$\left.\begin{array}{c}\left.\begin{array}{c}\text { 94iqI Congrass } \\ \text { 2d Session }\end{array}\right\}\end{array}\right\} \quad$ SENA'IE $\quad\left\{\begin{array}{r}\text { REPORT } \\ \text { No. } 94-687\end{array}\right.$

# INCREASE OF TEMPORARY LIMIT ON PUBLIC DEBT 

March 9, 1976.-Ordered to be printed

Mr. Long, from the Committee on Finance, submitted the following

## REPORT

[To accompany H.R. 11893]
The Committee on Finance, to which was referred the bill (H.R. 11893) to increase the temporary debt limit, and for other purposes, having considered the same, reports favorably thereon without amendment and recommends that the bill do pass.

## I. Stmmary

This bill provides that the public debt limitation is to be $\$ 627$ billion from the date of enactment through June 30, 1976. This is $\$ 32$ billion above the present debt limitation of $\$ 595$ billion which is applicable through March 15, 1976. The bill also includes two provisions concerning debt management.

The present debt limitation consists of a permanent limitation of $\$ 400$ billion and a temporary limitation effective through March 15, 1976, of $\$ 227$ billion. This bill makes no change in the permanent debt limitation. However, it increases the temporary limitation from $\$ 195$ billion to $\$ 227$ billion, and extends this temporary limitation through June 30, 1976.

The bill provides an increase in the debt limit sufficient to meet the government's debt requirements through June 30, 1976. The amount set in this bill is consistent with the revenue, expenditure and debt figures presented in the last congressional budget resolution.

One of the debt management provisions in the bill increases from $\$ 10$ billion to $\$ 12$ billion the limitation on the amount of long-term bonds that may be issued bearing interest above the $41 / 4$ percent statutory ceiling. The committee believes that the $\$ 2$ billion increase is sufficient to enable the administration to plan now for the next two or three long-term bond issues during the course of the next 12 to 15

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months. The committee bill also includes a provision to revise the definition of notes to include debt obligations issued with maturities of up to 10 years. Under present law, the definition of a note establishes a limit of 7 years from date of issue to maturity. These two provisions will enable the administration to slow the pace at which the average maturity of the outstanding debt is being reduced. A final provision guarantees a minimum 4 percent intercst rate on Series E savings bonds. Presently, at least this yield applies beyond the first year of holding. This provision in effect assures this minimum during the first twelve months the bond is held. The Treasury Department is instructed to use existing authority to provide the 4 percent interest rate on Series $\mathbf{E}$ savings bonds.
table 1.-Statutory debt limitations, fiscal years 1947 TO date, and a proposed limitation in FISCAL YEAR 1976
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## II. Increase in the Temporary Limit on the Public Debt

## A. PRESENT LAW

The combined permanent and temporary debt limitation on the public debt is $\$ 595$ billion through March 15,1976 . When the present limitation was enacted last year, Congress had not completed its deliberations on the second concurrent budget resolution, but the previous statutory limitation would have expired on November 15, 1975. The then pending budget resolution was to determine levels of outlays and receipts for the remainder of the fiscal year. At the time action was taken on the debt limitation last November it was considered prudent to provide a limitation for a period long enough for Congress to have some time after the start of the current session before returning to this matter.

## B. CERRENT ECONOMIC AND BUDGET OUTLOOK

The recovery from the longest recession since World War II began in the Spring of 1975. Recovery continued through the rest of 1975 and appears to be continuing so far in 1976. By the fourth quarter of 1975, the real gross national product increased at an annual rate of 4.9 percent, in contrast with a decline at an annual rate of 9.2 percent in the first quarter of 1975 . These figures are shown in table 2.
table 2.-gross national proouct in current and constant prices and gnp implicit price deflator, quarterly, 1973-75 [Billions of dollars; seasonally adjusted annual rates]

| Year and quarter |  | Gross national product |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Current dollars |  |  | Constant (1972) dollars |  |  | Impluct price detator |  |  |
|  |  | Total | Difference | Percent change at annual rate | Total | Difference | Percent change at annual rate | $1972 \begin{array}{r} \text { Total } \\ \text { (Index: } \\ =100) \end{array}$ | Difference (Index: $1972=100$ ) | Percent chiange at annual rate |
| 1973 |  |  |  |  |  |  |  |  |  |  |
| lst quailer. <br> 2d quarter. |  | $1,265.0$ $1,287.7$ | +45.6 +2.8 | +15.8 | $1,227.7$ | +25. 5 | +8.8 | 103.0 |  |  |
| 34 quarter... 4 th quarter |  | $1,28.7$ 1.3197 |  |  |  | +7 +81 | +8.8 $+\quad .7$ | 104.8 | +1.6 +1.8 | +6.5 +7.2 |
| 4th quarter. |  | 1,352.7 | +33.0 | +10.4 +10.3 | $1,236.5$ $1,240.9$ | +8.1 +4.4 | +2.7 +1.4 | 106.7 109.0 | +1.8 +1.9 +2.3 | +7.2 +7.4 +8.8 |
| 1974 l 190 |  |  |  |  |  |  |  |  |  |  |
| 1st quarter. 2d quarter. |  | 1,370.9 | +18.2 | $+5.5$ | 1,228.7 | -12.2 | -3 9 |  |  |  |
| 3 d quarter... |  | 1, 391.0 | +20.1 +334 |  | 1, 1217.2 | -11.5 | -3.7 |  |  |  |
| 4th quarter. |  | 1, $1,444.4$ | +334 +16.9 | +9.9 +4.8 | 1.210 .2 1.186 .8 | -7.0 -23.4 | -2.3 -7.5 | 1117.7 | +27 +3.4 | +10.0 +12.5 |
|  |  | 1,441.3 | +16.9 | +4.8 | 1,186.8 | -23.4 | -7.5 | 121.4 | +3.4 +3.7 | +12.5 +13.4 |
| 1st quarter... 1975 |  |  |  |  |  |  |  |  |  |  |
| 2d quarter... |  | $1,433.6$ $1,460.6$ | -7.7 +27.0 | -2.1 | 1,158.6 | -28. 2 | $-9.2$ | 123.7 | +2.3 | +7.8 |
| 3d quarler... 4 th quarter. |  | $1,588.5$ $1,572.5$ | +67.9 | +7.7 +19.9 | 1,168.1 | +9.5 +33.4 | +3.3 +12.0 | 125.0 127.2 | +1.3 +2.3 | +7.8 +4.3 +7.15 |
| 4 h quarter. |  | 1,572.5 | +44.0 | +12.0 | 1,215.9 | +14.4 | +4.9 +4.9 | 127.2 129.3 | +2.2 +2.1 | +7.1 |

