1	OPEN EXECUTIVE SESSION TO CONSIDER THE FAMILY AND
2	BUSINESS TAX CUT CERTAINTY ACT OF 2012
3	THURSDAY, AUGUST 2, 2012

- 4 U.S. Senate,
- 5 Committee on Finance,
- 6 Washington, DC.
- 7 The hearing was convened, pursuant to notice, at
- 8 10:05 a.m., in room SD-215, Dirksen Senate Office
- 9 Building, Hon. Max Baucus (chairman of the committee)
- 10 presiding.
- 11 Present: Senators Rockefeller, Conrad, Bingaman,
- 12 Kerry, Wyden, Schumer, Stabenow, Cantwell, Nelson,
- 13 Menendez, Carper, Cardin, Hatch, Grassley, Snowe, Kyl,
- 14 Crapo, Roberts, Enzi, Cornyn, Coburn, Thune, and Burr.
- 15 Also present: Democratic Staff: Ryan Abraham, Tax
- 16 Counsel; Joshua LeVasseur, Deputy Chief Clerk; Danielle
- 17 Edwards, Deputy Clerk; Tiffany Smith, Tax Counsel; Holly
- Porter, Tax Counsel; David Hughes, Tax Advisor; and Ann
- 19 Cammack, Tax Counsel. Republican Staff: James Lyons, Tax
- 20 Counsel; Tony Coughlan, Tax Counsel; Preston Rutledge,
- 21 Tax Counsel; and Curt Beaulieu, Tax Counsel.
- 22 Also present: Emily S. McMahon, Acting Assistant
- 23 Secretary for Tax Policy, U.S. Department of the
- 24 Treasury; and Thomas Barthold, Chief of Staff, Joint
- 25 Committee on Taxation.

OPENING STATEMENT OF HON. MAX BAUCUS, A U.S. SENATOR FROM 1 2 MONTANA, CHAIRMAN OF THE COMMITTEE 3 The Chairman. The committee will come to order. 5 The committee meets today to consider my mark of the Family and Business Tax Cut Certainty Act of 2012. 6 7 I am going to make a short opening statement, in the 8 interest of time and, also, to, hopefully, set a good 9 example. I will be short and I encourage other members 10 of the committee to also be quite short in their statements, as well. 11 12 President Franklin Roosevelt once said, quote, "Our 13 capacity is limited only by our ability to work 14 together," end quote. 15 People very often say that Congress has a limited 16 capacity, that we cannot work together, that we cannot 17 compromise and get anything done. By working together 18 here today, we are proving we still have the capacity to 19 do what our bosses -- that is, the American people --20 sent us here to do -- to get things done. 21 Every day, people in my State and across the country 22 work together. Every day, businesses work together. 23 Every day, educators work together, all to achieve a 24 common goal. We could think of all kinds of groups in 25 our country that work together and must work together if

- 1 they are going to be successful.
- And that is what we are doing here today. We are
- 3 working together to take care of middle-class families.
- We are working together to support jobs. We are working
- 5 together to put America's economy back on track. And,
- 6 today, the Senate Finance Committee is putting progress
- 7 ahead of politics and working together to provide some
- 8 certainty to American families and businesses.
- 9 The bipartisan bill we are considering today will
- 10 extend tax cuts that will expire at the end of this year
- 11 for American families and businesses. This bill supports
- jobs all across the country.
- 13 It took a lot of hard work on the part of every
- 14 member of this committee, and I thank each member. I
- thank each member very, very much for all their help with
- 16 getting this together. Everyone had to compromise,
- 17 because we all know how important these tax cuts are and
- 18 how important it is to provide Americans with certainty
- 19 about their tax liabilities next year. Families need to
- 20 know, others need to know.
- 21 I want to thank ranking member Hatch, who worked
- 22 hand-in-hand with me and with other members of this
- 23 committee, especially on his side of the aisle. Senator
- Hatch is a true partner in this effort. It means much to
- 25 me.

1	Many other Senators I can thank for their help here:
2	Senator Schumer, Senator Menendez, Senator Wyden. I see
3	Senator Cantwell here; I thank her, as well. Thank all
4	of you very, very much for your help.
5	I will now turn to Senator Hatch and then to other
6	members to make their brief statements.
7	Senator Hatch?
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OPENING STATEMENT OF HON. ORRIN G. HATCH, A U.S. SENATOR
FROM UTAH

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Senator Hatch. Well, thank you, Mr. Chairman, for holding today's markup on the tax extender provisions.

The explosion of temporary tax provisions in recent years has been a very notable and problematic trend. The number of temporary tax provisions has grown from 42 in 1998 to 154 in 2011. If you average that number out, you will find that over that 13-year period, Congress is adding almost nine extenders each year.

To those of us who have been members of this committee for a while, that number may seem low. The reason it may seem low is that we revisit these same issues year after year. We need to break out of that rut. And my friend, the chairman, as he has often said, we need to get away from being an extenders Congress or a maintenance Congress, and I will certainly agree with that. We should not continue extending provisions in a stop-and-go fashion.

You cannot find many people who believe Congress should continue dealing with tax extenders in a business-as-usual manner in this market that is not business as usual.

The chairman's mark reverses the trend on extenders.

The tide is turning. For the first time in my 21 years 1 on this committee, we are deliberately moving in the 3 opposite direction. The chairman's mark reduces the number of extenders by over 25 percent. The number of 5 extenders potentially addressed in the chairman's mark 6 was 73. The modified mark we consider today addresses 7 only 52 of those. That means that we have dropped 21 8 extenders, and, by my count, that is a big step in the 9 right direction. To be sure, it cannot be the only step 10 and this has to be at least the first step. Am I satisfied with the number of drops? The answer 11 12 is, emphatically, no. I would like to drop more, and I 13 appreciate those on the committee who have worked hard to 14 trim this list back even further. 15 Even if all of that work does not yield fruit today, 16 I expect that it will in the future. But the consensus 17 among members of the committee is not that aggressive. 18 Much of the debate today will illustrate the tough balance that was struck with the chairman's mark. 19 20 Members on both sides found dozens of amendments to add 21 back extenders, and we will even see some members seeking 22 to add back dropped items here today. We will see others 23 seeking to strike items that were retained.

just a starting point and that the list of dropped

I am hopeful that where the committee lands today is

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- extenders will only grow as we move on to the next stages in the legislative process.
- Today's markup is important for another reason. On a very limited basis, it is a dry run for the fundamental tax reform that we all know must come and will come in the near future. All members will, with sincerity, say they want fundamental tax reform. Today, we will see just how difficult it is to have even a limited reform

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exercise.

10 Now, disappointment in not eliminating more extenders today does not mean we should pull back from 11 12 our future efforts on fundamental tax reform. Rather, it 13 shows that we need to double down on those efforts. 14 Nearly all economists tell us a reformed system with a 15 broader base and lower rates will lead to more growth, 16 more jobs, and a better standard of living for our 17 children and grandchildren.

Mr. Chairman, I want to personally compliment you. You have been a great chairman and you have taken on these very, very difficult issues, and you have stood up and stood tall, in my eyes, to resolve these matters and I think you have done it in a way that most everybody on this committee should be satisfied with and I think should understand and appreciate the work that you have done.

- I want to thank you for today's efforts.
- The Chairman. Thank you, Senator. I appreciate
- 3 that.
- 4 Senator Hatch. We can send a positive signal today
- 5 by providing greater certainty to families and businesses
- 6 across America about our tax code. And, importantly, we
- 7 can give an indication that the Finance Committee is
- 8 prepared to tackle fundamental tax reform to simplify and
- 9 update our archaic tax laws. And I think you have
- 10 certainly started us down the right path and on the right
- 11 points, and I want to personally tell you how much I
- 12 appreciate working with you.
- 13 The Chairman. Thank you very much.
- 14 Are there other Senators who wish to give any
- 15 statement?
- 16 Senator Wyden?
- 17 Senator Wyden. Thank you, Mr. Chairman.
- 18 Mr. Chairman, I want to commend you and Senator
- 19 Hatch for coming together on this extenders package.
- 20 Both of you are absolutely right in terms of laying out
- 21 the fact that this is essentially the prelims for tax
- 22 reform. That is what this is all about, and trying to
- 23 show that you can wring efficiencies out of the code. And
- you and I have talked, Mr. Chairman, and I have certainly
- been a strong supporter of tax reform. And Senator Hatch

knows I have put an extraordinary number of hours in on this issue with Republicans, particularly, Senator Gregg 3 in the previous Congress, Senator Coats now. What I think the challenge is is at every step of 5 the way to try to show that you can streamline and make 6 efficient the tax code, while still, at the same time, 7 meeting the needs of our people. 8 And this morning, I will be offering an amendment to 9 significantly streamline and scale back the tax credits for electric vehicles. Right now, there are a whole host 10 of different credits depending on how many wheels the 11 12 vehicles have and there was a tax credit for golf carts 13 and this sort of thing. 14 Obviously, we do not need incentives for golf carts. 15 We ought to consolidate the incentives for the vehicles 16 into one category. That is what I will be proposing, and 17 I will talk more about the amendment down the road. 18 But I think, Mr. Chairman, to have an all-of-the-19 above energy strategy, which I think all of us on this 20 committee want, we cannot promote one technology at the expense of another, number one, and we cannot lose our 21 22 advantage right now to these kinds of technologies 23 overseas. 2.4 We have one of these extraordinarily promising

technologies, these electric vehicle technologies, in my

- 1 home State, where it is paying off. It is paying off
- with red, white and blue jobs. We have debates about
- 3 green energy, but what we ought to do is streamline and
- 4 consolidate these credits so we can produce more red,
- 5 white and blue jobs.
- 6 Thank you for your courtesy, Mr. Chairman. You and
- 7 the staff have worked closely with me on it, and I hope
- 8 for the support of my colleagues on both sides of the
- 9 aisle this morning.
- 10 Thank you.
- 11 The Chairman. Thank you, Senator. Thank you so
- much for your approach, too. Streamlining is usually a
- 13 good thing. Thank you.
- Any Senators on this side? I want to go back and
- 15 forth as we speak.
- 16 Senator Cornyn?
- 17 Senator Cornyn. Mr. Chairman, thank you for
- 18 helping to maintain the relevance of the Finance
- 19 Committee in this important work. I think it is
- 20 important that we do conduct business at the committee
- 21 level, something we have seen, unfortunately, less and
- less of in recent times.
- 23 I would say this is a welcome contrast with what we
- have heard from, for example, the Senator from
- 25 Washington, Senator Murray, who said, for her part, it is

the design of her party to wait until the lame duck 1 session to deal with Taxmageddon, the expiration of major 3 tax provisions, which, if allowed by Congress or the President, would result in the largest tax increase in 5 American history, as well as the sequester, the 6 combination of which would put us into a recession. 7 is a welcome contrast to that. 8 Given our fiscal position, my own preference would 9 be to start from scratch and not to reauthorize even 52 10 of these expenditures automatically, so to speak, but, rather, to start from scratch and require the 11 12 stakeholders to come forward and maintain the burden of 1.3 proof that they are still justified. 14 I appreciate the fact that Senator Hatch said that 15 some of the tax expenditures have been dropped here. 16 That is progress. But I would prefer and I think it 17 would be a more practical process if we started from 18 scratch and put the burden of proof on the stakeholders 19 who benefit from these tax expenditures to come prove 20 they are still justified. The President's own fiscal commission, the Simpson-21 22 Bowles Commission, argued the tax code is rife with 23 inefficiencies, loopholes incentives, tax earmarks, and 24 baffling complexity, and we all know that is true. They 25 note the need to lower tax rates, broaden the base, and

- simplify the code in order to get the economy growing again and creating jobs.
- 3 And I would say that temporary tax provisions, I
- 4 think, are an impediment to planning and predictability.
- 5 And so I hope as we go next year into more comprehensive
- 6 tax reform, we will look for a way to reduce the number
- of temporary provisions and make the tax code more
- 8 predictable, more permanent, so people can plan. I think
- 9 that will facilitate the economic growth we all hope for.
- 10 So thank you for making this step in the right
- 11 direction. We will look forward to working with you
- toward the ultimate goal of simplifying our tax code,
- lowering rates, and broadening the base, and seeing our
- 14 economy grow again.
- The Chairman. Thank you, Senator. I appreciate
- 16 that.
- 17 Senator Cantwell?
- 18 Senator Cantwell. Thank you, Mr. Chairman. And my
- 19 colleague, Senator Wyden, the red, white and blue. And
- so I feel that I should mention the unbelievable victory
- 21 last night of Nathan Adrian, who won the 100-meter
- freestyle. He is from Bremerton, Washington.
- 23 I think this markup might be as surprising to some
- 24 people as that victory was, but it shows that hard work
- 25 and perseverance can get us -- if we just keep sticking

1 with it, we can keep moving.

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Today's effort on tax reform is really a bipartisan
effort. And many people on this committee know that I
have continued to voice my interest in having this tax
extender package done as a way to produce predictability
and certainty for taxpayers at a time when our economy is
still recovering.

While I know we are going to have this larger discussion on a comprehensive tax reform bill, and there is no doubt that we need to do that, to retool and bring our tax code into a 21st century effort, that we need to be nimble. We need to focus on investment and be able to balance our budget. But right now we need these tax extenders that expired in 2011 to give the certainty and predictability to people through the year 2013.

One of particular importance to me and to many
Washingtonians is the State and local sales tax
deduction. Extending and making this deduction permanent
are, in my belief, a matter of fairness.

If you come from a State that does not have an income tax, being able to deduct your sales tax from your Federal income tax obligations is a matter of fairness.

Last year's experiences show why deductions need to be permanent. The deduction technically expired at the end of 2009 and the tax bill extending it was not signed

- 1 until December 2010.
- 2 So that delay caused many problems with the IRS and
- 3 focused them on not being able to accept tax returns and
- 4 itemized deductions until February 14, 2011, a full month
- 5 delay, and this is simply unfair.
- 6 So for States like Florida, Nevada, South Dakota,
- 7 Texas, Wyoming, and my home State of Washington, where
- 8 850,000 of my constituents have used this, this is about
- 9 tax fairness.
- 10 Mr. Chairman, thank you so much for getting this
- 11 bill done and including this for so many people who are
- going to be using that tax certainty and predictability.
- I also want to just say the clean energy production
- 14 tax credit, the new market tax credit, the biodiesel tax
- 15 credit, the R&D tax credit are all, in my belief, real
- job-creators and leverage public sector dollars into much
- more huge private sector investment.
- 18 So I know we will be talking more about these
- 19 things, but just the fact that the PCT could be changed
- to a commence construction rather than a place in
- 21 service, I believe, will provide much leveraged job
- 22 creation over the next year.
- 23 So, again, I thank the chairman and the ranking
- 24 member for their perseverance and coming up with what I
- 25 think is a real victory, and, certainly, I would give it

- 1 a gold medal.
- 2 Thank you.
- The Chairman. You are very welcome. Thank you,
- 4 Senator.
- 5 Senator Enzi?
- 6 Senator Enzi. Thank you, Mr. Chairman. And I want
- 7 to thank you for holding this markup today. I am glad to
- 8 see the committee doing the work in its area of
- 9 jurisdiction and doing it through regular order. I think
- 10 that is a great step.
- 11 While addressing these is an important step, it is
- 12 also a step toward comprehensive tax reform, a good warm-
- up for it, and I look forward to working with you as we
- 14 tackle that tax reform.
- I know that individuals and companies are interested
- in these short-term fixes, but they are interested in
- something a bit longer-term, and that would be the
- 18 comprehensive tax reform. And when we are doing that
- 19 comprehensive tax reform, I hope that we make transition
- an important part of that so that we are not putting
- 21 small businesses out of business and adding people to the
- 22 unemployment rolls.
- 23 A lot of work has already been done to move the ball
- forward on comprehensive tax reform, and this committee
- 25 has held a number of hearings, excellent hearings on the

- various elements of that.
- 2 Simpson-Bowles and Domenici-Rivlin have laid out
- 3 options for tax reform. Members on both sides of the
- 4 aisle have offered proposals and introduced legislation
- 5 to reform it. I have introduced a bill to reform the
- 6 international tax rules, and I think it is time that we
- 7 dig into those as soon as we get these tax extenders out
- 8 of the way.
- 9 I appreciate Senator Wyden's emphasis on helping all
- 10 energy. I have a little amendment in here that deals
- 11 with super-clean coal, and that would be one of the
- 12 elements of all of the above energy.
- 13 Thank you, Mr. Chairman.
- 14 The Chairman. Thank you, Senator. I appreciate
- 15 you also mentioning the importance of transition. It is
- something you have said many times, and I do not think
- 17 that is recognized sufficiently around here; that is,
- 18 when we do reform the code, that it is important, the
- transition rules, and how we move from A to B. Thank you
- very much.
- 21 Senator Bingaman?
- 22 Senator Bingaman. Mr. Chairman, I just
- 23 congratulate you and Senator Hatch and the staff and all
- the members who participated in getting this to this
- stage. I think this is a major step forward.

I hope that we can report a bill out to the full 1 2 Senate and move it through the Senate and get it passed 3 by the House, as well. And that would be great progress. Thank you, Mr. Chairman. Senator Thune? 5 The Chairman. 6 Mr. Chairman, I, too, want to thank Senator Thune. 7 you and Senator Hatch for getting us to where we are 8 today. I wish we could have done this several months 9 ago, but I appreciate the hard work that has gotten us 10 where we are today. This package includes a number of provisions that 11 12 are important to my State of South Dakota. The deduction 1.3 for State and local sales taxes for those who itemize in 14 South Dakota is an important piece of tax policy. 15 bio-fuels tax policy that applies to bio-fuels production 16 in this country and wind production are in this package. 17 And so appreciate those things being included. 18 I would also say and echo what some of my colleagues have already mentioned, that is, that this is the short-19 20 term gain. The long-term gain needs to be tax reform. 21 have got an amendment that I will speak to later that 22 talks about us focusing on the real issue here, and that 23 is what are we going to do to reform this tax code to 2.4 broaden the base and lower the rates, and, hopefully, get 25 away from picking winners and losers in the tax code.

1	I think it is important that we look at how we
2	transition and the phase-outs and all of those sorts of
3	things. But for now, we need the businesses that make
4	their decisions based upon the policy that comes out of
5	Washington need at least some certainty about what the
6	rules are going to be in the near term, in the
7	foreseeable future.
8	So I hope that this gets us to the goal of tax
9	reform and that that debate will be a productive one next
10	year. But until that time, we need to get these
11	extenders enacted so that those out there who make
12	decisions based upon these know at least with some
13	certainty what the rules are going to be in the near
14	term.
15	So I look forward to us hopefully advancing this and
16	getting it enacted into law.
17	The Chairman. Thank you, Senator.
18	Senator Cardin, I did not see you earlier and I
19	apologize for not recognizing you earlier.
20	Senator Cardin?
21	Senator Cardin. Thank you, Mr. Chairman. I just
22	really want to say thank you for your leadership, and
23	Senator Hatch, on getting this bill moving forward.
24	I agree with the comments that have been made. I
25	think working together, we can move good policy and give

- predictability to the tax code, which I think is
 critically important.

 There are several provisions that I am particularly
- There are several provisions that I am particularly
 pleased that we can act on today. I want to acknowledge
 the work of Senator Schumer on the transit benefits,
 which I think is very important. This is parity between
 the benefits we give people for parking versus transit.
- The permanent law for parking benefits is \$240 per month. The transit benefits parity expired, and reverted to \$125 a month. We raise it back to the \$240 per month in this bill.

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- We did some checking and for those who take the Metro to Capitol Hill from Suburban Maryland, it can cost as much as \$230 per month. So this gives real benefits to people who are helping us in using transit rather than bringing their vehicles into the Nation's Capital, and that is true around the rest of the Nation.
 - The other provision I just really want to compliment you on are the provisions you provided for alternative renewable energy sources, the investment tax credit and production tax credit.
- There is a change here that I strongly support,

 which allows the credit to be used if you begin

 construction by the expiration date. That makes a lot of

 sense. We have a 100-megawatt waste energy plant that is

- 1 being considered for downtown Baltimore in a brown field
- site. And let me just remind you, to get it through
- 3 construction to production of energy in a brown field
- 4 site can take some time.
- 5 This gives the predictability so we can move that
- 6 project forward, which will help our environment and help
- our energy policy. So these are important policies that,
- 8 if we can get this to the finish line, it will produce
- 9 jobs -- Baltimore's project alone will create 1,900
- 10 construction jobs and 180 permanent jobs, as well as
- 11 having positive environmental and energy impacts.
- So I thank you very much for your efforts on this
- 13 bill.
- 14 The Chairman. Thank you, Senator. On this side of
- 15 the aisle, if folks wish to speak, like Senator Kyl -- do
- 16 you wish to make a statement, Senator?
- 17 Senator Kyl. Yes.
- 18 The Chairman. We are going back and forth.
- 19 Senator Kyl. Thank you very much. I will be very
- 20 brief.
- 21 Again, I join others in thanking you and the ranking
- 22 member for trying to get this together in a regular order
- 23 process here. It is important for us to resolve these
- 24 extenders.
- 25 My only concern is that I think we put too many

- things in here that violate the standard that most of us 1 2 have articulated, but not necessarily lived with, which 3 is that we should not be spending a lot of taxpayer money on special things. 4 In that regard, I am going to be offering an 5 6 amendment which I hope my colleagues will consider, 7 because when I said "spend money on," this is exactly 8 what I mean, writing checks for. We have made some of 9 these things refundable, as in with the black liquor. 10 Well, we stopped that, but there are three other provisions here that we need to deal with, as well, where 11 12 it is abused by people simply squirting some of the 1.3 substance that is necessary to get the tax credit into 14 another substance and then asking the Treasury Department to send them a check, which is done. 15 What I am going to be offering here is that with 16 17 three of these refundable tax credits, we just eliminate 18 the refundable part, not the tax credit, not the way that 19 you can get the underlying credit, if you are paying 20 taxes and affect you. If you are not paying taxes, it 21 does not seem to me that taxpayers ought to be sending a 22 check to somebody, especially since it has spawned the
- So I appreciate the opportunity to offer my
 amendment in the beginning here. And, again, we just

kind of abuse that it has.

