1 OPEN EXECUTIVE SESSION TO CONSIDER S. 607, THE RURAL 2 COMMUNITY HOSPITAL DEMONSTRATION EXTENSION ACT OF 2015; 3 S. 1349, THE NOTICE OF OBSERVATION, TREATMENT, AND 4 IMPLICATION FOR CARE ELIGIBILITY (NOTICE) ACT OF 2015; S. 5 1461, A ONE-YEAR EXTENSION OF THE ENFORCEMENT 6 INSTRUCTIONS ON SUPERVISION REQUIREMENTS OF OUTPATIENT 7 THERAPEUTIC SERVICES IN CRITICAL ACCESS HOSPITALS (CAHs) AND SMALL RURAL HOSPITALS; S. 313, PREVENT INTERRUPTIONS 8 9 IN PHYSICAL THERAPY ACT OF 2015; S. 1253, PATIENT ACCESS 10 TO DISPOSABLE MEDICAL TECHNOLOGY ACT OF 2015; S. 1347, ELECTRONIC HEALTH FAIRNESS ACT OF 2015; S. 704, THE 11 12 COMMUNITY-BASED INDEPENDENCE FOR SENIORS ACT; S. 1362, THE PACE INNOVATION ACT OF 2015; S. 861, PREVENTING AND 13 14 REDUCING IMPROPER MEDICARE AND MEDICAID EXPENDITURES ACT OF 2015; S. 349, SPECIAL NEEDS TRUST FAIRNESS ACT OF 15 16 2015; S. 466, OUALITY CARE FOR MOMS AND BABIES ACT; AND 17 S. 599, IMPROVING ACCESS TO EMERGENCY PSYCHIATRIC CARE ACT OF 2015 18 WEDNESDAY, JUNE 24, 2015 19 20 U.S. Senate, 21 Committee on Finance, 22 Washington, DC. 23 The meeting was convened, pursuant to notice, at 24 10:06 a.m., in Room 215, Dirksen Senate Office Building, 25 Hon. Orrin G. Hatch (chairman of the committee)

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presiding.

Present: Senators Grassley, Crapo, Roberts, Enzi,
 Cornyn, Thune, Burr, Isakson, Portman, Toomey, Coats,
 Heller, Wyden, Stabenow, Cantwell, Nelson, Menendez,
 Carper, Cardin, Brown, Bennet, and Casey.

Also present: Republican Staff: Kimberly Brandt, 5 6 Chief Health Care Investigator; Christine Brudevold, 7 Detailee; Chris Campbell, Staff Director; Erin Dempsey, 8 Health Care Policy Advisor; Jay Khosla, Chief Health 9 Counsel and Policy Director; Mark Prater, Deputy Staff 10 Director and Chief Tax Counsel; and Katie Myer Simeon, Health Policy Advisor. Democratic Staff: Anne Dwyer, 11 12 Professional Staff; Michael Evans, General Counsel; Karen 13 Fisher, Professional Staff Member; Hannah Hawkins, 14 Research Assistant; Elizabeth Jurinka, Chief Health 15 Advisor; Matt Kazan, Health Policy Advisor; and Jocelyn 16 Moore, Deputy Staff Director. Non-Designated Staff: 17 Joshua LeVasseur, Chief Clerk and Historian; and Bryan 18 Palmer, Deputy Clerk.

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OPENING STATEMENT OF HON. ORRIN G. HATCH, A U.S. SENATOR
 FROM UTAH, CHAIRMAN, COMMITTEE ON FINANCE

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The Chairman. The Committee will come to order.
The Committee has before it a Chairman's mark that
contains 12 separate health care bills.

7 I want to welcome members of the Committee to the
8 executive business meeting on various pieces of health
9 care legislation.

10 This markup is the continuation of a process we 11 began earlier this year when the Committee considered and 12 reported a number of various tax bills. I believe that 13 markup was a big success and I think that most of my 14 colleagues here on the Committee would agree with me.

We were able to blaze some new trails with that process to allow the Committee to consider and report more bills to the floor. I am pleased to continue that process here today as we turn our focus to health care legislation.

I will note that this is the sixth markup we have had here in the Finance Committee so far this year. Up to now, we have reported 24 separate pieces of legislation, all of them with bipartisan support. Assuming we report all 12 items included in the mark today, that number will grow to 36 bipartisan bills, and

I am very pleased that we have been able to be so 1 2 productive. I will note that it is a testament to the 3 hard work and dedication of everyone here on this Committee. I have no plans to stop anytime soon, by the 4 5 way, and I particularly appreciate the Ranking Member's work in this Committee yesterday in particular. 6 That was 7 a tremendous bill, and I just appreciate all the hard 8 work you did.

9 Now, the bills today, included in today's mark, 10 address just about every area of health care, ranging 11 from rural community hospital demonstrations to 12 preventing interruptions in physical therapy, and from 13 quality care for moms and babies to preventing and 14 reducing improper Medicare and Medicaid expenditures.

Each of these issues is important. I know they represent high priorities for members of this Committee. I hope we can move through consideration of these bills today smoothly and quickly. That said, I hope to be able to accommodate any members of the Committee that might have concerns they want to raise.

In the end, I hope we will be able to report all 12 of these bills without much controversy or opposition and once again with bipartisan support.

I will turn to Ranking Member Wyden for his opening remarks at this time and then afterwards will recognize

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OPENING STATEMENT OF HON. RON WYDEN, A U.S. SENATOR FROM
 OREGON

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Senator Wyden. Thank you very much, Mr. Chairman.
It is a pleasure to be teaming up with you once again on
a very important set of bills.

7 Colleagues, as the Chairman has noted, this is the 8 second time this month that the Finance Committee has 9 considered bipartisan legislation that will improve 10 health care for many, many Americans, from one end of our 11 country to another.

12 The legislation before us is a product of a great 13 deal of bipartisan work, hard work by many members of the 14 Committee. I want to thank all those wonderful staff 15 folks that are down there and the ones that ring us in 16 the back, because we know that you all did a lot of heavy 17 lifting to make this possible. And I think now there is 18 real momentum behind making smart policy improvements in health care. 19

I note my colleague from Michigan is here. She has worked for months to help babies and families, and I want to thank her for her very good work.