Source U.S. Department of Commerce, "Business Conditions Digets," January 1976, p. 69, and Department of Commerce release of February 19, 1976, for fourth quarler of 1975 .
table 3.-Actual and potential real gross national product and ratio of output to capacity IN MANUFACTURING, 1973-75
[In bitlions of dotlars; seasonally adjusted annual rates]

| Year and quaster | Gross national product in constant (1972) dollars |  |  | Ratio of output to capacity in manulacturing |
| :---: | :---: | :---: | :---: | :---: |
|  | Actual GNP | Patential GNP | GNP eap (potential less actual) |  |
|  |  |  |  |  |
| 1si quarter. | 1,227.7 | 1,246.8 | $+19.1$ | NA |
| 3id quarier. | 1,228.4 | 1.279 .5 | +30.0 +35.0 | NA |
| 4th.quarter. | 1,240.9 | 1,284.0 | +43.1 | NA |
|  |  |  |  |  |
| lst quarter. | 1,228.7 | 1,296.6 | $+67.9$ | 80.5 |
| 2nd quarter. | 1, 217.2 | 1,309.4 | +92.2 | 80.1 |
| 3rd 4 quarter quadter | 1, $1,186.8$ | 1,325.3 | +148.5 + +182.1 | 75.7 |
|  |  |  |  |  |
| 1st quarter.-. | 1,158.6 | 1,348.5 | $+199.9$ | 68.2 |
| ${ }_{3} \mathbf{2 m d}$ quarter.. | 1, 168.1 | 1.731.8 | +193.7 |  |
| 38d quarter... | 1,2015 | $1,375.2$ 1.388 .8 | +173.7 +171.4 | 69.0 70.8 |

Note: NA equals not available.
Source: Department of Commerce, "Business Conditions Digest," January 1976, pp. 95-6.
In addition, the unemployment rate in February was 7.6 percent of the civilian labor force after averaging 8.3 percent throughout the second half of 1975. Month-to-month increases in the consumer price index have become smaller during the past twelve months, and the seasonally adjusted wholesale price index has fallen or has been unchanged in each of the four months since October 1975 for which estimates have been made available.

Nevertheless, the unused productive capacity remain substantial. The gap between potential and actual real gross national product was estimated at $\$ 171$ billion in 1972 prices for the fourth quarter of 1975. Although large, this is appreciably smaller than the $\$ 194$ billion gap estimated for the second quarter of last year (see table 3). The table also shows improvement in the ratio of output to capacity in manufacturing. The high point in 1975 was 70.8 percent in the fourth quarter. However, this is still below 1974 levels.

## C. TREASURY DEPARTMENT ESTIMATES

The administration estimates that the deficit in the unified budget for fiscal year 1976 will be $\$ 76.0$ billion. This is based on estimated outlays of $\$ 373.5$ billion and receipts of $\$ 297.5$ billion. These estimates are presented in table 4 with the budget figures approved by Congress in December in the budget resolution. The Congressional figures gave rise to a deficit of $\$ 74.1$ billion as a result of outlays of $\$ 374.9$ billion and receipts of $\$ 300.8$ billion.
Given the administration's budget estimates, the Treasury Department estimates that a public debt limitation of $\$ 627$ billion will be necessary to meet its peak debt needs in mid-Tune while maintaining a $\$ 6$ billion cash balance but without the $\$ 3$ billion allowance for con-
tingencies. As shown in table 5 , the public debt will be $\$ 621$ billion at the end of the fiscal year, refecting the $\$ 6$ billion decline from the peak debt level as a result of individual and corporation income tax payments sent in on June 15.

Table 4.-EStimated unified budget totals for fiscal year 1976

| [In billions of dollars] |  |  |  |
| :---: | :---: | :---: | :---: |
|  |  | Administration estimate | $\begin{array}{r} \text { Budget } \\ \text { rescolution } \end{array}$ |
| Outlays <br> Raceipt |  | 373.5 297.5 | $\begin{array}{r}374.9 \\ 300.8 \\ \hline\end{array}$ |
| Deficti ( - ). |  | -76.0 | -74.1 |

table 5.-public debt subject to limitation, fiscal year 1976

| IIn billions of dollars] |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  |  |

Source: Ireasury Depatiment, Feb. 9, 1976.
Note: Bases on budget receipis of $\$ 298,000,000,000$, budget outlays of $\$ 374,000,000,000$, off-budget outlays of $\$ 9,000,000.060$.

## D. BASIS FOR COMMITTTEE ACTION

There is little disagreement on the statutory debt requirements through June 30, 1976. On that date, the administration estimates that the statutory debt level will be $\$ 621.0$ billion, although the tables presented by the administration suggest that the limit projected for that date be $\$ 62 \pm$ billion in order to provide an allowance for contingencies. The congressional budget resolution agreed to last December sets a deficit $\$ 1.9$ billion lower than the administration's current figures. However, last December when the congressional budget resolution was approved, the administration and the budget committees estimated that the trust funds would show a small deficit.

The administration's present estimates, however, reflect a trust fund surplus of $\$ 2.5$ billion. While this surplus reduces the unified budget deficit, under the statutory debt limitation any surplus in these trust
funds does not reduce statutory debt requirements since the surplus is invested in U.S. securities which represent obligations of the Federal Government (although the debt is not held by the general public). Therefore, the statutory debt limitation is $\$ 2.5$ billion more than the congressional budget resolution indicated. This more than offsets the $\$ 1.9$ billion difference between the estimates of the deficit in the unified budget.

Were the committee to be setting a debt limitation for June 30 , 1976, without regard to any higher level of debt expected before that date. the level of $\$ 621$ billion would appear appropriate. However, because the collection of receipts for a fiscal ycar tends to lag behind the payment of expenditures, a peak in the debt limit is expected to be reached on June 15. 1976. Thereafter, during the last 15 days of the fiscal year, receipts are expected to be larger than expenditures. This is a pattern which ocrurs cach year and is attributable to the fact that large tax payments from corporations and also payments accompanying declarations of estimated tax frem some individuals fall due on June 15 and are recorded as such in the last fifteen days of June. The administration on this basis shows a statutory debt requirement of $\$ 630$ billion to cover this need. This is on the basis of a $\$ 6$ billion cash balance and a $\$ 3$ billion allowance for contingencies. The committee in deciding on the level provided through .Tune 30, 1976, decided in the interest of maintaining a tight control on the debt to reduce this by $\$ 3$ billion. This step can be viewed as not providing any allowance for contingencies or as requiring a reduction in the cash balance for a limited period of time by $\$ 3$ billion.

## III. Exception To Interest Celinng on Bonds

## . . PRESENT LAW

Under the Second Liberty Bond Act, the Secretary of the Treasury has the general authority to issue bonds at a rate of interest not to exceed $41 / 4$ percent per year. In 1971, however, an exception to the interest ceiling was enacted which permits the Secretary to issue up to $\$ 10$ billion of bonds at interest rates in excess of the ceiling. As a result of the high interest rates prevailing in the long-term market, the only long-term bonds it has been possible to issne in recent years are the $\$ 10$ billion not subject to the $41 / 4$ percent interest rate ceiling.

