

AID TO DEPENDENT CHILDREN

APRIL 25, 1961.—Ordered to be printed

Mr. MILLS, from the committee of conference, submitted the following

CONFERENCE REPORT

[To accompany H.R. 4884]

The committee of conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 4884) to amend title IV of the Social Security Act to authorize Federal financial participation in aid to dependent children of unemployed parents, and for other purposes, having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the Senate recede from its amendments numbered 2 and 7.

That the House recede from its disagreement to the amendments of the Senate numbered 1 and 5, and agree to the same.

Amendment numbered 3:

That the House recede from its disagreement to the amendment of the Senate numbered 3, and agree to the same with an amendment as follows:

In lieu of striking out the matter proposed to be stricken out by the Senate amendment and inserting the matter proposed to be inserted by the Senate amendment, in the House engrossed bill strike out line 25 on page 2 and all that follows down through line 9 on page 3 and insert the following:

is determined by the State or local agency administering the State plan, after notification by such employer, to be a bona fide offer of such employment, and

“(3) includes provision for entering into cooperative arrangements with the State agency responsible for administering or supervising the administration of vocational education in the State, looking toward maximum utilization of available public vocational education services and facilities in the State in order to encourage the retraining of individuals capable of being retrained.

For purposes of the preceding sentence, a State plan may, at the option of the State, provide for the denial of all (or any part) of the aid under the plan to which any child or relative might otherwise be entitled for any month, if the unemployed parent of such child receives unemployment compensation under an unemployment compensation law of a State or of the United States for any week any part of which is included in such month."

And the Senate agree to the same.

Amendment numbered 4:

That the House recede from its disagreement to the amendment of the Senate numbered 4, and agree to the same with amendments as follows:

On page 2, line 23, of the Senate engrossed amendments, strike out "families with".

On page 3, line 7, of the Senate engrossed amendments, strike out "families with".

On page 3, line 8, of the Senate engrossed amendments, after the semicolon, insert *and*

On page 3, lines 10 and 11, of the Senate engrossed amendments, strike out "administrations" and insert *administration*

On page 3, line 24, of the Senate engrossed amendments, strike out "State agency" and insert the following: *State or local agency administering the State plan*

And the Senate agree to the same.

Amendment numbered 6:

That the House recede from its disagreement to the amendment of the Senate numbered 6, and agree to the same with an amendment as follows:

In lieu of the matter proposed to be inserted by the Senate amendment insert the following:

SEC. 4. Section 404 of the Social Security Act is amended by inserting "(a)" after "404." and by adding at the end thereof the following new subsection:

"(b) No payment to which a State is otherwise entitled under this title for any period before September 1, 1962, shall be withheld by reason of any action taken pursuant to a State statute which requires that aid be denied under the State plan approved under this title with respect to a child because of the conditions in the home in which the child resides."

And the Senate agree to the same.

Amendment numbered 8:

That the House recede from its disagreement to the amendment of the Senate numbered 8, and agree to the same with an amendment as follows:

On page 7, line 8, of the Senate engrossed amendments, strike out "SEC. 6." and insert *SEC. 5.*

And the Senate agree to the same.

Amendment numbered 9:

That the House recede from its disagreement to the amendment of the Senate numbered 9, and agree to the same with an amendment as follows:

On page 7, line 20, of the Senate engrossed amendments, strike out "SEC. 7." and insert *SEC. 6.*

And the Senate agree to the same.

Amendment numbered 10:

That the House recede from its disagreement to the amendment of the Senate numbered 10, and agree to the same with an amendment as follows:

In lieu of the matter proposed to be inserted by the Senate amendment insert the following:

SEC. 7. Section 901(c)(1)(B) of the Social Security Act is amended by adding at the end thereof the following sentence:

"The term 'necessary expenses' as used in this subparagraph (B) shall include the expense of reimbursing a State for salaries and other expenses of employees of such State temporarily assigned or detailed to duty with the Department of Labor and of paying such employees for travel expenses, transportation of household goods, and per diem in lieu of subsistence while away from their regular duty stations in the State, at rates authorized by law for civilian employees of the Federal Government."

And the Senate agree to the same.

W. D. MILLS,
CECIL R. KING,
THOMAS J. O'BRIEN,
N. M. MASON,
JOHN W. BYRNES,

Managers on the Part of the House.

HARRY F. BYRD,
ROBT. S. KERR,
RUSSELL B. LONG,
GEORGE SMATHERS,
By H.F.B.

JOHN J. WILLIAMS,
FRANK CARLSON,

Managers on the Part of the Senate.

STATEMENT OF THE MANAGERS ON THE PART OF THE HOUSE

The managers on the part of the House at the conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 4884) to amend title IV of the Social Security Act to authorize Federal financial participation in aid to dependent children of unemployed parents, and for other purposes, submit the following statement in explanation of the effect of the action agreed upon by the conferees and recommended in the accompanying conference report:

Amendment No. 1: The bill as passed the House provided for making available, during a 15-month period beginning April 1, 1961, and ending June 30, 1962, Federal grants to States wishing to extend their aid to dependent children programs under title IV of the Social Security Act to include needy children of unemployed parents on the same basis as Federal grants are now available with respect to needy children who have been deprived of parental support by the death, absence, or incapacity of a parent.

Under Senate amendment numbered 1, the beginning date for the period during which such grants would be available to the States was changed from April 1, 1961, to May 1, 1961 (the ending date for such period remaining as in the House bill).