In my view, colleagues, the permanent repeal and replace of this broken, dysfunctional mess known as the sustainable growth rate, SGR, along with a funding

extension for CHIP, provides a springboard to all of us
 here on the Finance Committee to work to strengthen the
 Medicare guarantee, the Medicaid program, and the system
 that serves millions of Americans in the private sector.

5 This set of bills makes targeted improvements that 6 are going to benefit patients, health care providers, and 7 a number of public health programs, and it is my belief, 8 as has happened so often, when you see these kinds of 9 innovations as pursued in the bills we are discussing 10 today, very often they get replicated by the private 11 sector.

12 For example, this package of bills is going to test 13 some fresh new approaches to prevent low income seniors 14 from entering a nursing home. It is going to reduce burdens for individuals with disabilities who rely on 15 16 Medicaid for long-term care and services. It is going to 17 boost transparency in Medicare so seniors and those with disabilities will know what type of care that they are 18 19 actually paying for.

I am also glad that a number of these bills are going to help improve care in rural areas, in underserved areas, with an emphasis, in my view, on ensuring that therapy services are available.

I am sure some people are going to say, "Well, the Finance Committee decided to get together today and pass

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out a bunch of bills that are," in the language of
 Washington, DC, "low-hanging fruit." Anybody who says
 that, in my view, is just plain wrong.

When it comes to health legislation, the decisions and reforms and changes embodied in these policies are going to have real consequences and they are going to make life better for our fellow citizens.

8 So I again want to thank Chairman Hatch for working 9 constructively with me on these bills today. I think the 10 Chairman and I recognize that not every bill that was considered could end up in the final package. But I want 11 12 to thank my colleagues on both sides of the aisle because 13 they had a lot of good ideas, number one, and they have 14 worked cooperatively in a bipartisan way to make this important markup possible. 15

Thank you, Mr. Chairman.

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17 The Chairman. Thank you, Senator Wyden.

I will now recognize any Senators who wish to make opening remarks. I would ask that any Senator wishing to make remarks keep them brief, limiting them to 3 minutes and I will cut people off at 3 minutes.

22 Does anybody want to make any remarks?

23 Senator Portman. Mr. Chairman?

24 The Chairman. Senator Portman?

25 Senator Portman. Senator Brown is here, and we

wanted to have a brief colloquy on the MEND Act. This is legislation that we had hoped to have part of this markup and CBO came back with a surprise score for us. We are working with you and thank you for your willingness to work with us and Senator Wyden and others. But Senator Brown and I wanted to talk about it for a moment.

7 There are other members of this Committee also 8 interested in this issue, but it is a bill entitled 9 Making the Education of Nurses Dependable for Schools, or the MEND Act. It addresses a technical issue regarding 10 the way that CMS funds hospital-based nursing programs 11 12 and would help ensure that the primary care workforce 13 that is so important is prepared for the growing demand 14 we see for health care services.

I know my colleague, Senator Brown, has some thoughts on this and I would ask him to speak to why this technical fix is so important.

18 Senator Brown. Thank you, Mr. Chairman. And I19 thank my colleague from Ohio.

20 Due to a change in the way the large accrediting 21 body for higher ed, the Higher Learning Commission, sets 22 its accreditation standards, hospital-based nursing 23 schools in 27 States, including our State of Ohio, home 24 State of Ohio -- I just visited the nursing program at 25 Aultman Hospital, in Canton, Ohio, Mr. Chairman -- they

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can no longer comply with CMS requirements and maintain
 accreditation under the HLC's new standard.

3 Senator Portman. That is absolutely right. Ιt puts these schools, Mr. Chairman, in an impossible 4 5 position. They either risk losing their Medicare funds 6 or their accreditation, one or the other. So we are 7 hoping that the MEND Act would provide a simple fix to 8 help ensure the viability of hospital-based nursing 9 programs.

10 The legislation would align CMS policy with current 11 accreditation standards for hospital-based nursing 12 programs and the majority in the majority of State across 13 the country.

14 Senator Portman is correct about Senator Brown. The loss of Medicare payments for these schools 15 this. would result in the loss of institutional grants for 16 17 students, a significant increase in tuition at a time 18 when we obviously want to attract more young people into 19 nursing, increased difficulty in recruiting and retaining students, increased hospital costs for recruiting nurses, 20 21 and an overall decline in the number of nursing school 22 graduates across the country.

23 Senator Portman. I agree completely with Senator 24 Brown on it. We cannot afford to impede the ability of 25 these colleges to train and graduate this critically

needed workforce. I think this is true in all of our
 States.

3 Hospital-based nursing schools have a low student 4 loan default rate, consistently exceed the national 5 average for graduation rates, licensure pass rates, and 6 employment rates after graduation. So they are a model 7 of success.

8 Moreover, the colleges play a vital role in their 9 communities, acting as both an employer and an education 10 and hospital-based programs for more than 20 years under 11 Medicare has resulted in the graduation of nearly 5,000 12 nurses annually.

So we appreciate, again, your willingness to work with us on this important legislation. And Senator Brown may have some additional comments.

16 Senator Brown. Last comment, Mr. Chairman. Add 17 that to the fact that the Bureau of Labor Statistics has 18 indicated that 10 years from now, by 2025, our Nation 19 will need at least 260,000 nurses to meet the health care 20 needs of our citizens.

21 My State is already experiencing this shortage. 22 There are currently more than 5,000 nursing positions 23 open in Senator Portman's and my State.

24 So, Mr. Chairman, we appreciate your work on this 25 and willingness to work with us on this.

1 Senator Portman. Again, thank you for working with 2 us on it. We understand CBO is now finalizing their 3 score on the bill and we hope we can have your commitment 4 to work with both of our offices to advance this bill in 5 the coming months.

The Chairman. Thanks so much.

7 The Senator from Georgia, and then I will come to8 the Senator from Michigan.

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Senator Isakson. Thank you, Mr. Chairman.

10 I just wanted to briefly commend Senator Grassley on S. 607 and make the comment that my State in the last 3 11 12 years has experienced the closing of five rural 13 hospitals, with a sixth probably closing before the end 14 of the year. It is my hope the most recent experience we have had in Georgia will be a help toward being included 15 16 in the demonstration project covered in S. 607, and I 17 commend Senator Grassley for his introduction of the 18 legislation.

