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U.S. PREFERENCE PROGRAMS: HOW WELL DO THEY WORK?

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U.S. PREFERENCE PROGRAMS: HOW WELL DO THEY WORK?

WEDNESDAY, MAY 16, 2007

U.S. SENATE, COMMITTEE ON FINANCE, Washington, DC.

The hearing was convened, pursuant to notice, at 9:58 a.m., in room SD-215, Dirksen Senate Office Building, Hon. Max Baucus (chairman of the committee) presiding.

Present: Senators Bingaman and Salazar.

OPENING STATEMENT OF HON. MAX BAUCUS, A U.S. SENATOR FROM MONTANA, CHAIRMAN, COMMITTEE ON FINANCE

The CHAIRMAN. The hearing will come to order.

I want to announce, first, to everyone, unfortunately there are four votes scheduled to begin at 10:30, which means we can stay until about 10:40, which means we all have to be very brief and to the point. I am going to shorten my statement, and urge all of you to shorten yours so that there is time for dialogue and for questions. Thank you very much.

Thanks to our witnesses who have traveled a long way to be here today, and special thanks to Dr. Muhammad Yunus, who has traveled all the way from Bangladesh, and Marcos Iberkleid from Bolivia. Thank you both, very, very much. You are making the extra effort to come, and we very much appreciate that.

In the 1860s, Montana's economy depended on trade among fur trappers, Native Americans, and Europeans. As the discovery of gold and other metals ushered it into a new economic era, Montana re-thought its trade. By the late 1800s, the Homestead Act prompted Montanans once again to re-think the economy, as farmers and ranchers began shipping beef and wheat throughout the United

States.

Today, Montanans export these same products across the globe, along with high-quality manufactured goods and state-of-the-art biotech materials. With each change in the economic and political landscape, Montanans assessed the situation, adjusted their approach, and thrived in the new economic environment.

Today we need to assess our trade preference programs, such as the Generalized System of Preferences, the Andean Trade Preferences Act, and the African Growth and Opportunity Act. We need to take a good, hard look at our trade preference programs. We must determine whether they reflect the world of 2007.

We must re-think and reexamine them to ensure that they continue to promote political stability and sustainable economic

growth in developing countries. We must consider whether we need to adjust to ensure that U.S. businesses and developing economies actually benefit from these programs.

Like Montanans past and present, we must responsibly assess the situation. Let us adjust our approach, and let us see that all parties can fly in this new economic environment.

OPENING STATEMENT OF HON. CHUCK GRASSLEY, A U.S. SENATOR FROM IOWA

Senator GRASSLEY. Today the Committee has an opportunity to evaluate the operation of our trade preference programs. I want to thank our witnesses for being with us today. Some of them have traveled long distances to be here, and I look forward to their testimony. Through our trade preference programs, the United States provides duty-free access for a broad array of products from developing countries. That preference is unilateral. Beneficiary countries are under no obligation to provide reciprocal duty-free access to our exports. The rationale is that, by expanding exports from developing countries, these programs will help to promote economic growth in the developing world.

Throughout most of my career in Congress, I've supported our preference programs. Recently, however, I've begun to question their worth. At the end of last year, I reluctantly agreed to short-term extensions for two programs, the Generalized System of Preferences and the Andean Trade Preference Act. I did so after reaching an understanding with Senator Baucus that the Finance Committee would reexamine these programs in the present Congress. That starts with today's hearing. The Generalized System of Preferences, or GSP, was enacted in 1974 as a temporary incentive for developing countries to become more active in the global trading system. Yet this program is anything but temporary. Over 30 years after GSP was implemented, some 143 developing countries and territories are eligible to receive preferential treatment under the program. Only a small percentage of recipient countries have ever been removed from GSP.

Not surprisingly, many developing countries now seem to view GSP benefits as an entitlement. For example, Brazil and India have highly competitive economies. They impose high tariffs on U.S. imports. They also contributed to the failure of the Cancun Ministerial of the Doha negotiations in the World Trade Organization. Yet, at the same time, they seem to feel they're entitled to continued benefits under the program. Last year we did take action to revoke GSP benefits for products that are "super-competitive" in the world market, including certain products from Brazil, India, and Venezuela. I supported that measure. But that's just a start.

We should look for additional ways to graduate products and countries from eligibility for GSP benefits. For example, the program could be retargeted away from advanced developing countries to help those countries that are truly impoverished. We should also consider the merits of eliminating this 1970s-era program altogether and starting with a fresh approach to economic development and trade liberalization. Because that's where our focus should be, to further reduce trade barriers around the world. The current GSP program does little, if anything, to encourage trade liberalization.

In fact, it creates a disincentive to further trade liberalization. After all, the status quo allows developing countries to have one-way duty-free access to the U.S. market for most of their products.

Why should they want to change the status quo?

But the status quo does little to foster new economic growth, invite investment, strengthen capital markets, and lower costs while increasing choices for consumers in developing countries. And the status quo does little, if anything, to spur progress in the multilateral negotiations of the Doha Round in the World Trade Organization.

As for the Andean Trade Preference Act, or ATPA, I see no reason to extend this program. Peru and Colombia have negotiated and signed free trade agreements with us. These trade agreements provide for the eventual elimination of duties on U.S. exports. That's a clear improvement over the ATPA. I look forward to imple-

menting these agreements as soon as possible.

As for Bolivia and Ecuador, I see no reason to further extend ATPA benefits. In fact, it boggles my mind that the governments of Ecuador and Bolivia would even ask us for extensions of these trade preferences. After all, the current leaders of those two countries have based their careers on attacking U.S. policies—our trade policies in particular. Yet, ironically, they wrap their arms around one U.S. trade law, the ATPA. Why? Because under this program they can sit back and receive duty-free access to our market no matter how irresponsibly they act. Apparently, it doesn't matter to them that Ecuador expropriated the assets of its largest foreign investor, a U.S. company, and subsequently sent in troops to guard the facilities that it seized. Apparently, it doesn't matter that President Morales of Bolivia nationalized Bolivia's hydrocarbon sector and ordered the Bolivian military to occupy gas fields. President Morales also threatened to evict foreign companies, including U.S. companies, unless they turned the titles to their properties over to the State.

Well, the fact is, those actions matter to me. We should not reward the bad behavior of those two governments by maintaining unilateral trade preferences on their exports to the United States. We should not let ATPA evolve into an entitlement program. Instead, we should allow ATPA to lapse, and then see what type of economic relationships the governments of Bolivia and Ecuador want to establish with the United States. For starters, those relationships must be based on a genuine respect for the rule of law.

The CHAIRMAN. We are very fortunate this morning to have such a diverse group of witnesses for today's hearing. Today's panel begins with Ms. Meredith Broadbent. She is the Assistant USTR for Industry, Market Access, and Telecommunications with the Office of the U.S. Trade Representative. Following Ms. Broadbent is Dr. Muhammad Yunus, founder of the Grameen Bank in Bangladesh, and recipient of the 2006 Nobel Peace Prize. Dr. Yunus, thank you very much for traveling from Bangladesh to be here today. Our third witness is Mr. Eric Reinhardt, assistant professor of political science at Emory University in Atlanta. Fourth is Mr. Marcos Iberkleid, the president of American Textile in La Paz, Bolivia. And thank you, Mr. Iberkleid, for coming, again, such a long way. And finally, we welcome Ms. Katrin Kuhlmann. She is a senior vice

president for global trade of the Women's Edge Coalition based in Washington, DC.

All right. Ms. Broadbent, why don't you begin? And I urge you, again, to keep it very brief. We only have about 40 minutes.

STATEMENT OF MEREDITH BROADBENT, ASSISTANT U.S. TRADE REPRESENTATIVE FOR INDUSTRY, MARKET ACCESS, AND TELECOMMUNICATIONS, OFFICE OF THE U.S. TRADE REPRESENTATIVE, WASHINGTON, DC

Ms. Broadbent. Chairman Baucus and distinguished members of the committee, I am pleased to be here today to participate in a hearing on the U.S. Trade Preference programs.

I am Assistant U.S. Trade Representative for Industry, Market Access, and Telecommunications, and I administer the GSP program, the Generalized System of Preferences, which, as you know, covers nearly 4,900 products, including agricultural and non-agricultural goods.

At the outset, I would like to thank the committee for extending the program through December 31, 2008. This was actually the first time that Congress has extended the program without a lapse in its nine extensions since the program was first authorized in 1974. A seamless extension has created greater certainty for developing country producers and exporters, as well as for U.S. importers and businesses.

The administration also agrees with Congress that the goals of the GSP program are best fulfilled when the benefits provided are targeted to those countries and products that are not yet competitive in the world market. In this regard, we welcome the competitiveness guidance that Congress added to the GSP statute.

I wanted to say a few words about the origin of the program and how we see its effectiveness today, nearly 30 years later. I will also provide a few remarks on the other U.S. preference programs which offer additional benefits to countries in the Caribbean basin, the Andean region, and in Africa.

An overall point about these programs is that they are one facet of a broader trade strategy, premised on our view that developing countries attract investment and grow economically if they work to eliminate trade barriers and adopt multilateral and bilateral rulesbased trade commitments.

Authorized by the Trade Act of 1974, the GSP program was designed to be a system of temporary unilateral trade preferences. It has three broad goals: to promote economic growth and improve living standards in developing countries, to help integrate developing countries into the global trading system, and to reduce costs for U.S. manufacturers and consumers.

I want to draw your attention today to the competitive need limits which Congress included in the GSP statute to ensure that the duty-free benefits of the GSP program extend to developing country exports that are not competitive internationally.

These limits serve as one of our three primary tools for redirecting program benefits from fast-growing countries exporting globally competitive products to the poorest countries.

The CNLs are ceilings on GSP benefits for each product and country and are based on annual product trade from a specific country and the share of total imports of that product.

The CHAIRMAN. Ms. Broadbent, you have about 2 minutes left.

Ms. Broadbent. All right. Good.

The GSP program also promotes overall U.S. trade policy objectives by encouraging beneficiaries to eliminate or reduce significant barriers to trade in goods, services and investment; afford all workers internationally recognized worker rights; and provide adequate and effective means to secure and enforce property rights, including intellectual property rights.

The most recent GSP renewal period resulted in an average 11

The most recent GSP renewal period resulted in an average 11 percent annual increase in imports under the GSP program. It has offered benefits for retailers who use it to broaden their sourcing, and allows several beneficiary countries to participate in one pro-

duction chain at a time.

GSP ensures that U.S. companies have access to intermediate products from beneficiary countries on generally the same terms that are available to competitors in other developed countries that offer trade preferences.

At the same time, U.S. companies maintain that country eligibility in the GSP program nurtures a set of conditions that is advantageous to U.S. exporters, as well as beneficiary countries.

The record shows that the GSP program has helped to influence positive developments in many areas of the U.S. trade agenda with developing countries. For example, GSP benefits have proven to be an incentive to improve worker rights and intellectual property.

The administration is strongly committed to the goal of promoting economic growth in the developing world, and most importantly in its poorest regions. U.S. preference programs are an important part of that effort, and we look forward to working with you on them. Thank you.

The CHAIRMAN. Thank you very much. Your full statements will be included in the record, but I do urge you to keep it under 5 minutes if you can.

[The prepared statement of Ms. Broadbent appears in the appendix]

The CHAIRMAN. Dr. Yunus, thank you very much again for traveling such a great distance. You honor us here with your presence. Thank you very much.

STATEMENT OF DR. MUHAMMAD YUNUS, FOUNDER, GRAMEEN BANK, DHAKA, BANGLADESH

Dr. Yunus. It is my honor, Mr. Chairman, to be here. Also, I feel lucky that you have given me this opportunity to appear before you.

In a Muslim country like Bangladesh, the garment industry has brought a major social revolution. The most dramatic thing Bangladesh has experienced in the last 2 decades is the empowerment of women.

Because of this, many other positive things happened in Bangladesh, such as poverty declining consistently in Bangladesh. Fertility rate has declined from 6.3 in 1975 to, today, 3 in 2006, reduced by more than half.

Nearly universal primary education has been achieved all over Bangladesh. At the secondary level, girls outnumber boys in a Muslim country which is supposed to keep the girls home. Today, it is quite different. Longevity of women finally overtook the longevity of men, as it should have been. Today that has been achieved and the longevity of women is longer. Child mortality and maternal

mortality has been declining steadily.

How did all this happen? How did women's empowerment come about? Through two major sources: micro-credit and the garment industry. A new generation of young girls are coming up in a Muslim society, creating a liberal, modern attitude in the poor families. I always point out that poverty is a threat to peace, national as well as global peace. Poverty is the breeding ground for terrorism. Families of these girls will not be those breeding grounds any

The U.S. duty structure has been very unkind to Bangladesh exports. For the \$3.3 billion exported in 2006 to the United States, Bangladesh paid half a billion dollars in duties. The United Kingdom paid the same amount, half a billion dollars, the same year, for total exports of \$44 billion. Bangladesh is not requesting any

special favor. She wants to be treated at par with others.

What will happen to the garment industry if Bangladesh is allowed duty-free access to the U.S. market? My best guess is, the export volume to the U.S. will double in 5 years or less. Instead of 2 million girls working in the garment industry, 4 million girls will work in the garment industry. Wages will go up. Bangladesh's growth rate will go up.

Exports of U.S. cotton to Bangladesh will double. Other U.S. exports to Bangladesh will also increase. While declaring the millennium development goals in 2000 at the Millennium Summit, a commitment was made that LDCs will be given duty-free access to help

achieve those goals.

Honoring that commitment now will help Bangladesh enormously. With this help, Bangladesh can make millennium development goals a reality by 2015. Every one of those millennium devel-

opment goals can be achieved by that date.

Mr. Chairman, your decision on the floor of the Senate can help create the most dramatic result in human history. The poorest country in the world, that is, Bangladesh, and the most densely populated country in the world, with an 85-percent Muslim population out of 145 million people, can actually come out gloriously in reducing the number of poor people by half by 2015. At the same time, she can also achieve all of the seven millennium development goals. What a history to create.

Mr. Chairman, I ask you to check if this link between your decision here will enhance—even ensure—the chances of Bangladesh to reduce poverty by half by 2015. If you are convinced, we should not miss this historic opportunity to help a poor country in reducing poverty by doing business with you. It will be a great lesson for the world. With this lesson, we can think seriously about creating a poverty-free world and put poverty ultimately in the poverty muse-

Thank you, Mr. Chairman. Thank you, distinguished members of the committee.

The CHAIRMAN. Thank you very much, Dr. Yunus. We really appreciate that.

[The prepared statement of Dr. Yunus appears in the appendix.] The CHAIRMAN. Mr. Reinhardt?

STATEMENT OF ERIC REINHARDT, ASSISTANT PROFESSOR OF POLITICAL SCIENCE, EMORY UNIVERSITY, ATLANTA, GA

Mr. Reinhardt. Mr. Chairman, members of the committee,

thank you for the privilege of speaking with you today.

The U.S. unilateral preference programs have the aim of promoting the exports of beneficiary developing countries and helping to integrate them more closely into the world economy. Are they effective in accomplishing those goals? The answer may seem obvious because they provide a margin of preference that has lower tariffs than other suppliers face. How could their exports not increase to the United States?

I agree with advocates of these programs, that helping developing countries grow through trade is a vital interest of the United

States and should be something that we pursue.

But these unilateral preference programs, I would argue, are simply not an effective way to achieve that goal. Instead, they often fail to promote their beneficiaries' exports and, indeed, may be counterproductive; when countries are removed from the program, their exports begin to grow at a faster rate.

That is because these programs, such as the GSP, lack three structural features which are vital to the success and political sustainability of any international trade system, that is, reciprocity,

enforceable legal bindings, and non-discrimination.

The absence of these three features in the unilateral preference programs, which contrasts with the system of the World Trade Organization and with the United States' system of free trade agreements, institutionalizes a perfect storm of perverse incentives for all parties to the arrangement.

So, these programs end up adding significant new costs to exports in addition to making the policy environment far less predictable, which discourages investments in the export areas that we

would like to help promote.

Now, I want to make my point crystal clear by emphasizing that this critique is not simply unique to the United States' programs. It applies equally to the programs maintained by other developed countries, such as the European Union. The fault does not lie in the administration of the program by the USTR or the other involved agencies, but rather with the inherent structure, as I indicated.

I will skip, to save time, right to my points of action. The implication of my critique for the reform of the preference system is fairly straightforward. If the goal is to boost developing country exports, we ought, ultimately, to scrap GSP and the other unilateral preference programs and substitute a system of trade relations with these countries that is fully maintained within the purview of the World Trade Organization, which would involve zero tariff commitments in the WTO framework to GSP-eligible tariff lines at present on an MFN basis, and with those concessions, of course, being legally bound and enforceable through WTO procedures.

This would result in a loss of marginal preference for the current beneficiaries of the unilateral preference programs in the United States, and, to help offset this, the United States can help make them more willing participants in such a change by extending new-and it would not need to be more than modest-tariff cuts in sectors where these poor countries have the greatest comparative advantage, which are typically left out at present of the unilateral preference programs.

The prospect of this, I think, is greater to the extent that we often do not appreciate that these developing countries have the incentive not to liberalize themselves to cut their own tariffs in return because of the unilateral and non-reciprocal nature of these

GSP beneficiaries constituted a market for \$118 billion of United States exports in 2006. Their own tariff bindings averaged 44 percent, and their applied tariff rates were about 10 to 12 percent in

that year.

This is low-hanging fruit in terms of an area where United States exports may increase, not to mention areas such as trade and services. I think there is enough there to justify a more liberalizing reciprocal arrangement for all parties.

Thank you.

The CHAIRMAN. Thank you, Mr. Reinhardt, very much.

[The prepared statement of Mr. Reinhardt appears in the appendix.]

The CHAIRMAN. Mr. Iberkleid?

STATEMENT OF MARCOS IBERKLEID, PRESIDENT, AMETEX, LA PAZ, BOLIVIA

Mr. IBERKLEID. Thank you. Mr. Chairman and members of the Senate Committee on Finance, thank you very much for the opportunity to be here today. It is a privilege to testify before you and to describe the very real and tangible effects that trade preferences have had on my company, and on my country, Bolivia.

I have the honor of presiding over Ametex, a vertically integrated apparel manufacturing company based in La Paz. When the company was founded in 1965, we employed fewer than 200 workers and generated total annual sales of less than \$1.5 million, and we managed our operations using technology from the 1930s. We spent the first 20 years of our history providing to the local market.

In those days, competitiveness was based on a strictly protected market from imported products. Sales, to a large degree, depended on government acquisitions. Workers had tenure, but labor conditions were inadequate due to a lack of economic resources. Labor and management relations were paternalistic at best and frus-

trating to both in terms of results.

In the mid-1980s, our lives changed. Devastating hyperinflation in Bolivia led to the complete disappearance of Ametex's local market. As a matter of survival, we decided to seek a foreign market, which we soon found in the U.S., and which resulted in modest revenues of \$1.2 million.

Then in 1991, with the enactment of the Andean Trade Preference Act, followed in 2002 by the Andean Trade Promotion and Drug Eradication Act, ATPDEA, the economic landscape changed in such a way that it was nearly impossible to overstate its effect.

With sustained yearly growth rates of 30 percent since ATPDEA's enactment, Ametex is now able to export 85 percent of our total annual production, with 90 percent of our millions of garments going directly, or through, the United States.

Because of ATPDEA we have built a company that achieved sales of \$50 million in 2006 and employed, until a few months ago, 4,500 people, making it Bolivia's largest private sector employer.

The jobs we provide, as our workers can attest, are unique. Ametex pays its workers 3 times the national minimum wage. We have five in-house unions, two representatives of which have accompanied me here today.

Our working standards are in full compliance with human rights and fair labor practices and are certified by the World Responsible Apparel Production organization, which monitors and certifies compliance with internationally recognized standards for manufacturing practices.

Mr. Chairman, with your permission I would like to submit for the record letters that have been written and signed by the workers of each of these five unions.

The Chairman. Without objection.

[The letters appear in the appendix on p. 30.]

Mr. IBERKLEID. Thank you.

The 4,500 jobs we provide, which owe their very existence to ATPDEA, have created real opportunities for working people in an economy where alternatives to the informal—or worse, illegal—markets are increasingly scarce.

In Bolivia, which is now facing the very real problem of its skilled workers increasingly choosing to emigrate to Brazil, Argentina, and Spain, the existence of good-paying, skilled, and sustainable jobs like the ones provided by us have become an all-too-visible rarity.

I am also joined here today by eight business leaders representing the hundreds of companies that have been built in Bolivia since the inception of ATPDEA and who are part of the miracle of being proud suppliers to the United States, the most exclusive and demanding market in the world. They add their voices to mine as I speak to you.

And while our success, like that of our workers, can be accurately attributed to the energy we bring to our work, without ATPDEA, none of this would have been possible. In this regard, we extend our deep appreciation and gratitude to the government of the United States of America. But make no mistake, ATPDEA is no handout. Rather, the Andean trade preferences bring out the best of what we, as Bolivians, know we are capable of.

Trade preferences enable the entrepreneurial spirit to spring forth in Bolivia, a country where private enterprise is continuously under attack. Trade preferences give growing businesses the opportunity to reach their potential and have led to the employment of hundreds of thousands of people in the Andean region.

In Bolivia's "survival economy" where at least 70 percent of the jobs are in the informal sector, Ametex stands as an example of how an export-oriented company—employing formal business prac-

tices and in strict compliance with the law—can achieve sustained success and continue to grow, while providing livelihoods and hope for the futures of thousands of Bolivian workers and their families.

Unfortunately, this is where our story takes a dramatic turn, and that turn is for the worse. It is clear that the ATPDEA has been an economically stabilizing force in the region, having contributed to the expansion of the private sector as well as creating thousands of good paying, high quality jobs. Yet, this very stability is threatened today by ATPDEA's impending expiration on June 30, 2007.

The CHAIRMAN. I am going to have to ask you to wrap up if you could, Mr. Iberkleid.

Mr. IBERKLEID. Yes. And I apologize and beg your indulgence.

Let me wrap it up by saying that we, as honest workers, respectfully ask that the honorable members of the Senate Committee on Finance consider the merits of our case and renew trade preferences for Bolivia.

Thank you very much.

The CHAIRMAN. Thank you very, very much.

[The prepared statement of Mr. Iberkleid appears in the appendix.]

The CHAIRMAN. Ms. Kuhlmann?

STATEMENT OF KATRIN KUHLMANN, SENIOR VICE PRESI-DENT FOR GLOBAL TRADE, WOMEN'S EDGE COALITION, WASHINGTON, DC

Ms. Kuhlmann. Good morning, Chairman Baucus and honorable members of the committee. Thank you for having me here today. My name is Katrin Kuhlmann and I am the senior vice president for global trade at the Women's Edge Coalition, a nonprofit, nonpartisan organization dedicated to promoting economic policies that improve the lives of women in the developing world.

The majority of the world's poor are women. Travel to almost any small village in any country and you will see women eking out a living for themselves and their families through tireless, back-

breaking work.

The potential of international trade to improve the lives of these women is enormous. Congress has recognized the power of trade and development tools through various policies, including trade preference programs.

In my travels to the developing world, I have met craftswomen with beautiful wares who could not access the market, and factory workers in Sri Lanka, fearful that low-cost production in China would send them back to gripping poverty. For these women, secure access to markets can literally mean the difference between surviving and starving.

AGOA, the African Growth and Opportunity Act, for example, has generated thousands of apparel jobs in sub-Saharan Africa, 45,000 in Swaziland, 26,000 in Lesotho, and 30,000 in Kenya. Up to 90 percent of these jobs have gone to impoverished women who had few other economic opportunities.

In India and Thailand, American preference programs have given rise to a new wave of businesses geared towards producing jewelry for the international market. In India alone, the opportunity to sell into the U.S. market duty-free has directly created 325,000 jobs in

jewelry production and has encouraged the development of another 600,000 related jobs. That is almost 1 million employed because of GSP.

In Thailand, a country with a much smaller population, another million jobs have been created in the jewelry industry. For women, these jobs are often the only alternative to subsistence farming. Keep in mind that giving one woman a job sends ripples throughout the developing world.

Studies have found that one woman with a job in an exportrelated field can support up to 15 family members. It would be a shame if all of these jobs and all of this hope that have arisen from U.S. policies were to simply disappear if these programs were al-

lowed to expire.

If Congress does not act before the end of June, preferences for the Andean countries will expire and waivers that have created millions of jobs in India, Thailand, the Philippines, and Brazil will be put in jeopardy. We urge Congress to address these issues as soon as possible.

While preference programs have been a tremendous success, there are areas that can be improved. Here are four concrete suggestions. First, the world's poorest countries should receive com-

plete access to the U.S. market free of duties and quotas.

There are so many product exclusions built into the statutestextiles, apparel, footwear, luggage, and certain agricultural products—that many products are still subject to duties and quotas, even when they come from those countries that are meant to be

benefitting from our preference programs.

These exclusions can have absurd results. For example, Bangladesh pays more in import duties on its \$3.3 billion in exports to the United States than the United Kingdom does on its \$54 billion in exports. Cambodia pays as much on its \$2 billion in exports as France does on its \$37 billion in exports. With annual per capita income of less than \$500, these are poor countries that can ill afford these disproportionate tariff burdens.

Our second recommendation is that African countries receive special consideration to build upon the successes of AGOA and create lasting, sustainable change in the African economy. In addition to 100 percent duty-free/quota-free market access, AGOA countries should receive more permissible rules of origin, significant dedicated capacity building, and increased attention from U.S. trade

and development agencies.

Third, the current programs are difficult to navigate, both for beneficiary countries and American businesses. Preference programs should be made permanent and simplified through one clear set of criteria and rules.

Fourth, due to trade capacity constraints in many developing countries, the poorest populations cannot take advantage of the opportunities created by trade and U.S. preference programs. More

trade capacity building is desperately needed.

I recognize that no discussion of trade is complete without a discussion of the impact on America and on American workers. Take the textiles and apparel industry, for example. Congress is rightly concerned that jobs in the American industry have disappeared in recent decades.

However, driving apparel manufacturers in Bangladesh out of business and throwing thousands of women who have just begun to bring themselves out of poverty back into the desperation of subsistence farming, or much worse, is not going to revive the American industry.

Boosting labor standards abroad is something that we support, and I hope that better labor standards, such as those recently agreed upon by Congress and the administration, will help bring standards up around the world, improving the lives of women and partially allaying concerns with the impact of freer trade on Amer-

Without American preference programs, whether it is apparel in Bangladesh or Africa, jewelry in India or Thailand, or agriculture in the Andean countries, jobs in the developing world will move to China, not to Charleston. It is in our own national interest as Americans that the promise of trade be spread more equitably throughout the developing world.

I thank the committee for your time and for all that you have done to create and preserve these programs. I urge you to extend and improve the trade preference programs and would be happy to

answer any questions you might have. Thank you.

The CHAIRMAN. Thank you, Ms. Kuhlmann, very, very much.

[The prepared statement of Ms. Kuhlmann appears in the appendix.1

The CHAIRMAN. We do not have much time here, but I have many questions. I will just ask one general one of each of the five, and if you could be very brief so the other four could also address it. Each has a unique perspective on this program. I would like each of you to give this committee three changes that you would recommend. Each one has about 1 minute to give three changes.

I will start with you, Ms. Broadbent.

Ms. Broadbent. We are in the process in the administration of looking at the program at this point in our annual review. I think, overall, we are committed to the fact that this is a temporary program that is designed to get developing countries to make progress in adopting international trade norms.

We are looking at the administration of the competitive need limits and their waivers and how better to encourage the more advanced developing countries to make progress in opening their markets. So those and other elements of the statute are really the tools that we will use to better focus the benefits on the world's poorest countries.

The CHAIRMAN. All right. Thank you.

Dr. Yunus?

Dr. Yunus. I will just focus on the unevenness of the structure, which I mentioned. Now Bangladesh pays about 15 percent duty, which is the third highest duty among all nations, much higher

than rich countries in Europe and other countries.

So to kind of rationalize, the best thing for Bangladesh right now is to give it what other LDCs are enjoying right now, to put Bangladesh, Nepal, Cambodia, and others into the same category. That is the most important thing we have done, which is related to, as I said, the millennium development goals. This is all directly related to that.

So we are only half way. We are halfway up the period of the millennium development goals starting from 2000 to 2015. We are right in the middle right now. We still have some time, so let us do it. Thank you.

The CHAIRMAN. Thank you.

Mr. Reinhardt?

Mr. Reinhardt. I would like to emphasize that the one area I might disagree with the other panelists on is largely the area of reciprocity. What makes these preferences less effective is because they allow the developing country beneficiaries to maintain very high tariffs, which add a very significant cost to their own potential exporters in purchasing inputs from abroad, and kills their exports from the inside, as it were.

So, I would emphasize that any system that resolves it ought to be reciprocal, as well as non-discriminatory and bound within a system that is enforceable.

The CHAIRMAN. Thank you.

Mr. Iberkleid?

Mr. IBERKLEID. Thank you. First, I think that Mr. Reinhardt's concern is important. But it is also interesting to note that, in Bolivia's case, there is no duty for capital imports from the United States, zero duties. So, there is reciprocity.

But coming to the Chairman's concern, I would like to say that jobs are essential to life. But if we can build jobs, making sure democracy and freedom are there, it is essential. I believe the United States should lead the way in that direction, sir.

The CHAIRMAN. Thank you.

Ms. Kuhlmann?

Ms. Kuhlmann. Thank you. First, I think that the programs should be made more comprehensive so they cover the products that are of the greatest importance to the developing world.

Second, I think that the programs should be made more simple so that they are easier to navigate, both for producers throughout the world, small and large, and for American companies as well.

Third, I think that the capacity does not exist in many countries to take full advantage of these programs, and that is something that could also be addressed through greater trade capacity building assistance. Thank you.

The CHAIRMAN. Thank you.

Ms. Broadbent, at the Hong Kong ministerial, there was an agreement to limit to 97 percent tariff lines for sensitive products, and the question is, I assume sugar is in that 3 percent?

Ms. Broadbent. You are right, Mr. Chairman. The United States agreed to the so-called "duty-free quota-free" proposal for least-developed developing countries.

The CHAIRMAN. You said "right." That is all I want to ask.

Ms. Broadbent. That 3 percent which will not be covered will be decided as part of the Doha Round of trade negotiations and

through consultations with Congress.

The CHAIRMAN. I appreciate that. I raised the question because it raises the question of sensitive products and how they should be managed. I have about 14 seconds left. Who wants to address the question of how to manage sensitive products with respect to GSP and that balance between the two? That is, some products are very sensitive to the United States, but yet we want the preferences. How do we strike a balance between the two? Any guidance? Ms. Kuhlmann?

Ms. KUHLMANN. Thank you. I think that, first of all, for the least-developed countries there needs to be a distinction drawn, and some of these countries are very small and are not going to be

putting U.S. production in jeopardy.

I do think, however, that there have been cases of job creation that are notable. The European Union, for example, has decided to remove quotas on sugar by 2009, and already jobs are being created in Africa. I think that that is something that does need to be looked at. Perhaps all of these programs should be looked at through the lens of both the impact on the United States and the impact on development around the world.

The CHAIRMAN. Thank you. Ms. KUHLMANN. Thank you.

The CHAIRMAN. Senator Bingaman?

Senator BINGAMAN. Thank you all very much for being here, and

thank you for your testimony.

Let me just ask, Ms. Broadbent, the administration's view on the suggestions that Mr. Reinhardt is making, that we should be pushing for more traditional trade arrangements with these less-developed countries.

As I understand his testimony, he is saying that both the United States and the countries involved would be better off if we had more traditional trade arrangements with them rather than just granting a unilateral preference. What is your view on that?

Ms. Broadbent. Well, I do not think it is an either/or situation, in my view. Our primary negotiating objective is to achieve an ambitious result in the Doha Round of trade negotiations, and we are

bitious result in the Doha Round of trade negotiations, and we are pushing developing countries very hard to do reciprocal liberalizations on their tariffs, particularly in the Non-Agricultural Market Access (NAMA) negotiations and in the agriculture negotiations. This would be through the application of a formula and through "zero-for-zero" sectors in that negotiation, which are two different tools for achieving market access, increased trade flows, and development.

So those negotiations are ongoing, and the preferences are another aspect of our relationship with developing countries, but I do

not think it is an either/or situation.

Senator BINGAMAN. Dr. Yunus, let me try to understand better. I apologize for not being better informed on this. But you indicate that Bangladesh gets much better treatment with regard to its duties for its exports from the European Union and from Canada than you do from the United States. Can you explain the reasons that led to that difference in circumstance, as you understand it? Dr. Yunus. At the Millennium Development Summit, a commit-

Dr. Yunus. At the Millennium Development Summit, a commitment was made that all the LDCs would be allowed duty-free access. Both the European Union and Canada have accepted and followed that, so we got duty-free access to the European Union and to Canada. But we did not get that status in the United States.

Senator BINGAMAN. Did we agree to it at that summit you talked about?

Dr. Yunus. Yes. There was a-

Senator BINGAMAN. Now, we have not implemented it.

Dr. Yunus. Implemented. No.

Senator BINGAMAN. I see.

Dr. Yunus. Yes.

Senator BINGAMAN. All right.

Dr. Yunus. It was considered as a very important item for achieving millennium development goals to help these developed countries to move up and to open up the doors to the bigger markets so that they could participate.

Senator BINGAMAN. And is Japan participating in that as well?

Do you have exports into Japan or not?

Dr. Yunus. I have no immediate knowledge on that one.

Senator BINGAMAN. All right. All right. I will stop with that, Mr. Chairman.

The CHAIRMAN. Thank you very much. Thank you, Senator.

Senator Salazar?

Senator Salazar. Thank you very much, Chairman Baucus.

I will ask just a brief question, because I know we are about ready to go into a vote. That has to do with the Andean Trade Preferences Act. Earlier in the year, Senator Reid and a number of us went to Bolivia, to Peru, and Ecuador.

So my question to you, Mr. Iberkleid—and I am glad to see you here again just a few months later—concerns the geopolitical impact of our failure to renew the Andean Trade Preferences Agreement with respect to Policies.

ment with respect to Bolivia.

We obviously have some tension in some parts of Latin America. You have a new president in Bolivia. What would be the impact with respect to the geopolitical relationship between our country and Bolivia if we do not extend the Andean Trade Preferences Agreement?

Mr. IBERKLEID. With all due respect, Senator, I think this is a question for which it would be difficult for me to provide a satisfactory anser, due to current political sensitivities. In the case of Ametex, without ATPDEA, the futures of our workers and their families will be uncertain. How this trend would affect the large generalities after the large would affect the large

geopolitical situation is, I believe, worth considering.

Senator SALAZAR. Let me just make a comment on the whole question. It just seems to me that, with the trade preferences agreements, as well as the free trade agreements that we have relating to Colombia, Peru, and obviously to the Andean region, that the geopolitical implications are very important to all of us. I mean, it is true not only for Latin America, but to other places around the world.

I have been particularly troubled by what has happened in terms of the relationship between the United States and our sister nations to the south with respect to what seems to be a growing distance. Venezuela is obviously in the lead, but other countries are essentially distancing themselves from the United States of America, and the whole concept and the relationship that we have established economically with Bolivia and other countries is a critical role with respect to the future of that relationship. So I very much appreciate you being here today, and I thank the panelists for their excellent testimony as well.

Mr. IBERKLEID. Thank you very much.

The CHAIRMAN. Thank you very much, Senator.

Dr. Yunus, you won the Nobel Peace Prize, and we are very honored to have you here, as I mentioned. Could you just tell us a little bit about the link between these preference programs and trade on one hand, and peace on the other, and the degree to which it does or does not contribute, in your view? Just expand a little bit on that point.

Dr. Yunus. I have been raising this issue for a long time, that there is a link between poverty and peace. Also, the Nobel Peace Committee has recognized that issue, that poverty is a threat to peace. It is easy, in extreme poverty, for people to get into violence, get into lawlessness, get into terrorism. So, poverty becomes a

breeding ground for terrorism and all kinds of political unrest. So, if you can bring poverty down, if you can help people get out of poverty, the chances of having peace within the society, within

the nation, and globally enhances tremendously.

For example, if we can have access to the U.S. market in Bangladesh, and similarly in Nepal, one thing I can see in a political way, Nepal getting this advantage and having exports to the U.S. increasing, their political unrest probably will be much less because people will be busy competing with each other rather than fighting with each other.

That will also lead to collaboration between Bangladesh and Nepal, which is, again, a very important item for the region for us. We are talking about a community to build up, reduce tension between India, Pakistan, Nepal, Bangladesh, and all those countries.

So this will help us.

If Nepal and Bangladesh want to come closer, India has to get into it because we can negotiate with each other only through India, because there is distance between Nepal and Bangladesh, a small corridor of India. So we have to all work together so that we can use the facility in Bangladesh, port facility, because Nepal is a land-locked country.

So I agree, if we can start helping people to move out of poverty in a business way, in a more sustainable way, then you are really building the platform on which the basis of peace can be built up

within the countries and among the countries.

The CHAIRMAN. I appreciate that.

I would like you all to address another question that some members of Congress have, and that is, why should we continue these preferences? Why should we reward countries that are not our friends or not good actors, if they are not behaving properly? For example, one country might not sufficiently protect intellectual property. Another might not sufficiently protect, in the views of many members of Congress, investment rights. Some say, in South America, Mr. Chavez is making inroads and some countries seem to be cozying up to him, so why in the world would we help those countries?

That is the view of a good many members of Congress. What would you say to those members of Congress if they were sitting here today, any of you? I will start, again, with you, Dr. Yunus. What would you say to them?

Dr. Yunus. I will say there are two ways. You ignore them and move on, you can leave without them. That is no problem. But the

other way is to get linked with them, understand them. Once they see the business interests, things will change. By ignoring them, probably you are encouraging them to become more violent, more aggressive, more hostile.

So business relationships have a cooling effect. People start to understand why this relationship is important. So even in adverse circumstances, a link with business is a good idea to have rather

than to ignore the partners and ignore other people.

The Chairman. Who else wants to address that general ques-

tion? Yes, Mr. Iberkleid?

Mr. IBERKLEID. Mr. Chairman, these programs are the most effective way of helping, directly, companies and businesses and their workers. These programs do not go through the government, so it is not rewarding the government, it is rewarding the people. It is building a sense of business, creating opportunities, creating jobs, creating a linkage to a formal life. I think that this is very impor-

The CHAIRMAN. But again, I will say, why would we reward somebody who is not our friend? That is the basic question that some have.

Mr. IBERKLEID. Sometimes governments are not friends, but companies tend to last more than governments, sir.

The CHAIRMAN. All right.

Anyone else? Ms. Kuhlmann? Yes, they do tend to. [Laughter.] Ms. Kuhlmann. First of all, I would say that, with respect to the eligibility criteria in these programs, they really do work. I was at USTR before my current position and saw firsthand that the threat of losing benefits under one of these programs did encourage countries to put in place better legal protections, on everything from intellectual property to workers' rights. I think that those eligibility criteria should be strengthened and used even more.

I think that, second, sometimes the lack of international cooperation, if you will, is based on a misperception that the international system does not work to everybody's benefit. I think that these programs are tremendous success stories and should be used more and

should be talked about more.

In several of the cases that I cited today, jewelry in India and Thailand, millions of jobs have been created. I think that this just shows that trade liberalization and international trade does work for the poorest members of society. Thank you.

The CHAIRMAN. What conditions would you perhaps look at, per-

haps focus on?

Ms. Kuhlmann. Well, one thing in particular, I think, is protection against discrimination in the workplace. It is something that is particularly important to the lives of women around the world and has been lacking from the eligibility criteria in preference programs and other trade instruments for some time. I know that this was something that was recently discussed last week, so it is something that I think would help these programs as well.

The CHAIRMAN. Well, does anyone else want to address those who say, do not help those who are not our friends? Anybody else

want to address that point before I move on?

Mr. Reinhardt. Yes, Mr. Chairman.

The CHAIRMAN. Go ahead, Mr. Reinhardt.

Mr. REINHARDT. The main case for running our preference systems this way rather than through a reciprocal legally bound arrangement is that we have the flexibility to use trade sanctions for non-economic purposes. That would be the main case for doing it this way rather than another way.

The problem is, because they are not legally bound, this becomes the first resort for U.S. groups that suffer from competition with those imports that we are trying to encourage, to lobby for the removal of these preferences, which undermines the credibility of the promise that they will get access to markets if they do what we would like.

This means that time and time again, we see cases like that of Singapore back in 1986, where the threat of GSP withdrawal was used to leverage additional upgrades in their intellectual property regime, which they agreed to, then we promptly ejected them from the program nonetheless.

Likewise, the labor standards agreement with Cambodia in 2001, where the United States made a commitment to open up our quota on apparel, up to 20 percent increases every year, and really failed to deliver anything more than 7, 8, 9, 10 percent increases per year, despite the important improvements that that country made in its labor standards.

The CHAIRMAN. What is a reasonable period of time within which to extend preferences? One year? Two years? Five years? Permanent? What do you think?

Dr. Yunus. The longer the better.

The CHAIRMAN. I am sorry?

Dr. Yunus. The longer the better.

The CHAIRMAN. The longer the better.

Ms. Broadbent, what do you think?

Dr. Yunus. Because you need investments, you need preparations to make use of it.

The CHAIRMAN. Sure.

Dr. Yunus. You make investments, and suddenly it comes to a close and then you do not want to make investment. So you need to give that leeway.

The CHAIRMAN. Does anyone else want to address the period, the

length of time? Ms. Kuhlmann?

Ms. Kuhlmann. Thank you. I would say permanent would be the best, but whatever the period, it does have to be long enough for the benefits to take hold.

The CHAIRMAN. Well, what do you say to those who say—your point, Mr. Reinhardt—companies take advantage of it? There is no incentive to be more competitive because they are just so used to the benefit. There is no incentive to get off of it, no incentive to grow, to mature, develop. That is the argument. What do you think of that argument?

Ms. Kuhlmann. I think that perhaps there are other ways to add incentives into the system. I think that, as we have seen with other programs like, for example, the apparel business in Africa, the jobs do start to leave as the preferences expire. So, somehow there has to be a way to ensure that the investment that there is and the jobs that are created do last.

Mr. IBERKLEID. I think that competitiveness grows within the country, within countries that have the same preferences. It takes a few years to build the factories—sometimes 4, 5, 6 years—until you see results and you see the whole economy benefitting from it. It might take many more years. In that sense it would be permanent, but that is at the sidelines. But the other answer is, it has to be a long time, a longer time, an acceptable time.

The CHAIRMAN. Are European preferences the same as, richer

than, or more stringent than the U.S.'s?

Dr. Yunus. So far as least-developed countries are concerned, everything but arms are duty-free. So it is a very blanket, open free access to Europe.

The CHAIRMAN. Totally free? So that means they are much more

generous.

Dr. Yunus. Very generous. Very generous. There are no conditions.

The CHAIRMAN. So how does that work for them?

Dr. Yunus. Very well. They have not complained, we have not complained.

The CHAIRMAN. Well, I am sure you have not complained.

Dr. Yunus. One of the reasons Bangladesh has a good growth rate is because we have access to a market like Europe. If we could have free access to the American market, our growth rate would go up.

The CHAIRMAN. So you have much greater access to the European markets. You sell more textiles to Europe, as a consequence?

Dr. Yunus. Yes, indeed. Our growth rate is near about 7 percent in Bangladesh—economic growth.

The CHAIRMAN. Mr. Reinhardt, your view?

Mr. REINHARDT. Thank you, Mr. Chairman. One problem is that these preferences are not secure, in the sense that they can be removed. That creates incentives to invest in areas where these countries lack comparative advantage because they are not durable.

As a result, we see instances like Ms. Kuhlmann pointed out, that when preferences are removed, countries which have invested in areas in which they lack comparative advantage, those industries will wither away. But that is not because the preferences ought to be continued. Rather, it reflects the fact that they are outside of the WTO legally bound system.

We see areas and product lines which are not covered by GSP in the United States actually experience the greatest export growth because they face the proper incentives. Golf club parts is Bangladesh's leading GSP product that is sold in the United States.

From 2000 to 2006, exports of this product dropped by 50 percent, whereas Bangladesh's exports overall to the United States increased by 16 percent over that period in terms of real growth. So the fastest-growing export areas are the ones where these countries do have comparative advantage, which reflects true market incentives, which GSP conceals and distorts.

The CHAIRMAN. What about developing countries' infrastructure capacity to fully utilize existing preference programs? I mean, do developing countries have the infrastructure, do they have the capacity to deal with and administer preferences? Who wants to address that? Dr. Verres?

dress that? Dr. Yunus?

Dr. Yunus. Yes. When Bangladesh became an independent country in 1971, we had zero garment industry, nothing. We had no experience in garments, so we started from zero. Today, this is the mainstay of our economy. The whole industry grew and the economy is growing because of that. Eighty-five percent of our exports earn incomes from the garment industry.

So we have the capacity, we have the technical know-how. It is a question of exploring bigger and bigger markets. So as far as Bangladesh is concerned, technical ability and their marketing ability and maintaining the quality that is demanded in the global market is all there. It is a question of just opening the door.

The CHAIRMAN. I am going to have to run pretty quickly. Mr.

Iberkleid, do you have a statement to make?

Mr. IBERKLEID. In Bolivia, especially in the western part of the country, we see an enormous ability of people for detail work, high quality. We have seen that training people takes not more than 2, 3 months. They are building those plants, big textile operations, and within a year those plants are fully operational. And it is not that expensive. It is not that difficult. Building the textiles, building technology, yes, it takes a little longer.

ing technology, yes, it takes a little longer.

The CHAIRMAN. Well, this has all been very helpful. I apologize for the absence of Senators here. I said a vote would start at 10:30. But welcome to the U.S. Senate: they have now changed it. It just started about 8, 9, 10 minutes ago, so we had more time in which to conduct this hearing than we thought. But other Senators thought we were going to vote right away, so that is why they did

not attend today.

But this has been very helpful. Your full statements are in the record. There will be a lot of follow-up here. Thank you all very, very much for your contribution.

The hearing is adjourned.

[Whereupon, at 10:54 a.m., the hearing was concluded.]

APPENDIX

ADDITIONAL MATERIAL SUBMITTED FOR THE RECORD

Statement of Meredith Broadbent, Assistant U.S. Trade Representative for Industry, Market Access, and Telecommunications

Chairman Baucus, Senator Grassley, and distinguished members of the Committee, I am pleased to participate in today's hearing on U.S. trade preference programs. I am the Assistant U.S. Trade Representative for Industry, Market Access and Telecommunications, and I administer the Generalized System of Preferences (GSP) program which, as you know, covers nearly 4900 products, including agricultural and non-agricultural goods.

At the outset, I would like to thank the Committee for extending the GSP program through December 31, 2008. This was actually the first time that Congress has extended the program without a lapse in its nine extensions since the program was first authorized in 1974. A seamless extension has created greater certainty for developing country producers and exporters, as well as for U.S. importers and businesses. The Administration also agrees with Congress that the purposes of the GSP program are best fulfilled when the benefits provided are targeted to those countries and products that are not yet competitive in the world market. In this regard, we welcomed the competitiveness guidance that Congress added to the GSP statute.

I wanted to say a few words about the origin of the GSP program and how we view its effectiveness today, thirty years later. I will also provide some remarks about other U.S. preference programs, which offer additional benefits to countries in the Caribbean Basin, Andean region and in Africa.

Historical Context for the GSP

Developing countries first put forward the idea of a Generalized System of Preferences, based on the grant of unilateral trade preferences as a form of development assistance, at the United Nations Conference on Trade and Development in 1964. The goal was to improve the ability of developing economies to compete with developed countries within the international trading system, thereby enhancing economic growth and development. In 1968, the United States joined other industrialized countries in supporting the GSP concept. As initially conceived, the key features of the GSP concept included: (1) temporary, unilateral grants of tariff preferences by developed to developing countries; (2) benefits provided to sectors of developing country economies which were not competitive internationally; and (3) safeguard mechanisms to protect domestic industries that were sensitive to import competition from those articles receiving preferential tariff treatment.

In order to implement the GSP concept in 1971, developed countries received a ten-year waiver from their GATT non-discrimination obligation. The GATT "Enabling Clause" made this waiver permanent in 1979.

The Goals of the GSP Program

Authorized by the Trade Act of 1974, the U.S. GSP program was implemented in 1976 for a tenyear period with the goal of promoting economic growth in the developing world. The GSP program is also designed to provide expanded choices to U.S. manufacturers and consumers and to help integrate developing countries into the global trading system.

Congress included competitive need limitations (CNL) in the GSP statute to ensure that the duty-free benefits of the GSP program extend to developing-country exports that are not competitive internationally. The CNLs are ceilings on the GSP benefits for each product and country, and are based on annual product trade from a specific country and the share of total imports of that product. A country will automatically lose its GSP benefits with respect to a product if either the trade cap or import share cap is exceeded in the previous calendar year (and if no waiver is granted).

The GSP program also encourages beneficiaries to: (1) eliminate or reduce significant barriers to trade in goods, services, and investment; (2) afford all workers internationally recognized worker rights; and (3) provide adequate and effective means to secure and enforce property rights, including intellectual property rights.

GSP Program and its Beneficiaries: 1976-1980

Ninety-eight countries and 39 territories comprised the initial beneficiaries of the GSP program. During the GSP program's first five years of operation, developing country beneficiaries were eligible to export to the United States products covered by approximately 2,800 of 7,000 tariff lines. Total U.S. imports under GSP in 1979 were \$6.3 billion, or about three percent of total U.S. imports. At that time, nearly 70 percent of total imports under GSP were from five beneficiaries: Taiwan, Korea, Hong Kong, Brazil, and Mexico.

As early as 1980, a Presidential report to Congress noted that the President's statutory authority would be employed in the future "to withdraw, suspend or limit the application of duty free treatment" in a way that would begin to pare back benefits for those competitive products from the more successful exporters under GSP. This issue of gradually integrating advanced developing countries into a more reciprocal trade relationship within the disciplines of the WTO system is one which we still grapple with today, and one upon which Congress has recently focused its attention.

Since 1980

The GSP program has been renewed and modified nine times since its inception. In 1979, the President was given discretion to grant *de minimis* waivers to products exceeding the 50 percent competitive need limitation (CNL) when imports were less than \$1 million (a figure that increases annually by \$0.5 million). In 1981, by Executive Order, the President authorized USTR to enter into bilateral certification arrangements with interested beneficiaries to grant duty-free treatment to six hand-loomed and folklore textile exports under GSP. Congress first authorized the President to grant waivers to annual CNLs in 1984. In 1996, Congress authorized additional GSP benefits for all "least-developed" beneficiary developing countries. Subsequently, these countries were given the opportunity to export an additional 1,400 products to the United States duty-free.

Over the years, 17 countries have been graduated from the GSP program when their annual per capita gross national income exceeded the statutory limit. In addition, two Presidents have used authority under statute to graduate GSP beneficiaries based on their overall success exporting under the program and in the world trading system. President Reagan graduated Hong Kong, Singapore, South Korea, and Taiwan in 1989, and President Clinton graduated Malaysia in 1997.

In addition, the application of CNLs has resulted in the termination of GSP duty-free benefits for 227 products from countries that have demonstrated their competitiveness in the U.S. market. For example, 63 of Brazil's products have been graduated, followed by 21 for India and 10 for Thailand. Specific imports include several organic chemicals from India, Brazil, and Turkey; plywood from Indonesia and Brazil; carpets from India; monumental building stone from Turkey; and certain motor engines, auto parts and tires from Brazil. These actions underscore the principle enshrined in the GSP program that trade preferences under GSP are to be temporary support for developing countries as they make progress in taking on more reciprocal obligations of the trading system.

Current Status of the GSP Program

Today, 135 developing countries are beneficiaries of duty-free treatment for nearly 4900 articles. U.S. imports under GSP in 2006 were valued at \$32.6 billion, an increase of 22 percent over 2005. Although this is a small percentage in the huge U.S. economy, the GSP program provides duty-free treatment to significant percentages of U.S. imports from individual beneficiary countries, such as 49 percent of U.S. imports from Kazakhstan; 36 percent from Fiji; 30 percent from Samoa; 26 percent from India; and 14 percent from Brazil.

Top non-petroleum GSP suppliers in 2006 were India, Thailand, Brazil, Indonesia, and the Philippines. Top overall imports under GSP were petroleum (eligible for duty-free treatment only from least-developed beneficiaries), gold jewelry, aluminum alloy products, refined copper cathodes, methanol, polyethylene terephthalate (PET), and wiring harnesses for vehicles.

In October 2005, in consultation with Congress, the Administration began a process to evaluate how to increase the use of benefits by countries that are small traders under the GSP program and to examine whether, based on competitiveness, the eligibility of certain GSP beneficiaries or certain U.S. imports from particular countries should be terminated because their receipt of benefits no longer seems to meet the goals of the GSP program. We incorporated into the GSP Annual Review a process to evaluate the potential revocation of current CNL waivers, based on the President's authority to revoke waivers due to changed circumstances and the guidance on competitiveness that Congress added to the GSP statute in December.

The Administration is working to ensure that the opportunities provided by the U.S. GSP program benefit as many countries as possible, and we welcome additional congressional direction on how best to accomplish this. We continue to work to qualify additional countries for GSP benefits. The President recently redesignated Liberia and Ukraine as GSP beneficiaries and East Timor joined the GSP ranks for the first time in 2006.

Further, GSP outreach and capacity-building are a top priority for my office. We provide training on how to use GSP to exporters, producers, and artisans in individual countries and by providing GSP-use analyses to beneficiary governments during bilateral and regional consultations in Washington and abroad.

What are the results of the GSP Program?

The most GSP renewal period, beginning in 2002, resulted in an average 11 percent annual increase in imports under GSP, including from least-developed beneficiaries such as Lesotho and Guyana, whose imports under GSP grew by 64 percent and 85 percent respectively. In contrast, between 1994 and 2001, GSP use dropped 2.2 percent annually, on average. Since the program's inception in 1974, GSP has been renewed nine times, each time after periods of expiration ranging in length from two to fifteen months.

One indication of the GSP program's effectiveness is provided by the public comments we have received during the Overall GSP Review. I will recount a few examples:

- One commenter noted that by saving U.S. spice importers \$1.2 million in duties in 2005, the GSP program has created increased economic opportunities for small spice farmers in India, Brazil, Venezuela, Indonesia, South Africa, Turkey, and the Philippines.
- We also understand that Indonesia is exporting high-quality contact lenses under GSP to the
 United States and the duty savings are being used to invest in the industry's competitiveness.
 As a result, its growth is outpacing that of other foreign contact lens suppliers to the United
 States.
- Turkey has attained a measure of success, against other foreign suppliers, as an exporter of
 bathroom and other faucets. The Turkish industry attributes its GSP-supported competitive
 pricing, in part, to helping establish a country brand with a reputation for good quality at an
 affordable price.

U.S. retailers have noted that they import products from GSP-eligible countries not only because the savings keep prices low and competitive, but also because GSP provides them with the opportunity to spread product sourcing across a number of GSP countries. This also allows several beneficiaries to benefit from production of a single product. GSP also ensures that U.S. companies have access to intermediary products from beneficiary countries on generally the same terms that are available to competitors in other developed countries that grant them preferential status. At the same time, commenters have maintained that country eligibility in the GSP program nurtures a set of conditions that is advantageous to U.S. exporters as well as to beneficiary countries.