- 1 heard from my colleagues, I am not eliminating the
- 2 credits. You can still take them if you are paying
- 3 taxes. If you are a taxpayer, you get to take the
- 4 credit. But you cannot just ask Treasury for a check if
- 5 you are not paying taxes.
- 6 Thank you.
- 7 The Chairman. Thank you.
- 8 Senator Conrad?
- 9 Senator Conrad. Thank you, Mr. Chairman. Thanks
- 10 to you and the ranking member for bringing us all
- 11 together. It is not easy and you have done, and that is
- 12 a real accomplishment.
- I think it does put us in a good position to go into
- 14 what really needs to be done, which is comprehensive tax
- reform to help us reduce the deficit, generate additional
- revenue, given the fact revenue is at about a 60-year low
- in this country, but at the same time, to lower rates, to
- 18 broaden the base, to help America be more competitive,
- 19 because I think that would be good economic tonic for the
- 20 country.
- 21 You have also dealt with the alternative minimum tax
- so middle-class taxpayers and others do not have to be
- 23 worried about being caught up in the alternative minimum
- 24 tax as they file their 2012 tax returns. And by
- extending many of the provisions through 2013, this

package gives a measure of certainty to individuals and 1 businesses affected by the temporary nature of our code 3 and ensures that this committee can forge ahead with tax reform without the distraction of tax extenders. So this is a small, but solid step forward. 5 I think 6 we are eliminating 15 or 16 of the tax expenditures by 7 this act. So it is a beginning on tax reform. 8 very good step to be taking. 9 Just a word on energy. We certainly need to provide 10 certainty to those who are helping reduce our dependence 11 on foreign oil. We have gone from a 60 percent 12 dependence on foreign oil to less than 42 percent 13 dependence on foreign oil today. 14 Part of the reason is, of course, the explosion in 15 domestic production that is occurring in my State. My 16 State is now the second largest oil producer in the 17 country. But it is also because of what we have seen 18 with respect to renewable. And my State is now, I think, 19 the leading State in terms of wind energy producing its 20 electricity. I think some 15 percent of our electricity in North 21 Dakota now comes from wind production. 22 So it is 23 important that we move forward not only with wind, but 24 biodiesel, cellulosic ethanol, and other renewable energy

sources that are included here. And most immediately

extending those credits is also important on the jobs 1 front, because in my State, we have got a lot of 3 production of the wind power equipment and without this extension, those jobs would be lost. So these are 5 important measures. 6 Mr. Chairman, I thank you for bringing us together. 7 Thank you, Senator, very, very much. The Chairman. 8 Do any other Senators seek recognition? 9 Senator Roberts? Senator Roberts. Thank you, Mr. Chairman. 10 has taken strong leadership and I appreciate the strong 11 12 efforts you persevered in moving this package forward. 13 I think this is a strong sign that we mean business 14 and we are also ready to move on a bipartisan basis to 15 address the fiscal issues facing the country in regard to tax reform down the road. 16 17 We need to provide certainty to businesses all 18 across the country -- that is the biggest thing I hear --19 in lieu of the regulatory overkill and uncertainty with 20 the tax code. And there are additional extenders that should be included; as an example, a bonus depreciation 21 22 extender we all had supported in the past, which is vital 23 for business all across the country. 2.4 I know that my distinguished colleague and my fellow 25 farmer, rancher and specialty crop producer, Senator

- 1 Stabenow, will be introducing that or will be talking
- 2 about it.
- I know we are talking about, because the Chair has
- 4 ruled that it is non-germane. I might add neither is the
- 5 reference point for wheat in Montana, but then that is
- 6 another matter.
- 7 The Chairman. We are going to include that.
- 8 Senator Conrad. You are going to include that one?
- 9 The Chairman. Yes.
- 10 Senator Conrad. That is germane?
- 11 The Chairman. That is germane.
- 12 Senator Conrad. We will have a meeting this
- 13 afternoon. We will talk about it this afternoon.
- 14 [Laughter.]
- 15 Senator Conrad. At any rate, thank you so much for
- 16 your leadership efforts. And I think that is about it.
- 17 The Chairman. Thank you, Senator.
- 18 Senator Schumer.
- 19 Senator Schumer. Thank you, Mr. Chairman. First,
- let me thank you for your really great efforts here. You
- 21 said you wanted to get this done. Most people thought
- you could not get it done, and you did and I salute you
- for it, because it is a good step, as you always
- 24 maintained, to helping us we try to resolve the even
- 25 bigger and much more difficult issues that we will face

- 1 as we approach January 1.
- 2 I want to thank Senator Hatch, as well. This has
- 3 been a very good bipartisan effort. We have had our
- differences. Obviously, we are not going to agree on
- 5 everything. But to move this bill forward is a very fine
- 6 thing and I salute both of you for your good work.
- 7 I have made no secret that I think there is one
- 8 glaring hole, and we all know what that is, that being
- 9 the exclusion of important tax relief for students and
- 10 their families. I will talk about that later.
- 11 But overall, I think it is a very good package. I
- am particularly pleased that it provides relief for
- middle-class families and for some of our businesses, as
- 14 well.
- The AMT patch getting included in this bipartisan
- package, I believe, is a major victory for middle-class
- 17 Americans all across the Nation and in every State. In
- 18 my home State of New York alone, more than three million
- 19 taxpayers would be hit by the alternative minimum tax if
- 20 left unaddressed.
- 21 We all know that AMT, when it was passed decades
- ago, was supposed to affect the very wealthy, whether
- 23 they be corporate or individuals who did not pay taxes or
- paid a very low rate of taxes. But unfortunately, it was
- not drafted with the future in mind and now it is dipping

- deep into the middle class, people who are not much above average income and paying an AMT.
- That never was intended and having this AMT patch is
- 4 very, very good. AMT relief is a policy Democrats and
- 5 Republicans have always agreed upon and it would have
- 6 been wrong, in my opinion, to hold this very important
- 7 consensus item hostage for negotiations at the end of the
- 8 year, and it is great that we are including it in the
- 9 bipartisan package now. And I want to thank everybody
- 10 for coming around on that issue.
- 11 Bit by bit, we are turning the fiscal cliff into a
- 12 little more of a slope and there is big progress this
- 13 year, progress with AMT, progress with these extenders,
- and progress because of Leader Reid and Speaker Boehner
- in terms of avoiding a government shutdown on December
- 16 31, which would have just ensnared us.
- So I think that this was a good week, and let us
- 18 hope that it presages more good things and more
- 19 bipartisan cooperation for the good of the Nation as we
- 20 approach the fiscal cliff.
- I am proud to support this package here today.
- Obviously, I am going to work for some of the things I
- 23 think were missing as we move toward December, but I
- think it is a good thing and I hope we can move it as
- 25 quickly as possible.

God knows, with the miracles you perform, maybe we 1 2 can even move it today, who knows, on the floor. The Chairman. Any Senators on this side of the aisle? 5 Senator Snowe? 6 Thank you, Mr. Chairman. I just Senator Snowe. 7 want to thank you, as well, and the ranking member for 8 undertaking today's markup and get examined the so-called 9 tax extenders and building, hopefully, a consensus 10 ultimately on overall tax policy that would lead to greater bipartisanship in the future for long-term 11 12 comprehensive tax reform. 13 I could not help but recall one witness' statement 14 before this committee, which was that we now have a permanent-temporary tax code. And I think that these tax 15 16 extenders illustrate the point and the proliferation of 17 these tax extenders. 18 Since Congress undertook tax reform in 1986, we have 19 had a total of 159 tax extenders. Eighteen have expired 20 and, of course, 140 extenders are the ones which the 21 committee has to grapple with essentially on an annual 22 basis now. 23 When you think about it, back as of the 1986 Tax 24 Reform Act, there was a trickle of extenders. Then it 25 became a river in the 1990s when 32 extenders were added,

and then exploded in the decade of 2000, when 97 extenders occurred. And so 24 have been added in recent 3 years to the total of up to 159 tax extenders. This has created, I think, without a doubt, indisputable, across this country, a broad-based 5 6 uncertainty, and that is why we are seeing the lackluster 7 economic growth numbers, the paltry job creation numbers, 8 and is reinforced by a study that was undertaken by three 9 political scientists with respect to the level of 10 uncertainty, which is at an historic high. In fact, according to their report, if we had just 11 12 maintained the same level of policy synergy that existed 1.3 in 2006 instead of the unprecedented levels that are 14 occurring today, our GDP would be 2.2 percent higher and 15 2.5 million more Americans would be employed. 16 So what we have accomplished here today is a modest 17 step toward providing some certainty, but, obviously, 18 overall, we have a long ways to go. And given the 19 necessity for comprehensive tax reform, I hope that this 20 will give the ultimate momentum and impetus for it, that 21 we defer and refrain from going through this process on 22 an annual basis and into the future. 23 I appreciate what you and the ranking member have 2.4 been able to realize with this markup, and that is

eliminating extenders that resulted from the 2009

- 1 stimulus, limiting the scope to 2011 and 2012 provisions
- that were expiring, as well as removing approximately 19
- 3 provisions.
- 4 Finally, Mr. Chairman, I am pleased that some of the
- 5 small business tax provisions have been included in this
- 6 mark that I proposed, including the built-in gains for S
- 7 corporations, excluding for small business capital gains
- 8 and expensing, all of which I think are going to be
- 9 crucial to helping generate some job creation in this
- 10 realm of uncertainty.
- I would hope that in the future, that this will not
- be a repetitive practice on our part with respect to
- extenders; that, ultimately, the committee will engage,
- and the future Congress, on tax reform.
- I do regret the amount of uncertainty that has
- pervaded our economy today, because, ultimately, it has
- 17 done a disservice to Americans who desperately need jobs
- 18 and desperately need the kind of certainty that comes
- 19 with the investments that are essential to making this
- economy grow.
- 21 A 1.5 percent economic growth is a sad statement and
- commentary when we could have done so much more this year
- and last to avert that crisis.
- 24 Thank you, Mr. Chairman.
- The Chairman. Thank you, Senator.

1	Senator Stabenow?
2	Senator Stabenow. Thank you very much, Mr.
3	Chairman. Let me say, first, congratulations to you. In
4	having gone through the effort with Senator Roberts and I
5	in the farm bill, I have some indication of the
6	challenges and what you and Senator Hatch have done, and
7	I want to congratulate you on bringing together diverse
8	issues and people.
9	While we all have items we would like to have
10	considered, if not today I will certainly speak later
11	about one that I certainly want to have addressed before
12	the end of the year. I think this is a very important
13	bipartisan, balanced effort to create certainty in the
14	marketplace.
15	Just as we need certainty in rural America with that
16	5-year farm bill, we need certainty in rural America
17	around bio-energy issues. I am very pleased that you
18	have included the important efforts that we worked on
19	together in the 2008 farm bill around bio-energy and
20	issues that relate to rural America, and I am glad they
21	are included here; of course.
22	The R&D tax credit and the wind production tax
23	credit are so critical. And I remind my colleagues that
24	there are 8,000 parts in one of those big wind turbines
25	and we can make every single one of them in America. So

- 1 it is jobs.
- One other area that I would just mention at this
- 3 point, because this is about, certainly, for business,
- 4 but, also, for families. And back when the mortgage
- 5 crisis started, I was pleased to work in a bipartisan way
- on a mortgage cancellation tax relief issue that has been
- 7 extended here, where if a family finds themselves
- 8 refinancing in a short sale, in some way working with
- 9 their lender to have loan forgiveness on part of their
- 10 loan as they refinance, they would not have to count the
- loan forgiveness as income and pay taxes on it.
- This has been an important policy we had in place
- for several years for families. We still have too many
- families with their house mortgages under water. It is
- important to extend it, and I want to thank you very much
- 16 for including that in the package.
- 17 The Chairman. You bet. Thank you.
- 18 Is there anyone on this side who wishes to be
- 19 recognized?
- 20 Senator Nelson?
- 21 Senator Nelson. Mr. Chairman, I am going to submit
- 22 it for the record. I just want to thank Senator Coburn.
- There is a part in here on ID theft from prisoners on
- 24 getting tax returns, and it is timely because the
- 25 Treasury Department is coming out with a report today

- 1 that says there are \$5.2 billion lost in ID theft in the
- 2 tax code.
- 3 Thank you, Mr. Chairman.
- 4 The Chairman. Thank you, Senator.
- 5 Senator Carper?
- 6 Senator Carper. Thanks so much. I just checked my
- 7 e-mails and it looks like the weekly unemployment
- 8 insurance filings for the week that ends today were about
- 9 365,000. It has been bouncing up and down -- those
- 10 numbers have been bouncing up and down for the last
- 11 couple of weeks, but the 4-week average is about 365,000
- 12 people filing for unemployment insurance.
- 13 That is too high, but it was about 638,000 after the
- 14 President and Vice President were inaugurated.
- Tomorrow, I am going to get the numbers, the jobs
- numbers for the month of July. I think most economists
- are expecting maybe 100,000 or so jobs, private sector
- 18 job growth. Not good enough. We have seen about 28 or
- 19 29 consecutive months of private sector job growth;
- 20 again, not good enough.
- 21 One of the things we all hear is among the reasons
- 22 why it is not more robust is because of uncertainty and
- lack of predictability. Can the government remove the
- 24 glue spots and can we provide some certainty with the tax
- 25 code?

One of the themes that seems to be emerging here 1 2 today from Democrats and Republicans is an interest in 3 doing something comprehensive. The grand compromise is if you would rather include, on the tax side, lowering rates and broadening the base. 5 6 I have suggested to my colleagues in this room, 7 private and other firms that if we are going to do 8 something like the Bowles-Simpson Deficit Commission 9 recommendation, where we broaden the base and lower the 10 rates, we have to figure out how to pull the plug on some tax expenditures that, frankly, serve no useful purpose 11 12 anymore. And that is what we effectively do with about 1.3 15 or 16 of them, save about, I think, 25, but in dollars 14 in the next 10 years in doing so. 15 I described this as a dress rehearsal for the really 16 big steps that we are going to need to take later this 17 year. 18 I want to express my thanks, if I could, Mr. 19 Chairman, to you and to this young man here, Ryan, 20 sitting in the room, for working with us; and, Olympia 21 Snowe, I think you have a fellow on your staff named 22 Patrick who worked with us really closely on the 23 investment tax credit with respect to offshore wind. 2.4 The production tax credit just does not help on 25 offshore wind. If we are going to actually put offshore

- 1 windmill farms from North Carolina up to Maine over the
- 2 next couple of years, we need the investment tax credit,
- 3 and we very much appreciate the work that was done here.
- 4 So thanks so much.
- 5 The Chairman. Thank you, Senator.
- 6 Senator, you have talked about an improvement area.
- 7 I think Senator Wyden -- it is just a preliminary warm-
- 8 up. Your inference to getting --
- 9 Senator Carper. Dress rehearsal.
- 10 The Chairman. Dress rehearsal, widens the prelims,
- and somebody on this side, warm-up. Whatever the word,
- we are working together here.
- 13 Senator Grassley?
- 14 Senator Grassley. Mr. Chairman, I want to thank
- 15 you and Ranking Member Hatch for working with me and
- other Senators on this committee to make sure that we are
- not pulling the rug out from underneath the wind energy.
- 18 I appreciate the inclusion of the wind provisions in
- 19 the chairman's modification as it finally ended up.
- The best legislative products are those developed in
- 21 regular order through the committee process. I
- 22 appreciate the chairman's leadership in having this
- committee do its work on tax extenders, and it is good
- that we are able to report a bipartisan package.
- Let us hope it is a sign that we can work together

- on the much, much more difficult task of comprehensive tax reform.
- Proceeding with major legislative tax reform will need to be different than the way these extenders were
- 5 handled if we are going to be successful at tax reform.
- I have heard the rationales behind how this package was
- 7 put together, and I just want to say I was born at night,
- 8 but not last night.

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9 It went from a one-on-one conversation with the
10 chairman in early May about the overall tax agenda this
11 year to a members meeting in June, where it was agreed
12 the committee should mark up an extenders package. More
13 than a month passed before the next meeting was held, and

that was last week on July 25.

- Everyone still agreed about acting on an extenders

 package, but there was a lot of disagreement about the

 scope, including the definition of traditional extenders,

 whether both expired and expiring provisions should be

 considered, and whether provisions should be extended for

 1 or 2 years.
 - We met again on Monday. There was still no resolution on scope, and we were told that once that was resolved, we would have more meetings to discuss the package. Then at 4:30 p.m. on Tuesday, committee members were told there was agreement on scope, and Republican

members were briefed on the package on Tuesday evening. 1 But there were no more meetings, as had been 3 promised. And less than 5 hours later, the chairman's mark was released and this markup was noticed. I know how much work goes into releasing a mark. I 5 have had a lot of experience in that area. The mark that 6 7 we are considering today, obviously, did not come 8 together in less than 48 hours. 9 I appreciate that the chairman and ranking member have worked with me since the mark was released. 10 11 frustration was with the lead-up to the mark, the lack of 12 information, and no response to inquiries about members' 13 priorities. 14 The wind energy production tax credit is a major 15 priority of mine. Even with its longstanding bipartisan 16 support, the credit was left on the cutting floor for no 17 apparent reason. My view is that no one energy tax 18 incentive should be singled out over the others before a 19 broader tax reform debate takes place, which, hopefully, 20 will be early next year. 21 I support looking at every extender, not just 22 energy-related, in the context of that debate and I 23 welcome that debate. I support lower rates, a broadened

base, and a simpler, less burdensome code. Of course,

realizing those goals will mean compromises.

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Right now, as your bill is aptly named, we should be 1 2 focused on providing certainty of existing tax law. 3 the end, we work together. I do not want to repeat the process leading to this mark in the future. 4 5 I thank you. 6 The Chairman. Thank you, Senator. 7 Senator Kerry? 8 Senator Kerry. Mr. Chairman, I think there are a 9 number of very important messages coming out of here 10 today. And notwithstanding the comments we just heard 11 from the Senator, which I understand, there are reasons 12 that these extenders have not been done sooner, and a lot 1.3 of us have been very, very frustrated by that. But I am 14 not going to go back into those reasons now or here. 15 I think that one of the things that is clear coming 16 out of this is there is a strong appetite on both sides 17 of the aisle and, I think, throughout the Senate, not 18 just on the Finance Committee, to tackle the tax code in 19 the whole and, also, to do what we all know we have to do 20 about the fiscal and debt challenge that the Nation 21 faces.

The reason we are here today, Mr. Chairman, is really because you and Senator Hatch have exhibited real leadership, and I salute you for that and thank you for it. And I thank all the members of the committee.

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I think the Finance Committee has approached this 1 2 intelligently, thoughtfully and responsibly in the last 3 few days, and we are doing what we are supposed to do. And I hope the marketplace will take note of what is 5 happening here. 6 Number one, I think there is a broad consensus here 7 that we would hope this would be the last extender bill. 8 We need to get back to a stable, comprehensive, 9 understandable tax policy that everybody can understand out in the marketplace, and it is not subject to annual 10 11 vagaries. One of the ironies here is that fossil fuels has a 12 1.3 permanent subsidy. And every year, the new market, the 14 new energy market has to come hat in hand struggling to 15 try to get its ability to be able to continue, even 16 though that is one of the single biggest growth areas in 17 the country. 18 So my hope is that this is sort of the beginning of that tax reform process, and I sense from discussions 19 20 with a lot of Senators that it is. I would like to say, also, that for the AMT piece, a 21 22 few days ago, it did not look like that might be 23 possible. And I think just looking at Massachusetts, 24 about a million people in Massachusetts who would have 25 been subject to an unexpected tax increase next year were it not for the action that we are taking today, and that
is replicated across the country. And so I am delighted
that we are able to do that and avoid that.

Also, I am really pleased that we are doing the

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Also, I am really pleased that we are doing the energy pieces here. It is such an enormous market and so many other countries have been more serious than we have about opening up opportunities in that market.

So there is nothing symbolic about what we are doing here. The credit for energy improvements to the home, new energy efficient homes, producing more energy efficient appliances, all of these mean real jobs in our States for construction workers, plumbers, electricians, energy saving companies and others, and I think it is on the top of the list for a lot of families and businesses. It is going to increase the money that they can keep and provide more efficient use of energy.

Finally, let me just echo what Senator Schumer said.

I had an intern meeting this morning, a bunch of interns, and on the minds of all of them was the cost of education and how it keeps going up and how troubled they are by the choices they have to make about paying back and how they are going to pay back loans and how it even affects the kind of work that they will wind up doing.

To not be able to reduce that cost, I think, misses one of the critical components of how you have a strong

- 1 economy. Education is the foundation of America's
- economy and of our ability to lead and compete in the
- 3 world.
- 4 So I am going to work with Senator Schumer and
- 5 others to make sure that the American opportunity tax
- 6 credit is fixed appropriately where it needs to be, but
- 7 that we put it in place.
- 8 So, Mr. Chairman, thank you for leading the
- 9 committee to do what we should be doing, and I hope the
- 10 business community and the country and I hope investors
- and others will sense the appetite that exists here in
- this committee to get the job done as we go forward in
- 13 the next months.
- I am convinced we will do comprehensive tax reform
- next year, and it is long overdue.
- 16 I also want to thank the staff. We are blessed to
- have an excellent staff on this committee and they work
- 18 well on bipartisan lines. That is not something that has
- been happening enough around here.
- So I thank you very much for your leadership, Mr.
- 21 Chairman.
- The Chairman. Thank you, Senator.
- 23 Senator Coburn?
- 24 Senator Coburn. Mr. Chairman, I thank you for the
- conversations you have had with me and being willing to

- 1 work. I must say I am really disappointed in our
- 2 progress in terms of eliminating -- the way I calculate
- 3 it, if you do not count VETCH, which, by a 75-vote to 23-
- 4 vote on the floor of the Senate, we eliminated that. We
- 5 save about \$6 billion.
- 6 That is a whole lot better than we have done on a
- 7 lot of things, and so I congratulate you. But I think we
- 8 could have done a lot better, and I am going to have
- 9 several amendments to try to do that and I am going to
- 10 live within my commitment that I made to you last night
- 11 to not extend our mark.
- I do not want to get into a debate on this issue,
- but as an accountant and, also, someone from Oklahoma,
- 14 what the Senator from Massachusetts just alluded to in
- terms of fossil fuels is not accurate. The fact is oil
- and gas companies pay exactly the same amount of tax they
- 17 would have paid if they had no credit. We just changed
- 18 the time at which they pay it.
- 19 The only benefit for them is the time value of
- 20 money, because we allow accelerated depreciation and
- 21 accelerated write-off, which they would write off over a
- 22 10-year period anyway. So there is no true subsidy other
- 23 than time value of money, which is right now the quarter
- of 1 percent on a 30-day bill.
- 25 So there is a difference. And I am for us using

- 1 renewable fuels. I am not against it. But I also want
- 2 us to make sure we are doing that efficiently.
- 3 So I would tell you I have several amendments. I
- 4 appreciate you and Senator Hatch. I think it is time we
- 5 did this. And as you know, I have been involved in
- 6 several areas trying to get to exactly where Senator
- 7 Kerry said we want to go.
- I was on the Bowles-Simpson. I had to make some
- 9 tough votes on that. I was on Gang of 6. I am still
- 10 working with anybody that will work with me in the
- 11 Congress to solve our fiscal issues.
- But we are going to have a vote in a little bit that
- is going to deny us fixing over 200 million bucks,
- because we are continue to pay for something over 10
- 15 years that we are going to spend in 3, just like we did
- the highway bill, which we made it work. In the long
- 17 run, it does not work. If we need to pay for it, we need
- 18 to pay for it now and not later.
- 19 So I thank you again for your work and I look
- forward to our markup.
- The Chairman. Thank you, Senator.
- Do any other Senators wish to speak?
- 23 Senator Menendez?
- 24 Senator Menendez. Mr. Chairman, very briefly. I
- 25 want to thank you for advancing what I think is an

- 1 important step forward as we do move toward tax reform in
- 2 2013. And this is an important package for both families
- 3 and businesses in my home State of New Jersey.
- I am particularly pleased to see an extension of the
- 5 alternative minimum tax relief, a critical issue for over
- 6 1.5 million New Jersey families. And in the bipartisan
- 7 spirit of this markup, I am pleased to be working with
- 8 Senator Hatch to seek to extend that relief for another
- 9 year to give these families some certainty as we move
- 10 into tax reform.
- I am hoping as we move there to that direction, that
- we will look for sort of a piecemeal approach to AMT to
- see relief that is more permanent in nature, and I think
- there is a broad bipartisan support for that effort.
- So with that, Mr. Chairman, I have other issues, but
- I will look forward to the markup. And thank you for
- moving forward.
- 18 The Chairman. All right. Let us now turn to the
- 19 bill.
- I announced the mark or the bill earlier this week,
- and, at some point, we are going to walk through the
- 22 modifications to the mark and, obviously, Senators can
- ask any questions they might. Then we will consider
- amendments to the mark and vote on whether to report the
- 25 mark.