19 The Chairman. Thank you, Senator.

20 Senator Stabenow?

21 Senator Stabenow. Thank you very much, Mr.

Chairman. I just want to thank you and our great RankingMember and all of your staffs for bringing us to this

24 point.

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There are two bills that have been put together that

are bipartisan and I appreciate being included in this 1 2 markup. One Senator Grassley and I have worked on for a 3 number of years. It is called the Quality Care for Moms and Babies Act, which basically sets up a set of quality 4 5 measures, standards for maternal care and infant care in 6 Medicaid and the CHIP programs and would fund 7 collaborative where they are accelerating best practices 8 around maternity care.

9 Then I appreciate Senator Portman joining with me on 10 a separate piece called the Quality Measure Alignment Act 11 which, again, is all about quality measures and aligning 12 them with the public and private sectors.

13 I would say what does it mean when we say quality 14 standards for moms and babies? It means it does not matter what doctor you have, it does not matter if you 15 16 live in a small town like where I grew up or a big city, 17 we want to make sure that we have the same quality 18 measures and that children are getting healthy starts and 19 moms-to-be are getting the maternity care and help that 20 they need.

This is something strongly supported by the medical community and we are very pleased to have this included. Thank you.

24 The Chairman. Thank you, Senator.

25 Senator Portman. Mr. Chairman?

1 The Chairman. Senator Cornyn was next.

2 Senator Portman. Mr. Chairman, could I comment on 3 Senator Stabenow's legislation? The Chairman. 4 Sure. 5 Senator Portman. Just briefly. This is S. 1427 and we appreciate your allowing us to include it in 6 7 another bill. We would rather have had our own bill, but 8 we have to be grateful for small favors. 9 It is incredibly important. The Chairman. You call that a small favor. 10 T am 11 just kidding. 12 Senator Portman. It is bipartisan legislation that 13 we think is really important. 14 The Chairman. We think it is important, too. You have done a great job, you guys. 15 16 Senator Portman. So we hope it will get to the 17 floor. Thank you, Mr. Chairman. 18 The Chairman. Senator Cornyn? 19 Senator Cornyn. Mr. Chairman, I would seek 20 recognition for the purposes of a brief colloguy. 21 The Chairman. Happy to have you do it. I want to highlight a bill that is 22 Senator Cornyn. 23 not before us today, but which I think deserves the 24 attention of the Committee. This bill, S. 202, would 25 make a technical correction to previous changes made to

1 payments for long-term hospitals.

2 As part of the 2013 SGR bill and then again as part 3 of the March 2014 SGR bill, payments to long-term 4 hospitals were reformed. Part of that reform included an 5 extension of a moratorium on new long-term care 6 hospitals. However, during the drafting of that 7 moratorium, a moratorium on new beds for existing 8 facilities was also put in place. 9 Everyone agrees that this was an inadvertent 10 drafting error. It needs to be corrected. It is harming hospitals in Texas and around the country and it needs to 11 12 be fixed as soon as possible. 13 With that, Mr. Chairman, I would be glad to yield to 14 you for any comments that you might care to make on that 15 topic. Well, let me just say this. 16 The Chairman. I am 17 committed to working with you and we will see what we can 18 do to get that done. That is good enough for me, Mr. 19 Senator Cornyn. 20 Chairman. Thank you. 21 The Chairman. Let us just work together on it. I think you would commit to that, as well, Senator Wyden. 22 23 Senator Cardin? 24 Senator Cardin. Thank you, Mr. Chairman. I thank you for the manner in which we are able to bring forward 25

1 important bills.

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Each of the bills that are included in this package is important and I thank you and Senator Wyden for figuring a way that we can move forward on legislation and get it moving.

I want to acknowledge the work on a couple of these,
if I might, first, S. 1349 that Senator Enzi and I have
worked on to deal with a real problem of notification of
observation status and the implications for eligibility
for Medicare coverage of skilled nursing care.

I think everyone here is aware that you must have 3 days of continuous stay in a hospital to be eligible for Medicare's skilled nursing coverage. Observation in the hospital does not count, even if that observation exceeds 24 hours.

Some of our constituents are shocked when they find out later that they thought they had 3 continuous days and were qualified for skilled nursing coverage only to get a huge bill that they are responsible for.

20 Senator Enzi and I have brought forward legislation 21 that would give them notice of their status so that they 22 are not going to be surprised later and they understand 23 their eligibility, and I thank the Chair for working with 24 us.

This legislation is bipartisan. It has already

1 passed the House.

2 S. 599, I want to thank Senator Toomey for his work 3 on this legislation, along with Senator Collins, that 4 improves access to emergency psychiatric care, extending 5 the 3-year Medicaid demonstration program for 21- to 64-6 year-olds.

7 Mr. Chairman, the need for emergency psychiatric 8 care in our community is incredible. So many end up in 9 emergency rooms or in primary care offices, and they do 10 not have the capacity to deal with it. This program 11 helps with a demonstration to see whether we can do this 12 in a more cost-effective, humane way, and I thank the 13 Chair for including that in the package.

14 Then, lastly, Senator Grassley and I introduced S. 15 704, the Community-Based Independence for Seniors Act. 16 This demonstration allows Special Needs Plans to provide 17 community-based long-term services and supports to avoid 18 the need for institutional care for low-income Medicare 19 beneficiaries.

It will allow for the demonstration under the Medicare Advantage Special Needs Plans for 5 years. I can tell you, in my experiences in Baltimore in dealing with aging in place, particularly those who are most vulnerable, it is what they want, we can save money, and this demonstration project, I am sure, will save us money

and give us a better way to deal with those that are
 extremely vulnerable and I thank you for including that
 proposal.

The Chairman. Thank you, Senator.

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5 Anybody else? Senator Burr, and then Senator 6 Toomey, and then Senator Menendez. We can go back and 7 forth. Let us do Senator Burr first, then Senator 8 Menendez, and then Senator Toomey.

9 Senator Burr. Mr. Chairman, I want to thank you 10 and the Ranking Member for working with Senator Bennet 11 and myself to advance our Patient Access to Disposable 12 Medical Technology Act as part of today's executive 13 session.

I also want to thank the Centers for Medicare and Medicaid Services for all the technical feedback that they provide on this bill and to the Minority and Majority staffs who have contributed greatly.