## B. ADMIINISTRATION PROPOSAI,

The administration has requested amendments to the Second Liberty Bond Act to provide greater flexibility in debt management and to make the long-term market more accessible to Federal issues. Two recommendations have been made to the committee: (1) extension of the maximum maturity of Treasury notes from the present 7 years to 10 years; and (2) an increase in the exception to the $41 / 4$ percent ceiling on bond issues from the present $\$ 10$ billion level to a level, of $\$ 12$ billion.

Under the statutory authority previously granted, the Treasury has exhausted the authority to issue $\$ 10$ billion in long-term bonds at interest rates above the $41 / 4$ percent ceiling. In the course of issuing these bonds, it has developed a market for them which it believes could be developed further.

In addition to its desire to retain a position in the long-term market, the Treasury Department favors the ability to finance long-term issues because they help to slow the pace at which the average maturity of total Federal debt is being reduced. As the proportion of short-term debt increases, the amount of money Treasury must raise, or roll over, each time it goes to the market is constantly increasing.

The Treasury Department also maintains that the heavy reliance on short-term debt in the long rum could increase the interest costs to the Treasury, even though the interest rates on short-term issues are usually lower than on long-term issues. Short-term rates are subject to more frequent and larger fluctuations than long-term rates. At times, the short-term rates have risen above long-term rates, and refinancing of short-term debt has taken place at interest rates higher than the long-term rates prevailing when the initial obligation was issued.

In the course of studying the effects of the restriction on issuing bonds at interest rates above $41 / 4$ percent, the Treasury Department estimated what the Federal Government's interest outlays on the public debt would have been if the Treasury had been given authority to issue debt without statutory limitations. The study covered the 11 fiscal years from 1966 through 1976. The study estimated that there would have been a slight additional interest cost (less than $\$ 50$ thousand) in 1966, but in each subsequent fiscal year (as shown in table 6), interest outlays would have been reduced. The years of the largest interest savings according to this study would have been 1972 (a saving of $\$ 52$ million), 1975 (a saving of $\$ 61$ million), and 1976 (a saving of $\$ 79$ million).

TABLE 6.-hYpOTHETICAL INTEREST SAVINGS FROM ISSUING BONDS INSTEAD OF SHORT-TERM DEBT
Iln millions of dollars]

| Fical yeas | Total budget outlays | Interest on public debt | Net interest cost of hypothetical bonds | Gross interest cost on hypothetical bonds | Less interest savings on reduced notes |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 1966. | 134,652 | 12,014 | (1) | 14.8 | 14.8 |
| $196 \%$. | 158. 254 | 13, 391 | -. 2 | 85.8 | 86.0 |
| 1965 | 178.853 | 14. 573 | -. 9 | 182.9 | 1838 |
| 1969 | 183.548 | 16.588 | $-9.6$ | 302.0 | 311.6 |
| 1970 | 196,588 | 19.304 | -30.2 | 413.4 | 443.6 |
| 1971. | 211.425 | 20. 959 | -52.1 | 605.9 | 658.1 |
| 1972 | 231, 876 | 21. 849 | -19.5 | 691.3 | 710.7 |
| 1973. | 240, 526 | 24,167 | -7.7 | 711.3 | 718.9 |
| 1974. | 268. 392 | 29, 319 | $-20.1$ | 731.6 | 751.7 |
| 1975. | 324.601 | 32, 165 | -61.5 | 731.6 | 793.1 |
| 1976. | \% 373. 535 | 237,700 | -79.5 | 731.6 | 811.1 |
| Total | 2,508,230 | 242,029 | -281.2 | 5,202.1 | 5,483.3 |

1 Less than $\$ 50,000$.
2 Estimated.
Source: Office of the Secretary of the Treasury, Office of Debt Analysis, Feb. 15, 1976,
Note . Detals may not add to totals because of founding.
The expansion of the definition of notes to include maturities of up to 10 years is favored by the Treasury to provide more flexibility in the intermediate maturity range for much the same reasons as indicated above in the case of the increase in the $\$ 10$ billion exception to the $41 / 4$ percent interest ceiling.

## C. BASIS FOR COMMITTIEE ACTION

The committee agrees with the House that there are dangers in encouraging a substantial shift to longer maturities in the public debt structure at the present time. Long-term interest rates have not been as responsive as short-term rates of interest to the recent decrease in economic activity. While greater Federal participation in the longer maturity market would tend to lengthen the average maturity of the public debt in the hands of the public, it could also retard a decline in higher long-term interest rates.

At the same time, the committee does not want the Treasury Department debt management process to lose the long-term market it has developed. In addition, the committee believes that it is desirable to take steps now that will slow the rate at which the average maturity of the total Federal debt is reduced. As a compromise between the two sets of conflicting considerations, the committee bill provides an additional $\$ 2$ billion for the exception from the $41 / 4$ percent interest rate ceiling. This should be sufficient for a substantial period ahead while at the same time having little effect on long-term interest rates. Whether this amount should be further enlarged can be reconsidered at some subsequent time when the debt limit is under consideration.

The committee also agreed to revise the definition of notes to include debt obligations with maturities up to 10 years. This is an increase from the 7 -year limit on the maturity of notes under present law. The committee believes that the potential saving in interest outlays and the opportunity to slow the reduction in the average maturity of the outstanding debt are as persuasive in the case of the maturitv of notes as in the case of approving an additional exception from the limitation on bonds issued with interest rates above $41 / 4$ percent. At the same time increased government debt in the seven- to ten-year period will have little effect on long-term interest rates.

## IV. Minimum Inteiest Yield on Savinge Bonds

The committee agreed with the House floor action and approved a provision to guarantee a minimum 4 percent rate of interest on Series $E$ savings bonds. This provision applies basically to the yield during the first twelve months a savings bond is held.

Under present law, a person who redeems a Series E savings bond before it has been held for six months receives no interest at all. Bonds redeemed after six months but before one year after date of purchase receive a yield between 1.87 and 3.7 percent.

The amendment guarantees at least a four-percent anmual rate of return computed from the first day of the month following purchase to the last day of the month before redemption. The current reauirement of no redemptions in the first two months after purchase is retained. Thereafter, the 4 -percent interest rate would be compounded monthly.

The Treasury Department did not oppose this provision. The bill conld raise interest costs by $\$ 26$ million a year, at the current rate of redemption.

