. Conference of Mayors

\$3,400 since Utah is a medium State

Salt Lake Area Community Action Program

\$3,600

Lutheran Council, U.S.A.

\$4,000

Committee on Income Maintenance

\$4,500

Community Council of Greater New York

Poverty line now

American Public Health Association

National Conference of Catholic Charities

Welfare Council of Metropolitan Chicago

Poverty line now: Cost of living adjustment

Fineman, Hon. Herbert, Speaker, Pennsylvania House of Representatives

Fraser, Hon. Donald, Member of Congress, Minnesota

Poverty line now; 10% increments to \$4,800

National Assembly for Social Policy and Development, Inc.

National Council of Jewish Women

\$5,000 to \$5,500

Health and Welfare Council of the National Capital Area

\$6,500 now

National Welfare Rights Organization

Favors regional differences in benefit level

Egan, Hon. William, Governor of Alaska

National Association of Counties

Even \$2,400 would devastate certain regional economies

Freeman, Roger

Shaker, William

Section 2152. Eligibility For and Amount of Benefits

(a) Definition of Eligible Family

(d) (1) Income spend-down provision over up to three quarters

Opposes

Aid to Dependent Children Association of Lane County, Inc., Oregon

American Parents Committee

American Public Welfare Association

Carter, Hon. Jimmy, Governor of Georgia

Child Welfare League

Common Cause

Community Council of Greater New York

Community Service Society

Evans, Hon. Dan, Governor of Washington

Fraser, Hon. Donald, Member of Congress, Minnesota

Licht, Hon. Frank, Governor of Rhode Island

National Association of Counties

National Council of Churches

National Urban League

Salt Lake Area Community Action Program

Shapp, Hon. Milton, Governor of Pennsylvania

Special Committee on H.R. 1

(e) Biennial Reapplication

Favors

Reagan, Hon. Ronald, Governor of California

Opposes

American Civil Liberties Union
 American Parents Committee
 National Urban League
 Washington Research Project Action Council

(f) Gross Income Limits*Favors*

National Association of Counties
 National Legislative Conference
 Reagan, Hon. Ronald, Governor of California

(g)(1) Certain Individuals Ineligible*Opposes*

American Civil Liberties Union
 American Parents Commission
 Community Service Society
 Stevens, Hon. Ted, U.S. Senator
 Washington (D.C.) Research Project Action Council

(g)(2)(A) Drug Abstinence as Condition of Benefits*Opposes*

Child Welfare League
 National Urban League
 Washington (D.C.) Research Project Action Council

Section 2153. Income**(a) Meaning of Income**

(a) (6) (C) Insurance exclusion should be raised to \$4,000; notch effect eliminated through inclusion of cash surrender value only in excess of excludable limit

Life Insurance Association of America

Section 2154. Resources**(a) Exclusions from Resources***Favors*

Reagan, Hon. Ronald, Governor of California

Opposes, as too inflexible and illiberal

Child Welfare League
 Community Council of Greater New York
 Community Service Society

(a) (1) Limitation should be placed on the Secretary's discretion as to value of home

Section 2155. Meaning of Family and Child**(a) Meaning of Family**

(a) (4) (A) College students excluded

Opposes

Aid to Dependent Children Association of Lane County, Inc., Oregon
 Egan, Hon. William, Governor of Alaska
 Fraser, Hon. Donald, Member of Congress, Minnesota

(b) Meaning of Child

Child should be under eighteen, not twenty-two
 American Home Economics Association
 Reagan, Hon. Ronald, Governor of California

(d) Income and resources of non-contributing individual*Favors*

Area Resources Improvement Council
 Reagan, Hon. Ronald, Governor of California

Opposes

American Council for the Blind
 American Civil Liberties Union
 American Parents Committee
 Washington Research Project Action Council
 Wise, Hon. Henry A., State Senator, New York