America's seniors should have access to the most innovative health care technologies, including disposable products that could help them heal faster and better meet their needs so that they can enjoy a better quality of life.

23 Unfortunately, we all know that Medicare does not 24 always recognize and reflect innovations in health care. 25 That is why advancing this bill is so important. It

sends the clear signal that innovating on behalf of
 America's patients is important and that Medicare
 recognizes these advances as critical for fostering the
 next generation of innovative products on behalf of
 seniors.

6 Therefore, I am pleased that our bill will provide a 7 path forward for beneficiaries to benefit from disposable 8 negative pressure wound therapy in the home setting. 9 This will provide more certainty in the coming years as 10 to how Medicare will reimburse these cutting-edge 11 technologies and incorporate them into the Medicare home 12 health benefit on behalf of seniors.

But because we recognize that there are and will be many more disposable technologies from which seniors in the Medicare program could benefit, our modified bill also requires GAO to submit a report that will assess the value of disposable devices and the role of these devices in Medicare more broadly.

I want to thank Senator Bennet, who has been a great partner on working to advance Medical product innovation on behalf of patients and I look forward to working with all of my colleagues here to keep the momentum on this legislation moving forward as we move through the Committee and to consideration by the full Senate. I thank the Chair.

The Chairman. Thank you, Senator.

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Senator Menendez? Then we will go to Senator
 Toomey.

Senator Menendez. Thank you, Mr. Chairman.

5 Mr. Chairman, while I am disappointed that several pieces of legislation that I thought qualified under the 6 7 standard that the Chair and the Ranking Member had set 8 did not make it in this round, I am pleased to see that 9 an amendment that Senator Carper and I were going to 10 offer has been included to one of the pieces of the underlying legislation, Preventing Interruptions in 11 12 Physical Therapy Act.

This is an important bill that would allow Medicare beneficiaries receiving outpatient therapy services to be treated by a substitute therapist in the event their regular provider is temporarily unavailable, for example, on maternity leave.

Now, it came to our attention that a modification was initially proposed to limit the bill's applicability to rural only areas, meaning that none of the beneficiaries in my State or in Senator Carper's State of Delaware would have been able to benefit, and that would have been patently unfair to our constituents.

24 So the amendment, as accepted by the Chair, provides 25 that we also include health professional shortage areas

and medically underserved areas, and that, to me, ensures
 that beneficiaries in underserved urban areas, for
 example, are afforded equal opportunities to access care.

I believe that this change ensures that all the most at need beneficiaries will be able to continue their therapy uninterrupted, including those who live in urban areas.

8 I look forward to working with the Committee to 9 further policies that ensure providers and beneficiaries 10 in urban areas receive equal recognition in the Medicare 11 program, and I appreciate the Chairman's inclusion of the 12 amendment.

13 The Chairman. Thank you, Senator Menendez.14 Senator Toomey?

15 Senator Toomey. Thank you, Mr. Chairman.

I just want to quickly follow-up on some comments that Senator Cardin made. I want to thank Senator Cardin for working with me on S. 599, a bill I introduced with Senator Cardin and with Senator Collins as a cosponsor.

20 Senator Cardin observed quite rightly that we have a 21 severe shortage of hospital beds for acute mental 22 illness. It is a huge problem that manifests itself in 23 many, many problematic ways.

24 One of the exacerbating factors is an antiquated 25 Medicaid rule that forbids severely mentally ill people

from getting care at facilities with more than 16 beds.
 That is an arbitrary and unnecessary limitation.

The legislation that Senator Cardin and I introduced would extend a 3-year-old Medicaid pilot demonstration project that will allow HHS to complete their evaluation of the effectiveness of providing this treatment in hospitals that have more than 16 beds.

8 Our legislation requires in order for the 9 continuation to occur, it has to be deemed to be budget 10 neutral, and I think this is a very, very important way 11 to create greater access and availability for essential 12 mental health care.

One other bill that is in this package, Mr.
Chairman, that I would like to comment on briefly is S.
1362, a bill that I introduced with Senator Carper. I
very much appreciate his support on this.

17 This is about the PACE program, and what is 18 wonderful about the PACE program -- this is all-inclusive 19 care for the elderly - is that it allows nursing home 20 eligible patients to remain in their homes, and we all 21 know how important it is for people to remain in their homes if it is at all possible. It is such a better 22 23 place, such a better environment for people to receive 24 the care they need.

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The PACE program makes that possible. Pennsylvania

leads the Nation in the number of PACE programs. There
 is a very high level of satisfaction. Beneficiaries are
 well cared for. There are very good outcomes and it does
 not cost anymore than actually being admitted in a
 nursing home.

6 This legislation that you have included in this 7 package, for which I am grateful, clarifies that the 8 Secretary of Health and Human Services has the authority 9 to waive certain requirements that will make PACE 10 demonstration projects more viable.

11 So I appreciate that, Mr. Chairman, and I appreciate 12 your work on this.

I do have an amendment that I would like to offer and withdraw. If that would be better at another time, I will do it whenever you suggest.

16 The Chairman. I do not have a problem with you 17 doing it right now, except -- let us listen to Senator 18 Nelson first.

19 Senator Toomey. That is fine, sure.

20 The Chairman. Senator Nelson?

21 Senator Nelson. Well, just in the spirit of the 22 bipartisanship, Senator Grassley and I have the Special 23 Needs Trust Fairness Act and it basically allows a person 24 with a disability to be able to set up their own special 25 needs trust instead of the current law says it has to be

1 a parent or grandparent.

2 For example, if a person were blind and they needed, 3 in order that the expenditures would supplement the benefits provided by Medicaid, there is no need tethering 4 5 them to a grandparent or a parent, particularly if they are an adult. 6 7 Thank you. 8 The Chairman. Thank you. Mr. Chairman? 9 Senator Thune. 10 The Chairman. Senator Thune? Mr. Chairman, I want to thank you 11 Senator Thune. 12 and Senator Wyden for you and your staffs' work on this 13 markup. 14 I had a couple of bills that I had hoped to get in this time that hopefully we can get in at a future date. 15 One is with Senator Cantwell, having to do with the 16 17 Rural ACO Improvement Act, and it has to do with 18 reimbursements and how they are tied now to -- as we move 19 toward alternative payment models, that we make sure that we address the needs of rural areas, that these 20 21 alternative payment methods actually work for them. So it is a bill that we hope to get into a future 22 23 mark. 24 The same way, with Senator Stabenow, the VBID, which 25 is the concept of value-based insurance design, which is

designed to make it easier for seniors to access high value clinical services and it is something that we had
 introduced.