While the committee recognizes the thrift motive for the existing denial of interest for the first six months and the reduced interest in
the second six months, it was more concerned by the desirability of treating savings bonds holders in a manner comparable to the treatment savings account holders are receiving from commercial banks and various savings institutions. Many of these private organizations compound the interest yield daily, and other savings institutions compound the interest yield monthly. Moreover, the committee believes that many individuals who purchase Series E bonds redeem the bonds within the one year after purchase because of personal, financial distress. The committee believes these holders should not be forced to forego any part of their interest earnings in these circumstances.

## V. Relationshif of Government and Prifate Debt and Economic Activity

Tables 7 - 15 show that the relative burden of the Federal Government debt has changed through the years but generally has been falling since the end of World War II, despite some years of large budget deficits.
Table 7 shows that gross Federal debt (outstanding Federal securities) relative to total gross government and private debt has fallen from its high at 62 percent in 1945 to 16 percent at the end of 1974. It has not been that low proportionately since 1933. The same type of information using data on net Federal debt (outstanding debt in the hands of the public) is shown in table 10. The peak ratio was 62 percent in 1945 , and the ratio has fallen to 13 percent since then, the lowest since 1932 when it was 12 percent.

In Table 8, it can be seen that per capita gross Federal debt has increased from $\$ 1,970$ in 1945 to $\$ 2,325$ in 1974 , about 17 percent. Orer the 1945 to 1974 interval. private debt per capita has increased from $\$ 1,097$ to $\$ 11,629$, almost tenfold. State and local government debt per capita has increased from $\$ 113$ to $\$ 987$, an increase of almost 9 times. Total government and private debt per capita has risen from 53,202 to $\$ 14,995$, that is, it increased 4.7 times.
Per capita net debt is shown in table 11. The overall proportions of the increases are much the same as shown in table 8. but the per capita net Federal debt in 1974 decreased by 5 percent from the 1945 peak, but the 1975 level was 21 percent above 1945 . The 1975 level, however, was far below the proportionate increases in the other sectors (about 10 times) or in the total net debt ( 4.5 times).
Tables 9 and 12 show that the level of total debt (both gross and net) relative to gross national product has not changed substantially from 1029 to 1945 to 1974. Federal debt relative to GNP has increased and decreased in that period, and although higher than in 1929 when it was 18 percent (gross) and 17 percent (net), the 1974 ratio of 36 percent (gross) is the lowest since 1931 and the net debt of 26 percent is the lowest since 1930.

Real (December 1975 prices) per capita Federal debt is shown in the last 3 columns of table 13 where 3 measures of debt are showngross outstanding Federal debt, net outstanding Federal debt (outside of government accounts) and net privately held Federal debt (outside of government and Federal Reserve accounts). Lowest levels for each concept in the period shown were in 1929. In each of these series, the highest levels were reached in 1945 and have declined since then to
their current lowest levels, as of the end of $1974, \$ 2,546$ for gross debt, $\$ 1,822$ for net debt, and $\$ 1,415$ for net privately held debt. In 1975, the per capita Federal levels have risen to $\$ 2,738, \$ 1,892$ and $\$ 1,680$ for the same three series.

In table 15, the data show that per capita real GNP (expressed in 1958 prices) fell. from $\$ 1,672$ in 1999 to $\$ 1,127$ in 1933 and rose to $\$ 2,929$ in 1945. The rise has been sustained generally throughout the 41-year period since 1933, but the level fell in recession years and immediately after World War II: 1945-47, 1949, 1954, 1957-58, 1970, 1974 and 1975. The highest level of $\$ 5,863$ was reached in 1973 (in 1972 prices) but has fallen to $\$ 5,519$ in 1975 . (The data until 194.5 and from 1946 on have been converted to constant dollars by two different series of GNP deflators, and the two series are not comparable. When the Department of Commerce publishes it fully revised national income accounts in the near future, a continuous deflated series will be arailable for use in this table.)

TABLE 7.-ESTIMATED GROSS GOVERNMENT AND PRIVATE DEBT, BY MAJOR CATEGORIES
[Dollar amounts in billions;