The GSP program has helped influence positive developments in many areas of the U.S. trade agenda with developing countries. GSP benefits have been an incentive to improve worker rights in beneficiary countries including Swaziland, Uganda, and Liberia. Similarly, increased protection and enforcement of intellectual property rights have occurred in Ukraine, India, and Kazakhstan.

Statutory allowance for cumulation of inputs under GSP's rules of origin has also been advantageous. Three television manufacturers -- one in the United States and two located in Thailand -- use the opportunity to pool inputs within the ASEAN region to meet GSP rules of origin. The companies noted that the "arrangement has the effect of stimulating the economies of all countries that are able to be in the supply chain for the production of complete television sets."

While GSP's primary objective was not to grant cost savings to U.S. industry, the U.S. Chamber of Commerce reported that GSP imports keep U.S. manufacturers and their suppliers competitive. In 2005, 75 percent of U.S. imports entering duty-free under GSP were raw materials, components, or equipment used by U.S. companies to manufacture goods either for domestic consumption or export. The Chamber also found that GSP is particularly important to U.S. small businesses, many of which rely on the program's duty savings to compete with much larger companies.

Other U.S. Trade Preference Programs

Over the past thirty years, the United States has enacted other trade preference programs targeting specific regions of the world for deeper, more generous benefits, including benefits for textile and apparel imports which have always been statutorily excluded under GSP. These regional programs were built on the basic structure of the GSP program: the Caribbean Basin Economic Recovery Act (CBERA) in 1983; the Andean Trade Preference Act (ATPA) in 1991; and the African Growth and Opportunity Act (AGOA) in 2000.

The trade programs known collectively as the Caribbean Basin Initiative (CBI) remain a vital element in the United States' economic relations with its neighbors in Central America and the Caribbean. The CBI is intended to facilitate the economic development and export diversification of the Caribbean Basin economies. Initially launched through CBERA, and substantially expanded in 2000 through the U.S.-Caribbean Basin Trade Partnership Act (CBTPA), the CBI currently provides 20 beneficiary countries with duty-free access to the U.S. market for most goods.

The Andean Trade Preference Act program was enacted to provide sustainable economic alternatives to drug-crop production in Bolivia, Colombia, Ecuador, and Peru. Subsequently amended by the Andean Trade Promotion and Drug Eradication Act (ATPDEA), the program has succeeded in creating significant trade opportunities for the countries of this region. Some of the countries now want to build upon this success by moving to a free trade relationship, defined by permanent, reciprocal, and binding trade obligations that offer significant new opportunities for U.S. exporters. Peru and Colombia signed comprehensive free trade agreements with the United States in April 2006 and November 2006 respectively. These agreements contain the rules and incentives that will spur job growth, attract new investment, strengthen the rule of law, and bolster the democratic and economic reforms that have been undertaken by the leaders of Peru and Colombia in recent years.

The African Growth and Opportunity Act provides duty-free access for virtually all products exported to the United States by the 38 sub-Saharan African countries and greater duty free access for apparel and certain textile products for 26 lesser developed AGOA beneficiaries that have implemented procedures to prevent illegal trans-shipment. U.S. imports from sub-Saharan African countries under AGOA (including its GSP provisions) totaled \$44.2 billion in 2006, up 16 percent over 2005 – largely due to oil. Non-oil AGOA imports totaled \$3.2 billion in 2006, an increase of seven percent over the previous year. Several sectors experienced significant increases: transportation equipment; agricultural products (fruits, nuts, prepared vegetables and cut flowers), machinery products, and footwear.

The Administration is strongly committed to the goal of promoting economic growth in the developing world and, most importantly, in its poorest regions. U.S. preference programs are an important part of that effort.

This concludes my remarks. Thank you for the opportunity to testify before you, and I look forward to your questions.

Testimony of Marcos Iberkleid, Executive Director Ametex La Paz, Bolivia

Senate Committee on Finance May 16, 2007

Mr. Chairman and Members of the Senate Committee on Finance, thank you very much for the opportunity to be here today. It is a privilege to testify before you and to describe the very real and tangible effects that trade preferences have had on my company and on my country, Bolivia.

I have the honor of presiding over Ametex, a vertically integrated apparel manufacturing company based in La Paz. When the company was founded in 1965, we employed fewer than 200 workers, generated total annual sales of less than \$1.5 million, and managed our operations using technology from the 1930s. We spent the first 20 years of our history providing to the local market. In those days, competitiveness was based on a strictly protected market from imported products. Sales, to a large degree, depended on government acquisitions. Workers had tenure, but labor conditions were inadequate due to a lack of economic resources. Labor and management relations were paternalistic at best and frustrating in terms of results.

In the mid-1980s, our lives changed. Devastating hyperinflation in Bolivia led, in 1986, to the complete disappearance of Ametex's local market. As a matter of survival, we decided to seek a foreign market, which we soon found in the U.S. and which resulted in modest revenues of \$1.2 million. Then, in 1991, with the enactment of the Andean Trade Preference Act (ATPA) and followed in 2002 by the Andean Trade Promotion and Drug Eradication Act (ATPDEA), the economic landscaped changed in such a way that it is nearly impossible to overstate its effect.

With sustained yearly growth rates of 30% since ATPDEA's enactment, Ametex is now able to export 85% of our total annual production, with 90% of our 10 million garments going directly to or through the United States. Because of ATPDEA, we have built a company that achieved sales of \$50 million dollars in 2006 and employs—until a few months ago—4,500 people, making it Bolivia's largest private sector employer.

The jobs we provide, as our workers can attest, are unique. Ametex pays its workers three times the national minimum wage. We have five in-house unions, two representatives of which have accompanied me here today. Our working standards are in full compliance with human rights and fair labor practices, as certified by the World Responsible Apparel Production (WRAP) organization, which monitors and certifies compliance with internationally-recognized standards for manufacturing practices.

The 4,500 jobs we provide—which owe their very existence to ATPDEA—have created real opportunities for working people in an economy where alternatives to the informal, or worse, illegal markets, are increasingly scarce. In Bolivia, which is now facing the

very real problem of its skilled workers increasingly choosing to emigrate to Brazil, Argentina, or Spain, the existence of good-paying, skilled, and sustainable jobs—like the ones provided by Ametex—has become an all-too-visible rarity.

I am also joined here today by eight business leaders representing the hundreds of companies that have been built in Bolivia since the inception of ATPDEA and who are part of the miracle of being proud suppliers to United States, the most exquisite and demanding market in the world. They add their voice to mine as I speak before you today.

While our success, like that of our workers, can be accurately attributed to the energy we bring to our work, without ATPDEA, none of this would have been possible. In this regard, we extend our deep appreciation and gratitude to the Government of the United States of America. But make no mistake, ATPDEA is no handout. Rather, Andean trade preferences bring out the best of what we, as Bolivians, know we are capable. Trade preferences enable the entrepreneurial spirit to spring forth in Bolivia, a country where private enterprise is continuously under attack. Trade preferences give growing businesses the opportunity to reach their potential and have led to the employment of hundreds of thousands of people in the Andean region.

In Bolivia's "survival economy" where at least 70% of the jobs are in the informal sector, Ametex stands as an example of how an export-oriented company—employing formal business practices and in strict compliance with the law—can achieve sustained success and continue to grow, while providing livelihoods and hope for the futures of thousands of Bolivian workers and their families.

Unfortunately, this is where our story takes a dramatic turn—and that turn is for the worse. It is clear that ATPDEA has been an economically stabilizing force in the region, having contributed to the expansion of the private sector as well as creating thousands of good paying, high quality jobs. Yet, this very stability is threatened today by ATPDEA's impending expiration on June 30, 2007.

It is for this reason—and this reason alone—that we have traveled here to be with you today. Since January of this year, as each successive day counts down towards ATPDEA's expiration, Ametex has been forced—against our wishes—to lay off hundreds of workers because our U.S. buyers are canceling orders—30% in just the last couple of months and we have been unable to secure any new buyers! These buyers are canceling orders not because our products are inferior but because they fear that ATPDEA will not be renewed. The lack of clear intention on the part of the U.S. Congress has forced our buyers to seek other suppliers in order to remain competitive and secure stable sources for their production.

What is clear is that without the security that ATPDEA brings to the business cycle, Ametex—and other businesses—will not survive. If Ametex disappears, so do the livelihoods of 4,500 people, which are disappearing each day so long as the uncertainty of renewal remains. Today, while we have the privilege of debating the merits of trade

preferences, the lives and hopes of 4,500 people and their families are not the only thing that hangs in the balance. The future of my country, Bolivia—some would also say—hangs in the balance between opposing ideologies and visions for its future. From our perspective, renewal of ATDPEA sends a strong signal that the U.S. is committed to helping provide opportunities for economic—and, by extension—democratic development in Bolivia.

Today, we—as owners and as workers—respectfully ask that the honorable members of the Senate Committee on Finance consider the merits of our case and renew trade preferences for Bolivia.

SINDICATO DE TRABAJADORES

"HILASA"

Fundado el 16 de Enero de 2004

Afiliado a la F.D.T.F.L.P.

R.S. 222689

El Alto - Bolivia

La Paz, May 10th, 2007

The Honorable Max Baucus United States Senate Washington, DC 20510

Dear Mr. Chairman,

We turn to your authority because we feel that in our country we have been abandoned in the struggle for maintaining our jobs.

We conform a group of workers that, in some cases, joined Ametex more than twenty years ago. When we arrived to the company, most of us did not know a thing about the processes of spinning, knitting, dying, or sewing, and everything we now know, we have learned in our factories. We have learned to utilize our mind and our hands to make more and better products each time, and to compete in any part of the world.

We come from marginal neighborhoods in which, in many cases, we settled with our parents after arriving from the countryside or the mines. Some of us have returned to Bolivia after working and being exploited for many years in neighboring countries like Argentina or Brazil, in a sort of "labor exile".

When we entered our factory the first day of work, we arrived with illusions and with only enough money to return home; after some time, we have housing, food, means of transportation, social security, education for our children and retirement benefits.

We have found that the company provides us a worthy/decent job through which we were able to grow as workers within adequate industrial safety conditions, with a set of benefits beyond the legal requirements, and in a factory that has become an example of social responsibility in our country. Few enterprises in Bolivia offer the possibilities of having a stable job within a positive social framework, a labor union that acts along the same lines as the company executives and where the access to our main authorities is permanently open to dialogue and frank discussion.

That is why we want to keep working until the total exhaustion of our energies and until our children take our place in a trade that represents a profession to us and in a company that has become our home.

SINDICATO DE TRABAJADORES

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R.S. 222689

El Alto - Bolivia

We are not politicians, we are just fathers and mothers that live and work for the sake of the health, the education and the future of our children. The colors that we know are not those of political parties, but those of the garments that we get to manufacture. "The left" or "the right" that we know are only those of our hands, with which we make products of the highest quality everyday.

However, nowadays the fear invades us, and the terrifying possibility of having to emigrate in order to find work begins to prowl once again.

Bolivia is a country made of honest and hard-working people, and we want to keep on living and working here in order for our children to grow here, as well; we do not want to keep on exporting qualified labor force to Brazil, Argentina and, recently and massively, to Spain.

Our dreams are like yours; they imply fighting for having a great Nation with freedom and opportunity; freedom to live and opportunity to work.

If today you have the opportunity to see, touch or wear any of the garments that we manufacture, do not forget that behind every stitching lies the hope of more than 4,000 workers -in this company- who expect not to be abandoned in our dream of having better livelihoods by working in an honest and way.

This is the reason why we turn to you in order to formally request that the Honorable Congress of your country further extends the ATPDEA for Bolivia; this would be an achievement that will positively affect the maintenance of more than 20,000 jobs in the textile industry and in the income of more than 100,000 people, including the families of every one of our workers.

For us, the maintenance of the current tariff/importing conditions is fundamental, otherwise, the survival of our company and of many others will be impossible. This is so because our regional competitors do not pay those tariffs and because it is well known that work and life conditions in the East are not enough to live in Bolivia.

We want to keep on working for the well-being of our country and our families; we want to keep on showing to the world that we can compete against any country in an industry as demanding as that of fashion. This will allow us to keep on exporting the fruit of our hands (work) and thus we will be able to stop exporting Bolivian citizens.

SINDICATO DE TRABAJADORES "HHASA" Fundado el 16 de Enero de 2004 Afiliado a la E.D.T.F.L.P. R.S. 222689 El Alto – Bolivia

The Honorable Max Baucus United States Senate Washington DC 20510

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SINDICATO DE TRABAJADORES . "HILLASA" Fundado el 16 de Enero de 2004 Afiliado a la F.D. U.F.L.P. R.S. 222689 El Alto – Bolivia

The Honorable Max Ballous United States Senate Washington, DC 20510

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SINDICATO DE TRABAJADORES "HILASA" Fundado el 16 de Enero de 2004 Affliado a la F.D.T.F.L.P. R.S. 222689 El Alto – Bolivia

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Sindicato de Trabajadores Matex S.A.

FUNDADO EL 28 DE ENERO DE 2004 Afiliada a la F.D.T.F.L.P. Resolución Ministerial No.091/04 Calle Yanacahi No. 1489 - Villa Fátima - Telf.: 2-219595 La Paz - Bolivía

La Paz, May 10th, 2007

The Honorable Max Baucus United States Senate Washington, DC 20510

Dear Mr. Chairman,

We turn to your authority because we feel that in our country we have been abandoned in the struggle for maintaining our jobs.

We conform a group of workers that, in some cases, joined Ametex more than twenty years ago. When we arrived to the company, most of us did not know a thing about the processes of spinning, knitting, dying, or sewing, and everything we now know, we have learned in our factories. We have learned to utilize our mind and our hands to make more and better products each time, and to compete in any part of the world.

We come from marginal neighborhoods in which, in many cases, we settled with our parents after arriving from the countryside or the mines. Some of us have returned to Bolivia after working and being exploited for many years in neighboring countries like Argentina or Brazil, in a sort of "labor exile".

When we entered our factory the first day of work, we arrived with illusions and with only enough money to return home; after some time, we have housing, food, means of transportation, social security, education for our children and retirement benefits.

We have found that the company provides us a worthy/decent job through which we were able to grow as workers within adequate industrial safety conditions, with a set of benefits beyond the legal requirements, and in a factory that has become an example of social responsibility in our country. Few enterprises in Bolivia offer the possibilities of having a stable job within a positive social framework, a labor union that acts along the same lines as the company executives and where the access to our main authorities is permanently open to dialogue and frank discussion.

That is why we want to keep working until the total exhaustion of our energies and until our children take our place in a trade that represents a profession to us and in a company that has become our home.

We are not politicians, we are just fathers and mothers that live and work for the sake of the health, the education and the future of our children. The colors that we know are not those of political parties, but those of the garments that we get to manufacture. "The left" or "the right" that we know are only those of our hands, with which we make products of the highest quality everyday.

However, nowadays the fear invades us, and the terrifying possibility of having to emigrate in order to find work begins to prowl once again.



Sindicato de Trabajadores Matex S.A.

FUNDADO EL 28 DE ENERO DE 2004 Afiliada a la F.D.T.F.L.P. Resolución Ministerial No.091/04 Calle Yanacahi No. 1489 - Villa Fátima - Telf.: 2-219595 La Paz - Bolivia

Bolivia is a country made of honest and hard-working people, and we want to keep on living and working here in order for our children to grow here, as well; we do not want to keep on exporting qualified labor force to Brazil, Argentina and, recently and massively, to Spain.

Our dreams are like yours; they imply fighting for having a great Nation with freedom and opportunity; freedom to live and opportunity to work.

If today you have the opportunity to see, touch or wear any of the garments that we manufacture, do not forget that behind every stitching lies the hope of more than 4.000 workers -in this company- who expect not to be abandoned in our dream of having better livelihoods by working in an honest and way.

This is the reason why we turn to you in order to formally request that the Honorable Congress of your country further extends the ATPDEA for Bolivia; this would be an achievement that will positively affect the maintenance of more than 20,000 jobs in the textile industry and in the income of more than 100,000 people, including the families of every one of our workers.

For us, the maintenance of the current tariff/importing conditions is fundamental, otherwise, the survival of our company and of many others will be impossible. This is so because our regional competitors do not pay those tariffs and because it is well known that work and life conditions in the East are not enough to live in Bolivia.

We want to keep on working for the well-being of our country and our families; we want to keep on showing to the world that we can compete against any country in an industry as demanding as that of fashion. This will allow us to keep on exporting the fruit of our hands (work) and thus we will be able to stop exporting Bolivian citizens.



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| 6107 | СНАМВІ САСНАСА | MARGARITA | CISSAM | 4779766 | Oma D |
| 9272 | MAMANITIMACHI | MARLENY | (1888.31 | 6845601 | 200XS |
| 9456 | RODRIGUEZ CARDENAS | LIBERTAD | CINSAM | 6088556 | perfey. |
| 9057 | CHOQUE CUSIPUMA | MATILDE | CINSAM | 5540150 | 75.00 |
| 6209 | REYES ORTIZ PERALTA | MARIELA | CISSAM | 4282483 | Alus Ezr |
| 7761 | CARLO GUTIERREZ | JULIA | CINSAM | 4743104 | |
| 4747 | CONDORI QUISPL | CLLIA | CISSAM | 6115272 | 1 for () |
| 6131 | QUENTA QUISPE | CARMEN ROSA | CINSAM | 6724428 | City Ball |
| 5199 | MAGNE PACHAGUAYA | LUCY JUANA | C-1884-M | 4301718 | (4 mfmf o |
| 6374 | ZALLESTLORES | MARIA RENEL | CINSVM | 3477704 | myzemecz |
| 8292 | TORREZ VILLOA | REBEGA | CINSAM | 3327448 | |
| 4994 | PATZIPATTY | CELESTINA CLI ERINA | CISSAM | 4316687 | 1 |
| 7956 | MAMANI QUISPE | FFI ICIDAD | C488AM | 2449034 | thing |
| 6439 | SAI INAS HERRERA | VICTORIA | CANSAM | 4253252 | Rasent . |
| 8785 | PALOMINO DURAN | LRIKA | CINSTI | 5949820 | Falaurico) |
| 9059 | LLANOS CANDIA | ANGELA BEATRIZ | (1 > > > 1) | 4794209 | A |
| 9270 | VILLAZANTI, CHIRA | MARISOL | CINSAM | 6975731 | An vegral |
| 6986 | QUISPE ALVAREZ | ROSARIO ESTHER | C-1853 M | 4/82438 | 10 |
| 2318 | CARLO HUANCA | ADFLA ISABEL | (-1754-11 | 4887382 | 144 |

| | | | | | . 11 |
|-------|--------------------|-------------------|-----------|---------|--|
| 5527 | TARQUI TANCARA | LUCILA | C-INSA M | 4846079 | 1.0 |
| 9286 | RAMOS MAMANI | SANTIAGO | CASCII | 6088532 | (June) |
| 9405 | MAMANI ADUVIRI | ALEX | CANSCII | 7049702 | |
| 5045 | ARUQUIPA FLORES | OMIXAM | CINSCH | 2649010 | page of the second seco |
| 9446 | HILARION TICONA | DIETER DAVID | CINSCIL | 6796182 | |
| 9300 | RODRIGUEZ FLORES | JUAN CARLOS | C-INSC II | 6816656 | |
| 9027 | MIEMCZYK ARUQUIPA | REINHARDT WADYSLA | CINSCIL | 4749089 | ST-1 |
| 3485 | AQUINO LIMACHI | CESAR ALBERTO | CINSCIL | 4862764 | indas D |
| 8862 | CONDE VILLEGAS | ARMANDO | CINSCH | 6991316 | The w |
| 8479 | QUISPE DE CORONEL | EUGENIA TEOFILA | C4NSC M | 4269041 | Ext a C |
| 9051 | CRUZ SUCASEYERI | FLORA | CINSCM | 4895103 | |
| 7082 | DURAN MARTINEZ | BERNA JACQUELINE | C-INSC M | 6097923 | hing Ling |
| 9042 | MOLLINEDO TERRAZAS | HILDA | CESCAL | 2606972 | 1124 |
| 5713 | SANTALLA QUISPE | BEATRIZ | CASC M | 4875992 | - Leve hour |
| 8294 | CRUZ ARUQUIPA | GUADALUPE LETICIA | CHNSCM | 4271164 | Stocker |
| 9041 | ARUQUIPA ARGANI | MONICA | CINSUM | 4985386 | |
| 9029 | ZAMORANO SAENZ . | NORA FAVIANA | CINSCAL | 6321938 | |
| 8295 | URUCHI MIRANDA | SUSANA | CINSUM | 4922274 | Int this ? |
| 9285 | OLIVERA | FAIME | CANSC VI | 5949550 | 145 J |
| 9062 | QUISPE ALVAREZ | INES ANGELA | CINSCAL | 4887024 | Mile |
| 4867 | COCHI GONZALES | LINA IRENE | C-INSC M | 5973357 | Junitea |
| 7874 | MARCA MAMANI | FILOMENA | CINSCM | 6194453 | Fullet 1 |
| 8478 | VILLARREAL SUCA | LIDIA | CINSUM | 4821752 | Just Thomas 15 |
| 2157_ | TICONA ALARCON | MARIA DEL PILAR | (-1880 M | 3425479 | "Y H FOTE |
| 6109 | CHOQUE PARI | OBIDIA | CASCM | 4882746 | COMP |
| 6813 | FLORES MAMANI | ZONIA | CINSUM | 4815388 | The Land |
| 9179 | ILARI MAMANI | VERONICA | CANSC M | 6953616 | Cherry 12 |
| 6888 | HUANCA QUISPE | YOLA | CANSON | 4766512 | 144 |
| 7962 | RAMOS COI QUE | MAGDALENA MELISA | CINSCM | 4921668 | With talot |
| 9441 | ORTIZ VARGAS | YJATAN | CANSCAI | 6842920 | Suthill |
| 8546 | QUISPI MAMANI | ROSA | C-INSC M | 4787302 | |
| 8299 | SOTO QUISPE | JAITE | CINSCAL | 4827053 | Judi Sid |
| 6571 | CONDORENO VILLALOF | MARIA MAGUALENA | C188CM | 4338615 | 1: |

| | The second distribution of the second | protessassing | grantonia anti- | | |
|------|--|--------------------|-----------------|---------|----------------|
| 6168 | NINA MAMANI | MARIA LUISA | Cansen | 6125354 | 4/14 |
| 9034 | QUIROZ CORDOVA | DEBORA | CISCA | 6951008 | 10000 |
| 8305 | CHARCA MAMANI | MARIA MAGDALENA | CINSCM | 4951780 | 177 - 6 |
| 8721 | SOTO QUISPE | CARMEN | CINSC M | 6193912 | Crif (|
| 9048 | MACHICADO DELGADO | SULEMA SOLEDAD | CISSC VI | 6457709 | 474 |
| 9146 | ALABE ESCARZA | GENARA | C-INSC M | 6830926 | Cistle ! |
| 7905 | PALMA ACUÑA | BETTY | CINSCAL | 4927046 | Block |
| 8985 | TURPO CORDERO | MARIBEL | C4SSC M | 6894474 | refuture |
| 8840 | FLORES RODRIGUEZ | FILOMENA | CINSCM | 3486706 | 1 last flow R. |
| 8838 | LAGUNA ALANOCA | LILOMENA | CINSCM | 6113637 | 1 4 |
| 5352 | ALVAREZ ANGULO | NOHORMA | CINSUM | 4926319 | Jaca a. f. |
| 8844 | MAY IA BLANCO | ROSALIA | CINSCAL | 4965872 | 14-1-14 |
| 4347 | GONZALES QUISPE | FELIZA ROSMERY | C INSC M | 4916266 | Buylo a |
| 4748 | CIRILO MERILES | JIMI:NA | CINSUPAM | 6002727 | July 1 |
| 1895 | CAMACHO ROBLES | NELSON VICTOR | C INSUPB II | 4754245 | |
| 4834 | MAMANI FLORES | MARIA DEL CARMEN | CINSI PR M | 6094032 | Muc Xt. |
| 3072 | CHOQUE RAMOS | REMEDIOS | C INSUPB M | 4847495 | Dw. Ch |
| 3684 | CHIRI HUANCA | FELIX | C 1.01 \ 11 | 4921843 | 7 7 |
| 2337 | TICONA CARRILLO | JUAN CARLOS ANDRES | 10011 | 4827644 | |
| 4061 | SAAVEDRA QUISPE | REYNALDO | CIMIXII | 2481993 | P.S. |
| 6834 | ARUQUIPA VILLAREAL | AURELIO | CIMAII | 6032204 | A |
| 3859 | BECERRA ROCA | JAVIER | CLOUVE | 6123546 | AUN JOS |
| 6078 | MENDOZA PAREDES | TIMME | C 1.91 V H | 6000581 | from my fing |
| 6130 | MOLLERICONA CHOQU | LOWIN | COUNT | 5977123 | ame vill |
| 6030 | HUANCA HUANCA | RENE | CIMAII | 4374060 | Muly No |
| 3520 | MAMANI MARQUEZ | JESUS | C-101 (11 - | 4892288 | 14/1 |
| 6175 | GUZMAN MAMANI | HARRY ENRIQUE | C 1.01 \ 11 | 4912082 | 100 de |
| 2306 | MAMANI APAZA | OLGA | CIONA | 4975895 | 430 |
| 2246 | QUISPE PILLO | VICTORIA | C LOLA M | 4803991 | WHELL. |
| 4369 | MAMANIZUASO | ROSMFRY | C-101 v VI | 4771525 | 74329 |
| 6196 | CANAVIRI CHOQUEHUA | VIRGINIA MARTHA | C 1.01 A M | 6094697 | (a) fall 2 |
| 2036 | LLUSCO MURILLO | CLLIA | CIUIAM | 4766186 | Authore 70 |
| 4975 | CONDE AVIRCATA | ESTEBAN | C-181811 | 4917152 | Tut full- |

| | | | | | ~ 22. |
|------|-------------------|-------------------|--------------|------------|--|
| 6193 | JUSTO VALERIANO | CARLOS FELIX | C 1.01B H | 2430231 | A Tough |
| 2614 | QUISPE MAMANI | CELESTINO | CLOIBIL | 2242605 | State |
| 7966 | IGNACIO NINA | EDWIN | CL01BH | 5960249 | Suffin Park |
| 8798 | SALCEDO QUISPE | WILFREDO | C-1.01B H | 6945983 | |
| 3756 | ALVAREZ TITO | EDUARDO | CIOIBII | 3492756 | Carlo TI |
| 4136 | BLANCO QUISPE | ADFLA | C-101B VI | 4776394 | Stup |
| 2740 | CONDORI CUNO | OTILIA HORTENCIA | CIBHEN | 3365103 | Policya |
| 2749 | LUJAN GUTIERREZ | TEODORA | CHOIBM | 4851788 | 26/100 |
| 2450 | ARCANI TUCO | JUANA EPIFANIA | C4.01B 34 | 4930424 | Grant du & |
| 5377 | MANZANEDA MAYTA | ARMINDA | C LOIB M | 6085172 | Abilal |
| 5876 | ESCOBAR APANQUI | ALEJANDRA AMALIA | C 101B VI | 6124778 | Description of the second |
| 4905 | GUZMAN PONCE | MARTHA | CLUBM | 4957386 | (6.0/4) |
| 6312 | QUISPE APAZA | JUAN CARLOS | C-1.01C H | 6722982 | |
| 4078 | MANSMITH MAMANI | GUILLERMO | (1.01(11 | 5945675 | 5-4/ |
| 2950 | MENDEZ TINCUTA | PEDRO ROI ANDO | CLOICIL | 5971592 | 144 FC |
| 5184 | CONRRADY MUNOZ | MIGUFL ANGLL | CIMCH | 4811187 | My uful |
| 2052 | NAVIA TINTAYA | JULIO | C-101C11 | 3496765 | Topuffs |
| 6776 | MARTINEZ TORREZ | JOSE VLADIMIR | (1416-11 | 4293777 | Att to |
| 5386 | TICONA MACIAS | GLRMAN | CIGICH | 5953751 | flefall. |
| 4133 | PAXIMAMANI | JULIA | Clare vi | 4841847 | Il-la |
| 7381 | BOTHELO MUNOZ | BERNARDA CRISTINA | CLOICM | 4293642 | BDU. |
| 8759 | MAMANIZEBALLOS | GLORIA | C-LOIC VI | 7031749 | Luchen |
| 2679 | FLORES FLORES | FELIPA | CIMEM | 4987529 | 14 |
| 4082 | CORTEZ ARGANDONA | LOURDES GLADIS | C-I til C 71 | 4762028 | Mut ul |
| 3874 | BUENO BOLO | LIDIA LORENZA | C LHIC VI | 4769612 | - Stall |
| 2226 | CONDORI MAMANI | ALBERTINA | Clurcat | 2006070878 | Spel J. |
| 2775 | CALLE CHINO | MARIA BEATRIZ | ClotCM | 4852540 | 134 600 84 |
| 7076 | ALVAREZ ARUQUIPA | DAVID DILFO | (1000) | 6027502 | · |
| 2836 | CORINA RUA | BERNARDO | CIMBH | 6796148 | Commission of the Commission o |
| 5668 | QUISPE QUISPE | FELIX | Clothi | 5961721 | Wall Manager and the same of t |
| 5657 | MAYTA RAMOS | οιαινο | C 1 01D H | 4962024 | The state of the s |
| 6206 | TINTAYA CHOQUE | LUIS FERNANDO | (1.011) 11 | 5948877 | Bit Tes |
| 5388 | MACHACA GUACHALLA | OSCAR RUBEN | Camon 1 | 3496820 | 111 m |

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|--------|--|---|-------------|---------|--|
| 4541 N | ATYAM INAMAN | ARTURO | C-1.01D H | 4281924 | 4 |
| 7826 | CORTEZ TICONA | CEFERINA SINTIA | C-1.01D-M | 4292987 | 1 John |
| 6518 | SIRPA MAMANI | PATRICIA TANIA | C 1,01D M | 4877831 | |
| 3633 | CHIPANA RAMOS | FABIANA | C-1.01D M | 4932921 | Eduto - |
| 3578 | TARQUINO CACHI | DARIA CARLOTA | C 1.01D M | 4987552 | Jacobs - |
| 6301 F | PATANA SURCO | LIDIA MARTHA | (1.01D M | 4257334 | Ju Trus |
| 6698 | MARIN CRUZ | VALERIA | C 1010 M | 4952566 | |
| 6573 | CHAMBI CONDE | BERNALDA | C-1.01D M | 4963550 | |
| 3148 | GONZALES ALVAREZ | VICTOR VICENTE | CLOIFIL | 6009180 | |
| 8422 | QUISPE ALCON | JULIO | C-1.011: 11 | 4912444 | |
| 5048 | QUISPE QUISPF | JAIME | C-1.011- H | 6137726 | |
| 6575 | QUISBERT LIMACHI | JUAN CARLOS | C LOTE 11 | 5993511 | |
| 2013 | CLARES CHACHAHUAY | HUMBERTO DAVID | C 101E1I | 5964650 | |
| 7083 | LORES VILLAFAN | TITO RUBEN | C-1.011 11 | 4745203 | |
| 5764 | LAQUITA OSCO | RODOLFO | (1.011 11 | 6031980 | - VI NOVETTA PARKA MANAGEMENT TO ST |
| 6860 | PANCA PEREZ | JOSE MANUEL | C-101E11 | 2710750 | passable or In Salah distribute of congress graphings radio |
| 4375 | BURGOA AGUIRRE | YAQUELINE KARLA | C LOTE M | 4842581 | The state of the s |
| 6151 L | JMA CHAMBI | JULIA MARIA | C-1.011; M | 4758479 | THE PARTY OF THE P |
| 4613 | LORES MAMANI | VIVIANA LUZ PACESA | (+1,011-M | 2552445 | |
| 2764 | TARQUI TUCO | ISABEL | C-1.01F, VI | 4816567 | T TOTAL SECTION SECTIO |
| 2905 | MAMANI SUYO | CLAUDIA ANDREA | C-L01E-M | 5967715 | TO THE INVESTMENT OF THE PROPERTY OF THE PROPE |
| 2560 | CRUZ APAZA | JESUSA | (-1.011/31 | 2707599 | AMORPOS C Anthroposomo d a la l |
| 2986 | NINA | HLENA | CIOH M | 6086041 | 1.0 |
| 3828 | VAMANI ORTIZ | SUSANA MARY | CLOTEM | 4370476 | . / 7/ 5 |
| 3347 | LORES ARISMENDI | LUIS MARIANO | C-1611 H | 5995953 | Jacob S. |
| 6926 | MARU CUSI | ROGER CHARLIF | C-F01F11 | 6088612 | March . |
| 5034 F | RODRIGUEZ QUISPE | CHICHI GROVER | C-1011 11 | 6026230 | Muster = |
| 4247 C | QUISPE ESCOBAR | MIGUEL | C 1011-11 | 6110289 | 1.4.DL 0 |
| 4882 | NIAGA CHAMBI | GERMAN | C-1.91F-H | 5980130 | Mi Juf |
| 4590 | CHUQUIMIA CONDOR! | JOSE | C 1.011-11 | 4891726 | DANG. |
| 2878 | QUISPE DE LA CRUZ | SEFERINO AGUSTIN | C-L01E II | 2681026 | 460 |
| 6487 | CONDORI NINA | ANGELA LIDIA | CIBILNE | 5950183 | 1100 |
| 2077 5 | SANCHEZ SILLO | VICTORIA ROSA | C-1.01F M | 2542596 | 225/70 |
| | To contribute the second section of the sec | Commence of the second | I manuser. | | - Cherry |

| 2846 | TICONA DE VARGAS | MARTHA | CIMI M | 2625977 | Ellel Voye |
|------|--------------------|----------------|-------------|-----------|--|
| 2210 | ALVAREZ PARRAGA | ALEJANDRA | CLODEN | 4836986 | Cin Carl |
| 7022 | MACHACA PARISACA | VITALIA | C-1 01 F M | 4264863 | a fight () |
| 1346 | MAMANI ARANDA | JORGE TEODORO | € 1.016 13 | 2681734 | |
| 2934 | QUISPE MAMANI | FREDDY | C-1.01G-11 | 3397841 | THE ABOVE THE NAME OF THE OWN PROPERTY. |
| 3419 | CORIMACHACA | ROBERTO | C-1 01C, 11 | 4970269 | |
| 2726 | CONDORI VILLCA | EDGAR | (-1.016.11 | 6012834 | TOTAL CONTRACTOR CONTR |
| 5107 | QUISPE RAMOS | ANGEL 1110 | C 1.016 11 | 3344164 | |
| 4571 | HUALLPA MAMANI | BASII IO | CERGI | 4806062 | 1 |
| 5061 | MITA CHOQUE | ERANZ JOHNNY | (1916, 11 | 4781633 | |
| 1883 | GUSMAN LOPEZ | ANTONIO | C-1 91C. 11 | 4907780 | |
| 3810 | CONDORI MARCOCHAP | JUAN ALEJANDRO | C L01G H | 4291357 | |
| 3761 | LLORES MAMANI | YOLANDA | C 1916, 31 | 2599091 | |
| 5991 | CHAMBI QUISPE | MERCLOFS | (-1.016, VI | 5942906 | |
| 2584 | CHOQUE MAMANI | MARCELA | C 101G M | 3353736 | |
| 2028 | ILARI MAMANI | ANAUL | C4916-M | 4790237 | |
| 2328 | QUISPE MAMANI | BENEDICTA | C4.016 M | 2570084 | |
| 5108 | I MACHI SALAZAR | GLADYS SILVIA | CIMEN | 4883154 | |
| 8349 | CRUZ AYCA | MIGUEL | CIMILII | 4816107 | |
| 6096 | PATTY VASQUEZ | HETZON LUIS | COMPR | 4782286 | المناب ال |
| 5956 | BAUTISTA MAMANI | JUAN CARLOS | Стопии | 4322506 | die tal |
| 5002 | HUIZA HUIZA | PEDRO | (1011111 | 4707752 | 11/2/1 |
| 4772 | VALDA MAMANI | FDWIN FDMUNDO | (1011)11 | 4788347 C | 91/47 |
| 4888 | CORLHUAYHUA | GERONIMO | (1011) 11 | 6032029 | 3/2011 |
| 6283 | ALANOCA | ENRIQUE JAIME | (1,011111 | 4292758 | ./ |
| 6157 | CHAMBICONDE | GLADYS | CLOTH M | 4963551 | Retz |
| 4781 | GUARACHI QUISPL | LIDIA | CIOHN | 4925687 | 及企工 |
| 7360 | CONDORICALLISAYA | ALICIA | C Lutti M | 4909478 | |
| 2731 | MAMANI | GLORIA | CIOHIM | 6008063 | |
| 5193 | RODRIGULZ GUALI PA | GLADYS ESTILLA | CIGHIA | 4841067 | |
| 7868 | LAURA DE CALLE | SARA | стани | 3460138 | 1 |
| 3421 | MAMANI MAMANI | MARIA VERONICA | C Latti M | 4999598 | 1/1/1// |
| 6835 | MAMANI MIRANDA | CELSO NAZARIO | CLOHH | 4748416 | Y. B. M. W |

| portion | magazina and a second of the s | · | | | |
|----------------|--|-----------------|-------------|---------|----------------|
| 5214 | QUENTA MAMANI | ERNESTO | C 1.01111 | 4791418 | they with |
| 6970 | SANCHEZ QUISBERT | EDGAR ALBERTO | €-1,01111 | 4298176 | (Sombre fait |
| 6390 | ESTRELLA QUISPE | PEDRO CARLOS | C-1,011 H | 6172940 | A-9-76 |
| 7380 | MARCA GUTIERREZ | NAVI NAUL | C 1.011 H | 6798965 | Ch me or D |
| 5039 | YUJRA LIMACHI | SIMONA ROSA | C 10H M | 3387530 | Buylet . |
| 2579 | VILLANUEVA PENARAN | JIMENA DORA | (-1.011 3) | 4896933 | A |
| 6048 | GUARACHI PUCHO | NICOLASA | C 1,011 M | 2143879 | Haroury |
| 6413 | COPA ZABALA | MONICA JANNETT | C-L011 M | 4921892 | |
| 2150 | HUANCA GAVINCHA | JOSEFINA | CLOUA | 2537361 | totalo |
| 2933 | MAMANI JIHUACUTI | CLEMENTL | C 1.01.141 | 4974776 | #11/ |
| 4850 | РОМА РОМА | FABIAN | CHUITH | 6040223 | Australy/ |
| 4788 | JUCHANI QUISPE | JAVIER | C Lota H | 4899544 | |
| 2275 | MOLLO MAMANI | SEVERO BAUTISTA | C 1,01.111 | 4803151 | (Alm. Hills |
| 7057 | ARISMENDI CAYSA | JORGE LUIS | Санын | 4263909 | |
| 2840 | MAMANI CHINCHE | FROILAN | C101341 | 4869260 | |
| 7382 | CALLE HUANCA | DANECO DAMIAN | C-1 01.4 H | 4929949 | destrice c |
| 9448 | TORREZ LLANQUE | GROVER BRAULIO | Стили | 4286766 | |
| 7026 | VICENTE PERSONA | EDUARDO PEDRO | C 1 101 111 | 6013213 | Jan Sy |
| 6112 | MAMANI | MARIA ELENA | C-1.013 VI | 4899804 | TEN |
| 3428 | 1ARQUI TANCARA | FABIANA | C-1 013 M | 4908887 | 1001G |
| 4543 | TOLA APAZA | MARLENE | € 1.01.1 M | 4871712 | |
| 5400 | ALANOCA ARGOLLO | LOURDES | C4.013.VI | 6050776 | JAM |
| 4790 | LIMACHI MAMANI | JUANA MERY | C-LBLI M | 6122356 | Sulsail. |
| 2320 | LARUTA GUTIERREZ | MARINA | CIBIKN | 2210423 | Allantota |
| 5654 | PUNA LIMACHI | VALENTIN | C-LHILH | 5944226 | 100 18/12 S.S. |
| 7386 | APAZA RAMOS | EDWIN | Clull H | 4908066 | 17.1611 |
| 9171 | SILVESTRE QUISPE | YOHNNY | - C 1.0H H | 6151575 | Det 111 |
| 4486 | SII VESTRE QUISPE | WIL FREDO | C 1,011 11 | 6151552 | Market Z |
| 8482 | CALLE RODRIGUEZ | JHONNY MARCELO | C-1.011 11 | 6152587 | Callet (|
| 6399 | AJNOTA CALDERON | ANDREA | C 1.011, M | 6176766 | aut I |
| 3823 | QUIZU DE QUISPE | ADELA BETZAVE | C4.011, M | 4248262 | HOE |
| 5587 | TICONA VILLA | RUTH VALERIA | C1011 /1 | 2674928 | 24 Zali |
| 2179 | ATAHUACHI HUANCA | JULIA EPIFANIA | C4911. M | 2303302 | - Capral ! |
| | | | | | |

| 3584 | QUELCA FLORES | SOFIA | C4.011. VI | 3455761 | A stafe |
|------|--------------------|-------------------|-------------|---------|---------------|
| 5761 | FLORES MAMANI | BARIS DIONICIA | CIOLA | 6164806 | Bur Thirty |
| 3927 | CHIPANA CALLISAYA | JUAN CARLOS | C 1,0171 H | 4850214 | Hust |
| 6670 | CONDORI BAUTISTA | ROLANDO | C-4.013141 | 4783876 | A Colo |
| 4572 | CORINA MAMANI | DAVID | CLOIMIE | 4932194 | Agra |
| 1318 | ALAVE ACHACAYO | GUALBERTO LUIS | C-1.01M 11 | 4954566 | Alat 21 |
| 2976 | LLANQUE HUARACHI | NORMA | CHMMM | 4835752 | Than HIS |
| 5369 | QUISPE MAMANI | KARINA YOHANA | CIDIM M | 4817615 | Claus poly |
| 6389 | QUISPE MAMANI | LIA | CIMMA | 3495761 | to lame for |
| 6395 | GUTIFRREZ MANCILLA | ELIZABETH | CIMMA | 4912090 | the part flat |
| 2581 | ZARATE FLORES | MARIO | C L01N H | 4040027 | (Uplany for) |
| 4580 | LAIME HUARINA | JUAN FELIX | CLOINH | 4920732 | Substituted ! |
| 3760 | CANAZA MAMANI | ENRIQUL | COUNT | 6119431 | Thursdy/ |
| 6365 | MACUCHAPI MAMANI | EUGENIO FAUSTO | COUNT | 4894806 | 01/1- |
| 5221 | CANAVIRI MAMANI | SANTOS MARCOS | C 1 91 N 11 | 4367390 | (light ! |
| 6823 | TARQUI ARUQUIPA | EDGAR TEODOSIO | CHINH | 3457991 | 20 79 |
| 8455 | LAIME GOMEZ | MARCELO | C 1.01 N H | 6723097 | fel uf ug. |
| 4538 | MAMANI QUISPL | JUAN | C 1.01 N 11 | 4252144 | Jan C |
| 3583 | HUAYCHO BARRA | DIONY | C-101N4 | 6105509 | 11-21 |
| 8418 | MURGA GUTIERREZ | ORLANDO EFRAIN | CIMSH | 5476514 | 1007 10 CG F. |
| 6753 | ARISMENDI RIVERA | SARAH | CIBINM | 4746712 | - interest |
| 3792 | MAMANI FLORES | ALINA BARTOLINA | CIMNA | 6023906 | L T. C. |
| 4044 | HIDALGO SANCHEZ | MARGARITA | CIOINM | 5271496 | · Main |
| 3913 | ROQUE LAIME | MARCELINA ROMELIA | CIMNI | 3430052 | 1. 1.44 |
| 7009 | ORTUNO CONDORI | MARIA ISABLL | CIMNA | 4922373 | Linger |
| 4075 | HUCHANI QUISPL | GRACIELA | CIMINA | 4849609 | 1.// |
| 8367 | HUCHANI QUISPE | ROLANDO LEONARDO | CLOIOH | 6821405 | |
| 8380 | CHUQUIMIA CONDORI | MODESTO | CIMOH | 2449644 | |
| 6855 | VARGAS HUANCA | RAUL ALBERTO | CLMOH | 5997817 | |
| 2044 | MARIN CRUZ | FLORENCIO | CEMOTI | 4952298 | |
| 1998 | ARANDA FLORES | EDDY RAUL | CEMOR | 2453267 | |
| 9436 | ANGULO MENDOZA | BORIS YERKO | CEGIOTI | 5965546 | |
| 5611 | TOLA OTALORA | ELIAS | СТШОН | 3457628 | |

| - | • | 2 | , | | American description and the second description of the second descript |
|------|--------------------|----------------|-------------|---------|--|
| 8375 | FLORES MAMANI | JUSTINA | CLHO M | 4997442 | manufacture |
| 3001 | ORTEGA DE CALLE | MARIA EUGLNIA | C-1.01O M | 2338499 | |
| 8682 | ROJAS POMA | OLGA | C-1.01O M | 6873110 | |
| 8374 | QUISPE ARANDA | BARBARA | C4.01O M | 6042978 | |
| 3925 | LOA ARUNI | RITA ESTELA | C400 M | 4768909 | |
| 7492 | ADUVIRI LARUTA | FLORENCIA | CHHOM | 4988531 | |
| 8378 | QUISPE USNAYO | YOLA | C4 000 M | 6761161 | |
| 8370 | CAMA TORREZ | VIRGENIA | C 1.01O M | 4956165 | |
| 4715 | QUISBERT MACHACA | BERNABE RAUL | C-101PH | 4785612 | 2 |
| 3179 | QUISPE RAMIREZ | FLLIPE | CLOUPH | 3437389 | Janif (1) |
| 8779 | ARUNI RAMIREZ | WILLY | C 1,01P H | 5471640 | |
| 8747 | ASOLONIH ONATHOM | JORGE ALBERTO | C 1,01P 11 | 6107314 | |
| 8712 | QUISPE QUISPE | MARCO ANTONIO | CAMPII | 4754329 | Trustel |
| 7870 | NINA LUQUL | DAVID | C 1 0 1 P H | 4243143 | found |
| 2270 | MAMANI LICONA | HORTENCIA | C-1.01P M | 4868484 | le Thail |
| 8717 | ALVAREZ YUJRA | ESPERANZA | CHUPM | 6067131 | . 1880 m 1. |
| 8718 | VEGA QUISPE | GLADYS | E CLOTE M | 4971032 | -CAUTA |
| 8719 | APAZA TORREJON | JIMENA | CHOPN | 6839952 | Fred and |
| 2218 | FLORES POMA | PATERIA FELIPA | CORON | 3335706 | -5N/ |
| 6465 | ROJAS COSSIO | FLVIO MISALL | C 1.02 V H | 4818718 | 844 (d' |
| 6683 | VALI ROS RODRIGUEZ | RUBEN | C 1.02 V 11 | 4821232 | W/ajuf |
| 6082 | ESPEJO SOLANO | QUINTIN | C 1 02 V 11 | 5952465 | Studie : |
| 2932 | FLORES MAMANI | RUTH MARGARITA | C 1 02 V M | 4784934 | Part Leut Front |
| 3448 | CONDORI MAMANI | PATRICIA | € 1.02A M | 4271912 | Pulled 1 |
| 5087 | TURPO ARGUEDAS | GLADYS RAQUEI | C4 02A M | 5801878 | amulat |
| 6764 | MANTILLA CORTEZ | PATRICIA ROSA | C LIEA M | 5941981 | Tufus |
| 2290 | MAYTA BLANCO | JULIA | C 1 02A M | 4337456 | A-14 4 3 |
| 5750 | LAIME GOMEZ | ZULEMA | C 1 02 / M | 4855250 | Zaine A |
| 2351 | PACHECO QUINONES | FUI OGIA | C 1.02 v M | 3378154 | a fall- |
| 4998 | AGUILAR APAZA | SONIA MARLLNE | (1 02 v NI | 6024308 | 5/36 |
| 7930 | BLANCO PAREDES | RANDY ANGEL | C 1.02B H | 6847828 | 1 mily |
| 8730 | OUISPE MAMANI | OMAR | C 1,02B H | 6857198 | Question |
| 4856 | PATZI PACAJES | RUREN | C 1.02B H | 4890008 | 1. 111 |

| | | | | AND THE PARTY OF T | |
|------|--------------------|-------------------|-------------|--|---|
| 6720 | MAMANI BELTRAN | JESUS ALEX | C 1.02B H | 4369801 | South |
| 6936 | POMA FARGIN | LIZANDRO BLAZ | € 1.02B H | 3471827 | 14500 |
| 6997 | APAZA CALCINA | DAVID | C-1.02B H | 6111690 | 11/11/1 |
| 8490 | GUTIERREZ LECOÑA | GLADIS | C 1 02B M | 6194338 | Suffer . |
| 7390 | GUTIERREZ LLIULLI | ROSA LUISA | C 1 02B M | 3444823 | 2-19-12. |
| 3695 | SIÑANI ROJAS | MODESTA SOFIA | C4.028 M | 3485883 | |
| 4818 | OTALORA ESPINOZA | NOEMY | C 1.02B M | 6036043 | 12 |
| 6904 | CENSO CASTILLO | JHANNET MONICA | € 1.02B M | 4899219 | # // |
| 2299 | CHIRI HUANCA | GONZALO | C-1 021 11 | 4815171 | 1/1/1- |
| 6427 | AMATO BAUTISTA | DEYMAR CERGIO | (1 021, 11 | 4847137 | - telestrici |
| 9249 | RAMOS MOLI ERICONA | ОСТАVIO | C-1 021-11 | 4749807 | Jan |
| 2784 | CASILLA MAMANI | EULOGIO | C 1.02F 11 | 4752292 | · Euro |
| 8491 | CHIPANA FERNANDEZ | OSCAR | C 1.021 11 | 6940064 | Ved E |
| 5747 | ALARCON CRUZ | AMELIA TERESA | (-1.021 M | 4313280 | · Ludy |
| 5507 | MENDOZA SOMPERO | JOSEFINA ROXANA | C 1.021 M | 6150000 | |
| 4327 | RAMOS POMA | NELY LUCIA | C-1,02F-M | 4294221 | God feinge |
| 4710 | QUELCA TANCARA | JANELLE | C 102E M | 6013578 | dandle / 4 . |
| 6205 | LINARES ARANIBAR | GI.ORIA | C 1021 VI | 3323956 | alist all |
| 6504 | APAZA | DORIS IRENE | C 1.021 M | 4778199 | thing |
| 8763 | AVERANGA BARCO | RICARDO I ERNANDO | C4.03 V H | 4336785 | (Rajus.) |
| 2700 | CALSINA PARISACA | ROLANDO | C-1.03A H | 3466597 | Start 1 |
| 7677 | AGUILAR BAUTISTA | JUAN MARCELO | C 1.03A H | 4835675 | 180,294 |
| 6141 | CAVIÑA ARUQUIPA | ELIZABETH CINTHIA | C-1 03A M | 4885726 | ETT A |
| 6388 | TINTA MAMANI | MONICA | C 183A M | 5984953 | |
| 7942 | MAMANI MAMANI | BONI MARIA | C-1.03A M | 6009117 | |
| 3687 | FERNANDEZ BURGOA | ZULMA TANIA | C 1.03 V M | 6122378 | |
| 8451 | LIMACHI QUISPE | FIORELA MEDALI | C 1.03 V M | 4264608 | Just of |
| 6443 | FNRRIQUEZ SALINAS | MIRIAN CLAUDIA | C-J-03A-M | 6032549 | Owker - |
| 1452 | CORRALES PINTO | MARIA UBERLINDA | C4 63 A M | 4810548 | |
| 8532 | CLARES SACA | JAVIFR | C-1 03B II | 6979705 | |
| 6569 | CONDORI MAMANI | POLICARPIO DAMIAN | C 1.03B H | 4758623 | ./ |
| 6406 | RODRIGUEZ VARGAS | GEMMER FERNANDO | C 1.03B H | 4850389 | |
| 2082 | SOTO CHOOUF | MILTON HAROLDO | [C4.03BH]_ | 4920734 | 9559 |

| 8372 | PILLCO MAMANI | ESTANISLAO | C 1.63B H | 2672831 | Balow Ofac |
|------|--------------------|---------------|---------------------------------------|-----------|--|
| 8733 | CONDORI FRANCO | NOEMI JULIETA | C-1 03B M | 4983238 | 1 / |
| 7545 | CANAVIRI PATY | GLADYS GLORIA | C 1 03B M | 4317853 | · Mangel |
| 6902 | ALANOCA MACHICADO | JHENNY ROSA | C-1.03B M | 4830889 | Maddam |
| 8611 | TICONA DE ROJAS | NANCY JIMENA | C 103B M | 3397706 | (tetru ff |
| 8457 | CHAMBI YANA | MIRIAM SILVIA | C 1.03B M | 7032472 | Too thing |
| 8757 | QUISPE HUACHALLA | BERTHA | C-E03B VI | 7005690 | . B. Hid/f |
| 8393 | TICONA MOLLERICONA | BERNABL | C 1.03C H | 4265518 | Buful |
| 7389 | MOLLINEDO SALLUCO | ARNOLD WILNER | C 1 H3C 11 | 4932025 | Thetalogical |
| 9156 | HUARCACHO QUEHUI | SANDRO MANUEL | C-1.05C41 | 6742744 | Gliffell |
| 3940 | ARUQUIPA CASTILLO | JESUS PABLO | C 1,83C 11 | 4972066 | Truck Let |
| 2588 | MENDOZA PAREDES | JOHNSONS | C 1 03C H | 4366104 | |
| 5343 | USIN VARGAS | FRANKLIN | C 1 83 C 11 | 4928318 | hadlel |
| 9148 | MACHAGA MACHAGA | FFLIX | C 1 H3C H | 6853697 - | The state of the s |
| 2245 | ORTIZ | JORGE | (1 03(B | 5971545 | 7 |
| 7521 | POLO MACHACA | ANGELICA | C 1 03C 31 | 6724779 | (Sex) |
| 8339 | MI-LO ALIAGA | MARIA LUZ | C 1 03C M | 4288540 | Hladt |
| 5608 | FLORES MAMANI | DIONICIA | C 1 03 C M | 4838082 | Sutal |
| 5051 | ALBAREZ MAMANI | SAYDA | C 1 0.80 M | 4776097 | Africa) |
| 6363 | GONZALUS COLORADO | NAUL | C 1.03D H | 6164403 | 21.10 |
| 5650 | LSTACA SANTOS | BRAULIO | C 1 03D H | 4921286 | 3-5 |
| 7421 | QUISPE CHIPANA | NELSON | C 183D H | 601760B | Alow Cale Co |
| 4724 | CHALLED CHALLEO | MARCELINO | C 1 03D H | 4820443 | The Die |
| 6958 | AVILA ESPEJO | LAURA TERESA | C 1 03D M | 4876617 | Jam 1196 |
| 5588 | APAZA HUANCA | ELIANA | C LO3D M | 4925199 | Enter H |
| 2688 | APAZA VDA DE CHURA | GENARA | C-1630-VI | 2247173 | Lange A Jakobaya |
| 5686 | LOCA MAMANI | WILMA | C 1 03D M | 4878460 | pl 77 / |
| 6441 | TINTA MAMANI | GENARA | C 1 03D M | 6049140 | J. HAD |
| 2343 | MAMANI HUARAYA | FELISA | C-1 03D M | 4879325 | HIN MINI |
| 4648 | MARIN FLORES | NELLY VENTURA | C 1.93D M | 4924701 | Ha Hall |
| 3762 | LLANOS CANDIA | JUAN MARCELO | C 1331 H | 4906535 | The second secon |
| 6887 | PACO HUANCA | BENITO | € 103E H | 4934619 | |
| 6333 | CHIPANA GUTIERREZ | BLRNARDO | C 1 031 H | 4985925 | A second decimally with the material of |
| | | | · · · · · · · · · · · · · · · · · · · | | P. S. Arabana S. W. S. San and |