It has passed the House of Representatives and it is something that is designed to -- again, it is a demonstration project that we hope would come out and provide services and more affordable costs for the taxpayers and address the beneficiaries who have chronic conditions and deal with the issues that pertain to them.

10 So those are a couple of bills that we hope we can 11 get included in a future mark.

I do want to mention briefly and thank you for including Senator Cantwell's and my bill on dealing with the impact of supervision requirements of outpatient therapeutic services in critical access hospitals and small rural hospitals.

In 2009, the Medicare outpatient prospective payment systems final rule, CMS issues a new policy regarding direct physician supervision of outpatient therapeutic services and what they characterize as a change -- and the change was simply a restatement and clarification of existing policy that had been in place since 2001.

But many health care organizations, particularly
critical access hospitals, recognize this change is a
burdensome and unnecessary policy change. It is

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something that we have deferred the last few years and it
 is really important to small communities, rural areas,
 critical access hospitals that we now allow this new
 policy to be adopted, this so-called clarification.

5 So what this bill does, S. 1451, is simply extends 6 the delay of that implementation through 2015 and it is 7 an instruction to not enforce this direct supervision 8 requirement.

9 So I am pleased that that is included in the mark 10 today. It will mean a lot to those small hospitals in 11 rural areas, critical access hospitals that many of us 12 represent.

13 Thank you, Mr. Chairman.

25

14 Senator Casey, we will turn to you. The Chairman. Senator Casey. Mr. Chairman, thanks very much. I 15 16 want to thank you and the Ranking Member for the hearing. 17 I wanted to commend two members of your staffs, 18 Kristin Welsh and Karen Fisher, both from Chairman Hatch's and Ranking Member Wyden's staff, for their work 19 in helping to move a revised version of a bill that 20 21 Senator Grassley and I introduced, the Prevent Interruptions to Physical Therapy Act, S. 313. 22 So we 23 appreciate their work and the opportunity to make 24 progress today on it.

This bill would allow physical therapists to enter

into arrangements that allow for a licensed, qualified
 substitute to treat patients when solo practitioners must
 be away for short periods of time for medical,
 professional or family reasons.

5 This is obviously an issue in small practices around 6 the country and we want to make sure that this bill helps 7 them to confront that challenge.

8 We want to keep working until the arrangements are 9 allowed nationwide. So good progress on that.

I also want to talk about S. 488, which was originally supposed to be considered today. I am a cosponsor of the bill. It makes just a commonsense adjustment to Medicare policy to allow physician assistants, nurse practitioners, and clinical nurse specialists to supervise cardiac, intensive cardiac and pulmonary rehabilitation.

Under current law, these procedures must be directly supervised by a physician. The current requirements that these procedures be directly supervised by a physician is both cumbersome and unnecessary, costing time and resources.

22 We want to allow specialized nurses to supervise 23 these programs. So that will increase patient access to 24 important rehab services.

25 So I am disappointed that we are not going to be

able to consider S. 488 during the markup, but I look
 forward to working with colleagues to get this done. But
 I want thank the Chairman and Ranking Member.

The Chairman. Thank you, Senator Casey.
Next will be Senator Grassley, and then I will go to
the Senator from Washington.

Senator Grassley. I thank the Chairman and my
colleagues for letting me probably go ahead of a lot of
people. As Senator Hatch knows, because he appeared
before our Drug Caucus, I am chairing that with Senator
Feinstein. So I will rush right back there.

S. 313 is one of the four bills being marked up today. I introduced this with Senator Casey. It will allow physical therapists to utilize what is called locum tenens arrangements with Medicare. That Latin phrase means placeholder.

Under current law, practicing physicians utilizing that arrangement do it to have qualified substitutes who are not employees of the physician to serve as a placeholder to provide care to their patients during short periods of absence.

This bill then would add physical therapists to the list of professionals allowed to use that arrangement. Physical therapists provide important and necessary services to their patients and should have the ability to

ensure continuous care for patients when a period of
 short-term leave is needed.

I am disappointed that this bill needed to be limited from the introduced version that Senator Casey and I put in because of CBO scoring issues and we hope to revisit the scoring of this bill as it advances through the process.

8 S. 349 was introduced with Senator Nelson and it is 9 a simple and technical change in the laws, but speaks to 10 the dignity of people with disabilities.

In the Medicaid program, most trusts are counted as an asset in determining eligibility for aged and disabled individuals and are subject to asset transfer rules. Medicaid does not count certain special needs trusts as assets and does not apply asset transfer rules to these types.

17 This exception is commonly referred to as a special 18 needs trust exemption. In order for a trust to meet this 19 exception under Medicaid, a trust must contain the asset 20 of an individual under age 65 and permits only parents, 21 grandparents, legal guardians and a court to establish a 22 special needs trust on behalf of non-elderly disabled 23 individuals.

24 So this bill would make a technical correction to 25 allow non-elderly individuals with disabilities to

1 establish a special needs trust on their own behalf.

It is a simple technical fix to the statute that has nominal cost, but it is important for individuals capable of creating the trust themselves.

5 S. 607 is a bill I introduced with Senator Bennet. 6 Currently, CMS is conducting the rural community hospital 7 demonstration program. This demonstration, which was 8 initiated as a 5-year program under the Medicare 9 Modernization Act, was extended an additional 5-year 10 period under the Affordable Care Act.

11 This program was created in response to financial 12 concerns of small rural hospitals. The demonstration 13 tests the feasibility of providing reasonable cost 14 reimbursement for small rural hospitals. There are 22 15 hospitals participating in the demonstration.

So this bill would extend the demonstration program for 5 more years.

The final bill, S. 704, was introduced with Senator Cardin. It is called the Community-Based Independence for Seniors Act. It will establish a 5-year demonstration program to provide community-based services not typically covered by Medicare to eligible low income seniors.

24 Studies have found that community-based services 25 play an essential role in keeping individuals healthy

without. Without community-based services, seniors
 frequently experience negative health outcomes and lose
 their ability to live independently.