Section 2156. Optional State Supplementation*Favors*

Smith, Hon. Preston, Governor of Texas

Favors very limited supplementation

Hall, Hon. David, Governor of Oklahoma

Federal Government to pay 50% of State supplemental necessary to maintain current benefit levels

Cahill, Hon. William T., Governor of New Jersey
 Gilligan, Hon. John, Governor of Ohio

30% Federal matching to maintain current levels

National Association of Counties

State supplements to be federally administered and 30% federally funded

Eagleton, Hon. Thomas, U.S. Senator from Missouri

Benefits should continue at 10/1/71 level, as condition of Federal matching

Cohen, Hon. Wilbur

Matching should be maintained with unspecified incentives

Community Service Society
 Salt Lake Area Community Action Program

Matching should be mandatory to at least current level

American Council for the Blind

AFL-CIO

Child Welfare League

Common Cause

Community Council of Greater New York

Federation of Protestant Welfare Agencies

Fineman, Hon. Robert, Speaker, Pennsylvania House of Representatives

Fraser, Hon. Donald, Member of Congress, Minnesota
 Health and Welfare Council of National Capital Area
 National Council of Senior Citizens
 National Welfare Rights Organization
 New Detroit, Inc.
 Salt Lake Area Community Action Program

Should be maintained to poverty level

National Assembly for Social Policy and Development
 National Conference of Catholic Charities
 Special Committee on H.R. 1

(c) Residency Requirement

Congress should insist on residency stipulation

Area Resources Improvement Council
 Reagan, Hon. Ronald, Governor of California
 Rockefeller, Hon. Nelson, Governor of New York

Residency requirement is unconstitutional (Shapiro vs. Thompson)

American Civil Liberties Union

AFL-CIO

American Parents Committee

Fineman, Hon. Robert, Speaker, Pennsylvania House of Representatives

National Urban League

National Welfare Rights Organization

Salt Lake Area Community Action Program

Washington (D.C.) Research Project Action Council

Part D—Procedural and General Provisions

Section 2171. Payments and Procedures

(a) Payment of Benefits

(a) (2) (A) More specifics needed

Special Committee on H.R. 1

(a) (2) (C) Failure to accept training or rehabilitation cut-off

Opposes

American Civil Liberties Union

Child Welfare League

Community Service Society

(a) (2) (C) (4) \$100 emergency assistance

Remove limit; special payment to recent widows and disabled might reduce long run cost

Cohen, Hon. Wilbur, Former Secretary of HEW

Remove limit; make flexible

Child Welfare League

Community Service Society

Salt Lake Area Community Action Program

In event of stolen check

National Association of Counties

(c) Hearings and review

Desires more detailed protection of client rights

American Civil Liberties Union

Child Welfare League

Community Council of Greater New York

Community Service Society

Fraser, Hon. Donald, Member of Congress, Minnesota

Health and Welfare Council of the National Capital Area

National Assembly for Social Policy and Development, Inc.

National Association of Social Workers

National Welfare Rights Organization

Salt Lake Area Community Action Program

Washington (D.C.) Research Project Action Council

Broadening of judicial review and legal expenses paid by Government

American Parents Committee

National Council of Churches

(Goldberg vs. Kelley) noted

Aid to Dependent Children Association of Lane County, Inc., Oregon

American Civil Liberties Union

(c) (3) Opposes

American Civil Liberties Union

(d) Procedures; prohibition of assignments; representation of claimants

(d) (2) Opposes

American Bar Association

(e) Applications and furnishing of information by families favors

Favors

Reagan, Hon. Ronald, Governor of California

Requirements too stringent; penalties too severe

American Civil Liberties Union

American Parents Committee

National Urban League

Washington, (D.C.) Research Project Action Council

Section 2172. Penalties for Fraud

False statement should be prima facie evidence of fraud; omit "knowingly and willfully"

Subpoena powers needed

Prosecuting Attorneys Association of Arkansas

Monitor New York's Inspector General System, National Association of Manufacturers