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|------|--------------------|------------------|-------------|---------|--|
| 5578 | MAMANI MAMANI | JUAN CARLOS | C L03E H | 4853671 | |
| 4989 | CONDORI DE CALLE | GLADIS | C-1,03E-M | 3489690 | |
| 8456 | RODRIGUEZ GARCIA | KARINA JOSEFINA | C 4.03E M | 5956961 | - 17 10000000000000000000000000000000000 |
| 5951 | CASTILLO CASTRO | MARIA ROSARIO | C 1.034 M | 4778244 | |
| 4259 | NAVIA TINTAYA | MONICA | C4.03F M | 4857688 | . / |
| 7910 | PFREZ DELGADO | ANGELICA | C 1 031, M | 5948944 | |
| 2034 | LIMACHI DE LLUSCO | SAI USTIANA | C-1 03E M | 2097943 | |
| 5753 | JACINTO | SERGIO RENE | € 1.034/11 | 4992645 | |
| 8736 | QUISPE GONZALEZ | SONIA | C-1 031 At | 6792425 | N. A. S. ANN AND ADDRESS OF THE PROPERTY OF THE PARTY OF |
| 2732 | MAMANI QUISBERT | DOMINGA | C-1.03F M | 2499597 | TOTAL TOTAL STATE OF THE STATE |
| 5936 | CHURATA LAYME | ANGELICA | C 1.03F M | 2611188 | |
| 8741 | ZEBALLOS CUQUEÑO | MARIA CARMEN | C-1.03F M | 6086777 | |
| 4611 | CRIALES PATON | JESUS RFYNALDO | C L03G H | 5944003 | |
| 9445 | CONDORI CALSINA | VICTOR | C-1.03G H | 8322463 | |
| 5191 | SINANI CHOQUE | MIGUFI ANGEL | C 1 03G, 11 | 4814180 | as the transfer of the transfe |
| 8738 | HUANCA MACIAS | ROCSANA | C 1.93G M | 6739649 | |
| 5178 | GOMES DE TORREZ | FELIZA | C-1 63G/M | 4742853 | CVV TVO STANDARD market and desired and the |
| 7752 | MACHACA POMA | NLL1 Y FLORA | C 193G M | 6726169 | <u>62 L</u> |
| 7379 | GALLEGOS ALVAREZ | RUDY ROBERTO | Clusti | 6154285 | |
| 5819 | BAUTISTA TIQUISARA | NESTOR | C 1.04 \ 11 | 4301537 | en en voj, vojen anderskopen komunikarija sakin o servenim se s |
| 2026 | HUATA CHIRI | FFLIX | C 1013 H | 4336770 | |
| 4785 | CHEJO AÑAMORO | ISAAC | C-1017.11 | 4289206 | C. C. Additional Systems and Company of the Company |
| 5818 | BALBOA LIMACHI | DANIEL | C L04A H | 6186460 | THE WAS AND ADDRESS OF THE PARTY OF THE PART |
| 7917 | MAMANI CLARES | JVIWE. | C-1.04 \ 11 | 6080040 | 11 1 March 1 M |
| 3348 | GONZALES GUTIERREZ | MIRIAM ENRIQUETA | C 1.04 \ M | 3489041 | NAME And Address on marries order |
| 6833 | SAAVEDRA DE ESPEJO | YOLA JANETTE | C-1.013 M | 2614626 | TABLE TO THE PROPERTY AND ADDRESS OF THE PARTY |
| 7496 | HILARI CHOQUEHUANC | ANGELICA LIDIA | CIMAZA | 4916616 | |
| 2256 | MENDOZA MAMANI | IRMA | C 1045 M | 4287548 | |
| 7576 | PORTO SILVA | MARTIN | C-1 (HB H | 6134809 | Mary () |
| 8086 | ALTAMIRANO PAYE | LEONARDO ORLANDO | C 4 04B H | 4751394 | 1-5-7(1) |
| 3729 | MIRANDA VARGAS | GROVER GERMAN | € 1,04841 | 4029629 | NSSI |
| 2845 | ROGA CORTEZ | CONSUELO | C 1.04B M | 3360099 | Educa . |
| 2350 | NINA QUISPE | EUSEBIA | C401B M | 3061731 | Sille Sico |

| | | , | takan managatantahan a j | | γ |
|------|--------------------|---------------------|--------------------------|---------|---|
| 6572 | QUISPE QUISPE | ISABEL NOEMI | C 1.04B M | 4892574 | Lifut (1) |
| 6678 | ALI QUISBERT | HELEN | C 1.04B M | 6775245 | therew & |
| 2267 | RAMOS MAMANI | LUCIA | C-1 04B M | 4755197 | W/11/1 |
| 6857 | ATAHUACHI HUANCA | FLORENCIA DAMIANA | C 1 04B M | 2444755 | tal) |
| 7422 | FLORES MAMANI | WILSON | (1940 11 | 4789534 | CENTY. |
| 7563 | MAMANI QUISPE | RAMIRO | C-1 64C H | 4829442 | RufulC. |
| 5053 | QUISPE | JUAN CARLOS | C 1,04C H | 4986678 | -276 |
| 1340 | CHOQUE ARUQUIPA | JULIO CESAR | C-104C H | 4320274 | · / . / . / . / . / . / . / . / . / |
| 7507 | MORALES ALANDIA | MARIA DEL ROSARIO | C 1.04C M | 4767936 | 1/0/18 x x. |
| 4777 | PERFZ PERFZ | MELINA | C 1,04C M | 4936971 | BATTO . |
| 2806 | CALLISAYA PERALTA | EUSTAQUIA | C-104C M | 2570193 | ASTER . |
| 7000 | QUIROGA MAMANI | INOCENCIA | € 1.04€ M | 2600088 | 1200 |
| 2499 | SOSSA RODRIGUEZ | MARIA ESTHER | C FRECAL | 3439536 | Want |
| 6907 | ALTAMIRANO PAYE | NORAH | C, 1/01C M | 2473684 | Mattell 3 |
| 6748 | HUARICALLO DAMIAN | NANCY | C 1/04C M | 4930709 | de many |
| 2833 | MAMANI QUENTA | PAULINA | C-1.64C M | 4863685 | Finallet |
| 7509 | QUISPE LOPEZ | MACEDONIO | C 1,04D H | 6097191 | 1 |
| 8615 | TARQUI POMA | ESTANISI AO | (-104D H | 4908714 | |
| 3207 | BOLANOS CEREZO | GREGORIO ALFREDO | (1.04D H | 3415212 | No. 400000 100 100 100 100 100 100 100 100 |
| 5057 | CALLE CRUZ | ELOY | (-1.040)1 | 2670524 | |
| 7541 | ONLA ANIN | ROGELIO EDY | C-1,04D H | 3482599 | Approximation (see 1) |
| 2865 | QUISPE LIMACHI | JUANA | CHIDN | 4793952 | . AND A 4 MA TOUR |
| 3418 | GUAYGUA DE QUISBER | GRACIELA LEONIDAS | (-1.0 ID M | 2707479 | 1 |
| 6149 | CORNEJO TITO | VALENTINA ELIZABETH | C 1.04D M | 5985296 | 1 |
| 2787 | HUANCA CALIZAYA | MARIA ELENA | C-1 040 M | 4257737 | V 7. WYSON , 110-0014-100-014-01-01-01-01-01-01-01-01-01-01-01-01-01- |
| 4829 | CALLE YUURA | HORTENCIA | C 1040 M | 4263242 | |
| 8206 | NINA CHUQUIMIA | ROSELYN | C 1 0 10 M | 4809664 | |
| 8452 | VII LARREAL MAMANI | HENRY VALENTIN | CLOHER | 6390456 | |
| 5417 | JUANIQUINA | JOSE LUIS | C-1011-11 | 4321983 | |
| 7498 | CHURA CHAMBI | JOSE CARLOS | ₹-101E1E | 6060971 | |
| 8454 | MENDOZA QUISPE | ROBERTO | C 1 04E 11 | 6888157 | |
| 5601 | MACUCHAPI MAMANI | SANTIAGO | C-1041-11 | 4799739 | |
| 6293 | CHOQUE TANCARA | ROSA PETRONA | C 1 041, M | 3359383 | |

| r | | | 1 . | | |
|------|--------------------|-----------------|------------|---------|--|
| 7967 | ROJAS GOZALVES | LUZ MARY | C 1.041 M | 4901885 | |
| 3646 | ROJAS CORTEZ | INES | C 184F M | 4290027 | |
| 6084 | YANA JUANIQUINA | KATTY JHANET | C-1 04F M | 4991321 | |
| 4248 | DAHER MACUAPA | NERY | (1911 M | 6151042 | |
| 2473 | BUSTOS ADRIAZOLA | ROSEMARY | (1.046 51 | 4300694 | A STATE OF THE PARTY OF THE STATE OF THE STA |
| 6863 | FLORES MAMANI | MARILENA NOA | C-1.041 M | 6154182 | -000 10 to a since onesque s |
| 9244 | ANGULO UTURUNCO | JAVIER | C 1.041 11 | 6152811 | ministrill |
| 8776 | QUISBERT CONDORI | WILDER IVAN | C 1,611-11 | 6765684 | B A |
| 3730 | MOLLO LIMACHI | VFRONICA | C 1 941 M | 4268002 | A STATE OF THE PARTY OF THE PAR |
| 6516 | UCHASARA CHUQUIMIA | MARIA ANTONIA | C 1041 M | 3382913 | |
| 8977 | CORDERO BACARREZA | ROSMERY | C 1.00) M | 5945295 | dissignificant |
| 2573 | HUALLPA MAMANI | VERONICA | C LIME M | 6010708 | Tally . |
| 8411 | CONDORILOAYZA | ADELA ROSA | C100 M | 3441642 | Jakaya. |
| 6977 | HUANCA CONDORI | VIRGINIA LIDIA | C 1.041 M | 4794636 | the Att |
| 2051 | NAVIA TINTAYA | JOSE OMAR | CIAVII | 4872717 | |
| 7657 | QUISPL INCA | JOSE ANGEL | GIMIL | 6765983 | |
| 3998 | CHIPANA MAYTA | EDWIN | CLAVIII | 4924032 | de la companya de la |
| 6972 | PAZ ZAMBRANA | MARCO ANTONIO | CLAVER | 5964906 | 700 |
| 6414 | CONDORI CEREZO | EUGI NIO | TO UNVEH | 2100547 | |
| 8401 | CASAS GUHERREZ | ANACLETO MARTIN | CLWM | 3339572 | |
| 6515 | AQUINO LIMACHI | RAUL ORACIO | CTAV3H | 4871724 | 11/2 |
| 3766 | GUTIERREZ VILLOA | BERNARDINO | стибли | 2498283 | frif it |
| 7460 | HUALLPA CHAMBI | ROSA | стиоля | 3379628 | 7' |
| 4749 | PAUCARA MAYTA | ROSMERY JUANA | СТЕЮД М | 4888601 | |
| 8762 | HNVICV CHOONEHNV | PATRICIA | сттоля | 6007588 | |
| 9468 | ROQUE RAMOS | ANDRES | Ситовн | 6019637 | |
| 5574 | PALHUANCA | RODRIGO | СЕПОВИ | 5945127 | July Comment |
| 4581 | CHAVEZ AMOS | JHONY HILARIO | Сицви | 6098249 | C TOTAL |
| 4203 | VARGAS | MARISOL MICAELA | C43 TQB M | 4779700 | |
| 7909 | OUISPE VILLCA | EUGENIA ROSMERY | C LI TQB M | 3364018 | |
| 8645 | QUISPL MENDOZA | ROXANA SILVIA | CLITORN | 6034476 | Per 240- |
| 8417 | HUANCA CONDORI | MIRIAM AMALIA | стнови | 4776125 | Abushul 1 |
| 6784 | YUJRA ACARAPI | MERY | сы товы | 6907366 | May Jast. |

| 4377 | MOLLINEDO SUXO | NILTON SERAFIN | CLIMB | 3425060 | |
|------|--------------------|---------------------|--------------|---------|------------------|
| 5506 | YANA CHAMBI | CASIANO | CLIMIT | 3344218 | |
| 7903 | TARIFA MAMANI | WILFREDO | СТЫОТН | 4887383 | |
| 6455 | CHAMBI SORIA | GABRIEL. | C LPLQ VIII | 6752855 | |
| 5220 | POMA BALBOA | ADOLFO MARIO | CAPIONII | 4926665 | |
| 2907 | SANTANDER CUTIPA | CARLOS | CLPIQAII | 3428350 | |
| 8382 | TICONA QUISPE | JORGE CARLOS | C I PLQ V II | 4938112 | |
| 7491 | QUISPE CONDORI | RENF | CIPIOAH | 6115716 | |
| 6271 | TICONA QUISPE | JAVIER | CTPLQAII | 4911165 | 111 |
| 7070 | SINANI TICONA | SABINO | C LPLQ VII | 389875 | dealer. |
| 7060 | CHOQUE LEAÑEZ | MARCIA | CEPLOAM | 6171176 | And int |
| 6514 | ROJAS | SIMON ALEJANDRO | C-LPLQB II | 4909391 | 1808 · |
| 3814 | ALVAREZ TITO | ANTONIO | C LPLQB II | 4903547 | July 10 |
| 5406 | QUISPE MAMANI | CLAUDIO QUINTIN | стыбви | 2368294 | 17-7-1 |
| 7296 | APAZA CAMARGO | ALFONSO | Стъгови | 4756006 | Al Dalla |
| 4877 | ARIAS CUAQUIRA | NELSON HERNAN | стыови | 4040990 | TION. |
| 2527 | HUARACHI JALLAZA | NORA | C UPLOB M | 2753149 | In House in |
| 5986 | ALANOCA CONDORI | NATALIA | CIPIORN | 5983386 | ## AC : |
| 7871 | CALLISAYA QUISPE | ROXANA | CIPLOBA | 3435273 | 12 |
| 4599 | QUISBERT ALARCON | MARIA DE LOS ANGELE | стыбви | 3495510 | |
| 3053 | LOA ARUNI | BERTHA ELENA | стыбвл | 468908 | ANG A. |
| 7539 | CUELLAR ASTILLA | ROBINSON FRIK | CMNEH | 3483522 | ARMY) |
| 3000 | CHOQUEHUANCA SEME | BETZABL | CMNLM | 4840892 | pourse : |
| 2074 | RAMOS CHURA | ERASMO | CMNLAII | 4828529 | |
| 4778 | SAI GUEIRO MACHACA | i uis | CMNIAII | 4294495 | 1 |
| 4140 | MOLLO LIMACHI | RIBI-RT MARTIN | CMNIAH | 2448350 | Att Helallof. |
| 4618 | HCONA LOPEZ | ALVARO SAUI | CMSEAR | 4935346 | |
| 3156 | CALDERON YUJRA | CARLOS MACARIO | CMNIAII | 2159506 | : |
| 5517 | LOPEZ APAZA | DIEGO MARIO | CMNIAI | 2707862 | 1 - 11 folomonic |
| 2301 | QUISPLILORES | MAURICIO MARCELO | CMNIAIL | 4844886 | THH! |
| 2430 | MONTALVO TICONA | DAVID | CMNIBII | 4364433 | |
| 3579 | CALLISAYA QUISPE | HERIBERTO ABRAHAM | CMNTBII | 2557022 | 11/10 |
| 3025 | VARGAS LLANQUE | LUIS NESTOR | CMVIEH | 3463856 | Vindoue 1° |

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|------|------------------|--------------------|-----------|----------|--|
| 2019 | FLORES LAURA | MARCELO | CMNIBIL | 4940736 | lu suct i |
| 7268 | QUISPE ALVAREZ | LIMBER RODRIGO | C MNTB II | 4895459 | VL |
| 4120 | CALLE BUSTAMANTE | CARMELO | CMNIBII | 4932277 | Stan ent |
| 2272 | RODRIGUEZ QUISPE | JAIME FELIX | C-MN1BH | 4911179 | Special for |
| 1993 | AGUILAR VALDEZ | OSCAR LUIS | CMNIBII | 4266026 | Chedenos . |
| 5610 | QUISPE RAMOS | RUBEN | C-MN1B11 | 4896702 | 13/9/5 |
| 2735 | VELASCO FLORES | RENE | CALIBH | 3330090 | Lanco. |
| 4707 | YAPU | YERKO ABAAD | COFFI | 3450444 | |
| 8032 | ZAPATA VILLA | HECTOR JOSE | COFFI | 70047459 | THE STATE OF THE S |
| 3041 | ESPINOZA AYALA | ELMER EUGENIO | COFIR | 6082228 | |
| 3036 | CUENCA GAMARRA | RAFAEL RAMIRO | COFFIL | 488882 | |
| 5821 | REYES YAPU | ADHEMAR ALVARO | COFFI | 4314310 | |
| 4081 | QUIRIJOTA CHAMBI | JAVILR | COTH | 3362311 | 123. |
| 3412 | ROJAS ILLANES | MIGUEL MARTIN | CONT | 4281369 | 1944 |
| 9016 | FIGUEREDO MATTAZ | SERGIO JOSE | C-01-11 | 3479474 | 7/ |
| 1545 | LAGUNA VARGAS | RENAN ALBERTO | COLU | 1317851 | / |
| 8406 | TINIA | ANDREA SUSAN | COHM | 4882811 | |
| 1527 | ASPE VALENCIA | ANDRES | COFICH | 3377818 | |
| 1347 | MARQUEZ HUANCA | JVIWE | COFIBIL | 4794359 | 255 |
| 8407 | CASAS MAMANI | MARIA EUGENIA | СОНИН | 4989781 | hillian |
| 7949 | MAMANI QUISPE | PEDRO I RANCISCO | CPLAAH | 6165875 | |
| 8856 | MAMANI MAY I A | MARTIN CARLOS | СРЕДУИ | 4844565 | |
| 6166 | BARRA | TEODORA | CPLAAA | 4324901 | |
| 5370 | TUCO APAZA | VIRGINIA ANASTACIA | CPIASM | 6104544 | : |
| 3570 | CALLE ESCOBAR | JUANA ADELA | CPLAAM | 3480218 | |
| 4415 | COPA VARGAS | YOLA | CPLAAM | 4830566 | |
| 2979 | ZABALA CORDERO | MIRIAM ROXANA | CPLAAM | 4/73939 | The state of the s |
| 5756 | LORES RODRIGUEZ | XIMENA MARIELA | CPLAAM | 6737280 | |
| 6186 | SOSA GUHERREZ | KARINA DELMA | CPLAAM | 4840840 | |
| 8575 | LARIGO BARRERA | VIRGINIA ROSEMARY | CPLAAM | 4839600 | |
| 4582 | MAMANI CHOQUE | BASILIA CATALINA | CPLAAM | 4843614 | |
| 7579 | SAAVEDRA QUISPE | ESTELA MARGARITA | CPLAAM | 2481992 | |
| 3945 | SONGO HUANCA | LIDIA | C-PLAAM | 4887192 | |

| 3132 | APO CHOQUE | MANUELA | C-PLAAM | 4857570 | Throught 1 |
|------|--------------------|------------------|-----------|-----------|-------------|
| 2908 | ARUQUIPA FERNANDEZ | VERONICA MONICA | C-PLAA M | 4378420 | 1442 I |
| 4583 | FLORES SALVATIERRA | MARIA ELENA | C-PLAAAI | 3558108 | W gat & JA |
| 8496 | HILIRE POMA | JOSE | C-PLAB II | 4895146 | |
| 8610 | COARITE MAMANI | ΟΙΙΙΟ | C-PLAB II | 5973667 | Juffer C |
| 8369 | AMARU RIQUEZA | SIXTO | C PLABII | 3486091 | · 120/da |
| 8564 | MAMANI CHIRINOS | EVA FLORA | C PLABAI | 2297294 | Tayaran |
| 5778 | MAMANI ALANOCA | REYNA LIDIA | CPEARAI | 4849831 | ·flua |
| 8509 | APAZA GUTIERREZ | MARTHA ANGELICA | CHARM | 4301329 | 1226 |
| 6941 | CONDORI CHURA | GUADALUPE | C-PLAB M | 6186084 | Jours 1 |
| 1997 | ARANDA CHOQUE | GI ADYS | C PLABAL | 4785993 | 6 7000 |
| 7581 | LUNA QUISPE | MAGDA | C PLAB M | 4799858 | 144B. |
| 8510 | QUISPF CHIPANA | MARISOI | CPLARM | 6955470 | Man Zuf |
| 1843 | CALLE CLEMENTE | ELIZABLIH SANDRA | CPLABAL | 3488249 | of office 1 |
| 4348 | QUISPE | LIDIA | + CPLABAL | 4813123 | of with |
| 6923 | MOLI ERICONA MAMAN | VERONICA | CPURM. | 6771375 | offer |
| 4833 | CONDORI MAMANI | MARITZA BI I | CPLARM | 4783398 | · Music |
| 8609 | ARAHONA PRADEL | MARLENI | C-PLARAI | 6137463 | · CEP |
| 4319 | ALLQUISBERT | YEIMY | CPEARAI | 6143788 | Similar |
| 9474 | LLORES MAMANI | ROBERTO FRANK | CRAMPA. | 6179849 | And I |
| 8158 | QUESO MAMANI | GREGORIO | CRAMPA | 5977820 | 19.99 2/1 |
| 4049 | MOYA CALLISAYA | ISOL DIVAD | L RAMPA | 4906683 | |
| 8687 | ROJAS | ADALID JOSI | CRAMPB | 6118886 / | 124 |
| 8686 | ZAPANA FUENTES | CESAR MANUEL | CRAMPR | 6184403 | Freday. |
| 4485 | CONDORI MAMANI | LUCIO JAVII R | CRAME | 4753103 | And May |
| 6824 | ARUQUIPA LOZA | SANTIAGO | CRAMPS | 2597158 | |
| 4356 | MARQULZ FERNANDEZ | JULIFTA SILVIA | CRICAN | 6121870 | 1-14-7 |
| 6163 | CONDORLJANCO | RANCISCA | CRECAN | 6186957 | Fredor _ |
| 8511 | BARRERA ARUQUIPA | SONIA | CRECAM | 6811807 | Start of L |
| 3565 | OCZACHOQUE CALDER | ALICIA ROSA | CRICAM | 6013441 | Will ! |
| 6634 | MAMANI MAMANI | SABINA LIDIA | CRICAN | 5996157 | A TANK |
| 1044 | CALLISAYA NINA | MODESTA | CRICAN | 3388873 | Fillinge |
| 2637 | FERNANDEZ | JUDITH | CRITECAL | 6130602 | de 49 |

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| 4740 | QUISPE CUTILI | NORAH MARIA | CRECCM | 4292817 | Amile |
| 3079 | MANTILLA VALENZUELA | DARIA ERMINIA | C-RECC M | 4322644 | 204.004 |
| 5052 | AUZA BERNAL | PATRICIA SILVIA | C RECC M | 4994556 | |
| 8337 | RODRIGUEZ FLORES | JULY ROSA | C-RECC M | 6821854 | Constitute 11 |
| 6974 | RODRIGUEZ GARCIA | AURORA | CRECCM | 3430342 | IH Per C |
| 1557 | COLQUE SALAS | BASII IA | CSCPINB M | 4793510 | |
| 3332 | MAQUERA MAMANI | CARMEN SALOME | C SUPINB M | 3372248 | March 200 |
| 2721 | QUISPE MAMANI | CARLOS MACEDONIO | 1-11011 | 4764942 | |
| 3896 | QUISPE MANTILLA | MIGUEL ANGEL | 1 - ALDI II | 4937362 | Gald Late |
| 7596 | BELTRAN RAMOS | VERONICA DEENIS | LAUDEM | 6749949 | Vin Dentit. |
| 2294 | CHAMBI QUISBERT | GROVER ALFREDO | 1 - ALD3 II | 4745730 | |
| 2974 | CHOQUETIJLLA CORON | PEDRO LUIS | L AUDA H | 4333716 | |
| 2058 | PAREDLS TICONA | GUADALUPE, KARINA | LADBAL | 4897098 | |
| 4884 | ALVAREZ SANCHEZ | ESTEBAN IGNACIO | 1 ALDBB 11 | 4952109 | Purlue. |
| 4861 | RIQUEZA ROQUE | RENE | а мовен | 2445771 | 12 |
| 3752 | QUISPE CATACORA | ROXANA TERESA | 1 AUDU M | 5945176 | |
| 2182 | MAMANI MAMANI | YNNOHL | L BLASLA H | 4279361 | 7 |
| 3692 | MENDOZA PAREDES | OMAR | 1-81-81-81 | 4956737 | f |
| 2585 | ESPEJO FLORES DE FU | JUANA FILOMENA | 1 B1 ASI A V | 2071106 | 1 |
| 7704 | ORILGA CESPEDES | VIVIANA ROXANA | 1 10 381 3 3 | 6830023 | 1 |
| 3239 | RIVERA CHAUGA | GENARA | L BLASLA A | 5055028 | Maria Ant o |
| 7617 | MFNDOZA PAREDES | JOSE LUIS | F BI ASEB II | 3415656 | 4 |
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| 8205 | CONTRERAS ARGANDO | MONICA | UBLASIBA | 5965416 | Musical |
| 7818 | CHOQUE ROCHA | WILMA CLAUDIA | EBLASEB V | 5724954 | 0.99 |
| 6469 | LORES MAMANI | HLLIX | BISSICH | 6125127 | |
| 8644 | VALVERDE ALANEZ | NOLBERTO PANEILO | I BLASIC IF | 5944113 | With & |
| 8896 | LLUSCO PAUCARA | JOSE ANTONIO | CBLASIC II | 6095969 | The state of the s |
| 7418 | ORTEGA QUISPE | FRIKA DALY | EBLASIC N | 6306289 | */ 16. injunerous |
| 5999 | MIRANDA MAMANI | CLIZABETH | I BLASIC V | 5976085 | 1 |
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| STATE STAT | 4860 | LOPEZ ARANDA | PEDRO CEFERINO | 1 -BRD H | 5221110 | |
| 162 RUZ QUISPE | 9044 | CONDORI MAMANI | VICTOR | 1BRD H | 6720899 | and the second to the second t |
| 1 | 5538 | ROJAS CRUZ | MARCELO | 1 BRD H | 4817796 | |
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| 9230 | MAMANI SILVA | SANDRA ADFLA | E-BRDB M | 4777845 | |
| 9432 | PAZ FLORES | LOURDES ROSARIO | F-BRDB M | 5940027 | |
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| 8131 | QUENALLATA CHACALI | ELIZABETH | F-BRDC VI | 6730288 | Dunit Soll |
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| 3301 | RAMOS CHIPANA | TOMASA | 1-BRDC VI | 6006707 | , |
| 7610 | CHUQUIMIA TORREZ | LOURDLS | I BROCM | 6100149 | · Queficial 20. |
| 8132 | CONDORLLIMACHE | VICTORIA INFS | E-BROC M | 6781634 | sinfall |
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| 8140 | MAMANI CHIJI | NIEVES ROSEMARY | I. BRDC M | 6753287 | (amfula) |
| 6272 | PEREZ GUTIERREZ | ARCADIA JANET | + BRDC M | 3471884 | Muni |
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| 4363 | ARGANA QUISPE | BERNABE | 1 084 11 | 4837185 | Tullus |
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| 2207 | CHOQUE QUISPE | PEDRO | f 08A4t | 3355671 | |
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| 2025 | HUANCA QUISPE | JAVIER | LDSABLU | 5956029 | (Saffeed) |
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| 4476 | MAMANI CUTIPA | MARIVEL | L DSABL M | 4911475 | Day |
| 9004 | ARANDIA RODRIGUEZ | WII SON NEMECIO | F D8AB2 H | 1904825 | ! |
| 7525 | CAMPERO RETAMOZO | JIMMY EIMAR | E DSAIC II | 6082552 | |
| 7612 | ROJAS AGUIRRE | IVAN GONZALO | F DSAB2 II | 4761588 | En Rosed |
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| 6022 | SOTO QUISPE | WILLIAMS | E-BRDC H | 5986205 | , Supiler |
| 5830 | CAYO CARI | ISIDRO | F-BRDC II | 6008679 | THE |
| 7603 | QUISPE ALVAREZ | JORGE LUIS | F BRDC H | 6151045 | |
| 8129 | ROJAS MAMANI | JUAN | F-BRDC II | 6018391 | |
| 2503 | PACO CONDORI | JUAN | I BRDC II | 4977025 | |
| 9220 | PACO ALVAREZ | AUGUSTO | L-BRDC H | 6720468 | And the state of t |
| 6147 | CALLE PATTY | LUIS | 1 BRDCH | 4872648 | |
| 9183 | MARCA MAMANI | OCTAVIO | I BRIX II | 6857551 | - Griffife (|
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| 7524 | POMA APAZA | FERNANDO NICANOR | 1 BRDC II | 4878544 | |
| 7535 | LIMA CHURA | EMERSON MARTIN | 1 BRDC H | 4275463 | - |
| 7748 | QUISBERT DAVALOS | ANGELA SANDRA | 1 BRDC \1 | 6750587 | · Little of |
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| 7456 | GUARACHI CHOQUE | IRMA | 1 BRDC VI | 3442715 | Hel adas 4 |
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| 9174 | CHUQUIMIA TAPIA | SANDRA | 1 BRDC M | 3335816 | |
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| 8333 | GONZALES LUDEÑO | JOSEFINA BRIGIDA | F BRDC M | 6847505 | |
| 9112 | RAMOS MAMANI | MARIBEL YURI | L-BRDC M | 6950959 | |
| 7809 | CHAMBI VILLAZANII- | E.L.Y | 1 BRDC M | 6843371 | Quefint. |
| 8824 | ESPINOZA CHOQUE | ROSMARY | 1 BRDC VI | 6990204 | · n Starl |
| 8823 | MAMANI MAMANI | LINA VERONICA | - I -BRDC M | 6161774 | |
| 8796 | ZAPATA | JHENY ANDREA | 1-BRDC VI | 4867718 | · 1/2022 |
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| 8265 | COAQUIRA UCHARICO | BEATRIZ | E-BRDC M | 6125301 | A CONTRACTOR STANDARD |
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| 9160 | PEREZ OROZCO | FRANKLIN | E DSAELH | 4744922 | 22// |
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| 4405 | PERSONA MAMANI | ANTONIO | 1-05 xF2 H | 4847334 | GHA |
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| 7453 | ASISTIRI ARUQUIPA | MERY JHOVANA | 1-DSAL2 M | 6774550 | . 7 |
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| 2060 | POZZO QUISBERT | JUAN LUIS | LPMIII | 4284275 | |
| 3196 | RAMOS CHUIMA | DAVID | LPMIII | 4820839 | PR PR Address of the State of t |
| 8837 | MAMANI CUSIQUISPE | JOSE LUIS | LPMLH | 61/1/71 | |
| 5431 | MALLEA CRUZ | JUAN AMERICO | FPMIII | 5999577 | |
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| 7639 | MAMANI LLANOS | ANA MARIA | I PMI M | 4916065 | SixtXA |
| 4791 | MAIDANA MENDOZA | PEDRO ADOI FO | 1 PRDA H | 2625581 | |
| 4984 | VELASQUEZ MAMANI | FELIX | FPRDAII | 3403981 | |
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| 2743 | MAMANI GUTIERREZ | JOSE CLEMENTE | LPRDAIL | 4373488 | |

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| 3131 | SINANI CHUYMA | ROMAN ROY | LPRDAH | 6095567 | |
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| 9108 | CHURA CHAMBI | SERGIO | 1 PRDAU | 7032151 | A AMERICAN IN THE PROPERTY OF |
| 8626 | YUJRA IBANEZ | GROVER NICOLAS | 1 PRDAH | 5965887 | |
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| 2046 | MARQUEZ HINTAYA | ROLANDO DARIO | M-M M H | 3460149 | 11/24/ |
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| 4521 | ZAPANA LOAYZA | FREDDY | M-MNTH | 4924777 | 2001 |
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| 6060 | PARDO MARINA | HECTOR BENJAMIN | M-OFILES | 4288835 | |
| 2561 | ESCALANTE ESPINOZA | ROBERT WILSON | MORET'S | 4809558 | |
| 9006 | TELLERIA ARAQZ | CARLOS RODRIGO | M-OFFE.73 | 3369127 | |
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| 1741 | VARGAS MARCONI | MIGUEL ANGEL | MODIETS | 3462707 | $\Omega_{a}\Delta$ |
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| 2166 | CORTEZ APAZA | GLORIA | MOHE'S | 5984361 | |
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| 9467 | LERNANDEZ ZARATI | MARCELO ANTONIO | м опт 83 | 4770962 | |
| 8168 | DIAZ SILV/- | THOWNY | MORLISS | 4809293 | 44 |
| 4244 | MANJON GOMEZ | LUIS ALBERTO | VOLUSS | 2617625 | Frank L. |
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| 9465 | JAUREGUI SALINAS | PABLO | M-OFI F83 | 4845892 | |
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| 9464 | DUEÑAS ZUMARAN | ERIK | M-OFLE83 | 4044200 | |
| 6164 | LLANQUE HUARACHI | REYNALDO | MOFIR | 4904165 | |

SINDICATO DE TRABAJADORES "MODA EXPRESS = MEX"

FUNDADO EL 9 DE MARZO DE 1992 AFILIADO A LA F.D.T.F.L.P. - PERSONERIA JURIDICA Nº 213976 · 30 - 6 - 94 AV. VASQUEZ Nº 1395 ZONA PURA PURA - TELF. 2305551 La Paz - Bolivia

La Paz, May 10th, 2007

The Honorable Max Baucus United States Senate Washington, DC 20510

Dear Mr. Chairman,

We turn to your authority because we feel that in our country we have been abandoned in the struggle for maintaining our jobs.

We conform a group of workers that, in some cases, joined Ametex more than twenty years ago. When we arrived to the company, most of us did not know a thing about the processes of spinning, knitting, dying, or sewing, and everything we now know, we have learned in our factories. We have learned to utilize our mind and our hands to make more and better products each time, and to compete in any part of the world.

We come from marginal neighborhoods in which, in many cases, we settled with our parents after arriving from the countryside or the mines. Some of us have returned to Bolivia after working and being exploited for many years in neighboring countries like Argentina or Brazil, in a sort of "labor exile".

When we entered our factory the first day of work, we arrived with illusions and with only enough money to return home; after some time, we have housing, food, means of transportation, social security, education for our children and retirement benefits.

We have found that the company provides us a worthy/decent job through which we were able to grow as workers within adequate industrial safety conditions, with a set of benefits beyond the legal requirements, and in a factory that has become an example of social responsibility in our country. Few enterprises in Bolivia offer the possibilities of having a stable job within a positive social framework, a labor union that acts along the same lines as the company executives and where the access to our main authorities is permanently open to dialogue and frank discussion.

That is why we want to keep working until the total exhaustion of our energies and until our children take our place in a trade that represents a profession to us and in a company that has become our home.

We are not politicians, we are just fathers and mothers that live and work for the sake of the health, the education and the future of our children. The colors that we know are not those of political parties, but those of the garments that we get to manufacture. "The left" or "the right" that we know are only those of our hands, with which we make products of the highest quality everyday.

However, nowadays the fear invades us, and the terrifying possibility of having to emigrate in order to find work begins to prowl once again.

SINDICATO DE TRABAJADORES "MODA EXPRESS - MEX"

FUNDADO EL 9 DE MARZO DE 1992 AFILIADO A LA F.D.T.F.L.P. - PERSONERIA JURIDICA № 213976 · 30 - 6 - 94 AV. VASQUEZ № 1395 ZONA PURA PURA - TELF. 2305551 La Paz - Bolivia

Bolivia is a country made of honest and hard-working people, and we want to keep on living and working here in order for our children to grow here, as well; we do not want to keep on exporting qualified labor force to Brazil, Argentina and, recently and massively, to Spain.

Our dreams are like yours; they imply fighting for having a great Nation with freedom and opportunity; freedom to live and opportunity to work.

If today you have the opportunity to see, touch or wear any of the garments that we manufacture, do not forget that behind every stitching lies the hope of more than 4.000 workers -in this company- who expect not to be abandoned in our dream of having better livelihoods by working in an honest and way.

This is the reason why we turn to you in order to formally request that the Honorable Congress of your country further extends the ATPDEA for Bolivia; this would be an achievement that will positively affect the maintenance of more than 20.000 jobs in the textile industry and in the income of more than 100.000 people, including the families of every one of our workers.

For us, the maintenance of the current tariff/importing conditions is fundamental, otherwise, the survival of our company and of many others will be impossible. This is so because our regional competitors do not pay those tariffs and because it is well known that work and life conditions in the East are not enough to live in Bolivia.

We want to keep on working for the well-being of our country and our families; we want to keep on showing to the world that we can compete against any country in an industry as demanding as that of fashion. This will allow us to keep on exporting the fruit of our hands (work) and thus we will be able to stop exporting Bolivian citizens.

PERSONAL MEX S.A.

La Paz, Mayo 10 de 2007

| No. | CIP | APELLIDOS | NOMBRES | FIRMA |
|-----|------|------------------|-------------------|-----------|
| 1 | 5336 | ACARAPI | JUSTINA | 1-fc' |
| 2 | 4630 | ACARAPI TARQUINO | ADELA DAMIANA | An ASE |
| 3 | 5298 | AGUILAR QUISPE | DAMIAN ADOLFO | p.A |
| 4 | 1309 | AGUILAR QUISPE | FLORA FLORENCIA | fla for |
| 5 | 1438 | AGUILAR QUISPE | DAVID CARLOS | Danielo |
| 6 | 4030 | AGUIRRE MAMANI | GREGORIO APOLINAR | |
| 7 | 1295 | AJNO | GERARDO | July |
| 8 | 7010 | AJORURO FLORES | MARIO | 199 |
| 9 | 5555 | ALANOCA COLQUE | OSCAR | ! Dulf |
| 10 | 1503 | ALANOCA ESPRELLA | AMADO WILDER | Jak. |
| 11 | 1643 | ALANOCA ESPRELLA | ROLANDO ROBERTO | last sulf |
| 12 | 2153 | ALANOCA LINARES | AIDA FELIPA | 12 |
| 13 | 1323 | ALANOCA MAMANI | YOLANDA | flow and |
| 14 | 8585 | ALANOCA MAMANI | BERTHA | E Ilm |

| | | | | 4/ |
|----|------|------------------|------------------|------------|
| 15 | 7299 | ALARCON FLORES | JACQUELINE ELSA | July 1 |
| 16 | 8096 | ALARCON GAMARRA | JORGE HERNAN | Journal of |
| 17 | 3655 | ALAVI TANCARA | DELIA ZULEMA | 2/1 |
| 18 | 6076 | ALCON FLORES | VERONICA | Install. |
| 19 | 2459 | ALCON FLORES | LOURDES | Vary |
| 20 | 6228 | ALEJO HUALLPA | JUAN ALEX | Tuilt |
| 21 | 5553 | ALI NINA | FELIPE EUSTAQUIO | Julse |
| 22 | 2449 | ALIAGA HUAYCHO | EVA ROSMERY | Round |
| 23 | 3907 | ALIAGA TINTAYA | ROBERTO | Conduction |
| 24 | 1337 | ALVAREZ CANAVIRI | RAMIRO CLEMENTE | Linda |
| 25 | 5278 | ALVAREZ CONDO | MARIA | Hafret |
| 26 | 6869 | ALVAREZ LOZA | MARIA NICOLASA | |
| 27 | 1924 | AMARU CONDORI | JUSTINA | July 1 |
| 28 | 4303 | AMARU CUSI | EDGAR ALFREDO | Sill e |
| 29 | 1234 | ANGULO CONDORI | ALEJANDRO | Lanks |
| 30 | 7471 | ANTONIO COLQUE | RODY | Rugel |

| 31 | 6724 | APARICIO PAZ | SHIRLEY MAGALY | Saty |
|----|------|-------------------|--------------------|-----------|
| 32 | 5907 | APAZA | FREDDY ABEL | Tuo II |
| 33 | 4528 | APAZA AGUILAR | ERIKA VICTORIA | Austr |
| 34 | 1482 | APAZA ALANOCA | GENNER | Cild ! |
| 35 | 8676 | APAZA ALEJO | SIXTO EMILIO | DAY! |
| 36 | 2760 | APAZA BLANCO | FREDDY | 33 |
| 37 | 8468 | APAZA CRUZ | NECOMEDES PORFIRIA | MART |
| 38 | 1156 | APAZA FERNANDEZ | JUAN FAUSTO | July. |
| 39 | 8089 | APAZA HUANCA | CRISTOBAL EDMUNDO | ENA! |
| 40 | 1388 | APAZA LIMACHI | CONSTA | and Turk |
| 41 | 1939 | APAZA QUISPE | MARIA EUGENIA | Spirit . |
| 42 | 5566 | APAZA TINTAYA | TEOFILO | Supring % |
| 43 | 6481 | APAZA VASQUEZ | ZENON | duty) |
| 44 | 4276 | ARAMAYO LLIULLI | JOSE ANTONIO | AHH |
| 45 | 2121 | ARAMBURO MARTINEZ | MARIA VICTORIA | 144 |
| 46 | 5335 | ARCANI MAMANI | UVER EFRAIN | Matt. S. |

| 1645 | ARROBA TICONA | DELIA LUCIA | Southly |
|------|--|--|---|
| 6534 | ARROBA TICONA | HILDA VIRGINIA | Gushif |
| 1355 | ARUQUIPA | SONIA VICTORIA | Lampiel |
| 6701 | ARUQUIPA ADUVIRI | CARLOS | Air is |
| 5797 | ASTILLA MARTINEZ | GILDO OMAR | A. S. |
| 8102 | AVELO GUTIERREZ | RICHARD ANTONIO | AUTO |
| 7032 | AVILA | ANGEL BORIS | Jun 3 |
| 8423 | AVIRCATA VITO | MARTHA | uf D |
| 7715 | AYALA FUNARO | YOHANA TANIA | OPet - |
| 8471 | AYMURO | PORFIRIA | Pulsid |
| 3849 | BARRERA QUISPE | NAUL | 12 |
| 8436 | BARRERA QUISPE | RENE | Duo Jud |
| 4895 | BARRERA QUISPE | PABLO | Ath |
| 1095 | BARRIONUEVO MAMANI | ANACLETO | - LAG |
| 1073 | BAUTISTA DE GUTIERREZ | JUANA | |
| 7108 | BAUTISTA LECOÑA | BERNABE . | |
| | 6534 1355 6701 5797 8102 7032 8423 7715 8471 3849 8436 4895 1095 | 6534 ARROBA TICONA 1355 ARUQUIPA 6701 ARUQUIPA ADUVIRI 5797 ASTILLA MARTINEZ 8102 AVELO GUTIERREZ 7032 AVILA 8423 AVIRCATA VITO 7715 AYALA FUNARO 8471 AYMURO 3849 BARRERA QUISPE 4895 BARRERA QUISPE 1095 BARRIONUEVO MAMANI 1073 BAUTISTA DE GUTIERREZ | 6534 ARROBA TICONA HILDA VIRGINIA 1355 ARUQUIPA SONIA VICTORIA 6701 ARUQUIPA ADUVIRI CARLOS 5797 ASTILLA MARTINEZ GILDO OMAR 8102 AVELO GUTIERREZ RICHARD ANTONIO 7032 AVILA ANGEL BORIS 8423 AVIRCATA VITO MARTHA 7715 AYALA FUNARO YOHANA TANIA 8471 AYMURO PORFIRIA 3849 BARRERA QUISPE JUAN 8496 BARRERA QUISPE RENE 4895 BARRERA QUISPE PABLO 1095 BARRIONUEVO MAMANI ANACLETO |

| 63 | 6597 | BELMONTE SIÑANI | SOFIA | Russ |
|----|------|---------------------|----------------|------------|
| 64 | 6662 | BLANCO APAZA | EDGAR | Bluff |
| 65 | 8424 | BLANCO YUJRA | NENA ERIKA | 128 J. (|
| 66 | 7673 | BOYAN | JOSE LUIS | Jun Lungy |
| 67 | 9098 | CACERES TORREZ | LIMBER OMAR | Quf & |
| 68 | 5627 | CALANI CALLE | LUIS | land. |
| 69 | 1338 | CALDERON CALLE | FREDDY BERNABE | Hich |
| 70 | 2811 | CALLATA CORAZON | NELA | Hudue |
| 71 | 1311 | CALLATA CORAZON | MARTIN | Och |
| 72 | 3372 | CALLE PEREZ | CELIA | Carto, |
| 73 | 8254 | CALLE QUISPE | RUBEN CARLOS | - CAS |
| 74 | 2187 | CALLE TARQUI | ELVIRA ROSA | (Police) |
| 75 | 8472 | CALLISAYA CALLIZAYA | CRISTINA | - Ww C |
| 76 | 4012 | CALLISAYA HUARANCA | BONIFACIO | all |
| 77 | 7543 | CALLISAYA PACARI | DAVID | Culator |
| 78 | 4253 | CALLISAYA PACARI | CEFERINO | Qui ficeso |

| 79 | 5089 | CALLISAYA ULURI | JUAN ALFREDO | July S. |
|------|------|-------------------|----------------|-------------|
| 80 | 5468 | CALZADA NAVIA | LUCY JUANA | Wy. |
| 81 | 4240 | CALZADA NAVIA | EVA AGUEDA | Buf |
| 82 | 2115 | CAMACHO LOAYZA | NANCY | -Ham D |
| 83 | 1312 | CAMACHO PEREZ | LUIS JOSE | |
| 84 | 5874 | CANAVIRI LAIME | ROGELIO | (F) |
| 85 | 3371 | CANAVIRI MAMANI | CALIXTO EFRAIN | flui fuit |
| 86 | 5138 | CANAVIRI QUISPE | GERMAN RAMIRO | Comm for |
| 87 | 8220 | CANCARI HUANCA | MARCELINO | (well |
| 88 | 7469 | CANDIA MAMANI | HUMBERTO | flell |
| 89 | 3046 | CANO CALLAPA | MARIA TERESA | aufur . |
| 90 | 6433 | CAPCHA HUASCO | LORENZA | |
| 91 | 1394 | CARBALLO VIDAURRE | CARMINIA | AND O |
| 92 | 1166 | CATARI ALIAGA | EDGAR | |
| . 93 | 8202 | CATARI SONCO | LIDIA | hurd hillor |
| 94 | 3034 | CATARI SONCO | AMALIA | This say |

| 95 | 5267 | CAYLLANTE QUISPE | VICTOR HUGO | And Some |
|-----|------|------------------|-------------------|-----------|
| 96 | 1513 | CAZAS TIJO | NICOLAS GROVER | Church |
| 97 | 3851 | CERDA LIMACHI | FREDY MARTIN | Madi |
| 98 | 5118 | CHAMBI YANA | MARCO ANTONIO | A S |
| 99 | 1401 | CHAUCA CHAMBI | EFRAIN REMBERTO | taco |
| 100 | 1451 | CHAVEZ DE MAMANI | MARIA DEL CARMEN | Holy |
| 101 | 5247 | CHAVINO TARQUI | HEBER | Sold to |
| 102 | 7036 | CHINO ACUÑA | ALEJANDRO | P.F.O |
| 103 | 7402 | CHINO VILLANUEVA | MARTHA | Dinot |
| 104 | 6234 | CHINO VILLANUEVA | VICTORIA VIRGINIA | Velhão Va |
| 105 | 7306 | CHIPANA | DARIO | Ch |
| 106 | 1375 | CHIPANA HUANCA | REMEDIOS | Bickel. |
| 107 | 5066 | CHIPANA QUISPE | ABRAHAM | Zunt. |
| 108 | 1715 | CHIPANA TICONA | FELIX | Twit Ch- |
| 109 | 5825 | CHOQUE CRUZ | SEBASTIAN MANUEL | Mariela |
| 110 | 7245 | CHOQUE MAMANI | EVER LUIS | SAL |

| 111 | 8240 | CHOQUE MAMANI | MARIBEL | Infl |
|-----|------|----------------------|-----------------|---------------|
| 112 | 8128 | CHOQUE MAMANI | GERMAN | |
| 113 | 6611 | CHOQUE MAMANI | EDWIN ROMERO | Admit) |
| 114 | 6255 | CHOQUE MAMANI | ROXANA DANITZA | Suntif |
| 115 | 5344 | CHOQUE MAYTA | RONALD RAMIRO | Dos |
| 116 | 8269 | CHOQUE PARI | GUIDO | Cluebla |
| 117 | 3194 | CHOQUE PARI | RENE WILMER | Aug Vm |
| 118 | 4690 | CHOQUE QUISBERT | SOFIA ESPERANZA | , / |
| 119 | 7378 | CHOQUE SOTO | ALEX | ACO |
| 120 | 3664 | CHOQUE VARELA | RICHARD SERGIO | |
| 121 | 1212 | CHOQUEHUANCA MAMANI | MARIO JAVIER | Hatile) |
| 122 | 1489 | CHOQUEHUANCA QUISPE | MILTON BENJO | Phoply |
| 123 | 7515 | CHOQUEMITA CHOQUEHUA | OSCAR CLAUDIO | |
| 124 | 1965 | CHOQUETARQUI CHOQUEH | APOLINAR | Joseph Joseph |
| 125 | 8661 | CHUGAR VILLCA | MIGUEL - | the - |
| 126 | 5253 | CHUQUIMIA CHOQUE | ROGER HERNAN | Hund of 194 |

| - | | | 4334 | |
|-----|------|---------------------|------------------|--|
| 127 | 5261 | CHUQUIMIA GUTIERREZ | GLADYS SOFIA | Tilly |
| 128 | 5300 | CHUQUIMIA HUASCO | SANDRA JIMENA | Sand o |
| 129 | 7323 | CHUQUIMIA SOLARES | ANGELICA | Literat V |
| 130 | 2122 | CHURA BUTRON | VANIA | Vafau 13 |
| 131 | 5093 | CHURA CHAMBI | GONZALO ROLANDO | Altono |
| 132 | 5563 | CHURA MAMANI | BERTHA | May! |
| 133 | 8020 | CHURA VARGAS | OSWALDO GERSON | Def. |
| 134 | 6240 | COAQUIRA CHUQUIMIA | ERNESTO RAMIRO | THE STATE OF THE S |
| 135 | 8704 | COCARICO GUTIERREZ | BRAULIO | Bung int |
| 136 | 6608 | COCAURE PAYRUMANI | FLORENCIA | to Carl |
| 137 | 4686 | COLQUE FLORES | MARGARITA GLORIA | Thur |
| 138 | 1535 | CONDE AVIRCATA | ELZA NICOLASA | Elin Juligo |
| 139 | 8079 | CONDE CHOQUERIVE | ROSMERY | Haylard |
| 140 | 1511 | CONDE DE PAREDES | SATURNINA | |
| 141 | 2128 | CONDE DE ULLOA | GENARA AIDEE | Carles II |
| 142 | 5236 | CONDE GONZALES | PAULINO ROBERTO | |

| 143 | 1066 | CONDE LUNA | MARIO ESTEBAN | autos |
|-----|------|----------------------|-----------------|-----------|
| 144 | 4625 | CONDO INGALA | DAVID LEANDRO | 2016 |
| 145 | 2211 | CONDORI | LUCIO FLORENCIO | Queful |
| 146 | 5841 | CONDORI APAZA | BEANET | Cliena? |
| 147 | 3433 | CONDORI CALLISAYA | ANTONIA | Awtille |
| 148 | 4798 | CONDORI CHAMBI | RUBEN SAMUEL | (and) |
| 149 | 1666 | CONDORI CHAMBI | VIRGINIA | AutCuff |
| 150 | 1341 | CONDORI CHOQUEVILLCA | SABINO | frefut |
| 151 | 5700 | CONDORI CONDORI | OSCAR | Dun link |
| 152 | 1070 | CONDORI DE HUALUQUE | CRISTINA | and. |
| 153 | 6953 | CONDORI ESCOBAR | FRANCISCO | July 2 |
| 154 | 4636 | CONDORI LAURA | SEBASTIAN | seend. |
| 155 | 3022 | CONDORI LLUSCO | SABINA | Gurlan & |
| 156 | 4481 | CONDORI MAMANI | HECTOR PETER | Per Jahre |
| 157 | 1176 | CONDORI MAMANI | MARIA ELENA | Harten |
| 158 | 1742 | CONDORI MAMANI | SUSANA | Munday |

| 159 | 1901 | CONDORI QUENALLATA | PRUDENCIO | hu |
|-----|------|--------------------|-----------------|--|
| 160 | 7980 | CONDORI QUISPE | JULIO CESAR | noteth I. |
| 161 | 4936 | CONDORI QUISPE | MERCEDEZ | |
| 162 | 5091 | CONDORI QUISPE | ALEJANDRO FAVIO | Haur Jaw |
| 163 | 8428 | CONDORI QUISPE | ESPERANZA | |
| 164 | 3388 | CONDORI QUISPE | JUAN MACARIO | (MGD) |
| 165 | 1912 | CONDORI SARCO | MARIO | A secondary |
| 166 | 1294 | CONDORI SORIA | GREGORIO | Amfundi |
| 167 | 1313 | CONDORI SULLCA | CRISTINA | Lital |
| 168 | 6431 | CONDORI TANCARA | FRANCISCA | The state of the s |
| 169 | 1529 | CONDORI TICONA | EUSEBIA JULIETA | shiftled) |
| 170 | 7138 | CONDORI VILLCA | Julio | Justin for fluis |
| 171 | 1729 | COPA COCHI | MILENKA ROSARIO | ik (m) |
| 172 | 7298 | COPA COCHI | GELEM | 1 |
| 173 | 8083 | COPA LUNA | PATRICIA | Afficien |
| 174 | 5466 | COPAJA DE CRUZ | YOLA | leg |

| 175 | 7046 | COPETICONA CALLISAYA | RUBEN | (Newywy way |
|-----|------|----------------------|-----------------|----------------|
| 176 | 6704 | CORANI DE SUAREZ | JUSTINA | 5 |
| 177 | 7148 | CORAZON ARIAS | ISIDRO | A Sucio |
| 178 | 1947 | CORDERO HUANCA | BETZABE | But Buf of |
| 179 | 1719 | CORI CORI | EDWIN | ETHE . |
| 180 | 1288 | CORI CORI | VICTOR ATANACIO | Juface |
| 181 | 7352 | CORI HUANCA | CARLOS | Cuite |
| 182 | 7504 | CORI POMA | RICARDO | and the second |
| 183 | 7265 | CORINA RUA | PEDRO | |
| 184 | 6650 | CORNEJO TITIRICO | ROBERTO | 24/n/- |
| 185 | 5556 | CORONEL CUADROS | HUMBERTO | AHOLI |
| 186 | 4605 | CORONEL MENDOZA | VICTORIA HILDA | for tour |
| 187 | 1063 | CORTEZ | NATALIO | Com's |
| 188 | 1598 | CORTEZ APAZA | JULIO REYNALDO | |
| 189 | 7031 | COSME MAMANI | ROMUALDO | 125/5 |
| 190 | 7107 | COSME MAMANI | RUFINO | , , , , |