- We have a quorum here. I just hope we can keep our quorum so we can do our work today.
- 3 The committee has before it the chairman's mark on
- 4 the Family and Business Tax Cut Certainty Act of 2012.
- 5 And my modification to that mark is so modified. The
- 6 modification is deemed incorporated into the chairman's
- 7 mark.
- 8 The bill extends a number of tax provisions that
- 9 expired in 2011 and provisions that expire in 2012.
- 10 There have since been some modifications to this bill
- 11 since we released the mark Tuesday night.
- 12 Tom Barthold from the Joint Committee on Tax will
- describe the modifications to the mark. And after the
- description, I urge Senators to ask any questions they
- may have.
- 16 Also, very talented staff at the table can answer
- other questions. Ryan Abraham, from my staff; Mr. Lyons,
- 18 from Senator Hatch's staff. We also have with us Emily
- 19 McMahon, acting Assistant Secretary for Tax Policy at the
- 20 Treasury.
- So, Mr. Barthold, why do you not describe the
- 22 modification?
- 23 Mr. Barthold. Thank you, Mr. Chairman and Senator
- 24 Hatch.
- You have before you three documents relevant to

today's markup: JCX-67, which describes the underlying 1 mark; JCX-69, which provides the modifications to which 3 the chairman just referred; and, then, JCX-70 is a revenue table of the mark, as modified. To conserve time, I will just highlight five items 5 6 in the modification. First, the chairman's modification 7 drops two provisions from the underlying mark. It drops 8 the so-called "brown fields" provision, which provides 9 expensing of certain environmental remediation costs. 10 It also drops a provision which provided lookthrough treatment of mutual funds in the case of a 11 12 foreign decedent to determine the source of the 1.3 underlying property. 14 I will highlight three of the more significant 15 additions to the mark. As was noted by a couple of the 16 members, the modification to the mark adds a second year 17 AMT patch to the underlying mark for 2013. It provides 18 an exemption under the AMT equal to \$79,850 for a joint 19 return, \$51,150 for a single return. The chairman's modification also expands the 20 21 underlying mark's provision which extended the benefits 22 of section 179 expensing. This provision primarily 23 benefits smaller businesses. The expansion is to include 24 qualifying property expenses in any 1 year up to \$0.5

million and, also, permits certain real estate to qualify

1 under section 179.

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Then, lastly, in terms of larger modifications in the chairman's modification, the chairman's modification extends the expiration date for qualifying properties under section 45, the alternative electricity production tax credit. It also extends the provision passed several years ago which permits a taxpayer to elect to convert from a production tax credit to an investment tax credit.

In particular, the expiration date is changed by -instead of working with what has typically been done of a
"placed-in-service" date to define qualifying property,
property will now be qualified regardless of when it is
placed in service if it meets a minimal construction
expenditure outlay prior to the expiration date of the
provision.

JCX-69 details the other modifications in the chairman's mark. But in the interest of time, I will conclude here. I am happy to answer any questions that the committee members might have.

The Chairman. Thank you, Mr. Barthold.

It would be my thought that this would be a good opportunity to ask some questions. A vote has just begun on the floor. There are two votes. I think they are back to back. So I think it makes sense for us to recess for about 15 minutes beginning about 10 minutes after

- 1 11:00.
- 2 But this would be a good opportunity to ask
- 3 questions, and, hopefully, most of the questions will
- 4 have been asked by the time we get back and we can begin
- 5 with amendments when we return.
- 6 We are going to recess in about 5 minutes. So here
- 7 is a chance to ask any questions or make any speeches,
- 8 any comments, before we get to amendments when we return.
- 9 [No response.]
- 10 The Chairman. The committee stands in recess until
- 11 11:30.
- 12 [Whereupon, at 11:05 a.m., the committee was
- recessed, reconvening at 11:53 a.m.]
- 14 The Chairman. The committee will come back to
- order.
- Under the committee rules, we need 13 members to
- transact business, but only eight or nine to talk, ask
- 18 questions. That is, we will have to wait to 13 to
- 19 consider amendments. We have 10.
- Do any members wish to ask any questions of either
- 21 Mr. Barthold or anyone else about the modification to the
- 22 mark?
- [No response.]
- The Chairman. Well, let us consider the
- amendments. We just need 13 to vote.

- 1 Who has an amendment to offer? Actually, they have
- 2 a list here, and it was put together by our joint staffs,
- 3 my staff and Senator Hatch's staff.
- 4 I will just read the first four so Senators have an
- 5 idea what the order is. The first is No. 10, Wyden-2,
- 6 electric motorcycle tax credit.
- 7 No. 2 is Snowe-Bingaman No. 1. I think Senator
- 8 Bingaman or Senator Snowe wished to speak on it, not ask
- 9 for a vote.
- No. 3 is Conrad-Rockefeller. Next is Kyl No. 4.
- 11 Then next is a Schumer amendment regarding the AOTC.
- 12 Enzi amendment, next. Those are the first seven.
- The only ones, according to my notes here, that
- require a voter is the first one. It is Senator Wyden's
- 15 Amendment No. 10.
- Senator, do you want to talk about your amendment?
- 17 Senator Wyden. Very briefly, Mr. Chairman. Would
- 18 you like me to proceed?
- 19 The Chairman. Yes. Go right ahead.
- 20 Senator Wyden. Thank you, Mr. Chairman.
- 21 Mr. Chairman, your tax reform hearings, in my view,
- have been very valuable. We even had a good one
- yesterday on the business credits.
- 24 What it highlights is the need to streamline the tax
- code, to scale back some of these tax expenditures,

- 1 particularly the credits and the incentives that exist in
- 2 the code. And this is pretty much what I have heard over
- 3 the years in talking to colleagues on both sides of the
- 4 aisle.
- 5 So I am offering this amendment with exactly that
- 6 kind of spirit in mind, the need for streamlining it and
- 7 scaling back provisions of the tax code. This amendment
- 8 would reform the tax credit for electric vehicles that
- 9 meet public highway standards for 2 years.
- Now, there are three significant changes from the
- 11 way it works today. Today, you get the credit for an
- 12 electric golf cart. For vehicles that you cannot take on
- a public highway, there are three different categories of
- 14 vehicles.
- So what this amendment does is it changes all of
- those provisions that, in today's code, just defy common
- sense. For example there is no reason to have a credit
- 18 for an electric golf cart, one; there is no reason for a
- 19 credit to be for a vehicle you cannot take on a public
- 20 highway; and, we ought to have one category rather than
- 21 three.
- 22 So what this amendment does is, it makes those
- 23 changes, and, as we talked about earlier, and Senator
- 24 Cantwell touched on it very well earlier, also, this is
- about good-paying American jobs.

1	I see it in Oregon communities. We see it around
2	the country. These jobs are going to go somewhere. And
3	the question is are they going to be jobs we have at
4	small businesses in this country, are they going to be
5	red, white and blue jobs in this country, or are they
6	going to be developed by our competitors.
7	So I hope the committee will support this. And you
8	and I have talked about this, Mr. Chairman. I thank you
9	for your courtesy. And I hope the committee will vote
10	for it this morning.
11	The Chairman. Thank you, Senator.
12	Any discussion?
13	Senator Hatch?
14	Senator Hatch. Mr. Chairman, we, as a committee,
15	have always done a good job of eliminating a lot of
16	expiring tax provisions, and a lot of us do not think
17	that we should take two steps back from what we have
18	already accomplished.
19	Do we really want to continue providing the tax
20	incentive for purchase electric motorcycles? Our
21	deficits are burning out of control and we are trying to
22	reduce a number of tax expenditures to show that we, as a
23	committee, are capable of reforming the tax code.
24	Now, if we cannot agree to end tax expenditures for
25	electric motorcycles, then how are we going to really

- 1 handle the bigger items when they come up?
- 2 There are many, many things that are going to just
- 3 give us all heartburn to do tax reform, and it is given
- 4 us heartburn to come as far as we have on this.
- Now, if any of my colleagues really want to help the
- 6 electric motorcycle industry, then I think they should
- 7 vote against the amendment and start thinking about other
- 8 tax expenditures we can eliminate in order to bring down
- 9 the rates to help all businesses.
- 10 I just wonder, do we really want to portray
- 11 ourselves, as members of the Finance Committee, willing
- 12 to drive over the fiscal cliff riding on the back of an
- electric motorcycle? I just do not think so.
- I appreciate my colleague. I am not quite sure why
- 15 he has to have this amendment. But I hope we can vote
- 16 against this.
- 17 The Chairman. Senator Bingaman?
- 18 Senator Bingaman. Mr. Chairman, I support the
- 19 amendment. I do think it is important that we see the
- 20 light-duty transportation in this country move toward
- 21 more and more use of electricity. This is one of the
- real opportunities that we have to do that, and these are
- 23 vehicles we are talking about that are produced in this
- 24 country.
- We need to grow that industry. We need to increase

- 1 and support the demand for these vehicles, and I think it
- 2 is a good amendment.
- 3 The Chairman. Any further discussion?
- 4 Senator Stabenow?
- 5 Senator Stabenow. Just briefly, Mr. Chairman.
- 6 This really does go to the whole question of
- 7 incentivizing making technologies in America. It really
- 8 does. And other countries are trying to create tax
- 9 policy that takes our jobs overseas, and this is one that
- is an industry that is here that I think is appropriate
- 11 to support.
- 12 The Chairman. Thank you, Senator.
- 13 Is there any other discussion?
- 14 Senator Wyden. Mr. Chairman, just very quickly.
- Senator Hatch, I think you know I do not take a
- 16 backseat to anybody in terms of lowering rates to ensure
- 17 competitiveness. That is what is in the legislation that
- 18 I had with our colleague, former Senator Gregg, and
- 19 Senator Coats.
- 20 This is \$15 million over 2 years -- \$15 million over
- 21 2 years, thousands of jobs on the line, and American
- jobs, particularly in the kind of small businesses that
- you have championed in the past.
- 24 So Senator Baucus has indicated we have got a long
- 25 day ahead of us. I hope colleagues will support this.

- 1 And I thank Senator Bingaman and Senator Stabenow,
- 2 because I think they make the point about American
- 3 competitiveness.
- 4 Mr. Chairman, I yield back.
- 5 The Chairman. Thank you, Senator.
- 6 Frankly, I think it makes sense. The modification
- 7 gets rid of golf carts, which I think makes good sense,
- 8 and I urge the adoption.
- 9 All those in favor of the amendment, say aye.
- [A Chorus of Ayes.]
- 11 The Chairman. Those opposed, no?
- [A Chorus of Nays.]
- 13 The Chairman. In the opinion of the Chair, the
- 14 ayes have it and the amendment is agreed to.
- 15 Other amendments?
- 16 Senator Kyl?
- 17 Senator Kyl. Mr. Chairman, the amendment that I
- spoke of in my opening statement I have modified on the
- assumption that by so doing, we will adopt it.
- 20 What I was speaking of is the refundable feature of
- 21 three specific tax credits: the diesel mixture credit,
- the alternative fuel credit, and the alternative fuel
- 23 mixture credit.
- The reason for this is that IRS has had a very
- 25 difficult time verifying after the fact whether or not

the refund check that Treasury sent to someone should
have been sent, and they are concerned that they have to
pay interest if they do not send the check out.

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So what they are doing in practice is to send the refundable check out first, ask questions later. And as to one of the three in particular, they are very concerned about abuses. The one that they are most concerned about abuses is the alternative fuel mixture credit, where situations occur like have been reported that one-tenth of 1 percent of a fuel like diesel fuel is sprayed in an atomized form into the fuel that is being produced through some other process, and that is claimed as the basis for the viability of the alternative fuel mixture credit.

There is a long memorandum from the Internal Revenue Service which tells you more than you want to know about anaerobic digestive, et cetera, et cetera, processes, and they have some pretty firm rules about when they think someone would qualify or not.

The reality is it is very difficult, if they have made these payments after the fact, to get the money back. And recall that I think it was something like \$26 billion was saved as a result of the reform that we made on the so-called black liquor, and I am not trying to take one side of that or the other. But the problem was

- 1 the refundable aspect of it.
- This would, after the end of this year, simply
- 3 eliminate the refundable feature of this particular tax.
- 4 So that if you are paying taxes and you think you can
- 5 take the credit, you still get to do that.
- It would not, as I originally hoped, deal with the
- 7 other two tax credits. So I am restricting it to one of
- 8 the three, just the refundable part of that. It would
- 9 take effect at the end of this year.
- I hope my colleagues would agree we could at least
- 11 address this feature, which is apparently generating a
- 12 lot of public attention because of the abuses.
- 13 The Chairman. Discussion?
- 14 Senator Bingaman. Mr. Chairman?
- The Chairman. Senator Bingaman?
- 16 Senator Bingaman. Mr. Chairman, I am not familiar
- 17 with various concerns or abuses that the Senator has
- 18 referred to, but his amendment, as I understand now, as
- 19 originally proposed, he was saying we should eliminate
- 20 the refundable aspects of both -- of all three of these
- 21 credits, the alternative fuel credit, the alternative
- fuel mixture credit, and the biodiesel mixture credit,
- and now he is saying that just the alternative fuel
- 24 mixture credit, the refundable portion of that should be
- 25 eliminated.

I think that that is now the scope of the amendment, 1 2 and, obviously, if there is fraud going on, we do not 3 want that to happen. I have not seen the evidence that there is fraud, but I have no problem with an amendment 5 as to so narrow it. 6 Mr. Chairman? Senator Wyden. 7 The Chairman. Senator Wyden? 8 Senator Wyden. Just on Senator Bingaman's point, 9 if the Senator from Arizona could tell us about the fraud and some of the concerns he has in terms of the 10 11 government being ripped off, taxpayers. 12 Senator Kyl. Thank you, Mr. Chairman. 13 Just in brief, I do not want to get specific people 14 in trouble, but some people down at IRS refer to it as 15 "chocolate water." 16 What IRS has done is to limit the application of the 17 credit to situations where the fuel is actually sold for 18 use for transportation, and they require some form of 19 liquification. 20 Here are the fuels to which they restrict it: 21 liquefied petroleum gas, P-series fuels as defined by the 22 Secretary of Energy, compressed or liquefied petroleum 23 gas, liquefied hydrogen fuel -- that does not extend to 2.4 the mark because it is already extended through 2014, 25 September -- compressed or liquefied gas derived from

- 1 biomass, and liquid fuel derived from biomass.
- 2 An alternative fuel mixture credit is given when one
- 3 of those fuels that I just indicated is bonded with as
- 4 little as one-tenth of 1 percent of a fuel like diesel
- 5 fuel or kerosene, gasoline, whatever it might be.
- The problem is that there are a variety of different
- 7 techniques for doing this. There is an Internal Revenue
- 8 Service memorandum of about a year ago, it is an advisory
- 9 by the chief counsel that discusses the techniques that
- 10 are used, the concerns they have about them, and answers
- 11 the legal question, which one of these qualifies or not.
- 12 And they go through it in this memorandum and explain
- which ones qualify, which ones do not.
- 14 It seems to me that they are making credible
- distinctions and requirements based on the law, but the
- 16 problem I am informed of is that even that -- in effect,
- what they do is when somebody files for the credit,
- 18 Treasury sends the check out, because they are concerned
- of liability if they do not, and then they have to make
- the determination after the fact whether the taxpayer
- 21 actually qualified or not.
- In a lot of cases, I am told -- this is anecdotal --
- that they have trouble getting the money back.
- 24 Senator Wyden. The staff just reported that there
- were perhaps \$10 million worth of fraud, but that

- 1 certainly starts adding up to real money and it seems, to
- 2 me, to be a supportable amendment.
- Senator Kyl. I appreciate it. And I would just
- 4 note that on -- again, I am not knocking black liquor,
- 5 but that what happened there was, as I understand it,
- 6 qualified in the maybe hundreds of millions of dollars
- 7 and ended up being \$26 billion when CBO finally scored
- 8 it.
- 9 I thank my colleague.
- 10 The Chairman. Any further discussion?
- [No response.]
- 12 The Chairman. All those in favor of this
- amendment, say aye.
- [A Chorus of Ayes.]
- The Chairman. Those opposed, no.
- [No response.]
- 17 The Chairman. The ayes have it. The amendment is
- 18 agreed to.
- 19 I have a list here. Some Senators, I am told, want
- 20 to push their amendments for a vote and some do not. But
- 21 let me go down the list.
- The second one on the list would be a Snowe-
- Bingaman, but Senator Snowe is not here yet.
- So I would like to go to the Conrad-Rockefeller No.
- 25 1.

1	Senator Conrad. Mr. Chairman?
2	The Chairman. Senator Conrad?
3	Senator Conrad. Mr. Chairman, this is also
4	cosponsored by Senator Enzi.
5	I would like to briefly talk about it. I will not
6	push it to a vote, because I understand that you would
7	rule it out of scope for today's markup.
8	But I do want to indicate that this involves section
9	45(q), which is a provision to provide an incentive to
10	capture and store carbon dioxide.
11	If we could store and capture carbon dioxide from
12	industrial facilities, we could boost domestic oil
13	production very dramatically. The Department of Energy
14	has reported that standard oil recovery techniques leave
15	80 percent of the oil in the ground as much as 80
16	percent.
17	Using CO_2 -enhanced recovery could double the
18	efficiency of oil recovery, according to the industry and
19	according to the Energy Department. And we know how to
20	apply this technology. It is being done today in North
21	Dakota with what is the world's largest coal
22	sequestration, carbon sequestration project in the world.
23	It is being done by the Great Plains syn-fuels
24	plant, which delivers ${\rm CO_2}$ to an oilfield in Canada. The
25	injected ${\rm CO_2}$ is estimated to extend the field's

productive life by 25 years and produce an additional 130 1 million barrels of oil. 2 In the U.S., CO₂-enhanced recovery could increase the economically recoverable oil by up to 67 billion barrels. This is a big deal. But so far, the section 5 6 45(q) credit has not worked as well as it should. 7 available for no more than 75 million tons of carbon 8 dioxide, but many companies cannot be sure the credit 9 will be available when they actually finish the project. 10 So; the credit does not help as much as it could. These are first of a kind projects. So the more 11 12 certainty you can provide, the better. This amendment 1.3 would modify the existing credit to provide that 14 certainty. 15 It would not change the overall cap, let me 16 emphasize that. It would not change the overall cap. But 17 it would require projects to file an application with the 18 secretary for an allocation of the available credits. Once construction has begun, the project would be 19 20 required to file an application for certification. 21 period between receiving an allocation and a 22 certification would be no longer than 6 months. 23 But that period of time would allow projects to 24 complete their financing with greater assurance that the 25 credit would be received once the projects are placed in

1 service.

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The amendment also provides a cap of 15 million tons

per project to ensure that a variety of projects are able

to qualify. We do not expect this amendment would affect

the score at all, because the cap remains in place. That

is, this is an attempt to create greater certainty, to

get more projects done that focus on sequestration so

that we can expand the production of our own domestic

reserves.

So I will not push it to a vote. I would ask the chairman if he would work with us, Senator Rockefeller, Senator Enzi and myself, others who might be interested, so that when we get to tax reform, we might consider this measure.

The Chairman. Senator, we, as Americans, are doing much better in providing for energy security. We all know the developments in our country with fracting, for example, say, of more natural gas and more oil, and it is really a big success story.

A lot of it has to do, I think, with because of conservation efforts we have undertaken in our country, as well. And you have spoken a lot about CO_2 capture and sequestration, either store it or use it for further enhanced recovery. I think it is something we should pursue.

You are right that it is not within the scope of 1 2 this bill. But I think you are also right that it is an incentive that could probably be very beneficial to our country so that the United States is even more secure and 5 self-sufficient in producing energy. 6 Thank you for offering this. And I will work with 7 the Senator for the rest of this year and try to provide 8 opportunities to see if we can find the appropriate way 9 to provide for it. 10 Senator Bingaman. I appreciate that very much, Mr. Chairman. And we have made enormous progress, from 60 11 12 percent dependence to 42 percent dependence. That is a 13 dramatic improvement. But we have got a long way to go 14 and this seems like a common sense measure that could 15 help us in that cost, any additional taxpayer funds. 16 The Chairman. Thank you. 17 Any further discussion? 18 [No response.] 19 The Chairman. Senator Enzi, do you want to speak 20 to your amendment? Thank you, Mr. Chairman. 21 Senator Enzi. 22 I would like unanimous consent that Senator Conrad 23 be added as a cosponsor to the amendment.

Senator Enzi. On this amendment, we have the

The Chairman. Without objection.

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partnerships and flow-through entities that have 1 proliferated over the last 15 years, and there have been 3 a number of individuals and corporations and trusts and the States that invest in those. And the current tax 5 return due dates for those major tax and information returns do not reflect those changes nor logical flow of 6 7 information so that people can get timely information for 8 doing their taxes. 9 This provides for a better flow of required tax return information between entities and those who invest 10 in them, allowing them to improve their compliance by the 11 12 taxpayers. And it changes the tax return dates to 1.3 simplify the tax administration for the taxpayers, the 14 practitioners, and the government. 15 It is not about tax policy. It is about compliance 16 and administration. Most importantly, it does not change 17 the due dates for your and my personal Federal income tax 18 returns. Instead, it changes the due dates for the 19 corporate and partnership tax returns, among other 20 changes. I do realize this is not a traditional extender and 21 22 that it is out of the scope of this markup. I 23 reluctantly withdraw the amendment, but hope that the 24 chairman and ranking member will be willing to work with 25 us to make these common sense fixes to the tax code.