Section 2173. Administration

Confusion and chaos result from present lack of communication

Cook County (Ill.) Dept. of Public Welfare

New York State Civil Service Employees Association

Federal minimum assistance standard, with uniform eligibility and procedures

Favors

American Home Economics Association

American Public Welfare Association

Carter, Hon. Jimmy, Governor of Georgia

Eagleton, Hon. Thomas, U.S. Senator from Missouri

Fineman, Hon. Herbert, Speaker, Pennsylvania House of Representatives

Hall, Hon. David, Governor of Oklahoma

Health and Welfare Council of National Capital Area

National Council of Jewish Women

National Federation of Student Social Workers

National Urban League

Ogilvie, Hon. Richard, Governor of Illinois

Pechman, Joseph

Rockefeller, Hon. Nelson, Governor of New York

Sargent, Hon. Francis, Governor of Massachusetts

Assumption of Federal fiscal and administrative responsibility

Favors

American Public Welfare Association

Community Council of Greater New York

Eagleton, Hon. Thomas, U.S. Senator from Missouri

Federation of Protestant Welfare Agencies

Fineman, Hon. Herbert, Speaker, Pennsylvania House of Representatives

National Association of Counties

National Council of Jewish Women

National League of Cities

U.S. Conference of Mayors

Favors, with reservations

Meskill, Hon. Thomas J., Governor of Connecticut

Opposes

California Chamber of Commerce

Chamber of Commerce, U.S.A.

Council of State Chambers of Commerce

Evans, Hon. Dan, Governor of Washington

Freeman, Roger

Liberty Lobby

Reagan, Hon. Ronald, Governor of California

Division of administrative responsibility between Dept. of Labor and DHEW

Favors

National Association of Manufacturers

Opposes because of fragmentation

American Public Welfare Association

Child Welfare League

Community Council of Greater New York

Egan, Hon. William, Governor of Alaska

National Assembly for Social Policy and Development, Inc.

National Association of Social Workers

Salt Lake Area Community Action Program

Special Committee on H.R. 1

Need to limit powers of DHEW

Wise, Hon. Henry, State Senator, New York

State administration of cash benefits

With wide latitude and broad national standards

National Legislative Conference

Option, without fiscal penalty

Cahill, Hon. William T., Governor of New Jersey

Hall, Hon. David, Governor of Oklahoma

Reagan, Hon. Ronald, Governor of California

If States pass along all costs, no incentive remains

Southern States Industrial Council

Section 2175. Obligation of Deserting Parents

Advocates access to all Federal information through explicit statute

Prosecuting Attorneys Association of Arkansas

National Conference on Uniform Reciprocal Enforcement of Support

Strong steps needed

Area Resources Improvement Council

Board of Commissioners, Midland County, Michigan

Carter, Hon. Jimmy, Governor of Georgia

California Chamber of Commerce

Chamber of Commerce, U.S.A.

Council of State Chambers of Commerce

National Association of Counties

National Association of Manufacturers

Reagan, Hon. Ronald, Governor of California

Section is a "Virtual invitation to duplicity"

National Urban League

Should be reconsidered and amounts due under contributory or statutory programs excluded

Cohen, Hon. Wilbur, Former Secretary of HEW

Permit assignment and attachment of Federal wages and other obligations where a support order exists

Younger, Hon. Evelle, Attorney General of California

Section 2176. Penalty for Inter-State Flight to Avoid Parental Responsibilities

Advocates Federal child support law with real teeth, including jail
Freeman, Roger

Departure from State without provision for support should be prima facie evidence of avoidance of responsibility

Prosecuting Attorneys Association of Arkansas

Inequitable singling out of poor

American Parents Committee

Washington (D.C.) Research Project Action Council

As presently drafted might hamper State efforts

Younger, Hon. Evelle, Attorney General of California

Section 2178. Establishment of Local Committees to Evaluate Effectiveness

Strongly supports

National Conference of Catholic Charities

Revised Title IV—Grants to States for Family and Child Welfare Services

Conforming amendments

TITLE V. MISCELLANEOUS

Part A—Effective Dates and General Provisions

Section 501. Effective Dates

Staff and facilities; States and local governments should furnish existing facilities by contract