| Dec. 31 | Private 1 |  |  | State and local | Federal ${ }^{\text {a }}$ |  |  | Total gross debt | Percent Federal of total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Individual | Corporate | Total |  | Public | Agency | Total |  |  |
| $1929$ | \$72.9 | \$107.0 | \$179.9 | \$17.8 | \$16.3 | \$1.2 | \$17.5 | \$215. 2 | 8.1 |
| $1990$ | 71.8 | 107.4 | 179.2 | 18.9 | 16.0 | 1.3 | 17.3 | 215.4 | 8.0 |
| 1931 | 64.9 | 100.3 | 165.2 | 19.5 | 17.8 | 1.3 | 19.1 | 203.8 | 9.4 |
| 1932 | 57.1 | 96.1 | 153.2 | 19.7 | 20.8 | 1.2 | 22.0 | 194.9 | 11.3 |
| 1933 | 51.0 | 92.4 | 143.4 | 19.5 | 23.8 | 1.5 | 25. 3 | 188.2 | 13.4 |
| 1934 | 49.8 | 90.6 | 140.4 | 19.2 | 28.5 | 4.8 | 33.3 | 192.9 | 17.3 |
| 1935 | 49.7 | 89.8 | 139.5 | 19.6 | 30.6 | 5.6 | 36.2 | 195.3 | 18.5 |
| 1936 | 50.6 | 90.9 | 141.5 | 19.6 | 34.4 | 5.9 | 40.3 | 201.4 | 20.0 |
| 1937 | 51.1 | 90.2 | 141.3 | 19.6 | 37.3 | 5.8 | 43.1 | 204.0 | 21.1 |
| 1938. | 50.0 | 86.8 | 136.8 | 19.8 | 39.4 | 6.2 | 45.6 | 202.2 | 22.6 |
| 1999 | 50.8 | 85.8 | 137.6 | 20.1 | 41.9 | 6.9 | 48.8 | 205. 5 | 23.6 |
| 1940 | 53.0 | 89.0 | 142.0 | 20.2 | 45.0 | 7.2 | 52.2 | 214.4 | 24.3 |
| 1941 | 55.6 | 97.5 | 153.1 | 20.0 | 57.9 | 7.7 | 65.6 | 238.7 | 27.5 |
| 1942 | 49.9 | 106.3 | 156.2 | 19.2 | 108.2 | 5.5 | 113.7 | 289.1 | 39.3 |
| 1943 | 48.8 | 110.3 | 159.1 | 18.1 | 165.9 | 5.1 | 171.0 | 348.2 | 49.1 |
| 1944 | 50.7 | 109.0 | 159.7 | 17.1 | 230.6 | 3.0 | 233.6 | 410.4 | 56.9 |
| 1945 | 54.7 | 99.5 | 154.2 | 16.6 | 278.1 | 1.5 | 279.6 | 449.8 | 62.2 |
| 1946 | 59.9 | 109.3 | 169.2 | 16.1 | 259.1 | 1. 6 | 260.7 | 446.0 | 58.5 |
| 1947 | 69.4 | 128.9 | 198.3 | 17.5 | 256.9 | .7 | 257.6 | 473.4 | 54.4 |
| 1948 | 80.6 | 139.4 | 220.0 | 19.6 | 252.8 | 1.0 | 253.8 | 493.4 | 51.4 |
| 1949. | 90.4 | 140.3 | 230.7 | 22.2 | 257.1 | . 8 | 257.9 | 510.8 | 50.5 |
| 1950 | 104.3 | 167.7 | 272.0 | 25.3 | 256.7 | 1.1 | 257.8 | 555.1 | 46.4 |
| 1951 | 114.3 | 191.9 | 306.2 | 28.0 | 259.4 | -8 | 260.2 | 594.4 | 43.8 |
| 1952 | 129.4 | 202.9 | 332.3 | 31.0 | 267.4 | . 9 | 268.3 | 631.6 | 42.5 |
| 1953 | 143.2 | 212.9 | 356.1 | 35.0 | 275.2 | . 8 | 276.0 | 667.1 | 41.4 |
| 1954 | 157.2 | 217.6 | 374.8 | 40.2 | 278.8 | . 7 | 279.5 | 694.5 | 40.2 |
| 1955 | 180.1 | 253.9 | 434.0 | 46.3 | 280.8 | 1.4 | 282.2 | 762.5 | 37.0 |
| 1956 | 195.5 | 277.3 | 472.8 | 50.1 | 276.6 | 1.7 | 278.3 | 801.2 | 34.7 |
| 1957 | 207.6 | 295.8 | 503.4 | 54.7 | 274.9 | 3.2 | 278.1 | 836.2 | 33.3 |
| 1958 | 222.9 | 312.0 | 534.9 | 60.4 | 289.9 | 2.4 | 292.3 | 887.6 | 32.9 |
| 1959 | 245.0 | 341.4 | 586.4 | 66.6 | 290.8 | 5.7 | 296.5 | 949.5 | 31.2 |
| 1960 | 263.3 | 365.1 | 628.4 | 77.0 | 290.2 | 6.4 | 296.6 | 997.0 | 29.7 |
| 1961 | 284.8 | 391.5 | 676.3 | 77.6 | 296.2 | 6.8 | 303.0 | 1.056.9 | 28.7 |
| 1962 | 311.9 | 421.5 | 733.4 | 83.4 | 303.5 | 7.8 | 311.3 | 1.128. 1 | 27.6 |
| 1963 | 345.8 | 457.1 | 802.9 | 89.5 | 309.3 | 8.1 | 317.4 | 1. 209.8 | 26.2 |
| 1964 | 380.1 | 497.3 | 877.4 | 95.5 | 317.9 | 9.1 | 327.0 | 1,299.9 | 25.2 23.6 |
| 1965 | 415.7 | 551.9 | 967.6 | 103.1 | 320.9 | 9.8 140 | 330.7 343 | 1,401.4 | 23.6 |
| 1966 | 444.2 | 617.3 | 1,061.5 | 109.4 | 329.3 | 14.0 | 343.3 364 | 1, 514.2 | 22.7 |
| 1967. | 476.3 | 672.9 | 1,149.2 | 117.3 | 344.7 359 | 20.1 | 364.8 373.1 | 1,631.3 | 22.4 20.8 |
| 1968 | 513.8 548.6 | 979.1 | 1.292 .9 1.461 .3 | 127.2 137.9 | 358.0 368.2 | 15.1 13.8 | 373.1 382.0 | 1,793.2 | 20.8 19.3 |
| 1969 | 548.6 586.2 | 912.7 | 1,461.3 | 137.9 149.2 | 368.2 389.2 | 13.8 12.5 | 401.7 | 2, 134.8 | 18.3 18.8 |
| 1971 | 647.6 | 1,084.7 | 1,732.3 | 167.0 | 424.1 | 11.0 | 435.1 | 2.334.4 | 18.6 |
| 1972 | 734. 3 | 1,230.8 | 1,965.1 | 181.2 | 449.3 | 11.8 | 461.1 | 2,607.4 | 17.7 |
| 1973 | 821.9 | 1,413.8 | 2,235.7 | 193.5 | 469.9 | 11.6 | 481.5 | $2,910.7$ | 16.5 |
| 1974 | 880.1 | 1,584.2 | $2,464.3$ | 209.3 | 492.7 | 11.4 | 504.1 | 3,177.7 | 15.9 |
| 1975. | (*) | (*) | (*) | (*) | 576.6 | 11.9 | 587.6 | ( ${ }^{\text {( })}$ | ( ${ }^{\text {a }}$ |