The House recedes.

Amendment No. 2: This is a technical amendment reflecting the change in the designation of the assistance provided under title IV of the Social Security Act proposed to be made by Senate amendment numbered 7.

In view of the action taken by the conferees on amendment numbered 7, the Senate recedes.

Amendment No. 3: The bill as passed the House provided that a State plan which includes aid to dependent children of unemployed parents would be required to include provision for entering into cooperative arrangements with the State agency responsible for administering or supervising the administration of vocational education in the State, looking toward maximum utilization of available public vocational education services and facilities in the State in order to encourage the retraining of individuals capable of being retrained.

Senate amendment numbered 3 deleted this requirement. It also added a provision to the House bill under which a State, at its option, may provide for the denial of all (or any part) of the aid under the plan to which any child or relative might otherwise be entitled for any month, if the unemployed parent of such child receives unemployment compensation under an unemployment compensation law of a State or of the United States for any week any part of which is included in such month.

Under the conference agreement the requirement of the House bill described above is restored, with technical amendments. In addition, the provision added by the Senate amendment is retained.

Amendment No. 4: This amendment added to the House bill a new section providing for Federal matching funds for the 14-month period from May 1, 1961, through June 30, 1962, for State expenditures under the aid to dependent children program for children who, because of a judicial determination that continuation in the family's home would be contrary to the child's welfare, are placed in foster-family homes (but only where the State has elected to provide aid for such children under its plan).

The House recedes with technical amendments.

Amendment No. 5: Section 705 of the Social Security Act authorizes the appropriation of sums for training grants for public welfare personnel. Under existing law, (1) this authorization would expire with the fiscal year ending June 30, 1962, and (2) the Secretary is authorized to pay 80 percent of the total State expenditures to carry out the purposes of such section 705.

Senate amendment numbered 5 extends for 1 year (to June 30, 1963) the period during which appropriations may be made for this purpose. It also increases the authorized Federal share of State expenditures for this purpose from 80 percent to 100 percent.

The House recedes.

Amendment No. 6: This amendment added to the House bill a new section providing that any action taken, before the 61st day following the day on which ends the 1st regular session of a State's legislature which begins after enactment of this bill, pursuant to a State statute which requires that aid be denied under the State plan approved under title IV of the Social Security Act with respect to a child because of the conditions in the home in which the child resides, was not to be a basis for withholding payments to such State under such title IV.

The House recedes with an amendment which strikes out the language proposed to be inserted by the Senate amendment and inserts in lieu thereof a different provision. Under the conference agreement there is to be no withholding of any payment to which a State is otherwise entitled under title IV of the Social Security Act for any period before September 1, 1962, by reason of any action taken pursuant to a State statute which requires that aid be denied under the State plan with respect to a child because of the conditions in the home in which the child resides.

Under the action agreed to in conference, there is provided a period (up to September 1, 1962) in which further study may be given to this problem and the Secretary of Health, Education, and Welfare can cooperate with the States in working out a solution to the problem.

Amendment No. 7: This amendment added to the House bill a new section changing the designation of the assistance provided under title IV of the Social Security Act (presently "aid to dependent children") to "aid to families with dependent children".

The Senate recedes.

Amendment No. 8: This amendment added to the House bill a new section, amending section 3(a)(1)(C) of the Social Security Act, to increase from a maximum of \$12 to a maximum of \$15 the medical

care expenditures in behalf of old-age assistance recipients (over and above the general formula for Federal participation) with respect to which there will be Federal participation. Under the amendment, comparable increases are made in the maximum medical care expenditures taken into account in the case of Puerto Rico, the Virgin Islands, and Guam.

The House recedes with a clerical amendment.

Amendment No. 9: The House bill temporarily increased the \$9 million overall ceiling on the grants which may be made to Puerto Rico in any fiscal year under the four public assistance titles of the Social Security Act, to take into account the grants which would be made in Puerto Rico under the temporary program of aid to dependent children of unemployed parents.

Senate amendment numbered 9 provided further increases in this ceiling (and comparable increases in the ceilings for the Virgin Islands and Guam) to take into account the additional grants which would be made under the temporary program of aid to dependent children in foster-family homes (Senate amendment numbered 4) and the increased Federal financial participation in medical care expenditures in behalf of old-age assistance recipients (Senate amendment numbered 8).

In view of the action of the conferees on Senate amendments numbered 4 and 8, the House recedes (with a clerical amendment).

Amendment No. 10: Subparagraph (B) of section 901(c)(1) of the Social Security Act authorizes to be made available for expenditure, out of the employment security administration account, such amounts as the Congress may deem appropriate for the necessary expenses of the Department of Labor for the performance of its functions under specified provisions of law. Senate amendment numbered 10 added to the House bill a new section, amending such subparagraph (B) to provide that (as used therein) "necessary expenses" shall include the expense of reimbursing a State for salaries and other expenses of employees of such State temporarily assigned or detailed to duty with the Department of Labor and of paying such employees for travel expenses, transportation of household goods, and per diem in lieu of subsistence while away from their regular duty stations in the State, at rates authorized by law for civilian employees of the Federal Government.

The House recedes with technical amendments.

W. D. MILLS,
CECIL R. KING,
THOMAS J. O'BRIEN,
N. M. MASON,
JOHN W. BYRNES,

Managers on the Part of the House.