The proposal enjoys broad bipartisan support in both 1 2 the Senate and the House, and I look forward to working 3 with everybody on it. It is a simplification of our tax code. 5 The Chairman. Well, thank you, Senator, for 6 drawing attention to it. You are such a valuable member 7 of this committee with your CPA background. Senator 8 Coburn is a CPA, too. But we deeply appreciate your 9 knowledge and it will prove any tax reform legislation that we enact in the future. 10 But thank you very much for raising it now and 11 12 bringing it to our attention so we can be working to try 1.3 to figure out a solution at the appropriate time. 14 Thank you very much. 15 Senator Conrad. Mr. Chairman, might I just comment on this amendment, as well? 16 17 The Chairman. Senator Conrad? 18 Senator Conrad. First of all, I want to thank 19 Senator Enzi for pursuing this. This is a good 20 government amendment. It does demonstrate, once again, 21 how screwed up our tax code is, because under current 22 law, the IRS filing deadline for pass-through entities 23 comes after the filing deadline for corporations. 2.4 So corporations that are involved in partnerships 25 cannot file their returns. They have got to ask for an

- extension. It creates a huge administrative burden on 1 2 these companies that want to file accurate returns. So I have got staff who have worked in the industry of doing returns for these business entities and they have told me that it just adds hundreds of hours and 5 6 extraordinary complexity that could be changed by a 7 simple change in date. 8 So I thank Senator Enzi. I thank the chairman for 9 his attention. Senator Wyden. Mr. Chairman? 10 Senator Wyden? 11 The Chairman. 12 Senator Wyden. Very guickly. Mr. Chairman, I 1.3 think your hearing yesterday --14 The Chairman. I was just thinking of that hearing, 15 exactly. 16 Senator Wyden. I think Chairman Baucus's hearing 17 yesterday, I think, proves Senator Enzi's point, because 18 I think what we heard yesterday -- and I think Senator Hatch was there for it -- we heard about the 19 20 proliferation of these pass-through entities.
- Chairman Baucus talked about simplification
 yesterday on the business side and I support what you are
 talking about, Chairman Baucus, and I think Senator

tax code has not kept up with the times.

going to have lots more of them in the future. And the

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- 1 Enzi's idea.
- The Chairman. That is right. Sure. At the
- 3 hearing yesterday, it became even more clear how even
- 4 more complex business organizations are with the pass-
- 5 throughs and partly corporate form. Corporations have
- 6 pass-throughs. It is just ones are more apparent,
- 7 another might be a partner, a corporation might be a
- 8 partner of a pass-through.
- 9 This provision and the comments made by Senator
- 10 Enzi, and by you, also, Senator Conrad, are very
- 11 appropriate.
- 12 The amendment is withdrawn.
- Next, I would like to recognize Senator Schumer, who
- wants to offer an amendment.
- 15 Senator Schumer. Thank you, Mr. Chairman. And I
- am not going to bring this to a vote, obviously. This is
- 17 a tiny little amendment. But I would like to make a few
- 18 points here.
- 19 I want to thank all of my colleagues on the
- Democratic side for cosponsoring this amendment.
- 21 We all care, regardless of our party, ideology,
- geographic region, about the future of this country, and
- 23 I think all of us share a view that we want to see our
- 24 country stay strong and prosperous. I always like to say
- I want to see us stay number one. WE are a different

- 1 America if we are not.
- If you look at the five or six reasons that could
- 3 stand in the way of us being number one, I think most
- 4 people would say that the failure to educate our
- 5 citizenry is on that list properly.
- Now, we have a lot of debate about K-through-12
- 7 education, but a lot of that is on the quality of the
- 8 education there and how we should change the structure.
- 9 When it comes to higher education, there is a
- 10 general consensus that American higher education is
- 11 excellent. Look no more than at the fact that hundreds
- of thousands of students from around the world, including
- 13 China, want to come to our universities. It is a very
- 14 good education. Could it be made better? Of course.
- But our schools, both public and private, are
- 16 outstanding.
- 17 The value here is financial. Cost of tuition has
- 18 gone up dramatically, more than doubled in the last 7 or
- 19 8 years. The cost of going to college and all that
- 20 entails has more than doubled. And if there is one place
- 21 where the necessity is greater, but the ability to
- 22 achieve it is less, it is higher education and the
- ability of Americans to go.
- 24 Every day, literally, thousands of American families
- and young people decide either not to go to college or

- not to go to the college they deserve to go to and would be best for them because they cannot afford it. And to do something to help them go to college is a good thing.
- Now, for the poor, we have Pell grants. That is a good thing, very good. But we all know it is very hard for the middle class to go to college, as well. If you are making \$60,000 a year and a private school is \$30,000 a year, you shudder.

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Moms and dads are talking in bed late at night about how they are going to pay for their kids' college from almost the moment they are born. And it makes eminent sense to make it easier for the middle class to afford college. In fact, it is an imperative, because when that young person does not go to college or does not go to the college of their choice, that they deserve to go to, they lose, their family loses, and our country loses.

The concept here is not a liberal or democratic concept. It is a tax break for middle-class families to afford college. It lowers taxes.

I find it troubling that this issue has become a division between the parties. Now, we have a deduction that we are renewing. That was passed in 2001 and 2003 with bipartisan support. President Bush supported it. And the only thing that was done in the stimulus was to increase it, to consolidate it and increase it. And

- 1 somehow, because it was in the stimulus bill, it has
- 2 become a no-no. I do not know why.
- It is a tax break. It is a tax break for the middle
- 4 class. It is a tax break for the middle class on
- 5 something everyone knows we need. The statistics show --
- 6 look at average incomes of people with a college degree
- 7 compared to people with a high school degree. There is a
- 8 recent study that showed they even longer. And we are
- 9 making it harder.
- 10 So I cannot tell you how frustrated I am that we
- 11 have not accepted this measure. Some have some proposed
- some modifications in it. We are open to those. There
- was a study that talked about some -- a small, very, very
- 14 small number fraudulently say -- I guess they buy
- paperbacks and it is a textbook and try to get the
- 16 deduction.
- We were willing to say just do it for tuition, where
- 18 there is no fraud involved, because you just get the
- 19 tuition bill and you see if it is real.
- 20 So I am not offering this amendment because we have
- 21 a good package. And we have come to the middle. But I
- 22 will tell you this, and this is not a political stand for
- 23 me. I never expected this to be politically divisive.
- 24 As I said, the origins were with George Bush. I am going
- to work and work, and I know so many of my

- 1 colleagues are, to make sure that his does not expire by
- 2 December 31.
- I just do not understand the opposition to this. I
- do not understand it. It is not an expenditure. It is
- 5 not something that is frivolous. It is not something
- 6 that has geographic base. And it goes right to the heart
- 7 of the middle class.
- 8 The number of people in my State who come to me and
- 9 say, "Thank God, you have done that," whether they be
- 10 young people trying to go to college or parents trying to
- 11 pay for it, is enormous.
- Why are we going to disappoint them and disappoint
- our country? So I hope, I plead. I am willing to work
- 14 with my colleagues on the other side of the aisle if
- there are things that should be modified here. But the
- basic concept I have heard no one quarrel with.
- 17 The only argument I have heard is it comes from the
- 18 stimulus bill, and that is not a good argument. The
- 19 stimulus bill may have had bad things, but it certainly
- 20 had some good things and this is one of them.
- 21 So at least we are continuing the deduction. That
- is important and that gives something of a break. But
- 23 the cost -- since we passed that deduction, the cost of
- 24 college has doubled, private and public, and the
- deduction means less and less each year. This credit is

the best thing that has happened to middle-class parents who are sending kids to college in a long time, and I 3 just hope that this will not be a point of contention come December. 5 Thank you, Mr. Chairman. I went over my time and I am sorry for that. 6 7 The Chairman. Is there any discussion of the 8 amendment? 9 Senator Cardin? 10 Senator Cardin. I just want to thank Senator Schumer for your efforts on this. And I understand your 11 12 decision not to pursue it. 13 But I just really want to share with my colleagues, 14 go back and talk to families in your States. Over the last year, just over the last year, families have had to 15 16 make some very difficult decisions about whether they 17 can, in fact, allow their child to go to college or not. 18 Children are graduating from college with so much 19 debt they cannot go into the fields in which they could 20 best serve their own desires and our Nation. This is a critical issue. 21 22 So for all the reasons that Senator Schumer has

said, we need to extend this provision. I hope we can do

it before the end of the year for the predictability it

gives our families. This is a common sense extension of

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- 1 a policy that not only helps middle income families, it
- 2 helps our country. It allows graduates to do what they
- 3 want to in life, gives them a better chance to do that,
- 4 which will help our country.
- 5 So I just wanted to thank Senator Schumer. And I
- 6 agree with you on the urgency. This is one that we
- 7 cannot allow a gap. If we allow a gap, decisions are
- 8 going to made that are going to affect a person for their
- 9 lifetime, and we can do better that.
- 10 Senator Hatch. Mr. Chairman?
- 11 The Chairman. Senator Hatch?
- 12 Senator Hatch. I appreciate what the distinguished
- 13 Senator from New York is trying to do and I appreciate
- 14 his desire to help students.
- I think one of the problems that we have in this
- 16 country right now, and it is a serious problem, is that
- 17 we see college tuition and college costs going up and up
- 18 and up and up, and part of it is driven by the Federal
- 19 Government. And we see literally hundreds of transfer
- 20 payments that overlap. We also see -- a lot on our side
- saw or feel that it was part of the stimulus bill, which
- 22 was supposed to be temporary.
- Now, as a grandfather, I am finding that my
- 24 grandkids are all taking whatever college loans they can
- 25 take -- not all of them, but some of them, and then they

- 1 wind up deeply in debt.
- 2 I realize it is a different world, but I worked as a
- 3 janitor to get through college. Now, today, you could
- 4 not make it as a janitor, I guess. But we have got to do
- 5 something to cut the costs of education and we have got
- 6 to do something to quit bolstering it by making it so
- 7 easy for people to spend money.
- 8 Look, I have a lot of empathy for what the Senator
- 9 is trying to do. I have a lot of empathy for families
- 10 that cannot afford their kids to go to school. But we
- 11 have got to look at all of these transfer payments and we
- are going to have to sit down and we are going to have to
- 13 really make some hard decisions if we cannot afford it
- 14 anymore.
- Now, the distinguished Senator from New York makes
- the point that we cannot afford not to, and that may be a
- 17 good point. All I can say is that we are going to have
- 18 to get real about these things. And we all know that a
- 19 lot of these universities are off the charts as far as
- spending goes, and part of it is driven by us.
- 21 So this is something we are really going to have to
- 22 look at very carefully and look at it in a decent,
- honorable way and see what we can do.
- But I can tell you this. A lot of these kids wind
- up going to an undergraduate school and then they wind up

- 1 with a huge bill on their hands and they cannot get the
- 2 jobs that they want and they do not know what to do. And
- 3 then they feel like they have really been mistreated.
- 4 So I will certainly do what I can to look at this
- 5 problem, but we have got to look at the problem of what
- the costs are in our society, too, and we cannot just
- 7 overlap transfer payment on transfer payment.
- 8 We just have to see what we can do. But I
- 9 appreciate what the distinguished Senator is trying to
- 10 do, and I appreciate him not being willing to have it on
- 11 this particular bill.
- 12 The Chairman. Further discussion?
- 13 Senator Rockefeller?
- 14 Senator Rockefeller. Mr. Chairman, we will see
- 15 what we can do. That seems to be the answer. But in the
- meantime, the answer is no to Senator Schumer's excellent
- 17 bill.
- 18 Senator Hatch. That is right.
- 19 Senator Rockefeller. And then, secondly, I get the
- feeling I guess we have to completely reorganize
- 21 education before we can allow students to take advantage
- of it. It has to be in a perfect situation.
- I have rarely run into a bill which so cries out for
- support as this, and I have rarely heard an argument
- 25 against it. So weak.

1	I thank the Chair.
2	The Chairman. Further discussion?
3	Senator Kerry?
4	Senator Kerry. Mr. Chairman, there are a lot of
5	things that are driving the increased cost of education,
6	but I do not believe this tax credit is one of them, by
7	any sense of imagination.
8	You look at State costs of tuition across the
9	country, like \$30,000, \$40,000, depends where you are,
10	\$15,000 in some places, lucky less. You go to any of the
11	larger, better known universities in the country, you are
12	talking \$50,000 and \$60,000 a year.
13	One of the things that has driven the costs,
14	obviously, is competition for professors in different
15	systems, where salaries and other benefits have been
16	jacked up. And so there is an inflationary price
17	increase for the competition for good professors, because
18	every university wants to have its headliners and its
19	quality, and everybody should.
20	But there are a lot of other things that have driven
21	those costs. If you are going to be a top rate
22	university or college today, you have got to have a
23	state-of-the-art laboratory, state-of-the-art computers,
24	state-of-the-art communications, or you are not able to
25	teach state-of-the-art.

It is more expensive than it was, a more expensive 1 2 world. And to suggest that 2,500 bucks, which can be the 3 difference in some families' ability to be able to say, "Yeah, go ahead and do that, you should go. We are going 5 to support you. We are going to help you," or to defer 6 and not go. 7 There are increasing analyses, and some of our 8 colleagues on the other side of the aisle frequently say 9 -- I think I even heard -- I think the Republican nominee 10 was recently on television saying something to the effect that your economy is so critically linked, obviously, to 11

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So if we are not going to be serious about the access to education for an increasingly unaffordable system, to have some presumption that a 2,500 buck tax credit is driving the cost increases is really misunderstanding what is happening in academic institutions.

your ability to be a first rate military power and moral

power in the world. And increasingly, people are asking

questions about the United States with respect to that.

Most of your top academic institutions today, incidentally, are dipping into endowment and providing unprecedented levels of financial assistance to students, and there is greater egalitarianism in the American educational system in terms of access as a result of

- 1 that, where kids from inner cities and kids from middle-
- 2 class families are getting half rides, full rides at
- 3 universities and places they could never have gone
- 4 otherwise.
- 5 I am going to work with Senator Schumer and others
- on this. I hope before the end of the year, when --
- 7 incidentally, it's a little late for folks who are trying
- 8 to plan their financial situation for the next year when
- 9 we have these staccato sort of interim permissions to
- 10 understand what their financial situation may be.
- 11 So I hope we can resolve it really kind of once and
- for all. But I think we need to really look carefully at
- 13 what the real increases and costs of education are.
- Incidentally, the for-profit is a different thing
- and we are seeing some serious abuses in the for-profit
- structure, and that is a place where we try to have some
- 17 impact. That is driving a cost increase, and we ought to
- 18 be serious about it.
- 19 The Chairman. Further discussion?
- 20 Senator Thune. Mr. Chairman?
- The Chairman. Senator Thune?
- 22 Senator Thune. I think every point has probably
- 23 been made, but I did want to take issue with one point
- that was raised here. And I am not disputing the fact
- 25 that we want an education that is directly linked to our

- competitiveness and our economy, and we all want to do
 everything we can to make college education affordable.
- 3 One of the concerns that we raised, and it is a
- 4 valid one and maybe it can be fixed, but this is the
- 5 inspector general's report from the Treasury Department
- and I think it is important to note for the record, when
- 7 some of our colleagues said that there is not fraud or
- 8 there is very little fraud, that the inspector general
- 9 identified 2.1 million taxpayers who appear to receive
- 10 \$3.2 billion in erroneous education credits.
- 11 So this is direct from the inspector general's
- office of the Treasury Department. So I just think it is
- important to put that on the record. These programs,
- 14 they are helpful. It was expanded dramatically in the
- 15 stimulus bill. It was made refundable in the stimulus
- 16 bill. It did not used to be a refundable tax credit.
- 17 The amount was increased. Whether or not it is driving
- 18 college education costs is a debate that we had here last
- 19 week when we had some of the experts come in and talk
- 20 about some of these various incentives and what they do
- in terms of shaping or increasing the cost of education
- in this country.
- But you can dispute this. You can say we can fix
- 24 it. But this is the report that was filed by the
- inspector general of the Treasury Department. It says

there are \$3.2 billion -- \$3.2 billion. We are not 2 talking about an inconsequential amount of money here. 3 Senator Kerry. Would the Senator yield? The Chairman. Senator Kerry? 5 Senator Kerry. Also, for the record, and I think 6 it is important to make it clear, we sat in a meeting 7 with you and with other Senators and made it crystal 8 clear that we do not accept the TIGTA report, that we 9 believe that that has to be responded to, that we were 10 prepared with very simple language on two specific items 11 that would have addressed that specific problem, and we 12 are prepared to do that. 13 Also, in the audits that were done in that, there 14 was not the same finding in terms of the level, in terms of the audits they did. But we are accepting. We 15 16 absolutely accept that. 17 Nobody is sitting here suggesting we should ratify 18 fraud, and we are totally prepared to put in place all of 19 the inspector general's recommendations, which are clear 20 as to how you can preclude that. But you know the old saying, "Don't throw the baby 21 22 out with the bathwater." Why would you want to give away 23 -- not do the whole thing when you have a fix that has 24 been recommended by the very person you are citing for 25 the problem?

- 1 So we are ready to do that. We will fix it.
- 2 Senator Thune. If I might, Mr. Chairman.
- 3 All I was simply saying is it was stated by someone
- 4 on your side in this discussion, the Senator from New
- 5 York, I believe, that did not concede the fraud issue.
- 6 The fraud issue is well documented, and I am just
- 7 pointing that out and I think it is important to have
- 8 that on the record.
- 9 The Chairman. Senator Schumer?
- 10 Senator Schumer. That \$3.2 billion figure includes
- 11 -- and I think the vast majority of it is misreporting by
- universities, not fraud by the people applying. And I
- would reiterate what Senator Kerry said.
- We want to work with you to eliminate the fraud. We
- made some very constructive suggestions in our meetings.
- And who do we leave holding the bag when you do not
- 17 renew this? The vast majority of people, middle class,
- 18 hardworking Americans who get this honestly, who do not
- abuse it, and who do not get it anymore.
- We see a lot of waste and fraud in the defense
- 21 industry. Do we have no defense budget because of that?
- 22 No. We worked to fix it. But we do not leave our
- 23 country defenseless because some contractor somewhere or
- a group of contactors has made some errors or even
- 25 committed fraud.

- 1 Well, it should be the same here. We are taking
- 2 that out on average middle-class families who desperately
- 3 need this break.
- I do not want to get into a great debate here about
- 5 it. I have said and want to work with you to eliminate
- 6 the fraud and not hurt the average person.
- 7 By not renewing this, if that is what happens
- 8 December 31, we will do far more harm than good. And I
- 9 think the vast majority of Americans and probably the
- 10 vast majority of people on both sides of the aisle in
- 11 this body agree with that.
- 12 Senator Kerry. Mr. Chairman, 15 seconds.
- 13 The Chairman. Senator Kerry?
- 14 Senator Kerry. Quickly. In the report from the
- inspector general, it states specifically that the
- erroneous claims associated with tax returns completed by
- a tax return preparer exceeded \$1.6 billion.
- 18 So the lion's share of that came from the so-called
- 19 professional who filled this out on behalf of people, and
- 20 that is curable. That is the nature of the tax system we
- 21 have today. But at least that is curable.
- 22 The Chairman. So this is, without being too
- dramatic, an extraordinarily important subject, that is,
- 24 education in America and how we become more competitive.
- 25 Clearly, education is a key central component, as has

- 1 been stated here.
- 2 I think this issue is -- I strongly support the
- 3 efforts by the Senator from New York. In fact, we all
- 4 worked to try to get this provision enacted before the
- 5 end of the year, and use all my efforts, too. I do not
- 6 think I will be working quite as hard the Senator from
- New York is. No one is working harder than he on this.
- 8 But this is complicated. Higher education costs are
- 9 going up and I have not yet heard a good reason why they
- are going up at such a rapid rate. There is so much more
- 11 than the consumer price index, the general rate of
- 12 inflation.
- I asked college professors why. At the hearing, I
- 14 asked the question. That hearing was just a short while
- 15 ago. I did not get a good answer. I did not get a good
- answer as to why higher education expenses are going up
- 17 at such a rapid rate.
- 18 We have to find a way to deal with that. We have
- 19 to. Outstanding student debt today equals outstanding
- 20 consumer debt. Outstanding student loan debt equals
- 21 outstanding consumer credit card debt. It is the same.
- 22 And so many people are so saddled with debt. Some on my
- 23 staff had, frankly, left my office to go work in the
- 24 private sector to get their loans paid off, then came
- 25 back. They had to get their loans paid off. It is just

- 1 not right that students are saddled so much with debt.
- Now, in America, there are many sources of financing
- 3 for education. It is fees. It also is State aid, which
- 4 is declining, by the way. States are not supporting
- 5 higher education nearly as much as they were, because
- 6 State budgets are so strapped.
- 7 But it is also grants from various agencies, whether
- 8 it is NSF or NIH. Many grants go to universities, as
- 9 well as the endowment, which helps support their
- 10 financing.
- I just believe that it is up to this country,
- including this organization, the Senate, to get down to
- 13 the bottom of why education is going up at such a rapid
- 14 rate and what do we do to make sure more of our kids are
- 15 getting educated.
- I asked an ambassador of an Asian country recently,
- 17 "Why do Asian students seem to be so much more interested
- 18 in education than American students?" And the answer he
- 19 gave was, "Well, 1,000 years ago, China instituted a
- 20 system of education based on meritocracy." And so it
- 21 probably overstated the point, but this fellow is someone
- I admire very much. And I do think that is a key to why
- 23 Asian students work so hard and work so hard to get into
- college, the right college, and so hard once they get
- 25 there.