In order to cover long-term care expenses, seniors
who deplete their assets often have no choice but to
return to Medicaid for coverage.

7 The purpose of the demonstration is to support at8 risk seniors so they can remain healthy, independent and
9 in their homes as long as possible.

10 Some of the benefits that could be made available 11 through the demonstration project include homemaker 12 services, home-delivered meals, transportation services, 13 respite care, adult day care services, and non-Medicare-14 covered safety and other equipment.

Providing these additional benefits to seniors participating in the demonstration will not only improve their quality of life, but will also result in savings for both Medicare and Medicaid programs.

So we consider it a win-win situation.
Additionally, if successful, the demonstration could be
expanded to help more seniors and result in further
savings.

This bill is an important step in working toward better quality of life for America's seniors and doing so in a more fiscally responsible way.

1 Lastly, I want to thank Senator Stabenow for my 2 being able to work with her on legislation, as well. 3 Thank the Committee and all my colleagues. Maybe Senator Bennet wanted to say something while I am still 4 5 here. I do not know. Could he speak? 6 The Chairman. We will be glad to call on him. Ι 7 hope everybody will stay because we are just about ready 8 to wrap up. We have a few more to go and it is important 9 we get all these bills done. 10 Senator Grassley. Does that mean I have to stay? Because I have to get back. 11 12 The Chairman. No. We have enough without you, but 13 that is why I am asking everybody to stay. 14 Senator Bennet? 15 Senator Bennet. Thank you, Mr. Chairman. 16 The Chairman. I should have gone to Senator 17 Cantwell next. 18 Senator Cantwell. No. You can go to Senator Bennet. Go ahead. 19 20 The Chairman. We are going to go to you and going 21 to go to Senator Cantwell right after. Senator Bennet. I will be very brief. I just want 22 23 to thank Senator Grassley for his tremendous leadership 24 on the Rural Community Hospital Demonstration Act, S. 25 607.

1 This is an important bill. It needs to be extended. 2 The demonstrations help several hospitals in Colorado's 3 rural communities, like Delta County, Steamboat Springs 4 and Sterling, to allow them to continue to serve their 5 communities.

6 I thank my colleagues for moving this bill forward. 7 Then I wanted to thank Senator Burr for his work on the 8 Patient Access to Disposable Medical Technology Act, 9 deeply appreciate the partnership of him and his staff to 10 make sure that seniors have more options and to make sure 11 that we are driving innovation, as he said, with our 12 reimbursement program.

So thank you, Chairman Hatch and Ranking Member
Wyden, for holding this markup. With that, I will turn
it over to my colleague from Washington.

16 The Chairman. Thank you, Senator.

17 Senator Cantwell?

25

18 Senator Cantwell. Thank you, Mr. Chairman.

I just wanted to echo the comments of my colleague, Senator Thune, on S. 1461, which we sponsored together on the extension on rural hospitals and to also echo his comments about making sure that accountable care organizations in rural communities deserve better clarity and treatment so that they can work effectively.

That bill did not make it onto the schedule today.

We hope that you will continue to work with us on getting that legislation. It is a much needed fix for accountable care organizations to work in rural communities. We want them to be as successful as accountable care organizations in urban areas. So let us make sure that we get that right and move forward.

7 I also just want to note, since many of my 8 colleagues have talked today about home-based care and 9 several of the bills are related to that, I hope our 10 Committee will get an update at some point in time on the Affordable Care Act provision that enticed States to work 11 12 toward rebalancing to community-based care away from 13 nursing home care, because I think it has been a very 14 cost-effective program and one that we need to continue and to encourage States that did not rebalance to 15 rebalance toward that effort. 16

I know there are many members of this Committee whose States have chosen to do it, and I think for us it is a savings. As many of my colleagues have said here today, more people would rather stay in their homes than go into nursing home care.

For us, it is a cost-effective program. Instead of paying for those very expensive delivery systems in nursing homes, States would be building more costeffective services for people to stay at home.

1 So I hope we will get an update on that, as well, 2 and I thank the Chair for allowing me to comment on the 3 Thune-Cantwell bill, S. 1461.

The Chairman. Thank you so much.

4

5 Next in order is Senator Toomey and then I am going
6 to come to Senator Carper.

Senator Toomey. Thank you, Mr. Chairman. I am
grateful for this legislation. I have already spoken on
behalf of several provisions and I fully support it.

But I do think it is unfortunate that we have not yet found a way forward on another issue that has demonstrated very broad bipartisan support, and that is repeal of the medical device tax.

14 As many of us will remember, in 2013 there was a vote during the budget consideration of the budget 15 resolution in which 79 Senators voted to repeal the 16 17 medical device tax. This is because we all know it is a 18 very ill-designed tax, a tax on revenue irrespective of the income of medical device makers. It raises the costs 19 20 of essential medical devices for patients. It is a job-21 killer. It makes us less competitive in an industry that has been a thriving success story. 22

23 So the medical device tax itself is very bad policy. 24 We have had big majorities in the United States Senate 25 indicate their support for repeal. And very recently,

Mr. Chairman, as you know, just last week, the House
 voted overwhelmingly to repeal the medical device tax.
 The vote was 280 in favor of repeal, 140 opposed. There
 were 46 Democrats joining every Republican.

5 This vote in the House was only one vote shy of that 6 which would be required to override a presidential veto. 7 That is how broad the support is.

8 So I understand the reasons why it was not suitable 9 for this particular package and I accept that, Mr. 10 Chairman. So I will not actually offer this as an 11 amendment or ask for a vote, but it is long past due.

We have had very broad bipartisan support. I think we can get this done and I hope that members of this Committee will do everything we can to get this tax repealed.

The Chairman. Thank you, Senator.

16

17Now we are down to the last two.Senator Carper and18then Senator Roberts, and then we will move ahead.

Senator Carper. I had not planned to say anything on the medical device tax. I have a lot of respect for my colleague who has just spoken.

I would just ask us to keep in mind there is a cost to repeal. I think it is about \$25 billion a year or so. And to the extent that we repeal it, it would be helpful to know how we are going to make up for that, how we are

1 going to offset the loss of those revenues.