National Association of Counties

Urges reconsideration

Egan, Hon. William, Governor of Alaska

Section 502. Prohibition Against Participation in Food Stamp Program

Favors

National Association of Counties

Opposes

Meskill, Hon. Thomas J., Governor of Connecticut

Should be continued until Federal poverty line paid

Salt Lake Area Community Action Program

Section 503. Limitation on Fiscal Liability of States for Optional State Supplementation

Favors

California Chamber of Commerce

H.R. 1 would cost States additional money regardless

Egan, Hon. William A., Governor of Alaska

Gravel, Hon. Mike, U.S. Senator

Meskill, Hon. Thomas J., Governor of Connecticut

Reagan, Hon. Ronald, Governor of California

Advocates \$2.5 billion immediately, plus long range

Sargent, Hon. Francis, Governor of Massachusetts

Inadequate; should include pregnant women, children, living with non-needy relatives, spouses of eligible adults, and families affected by spend-down provision

Evans, Hon. Daniel, Governor of Washington

Inadequate; both Medicaid and assistance costs should be limited to FY '71

Cohen, Hon. Wilbur, Former Secretary of HEW

Income offsets, under present law, apply only to Federal payments, and should be credited against State supplements

National Legislative Conference

Only fiscal relief, in addition to Talmadge, because of H.R. 1 deficiencies

National Urban League

Section 504. Special Provisions for Puerto Rico, Virgin Islands and Guam

Favors equality of eligibility in benefits

American Council of the Blind

Section 506. Assistant Secretary of Labor for the Opportunities for Families Program

If no appropriate child care available, no participation needed

Aid to Dependent Children Association, Inc., Lane County, Oregon

Cohen, Hon. Wilbur, Former Secretary of HEW

Fineman, Hon. Herbert, Speaker, Pennsylvania House of Representatives

Specifics needed on inconvenient location, unsanitary conditions

Aid to Dependent Children Association of Lane County, Inc., Oregon

Families should pay some portion of cost, no matter how modest

Area Resources Improvement Council

Section 509. State Supplemental Payments During Transitional Period

Permit contracts with States for two additional years

National Association of Counties

Section 511. Definition of Services

Specifics needed

Special Committee on H.R. 1

Part B—New Social Services Provisions

Section 512. Authorization and Allotment of Appropriations for Services

Favors with reservations

Reagan, Hon. Ronald, Governor of California

Opposes; too specific and inflexible

American Parents Committee

Community Council of Greater New York

Opposes

Child Welfare League

Cohen, Hon. Wilbur, Former Secretary of HEW

Community Services Society

Health and Welfare Council of the National Capital Area

Licht, Hon. Frank, Governor of Rhode Island

National Association of Counties

National Conference of Catholic Charities
Special Committee on H.R. 1

Difficulties involved in "Separation of services"

New York State Civil Service Employees Association

Non-profit role should be maintained through contracts and purchase-of-service arrangements

Aid to Dependent Children Association of Lane County, Inc., Oregon
National Conference of Catholic Charities

Federal funding and help; State administration

Carter, Hon. Jimmy, Governor of Georgia

Evans, Hon. Daniel, Governor of Washington

National Legislative Conference

Section 513. Adoption and Foster Care Services

Favors

Community Service Society

Favors additional \$150-\$200 million

Child Welfare League

Part C—Public Assistance Amendments Effective Immediately

Section 522. State-Wideness Not Required for Services

Favors

Reagan, Hon. Ronald, Governor of California

Opposes

American Parents Committee

Community Service Society

National Association of Social Workers

Special Committee on H.R. 1

Section 523. Optional Modification in Disregarding of Income

Income disregard must be either inadequate at low end, or excessive at high

Freeman, Roger

Shaker, William

If marginal tax rate low enough to be a real incentive, the Nation cannot afford

Chamber of Commerce, U.S.A.