| | | | | .7 |
|-----|------|---------------------|-------------------|------------|
| 191 | 4959 | CRUZ ALI | JUAN CARLOS | Thul |
| 192 | 6644 | CRUZ CANAVIRI | HILDA SALOME | I Fill |
| 193 | 1596 | CRUZ CHIPANA | RENE LUIS | Sur Juck |
| 194 | 1319 | CRUZ CHOQUE | PAZ ADRIANO | 25000 |
| 195 | 8276 | CRUZ MAMANI | EUGENIA | Dut fluide |
| 196 | 4804 | CRUZ QUISPE | MARIA EUGENIA | that? |
| 197 | 1940 | CRUZ YUJRA | JULIA FELIPA | Janes . |
| 198 | 1343 | CUNO VELASQUEZ | ROMAN | But |
| 199 | 5694 | CUSI CHOQUE | HILARION | Alles |
| 200 | 4237 | CUTILE LAURA | ROSALIA ANDREA | Town for |
| 201 | 8519 | DE LA CRUZ QUISBERT | FERNANDO WILFREDO | July !! |
| 202 | 5560 | DELGADO TANTANI | FLAVITA ROSARIO | () ail |
| 203 | 3027 | DORADO QUISPE | FREDDY LUCIO | (Girthand) |
| 204 | 2212 | DORADO QUISPE | JESUS AMERICO | Uni 7 |
| 205 | 1871 | DURAN RENDON | EDDY TELESFORO | f.C. Quois |
| 206 | 5549 | EÑRRIQUEZ LLIULLI | EDWIN | Super |

| 207 | 7300 | ESCOBAR NAVIA | DANIELY RAFAELA | Describer |
|-----|------|--------------------|---------------------|-----------|
| 208 | 3750 | ESCOBAR PILCO | LIDIA ESTHER | MP |
| 209 | 7354 | ESPEJO MAMANI | DAVID | ELAYS |
| 210 | 6328 | ESPINOZA GUACHALLA | NANCY ROXANA | Em guif |
| 211 | 7828 | FERNANDEZ CONDORI | PEDRO | Jan of 3 |
| 212 | 5149 | FLORES ARUQUIPA | EMILIO | Juliu B |
| 213 | 5260 | FLORES ARUQUIPA | EDWIN | 292A. |
| 214 | 1325 | FLORES CHURA | SABINA | Sunt |
| 215 | 1045 | FLORES GUTIERREZ | ROSMERY | Tetal 1 |
| 216 | 8085 | FLORES HUANCA | DAVID | Dafa M |
| 217 | 8104 | FLORES LIMACHI | PACESA RAYMUNDA | Joseph . |
| 218 | 7333 | FLORES MAMANI | GONZALO TITO | CH |
| 219 | 6001 | FLORES MAQUIRI | MARIANELA MAGDALENA | Mafaut |
| 220 | 5436 | FLORES PLATA | MARIA LUZ | Flox |
| 221 | 3375 | FLORES QUISPE | ROSSE MARY CELIA | Faceto |
| 222 | 1916 | FUENTES CRUZ | NANCY JANETH | Musho |

| | | | | 2 |
|-----|------|----------------------|------------------|-------------|
| 223 | 1379 | FUENTES HUANCA | FELIX DAVID | |
| 224 | 2020 | GARCIA CHAMBI | FEDERICO NEMECIO | Coffee |
| 225 | 5626 | GAVINCHA ESPINOZA | CARMELO | 76 had |
| 226 | 1321 | GONZALES ALMAZANA | JOSE ANTONIO | 10 |
| 227 | 6185 | GONZALES MAMANI | GLADYS GLORIA | qui qu |
| 228 | 4931 | GUACHALLA QUISPE | ANGEL MARTIN | Amose |
| 229 | 6652 | GUALLPARA BARRENECHE | WILSON PEDRO | Joseph . |
| 230 | 6660 | GUMIEL CRUZ | ANA MARIA | Ma Guel |
| 231 | 8571 | GUTIERREZ FLORES | JUAN GUALBERTO | William . |
| 232 | 5478 | GUTIERREZ HUANCA | MARIBEL | repair 2 |
| 233 | 8223 | GUTIERREZ JIMENEZ | ALEX WALTER | agual |
| 234 | 2295 | GUTIERREZ MAMANI | JUAN CARLOS | Churchist . |
| 235 | 8219 | GUTIERREZ MAMANI | LUCIO . | Juni fruitz |
| 236 | 3212 | GUTIERREZ MERMA | JUAN CARLOS | And the |
| 237 | 7157 | GUTIERREZ PAREDES | ARIEL ANDRES | Jungant) |
| 238 | 5909 | GUTIERREZ PORCEL | IVON ANGELICA | Germin |

| *************************************** | ~ | | | |
|---|---------------|------------------|-------------------|--|
| 239 | 8088 | GUZMAN CAMACHO | EVELYN NINOSKA | Ent for COC |
| 240 | 2209 | HIDALGO AGUILAR | FRANCISCO | Mediff |
| 241 | 1224 | HILAYA MAMANI | HUGO | Thun D |
| 242 | 1049 | HUACANI CHAMBI | CONCEPCION | The state of the s |
| 243 | 1344 | HUACANI TINTAYA | RICARDO DANIEL | Rysto |
| 244 | 8248 | HUAMPO MAMANI | MIGUEL ANGEL | |
| 245 | 1857 | HUANCA CALLE | DIONICIO | Thursday) |
| 246 | 4530 | HUANCA CONDORI | ROLANDO BENEDICTO | Manufuid |
| 247 | 3912 | HUANCA FERNANDEZ | TEOFILO | Jean S |
| 248 | 5274 | HUANCA GOMEZ | COSME | Suil |
| 249 | 7925 | HUANCA HUANCA | ELISIO VALERIO | He Cons |
| 250 | 7212 | HUANCA LIMACHI | EDGAR C | Carlot S |
| 251 | 1358 | HUANCA MACHACA | MAMERTO | fleffer! |
| 252 | 5163 | HUANCA MAMANI | NAUL YNOIV | The Sport |
| 253 | 5011 | HUANCA PARISACA | VIRGILIO | Los por |
| 254 | 8244 | HUANCA PARISACA | LOURDES | |

| 255 | 2129 | HUANCA POMA | NELLY | |
|-----|------|-------------------|-----------------|--------------|
| 256 | 2191 | HUANCA QUISPE | NIEVES LORENZA | Mins flow of |
| 257 | 7568 | HUANCA TICONA | MARIBEL | DEFE |
| 258 | 2378 | HUANCA VILLARROEL | PEDRO | lajiej |
| 259 | 1981 | HUANCOLLO SINANI | DIONICIO | Shim K |
| 260 | 6533 | HUASCO MAMANI | FREGIDO | (bright) |
| 261 | 5251 | HUMEREZ ALARCON | LUIS RICHARD | August 1 |
| 262 | 4187 | IBAÑEZ QUISPE | GONZALO PEDRO | Julg |
| 263 | 5923 | IGNACIO VELIZ | CESAR SEBASTIAN | B-60 |
| 264 | 1900 | JAHUIRA MAMANI | VICTOR | Boll to |
| 265 | 6331 | JALLASI MAMANI | EDWIN | Forming 1 |
| 266 | 4038 | JAVIER PAXI | LUCIO FREDDY | Janes of |
| 267 | 6552 | JIMENEZ CONDORI | MERY ROXANA | Shifait |
| 268 | 1990 | JIMENEZ ROSAS | ALBINA | Till |
| 269 | 2510 | LAIME CALLIZAYA | JAIME | 1 fritty |
| 270 | 3214 | LAIME CAPCHA | ALBERTO | I Hause |

| 271 | 3037 | LAIME GONZALES | NERY FIDEL | de min |
|-----|------|-----------------|------------------|--------------------|
| 272 | 8038 | LAURA CANAVIRI | ELIZABET | Es As |
| 273 | 8045 | LAURA CHINO | FREDDY | (la) river glave 1 |
| 274 | 3374 | LAURA SIÑANI | LOURDEZ | James Land |
| 275 | 4638 | LAURA VALENCIA | LUCIO FLORENCIO | July |
| 276 | 5266 | LAZO CHAMBILLA | ROSA EMILIANA | Fredulp. |
| 277 | 6035 | LECOÑA LECOÑA | GERMAN GUILLERMO | 9:2 |
| 278 | 5295 | LECOÑA LECOÑA | OSCAR FREDY | Franch. |
| 279 | 4236 | LEYVA ALANOCA | BEATRIZ | Blyat |
| 280 | 7741 | LIMA MAMANI | IRENE | Total |
| 281 | 7042 | LIMACHI CHURA | CESAR FIDEL | J. Kul- |
| 282 | 2832 | LIMACHI LIMACHI | AMANDA NANCY | |
| 283 | 8236 | LIMACHI MAMANI | MARIBEL | |
| 284 | 5559 | LIMACHI MAMANI | PABLO AGUSTIN | 1/1/11/11 |
| 285 | 7714 | LIMACHI MAMANI | OLGA FLORA | Juni Juni fill |
| 286 | 1732 | LIMACHI ZALLES | ELENA JUANA | OLu F |

| 287 | 7125 | LLANOS IRAHOLA | JOSE LUIS | |
|-----|------|--------------------|---------------------|-------------|
| 288 | 7081 | LLAVE QUISPE | CARMEN | Cin Stra () |
| 289 | 2142 | LOPEZ CONDORI | MERY JUSTINA | luful |
| 290 | 2321 | LOPEZ PINTO | DEYSI HERMINIA | The |
| 291 | 7723 | LOPEZ TICONA | GONZALO FREDDY | Gun Luto |
| 292 | 2315 | LOZA CHAMBI | MARIA NORAH | Mill |
| 293 | 1361 | LOZA CHOQUEHUANCA | EDGAR | |
| 294 | 1942 | LUNA DE RAMOS | VERONICA GUMERCINDA | (Alex) |
| 295 | 3028 | LUNA SARAVIA | ESTHER AIDEE | Shill |
| 296 | 1274 | MACHACA CALLISAYA | FIDEL. | A STATE |
| 297 | 8044 | MACHACA MAMANI | VICTORIA | 6 1 |
| 298 | 1416 | MACHACA MAQUERA | CARLOTA MODESTA | lmf |
| 299 | 7923 | MACHICADO CHAIÑA | AIDEE | My Star C |
| 300 | 8238 | MACIAS PACHECO | CARMEN EUGENIA | Joseph |
| 301 | 5805 | MACUCHAPI CHAMBI | EDUARDO | |
| 302 | 8241 | MACUCHAPI PARISACA | LIDIA | Lugar L |

| 303 | 6091 | MAGNE FLORES | RENE FELIX | efyl. |
|-----|------|-------------------|----------------|--|
| 304 | 2251 | MAIDANA GUTIERREZ | BETTY SABINA | BA |
| 305 | 1525 | MAMANI APAZA | ISMAEL | Just and |
| 306 | 5234 | MAMANI ARUQUIPA | IRMA AMALIA | agus de la companya della companya della companya de la companya della companya d |
| 307 | 8259 | MAMANI CANQUI | GIOVANA JUANA | Playor g |
| 308 | 3748 | MAMANI CAÑASACA | RAMON | |
| 309 | 3060 | MAMANI CATARI | MIGUEL | Mary. |
| 310 | 7481 | MAMANI CATARI | HUMBERTO MAX | hated |
| 311 | 5290 | MAMANI CHAVEZ | BRAULIO ELOY | rejuntant the |
| 312 | 1458 | MAMANI CHIRINOS | VILMA ALEJA | Juaman: |
| 313 | 2118 | MAMANI CLARES | REYNALDO | 1900 |
| 314 | 1417 | MAMANI CORONEL | RUBEN | Gel-f |
| 315 | 4334 | MAMANI CORONEL | RAMIRO MARIO | |
| 316 | 5332 | MAMANI CRUZ | CLAUDIO | |
| 317 | 7355 | MAMANI FLORES | JUAN CARLOS | 16/18. |
| 318 | 5235 | MAMANI FLORES | FERNANDO CESAR | (y) DI |

| 319 | 1851 | MAMANI FLORES | JAVIER JULIO | |
|-----|------|-----------------|----------------|-----------|
| 320 | 5252 | MAMANI FLORES | LUIS FERNANDO | ph 7 |
| 321 | 8275 | MAMANI GONZALES | SONIA | |
| 322 | 5919 | MAMANI HUANCA | WILFREDO | |
| 323 | 4361 | MAMANI JIMENEZ | FILOMENA | ho D |
| 324 | 4627 | MAMANI KUNO | BERTHA | Etteld |
| 325 | 5288 | MAMANI LAURA | ROMULO | Kum hing |
| 326 | 8081 | MAMANI LLANOS | LUIS LEONARDO | HAR. |
| 327 | 2282 | MAMANI LLANOS | MIRTHA CAROLA | |
| 328 | 8429 | MAMANI LOBO | MARIBEL | Cafe |
| 329 | 5620 | MAMANI LOZA | OSCAR JHONNY | Satisface |
| 330 | 8273 | MAMANI LOZA | ADELA ROSEMERY | Williel |
| 331 | 4510 | MAMANI MAMANI | VIRGINIA | |
| 332 | 3624 | MAMANI MAMANI | SAUL RENE | 19/2/01 |
| 333 | 3232 | MAMANI MAMANI | EDUARDO | (Carif |
| 334 | 1866 | MAMANI MAYTA | SALUSTIANO | (Spl) |

| 335 | 4394 | MAMANI MENDOZA | PRIETO GONZALO | Junty |
|-------|------|----------------|-----------------------|---|
| 336 | 1362 | MAMANI MENDOZA | GREGORIO | Listal |
| 330 | 1302 | WANANI MENDOZA | GREGONIO | |
| 337 | 7220 | MAMANI MIRANDA | FREDDY | (Anti-) |
| 338 | 4205 | MAMANI NINA | FREDY DOMINGO | Just no Sant |
| 339 | 3502 | MAMANI ORTIZ | HECTOR FRANKLIN OSWAI | .00 |
| 340 | 4149 | MAMANI ORTIZ | EDGAR RENE | Puan () |
| 341 | 7014 | MAMANI OSCO | JANNETTE | Junifier for |
| 342 | 4896 | MAMANI PANCA | FELIX LUIS | Aughor |
| - U-F | 4000 | 177711741774 | TELON ECOLO | |
| 343 | 4603 | MAMANI PAUCARA | MARUJA | Stanfal |
| 344 | 1564 | MAMANI POMA | FELIX | Thursday 1 |
| | | an stri Vini | 1 1111 | Will Une |
| 345 | 6566 | MAMANI POMA | EFRAIN ELISEO | 1/===================================== |
| 346 | 8648 | MAMANI QUISPE | ISRAEL | Muful |
| 347 | 1512 | MAMANI QUISPE | CLARA | 05 |
| | | | | At sta |
| 348 | 2460 | MAMANI QUISPE | MAURICIO CONSTANCIO | 17-17 |
| 349 | 2419 | MAMANI QUISPE | EDGAR BERNABE | They for |
| 350 | 6244 | MAMANI QUISPE | JUAN VICTOR | Must do f |

| 351 | 1203 | MAMANI QUISPE | AMERICO TITO | Byll 1 |
|-----|------|------------------|--------------------|------------------|
| 352 | 5921 | MAMANI QUISPE | JOSE LUIS | (July at Cont.) |
| 353 | 5269 | MAMANI RIOS | ELIZABETH | Soft |
| 354 | 4026 | MAMANI RODRIGUEZ | ROSARIO | AH |
| 355 | 6762 | MAMANI RODRIGUEZ | ELIAS | Elwy B |
| 356 | 6726 | MAMANI RONDO | LUIS OVIDIO | effet |
| 357 | 4916 | MAMANI SULLCANI | ROSMERY | Destform 5 |
| 358 | 8121 | MAMANI SULLCANI | GRACIELA | August 1 |
| 359 | 4251 | MAMANI TICONA | CRISTOBAL ASCENCIO | Martin |
| 360 | 7301 | MAMANI TICONA | JAVIER | Mary . |
| 361 | 8473 | MAMANI TICONA | ALEJANDRA | Stand |
| 362 | 1649 | MAMANI YUJRA | LILIAN KATY | (Jaily) |
| 363 | 6893 | MAMANI YUJRA | JULIO DANIEL | |
| 364 | 5144 | MARCA ALAÑA | ROBIN ANGEL | ency I |
| 365 | 5157 | MARCA BLANCO | MAGUI SANTIAGO | A in fair |
| 366 | 8398 | MARCA LECOÑA | EDGAR | |

| | - | Control of the contro | | |
|-----|------|--|------------------|------------|
| 367 | 3387 | MARCA LLUSCO | RENE ANDRES | Carl. |
| 368 | 1919 | MARCA TICONA | JAVIER DAVID | Jun M |
| 369 | 3029 | MARCE IBAÑEZ | MARCO ANTONIO | Du fry |
| 370 | 1215 | MARIÑO BALBOA | HERNAN | 14 |
| 371 | 2047 | MARTELA QUISPE | VICTOR | MI |
| 372 | 1950 | MARTINEZ POZO | JAVIER LUCIO | White |
| 373 | 4902 | MARTINEZ TORREZ | FERNANDO IVAN | ELI-AI |
| 374 | 5624 | MARTINEZ TORREZ | JUSTA IRINA | · Mel |
| 375 | 8520 | MAYTA CHURQUI | LUCIA | Bu Han Tu |
| 376 | 7739 | MAYTA RAMOS | ROBERTO | Budgo |
| 377 | 1041 | MAYTA YUJRA | DOMINGO | Queful 141 |
| 378 | 1604 | MENDEZ COCHI | VICTOR ALEJANDRO | A P |
| 379 | 5146 | MENDOZA | ABRAHAM HILARION | Their Hall |
| 380 | 7259 | MENDOZA DE AGUILAR | RUTH ESTHER | Palatrot |
| 381 | 6595 | MENDOZA OSCO | GRICELA | putus |
| 382 | 1647 | MENDOZA OSCO | MARY ISABEL | , |

| 383 | 4290 | MENDOZA OSCO | CAROLINA | Balana |
|-----|------|---------------------|-----------------|-------------|
| 384 | 1571 | MENDOZA QUIROGA | CELIA JUSTINA | MenfaQ. |
| 385 | 5782 | MENDOZA RAMOS | MARTHA | Nather M.D. |
| 386 | 2914 | MENESES SANCHEZ | ANA ISABEL | tural |
| 387 | 6250 | MENESES SANCHEZ | ARIEL | May 1 |
| 388 | 4693 | MIRANDA ARUQUIPA | LUIS | Just 1 |
| 389 | 4655 | MIRANDA CHAMBI | WILSON HILARION | |
| 390 | 3199 | MIRANDA MAMANI | SAMUEL | Lubilian 1 |
| 391 | 4323 | MIRANDA QUISPE | ADHEMAR EMILIO | 70 (|
| 392 | 5885 | MIRANDA VASQUEZ | JOSE LUIS | Unsafel , |
| 393 | 6323 | MITA CHOQUE | RODOLFO | Buy st. |
| 394 | 8125 | MITTA CAHUAYA | ROBERTO | Mistar John |
| 395 | 4633 | MOLLERICONA RAMOS | FELIX | Danje |
| 396 | 2143 | MORALES LIMACHI | JOSEFINA | Hoale |
| 397 | 5808 | MOYA MAMANI | JAEL MARY | My , |
| 398 | 1914 | MUJICA CHOQUEHUANCA | LUIS ALBERTO | Haw X IN M |

| | | | oursungs (44) | |
|-----|------|------------------|------------------|------------|
| 399 | 1072 | MUJICA PEREZ | CRISTINA | Carridge |
| 400 | 6709 | MUJICA ROQUE | FEDERICO | Myst o |
| 401 | 5127 | MURGA LAZO | PABLO ROBERTO | Zapto |
| 402 | 1680 | MURGA QUISPE | JULIO | Clafel |
| 403 | 1663 | NAVIA SARDON | ALEJANDRA BERTHA | Mary |
| 404 | 6432 | NINA CHOQUE | SANDRA | (|
| 405 | 8321 | NINA MAMANI | RAFAEL ANGEL | MUMAD |
| 406 | 7975 | NINA MENDOZA | MARIANELA | Defin) |
| 407 | 7198 | NINA MOLLINEDO | JUAN VICTOR | Maurinam |
| 408 | 1575 | NINA MOLLINEDO | HUGO | Dungal |
| 409 | 5462 | NINA QUISPE | JUSTA MARTINA | fred |
| 410 | 2155 | OLAVE NINA | ROSARIO | 960 |
| 411 | 4335 | OROSCO SIELEK | FRANZ FELIPE | hubbus |
| 412 | 1654 | OROZCO MAMANI | LOURDES | Interior I |
| 413 | 6501 | OSCO PERALTA | MARIA | |
| 414 | 7365 | PACHECO GONZALES | PATRICIA | PATAP |

| 431 | 1377 | PEÑA GOMEZ | SILVIA DENICE | Qual Constant |
|-----|------|------------------|-------------------|---------------|
| 432 | 6019 | PEÑALOZA GRAJEDA | CRISTIAN REYNALDO | goo Jainet |
| 433 | 5262 | PERALTA CRUZ | MARIA LUCY | Juling. |
| 434 | 1393 | PEREZ GONZALES | MARLENE CAROLA | Control |
| 435 | 5794 | PEREZ MONRROY | MACARENA GIOVANNA | Dept. |
| 436 | 8053 | PEREZ YUJRA | VIVIANA MERY | cital |
| 437 | 5151 | PEREZ YUJRA | FLORENTINO ISRAEL | MAS. |
| 438 | 1238 | PILLCO COLQUE | ROLANDO | Hoe / |
| 439 | 1868 | PINTO MAYTA | JOHNY ARTURO | Jahr. |
| 440 | 7475 | POMA BALBOA | CRISTIAN SAMUEL | (Indus) |
| 441 | 8084 | POMA BALBOA | EDGAR | the two |
| 442 | 3446 | POMA CONDORI | CIPRIANO | (gift) |
| 443 | 1354 | POMA DE MAMANI | ROSA MONICA | RADIO |
| 444 | 7116 | POMA GUTIERREZ | GUALBERTO | |
| 445 | 1487 | POMA MAMANI | ALFONZO | Mul |
| 446 | 2169 | POMA MAMANI | ANA LUPE // | |

| | | | | ~ 100 |
|-----|------|------------------|-----------------|--|
| 447 | 4866 | РОМА РОМА | FREDDY ROBY | Muthut |
| 448 | 1572 | POMA QUISPE | FRANCISCO | (Super |
| 449 | 8255 | POMA TINTA | ALEJANDRA | Ilganos mot |
| 450 | 1730 | POMA VILLCA | NANCY MARIBEL | Manufe 10 V. |
| 451 | 3379 | POMIER VALENCIA | ARON JESUS | Labor |
| 452 | 1639 | POMIER VALENCIA | MARCELO ABRAHAM | Mut |
| 453 | 1352 | QUENTA COAQUIRA | MOISES FELIPE | m.ge |
| 454 | 5291 | QUENTA MENDOZA | RODOLFO | Oa S |
| 455 | 1191 | QUINATA CUSUHNE | VICTOR | Amy a |
| 456 | 5148 | QUINO RELUBA | NILDA LUZ | [Land |
| 457 | 1727 | QUIÑAJO MURGA | JULIO | Juliand, |
| 458 | 6241 | QUIROZ MENDOZA | SHIRLEY VANESSA | SHRLE |
| 459 | 1158 | QUISBERT CHAVEZ | ALEX GONZALO | Also |
| 460 | 7926 | QUISBERT GIRONDA | ABIGAEL ADOLFO | Aufur Ca |
| 461 | 4639 | QUISBERT PATON | JUAN CARLOS | Succession |
| 462 | 3656 | QUISBERT QUISPE | BEATRIZ | To all decisions and the second secon |

| 463 | 8042 | QUISBERT TORREZ | LOURDES FRANCISCA | State of |
|-----|------|------------------|-------------------|--|
| 464 | 8004 | QUISPE | LUCIO | Jul. Oc. |
| 465 | 8105 | QUISPE CALLE | MERY LILIANA | 2000 |
| 466 | 8518 | QUISPE CALLISAYA | WALTER RAMIRO | 4 |
| 467 | 1814 | QUISPE CANTUTA | ELENA AURORA | Sombes |
| 468 | 8080 | QUISPE CONDORI | GERMAN | Qui Die 6. |
| 469 | 5570 | QUISPE CONDORI | JOSE LUIS | Tark & |
| 470 | 5315 | QUISPE CRUZ | EDWIN ROLY | [Aud |
| 471 | 7428 | QUISPE LAZARO | DANIEL | Medile |
| 472 | 8387 | QUISPE LIMACHI | JUAN MARCELO | Guar |
| 473 | 4894 | QUISPE LLANQUE | MARIA PAZ | THE STATE OF THE S |
| 474 | 6558 | QUISPE LLUSCO | LOURDES | the ful |
| 475 | 6741 | QUISPE MAMANI | JUSTINA | Jako J |
| 476 | 1743 | QUISPE MAYTA | BENIGNO | Between |
| 477 | 1804 | QUISPE MENA | ROSEMARY MARISOL | 900 |
| 478 | 8251 | QUISPE NINA | MARCOS PAPELLON | Defined |

| 479 | 1949 | QUISPE QUINO | CLEMENTE | |
|-----|------|------------------|----------------|-------------------|
| 480 | 1231 | QUISPE QUISPE | MARIO | Deff for |
| 481 | 1653 | QUISPE QUISPE | RAMIRO | July |
| 482 | 4229 | QUISPE QUISPE | PONCIANO | Duntark |
| 483 | 3220 | QUISPE QUISPE | OLGA EUGENIA | Edular |
| 484 | 8090 | QUISPE QUISPE | EDWIN RUDDY | and fings |
| 485 | 2887 | QUISPE QUISPE | VICTORIA | CHA |
| 486 | 1922 | QUISPE SUZAÑO | PASCUALA | Punpe. |
| 487 | 8210 | QUISPE VARGAS | ROSA JUANA | 1 |
| 488 | 1903 | QUISPE VILLCA | JUAN | Land, |
| 489 | 4955 | QUISPE YAPUCHURA | PONCIANO | Sum their ca |
| 490 | 2152 | QUISPE YUJRA | JUAN CARLOS | July 1 |
| 491 | 1507 | RADA ERGUETA | MARGARITA | Missof |
| 492 | 8113 | RAMIREZ CORDERO | JANNETT YOVANA | - Januar Amiroz C |
| 493 | 6743 | RAMIREZ LAURA | RODOLFO | Modelio |
| 494 | 8390 | RAMIREZ LAURA | MARGARITA | File . |

| 495 | 2810 | RAMIREZ ROJAS | LEOPOLDO | - of 20. |
|-----|------|-----------------|-----------------|-----------|
| 496 | 1758 | RAMOS CHAVEZ | MACARIO | Mountal |
| 497 | 8470 | RAMOS COLQUE | ELIO | Modilio |
| 498 | 2482 | RAMOS CORNEJO | MATILDE LOURDES | THE |
| 499 | 7716 | RAMOS FLORES | JENNY | two furt |
| 500 | 7154 | RAMOS GUTIERREZ | VICTOR HUGO | Shund |
| 501 | 6654 | RAMOS GUTIERREZ | EDGAR | Chapter |
| 502 | 1420 | RAMOS QUISPE | GAVINO DARIO | 46 |
| 503 | 8322 | RAMOS QUISPE | HUMBERTO | sportie |
| 504 | 1745 | RAMOS RAMOS | MARTHA SARAH | Cape NB |
| 505 | 1353 | RAMOS RAMOS | SIMONA | Blue of |
| 506 | 1189 | RAMOS ROJAS | ELIO | Tat |
| 507 | 5322 | RIOS CALLE | ROSMERY | Startin |
| 508 | 5908 | RIOS MAMANI | CONSTANCIO | Jan Jan |
| 509 | 7146 | RIOS OVANDO | WILLMAR RONALD | Duggelo |
| 510 | 1364 | RIVERO FLORES | CELIA ROSA | of Rivery |

| 527 | 7262 | SALINAS SALVATIERRA | MARTIN | ATT GOS |
|-----|------|---------------------|--------------------|--|
| 528 | 8677 | SANCHEZ LAIME | MARIA LUISA | The ifa |
| 529 | 6277 | SANCHEZ LAIME | REYNA | RuguSuyl |
| 530 | 7033 | SANCHEZ VARGAS | JULIAN SAMUEL | the fr do |
| 531 | 2125 | SANCHEZ VARGAS | FELIX | Juil will |
| 532 | 1600 | SANGALLI KELLE | JUAN CARLOS | Carpo |
| 533 | 4801 | SANTALLA ROQUE | EDWIN | For the state of t |
| 534 | 7137 | SANTAMARIA LOPEZ | ERICK | |
| 535 | 8082 | SARZURI TARQUI | YONY CALIXTO | Duilt |
| 536 | 8216 | SARZURI TARQUI | DONAL | |
| 537 | 8277 | SEGA CHUI | ELIAS | Church As |
| 538 | 7431 | SERRANO CRUZ | ANA GABRIELA | ARC |
| 539 | 1042 | SERRANO CRUZ | JESUSA | 1/41/18 |
| 540 | 5286 | SERRANO SERRANO | LEONARDO | |
| 541 | 1160 | SILVA GALVEZ | CLEMENTINA CECILIA | fationsto |
| 542 | 7728 | SIÑANI CHUYMA | PIO RICHARD | Columb |

| 559 | 1908 | TARQUI DE COCHI | LUCY ROSMERY | |
|-------------|------|--|--|---------------|
| 560 | 5467 | TARQUI TUCO | LIDIA | substill. |
| | | | | AM / |
| 561 | 8878 | TELLEZ MENDOZA | MIGUEL ANGEL | Affend |
| 562 | 5263 | TICONA ACARAPI | LUIS FERNANDO | MIH |
| - | | | | (2) |
| 563 | 4009 | TICONA DELGADO | JUAN CARLOS | Joffel . |
| 564 | 6500 | TICONA QUISPE | APOLINAR | Spin S |
| | | | | 1 2 2 |
| 565 | 1204 | TICONA ZARATE | JAVIER GILBERTO | Julyo, |
| | | | | |
| 566 | 7194 | TITO MAMANI | DESIDERIO PRUDENCIO | Mif full |
| 567 | 5306 | TOLA ZABALA | MARTIN LUIS | |
| | | | | 1997/ |
| 568 | 5802 | TOLEDO TACO | ANGEL RENATO | Anthorated Y. |
| | | | | 21/2 |
| 569 | 6606 | TONCONI MERLO | EULALIA | Eugh |
| 570 | 3785 | TORREZ AGUILAR | LOURDES JULIA | Dustaline |
| | | | | 1271 |
| 57 1 | 4701 | TORREZ BAQUEADA | DANIEL | S M |
| | 7,01 | - STRILE DIRECTOR | L'ANLE | Harry - |
| | | | - | Hon E. |
| 572 | 2415 | TORREZ CALLISAYA | ELENA | 1011 |
| | | | | |
| 573 | 1222 | TORREZ FLORES | JULIO VICTOR | |
| 574 | 4529 | URUCHI HUANCA | JUAN VICENTE | Cultural |
| | | ************************************** | The second secon | |

| 575 | 1426 | USCAMAYTA COPA | LUCIA | town I |
|-----|------|---------------------|----------------|------------|
| 576 | 5596 | VALDEZ ORTEGA | RICHARD NORMAN | |
| 577 | 7331 | VALENCIA GONZALES | DANIEL LUCIO | Valenci |
| 578 | 5015 | VARGAS LAURA | RAFAEL JOSE | And to |
| 579 | 8046 | VARGAS PAREDES | DANIEL | Canto |
| 580 | 7252 | VASQUEZ LAYMIGUANCA | OVIDIO | Paul my |
| 581 | 8261 | VEIZAGA PARDO | DANIEL ALBERTO | 4/03 agol. |
| 582 | 1111 | VELASCO CRUZ | FLORENCIO | |
| 583 | 1387 | VELASCO FLORES | JUAN CARLOS | Value, |
| 584 | 1211 | VELASQUEZ APAZA | CRISELDO | Quin- |
| 585 | 1508 | VELIZ BUENO | GREGORIO | Br. 1 |
| 586 | 7988 | VERA PEREZ | ISABEL FANNY | 14360 |
| 587 | 5512 | VICENTE CACHI | EDGAR | /E/WI |
| 588 | 8041 | VICENTE CACHI | DAVID | Cill |
| 589 | 2249 | VICENTE PERSONA | FREDDY OSCAR | 91) |
| 590 | 7404 | VIGA HUANCA | GREGORIO | Gagrie C |

| , | | | | The second secon |
|-----|------|-----------------------|-------------------|--|
| 591 | 5469 | VILA TINCUTA | ROSA LOURDES | ARME. |
| 592 | 1978 | VILLANUEVA PERALTA | EDWIN | () |
| 593 | 4037 | VILLARROEL SALAS | IVAN EDUARDO | A Company of the Comp |
| 594 | 1427 | VILLCA BARBA | LOURDES | |
| 595 | 2528 | VILLCA CUTILE | JOSE PORFIRIO | JALLE. |
| 596 | 1205 | VILLEGAS ORTIZ | OSCAR | alex |
| 597 | 5330 | YANA APAZA | RENE | Good Line |
| 598 | 3310 | YANARICO DE CALLISAYA | ERICKA CONSTANCIA | Engl |
| 599 | 1943 | YUGAR PACHECO | AURORA VIRGINIA | 12/2 |
| 600 | 1765 | YUJRA | CLAUDIA | Din Hino |
| 601 | 7167 | YUJRA FLORES | JOSE | |
| 602 | 4662 | YUJRA GUACAMAYTA | FREDDY ALBERTO | 77000 |
| 603 | 2126 | YUJRA LARICO | RAMIRO | Runs |
| 604 | 4870 | YWRA LIMA | FELIX PABLO | Huly |
| 605 | 1673 | YUJRA QUISPE | SUSANA | Ding. |
| 606 | 7901 | YUJRA RAMOS | EVA | English. |

| | | | | 1 |
|-----|------|------------------|------------------|--------------|
| 607 | 7403 | YUPANQUI CHASQUI | JUAN CARLOS | June |
| 608 | 3180 | ZAMBRANA LIMACHI | WILSON BENEDICTO | file , |
| 609 | 4965 | ZAMORA GONZALES | ZENON VICENTE | Burney |
| 610 | 8040 | ZAPATA LUQUE | EVA VICTORIA | Ses Un |
| 611 | 7778 | ZARCO CONDE | TEOFILO OSCAR | Told of |
| 612 | 8560 | ZENTENO CRUZ | VICTOR | De Saction ? |
| 613 | 8243 | ZENTENO CRUZ | ELIZABETH | Tund |
| 614 | 1360 | ZULETA VERA | MAXIMO PONCIANO | Miller |
| | | | | |

SINDICATO DE TRABAJADORES "POLAR TEXTIL" S.A.

Fundado el 24 de Diciembre de 2003 Resolución Suprema No. 222683 El Alto, La Paz - Bolivia

La Paz, May 10th, 2007

The Honorable Max Baucus United States Senate Washington, DC 20510

Dear Mr. Chairman,

We turn to your authority because we feel that in our country we have been abandoned in the struggle for maintaining our jobs.

We conform a group of workers that, in some cases, joined Ametex more than twenty years ago. When we arrived to the company, most of us did not know a thing about the processes of spinning, knitting, dying, or sewing, and everything we now know, we have learned in our factories. We have learned to utilize our mind and our hands to make more and better products each time, and to compete in any part of the world.

We come from marginal neighborhoods in which, in many cases, we settled with our parents after arriving from the countryside or the mines. Some of us have returned to Bolivia after working and being exploited for many years in neighboring countries like Argentina or Brazil, in a sort of "labor exile".

When we entered our factory the first day of work, we arrived with illusions and with only enough money to return home; after some time, we have housing, food, means of transportation, social security, education for our children and retirement benefits.

We have found that the company provides us a worthy/decent job through which we were able to grow as workers within adequate industrial safety conditions, with a set of benefits beyond the legal requirements, and in a factory that has become an example of social responsibility in our country. Few enterprises in Bolivia offer the possibilities of having a stable job within a positive social framework, a labor union that acts along the same lines as the company executives and where the access to our main authorities is permanently open to dialogue and frank discussion.

That is why we want to keep working until the total exhaustion of our energies and until our children take our place in a trade that represents a profession to us and in a company that has become our home.

We are not politicians, we are just fathers and mothers that live and work for the sake of the health, the education and the future of our children. The colors that we know are not those of political parties, but those of the garments that we get to manufacture. "The left" or "the right" that we know are only those of our hands, with which we make products of the highest quality everyday.

However, nowadays the fear invades us, and the terrifying possibility of having to emigrate in order to find work begins to prowl once again.

SINDICATO DE TRABAJADORES "POLAR TEXTIL" S.A.

Fundado el 24 de Diciembre de 2003 Resolución Suprema No. 222683 El Alto, La Paz - Bolivia

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SOLICITUD DE AMPLIACION ATPDEA

SINDICATO DE TRABAJADORES

"POLAR TEXTIL" S.A.

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SOLICITUD DE AMPLIACION ATPDEA SINDICATO DE TRABAJADORES

"POLAR TEXTIL" S.A.
Fundado el 24 de Diciembre del 2003
Resolución Suprema No- 222583
El Alto. La Paz - Belivia

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SOLICITUD DE AMPLIACION ATPDEA

SINDICATO DE TRABAJADORES

"POLAR TEXTIL" S.A.

Fundado el 24 de Diciembre del 2003 Resolución Suprema Na-222683 El Alto, La Paz - Bolivia

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SOLICITUD DE AMPLIACION ATPDEA

SINDICATO DE TRABAJADORES

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SOLICITUD DE AMPLIACION ATPDEA SINDICATO DE TRABAJADORES

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Fundado en 1969 Personería Juridica No. 15210 Afiliado a la F.D.T.F.L.P. Barrío Petrolero Calle José Maria de Urdininea No. 590 Villa Fátima La Pez - Pollvía

La Paz, May 10th, 2007

The Honorable Max Baucus United States Senate Washington, DC 20510

Dear Mr. Chairman,

We turn to your authority because we feel that in our country we have been abandoned in the struggle for maintaining our jobs.

We conform a group of workers that, in some cases, joined Ametex more than twenty years ago. When we arrived to the company, most of us did not know a thing about the processes of spinning, knitting, dying, or sewing, and everything we now know, we have learned in our factories. We have learned to utilize our mind and our hands to make more and better products each time, and to compete in any part of the world.

We come from marginal neighborhoods in which, in many cases, we settled with our parents after arriving from the countryside or the mines. Some of us have returned to Bolivia after working and being exploited for many years in neighboring countries like Argentina or Brazil, in a sort of "labor exile".

When we entered our factory the first day of work, we arrived with illusions and with only enough money to return home; after some time, we have housing, food, means of transportation, social security, education for our children and retirement benefits.

We have found that the company provides us a worthy/decent job through which we were able to grow as workers within adequate industrial safety conditions, with a set of benefits beyond the legal requirements, and in a factory that has become an example of social responsibility in our country. Few enterprises in Bolivia offer the possibilities of having a stable job within a positive social framework, a labor union that acts along the same lines as the company executives and where the access to our main authorities is permanently open to dialogue and frank discussion.

That is why we want to keep working until the total exhaustion of our energies and until our children take our place in a trade that represents a profession to us and in a company that has become our home.

We are not politicians, we are just fathers and mothers that live and work for the sake of the health, the education and the future of our children. The colors that we know are not those of political parties, but those of the garments that we get to manufacture. "The left" or "the right" that we know are only those of our hands, with which we make products of the highest quality everyday.

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| 34 | 1629 | AMAN'TE MITIANDA | CARLOS | 2589084 | |
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| 41 | 1595 | ARRATIA MAMANI | VENANCIO | 2552211 | - Grade |
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| 45 | 1208 | ATAHUACHI HUANGA | FABIAN MARTIN | 3484974 | - College Con- |
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| e.) | 1090 | CACERES NUNEZ DEL PRADO | HUGO GASTON | 1653812 | |
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| -95 | 1626 | CACHACA MARCA | ALFFIEDO | 2490746 | Jake - |
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| 17 | 1478 | CADENA CHOODETARQUI | RENE | 3467701 | Status. |
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| 89 | 9063 | CALDERON AVILA | JUAN FERNANDO | 6851011 | 9 B |
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| u; | 7484 | CANAVIRI QUISPE | JUAN REYNALDO | 4806052 | (Dervid) |

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| 31 | \$115 | CAPAJIGUE SILICUANA | PAULINO | 2638599 | Carp & |
| 94 | 1780 | CAPARICONA CALENAS | PORFIRIO | 2696139 | (Parting) |
| 95 | 5082 | CARASEO LUIAN | ABDON DAVID | 3492500F | Quilities |
| 1949 | 5413 | CARDENAS GARCIA | MIGUEL CESAR | 6720031 | Markey 1 |
| 97 | 1611 | CARITALICOTA | tus | 3477909 | Carno L. |
| 49 | 9671 | CARTAGENA MIDUR | LEONARDO | 6681809 | 2 (264) |
| *4 | 1/35 | CASTANETA CHOQUE | TOMAS | 2261451 | 30th |
| 130 | 1722 | CASTANETA YUJRA | HUGO LADISLAO | 4261569 | Cartin Cartin |
| 131 | 89G2 | CASTAYA APAZA | DEMETRIO | 6619425 | Duffing |
| 级 | 2372 | CASTILLO QUISPE | PABLO | 4896487 | Court . |
| 1443 | 8319 | CASTRO CASTRO | RAMIRÓ | 6766697 | |
| 1914 | 3397 | CATARI CALLE | EFOA | 5976219 | Don't leave the second |
| 105 | 1122 | CAVIÑA ACARAPI | SILVERIO | 2439775 | Satura |
| 100 | 9133 | CHACOLLA CATARI | EUGENIO | 4999198 | Quality V |
| 167 | 5678 | CHAVEZ CORTES | MARCO ANTONIO | 4895214 | Clareto 1 |
| 10 8 | 1091 | CHAVEZ PACO | LUIS | 3046973 | (48)11 |
| 168 | 5008 | CHAVEZ YARARI | JOSE LUIS | 4835073 | July 1 |
| *10 | 5086 | CHAYRA QUISPE | DEMIS | 5959681 | Caru Car |
| 111 | 1422 | CHEJE MAX | FRANCISCO | 2441830 | transfor Cher |
| *12 | 1374 | CHINO SALAS | RAMIRO MARIO | 4901903 | NIA A. |
| 113 | 9476 | CHIPANA ACARAPI | MARTIN DAVID | 4916790 | |
| 134 | 1760 | CHIPANA PAUCARA | JOSE | 2244220 | - Style |
| *15 | 2010 | CHIPANA ROJAS | PEDRO | 4870281 | 3 |
| 115 | 2369 | CHOQUE AINO | EVERT ALDO | 4847591 | The state of the s |
| i# | 4153 | CHOQUE CALLISAYA | WALTER RUBEN | 8147285 | Gran G.A. |
| *13 | 1437 | снодиё снодиё | PAULO PONCIANO | 3358925 | PART 1 |
| 119 | 2189 | CHOOME CHOOME | SANTOS FLORENCIÓ | 2600711 | THE STATE OF THE S |
| .50 | 1555 | CHOQUE ESPINOZA | MIGUEL ANGEL | 2712140 | That |
| 121 | 4357 | CHOQUE MACHICADO | FREDDY JAVIER | 4387639 | |

| | | | | VARIOS | • |
|-------|------|---------------------|-------------------|---------|--|
| 122 | 8807 | CHOQUE MAMANI | MARCO RODRIBO | 8765986 | Justingto lig |
| 123 | 7671 | CHOQUE QUISBERT | CARLOS BENEDICTO | 4858692 | Chif |
| 124 | 8562 | CHOQUE RAMIFIEZ | ROLANDO ROMEL | 5953388 | SAR |
| 125 | 3274 | CHOOSE RODRIGUEZ | ANGEL ADRIAN | 5985949 | Auth |
| 128 | 1051 | снодие гио | FROILAN | 2122363 | - Lunio At |
| 123 | 1936 | CHOQUE VERA | OCTAVIO | 3464077 | ACT |
| 128 | 8938 | CHUI SEA | ARMANDÖ | 7000249 | Amongo hu |
| 129 | 2116 | CHUQUIMIA CARI | CESAR IGNACIO | 4791023 | U7/- |
| 190 | 1667 | CHUQUISSA MILLAPIES | LUIS | 4975101 | STEPLON A |
| 131 | 1074 | CHUQUIMIA QUINO | MOCENCIO | 3467775 | Jun S |
| 132 | 1788 | CHUQUIMIA QUISBERT | HUGO EUSEBRO | 4916486 | John Committee of the C |
| 133 | 8438 | CHURA SAAVEDRA | JESUS | 2534577 | - Justin |
| 134 | 8366 | CHURQUI REQUELME | ALVARO | 4919164 | All Holes |
| 135 | 2515 | CLAROS MAMANI | CESAR EMILIO | 2683918 | (H) |
| 13% | 1822 | CLAURE PANTOJA | MARTIN MOISES | 3213815 | your control |
| 135 | 3795 | COARITA LIMACHI | JOSE ANTONIO | 4867948 | |
| 138 | 1675 | COCHI CONDARCO | CARLOS GUMERCINDO | 2531543 | |
| 130 | 9164 | CÓCHI SILVA | OMARI | 6793034 | |
| 149 | 2141 | COLLURANA HIDALGO | SHÆCM | 3036568 | The state of the s |
| 141 | 2474 | COLQUE RODRIGUEZ | MARIO | 5970453 | Day - |
| 142 | 2444 | CONDE CHAVEZ | FEDERICO OCTAVIO | 2285945 | 71611 |
| 143 | 3140 | CONDE FLORES | LUIS | 4983551 | |
| 144 | 1368 | CONDON | RENE | 4815556 | 1377 |
| 145 | 2502 | CONDORI | JUAN CARLOS | 4329138 | f By |
| 146 | 4502 | CONDORI ADUVIRI | ANA CLARA | 4775849 | |
| 147 | 3900 | CONDORI CACHACA | AUBEN | 5962057 | The state of the s |
| 149 | 1139 | CONDORI CALLISAYA | WILFREDO | 2446453 | |
| 1 453 | 1528 | CONDORI CASTRO | SEAGIO | 4714175 | 10 Minn |
| 150 | 5021 | CONDORI CHAMBI | JUAN CAPILOS | 4898947 | Soft. |
| 151 | 9134 | CONDORS CHUCUSIMIA | DAVID GONZALO | 6767192 | - Distant - |
| 152 | 7424 | CONDORI GUASCO | HUGO | 4796975 | MIG |

| | | | | VARIOS | - (, |
|-----|------|--------------------|-----------------|----------|--|
| 153 | 1281 | CONDORFHUANCA | ,xOSE | 206/647 | Day link |
| 354 | 1154 | CONDORILIMACHI | FELPE | 5941916 | The Condition |
| 175 | 7265 | CONDORINAMANI | WILSON REME | 6732316 | ffwl . |
| 156 | 1974 | CONEXORI QUISPE | CELSO EVELIO | 4364078 | |
| 15* | 1761 | CONDORI RODRIGUEZ | EDGAR FREDOY | 478957\$ | - Alexander |
| 154 | 2325 | CONDORI TARQUI | MARTIN NESTOR | 4272596 | Man ant. |
| 159 | 1062 | CONOCHI VILLGA | TEODORO | 6720291 | Cart (1) |
| 150 | 7171 | CONTREHAS CARDENAS | MARCOS RENE | 4309748 | |
| 151 | 5083 | CONTRERAS MAMANI | VICTOR | 2451769 | Deg ffe du |
| 162 | 1500 | COPA MARQUEZ | JORGE JACINTO | 4802449 | A GOV |
| 'sɔ | 8323 | COPA MARQUEZ | GREGOPIO DAVID | 4930135 | A Change |
| 164 | 2503 | COPA MORALES | BELTRAN GERMAN | \$966203 | Jany 4 |
| *65 | 8015 | CORDOVALOAYZA | HTBRASILB YVB | 34313616 | (adult Chi |
| 166 | 1913 | CORES CONDORI | DAVID JUAN | 4698105 | 2109 2109 |
| 187 | 7992 | CORFCASTAYA | JENARO | 5483638 | OHIZ- |
| 164 | 3398 | фолі сновиє | PRIMITIVO | 4783914 | Just 1 |
| 160 | 6429 | CORICORI | FREDOY | 6052586 | ANA () |
| 120 | 3669 | CORONEL CALLIZAVA | JAIME EUGENIO | 4868018 | Sular F |
| 171 | 8143 | CORONEL POMA | JOSE LUIS | 4901200 | Counts - |
| 972 | 3142 | COHTEZ APAZA | EMBER JUAN | 5971092 | -001 |
| 173 | | CRUZ | RONALD SERGIO | 5962466 | - Total |
| 172 | | CRUZ CONDORI | DAYIO | 3459047 | Proplant |
| 175 | | CRUZ CONDORI | INOCENCIO | 2069116 | John . |
| 6 | | CRUZ MENDOZA | EDDY RUBEN | 4767029 | 190 |
| 177 | | CUAREMAYTA RAMOS | SANTIAGO | 2472051 | |
| */# | | CUEVAS ALBARES | GUIDO | 4916752 | 197 TM |
| *76 | | CUCUEÑO | JUAN FERNANDO | 6172099 | - Marie I |
| 186 | | Cusi Quispe | JOSE LUIS | 4820052 | The state of the s |
| 91 | | OELGADO LOZA | ALDO ROMUALDO | 1858120 | HA WAR |
| 182 | 1531 | DELGADO MAMANI | PAYAEL EDUBERTO | 4830535 | Delt MA |
| 183 | 7681 | DELIACINE MAÇIAS | JOSE EDUARDO | 3350454 | |

| 134 | 6468 | DIAZ COLQUE | CARLOS FRANZ | 6827280 | Jan Die |
|-----------------|-------|---------------------|-------------------|----------|--|
| 185 | 3/74 | ESCALIER SUXO | OINOTHA BEOL | 3455363 | Comp |
| 1195 | 1370 | ESCOBAR SALGUEIRO | MAXIMA | 3444750 | |
| 107 | 1747 | ESPEJO CANALES | FERNANDO ANTONIO | 2689428 | total X |
| 188 | 8923 | ESPEJO CANAZA | DANIEL EDWIN | 4932390 | - Waar Engline |
| 170 | 1504 | ESPINOZA CALLISAYA | LUIS | 7283475 | Clif: |
| 190 | 6589 | ESPINOZA MENDOZA | ANTONIO FLORENCIO | 3458882 | Maria. |
| (#) | 4121 | ESPINOZA VALENCIA | RENE | 3200909 | Hone Trajamora |
| 152 | 8475 | ESPINOZA VILLANUEVA | TIMER | 815\$404 | 1 - M. |
| 190 | 6925 | ESPRELLA ZENTENO | ALDO BORIS | 4831778 | Tour entry |
| 194 | 1048 | ESTRADA BENAVIDES | BARY JORGE | 3350654 | - Wing |
| 185 | 1630 | FERNANDEZ FERNANDEZ | BONFACIO | 2484481 | - Alexander |
| 196 | 2258 | FERNANDEZ MIRANDA | JOSE | 4988477 | The state of the s |
| 197 | 1646 | FCHNANDEZ RAMIREZ | RUBEN DESIDERIO | 1109107 | |
| 154 | 8868 | FIGUEREDO CONDORI | GERMAN | 6755522 | Janes - |
| 193 | 1327 | FLORES ALAVE | JISVENAL | 4610084 | |
| 284 | 2190 | FLORES ALAVE | MAX.NO | 2716804 | Mayor / |
| 271 | 9106 | FLORES ALVAREZ | OMAR WILLY | 4294266 | Jane 10 |
| ৯৸ | 8359 | FLORES CAPPIO | WILDER FELIX | 6815436 | |
| 3613 | 8:45 | FLORES CHIRINOS | SERGIO ARIEL | 4809320 | 15 |
| ,m e | 8326 | FLORES CHOOUE | WILFREDO JULIO | 6986124 | - Sollie |
| 268 | 6009 | FLORES CHOOVEHUANCA | RAMIRO | 4/90446 | - July |
| 206 | 2397 | FLORES CONDE | noer | 4246132 | |
| \$05° | 5212 | Flores Gron | GERARDO REISINY | 3672029 | |
| 2(9) | 1540 | FLORES MAMANI | EDWIN ELIODORO | 475947\$ | 7800 |
| | | FLORES RAMIREZ | EDGAR | 4929764 | The state of |
| 294 | 250-1 | FLORES HODRIGUEZ | JOSE ANTONIO | 2714762 | · Cample |
| | | | HERMERTO | 2475302 | * AMAI |
| | | FLORES SARMIENTO | | 2484624 | 182 |
| | | FLORES YWRA | ELIAS | 414033 | TH |
| 214 | 7847 | PUENTES CHINO | EDIBERTO | 6046273 | - journal |
| | | | | | |

| | | | | VALUOS | |
|-------|-------|--------------------|-------------------|----------------|--|
| | | | | | |
| 215 | 1097 | GARAY MERIDA | CESAR ADRIAN | 2350884 | |
| 219 | 9164 | GARAY CUISBERT | LETICIA MELINA | 04398703 | Aug. |
| 218 | 1038 | GARCIA ARLIQUIPA | MAXHAC | 2018942 | Dorf My |
| 218 | 1182 | GIL ACUVIRI | MICHOANIO | 5975043 | JUB - |
| 2.5 | 8430 | GIRONDA CASTRO | JUAN CARLOS | 6477054 | (Any Jun (V) |
| 250 | 1897 | GODOY MENDOZA | RAIVAL | 3312586 | |
| 153 | 9136 | DOMEZ QUISPE | BENIGNO | 6138197 | Coffunda de la constantina della constantina del |
| A.23 | 1409 | GONZALES MINAYA | EDIVAL NIWDE | 2697572 | ON IN |
| 2.03 | 5072 | GONZALES HONDAN | EDGAR JESUS | 5970431 | TIMES OF |
| 224 | 3015 | GONZALES ZAPANA | MARTIN FERMANDO | 4337245 | Evanto jugas |
| 225 | 2702 | GUANCA QUISPE | EVARISTO | 2719039 | - Church / |
| 226 | 7297 | GUARACHI CHAVEZ | ANGEL. | 4310249 | Colyland for |
| 227 | 4028 | GUAROIA SALAZAR | maria elena | 2210711 | Life Chi |
| 239 | 8274 | GUISBERT MULLER | FROILAN | 3496843 | |
| 229 | 1082 | GUTIERREZ HUANCA | BENITO | 2629133 | Diffusor |
| 204 | 8408 | GUTIERREZ MANCILLA | JOSE LUIS | 6735355 | Undforted 15 |
| ıcı | 6291 | GUZMAN ARNEZ | MARCO RAMIFIO | 28/9708 | Maryam flor |
| 1:32 | 6524 | HERBAS SUME | BOLY | 6196079 | Du P |
| \$313 | 1827 | HIDALGO DIAZ | MARIO | 2358423 | |
| 274 | 10\$? | HILARI PAREDES | JUAN JOSE | 3393466 | guff-iff! |
| 2,35 | 8327 | HINOJOSA BLEHER | PABLO VICENTE | 4927332 | 1413 |
| 226 | 2023 | HUALLPA COLQUE | CLEMENTE | 3368534 | La Complete |
| 237 | 1276 | HUALLPA MAMANI | DOMINGO | 2206688 | Contraction of the state of the |
| 235 | 1268 | HUALLPA TAMBO | WILLY WILFREDO | 4325753 | Windle |
| 239 | 1129 | HUANCA CALLEJAS | APPILIONA YMMOHOL | 2714981 | - Thingy |
| CPS | 8937 | HUANCA COAQUIRA | AUBEN RICHAR | 6874773 | - All of |
| 241 | 1548 | HUANCA CONDOR! | OSWALDO | 3489397 | 125 |
| 747 | 2628 | HUANCA LAURA | EUGENIO ANTONIO | 4949949 | W. J. |
| 243 | 1828 | HUANCA MACHACA | MARTIN | 2451948 | The state of the s |
| ?sı | 2629 | HUANCA MAMAN | BRENO COCO | 4983693 *** | THE STATE OF THE S |
| 245 | 8896 | HUANGA TICONA | FREDY VICTOR | 4909969 | 1 Tomely 1 |

| | | | | VARIOS | |
|------|---------------|------------------------|-------------------|---------|--|
| 240 | 5084 | HUANCOLLO HUANTO | HERNANDO | 6124273 | Harffy |
| 247 | 1243 | HUANCOLLO MAMANI | MARCOS | 4791846 | Meff |
| 248 | 4995 | HUARACHI LAURA | JOEL PASTOR | 5945155 | - Jul |
| 948 | 9102 | HUARACHILAURA | EDWIN GREGORIO | 4795341 | Broff, |
| 210 | 4589 | HUARI MAMAN | JOSE LUIS | 2500080 | Halful |
| 751 | 8142 | HUARICALLO MONASTERIOS | RAMIRO CEGAR | 5479029 | |
| 252 | 2732 | HUARICALLO MONASTERIOS | WALTER RUBEN | 4839213 | Affilia I |
| 25% | 1721 | ниаусно ниамса | ROXANA CONSTANCIA | 3484092 | - Colffe. |
| 754 | 1174 | HUMEREZ PARHUANCA | ADAN | 3443599 | |
| 255 | 1745 | HUMERSZ ROCHA | RAUL | 3380150 | Blinn /1 |
| 258 | 1105 | IBAÁEZ CALLISAYA | JULIAN PABLO | 2377800 | (Chart mit |
| 257 | 1640 | IBAÑEZ LAURA | SANTIAGO | 2594656 | The state of the s |
| 298 | 1468 | IVAMAM ARIUHAL | ZENOBIO | 3476785 | Joseph Joseph |
| 258 | 7858 | JAUREGUI MIRANDA | VICTOR HUGO | 4794276 | of from Oka 4 1 |
| 260 | 9204 | JAUREGUI MIRANDA | RAMIRO ANGEL | 3371069 | Mac |
| 263 | 3284 | JAUREGUI QUEVEDO | GASTON CARLOS | 2472247 | · // / |
| 2003 | 1611 | IMANAN SAMANI | CLEMENTE | 2209140 | Francis Constitute |
| 268 | 1453 | KANTUTA COPAÑA | JACOBO | 3496410 | A twitter |
| 364 | 2030 | LADINO REYNAGA | VICTOR HUGO | 3473598 | W-ullast |
| 265 | 2591 | LAIME CAPCHA | ENRIQUE | 4763341 | |
| 280 | 1608 | LARIA CASTRO | RONALD GERARDO | 2294096 | - Theodoling |
| 267 | \$20 8 | LARICO MAYTA | ARIEL FERNANDO | 4921013 | Vin 1190 |
| 268 | 1752 | LARICO MAYTA | DORIS TITO | 4843428 | |
| 289 | 8464 | LARUTA ESPINO | MANI ELIVER | 6058325 | Carlos Carlos |
| 270 | 1024 | LARUTA OUISPE | VICTOR | 457725 | I at him |
| 271 | 1009 | LAURA QUISPE | FELIX | 2508967 | F.h.X |
| 273 | 3610 | LAURA RODRIGUEZ | JOSE LUIS | 4755942 | The factor |
| 273 | 8907 | LAYME QUENTA | EDIBERTO | 6113694 | Sour Court of |
| 274 | 1267 | LAZO CASTRO | ASCENCIO | 4271506 | 225 |
| 275 | 1/53 | LAZO FRIE1O | MARCO ANTONIO | 4881293 | |