2 Also, keep in mind -- you have all heard or used the 3 term "slippery slope" -- if we think that it makes sense to have tax credits to actually make more affordable 4 5 health care for people who need health care and maybe б cannot afford it, that is what we have in the Affordable 7 Care Act. But we pay for those not just through the 8 medical device tax, not just through a tax on the 9 pharmaceuticals or hospitals or tanning salons and 10 others, but when we repeal the medical device tax, every one of those interests are going to say, "Well, how about 11 12 me? How about me?"

We need to think through what we are going to say when they say "How about me." We need to think through it before they say it. How are we going to pay for this stuff if it is worth having?

17 The second thing I want to do is say to Senator 18 Toomey thank you for joining me in something that 19 actually works. Some of you remember Alan Blinder 20 sitting down here about 2 years ago, where Ms. Fisher is 21 sitting, and he was talking about getting better health care results for less money and I said to him, "Like, 22 what is your idea, " and his answer famously was, "Find 23 24 out what works, do more of that." That is all he said, 25 "Find out what works, do more of that."

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We think the PACE program works and the PACE program was for dual eligibles, people that are elderly, poor, in very bad health who are eligible for Medicare and Medicaid, and the legislation that Senator Toomey and I have offered here today, it is on the agenda, would help make sure that a good idea is having the opportunity to actually grow that idea and expand that idea.

8 The other thing I want to say, Tom Coburn is not 9 within earshot today, but if he were, he would be happy 10 to know I am going to mention his name. And for a number 11 of years, he and I worked together on something called 12 PRIME Act and PRIME Act is designed to help us find ways 13 to eliminate fraud and waste in Medicare and Medicaid.

One of the pay-fors among -- in fact, the only payfor, I think, in the SGR fix actually were a number of provisions that had been in the PRIME Act that we pulled out and we stuck them as a partial pay-for for the SGR Doc Fix. And we did not get everything out of the PRIME Act that was good, but today I think we had about four more provisions and include them here today.

It will save money. It will go after some waste and fraud. We all know it is hard to get rid of it all, but we will do some good work here today.

24 Mr. Chairman, I will close by saying this is my 25 third markup this morning. We had one at 9:30, EPW. We

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1 reported out unanimously a 6-year transportation bill.

2 And the ball was passed off, handed off to us to see what 3 we can do next, without amendment, without an dissenting 4 vote. It is very encouraging.

5 We just finished a markup in Homeland Security and I 6 think we reported out a dozen or more bills. Of all the 7 votes we took, there were only two dissenting votes. 8 Every bill had bipartisan cosponsors.

9 Then we are here today I think about to do some more 10 good work and, again, on a bipartisan basis. Maybe we 11 should go home after this. It has been a good day.

Senator Cornyn. Mr. Chairman? Will the Senatoryield for a question?

14 Senator Carper. Happy to yield.

Senator Cornyn. And the Senator knows how much I respect him and enjoy working with him where we find common cause.

18 Senator Carper. You can stop right there.

19 [Laughter.]

20 Senator Cornyn. But I cannot let the idea pass 21 that every time we want to repeal a boneheaded tax, that 22 we have to raise taxes somewhere else to pay for it.

For the record, I just want to say this is something that separates us and I just think it would be really a bad idea. The medical device tax, as Senator Toomey has

pointed out time and time again and he has really championed the cause against this devastating gross receipts tax, not even on income, which has chased jobs out of my State to Costa Rica and elsewhere just to avoid the tax, that is a line in the sand that we are not going to cross or I am not going to cross and I think many of us are very concerned about.

8 So I just wanted to say that is something that, 9 unlike trade and other things that we agree on, that is 10 something that does separate us. So I think going 11 forward we need to recognize that and figure ways to work 12 in that framework.

Senator Carper. I would just like to close this little colloquy by saying there is a lot more that we agree on than we disagree on and it is important we focus on the 80 percent that we agree on.

17 The last thing I would say is in that transportation 18 bill, Mr. Chairman, that we passed, one of the things we 19 incorporated into it -- I went and I met with everybody on this Committee and say how would you pay for 20 21 transportation improvements in this country, how would you do it, and among the ideas I heard were find ways to 22 23 build roads, highways, bridges and transit systems in a 24 more cost-effective way. I heard that repeatedly.

25

You will be pleased to know, colleagues, especially

1 my Republican colleagues, that we actually do that in the 2 6-year bill that we passed today out of committee.

3 The Chairman. Senator Roberts, we will go to you. 4 Senator Roberts. Thank you, Mr. Chairman. Thank 5 you and the Ranking Member for all of these bills, all of 6 them, which are very good bills.

I just had a suggestion that we probably ought to
vote on whether Senator Grassley should come or stay in
the future. Maybe that would be a good thing.

I would like to invite Senator Carper to come to the Agriculture Committee. I know that my distinguished Ranking Member and I would be delighted if you could be the catalyst for markup over there, as well. So if you are Mr. Catalyst.

Mr. Chairman, we have a 96-hour rule for critical access hospitals. Hospitals must make a decision when a patient is diagnosed if they might be hospitalized for more than 4 days. That is just an almost impossible task for doctors to make.

20 So if you are bringing flowers to Aunt Harriet and 21 all of a sudden Aunt Harriet is not there in the critical 22 access hospital and you ask what happened and they say, 23 well, they were not sure what they had, so they sent her 24 off 150 miles to the regional hospital, I think that is 25 ridiculous. But I think that we could provide some help

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1 there.

3 around here, that we could not consider it at thi 4 but I would certainly like to work with other mem 5 this problem for the rural health care delivery s	
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5 this problem for the rural health care dolivery a	abers on
5 CHIE PRODIEM FOR THE FUTAL HEATCH CALE DELIVERY S	system.
6 Thank you, sir.	
7 The Chairman. Thank you.	
8 Now, Senator Stabenow, we will turn to you a	and then
9 we are going to move because we are about to lose	e a
10 quorum.	
11 Senator Stabenow?	
12 Senator Stabenow. Thank you, Mr. Chairman.	
13 Very quickly, I just wanted to respond to my	/ friend
14 from Texas to say that while I think it is import	ant we
15 deal with the medical device tax, that it is not	about
16 raising taxes if we are going to eliminate anothe	er tax.
17 It is about making sure we do not add to the defi	cit and
18 we pay our bills. So hopefully we are going to k	eep that
19 in mind, as well.	
20 Thank you.	
21 The Chairman. Thank you, Senator.	
22 Senator Cornyn. Mr. Chairman, if I could j	just
23 respond.	
24 [Laughter.]	