Even 50% MTR leads to work reduction

Chamber of Commerce, U.S.A.

Even H.R. 1 would be terrific disincentive to hundreds of thousands of low paid jobs

Shaker, William

To expect they will work is not a hope, but a mirage

Freeman, Roger

One-third should be deducted from net, not gross, income

National Federation of Student Social Workers

Reagan, Hon. Ronald, Governor of California

66⅔ too high; 50% recommended

Child Welfare League

Community Service Society

Gilligan, Hon. John, Governor of Ohio

\$720 too low

Community Service Society

Health and Welfare Council of National Capital Area

Pechman, Joseph

Sargent, Hon. Francis, Governor of Massachusetts

Work expense disregard also needed

Community Council of Greater New York

\$50 per month for all work expenses and reasonable child care only

Reagan, Hon. Ronald, Governor of California

H.R. 6004 provides for work expense allowance

Ullman, Hon. Al, Member of Congress, Oregon

Section 525. Enforcement of Support Orders Against Certain Spouses

Favors

Area Resources Improvement Council

Board of Commissioners, Midland County, Michigan

Chamber of Commerce, U.S.A.

Council of State Chambers of Commerce

Freeman, Roger

Reagan, Hon. Ronald, Governor of California

Shaker, William

Increase in reimbursement to States for costs of establishing paternity and locating and security support from parents

Favors

American Public Welfare Association

National Conference on Uniform Reciprocal Enforcement of Support

Suspended jail sentence "On good behavior" (namely, work) "Might work wonders"

Freeman, Roger

Favors steps to facilitate location and force support

National Federation of Independent Business

Southern States Industrial Council

Allowing local jurisdiction to keep support money secured would be strong incentive

Reagan, Hon. Ronald, Governor of California

Opposes requiring mother to name

Child Welfare League

National Urban League

Opposes, low cost/benefit ratio

National Association of Social Workers

Recommends S. 2669

Bellmon, Hon. Henry, U.S. Senator

Section 529. Payment Under AFDC Program for Non-Recurring Special Needs

Non-recurring items, such as appliances, should be financed directly to vendor, saving interest charges

Reagan, Hon. Ronald, Governor of California

Part O—Liberalization of Income Tax Treatment of Child Care Expenses and Retirement Income

Section 531. Liberalization of Child Care Deduction

Child care should be deductible as business expense on ordinary and necessary basis

Working Mothers United for Fair Taxation

VI. AMENDMENTS AND ALTERNATIVE BILLS

Amendment 395. Welfare Payments for Indians (Sen. Metcalf)

Favors

Stevens, Hon. Ted, U.S. Senator

Amendment 411. Adoption and Foster Care (Sen. Griffin)

Supports

American Parents Committee
Child Welfare League

Amendment 559. Benefit Level and Other Liberalizations (Sen. Ribicoff)

Favors

Anti-Defamation League, B'nai B'rith
AFL-CIO
American Civil Liberties Union
Aid to Dependent Children Association of Lane County, Inc., Oregon
American Public Welfare Association
Common Cause
Federation of Protestant Welfare Agencies
Gilligan, Hon. John, Governor of Ohio
Holman, Steve
League of Women Voters of the United States
Licht, Hon. Frank, Governor of Rhode Island
Lucey, Hon. Patrick J., Governor of Wisconsin
Maryland Commission on the Status of Women
National Association of Counties
National Association of Social Workers
National Conference of Catholic Charities
National Council of Jewish Women
National Council of Senior Citizens
National Federation of Student Social Workers
Santa Cruz County (Calif.) Board of Supervisors
Sargent, Hon. Francis, Governor of Massachusetts
Service Employees International Union (AFL-CIO)
Shapp, Hon. Milton, Governor of Pennsylvania
Smith, Hon. Preston, Governor of Texas