We have got to do what we can in this country to 1 2 help generate a culture here where our kids also want to 3 work as hard as the Asian kids do. I strongly support the amendment. It is not going 5 to be offered at this time. There will be an appropriate 6 time later this year when it will be offered, and I will 7 personally get it enacted, but I thank the Senator for 8 the support. But we have to get the bottom of how we get more incentive for education in this country. 9 Senator Coburn, I think you had an amendment. 10 Senator Coburn. I have an amendment. This is an 11 amendment that would eliminate the tax credit for 12 1.3 efficient appliances, section 45(n). It is \$650 million 14 over 10 years. 15 There are multiple domestic manufacturers of 16 appliances in our country. There is also a great many 17 more that are outside of our country. One of those 18 manufacturers has not paid any income tax in the last 3 years because of the refundable tax credit. Another one 19 20 only paid taxes in 2 out of the last 3 years, partially 21 because of that refundable tax credit. 22 This is a very similar issue to the VETCH. 23 look at part B of title III of the Energy Policy and 2.4 Conservation Act, it is mandating energy efficiency. 25 Public Law 94-163, as amended by the National Energy

Conservation Policy Act, Public Law 95-619 by the 1 2 National Appliance Energy Conservation Act, Public Law 3 100-12 by the National Appliance Energy Conservation Amendments of 1988, Public Law 100-357, the Energy Policy 4 Act of 1992, and Public Law 102-486. 5 6 You cannot produce an appliance in this country 7 unless it meets Department of Energy standards anymore. 8 So the standards are set. We are now paying people for 9 energy conservation that they are mandated to do. 10 The question I would raise, since the vast majority of this committee recognized the stupidity of paying 11 12 blenders for something they already had to do, mandated 1.3 by fuel requirements on corn and ethanol, why we would 14 continue to do that. 15 The vast majority, as we look at the P&L statements 16 of published 10(k)s of these companies and what they -- I 17 will just give you a quote. This one company was -- the 18 quote from their statement was -- between \$300 million 19 and \$350 million in energy tax credits last year. 20 company said in February that it expected to receive 21 another \$300 million in energy tax credits this year. 22 "Thanks to this tax credit, we have had negative 23 effective income tax rates in 2010, 2009 and 2008." 2.4 In other words, we are giving them a tax credit, but 25 we are also paying them back. So it would be a different

- 1 thing -- if we want to subsidize industries to be able to
- 2 compete, great. Let us call it what it is. But this is
- 3 not an energy appliance tax credit. This is a subsidy to
- 4 be able to compete in the global market.
- 5 That is what it is, because you cannot sell one of
- 6 these appliances unless it meets Department of Energy
- 7 standards.
- 8 So why would we throw out \$650 million? There is a
- 9 downside to this, too. When we subsidize American
- 10 manufacturers, this is stuff that can only be applied to
- 11 stuff made in this country, over our foreign competitors,
- we make them ultimately less competitive. Ultimately, in
- the long run, we are going to make them less competitive.
- So I do not understand why we would do this, why we
- 15 would not make them have to -- we believe in a global
- 16 economy. We want jobs here. If we want jobs here, then
- 17 let us call it what it is -- a subsidy for appliance
- 18 makers -- and call it that and then let us debate that
- 19 issue.
- 20 But to me, I think this is a totally erroneous way
- 21 to solve it. It may have been good at the time. I am
- 22 not questioning that, and I do not question those people
- 23 that want to support it. But I certainly cannot support
- 24 borrowing \$650 million, because it is going to be
- borrowed from our kids and grandkids, and paying it to

- 1 two or three companies in this country and say we have
- 2 done the right thing.
- 3 So this is an amendment that I would love to have a
- 4 vote on, Mr. Chairman. And it is the worst form of crony
- 5 capitalism I know.
- 6 The Chairman. Senator Stabenow?
- 7 Senator Stabenow. Thank you, Mr. Chairman.
- 8 Let me say, first of all -- let me clarify what this
- 9 really is. This is a credit for those appliances that
- are high energy efficient appliances that go beyond the
- 11 standard. You are not getting the credit for meeting the
- 12 standard. That is not accurate.
- 13 You are getting the credit. It is based on how far
- 14 you exceed the energy efficiency standards. And this is
- 15 very much about two things -- whether or not we are going
- to keep that business, the most high tech, the most
- energy efficient companies -- we have one of the major
- 18 roque headquarters in Michigan, and it is amazing when
- 19 you look at what they are doing right now.
- 20 If this is incentivizing consumers to look for
- 21 energy efficient appliances that go above the standards,
- better for energy consumption, better for the consumer,
- and it keeps those jobs in America.
- 24 Right now, the Association of Home Appliance
- 25 Manufacturers said back in March of 2010 before the

- 1 Energy Committee that this has helped retain 46,000
- 2 manufacturing jobs in this country; and that right now,
- 3 we actually have the ability -- we are, in fact,
- 4 exporting 12 percent of U.S. production overseas. So
- 5 right now, we are exporting product, not jobs.
- 6 We do away with this and we potentially reverse
- 7 that. We reverse that in terms of whether or not we keep
- 8 the highest, most efficient, most technologically
- 9 advanced production on appliances in this country or
- 10 whether we cede that to someplace else.
- 11 So I would strongly urge that we maintain this, Mr.
- 12 Chairman. You know how strongly I feel about American
- 13 manufacturing, and that is what this. And this is about
- 14 the future in terms of advanced manufacturing. And let
- me just say, again, you do not receive the credit unless
- 16 you go above the standards.
- 17 The credit is determined on how far you go above
- 18 energy efficient standards. I think it makes sense,
- 19 ought to be encouraged for consumers, ought to be
- 20 encouraged, and I want those jobs in America.
- 21 Senator Coburn. Mr. Chairman?
- The Chairman. Senator Coburn?
- 23 Senator Coburn. If this was about encouraging
- consumers to buy it, why are we not giving the credit to
- 25 the consumer? One.

Number two, if this works in the appliance industry, 1 2 let us apply it everywhere. Let us just subsidize 3 everywhere. I can make that case in 12 or 15 other industries. Why do they not have this? 5 In other words, we cannot afford to go down this 6 road. And whether it is Whirlpool or GE or whoever it 7 is, if they cannot stand on their own -- the other point 8 I would make, if it is truly highly energy efficient and 9 it is cost-effective, consumers are going to buy it 10 anyway. 11 In other words, what we are doing is substituting a 12 tax credit for what makes sense for a consumer to buy 1.3 that actually saves them money. So what we are saying is 14 the government can be in the middle of a market and we 15 can spend \$650 million that we do not have -- we do not have -- and we can decide from Washington what the market 16 17 is going to be rather than the efficiency of the 18 appliance determining who buys it. That is the real key. So what we say is we do not 19 20 believe in markets. We believe we need to manipulate the 21 market. And if they have got the better mousetrap and 22 the more efficient mousetrap, people are going to buy it. 23 Instead, we are going to have them with the more 2.4 efficient, but we are going to pay them \$650 million to 25 get there.

Senator Stabenow. Mr. Chairman? If I might 1 2 respond, Mr. Chairman, to the comments. 3 Let me first say that our companies are competing in a global economy and the last numbers I looked at, and I 4 am sure it is higher now, is China is spending \$288 5 6 million every day just on clean energy technology to beat 7 us. 8 Now, they do not worry about tax credits. They fund 9 the R&D. They say, "Come on over, we will build a plant 10 for you. We will steal your patents, but we will build 11 the plant for you." 12 So we are in a global economy. Our companies are 13 competing with countries. If we have, in fact, a set of 14 policies that will help us around high energy, energy 15 efficient or clean energy manufacturing technologies, to 16 be able t keep that in America by sharing the cost, by 17 just incentivizing -- most of this is private sector 18 investment. But helping to incentivize it to bring the 19 cost down so first generation new technology efforts can 20 be purchased by consumers. 21 We all know, whether it is the first generation 22 electric vehicle or energy efficiency, prices start 23 higher, they come down, helping to be able to create that 24 marketplace so consumers can purchase is very important. 25 I would finally say this, Mr. Chairman, and I am

- looking forward to this full discussion in tax reform.
- 2 1916 was the very first oil subsidy in this country. I
- 3 would, I am sure, at that time, have supported it to
- 4 create a new industry in our country.
- 5 But we just kept on going, not short-term policy,
- 6 not a 1-year wind production tax credit, whether you have
- 7 got to figure out whether it is going to be extended
- 8 another year, to create competition for consumers,
- 9 whether it is electric vehicles, whether it is high
- 10 energy appliances, whether it is wind and solar.
- 11 They limp along year to year, year to year, year to
- 12 year, and we have a whole industry that we put a
- 13 generation of certainty into.
- I think we need to take a look at that whole thing
- and where we are going if we want jobs in America,
- because we are being passed by at a whole generation of
- new energy efficient, clean energy technologies, where
- 18 the world is going, and we need to have that in America.
- This is one piece of it, and I hope our colleagues
- 20 will oppose this amendment.
- 21 The Chairman. Any further discussion?
- 22 Senator Kyl. Yes, Mr. Chairman.
- The Chairman. Senator Kyl?
- 24 Senator Kyl. Just two quick points. I support
- 25 Senator Coburn's amendment. When our colleague from

Michigan says this is about the future of advanced 1 2 manufacturing, it is a pretty scary future if what she 3 means by that is that we are going to have to subsidize manufacturing in this country. If that is the future of our country, it is a future of crony capitalism. 5 6 Secondly, it is not like the consumers are not going 7 to be paying for this subsidy at some point. It is 8 called taxes. And the money does not grow on trees. 9 are foregoing tax revenue with a credit. 10 All of us are preaching -- my colleague from Massachusetts is absolutely certain that next year --11 12 unfortunately, I will not be here, but the Congress is 1.3 going to enact tax reform, and, ostensibly, the way we 14 are going to do it is we are going to get rid of all 15 these loopholes. 16 Well, this is one of those loopholes. So the 17 question is when are we going to start really talking 18 about getting rid of these loopholes. 19 The Chairman. When we start taking down the rates 20 at the same time. 21 Senator Coburn. I am with you on that. But you 22 cannot deny the way our constituents might view us as

rather hypocritical when we say next year we are going to

do this, but in the meantime, let us give another subsidy

to another favored industry.

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1	The Chairman. Discussion?
2	Senator Kerry. Mr. Chairman?
3	The Chairman. We have gone back and forth here.
4	Senator Kerry?
5	Senator Kerry. I want to respond, if I can, to
6	both Senators.
7	We sometimes, as a matter of public policy, make
8	choices because the marketplace does not function as
9	effectively as you would like it to in terms of that
10	public policy. And so there are any number of incentives
11	that we have created at one time or another to try to
12	make something more affordable or to try to help nurture
13	a market where it does not exist, because as a matter of
14	public policy, we have decided that that is important for
15	the country.
16	The fact is that Senator Coburn can sit there and
17	say, "Well, the company is going to produce it and if the
18	consumer wants to buy it, they will go out and buy it."
19	But the fact is they will not, because it is probably
20	going to be a darn site more expensive and it is going to
21	be a darn site more expensive because it is more
22	complicated to build, because it take more R&D, because
23	it takes longer, and the cost per unit is higher than the
24	cost of something that is not as efficient or is done
25	with less manual labor in order to sell it.

Now, if that is happening, we can just plunder along 1 2 the way we have been doing in a lot of parts of our 3 marketplace where we are not making wise choices. I remember back in the 1960s, Volkswagen came out with a small car. Detroit just scoffed at it, said, "No 5 6 way, Jose, we're not doing that over here," and we just 7 left the niche market and the niche became bigger and bigger and they took over a lot of the market from 8 9 American industry. Bad decision-making. 10 The Chairman. All right. Senator Kerry. Well, I think, to Senator Kyl, we 11 12 can lower those -- get rid of some of these things. 1.3 know that I sat there with you for hours and hours, 14 months on months, and we proposed bringing the tax rate 15 down to 25 percent, revenue neutral on business, and we 16 could lower the corporate rate. But to do it, we have to 17 broaden the base and get rid of a lot of these loopholes. 18 Now, if you do it in that context, I think a lot of 19 people are absolutely prepared to throw out a lot of this 20 stuff. But you cannot just come along if you are not 21 going to allow that industry to be competitive in the 22 absence of the rest of that taking place. And that is 23 what will happen here. You will write them off and they 24 will lose jobs and we will lose the benefits, which, as a 25 matter of public policy, we want for more efficient

- 1 appliances.
- 2 The benefits are, incidentally, that is partly why
- 3 we have been able -- partly, not entirely. The Senator
- from North Carolina is correct, North Dakota. They are
- 5 producing more and we have more production in America,
- 6 but we are also using less, and part of the reason is
- 7 through efficiency.
- 8 Senator Burr. Mr. Chairman?
- 9 The Chairman. Has everything been said on this
- 10 subject yet?
- 11 Senator Burr. No, sir.
- 12 The Chairman. Senator Burr?
- 13 Senator Burr. I think I might be the only expert--
- 14 The Chairman. I think you are.
- 15 Senator Burr. -- because I have just purchased
- one.
- 17 [Laughter.]
- 18 Senator Burr. And I purchased a high efficiency
- 19 refrigerator, not because of some unbelievable incentive
- that existed, but let me assure you, I paid dearly to
- 21 step up. The difference between that and the normal
- 22 standard is incredibly more expensive.
- 23 So nothing that we do in this act is an incentive to
- 24 the consumer to purchase this. I just went through the
- 25 experience.

- 1 Now, if the argument is that this credit is in place
- 2 because it saves 46,000 jobs, let me just point out a
- 3 simple mathematical calculation. That is only \$14,000
- 4 per job.
- 5 Now, if I was a manufacturer, I would lobby
- 6 extremely hard for this, because that is probably a third
- 7 of the salary of those 46,000 people. When did we get in
- 8 the business of subsidizing the salary of a private
- 9 company's employees?
- I go back to Senator Coburn. If you want to make it
- a subsidy, let us call it a subsidy. If you want to make
- it an incentive, then put it on the consumer.
- 13 Senator Kerry. Every CEO in America gets
- 14 subsidized with some of the things we do.
- 15 Senator Burr. Then we ought to eliminate it. I
- 16 will vote with it right beside you.
- 17 The Chairman. Let the sponsor of the amendment
- 18 close. Let the sponsor close.
- 19 Senator Coburn. We have got to start. There is \$6
- 20 billion that we have done. If we pass this package, we
- 21 will have saved \$6 billion. That is a start. I
- congratulate us all for saving \$6 billion.
- 23 Here is one that does not make sense when you look
- 24 at the dollars versus the benefit. Where is the cost-
- 25 benefit in energy savings for the country versus what we

- spend? And so it is really not about energy efficiency.
- It is about the parochial basis under which this started
- 3 in 2005 and was supported based on parochial concerns of
- 4 manufacturers.
- 5 It has nothing to do with efficiency. So we can
- 6 claim all we want. Our country grew and got great
- 7 because we really trusted markets. And I will reaffirm
- 8 with this. When we are subsidizing business, I do not
- 9 care which one it is, even the oil business, we, in the
- 10 long run, make them less efficient.
- It is not going to be long, on the basis of what the
- 12 Senator from Michigan said, we are going to get
- outcompeted if we keep trying to compete this way. WE
- have got to compete on the basis of winning, and it does
- not mean winning through the tax code. It means winning.
- 16 Thank you, Mr. Chairman. I would love the yeas on
- 17 this.
- 18 The Chairman. Thank you, Senator. The yeas and
- 19 nays have been asked. The Clerk will call the roll.
- The Clerk. Mr. Rockefeller?
- 21 Senator Rockefeller. No.
- The Clerk. Mr. Conrad?
- 23 Senator Conrad. No.
- The Clerk. Mr. Bingaman?
- 25 Senator Bingaman. No.

1	The Clerk. Mr. Kerry?
2	Senator Kerry. No.
3	The Clerk. Mr. Wyden?
4	The Chairman. No by proxy.
5	The Clerk. Mr. Schumer?
6	Senator Schumer. No.
7	The Clerk. Ms. Stabenow?
8	Senator Stabenow. No.
9	The Clerk. Ms. Cantwell?
10	Senator Cantwell. No.
11	The Clerk. Mr. Nelson?
12	Senator Nelson. No.
13	The Clerk. Mr. Menendez?
14	The Chairman. No by proxy.
15	The Clerk. Mr. Carper?
16	Senator Carper. No.
17	The Clerk. Mr. Cardin?
18	Senator Cardin. No.
19	The Clerk. Mr. Hatch?
20	Senator Hatch. Aye.
21	The Clerk. Mr. Grassley?
22	Senator Grassley. No.
23	The Clerk. Ms. Snowe?

Senator Snowe. No.

The Clerk. Mr. Kyl?

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- 1 Senator Kyl. Aye.
- 2 The Clerk. Mr. Crapo?
- 3 Senator Crapo. Aye.
- 4 The Clerk. Mr. Roberts?
- 5 The Chairman. Aye by proxy.
- 6 The Clerk. Mr. Enzi?
- 7 Senator Enzi. Aye.
- 8 The Clerk. Mr. Cornyn?
- 9 Senator Cornyn. Aye.
- 10 The Clerk. Mr. Coburn?
- 11 Senator Coburn. Aye.
- 12 The Clerk. Mr. Thune?
- 13 Senator Thune. Aye.
- 14 The Clerk. Mr. Burr?
- 15 Senator Burr. Aye.
- The Clerk. Mr. Chairman?
- 17 The Chairman. No. The Clerk will tally the vote.
- The Clerk. Mr. Chairman, the final tally is 9
- 19 ayes, 15 nays.
- The Chairman. The amendment is not agreed to.
- The next amendment, next on my list is No. 7,
- 22 Stabenow-Schumer.
- 23 Senator Stabenow. Thank you, Mr. Chairman. And I
- realize that this amendment is out of scope, but I do
- want to raise it as we go forward to the end of the year.

1	It continues our discussion, quite frankly, on
2	manufacturing. One of the things that we have done in
3	the last few years and I should say, for the first
4	time in 14 years, we have seen a revival of American
5	manufacturing and jobs every month.
6	Sometimes, as we look at the economy, it is the only
7	thing that has been moving up a little bit every month.
8	This is an extension of my Make it in America tax
9	credit, which I authored last year based on something
10	that Senator Bingaman and I authored a few years ago to
11	focus on a 30 percent tax credit for equipment in
12	buildings related to new clean energy manufacturing,
13	advanced manufacturing.
14	We have included in that bio-base manufacturing,
15	which reflects changes we have made in the farm bill, as
16	well. But let me just say that we have seen really
17	extraordinary things happen. The credit funded 183
18	manufacturing projects in 42 States over the last few
19	years.
20	We were told that there were another 253
21	applications from terrific projects that would create
22	jobs in advanced manufacturing that could not be funded
23	because there was a cap originally put on this credit of
24	\$2.3 billion.
25	So this would raise that cap and allow us to

continue to be very competitive in clean energy manufacturing. I realize it is outside the scope. I will not proceed with it. As we go forward to the end of the 4 year, and you and I, Mr. Chairman, have talked about how 5 6 we incentivize advanced manufacturing in this country, 7 this is something that has worked, unleasing tens of 8 billions of dollars in the private sector by allowing 9 this 30 percent tax cut. I do understand that Senator Schumer has a 10 modification to the credit that is important to him and 11 12 the business in his State. I look forward to working 1.3 with him on it. 14 But, Mr. Chairman, this is a very important 15 fundamental policy about whether or not we are going to 16 support American manufacturing. And this credit has 17 worked and it needs to be extended. Senator Schumer. Mr. Chairman? 18 The Chairman. Senator Schumer? 19 20 Senator Schumer. Thank you, Mr. Chairman. I first 21 want to salute Senator Stabenow for her great work on 22 this issue. She has just been a leader in helping 23 manufacturing, and the example shows, in her own State

and so many other States where manufacturing in America

is making a comeback. And a good part of that, most of

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- all, the companies and the people who work there, but
- 2 Senator Stabenow was out there making their path and
- 3 making their route easier. So I want to thank her for
- 4 that.
- 5 This credit keeps jobs, and that is important. So
- 6 we need to get it extended this year. And as Senator
- 7 Stabenow pointed out, we need to make this done.
- 8 Now, I have one important modification of the
- 9 provision. As we all know, the objective of 48(c) was to
- 10 encourage manufacturing of technologies to reduce global
- 11 warming. The current structure of the credit leaves out
- one very important piece of the puzzle, and that is black
- 13 carbon.
- 14 Like other greenhouse gases, black carbon has
- serious global warming effect. It absorbs heat from the
- sun rays, traps it in the atmosphere; and, second, when
- it settles on polar ice, it absorbs heat and accelerates
- 18 melting.
- 19 Black carbon has done far worse things to our
- 20 atmosphere. It is more powerful, actually, than carbon
- 21 dioxide. And black carbon is 1,600 times more powerful
- as a global warming agent.
- 23 So in the United States, diesel-powered vehicles are
- 24 the primary source of black carbon. You see it every day
- on the highway. It is that black smoke you see coming

- out of tailpipes of buses, trucks, trash haulers, other
- 2 diesel-powered fuel.
- 3 So when we make the change to the language in 48(c)
- 4 when we take it up later this year to promote
- 5 manufacturing technology, I hope that language -- and I
- 6 know Senator Stabenow is working with me on this -- to
- 7 reduce black carbon from diesel engines, it will ensure
- 8 that 48(c) is targeted to all emerging technologies.
- 9 I look forward to working with her, as well as
- 10 Senator Carper, who has shown great leadership on this
- issue, when we move this bill forward at another time.
- 12 The Chairman. Further discussion?
- [No response.]
- 14 The Chairman. I guess the amendment is offered and
- 15 withdrawn.
- Next on my list is No. 9, Cantwell-Bingaman-Nelson-
- 17 Cardin-Stabenow, to extend section 45 clean energy
- 18 production tax credits and an investment tax credit
- 19 option.
- 20 Senator Cantwell. Mr. Chairman, given the progress
- 21 that was made working among my colleagues, I am not
- offering this amendment, given the chairman's mark that
- 23 we made on the production tax credit.
- The Chairman. Thank you, Senator.
- Next, I have No. 10, No. 115, Senator Thune. Thune-

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Senator Thune. This amendment would just express
the sense of this committee regarding three very
important points pertaining to comprehensive tax reform.
And the first is that the -- and by the way, the
amendment, I should say, based on discussions with the

chairman, has been modified from its original form.

But the first point of the amendment is it would express the sense that comprehensive tax reform is vital to economic growth and American competitiveness; second, that a major focus of that reform should be lowering tax rates by broadening the tax base; and, finally, that all Federal tax expenditures, including the very provisions that we are extending today, should be on the table for consideration of tax reform.

I am offering this amendment because I believe it is important that as we extend a number of existing tax incentives, which may many of us support, that we not lose sight of the fact that the most critical role this committee can play in turning our economy around is not tinkering around the edges of tax policy, but rather fundamentally reshaping the tax code through tax reform, similar to the role that this committee played in the 1986 tax reform process.

25 My amendment also stipulates that Federal energy tax

1	subsidies, both traditional and alternative energy
2	subsidies, need to be part of that effort and that no one
3	should interpret this committee's extension of existing
4	incentives in the near term as a weakening of our
5	commitment to longer-term reform.
6	Our bill today is short-term and limited in scope,
7	not the appropriate place to begin the kind of serious
8	reform of many tax expenditures that will ultimately be
9	necessary in order to bring down the tax rates,
10	especially the corporate tax rate, which we all know is
11	the highest in the developed world.
12	So I guess, Mr. Chairman, most people on this
13	committee, on both sides, have expressed support and our
14	desire to move to comprehensive tax reform next year.
15	This is probably the last markup that we will have for
16	the remainder of this year in terms of scheduling.
17	So I would just simply ask that as a committee, that
18	we be on the record in support of our willingness to be
19	ready, willing and able to make the necessary and hard
20	choices that will be required as a part of tax reform.
21	Given the state of our economy and the competitive
22	pressures that are facing our Nation today and the global
23	economy, I think the sooner that we get there, the
24	better.