Senator 100 percent, but we have to cut spending. That
 is another way. That is a novel idea around here, but we
 could do that.

Senator Cantwell. Mr. Chairman? Mr. Chairman?
The Chairman. You will notice that I have
refrained from getting into this debate and I feel very
deeply about the medical device tax.

8 Senator Cantwell. Mr. Chairman, could I just make 9 this point? Two of the gentlemen who just spoke on this 10 issue are from States for which the Affordable Care Act 11 provided an option to rebalance from nursing home care to 12 community-based care.

13 The Nation is going to have huge savings there. I 14 hope that my colleagues will consider throwing onto their 15 list reforming the system in ways that will save all of 16 us money, particularly with baby boomers. There is more 17 that we can do.

18 Thank you.

19 The Chairman. All right. That is enough on that.20 We are going to move ahead.

21 Once again, the Committee has before it a mark that 22 includes 12 bills, each subject to a Chairman's 23 modification that has been agreed to by the Ranking

24 Member and the bill's sponsor.

25 The modifications are hereby incorporated into each

1 of the bills.

2	The next order of business is typically to walk
3	through the mark and modifications and answer any
4	questions. Toward that end, we have seated at the table
5	Erin Dempsey, Kristin Welsh, Katie Myer Simeon, Kim
6	Brandt, and the majority of the Finance Committee, and
7	Karen Fisher, Hannah Hawkins, Mark Kazan from the
8	Minority staff.
9	I commend them all for their hard work.
10	In the interest of time, I think we should dispense
11	with that requirement and move to a final vote on the
12	passage of all these bills, as modified, en bloc.
13	Is there any objection to passing all of these bills
14	by voice vote?
15	Senator Wyden. I would so move.
16	The Chairman. The motion has been made.
17	Those in favor will say aye.
18	[A Chorus of Ayes.]
19	The Chairman. All those who oppose will say no.
20	[No Response.]
21	The Chairman. The ayes have it and the bills, as
22	modified, are order reported.
23	I ask consent that the staff be granted customary
24	authority to make let us have order. Let us have
25	order.

I ask consent that staff be granted customary
 authority to make technical, conforming and budgetary
 changes.

Without objection, it is so ordered.

4

Senator Wyden. We have a colloquy, colleagues.
The Chairman. Let me do that first. Before we
conclude, I would like to engage in a brief colloquy with
Ranking Member Wyden.

9 We have developed these bills on a bipartisan basis 10 to reflect the views and priorities of all members and while the management of the Senate calendar is the 11 12 prerogative of the Senate leadership, the Ranking Member 13 and I intend to work with our respective leaders to see 14 that these bills we have reported today are considered on the Senate floor in a balanced and bipartisan manner. 15 16 That is my intention.

17 Senator Wyden. Mr. Chairman, I agree with that. I 18 intend to work closely with you and the Senate leadership 19 on both sides and with all Committee members to see that 20 these bills are considered on the floor in a balanced and 21 bipartisan fashion.

In addition, colleagues, I note that there are several additional bills that were considered as part of our efforts, but they did not make it over the finish line because of the need for scores, further technical

1 work or offsets.

25

2 Is it the intention of the Chairman to continue 3 working on these bills with the hope that the Committee can consider them in the near future? 4 5 The Chairman. Yes. Thank you very much, Mr. Chairman. 6 Senator Wyden. 7 Senator Carper. Mr. Chairman? 8 The Chairman. Senator Carper? Senator Carper. If I could, very briefly. I 9 10 mentioned a couple of folks who were involved in the work on the PACE Act, legislation expansion we talked about 11 12 here today. I did not mention that Senator Enzi, Senator 13 Portman, Senator Warner and Senator Thune were also part 14 of that effort with -- this is on the PRIME Act. Each of these folks is part of that effort, as well. 15 16 On the PACE Act, with Senator Toomey, Senator Casey, 17 Senator Roberts, Senator Stabenow, Senator Warner, and 18 Senator Schumer, I thank them all. And, again, our staffs. We made great progress here in getting to 19 20 closure and having the kind of consensus we developed and 21 everybody in the room who worked on that, Majority and Minority, I just want to say a special thank you. Good 22 23 work. 24 The Chairman. Thank you, Senator.

I enter into the record a colloquy among Senators

Toomey, Casey, Enzi, and Cardin, and will do that without
 objection at this point.

[The colloquy appears at the end of the transcript.] The Chairman. In closing, I want to thank all members for their cooperation and, of course, all of our staffs for their hard work. This has been another productive bipartisan meeting of the Senate Finance Committee. So I want to give thanks for the work of everyone here today. I look forward to tackling more bipartisan challenges in the future. With that, the Committee is adjourned. [Whereupon, at 11 a.m., the meeting was concluded.] 

## I N D E X

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THE HONORABLE ORRIN G. HATCH	
A United States Senator from the State of Utah	3
THE HONORABLE RON WYDEN	
A United States Senator from the State of Oregon	6

## **Colloquy text:**

Sen. Toomey: "It is our understanding that under Pennsylvania statute, hospitals within the Commonwealth are required to inform Medicare beneficiaries about whether they have been placed in observation or admission status. Given the significant financial ramifications for senior citizens who may require follow up care at a skilled nursing facility, it is important that seniors in Pennsylvania, and across the country, receive clear and accurate information. The NOTICE Act will help ensure all states meet the example being set in our state."

Senator Casey: It is also our understanding that the legislation we're passing today does not impose any new requirement on hospitals in the specific circumstance where a patient's status is changed after discharge from the hospital as the result of an audit by a Recovery Auditor. For instance, if a patient is found to have been incorrectly classified as an inpatient during an audit months later, the hospital should face no special penalty under the NOTICE Act, provided the facility used its best judgment and the most accurate information it had at the time of its decision to place a patient in the original status.

Senator Toomey: "Senators Cardin and Enzi do you share that interpretation?"

Senator Enzi: "Yes."

Senator Cardin: "Yes."

Senator Toomey: "We thank both Senators Cardin and Enzi for their work on behalf of senior citizens across the country on this legislation."