table 8. -estimated per capita gross governhent and private oebta

| Dec. 31 | Privats 1 |  |  | State and losal | Federal: |  |  | Total gross |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Individual | Corporate | Total |  | Public | Agancy | Total |  |
| 1929 --.... | \$598 | \$878 | \$1,477 | \$146 | \$133 | 99 | \$143 | \$1,767 |
| 1930-...--- | 583 | 872 | 1,455 | 153 | 129 | 10 | 140 | 1,750 |
| 1931---.-. | 523 | 808 | 1,331 | 157 | 143 | 10 | 153 | I, 643 |
| 1932 | 457 | 769 | 1,227 | 157 | 166 | 9 | 176 | 1,561 |
| 1933 | 406 | 735 | 1, 141 | 155 | 189 | 11 | 201 | 1,498 |
| 1934 | 394 | 716 | 1,110 | 151 | 225 | 37 | 263 | 1, 526 |
| 1935-...-... | 390 | 705 | 1,096 | 154 | 240 | 44 | 284 | 1. 534 |
| 1936.-.-.... | 395 | 709 | 1, 105 | 153 | 268 | 46 | 314 | 1,572 |
| 1937-...... | 396 | 700 | 1,096 | 152 | 289 | 45 | 334 | 1,583 |
| 1938-....... | 385 | 668 | 1,053 | 152 | 303 | 47 | 351 | 1,557 |
| 1939 | 388 | 663 | 1,051 | 153 | 320 | 52 | 372 | 1. 577 |
| 1940... | 399 | 671 | 1,070 | 152 | 339 | 54 | 393 | 1,616 |
| 1941 | 415 | 728 | 1, 143 | 149 | 432 | 57 | 489 | 1,782 |
| 1942 | 368 3 | 785 | I, 153 | 141 | 799 | 40 | 839 | 2. 135 |
| 1943-.....- | 355 | 803 | 1,159 | 131 | 1,208 | 37 | 1,245 | 2, 536 |
| 1944. | 364 389 | 784 708 | 1,149 | 113 113 | 1, 1 1, 6979 | 21 10 | 1, 681 | 2,954 |
| 1946 | 422 | 770 | 1, 192 | 113 | 1, ${ }^{\text {, }} 825$ | 11 | 1,990 | 3,202 |
| 1947 | 479 | 890 | 1, 370 | 120 | 1,775 | 4 | 1,780 | 3,271 |
| 1948 | 547 | 946 | 1, 494 | 133 | 1, 717 | 6 | 1, 724 | 3, 35 ! |
| 1949 | 603 | ${ }^{936}$ | 1,540 | 148 | 1, 716 | 5 | 1.722 | 3,410 |
| 1950. | 684 | 1, 101 | 1,786 | 166 | 1,685 | 7 | 1, 693 | 3.645 |
| 1951 | 738 | 1,239 | 1,977 | 180 | 1,674 | 5 | 1,680 | 3, 837 |
| 1952 | 821 893 | 1,287 1,329 | 2, 109 2,223 | 196 218 | 1.697 | 5 4 | 1,702 | 3, 4,008 |
| 1954 | 964 | 1, 334 | 2, 299 | 246 | 1,718 | 4 | 1,723 1.714 | ${ }_{4}^{4}, 260$ |
| 1955 | 1. 085 | 1, 530 | 2, 615 | 279 | 1, 692 | 8 | 1,700 | 4, ${ }^{\text {a }}$ |
| 1956 | 1, 157 | 1, 641 | 2,799 | 296 | 1.697 | 10 | 1, 1,647 | 4, 743 |
| 1957 | 1,207 | 1,719 | 2,927 | 318 | 1,598 | 18 | 1, 1.617 | ${ }^{4}, 1,862$ |
| 1959 | 1, 377 | 1, 1,784 | 3, 297 | 345 374 | 1,657 | 13 32 | 1,671 | 5,075 |
| 1960-------- | 1, 457 | 2,020 | 3,478 | 398 398 | 1,635 | 35 | 1,667 | 5.339 |
| 1961--- | 1, 550 | 2, 131 | 3, 681 | 422 | 1, 612 | 37 | 1, 649 | 5, 753 |
| 1962. | \$, 672 | 2,259 | 3,931 | 447 | 1, 627 | 41 | i, 668 | 6, 047 |
| 1963....... | 1,827 1,980 | 2, 215 | 4,242 | 472 | 1,634 | 42 | 1, 677 | 6, 397 |
| 1965.......- | 2, 139 | 2,840 | 4,972 | 497 530 | 1,656 | 47 | 1,704 | 6.774 |
| 1965 | 2, 259 | 3,140 | 5,400 | 556 | 1,675 | 71 | 1,745 | 7, 703 |
| 1967 | 2,396 | 3,386 | 5,783 | 590 | 1,734 | 101 | 1, 835 | 8, 209 |
| 1968 | 2.559 | 3,881 | 6.441 | 633 | 1,783 | 75 | 1,858 | 8,934 |
|  | 2, 706 | 4,503 4.869 | 7.209 | 680 | 1,816 | 68 | 1, 884 | 9,775 |
| 1971. | 3, 127 | -5,238 | 8, 366 | 806 | 2, 2,048 | 61 53 | $\begin{array}{r}1,960 \\ \mathbf{2} \\ \hline\end{array}$ | 10, 428 |
| 1972 | 3,516 | 5, 893 | 9,409 | 867 | 2,151 | 53 56 | 2, 207 | 11, 278 |
| 1973 | 3,906 | 6,719 | 10,626 | 919 | 2,233 | 55 | 2,288 | 13,834 |
| 1974-..- | 4,153 | 7,475 | 11,629 | 987 | 2, 325 | 53 | 2,378 |  |
| 1975 | (*) | (*) | (') | (*) | 2,682 | 55 | 2,737 | (4) |

See footnotes at end of tables.

TABLE 9--GROSS GOVERNMENT AND PRIVATE DEBT RELAJED TO GROSS MATIONAL PRODUCT
[Ratios of debt to gross national product (percent)]