So I would ask my colleagues to support the

- 1 amendment.
- 2 The Chairman. Senator Hatch?
- 3 Senator Hatch. Mr. Chairman, I want to thank the
- 4 distinguished Senator for his remarks here. This is
- 5 really important what we are doing here today, but it
- 6 pales in comparison to what we need to do on tax reform.
- 7 So he has made very good case and I hope that once
- 8 we pass this bill, that -- and I think this bill is a
- 9 step in the right direction toward tax reform, too. And
- 10 I want to compliment this committee for being able to
- 11 make some of these tough decisions that have been made to
- 12 make this bill.
- So I just want to thank the distinguished Senator
- and appreciate his remarks very much.
- The Chairman. All right. All those in favor of
- the amendment, signify by saying aye?
- 17 [A Chorus of Ayes.]
- The Chairman. Those opposed, no?
- 19 [No response.]
- The Chairman. The ayes have it. The amendment is
- 21 agreed to.
- I understand, Senator Snowe, you are ready. Are you
- 23 ready? There are two of them. One of them is No. 12.
- 24 It is Snowe No. 4.
- 25 Senator Snowe, if you want to defer, we can go to

- 1 another one.
- 2 Senator Snowe. Yes.
- 3 The Chairman. Let us go to No. 13 on the list.
- 4 That is Amendment 25, Carper-Snowe.
- 5 Senator Carper. Thanks, Mr. Chairman. I call up
- 6 Amendment No. 25, and I ask unanimous consent to add as a
- 7 cosponsor Senator Menendez.
- 8 The Chairman. Without objection.
- 9 Senator Carper. I want to just briefly describe
- 10 this amendment and will not ask for a recorded vote. We
- 11 will withdraw the amendment. But I appreciate the chance
- 12 to, again, revisit this particular issue.
- 13 This deals with investment tax credit. The focus is
- 14 investment tax credit for offshore wind. The point I
- have made to my colleagues before is of all we do is have
- production tax credits for offshore wind, we are not
- 17 going to want to build an offshore windmill farm. They
- 18 cost a good deal more money to build offshore than they
- 19 do to build onshore, but the virtue of having them
- offshore is the wind is better. So there is a tradeoff
- 21 here.
- What we have been able to do with agreement,
- actually, with the support of Chairman Baucus and a
- 24 number of our colleagues, we have been able to agree on
- 25 extending the existing form of the investment tax credit

to the end of 2013 and to allow the credit to count for 1 2 projects begun by the end of 2013. It is a very positive 3 step, and we appreciate that. The amendment that Senator Snowe and I and a number 5 of our colleagues have offered, No. 25, that I will be 6 withdrawing, says there is actually a smarter way to do 7 that. And we are not going to do it this time, but I 8 just want to flag it for my colleagues as we go down the 9 road and use a way that uses the smarter mousetrap. That would be to say, in our amendment that I will 10 be withdrawing, the investment tax credit should go to 11 12 the first 3,000 projects that are involved in generating 1.3 the first 3,000 megawatts of electricity offshore. 14 After those projects have been built, there will be 15 no more investment tax credit for offshore wind. idea is to be able to build the first half-dozen or so of 16 17 those, getting built, operating, show that we can run 18 them, as they are doing in other parts of the world. 19 After that, the investment tax credit really goes away. 20 I think that is the smarter way to do it. It is not 21 the way they are going to be able to do it, in this 22 instance, in this bill, but I like that idea better. 23 Having said that, we are grateful for the 24 cooperation we have had in pursuing the investment tax 25 credit as it exists to the end of next year. We thank

- 1 you for that. And at some point in the future, when that
- 2 expires, we would like to be able to come back and do
- 3 what we really think is a smart approach.
- I think that is pretty much what I wanted to say,
- 5 Mr. Chairman. So I thank you very much.
- 6 With that, I would -- unless Senator Snowe has
- 7 something. She has done a lot of work on this, as well,
- 8 and it has been great to work with her.
- 9 Senator Snowe. Thank you. And I want to thank the
- 10 Senator Delaware for his leadership on this issue,
- 11 because I think it is a whole new dimension in developing
- 12 alternative energy, and that is certainly occurring off
- the coast of Maine. But it is something that this
- 14 country can truly be competitive with in other countries.
- So I just want to thank you for crafting this
- amendment. Hopefully, this is something that we can
- 17 continue to pursue in the future and very vigorously and
- aggressively, as other countries are exploring this
- 19 avenue.
- We have natural resources in the State of Maine, but
- 21 off the coast of the United States that can certainly
- contribute to a whole new world of providing wind
- development.
- 24 Thank you.
- The Chairman. Thank you, Senator.

- 1 Next on the list is Senator Stabenow. That is No.
- 2 16 on the list, and it turns out to be the number 16. It
- 3 is Stabenow 3.
- 4 Senator Stabenow. Thank you very much, Mr.
- 5 Chairman. If I might, at this moment, just because of
- 6 the fact that I am wanting to leave momentarily to speak
- 7 about a Michigan judge who is being considered on the
- 8 floor. If it would be agreeable to you for me to speak
- 9 about No. 20.
- 10 The Chairman. Absolutely.
- 11 Senator Stabenow. Thank you very much. In case we
- are not able to move ahead time-wise on the other.
- This is a very, very important amendment. I
- understand your concern about it being, at the moment,
- out of scope of the bill. It is certainly not out of
- scope of what we need to do before the end of the year.
- 17 It is something we have come together on before, and that
- 18 is the question related to bonus depreciation and, in the
- 19 alternative, allowing companies to use AMT credits when
- they do not have a tax liability.
- 21 This is a very, very important issue. And I want to
- thank Senator Roberts and Senator Cardin, Senator Snowe,
- 23 for joining with me in this bipartisan effort. We all
- know that allowing a policy of bonus depreciation has
- allowed us to create jobs, create more investments in

- 1 this country.
- 2 We have used it very successfully going forward --
- 3 excuse me -- up to this point regarding 100 percent bonus
- 4 depreciation, and we have allowed a policy also connected
- 5 to AMT credits.
- 6 Mr. Chairman, I think this is very, very important
- 7 for investment in our country to have this policy
- 8 extended by the end of the year. I would ask your
- 9 willingness to sit down with us to work on this. There
- is a large coalition, very, very concerned about not
- 11 extending bonus depreciation in AMT. I share that
- 12 concern. We have bipartisan support for extending it.
- I realize, within the context of what you are doing,
- 14 that you are not wishing to do it at this moment, but it
- really needs to get done by the end of the year. And I
- would ask for your support in working with us to do that.
- 17 The Chairman. Thank you, Senator. I clearly
- 18 understand the argument in favor of this provision. It
- 19 is all intertwined, as you have said, with the bonus
- 20 depreciation.
- 21 A big question is, later on this year, the degree to
- 22 which -- maybe next year -- the degree to which we extend
- or expand the current depreciation.
- 24 Even having said that, I understand that there are
- 25 many companies for whom it is virtually impossible to

- 1 take advantage of certain depreciation provisions. That
- 2 is why this provision to them is so important.
- I deeply appreciate, in addition, the way in which
- 4 the Senator has raised the subject, as you keep talking
- 5 about the subject on the merits, trying to find a way to
- 6 proceed forward.
- 7 Without being too presumptuous, I have a hunch that
- 8 some of that approach style is because of the chairman's
- 9 great work in passing the agriculture bill and working
- 10 with other members of the Agriculture Committee to reach
- 11 success, which I deeply appreciate.
- 12 So thank you, Senator. I will work with you to try
- 13 to get this passed.
- 14 Senator Stabenow. Thank you, Mr. Chairman.
- The Chairman. Next, we will move to No. 15 on the
- order here. That is No. 51. That is Enzi-Rockefeller-
- 17 Cardin No. 3.
- 18 Senator Enzi. Mr. Chairman?
- 19 The Chairman. Senator Enzi?
- 20 Senator Enzi. I would ask consent to add Mr.
- 21 Bingaman as a cosponsor on the amendment.
- The Chairman. Without objection.
- 23 Senator Enzi. And thank Senators Cardin and
- 24 Rockefeller and Bingaman for joining me on this.
- I do intend to withdraw the amendment, but I want to

bring up the importance of this so that we can fill a 1 2 loophole that was created by a decision in 1992, when the 3 Supreme Court challenged us to bring some marketplace fairness in and allow States the right to collect sales taxes on out-of-state sales. 5 6 I appreciate the hearing that you held on that 7 earlier and the hearing that Senator Rockefeller held on 8 it yesterday. This is an opportunity for us to, like I 9 say, plug a loophole and guit picking winners and losers 10 and subsidizing some businesses and subsidizing some taxpayers at the expense of the local ones. 11 12 As I have explained, I have never been aware of a 1.3 legislature passing a bill that said "Let's just penalize 14 the people that pay the property taxes in our community, 15 that hire the people in our community, and that 16 participate in the community, and we'll let all the 17 people that are out-of-state off the hook on it and give 18 them a supreme advantage in their marketing." 19 I think that we have an opportunity this year to fix 20 this loophole and it should end or at least greatly 21 reduce the number of States to have an excuse to come 22 knocking on the Federal door, where we have less money 23 than some of the States, and asking for money, and it

will solve some of their problems. In some States, it

will allow to even reduce the tax that they have.

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So I appreciate those that are cosponsoring with me, 1 and I will withdraw the amendment. 2 The Chairman. Thank you, Senator. I appreciate your raising this subject and withdrawing the amendment. 5 Thank you. 6 I wonder, Senator Cantwell, if you might be willing 7 to offer you low income housing amendment. 8 Senator Cantwell. Thank you, Mr. Chairman. I want 9 to thank Senator Snowe for helping to offer the Cantwell-Snowe Amendment No. 2, which is an amendment that would 10 provide some certainty to property developers by ensuring 11 12 that the current fixed 9 percent rate can still be used 1.3 until this program expires in 2013. 14 This is an important amendment that we believe 15 should be incorporated into this Family and Business Tax 16 Certainty Act of 2012, because we are talking about 17 certainty of the tax code as it relates to extensions, so 18 that we can continue to focus on job creation. 19 Our amendment would adjust the current requirement 20 that low income housing projects be completed or placed in service by the end of 2013. This would allow needed 21 22 time for the projects to secure the necessary financing 23 from start to construction. 2.4 By the way, most people say that this is something

that is -- these projects are anywhere from 12 to 18

months, and that is not even including the financing 1 2 aspect of the projects. So this tax credit is a policy tool that we think effectively promotes job creation and affordable places for millions of Americans. Since it has been enacted, 5 6 the credit has led to the development of more than 2.4 7 million affordable housing units. 8 It is a very smart investment and we think that 9 while we are considering this legislation, that this is 10 really timely and appropriate if we want to see continued housing creation in 2013. 11 The Chairman. Is there further discussion? 12 1.3 Senator Snowe? 14 Senator Snowe. Thank you. And let me thank 15 Senator Cantwell for offering this amendment, because I think it is so critical with respect to a low income 16 17 housing tax credit. 18 It certainly allows the Federal Government to provide funds to the construction of new rental housing, 19 20 to the acquisition, rehabilitation in existing rental 21 housing for low income households, and is the largest 22 Federal initiative to stimulate the production of 23 affordable rental housing nationwide. And it would set

the minimum credit at 9 percent for new construction, 4

percent for rehabilitation of low income housing built

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This is one that allows the taxpayers who claim the 3 credit, who are typically the investors in real estate development projects that have traded their cash for a 5 tax credit to support the production of affordable 6 housing, which, obviously, is desperately needed. And 7 the cut is intended to lower the financing costs of 8 housing developments so that rental prices of units can 9 also be lower than market rates, making them more affordable. 10

So far, thanks to this program, over 1.7 million units for low income families and seniors have been constructed and preserved since 1987.

When this provision was originally enacted in 2008 for a 5-year period, the Joint Tax Committee estimated 10-year costs of \$7 million. The reason it cost so little is that these tax credits are almost fully allocated by every State. Additionally, these credits are provided over a 10-year period and determined based on the prevailing market interest rate at the time the project is completed.

So I would urge the committee to continue to support this approach. It is truly important to providing more affordable units. I know how much they are needed in my State and across this country.

The competition for them continues to rise. 1 2 fact, a study conducted by the Joint Center for Housing 3 Studies of Harvard University reported in 2001, 8.1 million low income renters competed for 5.7 million 5 affordable units, leaving a gap of 2.4 million units. 6 2010, the gap more than doubled to 5.1 million units. 7 That is, I think, an indication of the demand that is 8 needed for affordable housing throughout this country. 9 So it has been a very effective tax credit and, 10 certainly, investment. It is worthwhile to those who could not afford otherwise to have this type of housing. 11 Thank you, Mr. Chairman. 12 13 I want to thank, again, the Senator from Washington 14 for her leadership in this very critical matter. 15 The Chairman. Further discussion? 16 Senator Coburn. Mr. Chairman, could we have staff tell us what their estimate of the cost of this is? 17 18 The Chairman. Mr. Barthold? Mr. Barthold. Mr. Chairman, we have estimated the 19 20 budget effect to be a revenue loss of \$8 million over the 21 10-year budget period. 22 Senator Coburn. Thank you. 23 The Chairman. Sorry. Is that an M or a B? 2.4 Mr. Barthold. That was M.

The Chairman. M. Thank you.

All those in favor of the amendment by Senator 1 2 Cantwell, say aye? 3 [A Chorus of Ayes.] The Chairman. Those opposed, no? 5 [A Chorus of Nays.] 6 The Chairman. The ayes have it. The amendment is 7 agreed to. Next, Senator Coburn, do you have another amendment? 8 9 Senator Coburn. I do. Mr. Chairman, this is an amendment that would decrease the value of the wind 10 energy production tax credit. And I understand that we 11 12 are going to approach all this probably at a later time. 1.3 But let me give you some financial numbers right now. 14 The Chairman. For reference, is this your No. 37? 15 Senator Coburn. Yes, it is. Thank you. 16 The Chairman. 17 Senator Coburn. This would eliminate the value 18 just for 1 year, the value of the credit. The credit began in 1992 with 1.5 cents per kilowatt hour and is 19 20 annually adjusted for inflation. 21 By 2005, 2.1 billion, 23 percent of the energy tax 22 expenditures, were associated with the production tax 23 credit, which is largely claimed by the very large wind 24 projects. Seventy-five percent of that funding is expected to go toward wind projects. 25

1	A 2006 analysis described the true value of the
2	production tax credit, and the numbers are pretty
3	astonishing. I am not fighting the idea that we have to
4	have a production tax credit, but over the period of
5	years, it is going to have to decline.
6	But if you take a 1.5 million/1 megawatt capacity
7	and if you knew the numbers on the investment,
8	discounting it, what you get is about a 45 percent return
9	of the original investment.
10	So not only is alternative energy contributing to
11	what we are doing, which I think is great, but the
12	question is the rate at which we are making this
13	beneficial is fairly high.
14	The other point I would make is I know we cannot
15	tell people who have got plans going now or have made
16	plans recently all of a sudden, everything is going to go
17	away, and the purpose of this amendment is to take a
18	small portion of that and decrease it. And, again, it is
19	just on the value of what we are doing with the adjusted
20	mark that the chairman has laid.
21	Wind power accounted for 26 percent of all new U.S.
22	electric capacity in 2010, with 15 percent growth in the
23	same year. There were over 400 wind-related
24	manufacturing facilities in the U.S. in 2010, with 38
25	States operating utility scale facilities. My State

- 1 happens to be one of those.
- 2 So, again, looking at \$16 trillion worth of debt,
- 3 looking at a \$1.3 trillion deficit this year, this is a
- 4 small maneuver in the value. It does not take it all the
- 5 way, recognizing that some needs to be there, but it does
- 6 adjust it and does give us some savings.
- 7 The Chairman. Senator Bingaman?
- 8 Senator Bingaman. Mr. Chairman, let me just say I
- 9 would oppose the amendment, as I understand it, and do so
- 10 primarily on the basis that Senator Thune had earlier
- 11 proposed his amendment on comprehensive tax reform, which
- 12 I thought was appropriate. We adopted that. And it
- calls for, as part of that comprehensive tax reform, a
- 14 statement by the committee that we would look to phase
- out, where possible, in a manner that allows technologies
- 16 to function without a reliance on Federal subsidies.
- 17 Frankly, that is a good thing for this committee to
- 18 be doing and when comprehensive reform occurs, but we are
- 19 not sufficiently informed right now, I do not believe, to
- 20 be making those judgments on one particular energy tax
- 21 credit.
- 22 As to this particular energy tax credit, we think
- 23 there ought to be a reduction of X percent. I do not
- think we know how to calibrate that at this point, and I
- 25 think that to do so with just a particular tax credit,

- leaving all the rest unaffected, I think, is not
- 2 justified.
- 3 So I would oppose the amendment on that basis.
- 4 The Chairman. Senator Enzi, before I recognize
- 5 you, let me just point out that it looks like we might
- 6 have a 1:50 p.m. vote, and it would sure be good if we
- 7 could wrap this up by that vote.
- 8 Senator Enzi?
- 9 Senator Enzi. I will keep my comments brief. But
- there has been a huge change in wind energy, and that is
- 11 the fact that it has to be supplemented with natural gas
- so that there is some production when the wind is not
- 13 blowing.
- I think that the wind developers have suggested that
- 15 they can live with this reduced production tax credit
- because the price of natural gas has gone from \$9.50 an
- MCF down to \$2.20. I know that that is causing huge
- 18 financial problems in my State, because we get a royalty
- 19 off the natural gas. And when it plunged that much, it
- is causing an 8 percent reduction in budgets for the
- 21 State, which is something we have never experienced at
- 22 the Federal level. I call it reconciling the income with
- the revenues.
- 24 But at any rate, they are getting -- in comparison
- 25 to, say, solar, they are getting a reduction because of

- 1 the reduction in the support gas that they have to use.
- 2 So I think this would be a worthwhile amendment.
- 3 The Chairman. All those in favor of the amendment,
- 4 signify by saying aye?
- 5 [A Chorus of Ayes.]
- 6 Senator Coburn. Mr. Chairman, I would like a
- 7 recorded vote.
- 8 The Chairman. A recorded vote has been requested.
- 9 The Clerk will call the roll.
- 10 The Clerk. Mr. Rockefeller?
- 11 The Chairman. No by proxy.
- 12 The Clerk. Mr. Conrad?
- 13 The Chairman. No by proxy.
- 14 The Clerk. Mr. Bingaman?
- 15 Senator Bingaman. No.
- The Clerk. Mr. Kerry?
- 17 The Chairman. No by proxy.
- 18 The Clerk. Mr. Wyden?
- 19 The Chairman. No by proxy.
- The Clerk. Mr. Schumer?
- 21 The Chairman. No by proxy.
- The Clerk. Ms. Stabenow?
- The Chairman. No by proxy.
- The Clerk. Ms. Cantwell?
- 25 Senator Cantwell. No.

1	The Clerk. Mr.	Nelson?
2	The Chairman. N	No by proxy.
3	The Clerk. Mr.	Menendez?
4	Senator Menendez.	No.
5	The Clerk. Mr.	Carper?
6	The Chairman. N	No by proxy.
7	The Clerk. Mr.	Cardin?
8	The Chairman. N	No by proxy.
9	The Clerk. Mr.	Hatch?
10	Senator Hatch.	Aye.
11	The Clerk. Mr.	Grassley?
12	Senator Grassley.	No.
13	The Clerk. Ms.	Snowe?
14	Senator Snowe.	Aye.
15	The Clerk. Mr.	Kyl?
16	Senator Hatch.	Aye by proxy.
17	The Clerk. Mr.	Crapo?
18	Senator Hatch.	Aye by proxy.
19	The Clerk. Mr.	Roberts?
20	Senator Hatch.	No by proxy.
21	The Clerk. Mr.	Enzi?
22	Senator Enzi. A	Aye.
23	The Clerk. Mr.	Cornyn?

24 Senator Hatch. Aye by proxy.

25

The Clerk. Mr. Coburn?

- 1 Senator Coburn. Aye.
- 2 The Clerk. Mr. Thune?
- 3 Senator Thune. Aye.
- 4 The Clerk. Mr. Burr?
- 5 Senator Burr. Aye.
- 6 The Clerk. Mr. Chairman?
- 7 The Chairman. No.
- 8 The Clerk will tally the vote.
- 9 The Clerk. Mr. Chairman, the final tally is 9
- 10 ayes, 15 nays.
- 11 The Chairman. The amendment is not agreed to.
- 12 Next, I would like to recognize Senator Menendez.
- 13 Senator Menendez. Thank you, Mr. Chairman.
- Mr. Chairman, I would like to speak briefly about my
- amendment, which I think is listed on your order here as
- 16 No. 22.
- 17 The Chairman. Correct.
- 18 Senator Menendez. It is an amendment that, in
- 19 essence, seeks to do what we originally intended, which
- is to support the essential government operations in the
- 21 United States Virgin Islands and Puerto Rico.
- Today, there is an excise tax that is imposed on
- 23 distilled spirits produced in or imported into the United
- 24 States, and this includes rum produced in Puerto Rico or
- 25 the Virgin Islands and shipped to the United States. The

- production of rum is clearly a major industry in both territories. I think as some members of the committee may know, there was a deal that was struck with a company named 5 Diageo with the U.S. Virgin Islands that has now 6 mushroomed to where, within a couple of years, more than 7 40 percent of the entire program and 40 percent of the 8 entire money will be going to the rum company to do what 9 they are already doing in Puerto Rico and the U.S. Virgin 10 Islands; that is, produce rum. Incredibly, the U.S. Virgin Islands will pay Diageo 11 12 with Federal money around \$2 million per year per job 1.3 created. Talk about transfer of payments -- \$2 million 14 per year per job created. 15 So it seems to me, Mr. Chairman, the status quo is 16 simply unacceptable, and it is happening on our watch and 17 we have to find a solution to this issue to make the 18 cover of a program work for the people of the territories, which it was intended to do. 19
- I know that Senator Bingaman is the chairman of the
 Jurisdictional Committee on the Territories and might
 have a few words to say.
- The Chairman. Senator Bingaman?
- 24 Senator Bingaman. Thank you, Mr. Chairman.
- Let me just compliment Senator Menendez for the

- 1 amendment. I agree that the status quo is not
- 2 acceptable. These deals, like the one he described, are
- 3 siphoning off revenues that are needed by these
- 4 territories to fund public services, and they set a
- 5 terrible precedent that I think we need to deal with.
- 6 So I am persuaded that whatever funds the Federal
- 7 taxpayers are providing are actually used -- need to be
- 8 used to help the people in these territories. I think
- 9 that is good policy for Puerto Rico, that is good policy
- 10 for the U.S. Virgin Islands.
- I hope that at some stage -- I gather that this is
- not going to be included as part of this package of
- extenders. But at some stage, I hope very much, Mr.
- 14 Chairman, that we can move this legislation through. I
- think is very good government, and I, again, commend
- 16 Senator Menendez for his initiative on this.
- 17 The Chairman. Thank you, Senators. I appreciate
- 18 your efforts. This is, obviously, a problem. It has got
- 19 to be resolved. And we have got to find something to
- 20 reform the program. And I do pledge to work with you,
- 21 Senator Menendez, to find a solution.
- I want to assure my colleagues, though, determine
- 23 the best approach, how to strike that right balance.
- 24 This issue has arisen for a while now, and I would just
- like to resolve it at the first appropriate date. We

- cannot do it now, but certainly hope to very soon.
- Senator Menendez. Well, Mr. Chairman, I want to
- 3 thank you for your sharing our concerns and hopefully
- 4 helping us move forward here. And I appreciate Senator
- 5 Bingaman's leadership on this. We have worked with him
- 6 on this, as well.
- 7 I would just close simply by saying some of us are
- 8 not going to cease in pursuing this. We are talking
- 9 about billions of dollars that were meant for the
- 10 residents of the territories, that, in essence, have a
- 11 transfer of payments going to a private sector entity in
- which you pay \$2 million per job per year. That is just
- 13 pretty outrageous.
- I am sure if I go to the floor and start doing a
- series of speeches on this, that we will have the
- Nation's attention in terms of the cost to them as
- 17 taxpayers.
- 18 So I look forward to working in a reasonable way to
- 19 find the right balance here. And I appreciate the
- 20 chairman's commitment to help us work in that direction.
- 21 And, therefore, I will not offer the amendment today.
- The Chairman. Thank you, Senator.
- Next, Senator Snowe?
- 24 Senator Snowe. Thank you, Mr. Chairman.
- The Chairman. Is this 34 or 35?