278 4392 LEON CHURA

| | | | | VARIOS | |
|------------|-------|--------------------|-----------------------|----------|--|
| 279 | 7204 | LEON SEARANO | RODOLFÓ LADISLAD | 2689705 | A.L |
| 278 | 2522 | <u>Сима Смамін</u> | PARLO GERARIDO | 3488472 | |
| 279 | 15-19 | LIMA GUTIERFIEZ | JUAN ANTONIO | 2318450 | A = I |
| 283 | 8947 | LIMACHI CONDORI | ORDINALEJA | 4905972 | Trachelel |
| 193 | 2264 | EDMACHI MAMANI | JAIME | 4844881 | The state of the s |
| 282 | 9138 | LIMACHI PATZI | ELIZABETH | 6031181 | |
| 283 | 2587 | LIMAÇHI SALAZAFI | JUAN DAVID | 3315918 | (e) |
| 294 | 8817 | LIMACHI VILLALBA | FREDRY ALONZO | 6135003 | The Control |
| 285 | 8909 | LLANGUE MORALES | VICTOR HUGO | 3355850 | A State Horay |
| 714) | 9528 | LOMA ARANDA | ELVIS RUDY | 27018 | Color of the second |
| 261 | 8175 | LOPEZ CHACON | JAME | 4825935 | 4:10: |
| 288 | 8097 | LOPEZ GISSERT | JÖRGE ANTONIG | 3447068 | |
| 299 | 9023 | LOPEZ PIZARRO | JUAN CAPILOS | 4922933 | |
| 290 | 1948 | LOPEZ PONCE | DAVID | 3320601 | |
| /9t | 1791 | LOPEZ QUISPE | FELIX | 3474463 | Teldolog (|
| 950 | 5411 | LOPEZ USNAYO | EDĢAR | 6052016 | Transcel 198 |
| 259 | 2522 | LOPEZ VILLEGAS | SANDHA HOXANA | 2779565 | John State of the |
| Sur | 1592 | LOZA MANAVII | EVARISTO | 2020474 | |
| 296 | 1007 | LOZA TOPPREZ | GALO | 399934 | 1 1 1 1 m |
| 298 | 4505 | LUCERO CARRION | JULIO MIGUEL | 2559463 | 7/17 |
| 297 | 1630 | LUDEÑA MARRON | CARMELO | 4847596 | Caylar (1) |
| 298 | 1186 | LUDEÑO TINTA | RAUL NESTOR | 4292554 | - Kuco/ |
| 346 | 1838 | LUJAN CATALAN | ALBERTINA DEL ROSARIO | 3357706 | Tayon - |
| ,500 | 1367 | LUNA HUAYCHO | JAIME | 4752683 | THE WAY |
| 301 | 5890 | LUNA MORALES | ROBERTO REYNALDO | 4752478 | 1 -7· |
| tite | 20.38 | MACHACA HUAYHUA | JOSE LUIS | 5944695 | marie - |
| 360b | 6689 | HAACHICADO SEJAS | CARLOS MARTIN | \$109701 | (July |
| 3/14 | 3151 | MACIAS LIPA | JORGE | 33#0971 | |
| 145 | 4389 | MACIAS VILLALOBOS | JHANET VALERIA | 4843864 | |
| SOR | 2140 | MACUCHAPTHUANCA | MARCELINO | 4945339 | 4 |
| 307 | 2039 | MACUCHAPI PAREDES | ARUTHEY YMMOHL | 4741475 | (SWISH |

| juaj | 2040 | MADUENO LOPEZ | DELFIN GABRIEL | 4320858 | |
|----------|------|------------------|-----------------|----------|--|
| 709 | n826 | MADUEÑO LOPEZ | DENNIS MARCELO | 4908726 | 47 |
| 315 | 9475 | MALLKY CHOONE | FIOMULO | 8955283 | Rollo Cp |
| 914 | 8441 | MAMANI CHURA | ELOY | 4800795 | Jenjiry |
| 312 | 1127 | MAMANI ALANOCA | VICTORIANG | 2539670 | |
| 213 | 4398 | MANIANI APAZA | XIAN CLAUDIO | 4284074 | |
| 314 | 9214 | MAMANI APAZA | OSCAR ALBERTO | 8829085 | |
| 315 | 8187 | MAMANI ARLICUPA | RUBEN | 6049936 | - Company of the Comp |
| 310 | 8212 | MAMANI CONDORI | MARIO GONZALO | 4514640 | What Trank |
| 217 | 6749 | MAMANI COPANA | JUAN RICHARD | 5965710 | |
| 318 | 2923 | MAMANI CUTI | ANTONIO | 3333645 | |
| 519 | 1684 | MAMANI ESPINOZA | ADDOLFO NILZE | 3497529 | Non . |
| 329 | 7105 | MAMANI GALLEGO | CIPBIAN | 4931831 | |
| 341 | 1150 | MAMANI HUARAYA | CLAUDIO | 4318660 | |
| 253 | 8804 | Mamani Jahuria | ADOLFO | 6017066 | The state of the s |
| 323 | 1136 | HAMAM HAMAN | EFREN | 2509738 | / July 1000 |
| 324 | 3573 | Manani mamani | EUSEBIO | 2539039 | |
| 125 | 9103 | Mamari Mamani | RAUL | 4844976 | Hay Mamou |
| æ. | 1867 | MAMANI MAMANI | MANUEL | 4748513 | The state of the s |
| es. | 5226 | VIAMANI MAMANI | FREDDY HILARION | 4916955 | for the same |
| 328 | 1120 | MAHANI MAMANI | BERNARDANC) | 2388662 | - 100 S.J. |
| .129 | 2099 | MAMANI MAMANI | NELSON NARCISO | 4944207 | 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 |
| 33.0 | 1561 | MAMANI MOLLISACA | PEDRO MARIO | 2659271 | |
| dept | 1668 | MAMANI PINTO | ROLANDO | 4787734 | |
| 315 | 1403 | MAMANI POMA | maglel juan | 4276828 | |
| 323 | | MAMANI QUISPE | MAUL | 2622705 | 1 |
| SJA | | MAMANI GUISPE | CELSO SERAPIO | 2448778 | War A |
| | | MAMANI QUISPE | GONZALO ANTONIO | 24163339 | Al Al |
| | | MAMANI OUISPE | CONSTANCIO | 4882465 | (Hel) interest |
| | | MAMANI RODRIGUEZ | HERNAN RAUL | 4990397 | Di il |
| 138 | 1227 | MAMANI RODRIGUEZ | HLARION , | 2695978 | Dury aun f |

| | | | | VARIOS | , |
|-------|------|---------------------|----------------------|-------------|--|
| 279 | 1969 | MAMANI SINKA | GERARDO | 3468037 | Difflett |
| | | MAMANI TICONA | OMAR REYNALDO | 4883558 | Miller |
| 341 | | MANOSLIA CHOQUE | JUAN MARCELO | 6796368 | Mo |
| 14.7 | 1607 | MAHCA MENDOZA | JUAN LUIS | 4964020 | Thank |
| ы | 1125 | MARQUEZ VALLE | ELEODORO | 2537605 | |
| 154 | 1472 | MARTINEZ BOYAN | SANTOS HANZ | 4309976 | |
| 343 | 3233 | MARZA CONDORI | JUANA | 4806096 | Alt |
| 346 | 1479 | MASCO TORREZ | LOIS | 2329154 | Lugeur - |
| 347 | 8198 | MAYDANA RALDE | RJAN | 4914113 | |
| 346 | 1632 | MAYTA CORAÇA | JULIAN SIXTO | 4377429 | Jella P |
| 349 | 9142 | MANAMAM ATYAM | RICHARD | 5982189 | Sugar |
| 153 | 1754 | MAYTA VELAMJEVA | ERASMO | 3313605 | guil - |
| 351 | 2467 | MEDINA CAPITAGENA | RAMIRO | 4931774 | · Ryably |
| 372 | 1373 | MEDRANG MAMANI | PORFIRIO | 4942770 | |
| 353 | 2995 | MENACHO GOMEZ | JAMES | 4748490 | Jay in |
| 354 | 4277 | MENDEZ RIVEROS | BENE HILARION | 3434115 | J. Horald |
| 355 | 3726 | MENDOZA ALVAREZ | SERGIO | 6000653 | Market 1901 |
| 258 | 2871 | OYAMARA ASODINAM | RUBEN EDWIN | 4604272 | The state of the s |
| 357 | 8591 | MENDOZA LARUTA | GROVER | 5066131 | |
| ,15.h | 1305 | ONIUDRAT ASDONAM | RUBEN ROBERTO | 4289736 | Could by |
| 75% | 1261 | | MARCO ANTONIO ISMAEL | 3408461 | L. Buyyth |
| sa. | 1593 | mericado velasco | RAUL. | 2023140 | |
| 3461 | 1098 | | JACINTA | 2344816 | Muldle |
| 343 | | MOLINA PAUCARA | FABIAN JOSE L'UIS | 3399170 | And Ca |
| | | MOLLERICON MACHACA | NARCISO EUSEBIO | 4290568 | BALL |
| | | MOLLINEGO PEREZ | MARIO | 2480286 | Africe |
| 366 | | MONASTERIOS VILLICA | RAMIRO ALEJANDRO | 4965643 | Part of the second of the seco |
| 361 | | MORALES FLORES | GENARO RICHARD | 2297977 | The first |
| Jos | 5¢41 | MORALES HUANGA | BITA | 4875236 | THE ' |
| +63 | 9225 | MORALES MAMANI | GUIDO | 5993739 | Sutherfol |
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U.S. Trade Preference Programs: How well do they work?
Written Testimony by Katrin Kuhlmann
Senior Vice President, Global Trade Program
Women's Edge Coalition
Before the U.S. Senate Finance Committee

May 16, 2007

Good Morning Chairman Baucus, Ranking Member Grassley and honorable members of the Senate Finance Committee. Thank you for the invitation to participate in today's hearing on U.S. trade preference programs. My name is Katrin Kuhlmann. I am the Senior Vice President for Global Trade at the Women's Edge Coalition. Prior to assuming this position, I worked for six years as the Director for Eastern Europe and Eurasia at the Office of the U.S. Trade Representative (USTR) and as a trade attorney in private practice. It is a particular honor to testify before this Committee, which has been instrumental in creating and preserving the preference programs.

As the leading nonpartisan organization shaping U.S. policy to benefit poor women worldwide, the Women's Edge Coalition is in a unique position to comment on how U.S. trade preference programs have helped impoverished women in the developing world and, more importantly, to analyze what can be done to improve these programs so that the poorest and most vulnerable populations may take full advantage of them. Women constitute the majority of those living in poverty in the developing world, and jobs for women translate into support for entire families. Decades of research and experience have shown that women reinvest their income in better health, education and nutrition for their families. A job for one woman actually supports an entire household. For example, it is estimated that one woman's job in the apparel sector supports up to 15 people.

Trade holds enormous potential to create economic opportunities for impoverished men and women, and preference programs are a shining example of this principle in practice. In my travels working for USTR and the Women's Edge Coalition, I have gone to developing countries and seen firsthand the results of America's worthy efforts to spur development in places of desperate need. I have met a craftswoman in Tajikistan with beautiful wares but no market to sell them in and factory workers in Sri Lanka fearful that low cost production in China will send them back to gripping poverty. For these women, secure access to the U.S. market can literally mean the difference between surviving and starving.

I would like to highlight how trade preference programs have helped women, and developing countries more broadly, around the world, touch upon two points of immediate concern, and outline four areas in which we believe legislative modifications can make these valuable programs even more effective.

¹ Progressive Policy Institute, Trade Fact of the Week, February 21, 2007, available at http://www.ppionline.org/ppi_ci.cfm?contentid=254199&knlgAreaID=108&subsecid=900003, accessed on March 14, 2007.

U.S. Trade Preference Programs Benefit Poor Women Worldwide

Increased Trade Contributes to Economic Growth

Research shows that increased trade contributes to economic growth in a number of ways. First, international trade gives developing countries access to larger and wealthier markets. Demand for developing country goods, in turn, creates new, much-needed opportunities for employment. Increased trade also stimulates investment, which has a strong positive effect on growth and contributes to increased productivity. ²

Trade is essential to the development of lesser-developed economies around the world, and preferential market access, as embodied in U.S. preference programs, is critical to actually increasing trade. Equally important, the preference programs established by Congress promote economic and legal reforms in countries around the world, to the benefit of stakeholders in the United States and abroad. The 1974 GSP legislation was a landmark in U.S. trade policy with its focus on helping poorer countries take advantage of the development benefits trade can offer. Since then, other region-specific unilateral preference programs, including the African Growth and Opportunity Act (AGOA), the Caribbean Basin Initiative/Caribbean Basin Trade Partnership Act (CBI/CBTPA) program, and the Andean Trade Promotion and Drug Eradication Act (ATPDEA), have expanded on GSP's goal of promoting economic growth, poverty alleviation, and reform in poorer countries through increased trade.

Overall, evidence shows that preference programs are achieving the intended result of promoting development. One study of U.S. preference programs shows that GSP beneficiary countries increased exports of products eligible for GSP treatment by about 8 percent annually. The current GSP program helps support jobs in manufacturing of electrical equipment, plastics, wood products, and jewelry in Indonesia (income per capita \$1280); plastics and ceramics in Bangladesh (per capita income \$470); rubber, plastics and ceramics in Sri Lanka (per capita income \$1160); and electrical equipment in Afghanistan. An analysis of U.S. preferences extended to countries in Central America under the Caribbean Basin Economic Recovery Act (CBERA) reveals several positive impacts. First, increased access to the U.S. market has had a significant positive impact on investment in Central America, which, in turn, has contributed to income growth in the region. Second, preferences have played an important role in promoting export diversification.

² See Judith M. Dean, "Do Preferential Trade Agreements Promote Growth: An Evaluation of the Caribbean Basin Economic Recovery Act," USITC Office of Economics Working Paper, No. 2002-07-A (Washington, DC: USITC, Ind. 2002)

³ For a brief history of the Generalized System of Preferences (GSP), see Assessment of the Generalized System of Preferences, General Accounting Office, Report 95-9 (November 1994), Chapter 1.

⁴ See Samuel Laird and Andre Sapir, "Tariff Preferences," in The Uruguay Round: A Handbook on Multilateral Trade Negotiations, eds. Michael J. Finger and Andrzej Olechowski (Washington, DC: World Bank, 1987), cited in William H. Cooper, Generalized System of Preferences, CRS Report for Congress, (March 30, 2006).

⁵ See USITC Tariff and Trade Dataweb; World Bank World Development Indicators, 2005.

⁶ Dean, supra note 2, at 19.

⁷ See id., at 5.

Women's Jobs Depend Upon Global Trade

Throughout the developing world, women face the greatest challenges to participating in global trade. Women are among the most impoverished, most vulnerable economic participants, precisely those whom the preference programs should help most. In certain sectors, including many types of manufacturing and agricultural production, women do the bulk of the world's work. The current system of preference programs has led to job creation for impoverished women in sectors such as apparel in Africa, jewelry production in Asia, and agricultural production in the Andean, African, and Asian countries.

The development of the apparel sector in certain countries in sub-Saharan Africa, such as Lesotho where women comprise 75 percent of the apparel workforce, illustrates the potential for preference programs to create economic opportunities. AGOA has generated thousands of apparel jobs in sub-Saharan Africa — 45,000 in Swaziland, 26,000 in Lesotho, and 30,000 in Kenya — and 75 percent to 90 percent of these jobs have gone to impoverished women who had few other economic opportunities. 8

Jewelry production has also led to economic development and job creation in countries such as India, Indonesia, Thailand, and Turkey. In India, for example, industry experts estimate that the export-oriented jewelry making industry has created 325,000 jobs since GSP benefits were extended in 2001. About 90 percent of the industry's employees come from the lowest income groups in India, and at least twenty percent of these workers are women. The export-oriented jewelry industry also helps support an estimated 600,000 related workers involved in gem cutting and finishing. While the gem cutting industry existed prior to the development of the export-oriented jewelry industry (and, in fact, was one of the reasons the new industry could be so quickly established), the gem industry has flourished and expanded as the new jewelry-making industry has taken root. The Indian jewelry sector has raised the standard of living for workers and their families, with guaranteed salaries, sustained employment, access to loans and insurance, and improvements in healthcare and education.

Thailand's most important export market is the United States, including for gems and jewelry, and exports of these products have helped relieve poverty and unemployment. According to industry experts, the Thai gem and jewelry industry, made up of mostly small and medium-sized businesses, generates more than \$3 billion annually and employs an estimated one million workers, many of whom come from the rural poor that make up over half of the country's 65 million population. As in India, a number of these workers are women struggling to lift themselves out of poverty.

U.S. Trade Preference Programs Promote Legal Reform

Notably, all U.S. preference programs include eligibility criteria aimed at promoting legal reforms in beneficiary countries. In many cases, these programs have provided an impetus for domestic reform and improvements in the rule of law. The mandatory and discretionary criteria in the preference program statutes, particularly the requirements that workers' rights be protected, have served as important leverage to bring about legal reform in beneficiary countries.

⁸ UN Integrated Regional Information Network

The threat of losing benefits under one of the preference programs has often prompted countries to implement critical legal reforms, such as improvements to commercial laws or labor reform. Legal reforms are in the interest of both beneficiary countries and the United States. These are essential components of the preference programs that ensure that the benefits derived from reduced tariffs are spread beyond the normal distribution patterns and also reach the poorest members of society.

Importantly, U.S. preference programs have further helped promote the interests of women in developing countries through required labor criteria. While not comprehensive enough, these have encouraged governments to improve labor standards to the benefit of some of the poorest economic participants in these countries. Other eligibility criteria regarding protection of intellectual property, investor's rights, and affording equitable access to U.S. goods and services have also provided leverage in achieving positive change in beneficiary countries.

U.S. Trade Preference Programs Promote U.S. Business Interests

In addition to protections afforded under the eligibility criteria, trade preference programs also lower costs for many small and large U.S. importers and retailers. For example, GSP, which is estimated to have saved U.S. businesses \$923 million in 2005, has been the key to the success of a number of smaller companies that import fertilizers and herbicides for farmers and households; it is also key to the sourcing strategies for a number of nationwide U.S. retailers of household wares. Enhanced market access for developing countries would only increase these gains.

Immediate Challenges to the Current System of Trade Preference Programs

We are encouraged by the passage of the miscellaneous trade bill (H.R. 6406) in December 2006 and respectfully urge Congress to maintain existing U.S. trade preference programs. Allowing programs to expire would hurt the world's poorest and would deprive developing countries of opportunities to become competitive in industries necessary for economic development. ATPDEA, which is set to expire at the end of June 2007, has created many of the same benefits for poor women as AGOA and GSP have. In Colombia, ATPDEA renewal and expansion has promoted key exports for apparel, non-traditional agriculture and ceramic products. ¹⁰ Importantly, Colombia's textiles and apparel sector, which accounts for 21 percent of that country's manufacturing jobs and 9 percent of manufacturing output, is showing a strong recovery helped by exports to the United States. ¹¹ If ATPDEA is not renewed, women's jobs in these industries will be at risk.

In addition, India and Thailand, along with the Philippines and Brazil, are in danger of losing benefits under GSP for products like jewelry where, as discussed above, export-led growth has generated just the kind of positive impact GSP was created to achieve. Because exports of these products exceeded a certain dollar threshold for 2006 (\$187.5 million), the competitive need

⁹ The Trade Partnership, LLC. "The U.S. Generalized System of Preferences: An Update." March 2006, available at http://www.tradepartnership.com/pdf files/2006 GSP update.pdf.

 $^{^{10}\} See$ http://www.colombiaemb.org/opencms/opencms/trade/atpa.html.

¹¹ Id.

limit (CNL) waivers that allow these countries to continue to export free of duties may be terminated at the end of June, putting hundreds of thousands of jobs in these countries in jeopardy. Many in these countries remain very poor, without other economic opportunities to take their place if these jobs are lost. Maintaining these waivers is critical to the livelihoods of several million people and their families.

Contrary to popular perceptions of how CNLs function, terminating these waivers would not open up job possibilities for other, lesser developed countries. The type of jewelry produced by India and Thailand is not produced in the United States but is currently produced in China, Italy, Hong Kong, Turkey, Mexico, the Dominican Republic, France and Canada. Leading U.S. importers of this type of jewelry have indicated that if India or Thailand were to lose GSP benefits, sourcing would move to China because only it has the immediate capacity to meet demand at a highly competitive price. Sourcing from another GSP beneficiary would be unrealistic due to lack of capacity and the uncertainty of training a new workforce.

Elements of the Current System of U.S. Trade Preference Programs That Have Limited Potential for the World's Poorest Countries

Notwithstanding the positive impact of existing preference programs, they can and should be improved. While poverty reduction through increased trade is the primary goal of all of the U.S. preference programs, the programs do not fully achieve this aim because some very poor countries do not receive preferences for the products in which they have export potential. This is true of all countries covered by regional preference programs, including sub-Saharan Africa which receives the most comprehensive benefits under AGOA, and is especially true for the 15 least developed countries (LDCs) like Bangladesh and Cambodia that are eligible only for GSP and not for one of the regional preference programs. Despite AGOA's successes, sub-Saharan Africa continues to have poverty levels that warrant further special attention to ensure that sustainable development occurs. In addition, all programs are temporary in duration and include different and onerous rules and eligibility requirements that make it difficult for small and large producers to navigate successfully. Finally, many countries simply lack the technical capacity to take advantage of potential benefits.

Limitations on product coverage are a major factor affecting the ability of the preference programs to create opportunities for those living in poverty. Preference coverage for developing countries that are eligible only for GSP and not under one of the regional preference programs is, on average, only about 44 percent. ¹² Nearly half of the countries eligible for GSP only have less than one third of their exports covered. ¹³ Of the 15 LDCs eligible only under the GSP program, half have coverage rates near or below 25 percent, ¹⁴ even though the GSP-plus LDC program offers greater product coverage than the regular GSP program.

¹² Judith M. Dean and John Wainio, "Quantifying the Value of US Tariff Preferences," (January 2006), revision of a paper presented at Preference Erosion: Impacts and Policy Responses, WTO International Symposium, Geneva, June 12-14, 2005, at 10.

¹³ Id.

¹⁴ Dean, supra note 12, at 10.

Exclusions under GSP and the other preference programs primarily result from statutory mandates. Textiles, apparel and certain agricultural products — key products for many low-income and least developed countries — are largely excluded from the system of preference programs or face restrictive rules of origin or quotas when eligible for duty-free coverage. Although AGOA, unlike the GSP program, provides duty-free access for eligible clothing exports, particularly from LDCs eligible to use the third country fabric rule that permits sourcing from countries other than the United States and African countries, agricultural exports subject to tariff-rate quotas, including sugar and peanuts, remain restricted and some labor-intensive products, including some textiles, footwear, and luggage, as well as a few other products, remain excluded. Paradoxically, the products excluded by statute include many products no longer produced in the United States, such as watches, certain glass products, and many types of footwear. Many of the sectors that are excluded from the preference programs are those that tend to be dominated by vulnerable populations, including women and low-skilled workers, precisely the people preference programs should be designed to help.

These exclusions can have absurd results. One calculation shows that Bangladesh pays more in import duties (nearly \$500 million) on its \$3.3 billion in exports to the United States, than does the United Kingdom (\$430 million) on its \$54 billion in exports. ¹⁶ These duties add up to an amount that is higher than the total U.S. bilateral aid to Bangladesh. Cambodia pays as much (\$367 million) on \$2 billion in exports, as does France on \$37 billion in exports. ¹⁷ These countries are extremely poor, with per capita incomes of less than \$500, making these disproportionate tariff burdens impossible to justify.

For both Bangladesh and Cambodia, textiles and apparel are the bulk of trade with the United States, totaling 89 percent and 98 percent of exports, respectively¹⁸. The global apparel sector has become even more volatile following the demise of the global quota system under the Multi-Fiber Arrangement (MFA), and the smaller, least developed countries like Bangladesh and Cambodia that produce apparel are under constant threat of losing their business to larger developing countries like China that have better infrastructure and more integrated supply chains. Women in these countries are particularly vulnerable to economic swings and very dependent on trade, as they comprise approximately 90 percent of the global apparel workforce.

Beyond product exclusions, several other aspects of the preference programs impede their effectiveness in promoting trade with and development in less-industrialized developing countries. Short extensions and frequent expirations under preference programs create disincentives for long-term investment. Over the last 12 years, GSP has been allowed to lapse periodically and has usually been renewed for periods of less than one year. This has greatly undermined the effectiveness of the program in promoting trade and investment in marginal, developing countries. Simply put, investors and importing firms attracted by the opportunity of preferences will not invest in or source from countries if the status of the preferences is in doubt.

¹⁵ United States Trade Representative, The U.S. System of Generalized Preferences (GSP), available at http://www.ustr.gov/Trade_Development/Preference_Programs/GSP/Section_Index.html, accessed on May 2, 2007.

¹⁶ Progressive Policy Institute, supra note 1.

¹⁷ Id

¹⁸ See http://tse.export.gov

In contrast, where preferences are stable, trade and investment have flourished. For example, U.S. preferences for the Caribbean and Central American countries, which are permanent and have been in effect continuously since 1984, have had a significant impact on investment.¹⁹

In addition, as the cases of jewelry from India and Thailand illustrate, countries that enjoy export success to the United States quickly risk losing all benefits created by GSP due to the program's competitive needs limit (CNL). The CNL was put into place to help less competitive GSP beneficiaries — once a country reached the CNL, it was assumed to be a competitive exporter, and revoking benefits was assumed to provide less competitive beneficiaries with the opportunity to export. Unfortunately, the CNL has not had that effect. Data show that enforcement of the CNL causes imports to drop by 10 percent to 17 percent, with no shift of trade in favor of less developed producers.²⁰ Moreover, the CNL has an unintended effect of chilling investment due to fear of exceeding the CNL as soon as an investment succeeds.

Proposed Changes to Broaden the Benefits of U.S. Trade Preference Programs

We reiterate our strong support for the objective of promoting international economic development through trade. The current preference programs have promoted economic development and growth in low-income and least developed countries, and these programs and their benefits should be preserved. More could be done, however, to meet the challenges described above and ensure that these initiatives reduce poverty to the greatest extent possible. We, therefore, believe that a more generous, comprehensive, and certain U.S. trade preference program would increase opportunities for developing countries.

In order to achieve the objective of broadening the use of preference programs, we propose that future legislation should include the following elements: (1) grant 100 percent access to the U.S. market (duty-free quota-free) for all sub-Saharan African countries currently covered by AGOA, LDCs and low-income countries vulnerable to natural disaster and other shocks; (2) address Africa's unique needs through special benefits for sub-Saharan Africa ("AGOA Plus"); (3) consolidate current U.S. trade preference programs into one simple, permanent program with one set of comprehensive eligibility criteria and rules; and (4) provide for integrated and targeted trade capacity building assistance.

Provide 100 Percent Duty-Free, Quota-Free Access for the Poorest Countries

For the poorest countries, complete preferential market access would produce the greatest gains at very little cost. Comprehensive (i.e. 100 percent) access to the U.S. market, free of both duties and quotas ("duty-free quota-free"), would be of great significance, both in the context of ongoing World Trade Organization (WTO) Doha Development Round talks and as an improvement to the current system of U.S. preference programs. Careful research by the International Food Policy Research Institute (IFPRI) shows that if the United States were to extend 100 percent duty-free quota-free market access to LDCs, significant gains in export volume and real income would result for several countries, including

¹⁹ Dean, supra note 2, at 5.

²⁰ James Devault, "Competitive Need Limits and the U.S. GSP," Contemporary Economic Policy (Huntington Beach: Oct 1996), Vol.14, Iss. 4.

Bangladesh, Madagascar and Malawi. ²¹ IFPRI's study also shows that 100 percent duty-free quota-free treatment for all LDCs would overall result in *increased*, not reduced, export volume and real income gains for sub-Saharan African LDCs and would have almost no negative impact on U.S. producers of sensitive products, with some U.S. producers, such as cotton producers, showing gains through this increased access for LDCs. ²²

Further, IFPRI has found that if duty-free quota-free preferential market access moves forward multilaterally, and if all OECD countries were to implement a Doha package that included 100 percent duty-free quota-free access (instead of 97 percent), real income gains for all countries could increase by as much as 26 percent, with over half of these supplemental gains, or a seven-fold increase in real income, experienced by LDCs.²³ Realizing these gains, however, depends upon multilateral leadership and a clear commitment to implement 100 percent duty-free quota-free market access for the poorest countries in the world.

WTO discussions of duty-free quota-free have focused on LDCs, yet non-LDC sub-Saharan African countries and other impoverished countries such as Sri Lanka that are only marginally better off and remain vulnerable to economic shocks or natural disasters also remain in dire need of the economic development that preferential market access can generate. Accordingly, duty-free quota-free treatment should apply not only to all LDCs, but to vulnerable countries and all of AGOA-eligible sub-Saharan Africa as well.

Africa

Africa continues to warrant special attention. Women, in particular, continue to suffer from ongoing conflicts and the AIDS pandemic, with 12.2 million women infected in sub-Saharan Africa. Barriers in accessing other markets and supply-side constraints are particularly pronounced in Africa, limiting economic opportunities for women. Given the particular situation facing sub-Saharan Africa, additional market access should be created for sub-Saharan Africa in order to build on the successes of AGOA to create lasting, sustainable change in the African economy.

Under special provisions for sub-Saharan Africa ("AGOA-PLUS"), AGOA countries should receive market access free of quotas and duties for all products and additional benefits beyond those available to other LDCs and vulnerable countries, including a special rule of origin with a lower value-added threshold. Apparel-producing AGOA LDCs should be allowed to continue to use the existing third country fabric rule. AGOA Plus also should include a base amount of targeted aid for trade funding for eligible sub-Saharan African countries, with a special emphasis on trade-related infrastructure deficiencies. U.S. trade and development agencies should be required to implement procedures to ensure that their activities have a positive effect on industry, growth and employment in sub-Saharan African beneficiary countries.

²¹ Saswati Bora, Antoine Bouët and Devesh Roy, International Food Policy Research Institute, Research Brief: Marginalization of Africa in World Trade (May 2007).

²² Id.

²³ Id.

Consolidate U.S. Trade Preference Programs Into One Permanent Program With One Set of Clearly Defined Eligibility Criteria

Current U.S. preference programs — GSP and regional programs targeted at the Caribbean and Central American countries (CBI/CBTPA), Andean countries (ATPDEA), and African countries (AGOA) — are a confusing, inefficient jumble of terms and rules. These programs are difficult for both beneficiary countries and American businesses to navigate on an individual basis, and are increasingly cumbersome as businesses operating internationally seek to invest in and source from multiple countries and regions. AGOA, for example, has successfully led to the creation of desperately-needed jobs, many of which went to impoverished women, through a permissive rule of origin on which many of the AGOA apparel exporters rely (the third country fabric rule). These jobs, however, were threatened when the third country fabric rule was nearing expiration. As industries like the African apparel industry struggle to grow, permissive rules of origin, permanence and certainty will be essential if much-needed investment is to be attracted.

Further, the success of the preference programs in creating opportunities for the poor is undermined by the temporary nature of the programs, inconsistent criteria for termination of benefits, and inconsistent and restrictive rules of origin. Such difficulties impair the ability of beneficiary countries to promote long-term investment. One set of comprehensive, clearly defined eligibility criteria, with comprehensive protections for workers including protection against discrimination in the workplace, would help ensure that the benefits of the preference programs reach all members of society and that the jobs created under these programs are good jobs.

Provide Targeted Trade Capacity Building Assistance

Lastly, due to trade capacity constraints in poor countries, many developing countries, and the poorest within those countries, cannot take advantage of the opportunities created by U.S. preference programs. To date, U.S. preference programs have not adequately tied specific trade capacity building to the types of market access opportunities provided. This directly undermines the utility of the preferences. LDCs and countries with special circumstances or needs, therefore, should receive targeted capacity building in order to help these countries fully realize the benefits the preference programs provide. Training programs to develop management skills and technical expertise and workshops and other tools to navigate the complex rules and regulations of international trade and the preference programs should be developed so that impoverished women and men can benefit from market access opportunities. Further investment in human capacity development is also needed, and, along with comprehensive labor standards in preference programs, could greatly contribute to improvements in quality of life for workers around the world. Trade capacity building assistance would also help implement improvements to customs and trade facilitation, technical standards and sanitary and phytosanitary standards (SPS), all of which are necessary for economic growth. Improving trade-related infrastructure, including access to financial services and telecommunications, and hard infrastructure, including roads, in a manner consistent with addressing the different needs of women and the rural poor would enable many to access larger markets and a greater range of economic opportunities.

Conclusion

In closing, I thank the Committee again for the opportunity to present this testimony on such an important issue. The situation of women around the world highlights the potential of trade preference programs and provides an illustrative case study for reforming and improving these programs as well. U.S. preference programs have helped create millions of jobs, both directly and in related industries and services, promoted rule of law, and fostered a more skilled and better protected workforce. These positive results would be made even more significant through the establishment of a more generous, comprehensive, and certain system of U.S. trade preferences that enabled developing countries to benefit as much as possible from global trade. Implementing such a program could provide potential life-changing benefits for the world's poorest, including impoverished women in the developing world. Ultimately, it is in the interest of global stability and economic development to ensure that the benefits of trade and globalization are spread more equitably throughout the world.

Finance Committee Questions for the Record

United States Senate Committee on Finance

Hearing on
"U.S. Preference Programs: How Well Do They Work?"
May 16, 2007

ANSWERS FROM MS. KUHLMANN FOR SENATOR GRASSLEY

Question 1:

Ms. Kuhlmann, in 2006 the top 5 beneficiaries of GSP accounted for more than 50 percent of total GSP benefits.

And the top 10 beneficiaries accounted for almost two-thirds of total GSP benefits.

That's out of a total 135 GSP beneficiaries.

If the program is retained, is there any way to restructure the program so that the benefits are more widely distributed?

Should advanced developing countries be graduated from the program?

Or, should we eliminate the GSP program entirely and take a fresh look at how to promote trade and development?

Answer to Question 1:

The preference programs have helped many low-income and least-developed countries (LDCs) by increasing market access and encouraging trade. For many of the world's poorest countries, these programs have boosted exports, attracted investment, helped achieve economic growth and, in some cases, encouraged economic and legal reforms. However, despite the successes of these programs, the benefits have not been widely distributed throughout the developing world and, within the poorest countries, have often not reached the most vulnerable populations, including women and low-skilled workers. This is due largely to the fact that many of the products produced by some of the world's poorest countries are statutorily excluded from the preference programs, including many products no longer produced in the United States, such as watches, certain glass products, many types of footwear, handicrafts, leather products and some electronics. Textiles and apparel and agricultural products are also largely excluded from the system of preference programs or face restrictive rules of origin or quotas when eligible for duty-free coverage. These products are of particular importance to many developing countries and to impoverished women, who do the bulk of the world's work in a number of these sectors. These exclusions have sometimes led to absurd results. One calculation shows that

Bangladesh pays more in import duties (nearly \$500 million) on its \$3.3 billion in exports to the United States, than does the United Kingdom (\$430 million) on its \$54 billion in exports. These duties add up to an amount that is higher than the total U.S. bilateral aid to Bangladesh. Cambodia pays as much (\$367 million) on \$2 billion in exports, as does France on \$37 billion in exports. These countries are extremely poor, with per capita incomes of less than \$500, making these disproportionate tariff burdens impossible to justify.

In addition to product exclusions, many developing countries have found the programs unduly complicated and hard to navigate, and frequent expirations have led to uncertainty and difficulty promoting long-term investment. Lack of capacity throughout the developing world has prevented many countries from fully utilizing the preference programs. In addition, Africa, which faces some of the greatest challenges to participating in international trade, has been helped by the African Growth and Opportunity Act (AGOA) but warrants further special attention.

Because GSP and the other preference programs have had some success as a tool for economic development, these programs should be preserved. However, in order to ensure that all developing countries benefit as much as possible from trade preferences, four key reforms are needed:

- Granting 100 percent access to the U.S. market (duty-free quota-free) for all sub-Saharan African countries currently covered by AGOA, LDCs and low-income countries vulnerable to natural disaster and other shocks;
- Addressing Africa's unique needs through special benefits for sub-Saharan Africa ("AGOA Plus");
- Consolidating current U.S. trade preference programs into one simple, permanent program with one set of comprehensive rules and eligibility criteria, including protection against discrimination in the workplace, and clear rules for country graduation; and
- Providing for integrated and targeted trade capacity building assistance.

Developing countries should not be graduated from the existing preference programs prematurely. The preference programs are one of the major success stories for the U.S. trade agenda, and taking away benefits when industries are only starting to show signs of real growth would hinder the objectives of these programs. In many developing countries, economic growth tends to be isolated, and gripping poverty still prevails. In advanced developing countries, GSP has led to precious job creation for extremely poor populations that have few other economic opportunities. In India, for example, over 325,000 jobs have been created in the jewelry industry since GSP benefits were extended in 2001. The export-oriented jewelry industry also helps support an estimated 600,000 related workers involved in gem cutting and finishing. While this industry has been

incredibly successful, India still has a per capita income of only \$620 and a population of 855.6 million poor living on less than two dollars a day. About 90 percent of the jewelry industry's employees come from the lowest income groups in India, and at least twenty percent of these workers are women. Most employees in this industry are the sole wage earners in their family, with many women using their salaries to support 10-15 people. The Indian jewelry sector has raised the standard of living for workers and their families, with guaranteed salaries, sustained employment, access to loans and insurance, and improvements in healthcare and education. Similarly, in Thailand, the growth of the jewelry industry has helped relieve poverty and unemployment. According to industry experts, the Thai gem and jewelry industry, made up of mostly small and medium-sized businesses, generates more than \$3 billion annually and employs an estimated one million workers, many of whom come from the rural poor that make up over half of the country's 65 million population. As in India, a number of these workers are women struggling to lift themselves out of poverty.

Contrary to popular perception, terminating GSP benefits for advanced developing countries like India and Thailand would not open up job possibilities for other, lesser-developed countries. Leading U.S. importers of the type of jewelry produced in India and Thailand have indicated that if India or Thailand were to lose GSP benefits, sourcing would most likely move to China, because only it has the immediate capacity to meet demand at a highly competitive price. Sourcing from the United States would not be possible, since there are no U.S. producers of this type of jewelry, and sourcing from another GSP beneficiary would be unrealistic due to lack of capacity and the uncertainty of training a new workforce. When faced with decisions such as the immediate question of whether to continue the competitive need limit (CNL) waivers for India, Thailand and other countries, the development impact on these countries' economies should be fully assessed.

Question 2:

Ms. Kuhlmann, it seems to me that elimination of south-south tariff and non-tariff barriers would provide the biggest boost to economic development in developing countries.

That would allow developing countries to build on regional competitive advantages, improve transportation networks, and increase political stability by making countries more reliant on one another.

To what extent do preference programs create a distortion that impedes south-south trade liberalization?

Answer to Question 2:

South-south trade is critical to promoting trade and development, and trade policies, including preference programs, should do as much as possible to develop countries' competitive advantages and to encourage networks, including transportation networks,

necessary to trade locally, regionally, and internationally. Preference programs, which cover 135 countries, are an important tool for building the framework for economic development and increased regional cooperation. In addition, trade can be a powerful tool to encourage political stability.

Notably, all preference programs include eligibility criteria aimed at promoting economic and legal reforms, which have, in many cases, provided an impetus for domestic reform and improvements in rule of law. The threat of losing benefits under one of the preference programs has often prompted countries to implement critical legal reforms, such as improvements to commercial laws or labor reforms, which are in the interest of both the United States and the beneficiary countries themselves. These criteria help to create a business, investment and trade climate that encourages north-south and south-south trade.

In addition, linking the preference programs to include targeted trade capacity building assistance would exponentially increase developing countries' ability to talk advantage of the benefits of global trade. Targeted capacity building should be focused on initiatives that help countries navigate the complex rules and regulations of trade policies and preference programs, build human capacity and promote labor standards, provide training for customs, standards and sanitary and phytosanitary systems, and address issues of both trade-related infrastructure (including financial services and telecom) and hard infrastructure (including roads) in a manner consistent with addressing the needs of all members of society.

Finally, improving the preference programs to include broader and more comprehensive global cumulation rules would further facilitate and encourage south-south trade. Cumulation rules define the degree to which a country can count inputs received from one country towards eligibility to export under a preferential trade program. Currently, preference programs allow for little cumulation, which is often incompatible with modern global supply chains, particularly for the poorest countries that lack vertically integrated industries. Not allowing for cumulation also discourages sourcing from other developing countries. One simple rule of origin for LDCs and vulnerable countries based on the current GSP value-added rule of origin, enhanced by generous provisions for global cumulation among beneficiary countries, would best encourage trade and economic cooperation across production chains and borders and among countries that benefit from preference programs.

Testimony United States Senate Finance Committee Hearing on "U.S. Preference Programs: How Well Do They Work?" May 16, 2007

Eric Reinhardt¹
Associate Professor of Political Science
Emory University, Atlanta, Georgia, USA

Mr. Chairman, Senator Grassley, and other distinguished members of the Committee, thank you for the privilege of speaking with you today about this important subject.

1 Introduction

For over thirty years, the United States has offered unilateral trade preference programs as the cornerstone of its efforts to improve economic growth and development in poor countries around the world. These programs include the Generalized System of Preferences (GSP) as well as more recent additions, such as the African Growth and Opportunity Act (AGOA) and the Andean Trade Promotion and Drug Eradication Act (ATPDEA). They are designed to help developing countries increase their exports and reap the benefits of globalization. The question I would like to address today is this: do they work?

At first glance, this may seem like a superfluous question. After all, preference program beneficiaries are eligible to export thousands of products to the US with zero tariffs. This is often a better rate than the one other suppliers of the same products face when selling to the US market. How could preference programs *not* work?

Helping poor countries grow through trade is vitally necessary, both ethically as well as for the longer-term interests of the United States. Nonetheless, I will argue that, measured against their own stated objectives, unilateral trade preference programs are not effective. On the contrary, they have proved to be counterproductive in many cases because they forsake the core features of the successful global trading system: reciprocity, non-discrimination, and enforceable legal bindings. Unilateral preference programs thereby institutionalize perverse incentives that inhibit the growth of trade on the part of beneficiary countries. I emphasize that this critique applies equally to the preference programs maintained by the European Union and other developed countries as well. To correct these problems, I advocate a shift to full WTO trade relations with GSP beneficiaries, with (a) WTO commitments to zero duties on all GSP-eligible tariff lines, on a most-favored-nation (MFN) basis, enforceable through standard WTO procedures; (b) at least modest new MFN concessions by the US on key products with the greatest export potential for GSP beneficiaries; (c) linking these WTO concessions to reciprocal liberalization by GSP beneficiaries; (d) after that, the elimination of GSP.

¹ The research upon which this testimony is based was co-authored with Dr. Çaglar Özden. I would also like to thank Prof. Marc Busch of Georgetown University for helpful comments.

2 The Political Economy of Nonreciprocal Trade Preferences

To start, let me draw a comparison. A world without GSP-style preferences would be one in which US trade relations with developing countries would be framed by rules and commitments within the World Trade Organization (WTO). The WTO framework is distinguished by the principles of (a) reciprocity, (b) nondiscrimination, and (c) enforcement through the rule of law. That is, members concede to lower their own trade barriers only because others do the same. They agree in principle to apply the same terms of market access to all producers of 'like' products. Thus no country need fear that the access to a partner's market that it has negotiated will be undermined by better terms offered to a subsequent party. And each country has recourse to a robust dispute settlement mechanism to ensure its trading partners live up to their end of the deal. These features allow member-states to confront the political challenges of freer trade more effectively, realizing greater gains from the process, and making private traders and investors more confident that the policy environment will not shift beneath them. An institutional framework like the WTO's helps make freer trade "good politics" as well.

Where do trade preference programs such as GSP fit into this picture? The key to understanding the impact of such programs is that they establish a trade relationship which explicitly *waives* the three principles that make the WTO so effective. The result is a system of trade relations falling outside of the WTO's rule of law. This yields a "perfect storm" of perverse incentives, which make exports more costly and risky for beneficiary countries. Needless to say, this is not a system in which a fledgling export economy can thrive. Let me explain, taking each of the three structural problems in turn.

2.1 Problem # 1: preferences are nonreciprocal

The first problem is that GSP-style preferences are <u>not reciprocal</u>. Beneficiaries receive access to the US market without being required to reduce their own trade barriers in return. This has several damaging consequences. Specifically, because US tariffs will be zero regardless of its own government's trade policy, the export sector in a beneficiary country has little incentive to lobby for freer trade at home. As a result, their own import sectors remain protected and consume resources that would otherwise be devoted to more productive activities, where they have comparative advantage. This makes a beneficiary country's economy less efficient and decreases its export potential.

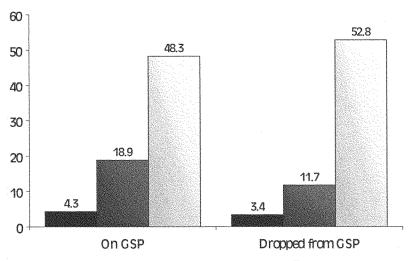
Consider the case of Chile. This example comes close to a "smoking gun" in support of my claim. Chile was suspended from the GSP at the beginning of 1988 for violating internationally recognized worker rights as the Pinochet regime stalled the last stage of democratic transition. Its GSP status was later restored in 1991, after democratic elections had occurred. What happened to its trade policy in the interval? Just days after the GSP withdrawal, Chile's Finance Minister Hernan Buchi announced that the formerly "sacred" 20 percent nominal tariff would be cut to 15. He stated explicitly that the cut aimed to lower the burdensome imported input costs for Chilean exporters, to compensate for the loss of GSP duty-free status in the US market. As a result, Chilean exports immediately shot up by 30 percent that year. Chile cut its tariff another 4 points,

down to 11 percent, by the year its GSP eligibility was restored. The suspension of GSP had a great deal to do with the timing and extent of Chile's move towards trade liberalization.

Korea offers a similar lesson. Korea was included in the first wave of countries to be 'graduated' from GSP, in 1989. For years prior to that, it had not undertaken significant reductions in its own barriers to imports. Prompted by the withdrawal of GSP, however, within a few years it slashed its own tariffs to about half their prior level, and cut them further in the form of concessions in the Uruguay Round of WTO negotiations. Its export performance has improved markedly since then as well.

This pattern is evident in the experience of the dozens of other countries whose GSP eligibility was removed at some point between 1989 and 2000. What happened to these countries' own tariffs once they were removed from the US GSP program? Figure 1 gives the answer, comparing indicators of 27 of these countries' own openness to imports, averaged over five-year periods before and after the withdrawal of GSP. Just like the case of Chile above, these countries' tariffs dropped from about 19 percent to 12 percent, on average, in the years after GSP withdrawal. This comparison does not even factor in the tariff averages of countries never removed from the program. Their trade barriers are typically even higher.

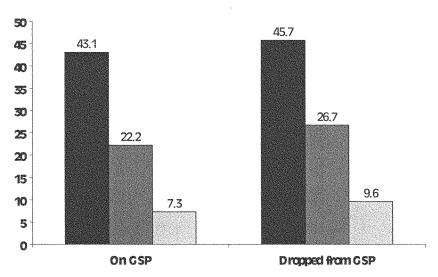
Figure 1. Average Annual Trade Policy Indicators, Five Years Before and After GSP Withdrawal, 27 Dropped Countries



■ Duties as % Trade ■ Average Nominal Tariff, % □ Imports as % GDP

What happened to these countries' exports once they were withdrawn from the US GSP program? Figure 2 shows the results of another before-and-after comparison for five-year periods around the time of GSP withdrawal for 30 countries. Many, though by no means all, of the countries dropped from the program have been the export success stories in the developing world, and we would expect them to have fast-growing exports prior to withdrawal of the benefits. But, surprisingly, their exports do not slow down after their removal from the program. Rather, their export growth rate increases from 7.3 to 9.6 percent annually – and this is a pattern echoed even in their exports to the United States. This is clearly a function of the reduced costs exporters face when they can *import* more affordably, which is what happens when GSP removal inspires their governments to cut tariffs.

Figure 2. Average Annual Export Performance Indicators, Five Years Before and After GSP Withdrawal, 30 Dropped Countries



■Exports as % GDP ■Industrial Exports as % GDP □% Increase in Real Exports

The nonreciprocal nature of GSP-style preferences has two other damaging consequences. If the beneficiary developing country is not itself liberalizing, then industries in the United States that could benefit from more exports to that developing country do not gain from the arrangement. They thus lose the incentive to support trade barrier reductions by the United States in areas of greatest interest to poor countries. This skews the representation of economic interests within the United States – with respect to decisions about GSP – towards those with protectionist demands. Hence nonreciprocal

preferences tend to *exclude* the areas in which developing country beneficiaries have the *greatest comparative advantage*. Products like leather and footwear, textiles and apparel, and ceramics and glassware are mostly ineligible for preferences under the US GSP program. In the year 2000, just 47 percent of the \$175.6 billion of US imports from GSP beneficiaries were in tariff lines listed under the program. The nonreciprocal nature of GSP thus works against the efficient allocation of resources by the market, stimulating poor countries to engage in less productive economic activities.

The nonreciprocal feature of GSP also makes developing countries more reluctant to fully engage multilateral trade liberalization negotiations at the World Trade Organization (WTO). Many developing country proposals in the Doha Development Agenda negotiations now stalled at the WTO have put least priority on multilateral liberalization. If the European Union, for example, significantly reduced its remaining barriers to imports from all WTO member-states, that would effectively undermine the margin of preference received by the beneficiaries of its GSP-style arrangements. Preference schemes thus convert beneficiary developing countries from active supporters of MFN liberalization to active opponents of it. Collectively, however, by leveraging the prospect of their own *reciprocal* liberalization, the largest GSP recipients could act as a powerful market group to help overcome roadblocks to the agreement on the part of the European Union and other developed members. The WTO institution's principle of nondiscrimination is in place to ensure that all parties have the right incentives in such negotiations. Global GSP arrangements nullify this potential benefit of the WTO and have much to do with the lack of progress in WTO talks today.

2.2 Problem # 2: preferences are not legally bound

The second structural problem is that nonreciprocal trade preferences lie <u>outside of</u> the international framework of legal rights and obligations provided by the WTO or other free trade agreements (FTAs). Consequently, the market access these preferences nominally provide is not guaranteed; it is subject to unilateral removal. If a country's exports to the United States under the program become sufficiently competitive, it is inevitable that US groups harmed by those exports will appeal for cessation of the preferences. This, of course, can happen even before the exporter bumps up against the current statutory "competitive need limit" threshold. When domestic groups lobby for removal of a product or country from GSP eligibility, those benefits are more easily cut, because they are not legally protected by any trade agreement. Even if they are not removed, the constant cloud of uncertainty about the status of preferences hangs over an exporter's head. GSP thus offers a better margin of preference but at a <u>much higher risk</u> than would exist under a WTO- or FTA-governed relationship. This dampens investments necessary for long term export-led growth and depresses the beneficiary's potential exports.