Provides protection for rights of present welfare workers

Favors

American Federation of State, County, and Municipal Employees

Childless couples and individuals

Must be included to avoid fertility incentive

American Public Health Association
 Cohen, Hon. Wilbur, Former Secretary of HEW
“Dysgenic consequences of disastrous proportions”
 Freeman, Roger
Favors inclusion of the childless
 Anti-Defamation League, B'nai B'rith
 AFL-CIO
 American Veterans Committee
 Carter, Hon. Jimmy, Governor of Georgia
 Community Service Society
 Fraser, Hon. Donald, Member of Congress, Minnesota
 Health and Welfare Council of National Capital Area
 Jewish Federations and Welfare Funds
 Licht, Hon. Frank, Governor of Rhode Island
 National Assembly for Social Policy and Development, Inc.
 National Welfare Rights Organization
Must not be included—would foster hippie communes
 Shaker, William (Delta Associates)

S. 2037—State Administration (Sen. Curtis)

Favors (at least in part)
 Board of Commissioners, Midland County, Michigan
 California Chambers of Commerce
 Council of State Chambers of Commerce
 Freeman, Roger
 National Association of Manufacturers
 National Federation of Independent Business
 Reagan, Hon. Ronald, Governor of California
 National Legislative Conference
 Wise, Hon. Henry, State Senator, New York

S. 2372—Adequate Income Act (Sen. McGovern)

Favors
 American Civil Liberties Union
 National Council of Churches

S. 2747—“Family Income and Work Incentive Act” (Sen. Harris)

Favors
 American Civil Liberties Union
 Child Welfare League
 Health and Welfare Council of National Capital Area
 National Council of Churches
 Washington (D.C.) Research Project Action Council

S. 3019—Penalty for Travel to Avoid Parental Obligations, Collection of Liabilities for Support (Sen. Long)

Favors
 Council of State Chambers of Commerce

H.R. 6004—Work Incentive Alternative (Rep. Ullman)

Favors

Council of State Chambers of Commerce
Ullman, Hon. Al, Member of Congress, Oregon

VII. RECOMMENDATIONS FOR CHANGES IN THE SOCIAL SECURITY ACT NOT RELATED TO SPECIFIC PROVISIONS OF H.R. 1

AFDC-UP should be required of all States effective July 1, 1973, as condition of Federal matching

Cohen, Hon. Wilbur, Former Secretary of HEW

Exemption from taxes for poor

Rebate on Social Security tax

Cohen, Hon. Wilbur, Former Secretary of HEW

Sargent, Hon. Francis, Governor of Massachusetts

Rebate on social security and income taxes

Chiles, Hon. Lawton, U.S. Senator, Florida

Pechman, Joseph (Brookings Institute)

Instead of H.R. 1

Reagan, Hon. Ronald, Governor of California

Limit AFDC to children under eighteen

Reagan, Hon. Ronald, Governor of California

Privacy

A basic right; endless opportunities for wrongful divulgence in H.R. 1

American Civil Liberties Union

Amend sections 2(a)(7), 402(a)(9), 1402(a)(9), 1602(a)(7) of the Social Security Act to furnish States access to Federal records

National Conference on Uniform Reciprocal Enforcement of Support

Reagan, Hon. Ronald, Governor of California

Social Security Act, Section 402(a)(17)(18), Concerning Expenses for Apprehending and Prosecuting Deserting Parents, Should Be Amended

National Conference on Uniform Reciprocal Enforcement of Support

Reagan, Hon. Ronald, Governor of California

Amend Social Security Act, Sections 603(a)(5) and 606(b)(12) to facilitate payment to payees, and in vouchers

Wisconsin State Legislature—Joint Resolution

VIII. OTHER RECOMMENDATIONS AND PHILOSOPHICAL POSITIONS ON POSSIBLE LEGISLATIVE CHANGES

Administration directed by body similar to Social Security Board

Cohen, Hon. Wilbur, Former Secretary of HEW

Alien relief and relief of military dependents should be administered and paid for by the Federal Government