Senator Snowe. 1 One. 2 The Chairman. Snowe 32. 3 Senator Snowe. Yes. Snowe 32. Thank you, Mr. Chairman. And I am The Chairman. 5 not going to call for a vote. And I just wanted to bring 6 it up for a matter of discussion, because I know in the 7 underlying amendment, the Chairman's mark includes an 8 extension of the 25(c) tax credit at the reduced levels; 9 tax credit providing 10 percent of the cost up to \$500. 10 I just have been very pleased to work with Senator Bingaman, who is one of the leaders in this country in 11 12 energy efficiency. And this legislation is based upon 1.3 the Cut Energy Bills at Home Act and has the potential 14 really to be transformative. 15 I hope as we are going forward with this tax 16 extenders package, that perhaps we could modify the 17 underlying provisions to go in more of a performance-18 based initiative that has been incorporated in this amendment, Mr. Chairman. 19 20 The policy that I have developed, along with Senator 21 Bingaman, is the idea of making it technology neutral; 22 that any improvement on existing primary residences that 23 increases the efficiency of the home, for example, the 2.4 full 20 percent would be provided or 30 percent tax

credit up to \$2,000. The cap would actually be up to

\$5,000 for tax credits, achieving up to 30 percent of tax credit of the overall cost.

But the idea is to have technology that is actually proven to enhance energy efficiency, to reduce energy consumption, rather than just simply cost of the individual products.

1.3

2.4

So in this instance, what we would have is that policy would continue to drive innovation and it would be much more flexible and desirable, because as innovations develop in the energy efficiency fields, then this approach would adapt to that, because it would have to prove, one, that they can reduce energy costs; two, they would have to do an energy audit to demonstrate that they are eligible for the potential tax credit; three, it drives the underlying market for domestic manufacturers as they innovate in these various areas of energy efficiency. Their products can be included in this approach without having to identify specific products within the legislation or making sure that those products actually do achieve energy consumption reductions, which is, obviously, the overall goal of this approach.

So, hopefully, as we are going forward with this legislation, rather than just providing a simple extension of the residential energy efficiency property, that we could change the underlying provision, Mr.

Chairman, to incorporate much more technology neutral, 1 2 proven and demonstrable results by making sure that the 3 products that they actually incorporate or the approaches they actually incorporate in their residences actually achieve the energy consumption reductions and prove 5 6 overall energy efficiency. And it would have to be 7 They would have to demonstrate through an energy 8 audit that it actually reduced energy consumption. 9 I had the support of more than 700 businesses 10 represented by different organizations across this country who are very supportive of this approach, because 11 they think that it would do more to support domestic 12 1.3 manufacturers in small businesses, because it is another 14 way of incentivizing innovation in new technology, 15 because it is not technology-specific and it is not just based on the cost of the products, but, rather, proven 16 17 and demonstrated results. 18 For example, we received a letter on behalf of the 19 A.O. Smith Corporation in support of this approach. And 20 as they were saying, domestic manufacturers would be 21 creating jobs here at home; that United States tax policy 22 should not promote or support an unlevel playing field that is detrimental to domestic manufacturers. 23 2.4 So the way it is designed now, this tax credit 25 favors foreign manufacturers. They give the example of

foreign water heater manufacturers, and the fact is that 1 2 they are eliqible for this tax credit. Their products 3 are eligible for this tax credit. So I think that we could create a more level playing 5 field and, also, create more jobs here at home, but, more 6 importantly, that will be an efficient and effective 7 approach to reduce energy consumption. 8 Mr. Chairman, I just would hope that as this 9 legislation, once it is reported to the floor, if we can work to modify the existing provision that is included in 10 11 the legislation I think really would go a long ways to 12 achieving the kind of energy efficiency that we should be 13 encouraging and be far more effective in achieving the 14 kind of results -- both from a manufacturing standpoint, 15 but, also, for achieving energy efficiency. 16 The Chairman. Thank you, Senator. 17 As usual, the Senator from Maine brings very 18 thoughtful, intelligent improvements to the legislation. I very much agree with you, Senator. This provision has 19 20 to be modified. And Senator Bingaman, too, both of you 21 working together to bring more reason to the energy 22 efficiency credit here. 23 You make very good points and the two of you 2.4 discussing these points now I think will encourage many

of us to work with you to try to find a way to make these

- changes, because they are clearly necessary. It is a
- 2 little premature at this point.
- In fact, there are a lot of great points raised
- 4 during this markup that are now out in the open. It is
- 5 going to help us as we move forward to do our business
- 6 even better.
- 7 Thanks.
- 8 Senator Snowe. Thank you.
- 9 The Chairman. Thank you. And I will work with
- 10 you.
- 11 Senator Snowe. Thank you.
- 12 The Chairman. Senator Roberts?
- 13 Senator Roberts. Mr. Chairman, I am not going to
- 14 keep you long. Here is another amendment that I would
- 15 put in that category.
- It is an amendment that is important to folks in
- farm country, as well, for national security. It
- 18 actually came out of the Intelligence Committee some
- 19 years ago.
- 20 My amendment would simply extend the agriculture 230
- 21 tax credit, which will expire at the end of this year,
- 22 through 2013. This important tax credit helps eligible
- 23 agriculture businesses secure facilities where
- 24 agriculture pesticides and fertilizers are kept.
- 25 Agriculture pesticides and fertilizers, while

important to farmers and agriculture business, can also 1 be used, as we all know, for illegal purposes, including 3 the manufacture of explosives and meth. This dual use makes sites where agriculture chemical 5 is stored potential targets for terrorists and drug 6 dealers. We should continue to encourage agriculture 7 businesses to take proactive steps to secure these 8 chemicals against those who commit acts of terror and 9 those who would use them to manufacture illegal drugs. 10 Businesses are eligible for a 30 percent tax credit up to \$100,000 year per facility, with a maximum of \$2 11 12 million per year per company. This tax credit helps 13 businesses safeguard our national security, while 14 managing the current high cost of agriculture production 15 by providing incentives to improve agricultural chemical 16 security. 17 This extension is a fiscally responsible proposal 18 that enables agriculture businesses to continue to make 19 the necessary security investments to better protect 20 these facilities. 21 I hope to work with you, Mr. Chairman -- I know you 22 share my concern in this regard -- to make this happen. 23 I know that at this particular time, that is not

possible, but I would love to work with you in regard to

24

25

that amendment.

I also want to thank my good friend, Senator 1 2 Stabenow, who is not here right now, but for talking 3 about the bonus depreciation issue. It is no secret that our Nation's manufacturers have been struggling over the 5 past 5 years, which is why the inclusion of provisions 6 like the 100 percent bonus depreciation and increasing 7 the amount of the AMT credits that corporate taxpayers 8 may elect to accelerate in the taxable year in lieu of 9 claiming bonus depreciation are so important. 10 Bonus depreciation encourages purchases of assets in years where businesses otherwise would have deferred 11 12 capital investments. Its positive effect on 1.3 manufacturing has been undeniable. 14 Unfortunately, under the current economic climate, 15 many companies operating at a loss have now been able to 16 take advantage of bonus depreciation, therefore, allowing 17 businesses to utilize more of their unused corporate AMT 18 credits for capital reinvestment is just as important to 19 help stimulate our struggling economy. 20 So thank you, again, for the opportunity to speak in support of this common sense amendment. I look forward 21 22 to working with Senator Stabenow and yourself with regard 23 to this provision during the full consideration of tax 2.4 policy later this year. 25 Thank you.

1	The Chairman. Thank you, Senator. And we will
2	work with you.
3	Senator Schumer?
4	Senator Schumer. Thank you, Mr. Chairman.
5	This is an amendment on behalf of Senator Enzi and
6	myself, and we are not going to offer it. It is called
7	the startup innovation tax credit. It is a brand new
8	proposal, spearheaded really by my colleague, Senator
9	Coons of Delaware, and Senator Enzi, and cosponsored by
10	Senators Rubio and myself.
11	So it is very bipartisan and I think it is one of
12	the best legislative proposals put on the table in a long
13	time for startup companies. We did the START Act a while
14	ago to help startups.
15	Let me explain this one. Early investment in
16	research and development is vital to helping a startup
17	get off the ground and running. And the R&D tax credit
18	is a great thing, but it does not help new companies,
19	because they do not have tax income. They do not have
20	income to lay off the tax against.
21	The proposal would ensure that startups can take
22	advantage of the credit by making it creditable against
23	payroll taxes paid, because they all pay payroll taxes,
24	even though they do not have income yet.

A business professor up at Syracuse University

- 1 recently told us that the proposal makes a lot of sense
- 2 and will empower startups like never before.
- 3 So I am excited about the work of Senator Coons and
- 4 Senator Enzi and Senator Rubio, and I hope that we can
- 5 make this become a reality at some point in time.
- 6 Senator Enzi. Mr. Chairman, I would just like to
- 7 add, the R&D tax credit that we give out now primarily
- 8 only benefits those who have more than \$1 billion in
- 9 sales, and we are talking about the companies that are
- 10 startup, that are doing a lot of R&D, but do not have any
- 11 taxes to take it off of. And this would provide them an
- 12 opportunity to -- some incentive to continue and to be
- able to possibly develop to the point where they have a
- 14 product.
- 15 The Chairman. Thank you, Senators.
- I appreciate the desire to start up startups, but
- this is a bit novel, that is, to debit a credit. I know
- 18 you are not, but just crediting payroll tax, it just
- 19 raises lots of issues.
- 20 Senator Enzi. Next time, it will not be quite as
- 21 novel, though.
- The Chairman. But it may be as difficult.
- 23 Senator Enzi. Yes.
- 24 The Chairman. Senator Enzi, I think you had
- another one.

1 Senator Enzi. Yes, I do. And, again, I am going 2 to withdraw this one, but --The Chairman. Senator, I might say, before you proceed, the Majority Leader has indicated he will keep 4 5 the vote open. So I urge us to get our work done. 6 are almost to the end here. And even though the upcoming 7 vote starts soon, maybe it just started, actually, the 8 Leader will keep it open. So we can keep doing our work 9 and then go to the floor and vote. 10 Senator Enzi. Yes. As Senator Wyden said earlier, we need to be interested in all of the energy sources. 11 12 And there was also earlier mention about black diesel 1.3 carbon; of course, the coal that is converted to diesel 14 that does not have sulfur in it helps to eliminate that 15 problem. 16 But my amendment would provide an investment tax 17 credit for companies who build a super-critical clean 18 coal facility, and that would produce modern, highly 19 efficient generating fleet at an energy cost of a nearly 20 30-year-old existing coal facility. 21 If we are going to have a tax code that incentivizes 22 energy, we should find a way to make clean coal a part of 23 that. I realize that this is not a traditional extender, 2.4 so it would not fit in this package, but I want everybody 25 to be thinking about that.

- 1 The Chairman. Thank you, Senator. I appreciate
- 2 that.
- 3 On my list, there are no other amendments. We have
- 4 yet to hear, though, from Senator Coburn. Senator Coburn
- 5 may have additional amendments, but there are no other
- 6 amendments on my list. I am unaware of any Senators who
- 7 wish to offer any amendments on this bill.
- 8 So we will wait to see, for a reasonable period of
- 9 time, for Senator Coburn.
- 10 Senator Bingaman. Mr. Chairman?
- 11 The Chairman. Senator Bingaman?
- 12 Senator Bingaman. I would just point out that
- while we are waiting, we are missing this pulled pork,
- 14 beef brisket, baby-back pork ribs, baked beans, coleslaw,
- 15 rolls, macaroni-and-cheese, and pecan pie that our good
- friend, Johnny Isakson, is providing to all Senators over
- in the caucus room.
- 18 The Chairman. That would be good incentive to wrap
- 19 up. Sounds good to me.
- [Laughter.]
- 21 Senator Snowe. Mr. Chairman?
- The Chairman. Senator Snowe?
- 23 Senator Snowe. Yes. I had another amendment that,
- 24 obviously, I am not going to offer here today. And I
- know it is one that had been discussed in an attempt to

- 1 incorporate it into the overall legislation. But it was
- 2 regarding allowing self-employed small business owners to
- 3 deduct the cost of health insurance.
- 4 There had been a provision in the Small Business
- Jobs Recovery Act for 1 year, in 2010, that really helped
- to alleviate the costs for the self-employed. The NMTE
- 7 is about \$39 billion in the U.S. economy every year and
- 8 allowing increased employment to allow this reduction of
- 9 the cost of health insurance for themselves and their
- 10 family members really is crucial.
- I hope that going forward, somehow we can work
- through this issue, because the problem is going to
- become even more pronounced for the self-employed in
- terms of the cost of overall health insurance, and, also,
- the enormous inequity that exists that the self-employed
- cannot deduct it as other small business owners can.
- So I would hope to work with you in the future on
- 18 this question so that they can be included in the overall
- 19 cost of doing business as self-employed.
- The Chairman. You make a good point, Senator, a
- very good point and we want to work with you down the
- 22 road.
- 23 Senator Snowe. Thank you.
- 24 Senator Cardin. Mr. Chairman?
- The Chairman. Senator Cardin?

Senator Cardin. I know that Senator Enzi had filed 1 2 an amendment, I coauthored it with him, on marketplace 3 fairness. It, obviously, would not be in the scope of the bill we have before us, but I did not want this to go 5 by without using the opportunity to speak about it, to 6 point out the urgency of being neutral as to where a sale 7 takes place for the collection of our taxes. I know in Maryland, we lose an estimated \$376 8 9 million a year as a result of the failure to be able to 10 collect taxes on Internet sales. And I hope that as we get into tax reform, that we will have an opportunity to 11 12 make sure that we are neutral as to sites of sale and do 1.3 not disadvantage our States from the collection of their 14 sales and use taxes. 15 The Chairman. Thank you, Senator. 16 Senator Bingaman. Mr. Chairman, are you expecting 17 to get a quorum back here before we vote? 18 The Chairman. I certainly am. 19 Senator Hatch. Senator Coburn is on his way. 20 Well, there are two parts. One, I The Chairman. 21 understand, is that Senator Coburn is on his way; but, 22 number two, I do expect to have a quorum. I am informed that there will be a sufficient number of Senators. 23 2.4 Senator Bingaman. I am just wondering if we should 25 go vote and come back before the --

- 1 The Chairman. Oh, no. No.
- 2 [Laughter.]
- 3 Senator Bingaman. I think several members stood up
- 4 after I read off the list of what is being served and
- 5 walked out. So I just thought I would mention that.
- 6 The Chairman. That is our reward.
- 7 [Laughter.]
- 8 The Chairman. While we are waiting for Senator
- 9 Coburn, I, again, thank all our members for working so
- 10 hard to get to the point where it looks like we are going
- 11 to pass this bill. It is a good first step. It is the
- 12 preliminaries. It is all that has been said about this.
- 13 Senator Coburn, do you have an amendment?
- 14 Senator Coburn. Yes, sir. It is my Amendment No.
- 15 43.
- 16 The Chairman. Forty-three.
- 17 Senator Coburn. As many of you know, we developed
- 18 the usaspending.gov, and many of the things that we do in
- 19 here in terms of credits are actually spending. And so
- this is an amendment that would require, not individual,
- 21 but corporate listing under the tax spending in
- spending.gov so the American taxpayer -- they can see
- 23 everywhere else we are spending, but they cannot see
- 24 where we are spending on credit.
- 25 So there are no individuals included in this. This

- is companies only, so that the American people can
- 2 actually see every area where we are spending money.
- 3 It is very straightforward and it is very simple.
- 4 It just says if we are granting money through the tax
- 5 code in this bill, what we would do is require that that
- 6 money that went to corporate benefit be included in
- 7 usaspending.gov.
- 8 The Chairman. Discussion?
- 9 Go ahead, Senator.
- 10 Senator Bingaman. Mr. Chairman, let me just ask
- 11 Senator Coburn. Is it your intent that this would apply
- 12 to accelerated depreciation?
- 13 Senator Coburn. It is my intent that this would
- apply to anything in this bill.
- 15 Senator Bingaman. So every corporation that takes
- 16 advantage of accelerated depreciation --
- 17 Senator Coburn. No. That is not spending. A tax
- 18 credit, where we actually spend money by the credit, by
- 19 either issuing a credit against taxes or send a credit
- 20 out.
- 21 Senator Bingaman. But there are lots of ways
- through the tax code that we provide a tax benefit.
- 23 Senator Coburn. I did not say tax benefit. I said
- 24 tax credit.
- 25 Senator Bingaman. I am just wondering why we would

- list the tax credits and not the other tax benefits that
- 2 corporations are receiving as part of this.
- Senator Coburn. Well, ideally, we would do that,
- 4 but that would be a very difficult thing to do. This is
- 5 not difficult and the more transparent, the better.
- If I could every dollar that the government sent out
- 7 available to the American citizens to know where it was
- 8 going, I think that would be idea. I cannot do that.
- 9 But in this bill, we are talking mainly about tax
- 10 credits.
- 11 So the idea is add that to it, because it is a tax
- 12 expenditure.
- The Chairman. I would like to ask Treasury the
- 14 Treasury view on this amendment, one point of view on
- 15 administration. How easily can this be administrated?
- And I would guess that the credits that might be dealt
- with here are not only corporate, C-corp credits, but,
- 18 also, pass-through credits, without ever getting to the
- 19 question of starting to encroach upon the pretty strong
- 20 principle in this country that taxpayer information is
- 21 private.
- But I am asking the question more about how well
- 23 Treasury, IRS, could administer this provision.
- Ms. McMahon. Well, Mr. Chairman, I think we,
- obviously, do not have an official view on this

- 1 amendment.
- 2 The Chairman. I am not asking that question. I am
- 3 asking about the administrability of this.
- 4 Ms. McMahon. I suspect that you are correct that
- 5 it would be somewhat difficult to administer given the
- fact that a number of the credits then that would be
- 7 subject to this provision --
- 8 The Chairman. Would you mind pulling the
- 9 microphone closer to you, please, ma'am?
- 10 Ms. McMahon. I suspect that you are correct that
- it would be difficult to administer given that a number
- of the credits that would be subject to this disclosure
- will flow through business entities of a number of
- 14 different forms.
- 15 You are also correct to point out that this is
- information that normally would be kept private under the
- section 6103 privacy rules governing taxpayer
- 18 information.
- 19 Senator Cantwell. Mr. Chairman, can I follow-up?
- 20 Senator Coburn. Mr. Chairman, may I follow-up with
- 21 a question?
- The Chairman. Senator Cantwell?
- 23 Senator Cantwell. On that point. So companies
- 24 that basically file for the R&D tax credit, which, to a
- 25 certain degree, I would assume is -- not every company

- 1 wants to tell every competitor what they are spending on
- 2 R&D. That would become public information; is that
- 3 right?
- 4 Ms. McMahon. That is my understanding, yes.
- 5 Senator Coburn. Mr. Chairman?
- 6 The Chairman. Senator Coburn?
- 7 Senator Coburn. Which begs the point. We have
- 8 spending in the tax code which should be, if we are going
- 9 to spend it, we ought to be spending on the
- 10 appropriations side of the ledger.
- 11 So we want transparency as long as it is
- 12 appropriated. But when it comes to the spending that w
- do through the tax code, we are not so sure.
- I would wonder. I would ask the representative from
- 15 Treasury if the Administration has a policy on
- 16 transparency. And if so, I think I know what it is. I
- 17 have had conversations with the coauthor of the
- 18 usaspending.gov bill, and I also have heard his
- 19 statements of late about the benefits of most of this
- 20 going to the very well to do and well connected in this
- 21 country, and why we would not want the American citizens
- 22 to know who that is, which goes back to the example on
- 23 appliances.
- 24 Senator Burr made a great example. It is not your
- 25 average American that is going to buy that high dollar

- 1 appliance. It is the well to do, well connected.
- 2 So we are giving tax credits of \$650 million to
- 3 subsidize the purchase of the well to do to buy a very
- 4 advanced piece of equipment.
- 5 So the whole point is, and this does not include
- 6 individuals, the whole point is transparency is hard.
- 7 But because something is hard is not an excuse not to do
- 8 it.
- 9 The Chairman. I might say, Senator, there is a
- 10 difference between appropriations and tax policy. Taxes
- are paid by individuals and the credits will be available
- 12 to individuals or individual companies -- individuals.
- I think Senator Cantwell makes a very interesting
- point when she asked her question about divulging
- information to competitors.
- Appropriations, and this Senator knows this to be
- the fact, because I think he is one of the strongest
- 18 advocates, have general applicability.
- 19 We are trying to get away from single shots,
- 20 earmarks. If every appropriation was an earmark, every
- appropriation was an earmark, the Senator would have a
- point. But appropriations are not earmarks. They are
- 23 not earmarks. And if they are earmarks, then there would
- 24 be certain privacy questions, there would be certain
- 25 administration questions.

1	But tax policy is not appropriation policy, because
2	individuals pay taxes, companies pay taxes. But with
3	respect to corporations, corporations have general
4	applicability. A certain broad number of dollars goes to
5	the Defense Department, for example, or a certain number
6	of dollars go to education.
7	There is a significant difference between
8	appropriations, with respect to transparency and the tax
9	policy with respect to transparency.
10	Senator Coburn. I understand there is a difference
11	of opinion, but we have a great example just in terms of
12	the electric motorcycle. Why should not the American
13	people know what company is going to get Senator Wyden's
14	electric motorcycle credit? Why should they not know
15	that?
16	If they can know where we are spending money
17	everywhere else, why should they not know that? There is
18	not a good reason not to be transparent. I would agree
19	that there is some difficulty. This could be refined.
20	But every public corporation has to report these tax
21	credits already. And the whole purpose for
22	usaspending.gov was to put it on a Website where
23	everybody can see where the money that is coming from the
24	Federal Government in terms of tax expenditures, credits,
25	will have an effect.