Take the case of Cambodia and Bangladesh. *Non-GSP* imports to the United States from these two "least developed countries" experienced real growth of 127 and 16 percent, respectively, from 2000 through 2006. Yet imports under the GSP program grew at *less than half* those rates in that same period. Indeed, Cambodia's top-selling

GSP product in 2006 was gold or platinum jewelry, but GSP exports of that product to the US *dropped* by 50 percent from 2000 to 2006. Exports of Bangladesh's top GSP product, golf club parts, similarly plummeted by 46 percent during that interval. Because non-GSP-eligible sectors are not faced with the same doubts about the sustainability of access to the US market, they end up being more dynamic and faster-growing than GSP-eligible sectors.

In practice, the upper limits on GSP eligibility by statute and, more importantly, by anticipation, constitute a powerful constraint on the scale of business organizations that export under the program. This is of course not the case for US importers of GSP-eligible products, which are in many cases multinational conglomerates. As a result, in GSP-eligible sectors, suppliers in beneficiary countries often have a chronic capacity disadvantage in negotiating contracts with US importers. This means that US firms are able to extract a large portion of the profit due to the GSP margin of preference. This is not necessarily a bad thing from the short-term US perspective. However, it does undermine the program's effectiveness in achieving its stated goals.

The impact of AGOA on export prices in apparel serves as an example. As one study² showed, the export prices of AGOA-eligible products rose an average of 6 percent in the years after the program took effect in 2001. The margin of preference, comparing the average MFN tariff to the zero duty rate under AGOA, was about 20 percent, in these tariff lines, however. So African suppliers obtained only about a third of the profits to be had from the program. This is hardly likely to stimulate long-run export growth.

2.3 Problem # 3: preferences are discriminatory

The third structural problem with trade preference programs is that they are inherently discriminatory, to use the language of international trade law. They accordingly create artificial incentives to allocate resources to activities in which eligible countries do not have comparative advantage. Indeed, when external policy conditions change — for example, when global textile and apparel quotas are removed, or when other countries become eligible for preferences, too — a beneficiary country ends up with investments sunk into an economic activity that is no longer sustainable in genuinely competitive world markets. Some observers, for instance, have raised questions about the sustainability of apparel exports under the Andean preference program, once quotas limiting imports from China are relaxed in 2008. A fragile discriminatory preference is not a sound basis for building a viable industry capable of competing effectively in world markets.

The discriminatory nature of unilateral preference programs has another downside as well. Discrimination opens up the possibility for ineligible suppliers to circumvent tariffs by transshipment through a country eligible for the preferences. To prevent this, discriminatory trade systems need to use rules of origin. But complying with complex rules of origin is particularly costly for many small developing country exporters.

² Marcelo Olarreaga and Caglar Ozden, "AGOA and Apparel: Who Captures the Tariff Rent in the Presence of Preferential Market Access?", World Economy 28:1 (2005), 63-77.

Indeed, rules of origin for the US GSP program add such a large processing cost to using the system that many eligible suppliers simply opt to market their products without taking advantage of the preferences at all. Indeed, the utilization rate – the share of imports of eligible products actually entering under the GSP preference – is *less than a third* for most products.

Consider the case of AGOA. Just 7 of the 36 beneficiary countries of this program account for 99 percent of AGOA apparel imports into the US. Why? The remaining countries in eligible for AGOA, which are mostly French-speaking, typically lack English-speaking accountants and lawyers to guide them through the necessary rules of origin paperwork.

3 Moving Forward

I have argued that special trade preference programs, despite the best of intentions, are ineffective, because of the way they abandon the key institutional features that make international trade agreements succeed. Without reciprocity, nondiscrimination, and legal bindings, GSP and similar preference programs create perverse incentives for all parties that reduce the export potential of beneficiary countries.

I would like to emphasize again that the problems I have mentioned are not unique to the United States GSP system. Other donor states' preference schemes have similar features, with similar results.

How can we improve the existing preference programs to make them more effective? My argument suggests a particular answer to this question. Namely, the goals of the programs would be best served if the United States shifted its trade relations with beneficiary countries fully into the normal practices of the WTO system. Developing countries on the program will benefit most if they "pay to play," reducing their own, often quite large, trade barriers in order to gain access to developed country markets. This should provide extra inducements for developed country donors, such as the United States, to liberalize.more.fully.in.sectors (e.g., agriculture, textiles and apparel, etc.) in which developing.countries.have the greatest.comparative.advantage. An extra benefit for the United States would be the additional leverage that could be brought into play, vis-à-vis the European Union and other advanced industrial countries, in the ongoing Doha Development Agenda trade talks.

Two alternative reforms are conceivable. First, beneficiary countries have long pushed for an approach that would correct just one of the three structural limitations I have identified with GSP. Specifically, they have often proposed explicitly incorporating GSP and related preferences within the system of legally binding WTO commitments. I argue that such a corrective measure would be a mistake and would provide only marginal improvements by itself. This is because it would do nothing to reduce a beneficiary's own levels of trade protection, nor to encourage donor states to liberalize in sectors where poor countries have the greatest potential export gains. It would also not eliminate the costly rules of origin problem. Finally, it would not reduce the uncertainty

that potential exporting firms face under preference arrangements, because the value of their preferences could always be undermined by subsequent discriminatory market openness decisions by the donor with respect to third-party countries. Legal bindings by themselves are not a panacea.

Second, there is always the option of simply eliminating the preferences "cold turkey." This, too, would be inadvisable in my view, even outside of the considerable costs for the United States of the ensuing loss of goodwill on the part of developing countries around the world. If the goal is to help poor countries develop by encouraging their exports, then the United States (and the other advanced industrial nations, even more so) needs to maintain, and significantly increase, its openness to imports in sectors in which those countries have the greatest comparative advantage. My point is that this is best accomplished through a reciprocal and nondiscriminatory system, especially that of the WTO. In that multilateral setting, there are greater gains to be had for US exporters. This could come partly from additional access to developing country markets that would be forthcoming under a reciprocal approach. But it also could come from any additional leverage the United States might get, vis-à-vis our fellow industrial nations, from the greater role developing countries might play in multilateral trade talks. In any case, shifting from a preference-based to a WTO-based trade relationship with developing countries offers the greatest promise for improving their exports and their broader integration into the world economy.

I would like to thank you once again, Mr. Chairman and Senator Grassley, for the opportunity to speak to this important question in this forum.

Eric Reinhardt Associate Professor Department of Political Science Emory University Atlanta, Georgia, USA

Response to Questions United States Senate Finance Committee Hearing on "U.S. Preference Programs: How Well Do They Work?" May 16, 2007

Eric Reinhardt Associate Professor of Political Science Emory University, Atlanta, Georgia, USA

Question 1

Senator Grassley, thank you for your interest in my testimony. You ask whether there are differences among GSP beneficiaries that would lead to alternative outcomes if GSP benefits were removed. Would it be advisable in all cases to eliminate the program entirely?

Significant differences are indeed evident when you look across the set of US preference program beneficiaries today. First, a small handful of beneficiary countries account for the vast majority of non-fuel US imports under *all* of the current unilateral preference programs added together. India, Thailand, and Brazil lead the list, summing to one-third of the \$42.4 billion total of preferential imports in 2006. Another seven countries bring the cumulative proportion up to two-thirds. That leaves more than a hundred other beneficiaries splitting the remaining third.

Second, levels of economic development and export performance vary widely across beneficiaries. The GSP program covers the poorest countries in the world, which the United Nations terms "least developed countries" (e.g., Bangladesh, Cambodia, Malawi, Niger, etc.). But it also provides the same benefits to a number of countries classified by the World Bank as "upper middle income." Among the top preference program exporters, Brazil, Turkey, Costa Rica, South Africa, Trinidad and Tobago, and Venezuela now have per capita incomes that equal or exceed the level reached by Malaysia the year it "graduated" from the program.

Third, and related to the first two points, the ability to use their *own* trade policies to influence world prices varies across beneficiaries. This ability comes from the size of the country's market (as well as, more abstractly, the relative willingness of its consumers to buy less of a product if the price increases), so we call it "market power." The largest and most dominant preference program exporters, such as Brazil, India, and Thailand, have significant market power, while most beneficiary states lack it.

How might these three types of differences affect the results of any cutbacks in preference programs? There are many who argue that, out of fairness alone, the largest exporters and the wealthiest recipients on the list should be removed, to give those most in need (i.e., the poorest countries) the greatest benefits. My response is different, however, as suggested by my earlier testimony.

The key question is whether the removal of dependence on preferences would increase a beneficiary's exports in the end. It would do so, I have argued, if it stimulated the country to engage the WTO system with reciprocal and legally bound tariff reductions. I believe this is likely to happen for any beneficiary, at least those currently in the WTO. And the stimulus this would give to a country's exports could take effect rapidly, as the example of Chile, which I mentioned earlier, indicates.

To be sure, as studies show, businesses face a "learning curve" when first moving into global markets. The poorest countries, with fewer already-thriving export businesses, may thus take longer to adjust to the removal of preferences. The case of Mauritania, however, is revealing in this regard. Mauritania is a "least developed" country. When cut from eligibility for US GSP preferences in 1993 (for violations of human rights), Mauritania responded by slashing its tariffs by a third, and its exports shot up by more than 20 percent in the first two years. Even the poorest countries may respond rapidly to the removal of the perverse incentives that unilateral programs foster.

The most significant response to my argument, in my view, is that most beneficiaries lack market power. Cutting their own tariffs will not affect world prices. Hence the prospect of tariff reductions by any one small beneficiary country is not going to induce groups in the United States to support liberalization on our part in the sectors in which that developing country has greatest export potential (e.g., textiles and apparel, cotton, etc.). But this is the rationale for my argument for non-discrimination in the first place. In order for beneficiaries to have useful leverage, they need to act collectively in WTO negotiations. If we discriminate further and cut the eligibility of only the top performers, that would tear apart the mutuality of interests among the current beneficiaries, splitting those with the greatest market power away from those with the least. That would, in turn, diminish the collective market power of those most in need of it, and would be a disservice to the poorest beneficiaries.

Question 2

I have argued that we should shift from a preference-based trade relationship with developing countries to a WTO-based relationship. The question remains: how to manage the transition?

In emphasizing that a "cold turkey" approach would be inadvisable, what I mean is that removal of the preferences needs to be accompanied by a number of other simultaneous changes, in order for beneficiaries to achieve the greatest export gains. That is, beneficiaries need not be confronted with higher tariffs in any areas in which they are now eligible for benefits. The way to accomplish this in the ongoing multilateral trade round talks at the WTO is to offer to cut tariffs to zero on all GSP-eligible product lines, but on equal terms for all suppliers. The US should go further, by cutting tariffs at least modestly in some products not now eligible for preferences, where beneficiaries have the greatest export potential.

However, the US should in turn insist on very significant reciprocal tariff reductions by

all existing beneficiaries. To provide the greatest inducement to beneficiaries to fully engage the WTO process reciprocally, the removal of GSP and other preferences would need to be raised as an explicit intention relatively early in the process, although it might be phased out over time in practice. Naturally, by themselves, the resulting legislative initiatives by Congress would be ineffective unless, through close consultation with the Office of the United States Trade Representative, US trade officials incorporated this strategy as a central element in their negotiating approach in the Doha Round.

PROF. MYHAMMAD YUNUS NOBEL LAUREATE & MANAGING DIRECTOR, GRAMEEN BANK, DHAKA, BANGLADESH

I urge that the United States extend duty-free treatment to all goods imported from Least Developed Countries (LDCs). This commitment was one of the Millennium Development Goals of the United Nations in 2000, and has since been reiterated by successive declarations in the World Trade Organization (WTO). While the United States does extend preferential treatment to many LDCs, there are substantial gaps in the coverage of duty-free treatment for both countries and products. Bangladesh is among the LDCs that continue to face high tariff barriers on most of their exports to the United States. The vast majority of Bangladesh's exports consist of apparel. Far from receiving duty-free treatment in its access to the U.S. market, Bangladesh is actually subject to the fourth-highest average tariff rates among all U.S. trading partners.

- 2. The denial of duty-free access to major exports from Bangladesh to the U.S. market is a constraint on the socio-economic development of Bangladesh. Export-led growth, and especially exports of labor-intensive goods such as apparel, has long been a path out of poverty for developing countries. Trade in general, and especially exports of apparel, is a central element in the Bangladeshi development strategy. This sector provides employment for millions of poor and less skilled women, for whom work in apparel factories offers a means to provide for their families. The degree of access to the world's largest market is a key factor in the extent to which Bangladesh can produce these goods, provide jobs for these women, and rise up from its status as an LDC.
- 3. By granting duty-free treatment to Bangladesh, the United States can do well by doing good. This is a step that would redound to the benefit of U.S. consumers, especially those low-income persons for whom clothing is a major item in the family budget. Trade with Bangladesh also benefits U.S. exporters. The beneficiaries include not only those producers who contribute to the Bangladeshi garment industry, such as cotton growers and manufacturers of textile machinery, but also the farmers and other producers whose sales can grow in tandem with the rise of Bangladeshi spending power. Given the small size of Bangladesh's industry, further opening of the U.S. market will have little impact on the U.S. apparel industry. American producers abandoned the low-end of the commodity clothing market years ago; the competition for Bangladesh and LDCs today can be found not in the United States, but in other Asian countries that have the capacity and market power to dominate the sectors of interest to poorer countries.

I. Why Trade Preferences are Essential

4. Bangladesh has been on the official United Nations list of LDCs ever since independence in 1971. With gross national income per capita of just \$480, little less than half of our 144.4 million people live below the national poverty line. Despite growth in

exports, the country struggles with a persistent merchandise trade deficit and infrastructure bottlenecks. Bangladesh is subject to recurrent and often devastating floods and tidal waves; natural disasters periodically wreak havoc on the economy in general and the apparel industry in particular. These constraints make it imperative that producers in Bangladesh not be further hindered by the barriers that their trading partners might erect. These problems, in one way or another, constrain the development prospects of all LDCs.

- 5. Bangladesh has taken several important steps towards a more market-oriented economy. In a report in 2006, the WTO credited Bangladesh's "prudent macroeconomic policies and ongoing structural reforms" for its robust growth in real GDP. Bangladesh is reforming its trade regime through autonomous efforts and international negotiations, and is an active participant in the Doha Round. Trade reforms have been complemented by action in the fields of investment and monetary policy. Bangladesh has one of the most liberal investment regimes in South Asia, placing no limits on foreign equity participation.
- 6. The country depends greatly on its access to foreign markets. The textiles and clothing industry has remained the driving force behind Bangladesh's exports, accounting for over 83% of total exports during this decade.² Between 1986 and 2006, exports of goods and services have risen from 5.4% to 17.8% of GDP. Those exports grew by 11.7% per year between 1986 and 1996, but the annual growth rate slowed somewhat to 9.6% during 1996-2006.³ If Bangladesh is to achieve the 12.5% annual growth in exports required for its development, it will need to see further reductions in the tariff barriers it faces, particularly in the United States.
- 7. In September, 2000, at the United Nations Millennium Summit, world leaders "call[ed] on the industrialized countries ... [t]o adopt, preferably by the time of [the Third United Nations Conference on the Least Developed Countries to be held in May 2001], a policy of duty- and quota-free access for essentially all exports from the least developed countries."⁴ This was reiterated, in 2001⁵ and at the WTO's Doha Ministerial Conference.⁶ Some of the industrialized countries have largely fulfilled this promise, as described below, in Table 1.

¹ World Trade Organization, *Trade Policy Review — Bangladesh; Report by the Secretariat* WT/TPR/S/168 (Geneva: WTO, 2006), page 1.

² UNSD, Comtrade database (SITC Rev.3), as calculated by the WTO Secretariat.

³ Ibid.

⁴ Part of MDG III.15, as recorded in UN document A/RES/55/2 (18 September 2000).

⁵ The Brussels Declaration approved at the Third United Nations Conference on the Least Developed Countries called for "improving preferential market access for LDCs by working towards the objective of duty-free and quota-free market access for all LDCs' products in the markets of developed countries." Paragraph 6 of the Brussels Declaration, in Third United Nations Conference on the Least Developed Countries, A/CONF.191/12 (July 2, 2001).

Table 1: Selected Countries' Duty-Free Treatment of LDC Imports, 2003

| | % of Tariff Lines | % of Imports |
|-----------------|-------------------------|-----------------|
| Australia | 100.0 | 100.0 |
| Canada | 98.9 | 100.0 |
| China | 6.6 | 93.3 |
| European Union | 99.4 | 99.1 |
| Japan* | 85.5 | 51.0 |
| Korea | 9.6 | 11.6 |
| New Zealand | 99.2 | 100.0 |
| Norway | 96.4 | 99.5 |
| Singapore | 99,9 | 100.0 |
| Switzerland | 86.2 | 95.5 |
| Taipei, Chinese | 18.5 | 96.5 |
| United States | 81.8 | 62.0 |

Source: Adapted from "Market Access Issues Related to Products of Export Interest Originating From Least-Developed Countries: Note by the Secretariat," WTO document WT/COMTD/LDC/W/38/Corr.1 (11 July 2006). Note: * On 1st April 2007, Japan has announced that 98% of their tariff lines would be duty-free for LDCs. This would cover 99% of imports from LDCs in 2006. It is hoped Japan will go all the way soon.

- 8. Bangladesh enjoys duty-free entry into the European Union under the GSP and the "Everything But Arms" (EBA) programs, provided that products fulfill the rules of origin. Since January 2003, Canada has granted duty-free access to all Bangladeshi exports, including garments. The Canadian program, on account of the liberal rules of origin, has been particularly valuable; between 2003 and now, Bangladesh's exports to Canada have doubled.
- 9. The United States also offers special treatment to many LDCs, but the preferences extended to Bangladesh are not as generous as those granted to most U.S. partners. Bangladesh, and other LDCs in Asia and the Pacific, falls outside the scope of these regional preference programs. Consider the following points:

⁶ The assembled trade ministers "commit[ed] [them]selves to the objective of duty-free, quota-free market access for products originating from LDCs." Paragraph 42 of the Doha Ministerial Declaration, Doha Ministerial Conference, WT/MIN(01)/DEC/W/1 (November 14, 2001).

- Of the 50 LDCs, only those located in Asia and the Pacific are outside the geographic scope of special preference programs such as the AGOA and the CBI. These excluded LDCs include, in addition to Bangladesh, apparel exporters such as Cambodia and Nepal, as well as some other LDCs that export little or no apparel (e.g., Afghanistan and Samoa).
- Whereas 75.5% of all imports from LDCs entered the United States duty-free in 2006, only 7.8% of imports from Bangladesh were duty-free.
- The average tariff on all imports from LDCs was 3.8% in 2006. While this was high
 compared to the average tariff on imports from OECD countries (0.8%), it was low
 compared to the average 14.9% tariff on imports from Bangladesh.
- The average tariff on imports of apparel and accessories from Bangladesh was 16.5%, compared to 1.3% for similar products imported from Haiti (a CBI beneficiary) and 0.1% for Lesotho (an AGOA beneficiary).
- 10. The differing programs of the industrialized countries have clearly had an impact on the patterns of Bangladeshi trade. Between 1994-1995 and 2003-2004, the EU market grew from 46.8% to 64.7% of Bangladesh's apparel exports. During that same period, the U.S. share dropped from 47.7% to 29.0%.
- 11. Any duty-free treatment extended to all LDCs now will lose much of its value soon. If the Doha Round negotiations succeed in reducing tariffs on imports into the United States, they will also reduce the margins of preference available under special programs for LDCs. The impending closure of this window makes it all the more imperative that the duty-free commitment be fulfilled soon, before it is too late to do any good for the intended beneficiaries.
- 12. The decision taken at Hong Kong for industrialized countries to provide duty-free access to 97% of their tariff lines by 2008 or the start of the implementation of the Doha Round can have potentially crippling restrictions. Depending on how the exclusions are selected, they could ensure that the duty-free initiative represents little change from the status quo. Take apparel and accessories from LDCs (i.e., the sector subject to the highest average tariffs). In 2006, this sector accounted for \$6.2 billion worth of U.S. imports from the LDCs. The first twenty 8-digit items in this category accounted for \$4.6 billion (i.e., 74.7% of U.S. imports from the LDCs in this sector). An exclusion for 3% of all tariff lines can be translated, if one wished to do so, into something effectively approaching a 100% exclusion for the apparel and accessories sector.

⁷ World Trade Organization, Trade Policy Review — Bangladesh; Report by the Secretariat WT/TPR/S/168 (Geneva: WTO, 2006), page 109.

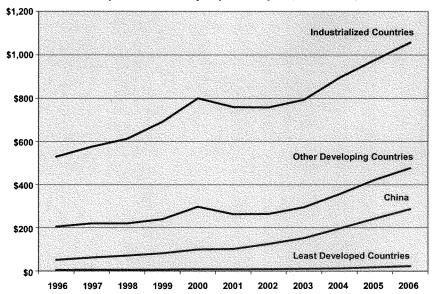
- 13. Figure 1 shows that LDCs account for a very small share of total U.S. imports.⁸ As of 2006, the United States imported \$23.2 billion (which includes \$15 billion in oil & gas) worth of merchandise from the LDCs, or 1.3% of all U.S. imports (just 0.2% of all U.S. imports originated in Bangladesh). If one excludes this sector (oil & gas) from the equation, the LDC share of the U.S. import market was just 0.5% in 2006.
- 14. Figures 1 and 2 show that, by comparison with three other categories of U.S. trading partners, 9 the LDCs are very small partners. The industrialized countries accounted for the largest share of both U.S. imports and trade deficit. Most of the remainder of the trade deficit was evenly divided between China and the rest of the non-LDC developing countries. The LDCs were responsible for only 1.9% of the deficit, with the oil and gas sector accounting for 85.7% of the \$17.5 billion U.S. merchandise trade deficit.

Note that unless otherwise identified, the source for all trade data in this comment is the U.S. International Trade Commission's DataWeb. All sectoral data are based on 3-digit NAIC categories.

⁹ Note that for figures 1 through 3, the following categories are used: industrialized countries are members of the Organization for Economic Cooperation and Development; least developed countries are the 50 countries that receive this designation by the United Nations; and other developing countries are all countries not identified as industrialized, least developed, or China.

Figure 1: U.S. Merchandise Imports by Partners' Income Level

 $Billions\ of\ Current\ Dollars,\ Imports\ for\ Consumption\ (Customs\ Value)$



\$450 \$400 Industrialized Countries \$350 \$300 \$250 \$200 China Other \$150 Developing Countries \$100 \$50 **Least Developed Countries** \$0

Figure 2: U.S. Merchandise Trade Deficit by Partners' Income Level
Billions of Current Dollars, Imports for Consumption (Customs Value) and Domestic Exports (FAS Value)

15. The LDCs must contend with numerous obstacles that impede their ability to trade with the United States. Many of the structural disadvantages of the LDCs defy simple quantification, but figures for two of the most significant ones can be derived from U.S. trade data. These numbers, as reported in Figure 3 and Table 2, demonstrate both the high tariff barriers erected to the U.S. market, as well as the high cost of shipping goods from LDCs to the United States.

2001

2002

2003

2004

2005

2006

1996

1997

1998

1999

2000

16. As seen from Table 2, on average, it costs \$4.88 to ship \$100 worth of goods from an LDC to the United States. When this is added to the average tariff of \$3.76, that comes to total costs of \$8.64. That is almost three times more than the costs that one would need to pay in order to import \$100 worth of goods from the average industrialized country (\$2.96). If tariffs on the LDC goods were eliminated and the industrialized country tariffs remained in place, the LDCs would still face higher costs in seven of the ten sectors.

Figure 3: Average U.S. Tariffs by Partners' Income Level Calculated Duties as a Percentage of All Imports for Consumption (Customs Value)

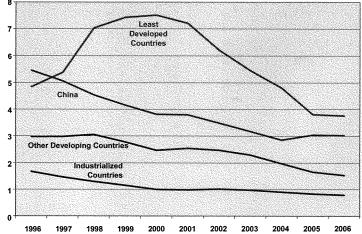


Table 2: Competitive Disadvantages of LDCs in the U.S. Market, 2006

Costs of Importing Goods into the United States as a Percentage of the Value of Goods

| | Impo | rts from Li | DCs | Imports from OECD Countries | | Difference | |
|---------------------------------|----------|-------------|-----------|-----------------------------|--------|------------|-------|
| | Shipping | Tariff | Total (A) | Shipping | Tariff | Total (B) | (A-B) |
| Oil and gas | 4.07 | 0.00 | 4.07 | 1.64 | 0.00 | 1.64 | 2.43 |
| Apparel and accessories | 6.25 | 13.85 | 20.10 | 1.98 | 6.08 | 8.06 | 12.04 |
| Petroleum and coal products | 5.61 | 0.04 | 5.65 | 3.77 | 0.31 | 4.07 | 1,58 |
| Fish, fresh, chilled, or frozen | 5,22 | 0.00 | 5,22 | 3.21 | 0.04 | 3.25 | 1.97 |
| Agricultural products | 7.69 | 1.00 | 8,69 | 6.31 | 0.30 | 6.61 | 2.08 |
| Misc. manufactured commods. | 0.73 | 0.04 | 0.76 | 1.34 | 0.81 | 2.15 | -1.38 |
| Forestry products | 3.91 | 0.00 | 3.92 | 4.75 | 0.10 | 4.85 | -0.94 |
| Textile mill products | 8.09 | 5.62 | 13.71 | 4.07 | 3.29 | 7.35 | 6.35 |
| Chemicals | 9,05 | 0.01 | 9.07 | 1.81 | 0.63 | 2.44 | 6.62 |
| Minerals and ores | 27,92 | 0.00 | 27.92 | 12.76 | 0.02 | 12.78 | 15.14 |
| All products | 4,88 | 3.76 | 8.64 | 2.18 | 0.79 | 2.96 | 5,67 |

 $Shipping = \textit{Charges, insurance, and freight as a percentage of the customs value of \textit{U.S. imports.}\\$

Tariff = Calculated duties as a percentage of the customs value of U.S. imports.

Total = Shipping plus tariff.

II. The Existing Preferential Programs for LDCs are Inadequate

- 17. The United States has extended preferential access to developing countries ever since the Generalized System of Preferences (GSP) entered into effect in 1976. Other programs that offer preferential access to the LDCs, as well as other developing countries, include the Caribbean Basin Initiative (CBI), which came into effect in 1984; the African Growth and Opportunity Act (AGOA), which came into effect in 2001; and the Haitian Hemispheric Opportunity through Partnership Encouragement Act, which came into effect in March, 2007.
- 18. These preferential trade programs form a hierarchy of treatment for the LDCs. Table 3 shows the current designations of the LDCs on that hierarchy. At the top of the hierarchy are those countries that currently receive comprehensive (though not universal) duty-free access to the U.S. market, either through AGOA or the various programs now available to Haiti. There are 21 countries in this category, which is especially valuable to the three among them that are principally dependent upon exports of apparel. Another six LDCs receive partial preferences under AGOA, meaning that they benefit from all but the apparel provisions of this program. The next step down is for the 16 countries that benefit from the expanded list of products eligible for the GSP when exported by LDCs. That is an important benefit for the oil exporters (i.e., Mauritania and Yemen), insofar as the GSP-LDC program covers their major commodity, but the same cannot be said for the apparel exporters (i.e., Bangladesh, Cambodia, and Nepal). Three other LDCs receive only standard GSP preferences, and four LDCs are not designated for any preferential programs at all.
 - 19. The range of goods eligible for duty-free treatment under the GSP is much wider for the LDCs than it is for other developing countries, but the law does not specify the standards by which the LDCs are to be determined. Forty-three of the LDCs are designated for GSP-LDC treatment. Four LDCs are denied standard GSP treatment, and hence are excluded from the GSP-LDC program as well, 11 and three other LDCs benefit only from the standard GSP program. In the case of AGOA, the "lesser developed beneficiary sub-Saharan African countries" are subject to less onerous rules on apparel imports. The criterion is simple: a per capita gross national product of less than \$1,500 in 1998. 12

¹⁰ Section 2467(5) of the Trade Act of 1974, as amended, defines a "least-developed beneficiary developing country" as "a beneficiary developing country that is designated as a least-developed beneficiary developing country."

¹¹ East Timor, Laos, Liberia, Maldives, Myanmar, and Sudan.

¹² Section 112(b)(3)(B)(ii) of the African Growth and Opportunity Act of 2000. This provision was later amended by section 3107(b)(3)(B) of the Trade Act of 2002 to specify that Botswana and Namibia are also to be considered lesser developed beneficiary sub-Saharan African countries.

Table 3: Designations of LDCs Under U.S. Preferential Programs

Status as of January 1, 2007; Countries Listed According to Highest Preferences Received

| | Apparel-Dependent (High MFN Tariffs) | All Other LDCs | Oil-Dependent (Low MFN Tariffs) |
|------------------------------|---|---|------------------------------------|
| Comprehensive Preferences | Haiti, Lesotho, Madagascar | Benin, Burkina Faso, Cape Verde, Dem. Rep. of the Congo, Ethiopia, Guinea- Bissau, Malawi, Mali, Mozambique, Niger, Rwanda, Senegal, Sierra Leone, Tanzania, Uganda, Zambia | Chad, Equatorial Guinea |
| Partial AGOA Preferences | _ | Burundi, Djibouti, Gambia, Guinea, Sao Tome & Principe | Angola |
| GSP-LDC Preferences | Bangladesh, Cambodia, Nepal | Afghanistan, Bhutan, Comoros,* Central African Republic,* Kiribati, Liberia,* Samoa, Somalia,* Togo,* Tuvahi, Vanuatu | Mauritania,* Yemen |
| Standard GSP Preferences | | East Timor, Eritrea,* Solomon Islands | markets |
| No Preferences | Laos | Maldives, Myanmar(Burma), Sudan* | |

- = The country is potentially eligible for the African Growth and Opportunity Act but has not been designated.
 Comprehensive Preferences = Full AGOA benefits for Africa, or CBI, CBTPA, and HOPE for Haiti.
- 20. In addition to all of the U.N. LDCs in sub-Saharan Africa, this definition covers six countries that are not considered to be LDCs under the U.N. criteria.¹³ The United States thus takes a more restrictive approach than the UN when defining LDCs for purposes of the GSP, and a less restrictive approach for purposes of AGOA.
- 21. I now turn to the question of how far the United States has gone in extending duty-free access to each of the LDCs. It is important to observe here that "duty-free" is not a synonym for "preferential." In fact, many of the imports that enter the United States whether from LDCs or other countries do so on an MFN basis. As can be appreciated from the data in Table 5 (in Annex), some 7.8% of imports from LDCs entered on an MFN duty-free basis in 2006, and for some countries the share was far higher. For 17 of the 50 LDCs, all imports entered on a non-preferential basis, but this does not necessarily mean that they faced high barriers. For 15 of these 17 countries, most or all of their shipments to the United States entered MFN duty-free. On average, about three-quarters of all imports from LDCs entered duty-free. There are some very notable exceptions to the general pattern, however, in which four countries enjoyed duty-free access for less than half of the exports (i.e., Bangladesh, Cambodia, Laos, Nepal).
- 22. The most important observation about U.S. imports from Bangladesh can be summed up in one short sentence: The great majority of these imports are in the textile and

 $^{^{13}}$ The non-LDCs that are considered by the United States to be lesser developed beneficiary sub-Saharan African countries are Botswana, Cameroon, Ghana, Kenya, Namibia, and Nigeria.

apparel sector. The data in Table 6 (in Annex) break down the U.S. imports from Bangladesh by sector. ¹⁴ Apparel and accessories accounted for nearly 90% of U.S. imports in 2006; if one adds the figures for textile mill products and textiles and fabrics, the full range of the textile and apparel sector contributed 92.5% of all U.S. imports from Bangladesh.

- 23. The data in Table 7 (in Annex) show that over 90% of all U.S. imports from Bangladesh are dutiable on an MFN basis. The average duty on dutiable goods was 16.2% in 2006, and the average duty on all imports was 14.9%. In order to appreciate the magnitude of that average 14.9% tariff, consider the fact in 2006 the United States imported products from 232 countries and territories: only three faced higher average tariffs than Bangladesh: Macao (16.5%), Cambodia (16.7%), and Mongolia (17.2%).
- 24. These tariffs are an inequity. In 2006, the United States collected \$487.2 million in tariffs on goods imported from Bangladesh, more than twice the U.S. Government transfers to Bangladesh via foreign assistance. 15. This may also be thought of as imposing \$3.38 in taxes on every man, woman and child in Bangladesh, a country with a per capita income of just \$480 per person. When one considers that some 36% of the Bangladeshi population subsists on less than \$1 per day, 16 that transfer appears to be especially inappropriate.
- 25. Rules of origin (ROOs) are one of the more problematic aspects of preferential trade programs in both the United States and other industrialized countries. That is especially true in the case of apparel, which is the most prominent sector in U.S. imports from several LDCs. The conditions placed on a benefit extended to the poorest countries can have the effect of diminishing or even negating the value of the intended benefit. Even when relaxation was made to the ROO (such as, in AGOA), their period of validity had acted as a disincentive for long-term investment.
- 26. As part of the Hong Kong Ministerial Decision (2005), the ministers agreed in Annex F: Special and Differential Treatment that developed countries shall "[e]nsure that preferential rules of origin applicable to imports from LDCs are transparent and simple, and contribute to facilitating market access." This is a matter of high priority for the LDCs, as expressed in a joint submission that they made to the WTO in mid-2006. In their summation of the literature on this topic, the LDCs made the following observations:

¹⁴ Except where otherwise noted, all U.S. trade and tariff data cited in this comment are derived from the U.S. International Trade Commission's DataWeb.

¹⁵ The budget for U.S. Agency for International Development Activities in Bangladesh during Fiscal Year 2007 is \$85.2 million (see http://www.usaid.gov/policy/budget/cbj2007/ane/bd.html), or 17.5% of the size of these tariff payments.

¹⁶ World Trade Organization, Trade Policy Review — Bangladesh; Report by the Secretariat WT/TPR/S/168 (Geneva: WTO, 2006), page 6.

- There is a direct cost associated with the completion of Rules of Origin of about 3 per cent to 5
 per cent which reduce exports under preferential schemes;
- Rules of Origin can make it more difficult to achieve economies of scale since input requirements may vary according to destination markets of the final products;
- Rules of Origin are an incentive to purchase intermediates in the country conceding the
 preference, and this can be a source of a trade diversion if there is a more efficient producer of
 intermediates elsewhere:
- Rules of Origin can be used as a means of protection for the importing country, with some studies showing that the larger the difference in tariffs, the more restrictive the associated Rules of Origin: and
- Rules of Origin usually do not recognise constantly changing industrial configurations brought
 about through globalisation and can retard the effective utilisation of trade preferences and may
 impede rather than facilitate preferential market access.¹⁷
- 27. The U.S. International Trade Commission, in its recent analysis of U.S. import barriers on protected sectors, examined the relative impact of quotas, tariffs, and ROO-based preferences in the textile and apparel sector. After forecasting the effects of liberalization, the analysis concluded that "in nearly every sector, the liberalization of tariffs has a greater estimated impact than the liberalization of quotas, but both of these effects are small compared to the effect of removing ROO-based preferences." ¹⁸
- 28. For these reasons, I urge that the initiative to complete the process of extending duty-free treatment to all LDCs be accompanied by reform of ROOs in the existing programs.

III. Impact of duty-free Treatment on U.S. Producers and Consumers

29. Imports of apparel from LDCs benefit U.S. consumers, and especially those lower-income consumers for whom clothing and other essentials comprise a major share of expenses. Apparel is a big-ticket item in U.S. budgets, accounting for 4.0% of the average household's expenditure at year-end 2006.¹⁹ That is down from the 4.5% spent on apparel at year-end 2001,²⁰ thanks to the fact that there has actually been *disinflation* of apparel prices since the phase-in period began for the results of the Uruguay Round. As shown in Figure 4, apparel prices had risen at a fairly gradual pace between 1984 (just before the Uruguay Round negotiations began) and 1995 (when the talks concluded), and since then — as the tariffs have been phased down somewhat and the quotas phased out entirely — prices for apparel have actually declined. As of January, 2007, the index for apparel was a mere 115.1 (1984 = 100), down from a peak of 131.0 in both 1993 and 1994. Compare this to other big-

^{17 &}quot;Least-Developed Countries' Proposal on Rules of Origin: Communication from Zambia on behalf of the LDC Group," WTO document TN/CTD/W/30 (12 June 2006), pages 4-5.

¹⁸ U.S. International Trade Commission, The Economic Effects of Significant U.S. Import Restraints: Fifth Update 2007 USITC Publication 3906 (February, 2007), page 80.

¹⁹ Bureau of Labor Statistics data, at ftp://ftp.bls.gov/pub/special.requests/cpi/cpiri2006.txt.

²⁰ Bureau of Labor Statistics data, at ftp://ftp.bls.gov/pub/special.requests/cpi/cpiri93-95_2001.txt.

ticket items in household budget, most of which doubled between the starts of 1984 and 2007. That was the case for energy (indexed at 187.3 in January, 2007), food (198.2), and housing (206.8).

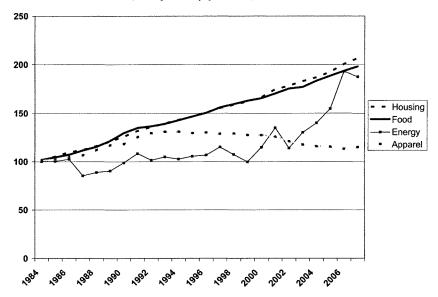
- 30. To see what this may mean for the individual consumer, consider the case of the single largest item imported from Bangladesh: men's or boys' trousers and shorts, (not bibs, not knitted or crocheted), of cotton not containing 15% or more by weight of down (HTS item 6203.42.40). In 2006, the United States imported \$524.3 million worth of these trousers from Bangladesh, at an average price of \$4.51 per pair. That is 13.9% below the unit price for the same product imported from Bangladesh in 1996 (\$5.24), thus showing that Bangladeshi producers have passed along the benefits of increased efficiency and lower costs to their U.S. customers. When the U.S. Government imposes a 16.6% ad valorem tariff on those trousers, however, it erases those gains and effectively raises the price that consumers must pay for this staple item in everyman's closet. If we add the cost of shipping and the tariff, and assume that the retail sales price is twice this landed cost, the price of the trousers to the consumer will be \$11.08. If there were no tariff, ceteris paribus the retail price would be \$9.58. While that \$1.50 difference may sound small, every penny looms large in the budgets of working families.²¹
- 31. The beneficiaries of this tax are not the poor women in Bangladesh who make the trousers, or the sometimes low-income American men who buy them, or even the workers who used to manufacture a competing product in the United States, (but whose jobs have long since been lost as the United States abandoned this segment of the market). The gain is instead to the trouser producers in China. Their trousers face the same 16.6% tariff as the Bangladeshi product, and their share of the U.S. market (measured by value) has risen from 3.9% in 1996 to 7.4% in 2006. That is not a gain for the U.S. consumers, however, as the unit price of Chinese trousers (\$6.50 before shipping and tariffs) is 44.1% higher than that of the Bangladeshi product.
- 32. The U.S. apparel industry is in a process of contraction and consolidation, and this process has been underway for decades. That process would continue regardless of any changes that might be made in the market access granted to LDCs. From the available evidence, it seems to unlikely that elimination of remaining tariffs on Bangladeshi apparel will have any discernible effect on these trends. Bangladesh caters to the low end of the clothing market, and the real competition in that segment is not between Asian and U.S. producers, but among the Asian producers themselves.
- 32. A recent study by the USITC forecast the results that might be expected from complete liberalization (i.e., removal of all remaining tariffs and quotas) in the U.S. apparel import market. By 2011, there would be decreases over the baseline for both apparel industry output (down 5.5%) and employment (down 4.3%). Those are rather modest declines, and the share that can be attributed to Bangladesh which currently supplies just

²¹ For an elaboration on this argument see Edward Gresser, America's Hidden Tax on the Poor: The Case for Reforming U.S. Tariff Policy (Progressive Policy Institute, 2002).

3.8% of U.S. apparel imports — would only be a small fraction of the total. The number must be smaller still when one considers that there are very few imports from Bangladesh that compete directly with any of the remaining production in the U.S. apparel industry.

Figure 4: U.S. Prices for Key Consumer Goods, 1984-2007

Indexed at 1984 = 100; Prices for January of Each Year; For All Urban Consumers



Source: Calculated from Bureau of Labor Statistics data available at http://www.bls.gov/cpi/home.htm#data. Note that data for apparel are apparel minus footwear.

- 33. The U.S. industry has redirected itself to higher ends of the market. "Producers of textiles and textile products have shifted towards segments in which they serve niche markets profitably," according to a recent study by the OECD, "such as industrial textiles and home furnishings." The United States does not compete head-to-head with Bangladesh.
- 34. Instead of competing with US producers, the Bangladeshi industry offers export opportunities for American farmers and manufacturers. Table 4 shows the main U.S.

²² Organization for Economic Cooperation and Development, Trade and Structural Adjustment: Embracing Globalisation (Paris: OECD, 2005), page 219.

exports to Bangladesh. Some of those exports went directly into the apparel industry, which imported \$403.3 million worth of cotton from the United States during 2000-2006, as well as another \$118.8 million worth of fabric, textile machinery, buttons, and other inputs.

Table 4: U.S. Exports to Bangladesh, 2000-2006

Domestic Exports, Thousands of Dollars

| NAIC Number & Description | 2000 | 2001 | 2002 | 2003 | 2004 | 2005 | 2006 |
|--|---------|---------|---------|---------|---------|---------|---------|
| Supplies/Equipment for Apparel Industry | 62,240 | 93,628 | 83,410 | 67,571 | 89,401 | 61,568 | 64,242 |
| 111920: Cotton | 49,241 | 75,988 | 65,913 | 56,510 | 73,655 | 42,248 | 39,698 |
| 333292: Textile machinery | 3,754 | 4,882 | 7,606 | 3,861 | 7,614 | 7,707 | 9,715 |
| 325221: Cellulosic organic fibers | 2,175 | 2,078 | 3,485 | 2,473 | 3,526 | 6,697 | 5,352 |
| 339993: Fasteners, buttons, needles, & pins | 84 | 331 | 623 | 508 | 233 | 1,119 | 3,036 |
| 314: Textile mill products | 1,899 | 2,291 | 1,306 | 1,670 | 1,041 | 2,226 | 2,002 |
| 313312: Textile & fabric finish. Mill prods. | 0 | 0 | 0 | 124 | 0 | 3 | 1,739 |
| 313210: Broadwoven fabrics | 2,573 | 3,987 | 1,540 | 1,054 | 915 | 730 | 1,279 |
| 313249: Knit fabrics and lace | 798 | 1,705 | 1,498 | 399 | 317 | 258 | 1,142 |
| 313pt.: Other textiles & fabrics | 1,716 | 2,366 | 1,439 | 972 | 2,100 | 580 | 279 |
| Food and Agricultural Commodities | 31,339 | 58,108 | 58,730 | 23,085 | 29,058 | 33,504 | 33,397 |
| 111140: Wheat | 15,696 | 24,831 | 16,721 | 9,998 | 14,326 | 4,045 | 11,428 |
| 311pt.: Other food products | 9,279 | 13,661 | 11,631 | 8,506 | 8,928 | 7,803 | 10,125 |
| 111pt.: Other agricultural products | 5,279 | 5,316 | 2,602 | 3,594 | 2,694 | 5,248 | 4,303 |
| 311222: Soybean oil & by-products | 0 | 14,286 | 25,593 | 936 | 599 | 10,241 | 4,280 |
| 311514: Dry, condensed, & evap. Dairy | 1,085 | 14 | 2,183 | 51 | 2,511 | 6,167 | 3,261 |
| Other | 53,216 | 68,873 | 57,537 | 65,293 | 98,006 | 116,179 | 162,076 |
| 335312: Motors & generators | 15,945 | 13,984 | 10,716 | 9,516 | 30,641 | 25,210 | 36,235 |
| 910000: Waste & scrap | 5,099 | 7,832 | 7,633 | 13,428 | 10,656 | 16,617 | 33,417 |
| 333132: Oil & gas field machinery & equip. | 1,525 | 756 | 1,095 | 4,507 | 3,681 | 3,386 | 13,739 |
| 335224: Household laundry equipment | 632 | 527 | 3,289 | 2,578 | 3,235 | 6,737 | 12,879 |
| 334220: Radio & TV broad./wireless equip. | 3,804 | 13,733 | 5,237 | 2,503 | 8,818 | 20,701 | 8,376 |
| 333291: Paper industry machinery | 64 | 7 | 13 | 0 | 104 | 561 | 7,557 |
| 990000: Special classification provisions | 4,041 | 4,756 | 5,216 | 3,677 | 5,225 | 4,820 | 7,390 |
| 333999: Other misc. general purpose mach. | 4,140 | 1,773 | 1,856 | 1,363 | 691 | 2,404 | 5,775 |
| 333611: Turbines & turbine generator sets | 327 | 236 | 494 | 1,667 | 3,212 | 3,164 | 5,505 |
| 336413: Aircraft parts & auxiliary equipment | 3,017 | 2,698 | 3,573 | 4,967 | 4,842 | 6,187 | 5,230 |
| 333618: Other engine equipment | 1,083 | 1,370 | 847 | 2,080 | 892 | 2,419 | 3,636 |
| 325412: Pharmaceutical preparations | 5,410 | 8,059 | 7,018 | 7,329 | 7,456 | 6,704 | 3,623 |
| 325320: Pesticides & other agric. Chems. | 1,480 | 2,640 | 700 | 1,119 | 2,020 | 617 | 3,594 |
| 334516: Analytical laboratory instruments | 1,584 | 1,620 | 1,383 | 1,217 | 2,013 | 2,563 | 3,200 |
| 326199: All other plastics products | 496 | 1,157 | 566 | 1,173 | 1,118 | 1,100 | 3,168 |
| 325199: All other basic organic chemicals | 3,020 | 3,744 | 5,126 | 6,324 | 6,754 | 6,811 | 3,066 |
| 334515: Instrs. for measuring/testing elec. | 1,307 | 2,271 | 2,545 | 1,283 | 5,802 | 4,517 | 2,863 |
| 335991: Carbon & graphite products | 242 | 1,710 | 230 | 562 | 846 | 1,661 | 2,823 |
| Subtotal | 146,795 | 220,609 | 199,677 | 155,949 | 216,465 | 211,251 | 259,715 |
| All other | 84,923 | 80,952 | 60,156 | 61,475 | 64,113 | 99,311 | 67,291 |
| Total | 231,718 | 301,561 | 259,833 | 217,424 | 280,578 | 310,562 | 327,006 |

Source: Calculated from U.S. International Trade Commission's DataWeb.

35. While Bangladesh is currently a relatively small market for U.S. agricultural exports, the prospects for U.S. sales of agricultural commodities will rise as the Bangladeshi economy grows. This is the clear implication of a study recently conducted by Bread for the World. Forecasting the results that could be expected if GDP growth rates in poor countries were simulated to increase to 7% per year from 2007 to 2020, it showed substantial increases in exports for U.S. agricultural commodities to countries such as Bangladesh.²³ Exports of other goods should also rise in the coming years. As shown in Table 4, total U.S. exports to that country rose by 41.1% during 2000-2006, including a wide range of capital and consumer goods. The range of beneficiaries is larger still if one includes the U.S. investments in Bangladesh (e.g., in the services sector), as well as the many U.S. firms that produce goods such as computers in off-shore operations and ship them directly to Bangladesh from other Asian countries.

IV. The Bangladesh Apparel Industry

- 36. I must add a few words about the remarkable history of the apparel industry in Bangladesh. Beginning from almost nothing in the 1970s, the industry has experienced very rapid growth in employment, production, and exports. Apparel accounted for one-eighth of Bangladeshi exports by 1985, and then grew to two-thirds by 1996 and three-quarters by 1999.²⁴ The opportunities were created by a combination of low wages and a global quota system; Bangladesh advanced its ability to exploit these opportunities by enacting economic reforms and obtaining preferential access to some foreign markets.
- 37. The apparel sector offers a major opportunity for families to rise up from poverty. Employment in this sector is overwhelmingly female.²⁵ Over two million people are directly employed in this sector, together with about fifteen million employed in backward linkage industries. The industry in Bangladesh has led to the development of the entrepreneurial spirit, allowing the individual to come to the forefront and develop his potential. The garments industry and microcredit programs like Grameen Bank that has provided unsecured loans to 7 million poorest people, mainly women, are recognized as the two main vehicles for women's empowerment in Bangladesh. Small and medium industries have emerged. This process has initiated a socio-economic change in Bangladesh. This process needs to be nurtured for some time more, allowing it to take firm roots.

²³ Marcelle Thomas and Antoine Bouët, Effects of Economic Growth in Developing Countries on U.S. Agriculture: Preliminary Evidence from a Global Computable General Equilibrium (CGE) Model (NP: Bread for the World Institute, 2007).

²⁴ Bhattacharya and Rahman, op. cit., page 4.

²⁵ See Pratima Paul-Majumderr, "Organising Women Garment Workers: A Means to Address the Challenges of Integration of the Bangladesh Garment Industry in the Global Market," Muhammed Muqtada, Andrea Singh, and Mohammed Ali Rashid, "Economic and Social Challenges of Globalisation in Bangladesh: Policy Perspectives," in Muqtada, Singh, and Rashid, eds., Bangladesh: Economic and Social Challenges of Globalisation (Dhaka: The University Press, 2002).

- 38. Bangladesh does not grow cotton; neither is it an integrated producer of textiles and apparel. The country is primarily an assembler of imported inputs into finished garments. The RMG sector is largely dependent on imports of raw cotton and yarns, which represented 17.2% of total imports in 2003-2004. The net proceeds from apparel exports must therefore be discounted for imports of fiber and fabric. According to one government estimate, "value addition from [the apparel] industry does not exceed 20-25 percent of total export proceeds." With the abolition in January 2005 of the remaining Multi fiber Arrangement (MFA), the prime necessity is to develop backward linkage facilities (spinning, weaving, knitting, and dyeing-finishing) to ensure local supply of quality fabrics for the RMG industry.
- 39. In the post-MFA environment, Bangladesh must now compete in a market where some providers enjoy the advantage of duty-free access to the U.S. market (especially FTA partners of the United States), while others have massive economies of scale and ready access to low-cost fabric.
- 40. The main beneficiaries of the MFA's demise are the developing country producers that enjoy economies of scale, a low cost of labor, vertical integration, and underutilized capacity. China is the most notable example, but others are also doing well in the post-MFA environment (e.g., India and Pakistan). The adjustment is most difficult in those countries that have depended on the quota system either to prop up declining producers (in some OECD countries) or to establish new ones (in many developing countries). Bangladesh is among the countries that fall in the middle ground, where producers are relatively efficient but still face significant structural impediments (e.g., higher transportation costs as well as high U.S. tariffs). The USITC's own analysis concluded that "[t]he status of Bangladesh as an overall supplier to U.S. market is uncertain." The Commission noted that this country is "[c]onsidered by some U.S. firms to be [a] competitive alternative to China for mass-produced, low-end apparel," but also noted the challenges that the country faces.²⁷
- 41. The main competitor, as recognized by the USITC and all other analysts, is China. As long as China was constrained by quotas, its producers had an incentive to get the most out of each shipment by producing goods at the higher end of the market. Now that the quotas are gone, the competition has grown more intense in those lower-value market niches where Bangladesh's production is now concentrated (e.g., T-shirts, pajamas, jeans, and cheaper types of shirts). On account of her structural handicaps, such as in transportation and distance from the main markets, Bangladesh will never be able to compete in "lean retailing."

²⁶ Government of the People's Republic of Bangladesh, Ministry of Textiles, *Textile Policy* — 1995 (Dhaka: 1995), page 15.

²⁷ U.S. International Trade Commission, Textiles and Apparel: Assessment of the Competitiveness of Certain Foreign Suppliers to the U.S. Market USITC Publication 3671 (2004), Table 3-4.

100%
90%
80%
70%
60%
50%
Rest of World
40%
30%
10%
Bangladesh

Figure 5: U.S. Imports of Apparel and Accessories by Value, 1997-2006

Share of Imports of NAIC Category 315

Source: Data in Figure calculated from U.S. International Trade Commission's DataWeb.

42. Figure 5 shows the shifting shares of U.S. apparel imports, by value, held by China and Bangladesh over the past decade. It is notable that while China's share of the U.S. market has risen sharply since the end of the MFA, the Bangladeshi share has remained at about the same level year after year.

VII. Conclusion

43. I urge the United States to act immediately to provide duty-free access to all products exported by all LDCs, including Bangladesh, without exceptions, subject only to rules of origin that are transparent, simple, and contribute to facilitating market access for the LDCs. Granting this request will help Bangladesh quickly to grow out of poverty through trade. Free access to the U.S. market will safeguard jobs for millions of workers in Bangladesh, many of whom are women with few other employment options. The initiative will benefit U.S. consumers and exporters without harming U.S. producers, and thus allow the United States to do well by doing good.

- 44. The denial of duty-free access to the U.S. market is a constraint on the economic development of Bangladesh. Trade in general, and especially exports of apparel, is a central element in the Bangladeshi development strategy. With the recent abolition of the remaining Multifiber Arrangement quotas, the Bangladeshi industry is struggling to compete with larger, more integrated apparel industries in other Asian countries, including China.
- 45. Duty-free access to the U.S. market would help a competitive but challenged industry to survive. This is a step that would benefit U.S. consumers, especially those for whom clothing is a major household expenditure. Trade with Bangladesh also benefits U.S. exporters, and further opening of the market will have little impact on the U.S. apparel industry. The competition for low-end apparel imported from Bangladesh is no longer in the United States.