Reagan, Hon. Ronald, Governor of California

Benefits in H.R. 1 predicated upon demeaning concepts of social control

National Council of Churches

National Urban League

Washington Research Project Action Council

College scholarship program should be broadened

Aid to Dependent Children Association of Lane County, Inc., Oregon

Confidentiality vs. unique identifier

Favors pictures and inclusion of parent social security numbers on birth certificates

Rockefeller, Hon. Nelson, Governor of New York

Bugs need to be worked out

Dibble, E. T. (Management Systems)

Grave doubts; "If it can be done with us—The poor—Maybe it can be done to you too"

American Civil Liberties Union

McLean, Elaine (WSWR)

Declaratory system

Favors

American Veterans Community

Washington (D.C.) Research Project Action Council

Deny aid to strikers

National Association of Manufacturers

Reagan, Hon. Ronald, Governor of California

Rebate on social security and income taxes

Chiles, Hon. Lawton, U.S. Senator, Florida

Pechman, Joseph (Brookings Institute)

Instead of H.R. 1

Reagan, Hon. Ronald, Governor of California

Failure to cooperate with law officials should be federally punishable

Reagan, Hon. Ronald, Governor of California

Fiscal incentive would aid States to better management

Reagan, Hon. Ronald, Governor of California

Foreign competition

American poor need to be put to work in competitive way

Shaker, William (Delta Associates)

Limit welfare population to 10% of previous census

Area Resources Improvement Council

Most H.R. 1 ideas to get people to work (incentives, training, penalties) have been tried, and have failed

Freeman, Roger

Pilot programs

Favors

Cohen, Hon. Wilbur, Former Secretary of HEW

Dubious

Evans, Hon. Daniel, Governor of Washington

Rockefeller, Hon. Nelson, Governor of New York

Washington State Welfare Rights

Private industry cannot provide jobs

Gilligan, Hon. John, Governor of Ohio

Protection of current job rights

American Council of the Blind

AFL-CIO

American Federation of State, County, and Municipal Employees

Carter, Hon. Jimmy, Governor of Georgia

Egan, Hon. William, Governor of Alaska

Fineman, Hon. Herbert, Speaker, Pennsylvania House of Representatives

Licht, Hon. Frank, Governor of Rhode Island

Michigan State Employees Association

National Association of Counties

New York State Civil Service Employees Association

"Stockholder in America"

Gravel, Hon. Mike, U.S. Senator from Alaska

Research Council at high level desirable

Chamber of Commerce, U.S.A.

Subsidies for the rich, why not the poor?

Aid to Dependent Children Association, Lane County

National Urban League, Washington State Welfare Rights

Reagan, Hon. Ronald, Governor of California

Tax holiday would spur businesses to locate in undeveloped areas

Shaker, William (Delta Associates)

Transitional stages must strengthen Federal standards, protect higher benefits while raising lower, and maintaining expenditures

National Assembly for Social Policy and Development, Inc.

Wage attachment from Federal employees urged

Reagan, Hon. Ronald, Governor of California

Favors inclusion of a provision to hold the States harmless from increases in welfare costs due to increases in caseloads

American Public Welfare Association

Community Council of Greater New York

Evans, Hon. Daniel J., Governor of Washington

Licht, Hon. Frank, Governor of Rhode Island

National Association of Counties

National Association of Social Workers, Inc.

Ogilvie, Hon. Richard B., Governor of Illinois

Percy, Hon. Charles A., U.S. Senator (protects States from a maximum of 20 percent increase in welfare costs over June 30, 1971 expenditures)

Smith, Hon. Preston, Governor of Texas

Favors provision in bill

American Federation of Government Employees (but recommends a maximum retirement income credit of \$5,000 for a single person and \$6,750 for a married person).