- I do not expect to win the amendment and I will
- 2 limit the debate.
- The Chairman. I would like to move along here,
- 4 unless Senators -- go ahead.
- 5 Senator Kerry?
- 6 Senator Kerry. I just wanted to ask you, Mr.
- 7 Chairman, what your plan is --
- 8 The Chairman. Keep moving along. We are going to
- 9 finish this bill.
- 10 Senator Kerry. And what about the vote on the
- 11 floor?
- The Chairman. The vote will stay open until we
- 13 finish.
- 14 Senator Schumer. It will stay open until 2:30. So
- we ought to finish before 2:30.
- 16 The Chairman. We have 25 minutes.
- 17 Senator Kerry. Can I just state one 60-second
- 18 statement to the Senator? I have enormous respect for
- 19 Senator Coburn's knowledge and tenacity with respect to
- some of the spending issues, and I think a lot of us over
- 21 here would agree there are a lot of things that are
- duplicative, a lot of things that are wasted, a lot of
- things ought to be better known.
- But I do think there are implications here with
- 25 respect to either proprietary information or

- 1 confidentiality that we ought to work through before we
- 2 pass it.
- Now, I think this belongs in the discussion of the
- 4 larger scope of tax reform. And I would say to the
- 5 Senator, while I would oppose the amendment here today, I
- 6 think this is the kind of thing we ought to be dealing
- 7 with. And I applaud him for bringing it up and I hope we
- 8 will consider how we do that.
- 9 He is absolutely correct. People ought to know what
- is happening --
- The Chairman. Do you want a voice vote on this?
- 12 Senator Coburn. What I would like is a roll call
- 13 vote and then what I will do is one other amendment, and
- 14 I will be through.
- 15 Senator Wyden. Mr. Chairman, just on the
- transparency issue, very quickly. I would like to put
- 17 into the record my prepared statement, which lists small
- 18 companies from all over the country that would benefit
- 19 from what we adopted in terms of a technology-neutral
- 20 policy on the vehicles.
- 21 The Chairman. You bet. Thank you, Senator.
- [The statement appears in the appendix.]
- 23 The Chairman. The Senator requests a vote. The
- 24 Clerk will call the roll.
- The Clerk. Mr. Rockefeller?

1	Senator	Rockefeller.	No.

- The Clerk. Mr. Conrad?
- 3 The Chairman. No by proxy.
- 4 The Clerk. Mr. Bingaman?
- 5 The Chairman. Pass.
- 6 The Clerk. Mr. Kerry?
- 7 Senator Kerry. No, not now.
- 8 The Clerk. Mr. Wyden?
- 9 Senator Wyden. No.
- 10 The Clerk. Mr. Schumer?
- 11 Senator Schumer. I have the same vote as Mr.
- 12 Kerry.
- 13 The Clerk. Ms. Stabenow?
- 14 Senator Stabenow. No.
- The Clerk. Ms. Cantwell?
- 16 Senator Cantwell. No.
- 17 The Clerk. Mr. Nelson?
- 18 The Chairman. No by proxy.
- 19 The Clerk. Mr. Menendez?
- 20 Senator Menendez. No.
- 21 The Clerk. Mr. Carper?
- 22 Senator Carper. Aye.
- The Clerk. Mr. Cardin?
- 24 Senator Cardin. No.
- The Clerk. Mr. Hatch?

1	Senator Hatch.	Aye.
2	The Clerk. Mr.	Grassley?
3	Senator Hatch.	No by proxy.
4	The Clerk. Ms.	Snowe?
5	Senator Snowe.	Aye.
6	The Clerk. Mr.	Kyl?
7	Senator Hatch.	Aye by proxy.
8	The Clerk. Mr.	Crapo?
9	Senator Crapo.	Aye.
10	The Clerk. Mr.	Roberts?
11	Senator Hatch.	Aye by proxy.
12	The Clerk. Mr.	Enzi?
13	Senator Hatch.	No by proxy.
14	The Clerk. Mr.	Cornyn?
15	Senator Cornyn.	Aye.
16	The Clerk. Mr.	Coburn?
17	Senator Coburn.	Aye.
18	The Clerk. Mr.	Thune?
19	Senator Thune.	Aye.
20	The Clerk. Mr.	Burr?
21	Senator Burr.	Aye.
22	The Clerk. Mr.	Chairman?
23	The Chairman.	No.
24	The Clerk. Mr.	Bingaman?

Senator Bingaman. No.

- 1 The Chairman. The Clerk will tally the vote. The
- 2 Clerk will announce the vote.
- The Clerk. Mr. Chairman, the final tally is 10
- 4 ayes, 14 nays.
- 5 The Chairman. The amendment is not agreed to.
- 6 Senator Coburn. I have one final amendment, Mr.
- 7 Chairman.
- 8 This is an amendment that would prohibit any new
- 9 markets tax credit from being received by an individual
- 10 company also receiving a Federal grant or another Federal
- 11 tax benefit for the same purpose.
- 12 There is a lot about what we know about this.
- 13 Federal spending is wrought with duplication. IN the
- last 2 years, GAO has released scathing reports exposing
- duplication throughout the Federal Government, including
- 16 in the tax code.
- These reports, which identified more than \$100
- billion in savings by eliminating duplicative programs,
- 19 today's findings are a testament to failed congressional
- 20 efforts of oversight and a reminder Congress continues to
- 21 shirk its duty to address even blatant areas of waste and
- 22 mismanagement.
- 23 In many cases, this duplication results in multiple
- 24 Federal benefits being disbursed for a single project.
- 25 This is certainly the case with the new markets tax

- credit, which many recipients combine with other sources of Federal funding.
- In a report released in February of 2012, the
- 4 Government Accountability Office identified 23 community
- 5 development tax expenditures available in fiscal year
- 6 2010. Five, or \$1.5 billion of it, was targeted to
- 7 economically distressed areas; and, nine, \$8.7 billion,
- 8 reported specific activity, such as rehabilitating
- 9 structures for business use.
- 10 Each of the tax expenditures overlap at least one
- 11 other tax expenditure.
- 12 In addition, in March 2011, GAO identified more than
- 13 80 similar programs funded through the Department of
- 14 Commerce, HUD, Agriculture, as well as the Small Business
- 15 Administration targeting economic development. These 80
- programs, of which 28 are designed specifically to spur
- growth in new markets, received a combined \$6.5 billion.
- 18 Along with the duplication of government programs
- 19 and tax expenditures, businesses have been able to
- 20 combine the new market tax credit with other sources of
- 21 government program funding for specific projects, such as
- the historic preservation tax credit, the renewable
- energy tax credits, the brown field economic development
- grants, the Department of Transportation funding,
- stimulus funding, earmarks, and HUD funding.

Several States had their own NMTC programs that can 1 2 be combined with the Federal new markets tax credits. I have two examples. I will not go into them. But one of them is in my hometown. I will go into that one, 5 since I can work on it. 6 The Scoggin Hotel, located in downtown Oklahoma 7 City, was awarded an NMTC for renovations in 2007. It 8 has been synonymous with elegance and it has a long 9 history. But in addition to the NMTC, the project utilized Federal and State historic tax credits, a 10 section 108 loan, a Federal economic development grant, a 11 12 brown field loan, bond proceeds from two separate tax 1.3 increment financing districts. 14 So public financing for this one project contributed 15 over \$18 million to the total of \$55 million. So they 16 went to seven different programs to get money for it. 17 We do not know what we are doing, and we do not 18 eliminate. So the whole purpose of this would be to put 19 a limit on new markets tax credit. If you are getting it 20 somewhere else, you cannot get it here, on that specific 21 project. 22 The Chairman. Senator Menendez? 23 Senator Menendez. Mr. Chairman, in concept, I get 2.4 what Senator Coburn wants to do. But in reality, this is 25 a very different set of circumstances.

The reason that, for example, someone might take a
new market tax credit and a historic preservation credit
is because they have to meet different standards,
different obligations.

1.3

You just do not get a historic preservation credit unless you are doing certain things to historically preserve that site, which, if you were not seeking that credit, it would be far less costly to you to ultimately pursue the development of that site.

But to preserve the very essence of its historic preservation, you are going to have to do certain things that are far more costly. Hence, that has a societal purpose which has a benefit.

So looking at all of these and saying, "Well, you're just drawing from different pots to accomplish one goal" does not look at the obligations that flow to meet the criteria for those different initiatives that have what the Congress has passed and said there is a desired public policy here we want to achieve by creating that credit. And you undermine the very essence of what the new market tax credit can create as leverage, because sometimes the projects in some areas of the country, I would say probably very often when these are used, would not be achieved in the private sector alone but for the use of a combination of sources to make that project a

- 1 reality, create a new ratable base for those communities,
- and, also, create the economic flow and job flow from it.
- 3 So I think this is not as benign as it would seem
- 4 and is consequential, and I certainly hope we would
- 5 oppose it.
- 6 The Chairman. Senator Cardin?
- 7 Senator Cardin. Mr. Chairman, I just want to
- 8 emphasize what Senator Menendez has said. And I
- 9 understand what Senator Coburn is trying to do achieve,
- 10 but in reality, to get major redevelopment projects
- 11 completed is a major task today.
- I have several specific projects in Maryland that
- did use multiple funding sources from the Federal
- Government, and I am familiar with each of those. Let me
- just talk about one in East Baltimore, 88 acres of
- redevelopment in a part of Baltimore that is a very, very
- 17 difficult area to get businesses and residents and people
- 18 to come into the community.
- 19 It could not have been done but for the fact that
- 20 they could get partners, including the Federal
- 21 Government. The historic tax credit is different than
- the new market tax credit, as Senator Menendez has said.
- 23 It is for a different purpose. When you combine it, you
- 24 can get some things accomplished.
- 25 The low income housing tax credit is different than

- 1 the new markets credit. If you have multiple use
- 2 projects that you are trying to develop, commercial and
- 3 residential, the financing does not add up unless you
- 4 have all these tools.
- 5 So if you do not allow the use of multiple different
- 6 federal tax credit programs for the same projects, what
- 7 you end up doing is having very narrowly focused efforts
- 8 for development that will not achieve the objectives that
- 9 we are trying to achieve on employment and economic
- 10 growth.
- I can point to this particular 88 acres of
- 12 redevelopment that would not be taking place today if we
- restricted it only to the new market credits. It could
- 14 not have been done.
- What is going to happen and I think the unintended
- 16 consequence of Senator Coburn's amendment is that we will
- 17 go to the easier projects, but we will not get to the
- 18 real challenging redevelopments that we need for our
- 19 communities.
- So I would urge us to reject the amendment.
- 21 The Chairman. Senator Hatch?
- 22 Senator Hatch. Mr. Chairman, I intend to support
- 23 Senator Coburn's amendment. There are many double-dip
- 24 provisions throughout the tax code, and I think it makes
- 25 sense here.

1	My understanding of the new markets credit, and I
2	may be wrong here, is that its purpose is to spur new and
3	increased investment into depressed census tracts and not
4	to spur new and increased Federal benefits or grants into
5	certain areas.
6	Now, I think this provision will strengthen the NMTC
7	program so that the program assists projects that need it
8	the most. I think the Senator is right on that. But I
9	intend to support it.
10	The Chairman. Further discussion?
11	Senator Rockefeller?
12	Senator Rockefeller. Mr. Chairman, I think Senator
13	Menendez and Senator Cardin were absolutely on target. I
14	hope that Senator Cantwell might speak, also.
15	I have been in government for 8 years and if you try
16	to do the really hard stuff, the building of
17	infrastructure, of housing, of whatever it might be, and
18	you go into southern West Virginia, you go to virtually
19	any part of southern West Virginia, you cannot put
20	anything together with a variety of funding sources.
21	In this case, the \$20 billion is backed up by
22	leverages \$25 billion private capital. But that is not
23	the point.
24	The government is there for a variety of purposes.
25	It is not to be duplicative in a malicious way. It has a

- 1 purpose of achieving certain things which could otherwise
- 2 never happen in certain areas, and it is called a social
- 3 good.
- 4 I think the Senator's sense of propriety is offended
- 5 by this, and I understand that, but I think it is the
- 6 only way we get things done.
- 7 Thank you.
- 8 The Chairman. Senator Hatch?
- 9 Senator Hatch. I would just like to personally
- 10 thank Senator Coburn for the way he delves into these
- issues and, I think, the intelligent way he presents
- 12 them.
- 13 Whether you agree with him or not, this man makes a
- 14 difference in the United States Senate, and I, for one,
- respect him greatly for it, and I am happy he is on this
- 16 committee.
- 17 So that is all I want to say.
- 18 Senator Conrad. And I will speak to the other side
- 19 of that, Mr. Chairman.
- [Laughter.]
- 21 The Chairman. Senator Conrad?
- 22 Senator Conrad. That was a joke.
- 23 [Laughter.]
- 24 Senator Coburn. I think I get to close this out.
- 25 Is that correct?

- 1 The Chairman. You certainly may.
- 2 Senator Coburn. Maybe you did not hear me. We
- 3 have got 80 programs that are doing the same thing. And
- I am not against a greater social good. But one of the
- 5 questions you ought to ask is where is the authority in
- 6 the Constitution that you are doing it from?
- 7 We do not use it. We just do it because we think it
- 8 is a good thing to do. Let me give you some examples of
- 9 the new markets tax credits that have been done.
- 10 So we have had an ethanol company in Minnesota that
- 11 went bankrupt. That is a greater social good, I know it
- is. I know Senator Grassley would agree with me.
- A car museum in Tacoma, Washington; a 2-mile trolley
- in St. Louis; a greenhouse to grow lettuce in downtown
- 15 Cleveland; owner of a speedway dirt track; performance
- 16 arts centers.
- I am all for that, maybe those that cannot get done,
- 18 but most of them do get done without taking on some of
- 19 that. Workout facilities, film studios, art studios,
- 20 beauty salons, bowling alleys, bakeries, drive-in movie
- theaters, dance studios, yacht manufacturers, day spas,
- doggy day cares, fast food, Flores Funeral Home, nail and
- 23 hair salons, as well as Starbucks, Subway, and IHOP.
- 24 So I do not doubt that there are projects in
- downtown Baltimore or in New Jersey that need our help.

- 1 We do not need 80 programs. We need to start limiting --
- 2 matter of fact, I would suggest that they are spending a
- 3 ton of money trying to figure out how to utilize all
- 4 those programs that could have gone into the project in
- 5 the first place.
- 6 And limiting one program -- we are not limiting all
- 7 the other 80. We are just limiting one program that says
- 8 you cannot go all the way, you cannot use all the rest of
- 9 them.
- 10 So I will close with that.
- 11 The Chairman. Senator Cantwell?
- 12 Senator Cantwell. I do not mean to prolong the
- debate and I certainly recognize the Senator's right to
- 14 close debate. But since he mentioned several Northwest
- companies or sites, I just feel obligated to say I
- 16 understand part of your objective.
- But when I look at projects in my State, like Far
- 18 West Steel that used this in Vancouver, Washington, are
- 19 you saying that Far West Steel cannot benefit from the
- 20 new market tax credits and a TIGER grant?
- 21 Another organization in the State, Seattle
- 22 Children's Research Institute, the Northwest's largest
- 23 research facility for pediatric disease and illness, they
- cannot use the new market tax credit and get any NIH
- 25 finding?

Probably the greatest example is Pike Place Market, 1 2 probably someplace that everybody here has been. If you 3 have been to Seattle, you have probably been to Pike 4 Place Market. They are about to finish a renovation that 5 was supported by the new market tax credit. Does that 6 mean they cannot get any support for market hubs out of 7 the farm bill? Is that what we mean, you cannot get any support? 8 9 So I understand what you are trying to do, in general, 10 but I think that these projects do touch and interface with other programs. And I think the way it is crafted 11 12 would certainly cause me great concern. 13 So I thank the chairman. 14 Senator Coburn. I would just close with this. are going to make these decisions, colleagues. We are 15 16 not making them now. They are going to be a whole lot 17 more painful when we make them. 18 I understand the resistance. I understand the want 19 to do good and help. This has no effect on an NIH grant. 20 The point is we are going to ultimately make these. So kicking the can down the road, it just makes it harder 21 when we get ready to do it. 22 23 So I am fine. I am fine losing it. But hear my 24 warning. You are going to do this. You are going to do 25 things like this. You are going to eliminate half of

- 1 those 80 programs, because we are not going to be able to
- 2 borrow the money to continue to run them.
- 3 So it is going to happen and I understand and I know
- 4 I am kind of a voice crying in the wilderness. It is not
- 5 going to happen today. I am fine with it.
- 6 Thank you, Mr. Chairman. And I ask for the yeas and
- 7 nays.
- 8 Senator Kerry. Mr. Chairman, I do not think he is
- 9 a voice in the wilderness. I think the way it is drafted
- does not satisfy everybody here that you are not going to
- 11 do harm at the same time.
- 12 There is no cornering of the market on virtue here
- with respect to the desire not to have duplication. But
- the mere fact that it is introduced does not suggest that
- it is written as accurately or appropriately as possible.
- So do not put us all in the position --
- 17 Senator Coburn. I would just remind you of the
- 18 votes that we have had on duplication and where the votes
- 19 have come to eliminate.
- 20 Senator Kerry. Senator, the context -- we have all
- 21 said 100 times, it is all well and good to sit here and
- 22 be proposing this and that, but it does not fit into a
- 23 context of really doing the tax reform and things we
- 24 ought to be doing.
- 25 A lot of us tried to do that over 6 months on the

- 1 super committee, and we could not do it because there was
- 2 a pledge around here that said we are not going to do
- 3 anything. And that is why we are not doing anything
- 4 mostly right now.
- 5 The Chairman. The Clerk will call the roll.
- 6 The Clerk. Mr. Rockefeller?
- 7 Senator Rockefeller. No.
- 8 The Clerk. Mr. Conrad?
- 9 Senator Conrad. No.
- 10 The Clerk. Mr. Bingaman?
- 11 Senator Bingaman. No
- 12 The Clerk. Mr. Kerry?
- 13 Senator Kerry. No.
- 14 The Clerk. Mr. Wyden?
- 15 Senator Wyden. No.
- The Clerk. Mr. Schumer?
- 17 Senator Schumer. No.
- 18 The Clerk. Ms. Stabenow?
- 19 Senator Stabenow. No.
- The Clerk. Ms. Cantwell?
- 21 Senator Cantwell. No.
- The Clerk. Mr. Nelson?
- The Chairman. No by proxy.
- The Clerk. Mr. Menendez?
- 25 Senator Menendez. No.

1	The Clerk. Mr.	Carper?
2	Senator Carper.	No.
3	The Clerk. Mr.	Cardin?
4	Senator Cardin.	No.
5	The Clerk. Mr.	Hatch?
6	Senator Hatch.	Aye.
7	The Clerk. Mr.	Grassley?
8	Senator Hatch.	Aye by proxy.
9	The Clerk. Ms.	Snowe?
10	Senator Snowe. N	Ю.
11	The Clerk. Mr.	Kyl?
12	Senator Hatch.	Aye by proxy.
13	The Clerk. Mr.	Crapo?
14	Senator Crapo.	Aye.
15	The Clerk. Mr.	Roberts?
16	Senator Hatch.	Aye by proxy.
17	The Clerk. Mr.	Enzi?
18	Senator Hatch.	Aye by proxy.
19	The Clerk. Mr.	Cornyn?
20	Senator Cornyn.	Aye.
21	The Clerk. Mr.	Coburn?
22	Senator Coburn.	Aye.
23	The Clerk. Mr.	Thune?
0.4		

Senator Thune. Aye.

The Clerk. Mr. Burr?

- 1 Senator Burr. Aye.
- 2 The Clerk. Mr. Chairman?
- 3 The Chairman. No.
- 4 The Clerk will tally the vote.
- 5 The Clerk. Mr. Chairman, the final tally is 10
- 6 ayes, 14 nays.
- 7 The Chairman. The amendment is not agreed to.
- 8 I do not see any more amendments here. If there are
- 9 no further amendments, I would entertain a motion that
- 10 the committee impart the chairman's mark, as modified, on
- 11 the Family and Business Tax Cut Certainty Act.
- 12 Senator Hatch. So moved.
- 13 The Chairman. I would like a recorded vote on
- this. Let us have a recorded vote. The Clerk will tally
- 15 the vote on reporting the bill.
- 16 The Clerk. Mr. Rockefeller?
- 17 Senator Rockefeller. Aye.
- 18 The Clerk. Mr. Conrad?
- 19 Senator Conrad. Aye.
- The Clerk. Mr. Bingaman?
- 21 Senator Bingaman. Aye.
- The Clerk. Mr. Kerry?
- 23 Senator Kerry. Aye.
- The Clerk. Mr. Wyden?
- 25 Senator Wyden. Aye.

1	The Clerk. Mr. Schumer?
2	Senator Schumer. Aye.
3	The Clerk. Ms. Stabenow?
4	Senator Stabenow. Aye.
5	The Clerk. Ms. Cantwell?
6	Senator Cantwell. Aye.
7	The Clerk. Mr. Nelson?
8	The Chairman. Aye by proxy
9	The Clerk. Mr. Menendez?
10	Senator Menendez. Aye.
11	The Clerk. Mr. Carper?
12	Senator Carper. Aye.
13	The Clerk. Mr. Cardin?
14	Senator Cardin. Aye.
15	The Clerk. Mr. Hatch?
16	Senator Hatch. Aye.
17	The Clerk. Mr. Grassley?
18	Senator Grassley. Aye.
19	The Clerk. Ms. Snowe?
20	Senator Snowe. Aye.
21	The Clerk. Mr. Kyl?
22	Senator Hatch. No by proxy
23	The Clerk. Mr. Crapo?

Senator Crapo. Aye.

The Clerk. Mr. Roberts?

24

- 1 Senator Hatch. Aye by proxy.
- The Clerk. Mr. Enzi?
- 3 Senator Hatch. No by proxy.
- 4 The Clerk. Mr. Cornyn?
- 5 Senator Cornyn. No.
- 6 The Clerk. Mr. Coburn?
- 7 Senator Coburn. No.
- 8 The Clerk. Mr. Thune?
- 9 Senator Thune. Aye.
- 10 The Clerk. Mr. Burr?
- 11 Senator Burr. No.
- 12 The Clerk. Mr. Chairman?
- 13 The Chairman. Aye.
- 14 The Clerk will announce the vote.
- The Clerk. Mr. Chairman, the tally of the members
- present is 17 ayes, 30 nays. The final tally, including
- 17 the proxies, is --
- 18 The Chairman. I would like Senators to stay. We
- 19 are not through yet. We are not through yet. WE are
- about through, but we are not through yet. Let us wait
- 21 until we are through.
- The Clerk will announce the vote.
- The Clerk. The tally of members present is 17
- 24 ayes, 3 mays. The final tally, including proxies, is 19
- ayes and 5 nays.

The Chairman. The bill is ordered reported.
I ask consent to grant the committee staff technical
information authority to conform the committee reported
bill to the chairman's mark, as amended and adopted.
I would like to thank everybody so much here. And I
want to make the point basically that Senator Coburn has
been making here.
Senator, you are not a voice in the wilderness. We
all here agree what needs to be done, and this bill is a
good first step. It is a good first step. I think we
have just eliminated about 20 provisions in the code.
That is a good start. We have got a long way to go.
But I want to thank all of our members here, and
you, too, Senator, for your help. I want to also
especially thank Senator Hatch. I am proud of what we
have done as a committee. Thank you.
The committee is adjourned.
[Whereupon, at 2:34 p.m., the hearing was
concluded.]

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