Table 5: Tariff Treatment of U.S. Imports from LDCs, 2006

Based on Imports for Consumption (Customs Value)

| | Preferential Imports. | Total SSP ACOM | 0.5 | 58.3 59.4 | 0.0 | 43 | 12 12 12 10 | 6.5 5.9 0.8 | 0.0 | 0.0 | 2.2 | 00 00 | 59.1 8.7 £.8 | 0.0 | 3.1 | | | 0.07 | | | 4.9 | 0.2 | 00 00 | 76.7 |
|--|--------------------------------------|---------------------------------------|-------------|-----------|------------|-------|-------------|--------------|------------|--------------|------------|----------------------|--------------|---------|--------------|------------|------------|-------------------|---------|-------------|---------|------------|---------------|--------------|
| 3 | | Duty- Free | 7.79 | 1.5 | 7.2 | 94.6 | 72.4 | 85.9 | 6.86 | 1.2 | 70.3 | 95.9 | 1.6 | 98.7 | 2.96 | 6'86 | 100.0 | 4.2 | 77.5 | 89.5 | 86.1 | 99.4 | 97.2 | 16.9 |
| (amin) | MFN Imports | Dutfable | 1.8 | 0.3 | 92.1 | Ξ. | 26.3 | 7.6 | 1.1 | 98.6 | 18.8 | 4.1 | 9.2 | 1.3 | 0.3 | Ξ | 0.0 | 5.1 | 22.5 | 1.6 | 9.1 | 0.4 | 2.8 | 6.4 |
| more condi | Σ | Total | 99.5 | 1.8 | 99.4 | 95.7 | 8.86 | 93.5 | 100.0 | 8.66 | 89.0 | 100.0 | 10.9 | 100.0 | 6:96 | 100.0 | 100.0 | 9,3 | 100.0 | 91.1 | 95.1 | 8.66 | 100.0 | 23.3 |
| account of a support to John Company (Chorontal Faire) | Average Tarrif as a Percentage of | Duttable Foral faporis | 1.9 | 100 | 191 | | 61 | | 4.7 | 16.9 | 3.3 | | 0.0 | 10.5 | 77 | 17.1 | 0.0 | 0.0 | 5.1 | 8.7 | 7.6 0.7 | 9.7 | 0.0 | 17.6 |
| | | lationes % Imports (31900%) Duty-Free | 45,249 98.2 | 2.66 | 7.207 78.4 | 6.86 | 73.6 | 1.020 92.3 | 1,856 98.8 | 2,156,28 1.3 | 465 81.2 | 4.29% 95.9 | 7:06 | 1.42.7 | 5.111 99.7 | 4,295 98.9 | 100.0 | 7.8.677 94.9 | 8.57 | 83.120 98.3 | 6.09 | 5,999 99,5 | 47a 97.2 | 496,115 93.5 |
| | | Total Imports (\$1000s) | 4 | 7. T | 3,28 | | | | | 2.15 | | | \$ | | × | | | E | | | | | | 49 |
| | | | Afghanistan | Angola | Bangladesh | Benin | Bhutan | Burkina Faso | Burundi | Cambodia | Cape Verde | Central African Rep. | Chad | Comoros | Congo (DROC) | Djibouti | East Timor | Equatorial Guinea | Eritrea | Ethiopia | Gambia | Guinea | Guinea-Bissau | Haiti |

| Preferential Imports | AGDA/ Iotal GSP CBI | 110 | 10 01 | 44.2 | 4.0 | 82.4 0.7 81.7 | H.F. TOT | 0.0 | 6.2 6.2 0.0 | 111 | 25.7 69.7 6.0 | 0.0 0.0 0.0 | 4.0 4.0 0.0 | 0.0 | | | | | 63 63 60 | 0.1 0.1 | 0.0 | 0.0 | 107 2.0 87 | 64.0 04.0 0.0 |
|----------------------|--|----------|--|---------|---------|---------------|----------|-----------------|-------------|------------|---------------|-------------|-------------|---------|--------|-------|---------------------|---------|--------------|-----------------|---------|-------|------------|---------------|
| | | | | | | | | _ | _ | _ | ~ | | ~ | 26 | | | ~ | 61 | | | _ | | | _ |
| | Free | 9.88 | 6.4 | 4.9 | 93.1 | 13.7 | 3.6 | 93.3 | 78.3 | 0.7 | 23.8 | 100.0 | 39.8 | 94.5 | 89.9 | 23.1 | 8.68 | 18.2 | 97.0 | 90.0 | 87.9 | 100.0 | 84.0 | 34.7 |
| MFN Imports | Dutiable | 11.4 | 93.6 | 6.0 | 6.9 | 3.8 | 19.3 | 2.9 | 15,4 | 0.44 | 0.5 | 0.0 | 56.2 | 5.4 | 0.3 | 47.2 | 10.2 | 14.8 | 2.7 | 8.6 | 12.1 | 0.0 | 5.3 | 1.3 |
| × | Total | 100.0 | 100.0 | 5.8 | 100.0 | 17.6 | 22.9 | 100.0 | 93.8 | 44.7 | 24.3 | 100.0 | 0.96 | 100.0 | 90.2 | 70.3 | 100.0 | 33.1 | 2.66 | 6'66 | 100.0 | 100.0 | 89.3 | 36.0 |
| | Deliable Total | 100 | ************************************** | 577 | 1.0 | T or | 4.5 | 7.0 | 0.0 | | | 0.0 | 3.0 | 0.0 | 0.0 | | 5.3 | | | | 4.2 | 0.0 | | |
| | % Imports Duty-Free | 9.88 | 6.3 | 0.66 | 93.1 | 96.1 | 80.7 | 93.2 | 84.5 | 56.0 | 99.4 | 100.0 | 43.8 | 94.5 | 9.66 | 52.8 | 8.68 | 85.1 | 97.3 | 90.1 | 87.8 | 100.0 | 94.7 | 98.7 |
| | Strong to the least of the leas | 4 | | | C13.651 | 281,005 | | 1306 | ₩ ₩. | 7 7 | 15,594 | | S0E 00 | 569 671 | 458.5 | | 187 | 21.450 | | 5 | 5886 | 0.70 | 34,307 | 3.54 |
| | | Kiribati | Laos | Lesotho | Liberia | Madagascar | Malawi | Maldive Islands | Mali | Mauritania | Mozambique | Myannar | Nepal | Niger | Rwanda | Samoa | Sao Tome & Principe | Senegal | Sierra Leone | Solomon Islands | Somalia | Sudan | Tanzania | Togo |

| l Emports | | 0.0 | 200 | 3.7 | | 170 | 13.7 29.0 |
|---------------------------------------|------------------------|-------|--------|-------|-------------|--------|--|
| Preferentia | Total G | | | | | | 67.7 |
| | Free | 82.6 | 87.8 | 95.3 | 1.6 | 98.2 | 7.8 |
| MFN Imports | Dutiable | 17.4 | 6.0 | 6.0 | 11.1 | 9.0 | 24.5 |
| × | Total | 100.0 | 88.7 | 96.3 | 12.8 | 98.7 | 32.3 |
| Average Tariff as a Percentage of: | Imports Imports | 0.6 | | 0.0 | 0.1 | | ************************************** |
| | % Imports Duty-Free | 82.6 | 99.1 | 0.66 | 88.8 | 99.4 | 75.5 |
| | | S | 21.787 | T(Z)2 | 1.312.7.244 | 28,369 | 23.243.577 |

Tuvalu Uganda Vanuatu Yemen Zambia

Table 6: Composition of U.S. Imports from Bangladesh, 1997-2006

Imports for Consumption, Customs Value, in Thousands of Current Dollars and Percentages

| 2,914,732 89.2 16.5 | 192,622 5.9 0.1 95,693 7.4 | 13,086 0.4 2.1 | 10,714 0.3 1.6 | 8,234 0.3 0.2 | 7,483 0.2 0.0 | 25,224 0.8 1.1 |
|---|---|--|--|--|---|--|
| 2005 2,373,229 88.1 16.4 | 139,101 5.2 0.1 99,047 3.7 7.4 | 12,551 0.5 1.7 | 8,642 0.3 1.5 | 6,492 0.2 0.2 | 34,782 1.3 0.0 | 18,598 0.7 1.1 |
| 2004 1,977,711 86.0 16.2 | 176,976 7.7 0.2 99,022 4.3 | 15,420 0.7 1.6 | 6,501 0.3 1.5 | 5,124 0.2 0.1 | 7,821 0.3 0.0 | 12,090 0.5 2.1 |
| 2003 1,849,180 89.1 15.9 | 84,986 4.1 0.3 101,201 4.9 7.2 | 10,115 0.5 6.9 | 5,686 0.3 1.5 | 8,056 0.4 0.0 | 3,765 0.2 0.0 | 11,447 0.6 6.1 |
| 2002 1,887,044 88.4 15.4 | 89,322 4.2 0.3 102,968 4.8 7.4 | 15,290 0.7 13.4 | 5,360 0.3 1.2 | 13,825 0.6 0.0 | 580 0.0 0.3 | 19,317 0.9 10.6 |
| 2001 2,101,237 89.3 15.2 | 94,107 4.0 0.4 97,406 4.1 7.4 | 14,492 0.6 23.7 | 1,352 0.1 2.0 | 11,529 0.5 0.0 | 825 0.0 0.0 | 32,462 1.4 10.6 |
| 2000 2,116,159 87.6 15.7 | 148,152 6.1 0.3 79,244 3.3 | 15,784 0.7 20.4 | 7 09 0.0 3.0 | 14,527 0.6 0.1 | 14,189 0.6 0.0 | 27,232 1.1 11.8 |
| 1,681,535 87.5 15.3 | 114,829 6.0 0.2 71,624 3.7 7.4 | 14,464 0.8 22.0 | 171 0.0 1.2 | 13,835 0.7 0.3 | 1,191 0.1 0.0 | 24,186 1.3 13.2 |
| 1,628,325 88.2 15.0 | 92,430 5.0 0.1 68,473 3.7 7.4 | 10,701 0.6 17.6 | 80 0.0 1.3 | 26,671 1.4 0.7 | 609 0.0 0.0 | 19,291 1.0 9.8 |
| 1997 1,441,761 86.2 15.3 | 134,324 8.0 0.0 49,236 2.9 7.7 | 6,263 0.4 25.7 | 154 0.0 2.6 | 22,946 1.4 2.7 | 265 0.0 1.9 | 17,443 1.0 9.2 |
| Apparel and accessories Percent of total imports Average tariff | Fish, fresh, chilled, or frozen Percent of total imports Average tariff Textile mill products Percent of total imports Average tariff | Textiles and fabrics Percent of total imports Average tariff | Plastics and rubber products Percent of total imports Average tariff | Misc. manufactured commodities Percent of total imports Average tariff | Chemicals Percent of total imports Average tariff | All other products Percent of total imports Average tariff |

Source: Calculated from the U.S. International Trade Commission's DataWeb.

Table 7: Tariff Treatment of U.S. Imports from Bangladesh, 1997-2006

Imports for Consumption, Customs Value, in Thousands of Current Dollars and Percentages

| | 1997 | 1998 | 1999 | 2000 | 2001 | 2002 | 2003 | 2004 | 2002 | 2006 |
|---|-----------------------|----------------|-------------------|-----------------------|------------------------|-----------------------|-------------------|-----------------------|-----------------------|-----------------------|
| MFN Dutiable Imports Share of Total Imports | 1,507,749 90.2 | 1,702,334 | 1,762,795 91.7 | 2,209,878 91.5 | 2,218,674 94.3 | 1,997,908 93.6 | 1,948,053 93.9 | 2,073,578 90.1 | 2,468,503 91.7 | 3,010,690 92.1 |
| Calculated Duties | 226,031 | 251,897 | 266,175 | 341,984 | 331,160 | 301,232 | 302,342 | 329,125 | 396,422 | 487,240 |
| Dutia | 15.0 | 14.8 | 15.1 | 15.5 | 14.9 | 15.1 | 15.5 | 15.9 | 16.1 | 16.2 |
| Average Tariff on Total Imports | 13.5 | 13,6 | 13.9 | 14.2 | 14.1 | 14.1 | 14.6 | 14.3 | 14.7 | 14.9 |
| MFN Duty-Free Imports Share of Total Imports | 139,958 8.4 | 102,979 5.6 | 129,261 6.7 | 172,289 7.1 | 10 5,260 4.5 | 102,597 4.8 | 94,240 4.5 | 211,013 9.2 | 202,497 7.5 | 236,581 7.2 |
| GSP Duty-Free Imports Share of Total Imports | 24,686 1.5 | 41,268 | 29,780 | 33,830 1.4 | 29,476 1.3 | 33,201 1.6 | 32,144 1.5 | 16,074 0.7 | 21,442 0.8 | 20,518 0.6 |

Table 8: Tariff Treatment of the Top Fifteen Items in U.S. Imports from Bangladesh, 2006

Imports for Consumption, Customs Value, in Actual Dollars

| A STATE OF THE STA | TI G Learnest | %" | % Average |
|--|-----------------------|----------|-----------|
| H 1S item and Froduct Description (Appreviated) | U.S. Imports Duttable | Duttable | |
| 6203.42.40: Men's or boys' trousers and shorts, not bibs, not knitted or crocheted, of cotton | 524,302,260 | 100.0 | 16.6 |
| 6205.20.20: Men's or boys' shirts, not knitted or crocheted, of cotton | 355,944,918 | 100.0 | 19.7 |
| 6204.62.40; Women's or girls' trousers, breeches and shorts, not knitted or crocheted, of cotton | 322,532,799 | 100.0 | 16.6 |
| 6110.20.20: Sweaters, pullovers and similar articles, knitted or crocheted, of cotton | 140,251,271 | 100.0 | 16.5 |
| 6206.30.30. Women's or girls' blouses and shirts, not knitted or crocheted, of cotton | 96,840,496 | 100.0 | 15.4 |
| 6109.10.00: T-shirts, singlets, tank tops and similar garments, knitted or crocheted, of cotton | 91,974,691 | 100.0 | 16.5 |
| 6110.30.30; Sweaters, pullovers and similar articles, knitted or crocheted, of manmade fibers | 76,036,228 | 100.0 | 32.0 |
| 6105.10.00: Men's or boys' shirts, knitted or crocheted, of cotton | 56,991,015 | 100.0 | 19.7 |
| 6108.21.00: Women's or girls' briefs and panties, knitted or crocheted, of cotton | 56,732,693 | 100.0 | 7.6 |
| 6505,90.20: Headwear, of cotton, not knitted; certified hand-loomed and folklore hats & headgear | 56,314,521 | 100.0 | 7.5 |

| 6205.30.20: Men's or boys' shirts, not knitted or crocheted, of manmade fibers | 55,345,668 | 100.0 | 28.3 |
|--|------------|-------|------|
| 6203.43.40: Men's or boys' trousers, breeches & shorts, of synthetic fibers, con under 15% wt down etc | 49,343,412 | 100.0 | 27.9 |
| 6201.93.30: Men's or boys' anoraks, windbreakers and similar articles, not knitted or crocheted, of manmade fibers | 49,098,867 | 100.0 | 7.1 |
| 6103.43.15: Men's or boys' trousers, breeches and shorts, knitted or crocheted, of synthetic fibers | 44,801,268 | 100.0 | 28.2 |
| 6505.90.80: Hats and headgear, of manmade fibers, made up from felt or other textile material | 40,654,299 | 100.0 | 9.7 |
| Source: Calculated from the U.S. International Trade Commission's DataWeb. | | | |

COMMUNICATIONS

American Agip

American Agip Co. Inc.

Corporate Headquarters 666 5th Avenue New York, NY 10103 Tel: (212) 887-0250 Fax: (212) 887-0258

May 16, 2007

Testimony of: Bruno Bertuccioli – President & CEO Kevin Callahan – Marketing Manager of Methanol American AGIP Co., Inc.

Re: U.S. Preference Programs: How well do they work?

Chairman Baucus, Senator Grassely and Members of the Senate Finance Committee. American AGIP who has been committed in the US Methanol market since 1987, appreciates the committee's focus on U.S. preference programs, which are absolutely critical to U.S. manufacturing competitiveness. In advance, on behalf of my colleagues, Thank You for holding this hearing and the opportunity to voice our concerns.

As you may be aware, Methanol is a vital commodity to our country that has a broad range of uses affecting every aspect of daily life. It is used in manufacturing a wide variety of chemical products, as well as a hydrogen carrier for fuel cell applications, and as an alternative fuel. Methanol is known as wood alcohol, because it was originally produced as a byproduct of the distillation of wood. Today, most Methanol is produced from natural gas. The manufacturing applications range from Plastics, Resins, Silicones, Solvents, Bio-diesel, and Windshield wiper fluid, Anti-freeze, various Pharmaceutical and even as a fuel.

The U.S. Methanol Market is completely dependent upon foreign imports since there is very limited domestic production. While the worldwide demand continues to grow, coupled with industry consolidation, supply will also likely be affected. Financial ramifications will undoubtedly reach the entire industry. Importers will of course be responsible for the actual duty and based upon present data that should amount to approximately \$15 million per annum of additional costs for U.S consumers. Venezuelan marketers such as American AGIP will be obliged to either divert methanol to other countries as a result of the higher costs derived from duty reintroduction. Obviously this lack of product will create a less competitive situation in the U.S and higher prices will ultimately affect the end use manufacturers.

Clearly, the anticipated impact of such action on consumers will be detrimental. Factors that are taken into account in modifying the USTR list include items such as the effects on economic expansion of the country's exports, anticipated impact on U.S. producers of similar or directly competitive products and also the extent of the country's competitiveness with respect to eligible products. Therefore, it is obvious Venezuelan Methanol should remain on the duty free list.



Consequently, we are requesting your help in our effort to retain this waiver as we strongly feel the long term affects of this proposal will harm our industry and more importantly our country.

Thank you in advance for your time on this very important matter.

4

Sincerely,

Bruno Bertuccioli President & CEO Kevin Callahan

Marketing Manager Methanol

American Federation of Labor and Congress of Industrial Organizations



815 Sixteenth Street, N.W. Washington, D.C 20006 (202) 637-5000 www.aflcio.org

JOHN J. SWEENEY

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LINDA CHAVEZ-THOMPSON EXECUTIVE VICE PRESIDENT

May 16, 2007

The Honorable Max Baucus Senate Committee on Finance 511 Hart Senate Office Building Washington, DC 20510

Re: Extension of Andean Trade Promotion and Drug Eradication Act

Dear Chairman Baucus:

The American Federation of Labor & Congress of Industrial Organizations (AFL-CIO), on behalf of its over 10 million members, writes to support the extension of trade preferences under the Andean Trade Preference Act, as amended by the Andean Trade Promotion and Drug Eradication Act. The preferences, which will expire as to Bolivia and Ecuador on June 30, 2007 (and potentially as to Peru and Colombia), should be extended for a term of 2-5 years. In particular, we understand that continued employment and economic and political stability depends, in part, upon continued preferential access to the U.S. market. H.R. 1830, which extends the preference program until September 30, 2009, is an important contribution to the region.

However, we also encourage you not only to maintain existing conditions on beneficiary designation related to internationally recognized worker rights, found at § 3202(c)(7), but to improve upon them. As we have often expressed, and as experience has demonstrated, respect for international labor rights is the best way to ensure that any benefits that may result from trade are more equitably distributed. Below are four issues that should be incorporated into this and any other trade preference programs. Such changes would also bring these labor conditions into line with the terms of the recently released "Bipartisan Trade Agenda."

1. Eligibility standard: The ATPA statute requires the President to consider whether countries have taken, or are taking, steps to afford internationally recognized worker rights. However, this standard allows beneficiary countries to have abysmal worker rights records, as long as they temporarily and marginally improve their performance once a petition is filed. Moreover, this standard does not establish a minimum, substantive threshold for compliance. The ATPA should require beneficiary countries to be in full or substantial compliance with all five internationally recognized worker rights. Countries that do not meet this standard should accept (and we should offer) the necessary financial

...

and technical assistance to achieve compliance by a date certain. If a country refuses to accept such assistance or fails to utilize the assistance to achieve compliance within the given time frame, it should no longer be eligible.

- 2. Executive discretion: Even if a country has been found not to be taking steps to afford internationally recognized worker rights, the ATPA allows the President to waive this requirement if it is in U.S. economic and security interests. This broad grant of discretion should be taken out of the ATPA law.
- 3. Definition of internationally recognized worker rights: The ATPA refers to the GSP's definition of internationally recognized worker rights, found at 19 USC §2467(4). However, the list does not include the prohibition on discrimination contained in the ILO's 1998 Declaration on Fundamental Principles and Rights at Work. The definition of internationally recognized worker rights should include "the elimination of discrimination in respect of employment and occupation." In addition our definition states "a minimum age for the employment of children," which is somewhat weaker than the ILO formulation, "the effective abolition of child labor."
- 4. Petition process: USTR should not rely exclusively on the petitioning process to review eligibility determinations, which shifts the burden of enforcement to worker rights advocates, but should itself regularly review the compliance of beneficiary countries and self-initiate appropriate action. Nothing in the statute bars the USTR from so doing. The petitioning process also should be flexible enough to allow the submission of petitions throughout the year. Currently, if a worker rights situation deteriorates in a particular country, it may be up to a year before the process allows for the consideration of a petition.

Any factually correct and serious petition should be accepted. Moreover, the standards that the interagency committee uses to accept or reject an ATPA petition for review should be made public. Investigations may be continued for more than one review cycle, but should never last for more than two review cycles without a determination of eligibility. In the case of Ecuador, for example, the USTR has never formally accepted the 2002 petition or any of the subsequent annual updates for review.

If you have any questions or concerns about this or any other matter related to trade or labor rights in the Andean region, please do not hesitate to contact me at your convenience.

Sincerely,
Thea M. Lee

Policy Director, AFL-CIO

cc: Sen. Charles Grassley

May 16, 2007

Honorable Max Baucus Chairman Senate Committee on Finance Hart Senate Building Room 511 Washington, DC 20510 Honorable Charles Grassley Ranking Member Senate Committee on Finance Hart Senate Building Room 135 Washington, DC 20510

Dear Chairman Baucus and Ranking Member Grassley:

We applaud your commitment to continue reviewing trade preference programs to identify areas for improvement. As you review these programs, we encourage Congress to consider improvements that will help level the playing field for U.S. farmers.

It is in the spirit of improving these programs that we offer our views on the Generalized System of Preferences (GSP) program, particularly with an eye toward strengthening criteria such as a recipient country's competitiveness in the agricultural sector, the enforcement of intellectual property rights and the elimination of non-tariff trade barriers that are not predicated upon sound science.

Scheduled to expire at the end of 2008, the GSP program is a unilateral grant of tariff concessions offered by the United States. We believe that it is critical that the obligations placed on beneficiary countries be strictly enforced.

It is clear that certain GSP beneficiary countries have well-developed agricultural sectors of their economies. Production of soybeans and cotton -- two of the major crop sectors that agricultural biotechnology tools have benefited -- has increased dramatically in several of the GSP recipient countries. For example, over the past decade, Brazil has become one of the top global competitors in soybean production and last year, Brazil surpassed the United States in total soybean export volume to become the world's largest exporter of soybeans. However, because Brazil's exports are global in nature rather than primarily to the United States, the existing competitive need limit criteria are not reached. When GSP recipient countries become such dominant players in the global market, we believe this should be taken into consideration during the annual review process for GSP benefits and by considering additional competitive need limit criteria

We also believe there is the need for more vigorous exercise of the current statutory authority under GSP to ensure that beneficiary countries are in strict compliance with the other eligibility criteria. To this end, we believe that current GSP annual review of country compliance with eligibility standards, as well as a review of product eligibility, can be improved and strengthened. The reality is that countries face very few, if any, consequences for violations of the eligibility criteria. This has clearly been the case with regard to intellectual property rights protection.

The ability of technology providers to significantly invest in research and development to bring new tools to farmers is predicated on their ability to obtain and enforce intellectual property rights. Equally important, our U.S. farmer customers should be protected from competing with nations that allow the use of illegally pirated products. Many of our trading partners currently do not allow for the patenting of key agricultural inventions and of those that do, many do not adequately enforce the protection of those patents. Comprehensive intellectual property protection will allow for greater access to agricultural biotechnology tools and less flexible eligibility criteria would result in greater compliance with the intellectual property protection requirements of GSP recipient countries.

In determining whether developing countries are eligible for preferential treatment under the GSP program, it is essential for the U.S. Government to ensure that these countries are protecting the intellectual property rights of agricultural biotechnology products. First, it is critically important that GSP countries have laws in place that offer adequate protection for intellectual property of agricultural biotechnology products. Second, GSP countries should allocate the appropriate resources to ensure timely consideration of patent applications under those laws. U.S. companies and growers could be put at significant disadvantage if products are merely protected under a patent pending status, which would leave weak enforcement options. Third, GSP countries should vigorously enforce intellectual property of agricultural biotechnology products and in a meaningful and robust way, actively combat piracy in their countries.

Failure of GSP countries to address the act of pirating agricultural biotechnology products places U.S. farmers at a competitive disadvantage when farmers in other countries pirate the technology because their countries do not enforce the patent protection on those seeds and traits. It is inconsistent with U.S. policy and unfair to U.S. farmers to reward these countries by extending preferential treatment in tariff reductions.

This issue is particularly salient with America's soybean, cotton and corn producers. According to 2006 USDA statistics, approximately 89 percent of soybeans, 83 percent of cotton and 61 percent of corn grown domestically in the United States are produced through agricultural biotechnology. These very crops are also grown using these same technologies, under conditions which allow growers to use pirated versions in numerous GSP recipient countries.

Furthermore, in the global marketplace, a number of the GSP recipient countries, including Argentina, Brazil and India, are extremely advanced and competitive in cotton and soybeans.

While we believe that conducting a more comprehensive review to more accurately gauge the progress a GSP recipient might make on enforcing intellectual property rights is important, we also believe it would be helpful to harmonize other mechanisms the U.S. government utilizes to review IP enforcement as well as creating more consequences for poor performance in intellectual property enforcement.

Lastly, perhaps the extension of GSP benefits provides an opportune time to examine whether the countries in question have erected non-tariff trade barriers or engage in compulsory pricing schemes that negatively impact U.S. farmers and ranchers. As more countries lower their tariff rates for agricultural products, there will undoubtedly be a significant increase in the utilization

of non-tariff trade barriers to block U.S. agricultural exports. A proactive way to address these issues could directly link the benefits of GSP to the goal of reducing the use of non-tariff trade barriers.

In closing, we believe the GSP program must be strengthened to focus upon the statutory obligations of which recipient countries must comply. We support focusing more closely a recipient's overall competitiveness in the agricultural sector, on intellectual property protection of seeds and biotechnology traits and the reduction of non-tariff trade barriers and compulsory pricing schemes in agriculture. We also support the removal of GSP benefits to these countries when it is clear they have failed to adequately address these criteria through a robust, review of GSP countries.

Thank you for your consideration of our views as you continue to review the GSP program.

Sincerely,

American Soybean Association

National Corn Growers Association

National Cotton Council

Biotechnology Industry Organization

Monsanto Company

ANDI

Written Submission before the United States Senate Committee on Finance U.S. Preference Programs: How well do they work?

May 16, 2007

Carlos Eduardo Botero Hoyos Executive Director Chamber of Cotton, Fibers, Textiles and Apparel National Business Association of Colombia, ANDI Calle 73, No. 8-13 Floor 8. Phone 57-1-326 8508 Bogotá, Colombia

I am writing on behalf of the National Business Association of Colombia (ANDI) and its Cotton, Fiber, Textiles and Apparel Chamber to impress upon you the deep importance to Colombia and the United States of the Andean Trade Preference Act (ATPA) as a mechanism to sustain the progress that has occurred since its enactment. Further, much of this progress could be in jeopardy if the ATPA program is not extended until the U.S.-Colombia Trade Promotion Agreement (CTPA) is implemented. Should the program expire on June 30th, 2007, many U.S. and Colombian business will retreat on their current and planned investments, and the resulting economic, social, and political instability will cripple Colombia's resistance to the regional forces that are destroying the principles of democracy, free markets, and human rights.

Not only are the ATPA preferences critical to Colombia's stability, their continued existence is a matter of survival for our textile and apparel industry. The textile and apparel sector accounts for 23 percent of Colombia's industrial employment and 10 percent of our industrial GDP. Moreover, as the fourth largest economy in Latin America, Colombia represents a major opportunity for increased exports for U.S. industrial, agricultural and services products. Roughly 60 percent of Colombian apparel exports go to the United States. In addition, 26 percent of total Colombian imports from HTSUS Chapters 50 through 60 in 2006 came from the U.S; more than double the 10 percent imported from China in the same year.

Already, we have lost business in the textile and apparel sector because of the uncertainty surrounding the looming expiration of the ATPA program. With no definite implementation date for CTPA, it is becoming increasingly difficult to maintain current business and virtually impossible to attract any new business. In 2005, foreign direct investment was over \$10 billion; however, we are beginning to see a slow down in FDI

as ATPA expiration approaches and there is no possibility that the CTPA could be implemented by June 30th. For Colombia to remain a viable option for U.S. retailers, apparel companies, and importers, we must be able to offer a full range of manufactured apparel. That industry must remain viable and can only do so if it is not at risk of losing current benefits and the industry is assured that the ATPA benefits will continue until the implementation of the CTPA.

Under the ATPA, apparel is made using both U.S. and regional yarns and regional fabrics. If the ATPA is allowed to expire and the CTPA is not yet implemented, apparel and yarn production in Colombia will decrease, and subsequently the use of U.S. cotton and other inputs will diminish. Let me give you just a few of examples of how the ATPA has been mutually beneficial to U.S. and Colombian fiber, textile, and apparel manufacturers.

Today, Colombia imports 50 percent of its cotton needs, an estimated 90 percent of which is bought from the United States. In 2000, Colombia imported over \$28 million worth of U.S. cotton. Following implementation of the enhanced ATPA in 2002, Colombia's imports of U.S. cotton almost doubled. Colombia imported over \$54 million worth of U.S. cotton in 2003. This figure does not include the U.S. cotton that is contained in the additional U.S. yarn and fabric that we purchase. CTPA will continue to provide export opportunities and earnings for U.S. cotton growers.

Prior to the enactment of ATPA, a group of jeans exporters had to purchase denim made in Brazil in order to compete in the U.S. market. However, as a direct result of the ATPA, this manufacturer shifted its sourcing of denim from Brazil to the United States, thereby expanding U.S. fabric exports by 15 million square yards. We expect the CTPA to continue this trend to help additional U.S. suppliers of fabric increase their exports to Colombia.

As noted in the Report of the Industry Trade Advisory Committee on Textiles and Clothing (ITAC-13), many U.S. textile and apparel representatives feel the best chance of survival for the U.S. industry are linkages in the Western Hemisphere that would allow our countries to compete with low cost Asian producers such as China. From our perspective, it is abundantly clear that the CTPA will continue the benefits that have resulted from the ATPA for both U.S. and Colombian fiber, textile and apparel manufacturers.

Additionally, the uncertainty of the ATPA benefits continuing until the CTPA implementation runs counter to the original intent of the 1991 ATPA program, which sought to diversify Andean economies from the production of coca leaf. We simply cannot eradicate the incentive to work in illicit trades without the alternative of legitimate jobs. For Colombia to generate enough legitimate jobs to absorb workers leaving the coca fields, employment opportunities must be available. Without continued access to the U.S. market, these jobs simply will not be available and, to make matters worse, jobs will diminish as investors permanently move out of Colombia to other parts of the world.

Maintaining a strong textile and apparel sector in Colombia will create viable alternative employment for our people, help strengthen national security for both Colombia and the U.S., and will better enable our governments to fight an effective war against narcotics traffickers and terrorists. Our government has these criminals on the defensive for the first time in decades, and bilateral policy cooperation is the reason. Complementary policies such as the ATPA and Plan Colombia contribute to the positive trends. In 2006 alone, over 200,000 hectares of narcotics were sprayed or manually eradicated, 320 million potential metric tons of cocaine were taken out of supply, and drug-lords lost \$850 million. Sustaining ATPA is absolutely essential to continue this positive momentum, and the implementation of the CTPA is a critical economic and political asset in this multi-pronged effort.

We are fully supportive of the most expeditious passage and implementation of the CTPA; however, we respectfully urge you to consider the consequences of allowing the ATPA program to expire before the implementation of the CTPA.

Sincerely,

Carlos Eduardo Botero Hoyos Executive Director Chamber of Cotton, Fibers, Textiles and Apparel National Business Association of Colombia, ANDI Bogotá, Colombia



Honorable Senator Max Baucus Chairman Finance Committee

Dear Congressman Baucus:

As leaders of U.S. companies with investments in Ecuador, we urge you to respond positively to Ecuador's request for a renewal of the Andean Trade Promotion and Drug Eradication Act (ATPDEA) before it expires on June 30, 2007

ATPDEA is a win-win policy for both the United States and the countries that benefit from its provisions. ATPDEA has strengthened the trade and political ties between our country and Ecuador, resulting in economic growth and job creation in both economies. ATPDEA has also been instrumental in fighting the production and trafficking of illicit drugs. At a time when Ecuador is facing the challenge to strengthen its governance and institutions, our government cannot afford to withdraw its support of this emerging market.

In the case of Ecuador specifically, ATPDEA has provided a stable market for American businesses. Currently, over 100 U.S. companies operate in the Andean nation. Since the enactment of ATPDEA in 2002, there has been a 30% increase in U.S. investments in Ecuador. In 2005 alone, those investments totaled \$760 million. As a result, our businesses have greatly benefited from the trade preferences afforded by ATPDEA. At a geopolitical level, we take great pride in the role we have played - as job creators - to sustain and support U.S. interests in an increasingly volatile yet important region to our government's goals in Latin America. Our companies and, more importantly, U.S. policy stand a great deal to lose without ATPDEA in Ecuador.

ATPDEA has served U.S. interests by encouraging the growth and diversification of the agricultural sector in Ecuador. Rising exports to the United States are specified for the creation of 358,515 new jobs in the flowers, bananas, broccoli, mangos, shrimps and tuna industries. As a result, Ecuadorian farmers have found a profitable alternative to the production and distribution of illegal crops. Failure to extend ATPDEA would, without a doubt, have a devastating effect on this Andean economy and people. In addition, it would harm U.S. businesses and cripple our government's anti-drug efforts in the region.



As the United States seeks to strengthen democracies around the world - particularly close to home - the Andean region is strategically important in preserving political and economic stability in Latin America. We respectfully urge you to renew ATPDEA benefits to Ecuador before they expire.



Testimony of William Spence President and CEO BioSelect Fuels, LLC

May 16, 2006

Chairman Baucus, Senator Grassley, and Members of the Committee, thank you for holding this important hearing.

BioSelect Fuels is a developer and operator of biodiesel facilities, offering the highest quality biodiesel fuel to the global marketplace. Galveston Bay Biodiesel, LP, the first BioSelect plant, was formed in 2005 and is located on Galveston Island, Texas. The facility has just recently begun operations earlier this month and expansion is already underway. BioSelect Galveston will employ 30+ people and be large enough to attain economies of scale and reduce capital risk. We currently plan on-site expansion to a possible 100 million gallons as justified, while also actively tracking additional large scale coastal sites nationwide.

On behalf of BioSelect, I want to take this opportunity to discuss the importance of the GSP program to our company and to other U.S. manufacturers. In particular, BioSelect opposes the revocation of the competitive need limitation waivers for methanol (HTS 2905.11.20) from Venezuela and requests that these imports retain duty-free GSP preferences and not be subject to a 5.5 percent tariff.

BioSelect uses methanol in the production of biodiesel, a clean burning renewable fuel. BioSelect will create a premium branded fuel that reduces emissions, meets Federal low sulfur standards, and enables safe handling and storage. BioSelect intends to sell over 20 million gallons of B100 fuel into the local marine, commercial, trucking and construction markets. Methanol is a major raw material component for B100, comprising approximately 7 percent of the total manufacturing cost. The availability of methanol at reasonable prices is critical for maintaining a competitive cost structure in the emerging biodiesel industry.

Nearly all the methanol consumed in the United States is imported. The high cost of natural gas, the primary feedstock for methanol, in the United States has led U.S. industrial consumers to rely increasingly on foreign imports for methanol supplies. U.S. imports of methanol originate predominantly from a few suppliers in one country, Trinidad and Tobago. The market leader, Trinidad supplied 4.1 million metric tons (65 percent of total imports) in 2006. By value, Trinidad suppliers have increased from 44 percent of import market share in 2004 to 64 percent in 2006. Trinidad benefits from duty-free preferences under the Caribbean Basin Initiative (CBI), and all other significant suppliers of methanol to the United States have similar access under other U.S. trade programs.



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Imports from Venezuela, the second largest supplier of methanol to the United States, play an important role in keeping U.S. methanol prices in check. Increasing tariffs on Venezuelan methanol, which accounted for 16.2 percent of total imports by value in 2006, would likely put upward pressure on U.S. methanol prices. Any increased costs would be absorbed by the U.S. consumer. The competitiveness of U.S. manufacturing would therefore be harmed by the removal of the CNL waiver for methanol from Venezuela.

With methanol being such an important component to our business, it is vital that the U.S. market remain open to all suppliers. Before removing the CNL waiver for methanol, Congress and the Administration should understand the implications of this action on downstream users, including U.S.-based manufacturers. This is especially true for the emerging biodiesel industry, which offers tremendous promise in providing cleaner renewable fuels. We hope that the Administration will use its discretion provided by the new statutory threshold set forth in section 503(d)(4)(B)(ii) of the Trade Act of 1974, as amended by Public Law 109-432, and retain the waiver on methanol from Venezuela in the 2006 GSP annual review process.

BioSelect Fuels is focused on offering the highest quality and most competitively priced biodiesel fuel to the global marketplace. Methanol is a key input to our process and thus plays a role in our ability to meet these goals and foster the development of the industry. Thank you for your consideration.

Sincerely,

William C. Spence

President/CEO BioSelect Fuels LLC



The Honorable Max Baucus Chairman Finance Committee SH-511 Hart Senate Office Building Washington, D.C. 20510-2602 April 13, 2007

Dear Senator Baucus:

As leaders of U.S. companies with investments in Ecuador, we urge you to respond positively to Ecuador's request for a renewal of the Andean Trade Promotion and Drug Eradication Act (ATPDEA) before it expires on June 30, 2007.

ATPDEA is a win-win policy for both the United States and the countries that benefit from its provisions. ATPDEA has strengthened the trade and political ties between our country and Ecuador, resulting in economic growth and job creation in both economies. ATPDEA has also been instrumental in fighting the production and trafficking of illicit drugs. At a time when Ecuador is facing the challenge to strengthen its governance and institutions, our government cannot afford to withdraw its support of this emerging market.

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As the United States seeks to strengthen democracies around the world - particularly close to home - the Andean region is strategically important in preserving political and economic stability in Latin America. We respectfully urge you to renew ATPDEA benefits to Ecuador before they expire.

Sincerely,

Robert W. Norris

Polet W. Morris

COALITION FOR GSP 1001 Connecticut Avenue, NW, Suite 1110 Washington, DC 20036 (202) 347-1085

Written Statement of the

Coalition for GSP

To the United States Senate Committee on Finance
Regarding

"U.S. Trade Preferences, How Well Do They Work?"

Submitted by

Laura M. Baughman Executive Director Coalition for GSP

May 24, 2007

Introduction

The Coalition for GSP is pleased to have the opportunity to provide the following views to the Committee on Finance on the operation of U.S. preference programs. In particular, we intend to focus our comments on the importance of preference programs to American competitiveness, and on ways in which U.S. preference programs can be improved so that their contribution to American competitiveness is maximized.

The Coalition for GSP is an ad hoc group of U.S. companies and trade associations that use the Generalized System of Preferences (GSP) program to improve their competitiveness, as farmers manufacturers, and suppliers of consumer goods to American families. Over the years, GSP has become an integral part of our businesses. Our members import a wide range of goods under GSP, from auto parts to jewelry to plywood to batteries to spices. We therefore have first-hand knowledge about how preference programs works – and don't work – in U.S. company raw material and finished good sourcing plans.

Preference Programs Matter - to Americans

When thinking about whether or not U.S. preference programs "work," one's focus tends to be on whether they work for the beneficiary countries. This of course is appropriate as preference programs are designed to promote poverty-eradicating development in poor countries.

Less common is a related consideration: how do they work for the American farmers, manufacturers, retailers and other importers who also use them? Preference programs succeed in their primary goal – promoting growth in developing countries through trade – only if U.S. companies find them attractive to incorporate into their sourcing and investment/production plans. U.S. companies will do so only if the benefits of the preference programs contribute positively to their "bottom lines," if the programs can be relied upon, and if the rules and regulations associated with claiming program benefits are not so complicated as to be more trouble than the benefits are worth.

Preference Programs Reduce Costs

U.S. preference programs extend duty-free treatment to imports of selected products from selected beneficiary countries. Although on average U.S. most-favored-nation duty rates are among the lowest in the world, for many individual products they can be quite high (see Table 1¹). The U.S. market is very competitive, so any program that saves U.S. farmers, manufacturers, retailers and other importers money – even pennies – can be highly attractive. GSP alone saved U.S. importers nearly \$1 billion in

The list of products in Table 1 is by no means exhaustive, nor does it always show the highest tariff rate in a given product grouping.

duties in $2005.^2\,$ The motivation to source from a preference-eligible country can therefore be strong.

Table 1 Selected Products for Which U.S. Duties Remain High

| | 2007 Duty Rate | Eligible for (non-FTA) Preferences? |
|----------------------------------|-------------------|---|
| | | |
| Certain meat | 26.4% | No |
| Certain dried milk | 17.5% | Yes |
| Sweet corn | 21.3% | Yes |
| Dates | 29.8% | Yes |
| Certain peanuts | 163.8% | No |
| Canned tuna (in oil) | 35.0% | Yes |
| Certain tobacco | 350.0% | No |
| Numerous organic chemicals | 6.5% | Yes |
| Rubber gloves | 14.0% | Yes, limited |
| Plastic school satchels | 20.0% | Yes, limited |
| Plywood | 8.0% | Yes |
| Certain wool fabrics | 25.0% | No |
| Certain cotton yarn | 12.0% | No |
| T-shirts for babies | 32.0% | No |
| Certain cotton bed linen | 20.9% | No |
| Numerous types of footwear | 37.5% | Yes, limited |
| Roofing tiles | 13.5% | Yes |
| Hotel/restaurant tableware | 25.0% | Yes |
| Certain drinking glasses | 28.5% | Yes |
| Certain ball bearings | 9.0% | Yes |
| Flashlights | 12.5% | Yes |
| Certain television picture tubes | 15.0% | Yes |
| Railway freight cars | 14.0% | Yes |
| Certain motor vehicle engines | 25.0% | Yes |
| Certain watch straps | 11.2% | Yes |
| Fishing reels | 9.2% | Yes |
| Certain brooms | 32.0% | Yes |
| Trade-weighted Average U.S. | | |
| Duty, on Dutiable Imports, 2006 | 4.5% | |

Source: The Trade Partnership from Harmonized Tariff Schedule of the United States (2007).

See http://www.tradepartnership.com/pdf files/2006NOV GSP Impacts.pdf, p. 3.

Preference Programs Improve U.S. Competitiveness and Support U.S. Jobs

A study conducted by The Trade Partnership for the U.S. Chamber of Commerce found that the impact of GSP on a variety of sectors of the U.S. economy is significant.³ It concluded:

- GSP keeps American manufacturers and their suppliers competitive. In 2005, three quarters of U.S. imports using GSP were raw materials, parts and components, or machinery and equipment used by U.S. companies to manufacture goods in the United States for domestic consumption or for export. Electrical equipment and parts, and transportation vehicle parts are significant imports under GSP.
- American families also benefit from GSP. Finished consumer goods typically sold by retailers accounted for 25 percent of GSP imports in 2005. Jewelry sold at lower price points was the most significant item.
- GSP is particularly important to U.S. small businesses, many of whom rely on the program's duty savings to compete with much larger companies.
- Annual sectoral benefits to consumers of GSP products range up to \$273 million
- GSP imports support U.S. jobs. Direct and indirect jobs associated with moving aggregate GSP imports from the docks to farmers, manufacturers and ultimately to retail shelves totaled nearly 82,000 in 2005.

RECOMMENDATION: In addition to thinking hard about ways in which U.S. preference programs might be changed to achieve certain policy goals, U.S. policy makers need to consider closely the impacts of changes on American companies and their workers. While at first blush it might seem attractive to narrow the focus of preference programs to the least developed countries, or to eliminate benefits extended to imports of certain products (like auto parts from Brazil or jewelry from India or Thailand), these changes would have a significant adverse impact on American companies and workers, an impact that must be considered fully.

The Trade Partnership, "Estimated Impacts of the U.S. Generalized System of Preferences on U.S. Industry and Consumers," prepared for the U.S. Chamber of Commerce, November 1, 2006, http://www.tradepartnership.com/pdf files/2006NOV GSP Impacts.pdf.

Preference Programs Can Be Improved

As key as duty savings can be, however, our preference programs suffer from some important flaws that can lessen the enthusiasm for their use, and consequently limit their effectiveness in contributing to U.S. competitiveness and in promoting development that ultimately opens new markets for U.S. exports and investment. These include their stop-and-start nature, their inapplicability to many of the products made by developing countries, and their complicated nature.

The Frequent Expirations of Preference Programs Discourage Importers and Investors from Using Them

American companies' ability to use the duty-free benefits available under U.S. preference programs is most effective when they know those benefits will be available by the time they need to import the products of interest to them. While the time from design to order to importation varies for each company, for some it can be quite long. For example, some products take as long as one year from design to importation. For others, the products are advertised in catalogues with a shelf life of at least six months. In all cases, U.S. importers need to know what the duty-status will be for the imported product at the very beginning of that process.

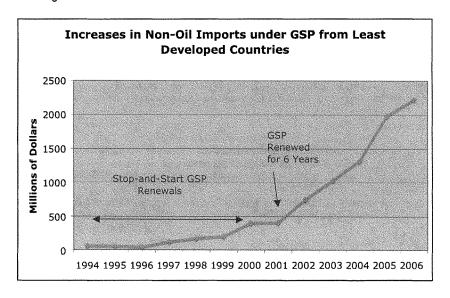
If American companies can count on receiving duty savings under a preference program, they can incorporate those important cost savings into their pricing. But if the program expires mid-stream in the order-to-delivery process, importers can be caught with a serious financial burden. They cannot always adjust prices to customers to pass on the unexpected duties. So American companies have to evaluate the risk of losing the preferences mid-stream against the benefits of the duty savings. If the program is likely to expire, they often cannot incorporate the duty savings into their sourcing plans, and prices to customers will need to be higher to offset the risk.

The damage frequent program expiration causes to investment decisions can be just as great, if not greater. Needless to say, the pay-back from a foreign investment – e.g., opening a new factory, ensuring that there is adequate infrastructure to support it, training workers – can take several years to happen. U.S. companies would thus be reluctant to begin new sourcing relationships that require such investment if they are predicated on the need for duty-free benefits under a preference program that may expire.

With those planning constraints in mind, it is not surprising that the short-term renewals of GSP in the 1990s, compared to the long-term period from 2001-2006, affected usage of that program. From July 1993 through September 2001, Congress renewed GSP in fits and starts (largely due to the need to meet "pay-go" constraints). Planning sourcing using GSP was difficult if not impossible. Over this period, from 1994 to 2001, U.S. imports under GSP actually declined an average 2.2 percent annually. But in 2001 Congress renewed GSP for six years, and as a result, imports from GSP

beneficiary countries to the United States have increased an average 13.2 percent annually.

A long term for any preference program (the ideal of course would be permanence) is therefore important in encouraging sourcing from countries that do not yet have the infrastructure or production capability to be competitive suppliers of preference-eligible products. The Chart below shows how the long-term renewal of GSP has increased interest in sourcing from poorer beneficiary countries. To the extent that some of Coalition members are interested in investing in new overseas production relationships, they need time to grow these suppliers. Short-term renewals of the program do not encourage this, and keep them focused on more traditional GSP-eligible countries.



RECOMMMENDATION: Make U.S. preference programs permanent.

The Inapplicability of Preference Programs to Important Products Made by Poor Countries Encourages Sourcing from More-Competitive Suppliers in Asia

One of the greatest frustrations for both developing country producers and U.S. purchasers is that the longest-lived and biggest U.S. preference program – GSP – does not cover imports of products best produced by labor-intensive developing countries. Most notably, these products include apparel and footwear.

Bangladesh – a "least developed country" by any measure — offers the best example. U.S. GSP benefits go to just 0.6 percent of Bangladesh's total exports to the United States, while 86 percent of Bangladesh's total exports to the United States are dutiable apparel products. And as the Committee has heard from witnesses at its May 16 hearing, the United States collects more duties on imports from Bangladesh (\$487 million) than it does on imports from France (\$367 million), or from the United Kingdom (\$430 million). The trade-weighted average duty on imports from Bangladesh is 15 percent, compared to 1 percent on imports from France, and 0.8 percent on imports from the United Kingdom.

The benefits of extending preferences to products developing countries are best positioned to make are demonstrated by the impact of the African Growth and Opportunity Act (AGOA). AGOA provides U.S. duty-free treatment (under stringent conditions, see below) to apparel imported from beneficiary countries. AGOA is widely viewed as responsible for the development of tens of thousands of jobs in apparel production in Lesotho, for example. The most recent U.S. Trade Representative report on the operation of AGOA lists five new textile or apparel-related investments motivated by AGOA benefits, in Lesotho, Malawi, Mali, Swaziland, and Uganda.⁴

From the U.S. perspective, Members of the Committee should consider that an importer considering whether to source apparel with duties applied will evaluate the costs and benefits offered by Bangladesh, for example, compared to China or Vietnam, for example. For many apparel products, China or Vietnam offer cost, quality and/or delivery advantages Bangladesh cannot replicate. A savings of the 15 percent average duty on imports from Bangladesh therefore would be meaningful, increasing the incentive to source from Bangladesh rather than China or Vietnam.

RECOMMENDATION: Extend permanent preference benefits to all products made by developing countries.

Office of the U.S. Trade Representative, "2007 Comprehensive Report on U.S. Trade and Investment Policy Toward Sub-Saharan Africa and Implementation of the African Growth and Opportunity Act," May 2007, p. 27.

Complicated Rules of Origin Frustrate the Use of Preferences

Another problem with U.S. preference programs is the variety of rules of origin, some of which can be quite complicated, particularly for new-to-export foreign producers. The simplest of all rules of origin is GSP's 35 percent value added rule. To qualify for benefits, a product must be the growth, product or manufacture of a beneficiary country and the sum of the cost or value of materials produced in the beneficiary country plus the direct costs of processing must equal at least 35 percent of the appraised value of the good.

But the rules get much more complicated for apparel imported under AGOA or the Caribbean Basin Trade Partnership Act (CBTPA) preference program. (Remember that apparel generally is not eligible for GSP benefits.) Under AGOA, for example, U.S. importers must ensure that apparel meets 11 separate detailed requirements.⁵ Because these rules of origin are so restrictive, a special – but limited -- more liberal rule of origin had to be established (the so-called "third country fabric" rule). It is that rule that has promoted the development of apparel sourcing in sub-Saharan Africa.

The documentary evidence required by the various rules of origin requirements can be burdensome. It is not uncommon for U.S. importers to conclude that the paperwork involved in ensuring that a product complies with the preference program's rules of origin represents a "cost" – and a risk if U.S. Customs finds the evidence insufficient – that is not worth the effort. When the whole cost package is evaluated – purchasing from a preference country with duty savings but risk associated with demonstrating that the rules of origin have been met, versus purchasing from a non-preference country that offers less risk, higher cost (from duties) but better quality or delivery certainty — the latter supplier often wins the order.

RECOMMENDATION: Simplify the rules of origin used to qualify for preferences.

Conclusion

GSP is a preference program that generally works. It works for very poor countries and it works for American farmers, manufacturers and consumers. There are changes the Committee could enact to make preference programs work better, for beneficiary countries *and* for their U.S. customers. In evaluating those changes, Members should consider their impacts not only on beneficiary countries but also on U.S. companies and workers.

For the excruciating details, see http://www.customs.gov/linkhandler/cgov/import/international agreements/special trade programs/agoa african growth/2002agoa.ctt/2002agoa.pdf.

DEL MONTE FOODS STARKIST SEAFOOD

Johns

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P.G. States Pennuga, PA

412-222-2220

February 28, 2007

The Honorable Susan C. Schwah United States Trade Representative Office of the U.S. Trade Representative 500 17th Street, N.W. Washington, D.C. 20508

Dear Madame Ambassador:

I am writing to urge that you support legislation necessary to extend the provisions of the Andean Trade Promotion and Drug Eradication Act (ATPDEA), which covers Colombia, Peru, Ecuador and Bolivia.

As you know, the Congressional intent of the Andean preference program, which expired on December 31 of last year and was extended until June 30 of this year, was to provide an incentive for U.S. companies to invest in the politically and economically fingile Andean region. I believe ATPDEA has worked very well, particularly in stimulating the manufacture of tuns in posseles using fish caught by U.S. and Ecuadorian flagged vessels, often displacing products of Asian origin that do not contain U.S. or Ecuadorian caught tuns.

The expiration of the ATPDEA will create a disruptive gap in coverage for Del Monte Foods, which owns StarKist and other U.S. companies that currently trade with the Andean countries. Clearly, many United States companies that otherwise would not have considered investing in the Andean region or sourcing from the region did so because of ATPDEA. Like StarKist, I am confident that these investors want to maintain their presence in the region but are concerned about the possible expiration of ATPDEA.

Therefore, on behalf of Del Monte Foods and its StarKist subsidiary, I again urge you to support a legislative extension of the ATPDEA for all four Andrean countries prior to the June 30 expiration date.

Sincerely,

Susan S. Jackson

Vice President, Seafood Sourcing



Honorable Senator Max Baucus Chairman Finance Committee

Dear Congressman Baucus:

As leaders of U.S. companies with investments in Ecuador, we urge you to respond positively to Ecuador's request for a renewal of the Andean Trade Promotion and Drug Eradication Act (ATPDEA) before it expires on June 30, 2007.

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As the United States seeks to strengthen democracies around the world -particularly close to home - the Andean region is strategically important in preserving political and economic stability in Latin America. We respectfully urge you to renew ATPDEA benefits to Ecuador before they expire.

Sincerely,

Teresa Ortiz Sánchez GENERAL MANAGER DHL EXPRESS (ECUADOR) S.A.

HEARING: US Preference Programs: How well do they work?

May 16, 2007, at 10:00 am in 215 Dirksen Senate Office Building

WRITTEN TESTIMONY - REPUBLIC OF BOLIVIA

Embassy of Bolivia

3014 Massachusetts Ave. N.W.

Washington D.C. 20008

May 14, 2007

According to the rules of the Finance Committee, the Republic of Bolivia would like to present its views for the inclusion in the hearing record the present typewritten statement.

In February 2007, the Ministers of Foreign Affairs from Bolivia and Ecuador respectfully requested together that the U.S. Congress gives positive consideration and grant a five year extension of the trade preference legislation that provides the necessary stability for jobs that lift significant segments of our society out of poverty.

As you are aware, trade preferences and the benefits derived form them will expire on June 30, 2007. This fact will impair or nullify the positive effects that have been achieved in recent years with the ATPDEA. Based on this legislation our region has obtained positive and tangible results for our societies, increasing decent and stable employment due to the growth of exports, particularly of products with greater added value to the U.S. market.

Bolivia would like to present to the Finance Committee more detailed information regarding the impact of the ATPDEA and how this is a fundamental instrument for the promotion of economic development and the strengthening of trade relations between both countries. We firmly believe that it is also a concrete indication of our shared responsibility in the fight against illicit drugs.

1. INTRODUCTION

In 2006 the Government of Bolivia outlined strategies, in the National Development Plan that seek to give small urban and rural producers farmers, who represent 80% of the labor force in our country, economic opportunities and active participation in development. Under the new government we are working together with the different sectors in productive development to combat poverty and unemployment in our country.

In this, the United States is a strategic trade partner. If we exclude exports of gas and oil, today the US is the principal market for our exports. Recognizing Bolivia's efforts and sacrifices in combating drug trafficking, the US adopted the Andean Trade Preference Act (ATPA) in 1992, and broadened in 2002 as the Andean Trade Promotion and Drug Eradication Act (ATPDEA). As the information presented below clearly shows, this program has contributed powerfully to the growth of companies dealing in textiles and clothing, leather, wood, and precious metal jewelry. It also allowed the establishment of productive links between large, medium, small and micro-enterprises. The positive results are real: important growth in value-added exports and over 30,000 direct and indirect jobs.