| Dec. 31 | Gross 4 National Product (millions) | Private 1 |  |  | State and local | Federal ${ }^{2}$ |  |  | Total gross debt |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Individual | Corporate | Total |  | Public | Agency | Total |  |
| 1929. | \$96.7 | 75.4 | 110.7 | 186.0 | 18.4 | 16.9 | 1.2 | 18.1 | 222.5 |
| 1930 | 83.1 | 86.4 | 129.2 | 215.6 | 22.7 | 19.3 | 1.6 | 20.8 | 59,2 |
| 1931 | 66.9 | 97.0 | 149.9 | 246.9 | 29.1 | 26.6 | 1.9 | 28.6 | 304.6 |
| 1932 | 56.8 | 100.5 | 169.2 | 269.7 | 34.7 | 36.6 | 2.1 | 38.7 | 343.1 |
| 1933. | 60.3 | 84.6 | 153.2 | 237.8 | 32.3 | 39.5 | 2.5 | 42.0 | 312.1 |
| 1934 | 68.6 | 72.6 | 132.1 | 204.7 | 28.0 | 41.5 | 7.0 | 48.5 | 281.2 |
| 1935 | 77.4 | 64.2 | 116.0 | 180.2 | 25.3 | 39.5 | 7.2 | 46.8 | 252.3 |
| 1936 | 85.5 | 58.5 | 105.1 | 163.6 | 22.7 | 39.8 | 6.8 | 46.6 | 232.8 |
| 1937 | 87.6 | 58.3 | 103.0 | 161.3 | 22.4 | 42.6 | 6.6 | 49.2 | 232.9 |
| 1938. | 87.6 | 57.1 | 99.1 | 156.2 | 22.6 | 45.0 | 7.1 | 52.1 | 230.8 |
| 1939. | 94.8 | 53.6 | 91.6 | 145.1 | 21.2 | 44.2 | 7.3 | 51.5 | 217.8 |
| 1940 | 107.6 | 49.3 | 82.7 | 132.0 | 18.8 | 41.8 | 6.7 | 48.5 | 199.3 |
| 1941 | 138.8 | 40.1 | 70.2 | 110.3 | 14.4 | 41.7 | 5.5 | 47.3 | 172.0 |
| 1942 | 179.8 | 27.9 | 59.4 | 87.3 | 10.7 | 60.4 | 3.1 | 63.5 | 161.5 |
| 1943 | 202.4 | 24.1 | 54.5 | 78.6 | 8.9 | 82.0 | 2.5 | 84.5 | 172.0 |
| 1944. | 217.4 | 23.3 | 50.1 | 73.5 | 7.9 | 106.1 | 1.4 | 107.5 | 188. 8 |
| 1945 | 196.0 | 27.9 | 50.8 | 78.7 | 8.2 | 141.9 | . 8 | 142.7 | 229.5 |
| 1946 | 209.6 | 28.6 | 52.1 | 80.7 | 7.7 | 123.6 | . 8 | 124.4 | 212.8 |
| 1947 | 232.8 | 29.8 | 55.4 | 85.2 | 7.5 | 110.4 | - 3 | 110.7 | 203.4 |
| 1948 | 259.1 | 31.1 | 53.8 | 84.9 | 7.6 | 97.6 | . 4 | 98.0 | 190.4 |
| 1949 | 258.0 | 35.0 | 54.4 | 89.4 | 8.6 | 99.7 | . 3 | 100.0 | 198.0 |
| 1950 | 285.2 | 36.4 | 58.6 | 95.0 | 8.8 | 89.7 | . 4 | 90.1 | 194.0 |
| 1951 | 330.2 | 34.6 | 58.1 | 92.7 | 8.5 | 78.6 | - 2 | 78.8 | 180.0 |
| 1952 | 347, 2 | 37.3 | 58.4 | 95.7 | 8.9 | 77.0 | . 3 | 77.3 | 181.9 |
| 1953. | 366.1 | 39.1 | 58.2 | 97.3 | 9.6 | 75.2 | . 2 | 75.4 | 182.2 |
| 1954 | 366.3 | 42.9 | 59.4 | 102.3 | 11.0 | 76.1 | .2 | 76.3 | 189.6 |
| 1955 | 399.3 | 45.1 | 63.6 | 108.7 | 11.6 | 70.3 | .4 | 70.7 | 191.0 |
| 1956 | 420.7 | 46.5 | 65.9 | 112.4 | 11.9 | 65.7 | . 4 | 66.2 | 190.4 |
| 1957 | 442.8 | 46.9 | 66.8 | 113.7 | 12.4 | 62.1 | . 7 | 62.8 | 188.8 |
| 1958 | 448.9 | 49.7 | 69.5 | 119.2 | 13.5 | 64.6 | . 5 | 65.1 | 197.7 |
| 1959. | 486.5 | 50.4 | 70.2 | 120.5 | 13.7 | 59.8 | 1.2 | 60.9 | 195.2 |
| 1860 | 506.0 | 52.0 | 72.2 | 124.2 | 14.2 | 57.4 | 1.3 | 58.6 | 197.0 |
| 1961. | 523.3 | 54.4 | 74.8 | 129.2 | 14.8 | 56.6 | 1.3 | 57.8 | 202.0 |
| 1962 | 563.8 | 55.3 | 74.8 | 130.1 | 14.8 | 53.8 | 1.4 | 55.2 | 200. 1 |
| 1983. | 594.7 | 58.1 | 76.9 | 135.0 | 15.0 | 52.0 | 1.4 | 53.4 | 203.4 |
| 1964 | 635.7 | 59.8 | 78.2 | 138.0 | 15.0 | 50.0 | 1.4 | 51.4 | 204.5 |
| 1965 | 688.1 | 60.4 | 80.2 | 140.6 | 15.0 | 46.6 | 1.4 | 48.1 | 203.7 |
| 1966 | 753.0 | 59.0 | 82.0 | 141.0 | 14.5 | 43.7 | 1.9 | 45.6 | 201. 1 |
| 1967 | 796. 3 | 59.8 | 84.5 | 144.3 | 14.7 | 43.3 | 2.5 | 45.8 | 204.9 |
| 1968 | 868.5 | 59.2 | 89.7 | 148.9 | 14.5 | 41.2 | 1.7 | 43.0 | 206.5 |
| 1969 | 935.5 | 58.6 | 97.6 | 156.2 | 14.7 | 39.4 | 1.5 | 40.8 | 211.8 |
| 1970. | 982.4 | 59.7 | 101.6 | 161.2 | 15.2 | 39.6 | 1.3 | 40.9 | 217.3 |
| 1971 | 1,063.4 | 60.9 | 102.0 | 162.9 | 15.7 | 39.9 | 1.0 | 40.9 | 219.5 |
| 1972 | 1,171.1 | 62.7 | 105.1 | 167.8 | 15.5 | 38.4 | 1.0 | 39.4 | 222.6 |
| 1973. | 1,306. 3 | 62.9 | 108.2 | 171.1 | 14.8 | 36.0 | . 9 | 36.9 | 222.8 |
| 1974 | 1,406.9 | 62.6 | 112.6 | 175.2 | 14.9 | 35.0 | . 8 | 35. B | 225.9 |
| 1975 | I, 499.0 | (4) | (*) | (*) | (*) | 38.5 | . 8 | 39.2 | (*) |