Bolivian producers are extraordinary in their creativeness and tenacity, yet they face many obstacles, including geography and a history of impoverishing marginalization, regardless of whether the productive units are small, medium or big. In this context, the commercial preferences in the ATPDEA which pose effectively negligible cost to the US, have made it possible for the Bolivian exporters to access the North American market, overcoming many obstacles and providing horizons for increasing their production and creating new export opportunities.

Bolivia is now aiming to maintain, strengthen and deepen the preferences gained through the ATPDEA and the GSP, through a just and balanced long-term trade agreement between both countries. Achieving a broader bilateral agreement will be an important challenge, and an opportunity to improve and deepen relations between Bolivia and the US. We look forward to our continued dialogue on our economic partnership, to discuss the substantial progress we have made in just the last year on combating poverty and unemployment, and finding ways that together we can make the economy work for all people

2. BOLIVIA - US TRADE1

2.1. Bolivian Exports to the United States: Bolivian exports to the U.S., which reached a record of \$377 million in 2006, received a real boost in 2002 with ATPDEA as noted in the chart below. As a result of this growth, over 9% of Bolivian exports go to the US, second only to Brazil. If gas and oil exports are excluded the US is Bolivia's most important export market, absorbing 15.5% of exports. As important, products exported to the US have high added value content, which means the creation of jobs and a direct contribution to the development of the country.

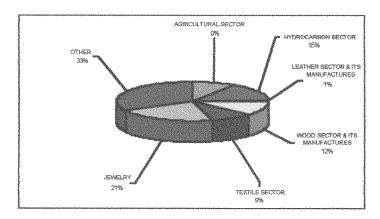
400,000
350,000
250,000
250,000
150,000
100,000
150,000
1997 1998 1999 2000 2001 2002 2003 2004 2005 2006
Exportaciones 222,1 229,7 232,2 191,4 171,8 166,7 192,0 273,0 307,7 377,7
% crecimiento 3.3.37 1.09 -17.53 -10.24 -2.98 15.21 42.12 12.71 22.76

Exports from Bolivia to the United States 1997 - 2006 (In thousands of dollars)

The following graphic shows shares of the different products sectors in Bolivian to the US in 2006, clearly showing the growing importance of high value added exports such as gold and silver jewelry, textiles, and wood products.

Shares of the Export Sectors From Bolivia to the United States - 2006 (Percentages)

¹ All the data used is from the United States International Trade Commission website.



2.2. Bolivian Imports from the United States: Imports to Bolivia from the United States between 1997-2006 tended to decrease, with the exception of 2005 when registered a value of \$218 million dollars. In 2006 imports stood at \$215 million dollars.

The principal products imported by Bolivia from the United States are capital intensive goods. In 2006 they include machines and spare parts, semi-worked gold, heavy equipment such as compressors, vehicles, and gas turbines, and others.

2.3. Trade Balance: The trade balance over the last decade between Bolivia and the US is marked by two phases. The first is between 1997 and 2002, in which Bolivia had a negative balance with the US, and a second phase between 2003 and 2006, when the balance became clearly favorable. The reason is clear: in August 2002 The United States Congress approved the ATPDEA, extending the benefits of the Andean Preference Trade Act. This act produced a substantial increase in exports, above all in the textile and clothing sector.

While the ATPDEA produced something of a boom in Bolivian exports to the United States, as the following table shows Bolivia's share of US imports is effectively irrelevant to the US economy, never representing more than 0.03% of total US imports over the last decade.

Bolivia in the US's Total Imports (in thousands of dollars)

| US Total Imports | Imports from Bolivia | Bolivia's Share |
|------------------|---|---|
| 870,212,654 | 222,185 | 0.02% |
| 913,884,886 | 229,724 | 0.03% |
| 1,024,765,969 | 232,243 | 0.02% |
| 1,216,887,535 | 191,470 | 0.02% |
| 1,141,959,125 | 171,862 | 0.02% |
| 1,163,548,552 | 166,732 | 0.01% |
| 1,259,395,643 | 192,086 | 0.02% |
| 1,469,673,412 | 273,001 | 0.02% |
| 1,670,940,375 | 307,714 | 0.02% |
| 1,855,119,254 | 377,739 | 0.02% |
| | 870,212,654 913,884,886 1,024,765,969 1,216,887,535 1,141,959,125 1,163,548,552 1,259,395,643 1,469,673,412 1,670,940,375 | 870,212,654 222,185 913,884,886 229,724 1,024,765,969 232,243 1,216,887,535 191,470 1,141,959,125 171,862 1,163,548,552 166,732 1,259,395,643 192,086 1,469,673,412 273,001 1,670,940,375 307,714 |

Source: USITC Interactive Tariff and Trade DataWeb, downloaded 15 April 2007.

3. JOB CREATION AND DEVELOPMENT

To combat poverty and promote sustainable, dignified livelihoods the Bolivian Government is working to promote higher value added production and job creation. Historically, the Bolivian economy has been an exporter of raw materials, and subject to boom and bust cycles of commodity markets. While the mining and hydrocarbons sector have made contributions to state revenues, they have tended to produce very limited positive development spillovers of more labor intensive export industries.

The United States market is the most important market for products manufactured in Bolivia. Over 65% of exports to the U.S. corresponds manufactured goods, making the US unique among trading partners. In 2006 a total of 468 enterprises from various industries exported to the United States, 298 of them under the ATPDEA program, as indicated in the following table.

| SECTORS | N°. OF ENTERPRISES | N°. OF ENTERPRISES ATPDEA | PERCENTAGE |
|-------------------------------|-----------------------|---------------------------------|------------|
| TEXTILES | 160 | 146 | 91,25% |
| JEWELS | 15 | 11 | 73,33% |
| WOOD & ITS MANUFACTURES | 155 | 66 | 42,58% |
| LEATHER & ITS MANUFACTURES | 50 | 35 | 70% |
| OTHERS | 88 | 40 | 45,45% |
| TOTAL | 468 | 298 | 100% |

Thus ATPDEA extension will positively contribute to development by attracting capital for labor-intensive sectors, creating or consolidating productive linkages, diversifying products and creating incentives for improving quality, while avoiding the closure of many small and microenterprises that export to the U.S.

Likewise, it is important to point out that by contributing to decent, more permanent job creation for both men and women provides viable alternatives for workers who might turn to illicit activities.

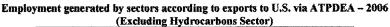
In this way, the ATPDEA contributes to social and labor stability as well as helping to reduce poverty in Bolivia, especially in the cities of La Paz, El Alto and Cochabamba, where most of the products bound for the United States are made.

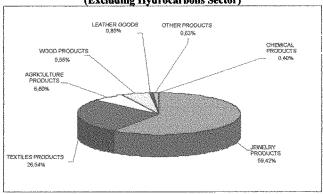
3.1. ATPDEA, Bolivian exports and job creation: Bolivian exports to the world in 2006 directly generated an estimated 47,500 jobs, and indirectly another 368,800; total direct and indirect employment generated by US demand for Bolivia exports in 2006 was estimated at 416,300.

The jobs linked to exports to the U.S. market in 2006 – excluding the capital sector gas and oil sectors – totaled approximately 59.300. These jobs represent 13% of total employment related to Bolivian exports.

Of this total, the direct and indirect employment generated by exports to the US under the ATPDEA program reached an estimated 32,300 workers in 2006.

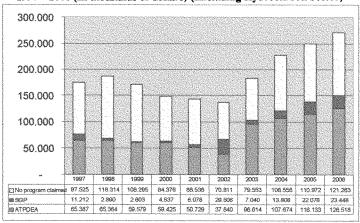
Jobs sustained by ATPDEA are concentrated in labor intensive activities, and as indicated in the chart below, are concentrated in the jewelry and apparel and industries.





3.2. Exports by Program: With the ATPDEA, Bolivian exports to the US market became more competitive, and achieved significant growth between 2003 and 2006. Excluding gas and oil exports², growth in the last years exceeded 40% to \$126.5 million dollars. These figures underscore the impact that the GSP and ATPDEA programs had on the development and export of manufactured products.

Exports of Bolivia to the United States by Program 1997 – 2006 (In thousands of dollars) (Excluding Hydrocarbon Sector)

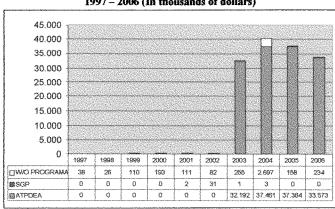


² The hydrocarbon sector is excluded owing to its volatile behaviour in exports to U.S.A. in the last years. Likewise, it is an intensive capital sector, which does not reflect a significant growth in labour.

3.3. Exports by industry: The following sections present the evolution of Bolivian exports over the last decade in some key industries: textiles, jewellery, etc.

Textiles and clothing: Over 70% of Bolivia textile and clothing exports are directed to the US making it the principal market for cotton garments produced in Bolivia. The following chart clearly indicates that the development of the sector, among other factors, is due to the opening of the US market by taking advantage of the ATPDEA.

The slight decrease from 2005 and 2006 is in largest part a product of the uncertainty regarding the extension of the ATPDEA in 2006, since 99% of exports enter under the ATPDEA.



Bolivian Textile Exports to the United States 1997 – 2006 (In thousands of dollars)

While the majority of apparel exports to the US are cotton garments, the US imports a total of 120 products. The impact of this development is significant: an important part of production is carried out in association with small and medium enterprises.

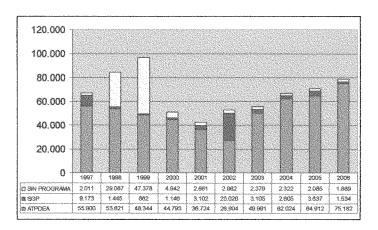
Due to high quality labor, access to raw materials and readily available production technologies, Bolivia with ATPDEA has become competitive in cotton garments such as shirts, t-shirts, underwear for both men and women, pants, and other garments.

Bolivia is well known for offering a wide range of garments made of alpaca and llama wool. The country has any amount of raw material since great herds of these animals roam the Andean areas of the country. Production and exports reflect the variety of goods that are well received by international markets because they keep up with the changing trends of fashion.

Due to the quality of labor and raw materials, as well as the availability of production technology, within this sector we specially emphasize cotton garments such as shirts, T-shirts, underwear for both men and women, and pants, among others.

Jewelry: Exports of gold and silver jewelry have grown steadily since 2003 reaching over amount of \$78 million dollars in 2006, and representing 21% of total exports to the US market.

Bolivian Jewelry Exports to the United States 1997 – 2006 (In thousands of dollars)



Almost all Bolivian jewelry exports go to the U.S. Between 2003 and 2006 an average of 96% of jewelry exports entered the U.S. under ATPDEA.

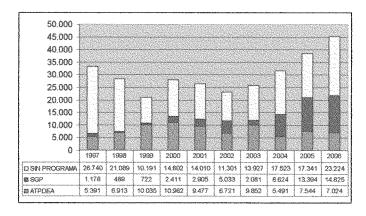
In Bolivia today there are several companies offering high quality jewelry in large quantities. Jewelry exports also have the capacity to expand into new markets. Designer jewelry could play an increasingly important role in the future: there is important growth in artisan workshops using modern technology, produce exclusive lines of jewelry.

Wood products: Wood products made up 14% of exports to the US in 2006, becoming the third most important sector in Bolivian exports to the US.

The US market is the most important for Bolivian wooden manufactures, absorbing 48% of total exports.

It is important to note that while 51% of the wood products exports are duty free, this is largely sawed wood (raw material), unlike the other 49% are value-added goods, which generate employment and industrial development such as wooden furniture, doors and windows, and enter under the ATPDEA-GSP.

Bolivian Wood Exports to the United States 1997 – 2006 (In thousands of dollars)



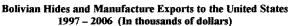
The US market is the most important for Bolivian wooden products, absorbing 48% of total wood exports.

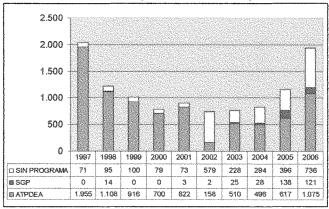
It is important to note that while 51% of the wood products exports are duty free, this is largely sawn wood (raw material). The remaining 49% are value-added goods, which generate employment and industrial development such as wooden furniture, doors and windows, and which enter today principally under the ATPDEA.

Bolivia holds certified sustainable management for 2 million hectares of tropical forest. Bolivia is thus a natural world leader in certified tropical forests. This is the result of the efforts and responsibility on the part of Bolivian companies, institutions, international organizations, and citizens who believe in forestry as a sustainable resource for creating jobs and resources and who uphold the conservation of forests through sustainable management.

Hides and leathers: Export of hides and their manufactures to The United States during 2006 were valued at \$1.8 million dollars. While this is a very modest amount, this sector grew 114% from 2002 to 2006, and shows excellent potential for further consolidation and growth thanks to the preferences granted under the ATPDEA.

Leather goods exports deliver a variety of 26 products to US markets, and involve some 50 Bolivian companies. The main products exported are leather trunks and purses, and semitanned iguana and lizard skins, among others.





Other sectors exporting to the U.S.: The United States is an important market for Bolivian products in terms of the quantity and value of goods exported, but perhaps even more important because it is also the most diversity of products demanded from Bolivian producers. This brad diversification of value added, largely manufactured products points to the enormous current importance future potential of the US market for Bolivia.

There are a variety of industries poised for future growth and that cold have an important development impact on Bolivia, including processed goods which demand local agricultural inputs; new organic and craft products unique to the Bolivian Andes.

Brazil nuts are one example of products that have high potential for short-term development. In 2006 Bolivia exported over \$70 million in Brazil nuts, of which just over 25% (\$17.8 million) went to the US market. Another important product is coffee; much production is carried out with the support of alternative development programs. Of the \$14.2 million dollars of coffee that Bolivia exported in 2006, approximately 23% was bound for the US market.

Another small, but important sector is quinoa, an increasingly popular grain native the Bolivian highlands. The total amount exported by Bolivia in 2006 reached \$8.9 dollars, of which about 25% was exported to the United States.

From these statements it is clear that exports within the framework of the ATPDEA are in close relation with our economic development, resulting in generation of employment, productive sustainable growth and reducing poverty and exclusion.

U.S. PREFERENCE PROGRAMS: HOW WELL DO THEY WORK? MAY 16, 2007

BOLIVIAN CAMELID ASSOCIATION presents: TESTIMONY ON THE IMPACT OF THE ANDEAN TRADE PROMOTION AND DRUG ERADICATION ACT (ATPDEA)

CANEB Av. Arce No. 2017 esq. C. Goita Casilla 12145 La Paz, Bolivia Tel: (591+2) 244-3529 Fax:(591+2) 244-1491

STATEMENT OF THE BOLIVIAN CAMELID ASSOCIATION

MARCH, 2007 LA PAZ-BOLIVIA

The Bolivian Camelid Association (ACB) was founded in 1990 by fifteen small-and-medium textile companies, located in the Province of La Paz, Bolivia, dedicated to the production of yarn, and knitted and woven products, made of alpaca, llama, and other natural fibers. The ACB's main objective is to work on common interests and have representation before government entities, commercial organizations, and the private sector.



The purpose of this document is to report the effect that the expiration of Andean Trade Promotion and Drug Eradication Act (ATPDEA) on June 30th, 2007 will have on our companies and local economy, in case this agreement is not extended.

Bolivian Textile exports to the US under the ATPDEA Agreement represent only 0.05%¹ of US textile imports. For us at the ACB, however, the ATPDEA has

had a tremendous positive effect socially and economically, as we explain below.

Because of the ATPDEA agreement, Bolivian textile products, especially alpaca and llama products, have become competitive in the US market. In that regard, the ATPDEA has truly opened the US market for our products. Prior to the existence of ATPDEA, our exports to the US market represented a small percentage (15%) of our total exports and were limited only to a high-end reduced market. The elimination of customs duties (16-20%), has allowed our products to reach a wider range of customers. Currently, the share

¹ US textile imports vs. Bolivian Textile exports to the US market

of our exports to the US market reaches 55% of our total exports, which has enabled our companies to grow proportionately. This growth translates to the following aspects.

The first visible impact of the ATPDEA enactment is the creation of new jobs. For ACB member companies, this means a 60% growth in direct and indirect new jobs. Currently, ACB companies have about 1,500 people working directly or indirectly on orders from US customers. Most of the people working on the production of our textile products (75%) are women, of indigenous ethnic background –mainly Aymara and Quechua. In that regard, the ATPDEA has enabled our companies to contribute to our local community through the creation of new jobs, concentrated in a population that otherwise would consider emigrating out of the country.

Another important impact the ATPDEA has been an increase in the additional investment we have made in our companies. We have invested to expand our production capacity (infrastructure and machinery) in order to comply with US market requirements of quantities and lead times. At the same time, we have invested in training new and existing personnel, in order to be able to comply with the high quality standards demanded by the US market. Finally, we have invested in creating better working conditions for our personnel, which is an important aspect required by our customers in the US.

In order to position our products in the US, we have also invested in activities in this market. We regularly exhibit at the fashion show Magic Marketplace in Las Vegas. We also work with US sales representatives/agents that work on commission and exhibit at other US shows with our products. Finally, we regularly visit the US on commercial missions.

Our companies specialize in hand-made products.

Only now that we are starting to see the positive impact that the ATPDEA has had on our companies and local economy, it would be devastating for our products to confront custom duties again. This would mean going back to the initial state, where our products were not competitive in the US market with respect to comparable substitute products, imported from other countries that have trade preferences in place with the US.

We truly believe in the potential of our products to grow and consolidate in the US market, and we are convinced this would be possible if we do not face custom duties. It is important to stress that our products do not compete in any way with US based textile businesses, since the raw material we use to make our products are only found in the Andean region (llama and alpaca).

U.S. PREFERENCE PROGRAMS: HOW WELL DO THEY WORK? MAY 16, 2007

BOLIVAN ARTISAN ASSOCIATION presents: TESTIMONY ON THE IMPACT OF THE ANDEAN TRADE PROMOTION AND DRUG ERADICATION ACT (ATPDEA)

Villa Juliana Av. Norte No. 250 Zona 1ro. De Mayo El Alto, La Paz, Bolivia Tel/Fax (591+2) 283-1061 www.senor-de-mayo.com

TESTIMONY of the ASOCIACIÓN ARTESENAL BOLIVIANA "SEÑOR de MAYO"

La Paz, March 22nd, 2007

Before developing the content of this letter, we wish to thank you for giving us this significant opportunity to express our statement as regards the ATPDEA.

Our undertaking is denominated ASARBOLSEM / Asociación Artesanal Boliviana Señor de Mayo (Lord of May Bolivian Artisans Association); it was established 18 years ago, as an undertaking comprising 6 groups of artisans, both men and women, who had the overbearing need to support a family, and who did not give up when facing the unfavorable economic situation which our country was undergoing, but on the contrary, faced it looking for solutions and for <u>productive alternatives</u>, establishing an artisans' association.

At the beginning, like many other undertakings, ASARBOLSEM met an endless number of problems; however, we never requested economic resources as donations, we rather faced the challenge with our own resources, only requesting and obtaining support from different countries through the <u>opening of their markets</u> for export of our products.

Presently, thanks to the strong endeavor undertaken by its members, and the support received from countries such as the United States of America in opening their markets, ASARBOLSEM is a successful self sustainable undertaking, and one of the main Bolivian exporters. It concentrates 21 groups of artisans, integrated by rural communities, handicapped persons as well as men and women from urban areas from all the Bolivian Departments.

Our association generates direct employment for 300 workers and indirect employment for 100; for this reason it constitutes the economic milestone of all these families. The success attained by ASARBOLSEM is based on the principles of Fair Market; it observes an ethics code which characterizes us: 1) To be socially acceptable. 2) To be ecologically sustainable. And 3) To be economically feasible.

We firmly believe that without following these fundamental principles we would not have been able to attain our present condition, since the situation in Bolivia is quite different than the one it had in the past. From an undertaking that was looking for markets, which we were in the past, presently we are an undertaking required by the markets; we believe that this is thanks to the above mentioned code, and also to the quality that we have achieved in our products.

Here you will find only one of the numerous examples of Bolivian productive organizations similar to ASARBOLSEM which, besides contributing to improve the quality of life in our country by generating employment, are the main generators of leadership, encouraging the equity of gender, democracy; and furthermore as agents of social stability nationwide.

The United States is one of the main countries which has invested time and significant efforts to encourage the Bolivian productive sector (textiles and jewelry among others) by strengthening undertakings such as ASARBOLSEM by means of training programs, transfer of know-how and technology; sending specialists and finally through commercial agreements such as the ATPDEA. Therefore we strongly believe that to suppress the facilities of this agreement for Bolivia would mean a considerable loss of investments for both countries. For Bolivia it would imply that these undertakings would be closed and become bankrupt since in our country, with a population of only 8.989.046 inhabitants, the local consumption is an insufficient market for our production, and external markets constitute the main engines of our economy.

The immediate result of suppressing the ATPDEA would be the increase in the rate of unemployment. This would rebound in the two main concerns of the United States as regards Bolivia:

- Illegal migration of Bolivian citizens abroad;
- Increase of coca leaf farming.

However, we would also like to stress the positive aspects of the subject as regards the benefit that U. S. consumers get when purchasing our products, since they are good quality products, and highly competitive in their price, not to mention savings due to their low prices, which can be lead to other kinds of U. S. products or services.

Additionally, a long term agreement with Bolivia would strengthen the positive image of your country not only in the national context, but in the South American context, where presently many agreements and treaties of the same kind are being defined, and which will serve for the commercial strengthening of our Continent.

Finally, we would like to mention that the intention of the Bolivian productive sector is to negotiate an agreement which may benefit both countries, not only our country. With this purpose, we submit our request to negotiate this agreement with a long term commercial vision.

We take this opportunity to thank you once more for your time and consideration of this matter. Very truly yours,

Antonia Rodriguez PRESIDENT ASOCIACION ARTESANAL BOLIVIANA SEÑOR DE MAYO

U.S. PREFERENCE PROGRAMS: HOW WELL DO THEY WORK? MAY 16, 2007

OVALDO FLORES, Textile Worker, presents: TESTIMONY ON THE IMPACT OF THE ANDEAN TRADE PROMOTION AND DRUG ERADICATION ACT (ATPDEA)

Osvaldo Flores Villa Dolores, Calle 11 El Alto, La Paz, Bolivia

TESTIMONY of OVALDO FLORES

I work in a sewing factory in the Ballivian Zone (the North zone of El Alto) where we make dress garments. Ten of us work together in an association and we sew clothes such as woolen jackets, shirts, sports clothes, etc. With this job I support my daughter, who is already in school, and I pay my electricity and water bills. At work we're served lunch and coffee which helps cut back on food costs. Because this is the only income I have, and, as we all well know it's hard to find employment, I work from early in the morning until night and get by with what I earn. The owner of the factory exports our goods to the United States under the ATPDEA. But now I'm thinking about looking for work elsewhere because everyone in the factory says that there isn't going to be work, due the possibility that we there may no longer be an economic agreement to send textiles to the US.



Note Nº 4 - 8 - 8 /07

The Embassy of Ecuador to the United States of America presents its compliments to the Senate Committee on Finance, and with reference to the Hearing "U.S. Preference Programs: How Well Do They Work", to be held on May 16, 2007, has the honor to enclose the following documents, in order to be included in the record:

- Copy of letters sent to the Chairman of the Committee, Senator Max Baucus, by managers of U.S. enterprises in Ecuador (LAAD AMERICAS, DHL EXPRESS, GM, ARROW CARGO and CALCOT), in which they support Ecuador's request for the extension of the Andean Trade Promotion and Drug Eradication Act (ATPDEA).
- Copy of the letter sent to the Honorable Susan Schwab, United States Trade Representative, by the Vice President, Seafood Sourcing of DEL MONTE FOODS, Susan S. Jackson, in which she urges the support legislation needed to extend the provisions of the ATPDEA for the Andean countries.
- Copy of the letter sent to the Labor Minister of Ecuador, Antonio Gagliardo, in Spanish and it's un official translation to English, by the representative of the ILO in Ecuador, César Mosquera, in which he recognizes that Ecuador has made progress during the last months in the effort to eliminate the worst forms of child labor. The document contains a brief summary of major advances in this labor issue. In addition, Mr. Mosquera expresses the ILO's commitment and desire to cooperate with Ecuador.

The Embassy of Ecuador to the United States of America avails itself of this opportunity to reiterate to the Senate Committee on Finance the assurances of its highest consideration

Washington, D.C., May 14th, 2007

TO THE SENATE COMMITTEE ON FINANCE Attn. Editorial and Document Section Rm. SD – 203
Dirksen Senate Office Building Washington, D.C. 20510 -6200b



May 15, 2007

Paul Reichler Washington, DC Office 202.223.1200 x

Via E-mail Via U.S. Mail

Senate Committee on Finance Attn. Editorial and Document Section Rm. SD-203 Dirksen Senate Office Bldg. Washington, DC 20510-6200b

> Re: Senate Finance Committee Hearing held on May 16, 2007 --U.S. Preference Programs: How Well Do They Work?

The dispute between Occidental Petroleum and the Government of Ecuador has been submitted to binding arbitration before the International Center for the Settlement of Investment Disputes (ICSID) in Washington.

Both parties are fully engaged and participating in the ICSID arbitration. The first hearings in the case were held on May 2 and 3 in Washington. Ecuador was represented by its Attorney General, Dr. Xavier Garaicoa, and by the law firm Foley Hoag LLP of Washington, DC. As a partner in the law firm, I have served as counsel to Ecuador in this case, working closely with the Attorney General at the recent hearings.

The three arbitrators -- distinguished international jurists from Canada, France and New Zealand -- have established a schedule for the remainder of the case, which calls for final hearings in May 2008. The arbitrators have advised the parties that they expect to issue their definitive ruling no later than September 2008.

Decisions by ICSID arbitral tribunals are binding on the parties and enforceable in the countries that are parties to the ICSID Convention.

This dispute originated in May 2006, when Ecuador determined that Occidental had committed material breaches of its investment contract, pertaining to the operation of the "Block 15" oil field, and exercised its express right to terminate the contract and Occidental's operating privileges. Occidental denies that it committed a material breach of the contract, and accuses Ecuador of illegally "expropriating" its investment.

May 15, 2007 Page 2

These are the issues that Occidental has brought before the ICSID arbitral tribunal and asked it to resolve: whether Ecuador rightly declared Occidental in material breach and terminated the investment contract, or whether it illegally expropriated Occidental's investment.

There has been some confusion in Washington over Ecuador's participation in the arbitration. This may be the product of last year's presidential election campaign, when Ecuador's participation in the arbitration became a contentious issue. However, the fact is that since President Rafael Correa took office in January Ecuador has been participating fully in the arbitration. This is demonstrated by the presence of its Attorney General at the hearings held on May 2 and 3.

Sincerely.

Doul Baichtar



General Motors del Ecuador S.A. - División de GM LAAM (Latin Ómnibus BB Transportes S.A. America, Africa, and Middle

División de GM LAAM (Latin America, Africa, and Middle East) Panamericana Norte KM 5 ½ y José de la Rea Telf: (593) 2 2977-700 ext. 362 Fax: (593) 2 2977-700 ext. 363 Ouito. Ecuador

Quito, March 30, 2007

Honorable Senator

Max Baucus

Chairman Finance Committee

Dear Congressman Baucus:

As leaders of U.S. companies with investments in Ecuador, we urge you to respond positively to Ecuador's request for a renewal of the Andean Trade Promotion and Drug Eradication Act (ATPDEA) before it expires on June 30, 2007.

ATPDEA is a win-win policy for both the United States and the countries that benefit from its provisions. ATPDEA has strengthened the trade and political ties between our country and Ecuador, resulting in economic growth and job creation in both economies. ATPDEA has also been instrumental in fighting the production and trafficking of illicit drugs. At a time when Ecuador is facing the challenge to strengthen its governance and institutions, our government cannot afford to withdraw its support of this emerging market.

In the case of Ecuador specifically, ATPDEA has provided a stable market for American businesses. Currently, over 100 U.S. companies operate in the Andean nation. Since the enactment of ATPDEA in 2002, there has been a 30% increase in U.S. investments in Ecuador. In 2005 alone, those investments totaled \$760 million. As a result, our businesses have greatly benefited from the trade preferences afforded by ATPDEA. At a geopolitical level, we take great pride in the role we have played - as job creators - to sustain and support U.S. interests in an increasingly volatile yet important region to our government's goals in Latin America. Our companies and, more importantly, U.S. policy stand a great deal to lose without ATPDEA in Ecuador.



General Motors del Ecuador S.A. - División de GM LAAM (Latin Ómnibus BB Transportes S.A. East) Panamericana Norte KM 5 ½ y José de la Rea Telf: (593) 2 2977-700 ext. 363 Quito, Ecuador

ATPDEA has served U.S. interests by encouraging the growth and diversification of the agricultural sector in Ecuador. Rising exports to the United States are responsible for the creation of 358,515 new jobs in the flowers, bananas, broccoli, mangos, shrimps and tuna industries. As a result, Ecuadorian farmers have found a profitable alternative to the production and distribution of illegal crops. Failure to extend ATPDEA would, without a doubt, have a devastating effect on this Andean economy and people. In addition, it would harm U.S. businesses and cripple our government's anti-drug efforts in the region.

As the United States seeks to strengthen democracies around the world - particularly close to home - the Andean region is strategically important in preserving political and economic stability in Latin America. We respectfully urge you to renew ATPDEA benefits to Ecuador before they expire.

Sincerely,

Jeffrey Cadena Beier **Operations Director**

INTERNATONAL LABOUR OFFICE

International Programme on the Elimination of Child Labour - IPEC

National Time-Bound Programme, Ecuador

Dr. Antonio Gagliardo Minister of Labour and Employment Quito, Ecuador

19 March 2007

Sir,

On the occasion of the forthcoming tenth anniversary of Ecuador's collaboration with the ILO aimed at eliminating child labour in this country, it is our pleasure to convey to you greetings from the International Labour Office, and particularly from the members of the IPEC team in Ecuador.

Under the terms of the Memorandum of Understanding between the Government and the ILO, signed in April 1997 and renewed in 2002, Ecuador has been receiving technical and financial assistance from IPEC through a variety of projects such as: the IPEC's subregional programme for South America on national policies for the elimination of child labour, initiated in 1996 and financed by Spain's International Cooperation Agency (AECI); as from 2001, the Statistical Information and Monitoring Programme on Child Labour (SIMPOC) in suppport of national child labour surveys; between 2000 and 2004 the subregional programme for the elimination of child labour in informal mining; and, starting in 2004, the programme financed by the Department of Labor of the United States of America (USDOL) in support of the Time-Bound Programme for the Elimination of the Worst Forms of Child Labour, TBP-Ecuador. The latter has an office in Quito and is involved both in activities aimed at strengthening the legal and institutional framework and in action focussed on prevention and elimination of the worst forms of child labour in sectors and areas as prioritized by the country.

Though much still remains to be done before child labour is completely eradicated, we can safely say that after ten years of close collaboration, the country has made major strides forward, and both the State and civil society, in particular workers' and employers' organizations, have demonstrated their firm resolve, throughout successive administrations, to face up to the problem.

Thus, in terms of legislation, policies and institutional arrangements, the following should be highlighted: ratification in 2000 of ILO Conventions 138 and 182; the bringing into line of the Youth and Adolescent Code (2003), the Penal Code (2005) and the Labour Code (2006) with these Conventions; the establishment, in 1997, of a National Committee for the Progressive Elimination of Child Labour (COPNEPTI), headed by the Ministry of Labour, and in which other ministries, organizations of employers, workers and civil society are represented, to define and carry out a natiional policy based on social dialogue anad concerted action by the national institutions; the creation of a Child Labour Inspection Unit in 2002; the setting up of

tripartite Social Fora in the banana (2002) and flower growing (2004) industries as sectoral components of the (CONEPTI); the inclusion of elimination of child labour as a major objective in the Ten-Year National Plan for Comprehensive Protection of Young Children and Adolescents (2004); the approval, in 2005, of a National Plan for the Progressive Elimination of Child Labour; the approval, in 2006, of a National Plan to Combat the Trafficking and Commercial Sexual Exploitation of Children; and the undertaking of a second national child labour survey by the National Statistics Office in 2006 which should make it possible to draw comparisons with the data of the 2001 survey.

With regard to direct assistance to children and adolescents, activities have been carried out with ILO backing in a variety of sectors, such as in brick-making, scavenging in garbage dumps, mining, banana plantations, flower growing and processing industries, trafficking and commercial sexual exploitation of children, which are aimed at developing action models that could be applied on a larger scale. Other national institutions have been dealing with the problem of child labour on the streeets, in markets and among indigenous peoples. Indeed, the current multifacetted eforts of a host of institutions, such as child labour inspection services, municipalities, the INNFA (National Child and Family Institute), local youth protection agencies, public education centers, vocational training centers,health centers,the Catholic Church, private enterprises, NGOs and civil society organizations, including employers' organizations like EXPOFLORES, CORPEI, AEBE and APPBG, as well as workers' organizations like the FENACLE, are aimed at meeting the needs of the children subjected to the worst forms of child labour, and at rescuing them from their plight and securing their right to education and social protectdion.

Even if these results may seem small compared with the magnitude of the problem, they do give rise to hope and have demonstrated the success of IPEC-Ecuador cooperation. There is no doubt that the country has to keep up efforts to combat child labour and we are confident that this will indeed be the case, all the more so because of the commitment that Ecuador has entered into by subscribing, along with the other member States of the region, to the Decent Work Agenda for the Hemisphere 2006-15 adopted at the 16th American Regional Meeting in 2006, which, inter alia, calls for the complete elimination of the worst forms of child labour by 2016.

Hence, Mr. Minister, we are trust that under your leadership collaboration between Ecuador and the ILO will be reinforced and that efforts to eliminate child labour, especially in its worst forms, will continue and be redoubled. You can count on our commitment and desire to cooperate.

LAAD AMERICAS

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Honorable Senator
Max Baucus
Chairman Finance Committee

Dear Congressman Baucus:

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Sincerely,

Javier Stacey Country Manager LAAD AMERICAS N.V.



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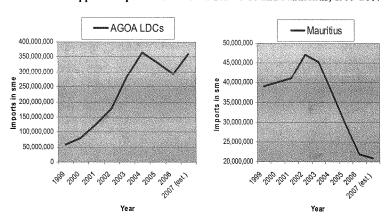
Mauritius' Access to Third-Country Fabric Under AGOA Needs To Be Extended

This statement is submitted by the Mauritius-U.S. Business Association (MUSBA) for the record of the Senate Finance Committee's May 16, 2007 hearing on trade preference programs. MUSBA is a non-profit trade association of Mauritian and U.S. companies involved in trade and investment between the two countries, particularly trade under the African Growth and Opportunity Act (AGOA).

The apparel provisions of AGOA have been a tremendous success in attracting investment into the light manufacturing sector in Africa and spurring Africa's exports of apparel to the United States. More than 200,000 new apparel manufacturing jobs have been created in lesser developed countries (LDCs) across Africa in response to AGOA, and apparel exports by the AGOA beneficiaries have doubled since AGOA was enacted in 2000.

At the same time that apparel trade with the AGOA LDCs has been blossoming, however, the apparel sector in Mauritius has withered. More than 30 apparel factories have closed in Mauritius in the past three years, costing more than 30,000 jobs. That represents fully one-third of the apparel sector jobs Mauritius had before AGOA was enacted. The impact of this serious contraction in the Mauritian apparel industry has been staggering because the apparel sector is by far the largest employer in the country. U.S. apparel imports from Mauritius have declined 45% since 2004. Today, Mauritius exports much less apparel to the U.S. today than it did before AGOA was enacted.

U.S. Apparel Imports from the AGOA LDCs and Mauritius, 1999-2007



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U.S. Apparel Imports from the AGOA LDCs and Mauritius

| Country | 2000 Imports (msme) | 2006 Imports (msme) | % Growth 2000-2006 |
|---------------|------------------------|------------------------|--------------------|
| Swaziland | 7.166 | 41.478 | 478.82% |
| Kenya | 12.556 | 65,461 | 421.35% |
| Botswana | 2.167 | 7.29 | 236.41% |
| Lesotho | 34.365 | 95.164 | 176.92% |
| Madagascar | 20.495 | 55.2 | 169,33% |
| Malawi | 3.311 | 5.458 | 64.84% |
| Namibia | -0- | 10.301 | >100% |
| Ghana | -0- | 7.267 | >100% |
| Ethiopia | -0- | 3.14 | >100% |
| Uganda | -0- | 0.527 | >100% |
| Mozambique | -0- | 0.212 | >100% |
| Tanzania | -0- | 0.668 | >100% |
| Mauritius | 39.771 | 21.892 | -44.95% |
| Africa Totals | 157.756 | 325.965 | 106.63% |

On the theory that the AGOA LDCs needed an extra competitive advantage to develop successful apparel industries, the original AGOA allowed the LDCs to use more available, less expensive yarns and fabric from any origin ("third-country fabric"). The non-LDCs, including Mauritius, however, were limited to using only U.S. or African-origin yarns/fabrics. As a consequence, U.S. importers who used to source apparel in Mauritius prior to AGOA shifted their orders to neighboring LDCs to capture the duty-free benefits of AGOA. Ironically, AGOA has created the unintended prospect of the poor having to pay the price of economic development for the poorer.

In the African Investment Incentive Act of 2006 (AIIA), which was enacted in December 2006 as Title VI of Pub. L. 109-432, Congress amended AGOA to extend the third-country fabric provision for the LDCs through 2012, 19 U.S.C. 3721(c)(2), which provision otherwise would have expired this year. A provision to renew the Mauritius LDC derogation was included in the Senate version of the AIIA, but that provision was not in the House version, and it did not survive the end-of-session informal conference committee with the House. Since the AIIA was enacted, U.S. apparel imports from the AGOA LDCs have responded, recording a 13% increase during January-February 2007, but imports from Mauritius are still down.

Botswana and Namibia were also classified as non-LDCs in the original AGOA and were, therefore, disqualified from using third-country fabric. When it became evident that Botswana and Namibia were not benefiting from AGOA, in the so-called AGOA II amendments enacted in 2002 Congress reclassified Botswana and Namibia to LDCs to enable them to compete on equal terms with the LDCs.

Recognizing that Mauritius was actually losing its apparel industry, Congress extended the same relief to Mauritius in the Miscellaneous Tariff Bill of 2004 (MTB). However, unlike Botswana and Namibia, which were given permanent LDC status, the MTB gave Mauritius LDC status only for 12 months, October 2004-September 2005. This temporary LDC status has proven to be far too short to provide the intended transitional assistance to allow the Mauritian apparel industry to adjust. Rather, apparel exports from Mauritius to the United States have continued to decline, falling by a further 25% since the Mauritius LDC derogation expired.

Unfortunately, the serious contraction of the apparel sector in Mauritius has coincided with a major restructuring of its sugar industry, the second largest sector of the economy. As a result of the reform of the EU

sugar regime, Mauritius' revenues on sugar exports to its largest sugar market are down 36%, which has resulted in further job losses.

Facing the simultaneous collapse of the two most important sectors of its economy, the Government of Mauritius has embarked on a bold reform program to become more competitive and adapt to the new globalized trading environment. The Government is determined to respond to these challenges head-on with a major reform program that includes market liberalization/free trade, fiscal discipline, improving the investment climate, and measures to increase foreign direct investment. Specific measures include:

- reducing the personal income tax as well as the corporate top tax rate from 22.5% to 15% by 2009;
- simplifying the tariff structure for non-zero tariff items into three bands: 10%, 15% and 30% by 2009, which will significantly reduce duty rates for 270 tariff lines; and
- · labor market reforms to achieve more flexibility.

The policy of economic diversification aims at broadening the economy, currently based on textiles, sugar and tourism, to include financial services, information technology, seafood and aquaculture. As part of this effort, Mauritius and the United States entered into a Trade and Investment Framework Agreement (TIFA) in September 2006 to reinforce their economic relationship.

To ensure the successful implementation of its ambitious reform program, Mauritius will require the full support of its partners. Because the factory closings and job losses in the apparel sector have continued, the special LDC provision is needed now more than ever. Accordingly, it is respectfully recommended that Mauritius' LDC status under AGOA should be extended through 2012 (i.e., the same terms as the other AGOA LDCs), with retroactive effect to October 1, 2006.

We appreciate the opportunity to submit the views of our members on this important issue, and we would be happy to provide any additional information that may be useful to the Committee.

Respectfully submitted

Paul Ryberg
Paul Angler



METANOL DE ORIENTE, METOR, S.A.

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U.S. Preference Programs: How well do they work?

Testimony of Pedro Arasa General Manager, Metor

May 16, 2006

Chairman Baucus, Senator Grassley, and Members of the Senate Finance Committee. Metor appreciates the Committee's attention to preference programs, which are both an important development tool for companies, workers, and communities all over the world, and a critical component of U.S. manufacturing competitiveness. Thank you for holding this hearing.

Metor supports the Generalized System of Preferences program, and encourages Members of this Committee to carefully evaluate the benefits of GSP for beneficiary companies and U.S. consumers. In particular, Metor is concerned about the possibility that the United States is considering a revocation of the competitive need limitation (CNL) waiver for methanol from Venezuela. We are certain this would have negative consequences for our company and our workers, but are also confident that our U.S. customers would be harmed.

Metor is a Venezuelan joint venture that operates a plant for the production of methanol in Jose, State of Anzoategui, Venezuela. Metor exports a significant portion of its methanol production to the United States for consumption by U.S. customers.

Methanol is used in the production of dozens of products – from plastics to biodiesels – by companies across the United States. U.S. manufacturers, and the thousands of U.S. workers they employ, rely on imports of methanol from Venezuela, which enter the United States duty-free under the GSP program. Imports of methanol from Venezuela currently qualify for GSP eligibility under a CNL waiver, first granted in 1997. Without this waiver, these imports would face a significant 5.5 percent tariff. While the methanol industry is no longer in its infancy, as it was in 1997, it is still very price-constrained and subject to intense competition from nearby suppliers who also receive the benefit of duty-free treatment. This industry is important to the development of the local economy in Venezuela, especially through its provision of substantial and meaningful employment. Hence, the conditions that likely existed in 1997 and led to the initial CNL waiver grant are still present in many areas.

As you know, the Administration, as a part of its annual GSP review process, is currently evaluating the eligibility of a number of products that are currently eligible under a CNL waiver. A change in GSP status for Venezuelan methanol would increase costs and potentially undermine the competitiveness of many U.S. manufacturers and workers.

The President has the discretion to grant a waiver where "such waiver is in the national economic interest". Continuing duty-free imports of methanol from Venezuela, which make up 16.2 percent of all methanol imports – is clearly in the national economic interest. Methanol is used in a wide range of products, including cleaning fluids, plastic bottles, paints, agricultural products, and synthetic fibers. It is also critical to the production of biodiesel, an environmentally-friendly alternative fuel made from soybean oil and other natural products. The availability of methanol at reasonable prices is critical for maintaining a competitive cost structure in the renewable fuels industry, while also essential to the manufacture of many other products used by consumers every day. The importance of the CNL waiver for Venezuelan methanol is demonstrated by the overwhelming response to USTR's recent request for public comments. Submissions opposing the revocation of the CNL waiver were submitted by numerous companies, including: BASF, BioSelect Fuels, Cargill, Georgia Pacific Chemicals, and FancyHeat Corporation, to name a few. U.S. manufacturers that rely on methanol as an input in further manufacturing are located in almost every region of the country, from New York and New Jersey, Texas and Arkansas, to Kansas and Montana, and Oregon and California.

Importantly, the U.S. methanol industry is not adversely affected by imports from Venezuela. Most methanol consumed in the United States is imported, in large part because the high cost of natural gas, which is used to make methanol, has led U.S. industrial consumers to rely increasingly on foreign imports for methanol supplies. Imports from Venezuela, the second largest supplier of methanol in the U.S., help ensure a consistent and reasonably priced supply. A sudden tariff increase on Venezuelan methanol would almost certainly increase overall prices. These increased prices would be passed along to industrial customers and U.S. consumers. The competitiveness of U.S. manufacturing for both domestic and global markets could easily be harmed by the removal of the CNL waiver.

Finally, there is already a concern that the supply of methanol for the U.S. market is becoming too consolidated. Currently, a small group of companies in one country supplies U.S. importers with almost two-thirds of total methanol imports. If the price of Venezuelan-supplied methanol increases, other suppliers of methanol will have no incentive to maintain their current price level and would likely increase their prices as well. At the present time, there appears to be no likelihood that U.S. producers of methanol would increase their production in response to any such price increase and, therefore, U.S. customers would likely face higher prices from all methanol suppliers.

Metor is of course concerned about losing customers in the United States. We have worked hard to build good relationships and trust among our U.S. partners. At the same time, we firmly believe that revocation of the CNL waiver for methanol will have negative implications on downstream U.S. manufacturers who use this vital product in their manufacturing operations. Preserving the CNL waiver will not only ensure a key source of methanol supply for U.S. companies and workers, but also help keep high-value U.S. exports more competitive in global markets.

Thank you for the opportunity to present this testimony to the committee.



May 29, 2007

The Honorable Max Baucus Chairman Committee on Finance United States Senate Dirksen Building Room 219 Washington, DC 20510

RE: "U.S. Preference Programs, How Well Do They Work?"

Dear Chairman Baucus:

On behalf of its members in the U.S. retail industry, the National Retail Federation (NRF) submits these comments to the Committee on Finance regarding the operation of U.S. preference programs and, in particular, how U.S. preference programs fit into retailers' sourcing plans. The **National Retail Federation (NRF)** is the world's largest retail trade association, with membership that comprises all retail formats and channels of distribution including department, specialty, discount, catalog, Internet, independent stores, chain restaurants, drug stores and grocery stores as well as the industry's key trading partners of retail goods and services. NRF represents an industry with more than 1.6 million U.S. retail establishments, more than 24 million employees - about one in five American workers - and 2006 sales of \$4.7 trillion. As the industry umbrella group, NRF also represents more than 100 state, national and international retail associations. www.nrf.com.

Importance of Preference Programs to U.S. Retailers

Retailers source the globe for the products they sell to price conscious customers. For better or for worse, U.S. government policies, rules and programs play an important role in our sourcing decisions. While the weight of each varies with the retailer, in general retailers look at a number of factors in deciding who will supply the products they sell: quality, reliability in meeting our deadlines for having the merchandise in the store, ability to meet order size requirements, compliance with labor codes of conduct, and cost. Cost is not the

Liberty Place 325 7th Street NW, Suite 1100 Washington, DC 20004 800 NRF HOW2 (800 673 4692) 202 783 7971 fax 202.737.2849 www.nrf.com only driving factor, nor it is necessarily the main consideration, but it is certainly an important one.

Preference programs can contribute significantly to lowering costs. This is because U.S. tariffs, which preference programs eliminate, are quite high for many consumer goods sold by retailers. These include apparel (trade-weighted average non-preference tariffs averaging 15.8 percent), glassware (14.2 percent), footwear (10.4 percent) and bicycles (9.8 percent), among many, many others.

Retailers make use of every U.S. preference program offered. They include the Generalized System of Preferences (GSP) program, the African Growth and Opportunity Act (AGOA), the Caribbean Basin Trade Preferences Program (CBTPA), and the Andean Trade Preferences and Drug Eradication Act (ATPDEA). Industry enthusiasm for these programs varies. GSP has a good, workable rule of origin and applies to most developing countries; however, it does not cover products of major importance to retailers, including apparel and footwear. AGOA, CBTPA and ATPDEA cover apparel and footwear; however, they have complicated rules of origin that more often than not discourage retailers from using them. Each of these programs expires from time to time, inserting unpredictability into retail sourcing plans. Unpredictability is costly to retailers and also acts as a discouragement from using these programs.

How to Make Preference Programs Better

We have learned much, both good and bad, from the many preference programs the United States has extended to developing countries since 1974. In contemplating how U.S. preference programs could be revised, we should aim to keep the good and jettison the bad.

Among the "good" lessons, we know that many U.S. duties do present significant cost hurdles to importing products from any country, but particularly least developed countries, and programs that eliminate those duties do encourage trade with the beneficiary countries. We know that those costs savings, creating business for poor countries, also get passed down to the final prices of the goods we sell.

The "bad" lessons include restrictions inserted into the preference programs, typically to appease the protectionist objectives of some domestic industry that feels threatened by import competition. These restrictions make sourcing from developing countries under the preference program difficult for

importers as well as developing country exporters, as they require knowledge of complex rules of origin that many do not have, and an exposure to legal and financial penalties for even small mistakes. Examples include the "yarn forward" rule of origin in AGOA, which makes sourcing apparel from sub-Saharan Africa nearly impossible, and, as a consequence, has necessitated the inclusion of an exception to that rule to ensure that this initiative could actually promote trade in these products. Other restrictions are more sweeping: the exclusion from GSP benefits of broad categories of products that just happen to be the products least developed countries are most competitive at making: apparel and footwear are two significant examples. The conclusion is that the value and commercial viability of market access is directly dependent on what the rules are – bad rules that are overly complicated and restrictive kill trade; good rules that are consistent with how companies actually conduct business and manage their supply chains will promote trade and investment.

Another significant problem associated with current trade preference programs is their temporary nature. Congress must pass legislation to authorize them and typically this legislation has an expiration date. Lead times for retailers from the time a product is ordered to the time it arrives on a store shelf is typically six to nine months. Therefore, as a preference program expiration date approaches and the ability of Congress to pass a timely extension becomes a serious question. As a result, retailers and others are forced to make alternative sourcing plans.

Thus, the chief goal of preference programs – poverty reduction through increased trade – is frustrated by product restrictions and narrow rules of origin in current U.S. preference programs, and by their temporary nature. We should not make the same mistakes with any changes Congress contemplates to our preference programs.

Objections

Not surprisingly, some objections have been raised from the usual quarters to including certain products of key importance to least developed countries within the scope of preferences targeted at the least developed countries, such as the so-called "duty-free, quota-free" (DFQF) proposal pending at the Doha round. The objectors claim that they would be adversely impacted should their products be among the eight-digit tariff lines included in the U.S. DFQF program. Objectors notably include the U.S. textile industry.

NRF strongly believes it would be a mistake for the United States to accept the objections of U.S. textile interests to the inclusion of textile and apparel products from the initiative. By its own admission, textile industry profits

were up over 9 percent from 2005-2006. This gain follows a 65 percent increase in profits from 2004-2005. (U.S. Government data for 2004-2005 put the profit increase even higher, 84 percent; 2006 data are not yet available.) The textile sector is not an industry that is vulnerable to import competition from least developed countries, including Bangladesh and Cambodia.

NRF appreciates the opportunity to comment on U.S. preference programs and looks forward to working with the Committee on any legislative initiatives it may take to improve the operation of these programs. Should you have any questions please contact me at (202) 626-8104 or by e-mail at autore@nrf.com.

Sincerely,

Erik O. Autor

Enk O. Nutor

Vice President, Int'l Trade

Counsel

National Council of Textile Organizations, "NCTO's Year-End Economic and Trade Review for the Textile Industry," January 29, 2007, http://www.ncto.org/newsroom/pr200701.asp

National Council of Textile Organizations, "NCTO's Year-End Economic and Trade Review for the Textile Industry," January 10, 2006, http://www.ncto.org/newsroom/yr2005.pdf.

CHARLES B. RANGEL, NEW YORK,

FORTIES PITE STAM, CALEDINA CAMDER BALLEN, MICHARAN AMERICANOTI, WASHINGTON JIM MACERNATT, WASHINGTON JOHN LEVIES, GEORGACOLYSISTE ROMADE, E. MAL, MACERICANOTINE JOHN S. TAMPIN, TENENSYEE XAMER BECEPINA, CALEDINA STEPHANE TUBBS JOHES, DHO MICH TOMBERS, OLD CHEMINA STEPHANE TUBBS JOHES, DHO MICH TOMBERS, OLD CHEMINA STEPHANE TUBBS JOHES, DHO MICH TOMBERS, OLD CHEMINA STEPHANE TUBBS JOHES, DHO MICH TOMBERS, AND STEPHANE STEPHANE TUBBS JOHES, DHO ROM MICH WISCONSIN STEPHANE TUBBS JOHES, DHO STEPHANE TUBBS JOHES, DHO STEPHANE TUBBS JOHES, DHO STEPHANE TUBBS JOHES, DHO STEPHANE TUBBS JOHES JOHES JOHES STEPHANE TUBBS JOHES JOHES

JANICE MAYS, CHIEF COUNSEL AND STAFF DIRECTOR

Congress of the United States

H.S. House of Representatives

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May 15, 2007

JIM MOCERTY, LOUISIAMA VALLY HERGER, CLAFORNIA DAVE CAMP, INCHINCAN DAVE CAMPA DAV

MINORITY STAFF DIRECTOR

The Honorable Susan C. Schwab United States Trade Representative Office of the U.S. Trade Representative 600 17th Street, N.W. Washington, D.C. 20508

Dear Madam Ambassador:

We are very concerned about the approach your office is taking to implement a recent amendment to the U.S. Generalized System of Preferences (GSP). GSP is the oldest of U.S. trade preference programs, and is an integral part of U.S. trade and development policy. We urge you to administer this important program, including the recent amendment, in a way that promotes the objective of fostering economic growth and development through trade.

The amendment in question, Sec.8001 of P.L.109-432, directs the President to consider revoking "competitive need limit" (CNL) waivers that have been in place for more than five years and that meet certain export thresholds. As part of implementation of the amendment, USTR should request that the International Trade Commission conduct quantitative analyses to determine: (1) whether the beneficiary countries will remain competitive in the covered products after revocation of the waivers (i.e., maintain existing levels of exports to the United States); and (2) whether revocation of these waivers will benefit lesser developed GSP beneficiaries, or benefit non-GSP beneficiaries, such as China.

We are particularly concerned that for a number of the CNL product waivers you are considering, including jewelry from India and Thailand, China is expected to benefit if revocation occurs. That result is at odds with the purpose of the GSP CNL provisions outlined in legislation, including the 2006 amendment to the GSP

The Honorable Susan C. Schwab May 15, 2007 Page 2

program. The legislative history of the GSP program clearly indicates that the CNL provision was designed to allow the withdrawal of preferences "where [preferences] can no longer be justified on grounds of promoting the development of the industry in question in a particular developing country" and where revocation of preferences would "provide more opportunities to the least developed countries." The December 2006 amendment to GSP was drafted with a similar purpose in mind. While the amendment unfortunately was not considered in Committee, the summary of an earlier version of the amendment clearly states that the goal of the amendment is to "tighten[] rules on competitive need limit waivers to tailor the program for use by lesser developed countries that need help exporting to the United States."

In light of this purpose, absent an affirmative finding that the affected beneficiary countries will remain competitive and that another lesser developed GSP country will benefit, the CNL waivers should not be revoked.

Please do not hesitate to contact us with any questions. We look forward to continuing to work with you in this area.

Sincerely,

Charles B. Rangel

Chairman

Committee on Ways and Means

Sander M. Levin

Chairman

Committee on Ways and Means Subcommittee on Trade

¹ Senate Report 93-1298, November 26, 1974.

² Summary of H.R. 6142, September 21, 2006, Chairman Bill Thomas, Committee on Ways and Means.