[^1]TABLE 10.-ESTIMATED NET GOVERNMENT AND PRIVATE DEBT, BY MAJOR CATEGORIES

| Dec. 31 | Private : |  |  | State and local | Federal ${ }^{\text {s }}$ | Total net dobt | Percent Federal ol totaf |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Jndividual | Corporate | Total |  |  |  |  |
| 1916 | \$36.3 | \$40. 2 | \$76.5 | \$4.5 | \$1.2 | \$82.2 | 1.5 |
| 1917 | 38.7 | 43.7 | 82.4 | 4.8 | 7.3 | 94.5 | 7.7 |
| 1918 | 44.5 | 47.0 | 91.5 | 5.1 | 20.9 | 117.5 | 17.8 |
| 1919 | 43.9 | 53.3 | 97.2 | 5. 5 | 25.6 | 128.3 | 20.0 |
| 1920 | 48.1 | 57.7 | 105.8 | 6.2 | 23.7 | 135.7 | 17.5 |
| 1921 | 49.2 | 57.0 | 106.2 | 7.0 | 23.1 | 136.3 | 16.9 |
| 1922 | 50.9 | 58.6 | 109.5 | 7.9 | 22.8 | 140.2 | 16.3 |
| 1923 | 53.7 | 62.6 | 116.3 | 8.6 | 21.8 | 146.7 | 14.9 |
| 1924 | 55.8 | 67.2 | 123.0 | 9.4 | 21.0 | 153.4 | 13.7 |
| 1925 | 59.6 | 72.7 | 132.3 | 10.3 | 20.3 | 162.9 | 12.5 |
| 1926. | 62.7 | 76.2 | 138.9 | 11.1 | 19.2 | 169.2 | 11.3 |
| 1927 | 66.4 | 81.2 | 147.6 | 12.1 | 18.2 | 177.9 | 10.2 |
| 1928 | 70.0 | 86.1 | 156.1 | 12.7 | 17.5 | 186.3 | 9.4 |
| 1929. | 72.9 | 88.9 | 161.8 | 13.6 | 16.5 | 191.9 | 8.6 |
| 1930 | 71.3 | 89.3 | 161.1 | 14.7 | 16.5 | 192.3 | 8.6 |
| 1931 | 64.9 | 83.5 | 148.4 | 16.0 | 18.5 | 182.9 | 10.1 |
| 1932 | 57.1 | 80.0 | 137.1 | 16.6 | 21.3 | 175.0 | 12.2 |
| 1933. | 51.0 | 76.9 | 127.9 | 16.3 | 24.3 | 168.5 | 14.4 |
| 1934. | 49.8 | 75.5 | 125.3 | 15.9 | 30.4 | 171.6 | 17.7 |
| 1935 | 49.7 | 74.8 | 124.5 | 16.1 | 34.4 | 175.0 | 19.7 |
| 1936 | 50.6 | 76. 1 | 126.7 | 16.2 | 37.7 | 180.6 | 20.9 |
| 1937. | 51.1 | 75.8 | 126.9 | 16.1 | 39.2 | 182.2 | 21.5 |
| 1938 | 50.0 | 73, 3 | 123.3 | 16.1 | 40.5 | 179.9 | 22.5 |
| 1939 | 59.8 | 73.5 | 124.3 | 16.4 | 42.6 | 183.3 | 23.2 |
| 1940 | 53.0 | 75.6 | 128.6 | 16.4 | 44.8 | 189.8 | 23.6 |
| 1941. | 55.6 | 83.4 | 139.0 | 16.1 | 56.3 | 211.4 | 26.6 |
| 1942. | 48.98 | 91.6 95.5 | 141.5 14.3 | 15.4 | 101.7 | 258.6 | 39.3 |
| 1944 | 50.7 | 95.5 | 144.3 144.8 | 14.5 13.9 | 154.4 | 313.2 | 49.3 |
| 1945 | 54.7 | 85.3 | 140.0 | 13.4 | 252.5 | 370.6 405.9 | 57.2 |
| 1946 | 59.9 | 93.5 | 153.4 | 13.7 | 229.5 | 396.6 | 57.9 |
| 1947 | 69.4 | 109.6 | 179.0 | 15.0 | 221.7 | 415.7 | 57.9 53.3 |
| 1948 | 80.6 90.4 | 118.4 | 199.0 | 17.0 | 215.3 | 431.3 445.8 | 49.9 |
| 1949 | 90.4 104.3 | 118.7 142.8 | 209.1 | 19.1 | 217.6 | 445.8 | 48.8 |
| 1951 | 114.3 | 163.8 | 278.1 | 24.2 | 217.4 | 486.2 | 44.7 |
| 1952 | 129.4 | 172.3 | 301.7 | 27.0 | 221.5 | 519.2 550.2 | 41.8 40.3 |
| 1953 | 143.2 | 180.9 | 324.1 | 37.7 30 | 226.8 226.8 | 581.6 | 40.3 39.0 |
| 1954 | 157.2 | 184.1 | 341.3 | 35.5 | 229.1 | 605.9 | 39.0 37.8 |
| 1955 | 180.1 | 215.0 | 395.1 | 41.1 | 229.6 | 665.8 | 34.5 |
| 1957. | 195.5 | 234.1 | 429.6 | 44.5 | 224.3 223.0 | 698.4 | 32.1 |
| 1958 | 222.9 | 262.0 | 484.9 | 48.6 53.7 | 223.0 231.0 | 728.3 | 30.6 |
| 1959 | 245.0 | 287.0 | 532.0 | 59.6 | 241.4 | 769.6 833.0 | 30.0 |
| 1960 | 263.3 | 306.3 | 569.6 | 64.9 | 241.4 239.8 | 833.0 874.3 | 29.0 |
| 1961. | 284.8 | 328.3 | 613.1 | 70.5 | 245.7 | 874.3 930.3 | 27.4 |
| 1962 | 311.9 | 353.5 393.6 | 665.4 | 77.0 | 253.6 | 930.3 996.0 | 26.5 25.5 |
| 1963 | 345.8 380.1 | 383.6 417.1 | 729.4 | 83.9 | 257.5 | 1, 070.8 | 24.0 |
| 1965. | 415.7 | 417.1 | 797.2 878.9 | 90.4 98.3 | 264.0 | 1, 151.6 | 22.9 |
| 1966 | 444.2 | 517.8 | 962. ${ }^{\text {97 }}$ | 104.8 | 266.4 271.8 | $1,243.6$ $1,338.6$ | 21.4 |
| 1967 | 476.3 | 562.6 | 1,038.9 | 112.8 | 286.8 | 1,338.6 | 20.3 19.9 |
| 1968 | 513.8 | 653.0 | 1,166. 8 | 122.7 | 291.9 | 1,581.4 | 19.9 |
| 1969. | 548.6 586.2 | 764.8 836.4 | 1, 313.4 | 133.3 | 289.3 | 1,736.0 | 16.7 |
| 1971. | 647.6 | 936.1 | 1, $1,556.7$ | 144.8 162.8 | 301.1 | 1,868.5 | 16.1 |
| 1972 | 734.3 | 1,030.8 | 1.765.1 | 176.9 |  | 2.045 .4 | 15.9 |
| 1973. | 821.9 | 1, 185.7 |  | 189.5 | 341.2 | 2,283.2 | 14.9 |
| 1974. | 880.1 | 1,330.6 | 2.210 .7 | 205. 6 | 349.1 360.8 | 2,546.2 | 13.7 |
| 1975. | (*) | (*) | (*) | (*) | 466.3 | 2, (\%) | (1) |

See footnotes at end of tables,

TABLE 11.--EStimated PER CAPITA NET GOVERNMENT AND PRIVATE DEBT:

| Dec. 31 | Privatel |  |  | State andlocal | Fedorals | Total net debt |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Individual | Corporate | Total |  |  |  |
| 1916. | \$356 | \$394 | 5750 | \$44 | 111 | \$806 |
| 1917 | 374 | 423 | 797 | 46 | 70 | 915 |
| 1918. | 131 | 455 | 886 | 49 | 202 | 1.138 |
| 1919 | 420 | 509 | 930 | 52 | 244 | 1,227 |
| 1920 | 451 | $54]$ | 993 | 58 | 222 | 1,274 |
| 1921. | 453 | 525 | 978 | 64 | 212 | 1,255 |
| 1922 | 462 | 532 | 994 | 71 | 207 | 1,273 |
| 1923 | 479 | 559 | 1.038 | 76 | 194 | 1,310 |
| 1924 | 488 | 588 | 1,077 | 82 | 184 | 1,344 |
| 1925 | 514 | 627 | 1,142 | 88 | 175 | 1, 406 |
| 1925. | 534 | 649 | 1,183 | 94 | 163 | 1,441 |
| 1927 | 557 | 682 | 1,239 | 101 | 152 | 1.494 |
| 1928. | 580 | 714 | 1. 295 | 105 | 145 | 1.546 |
| 1929 | 598 | 730 | 1, 328 | 111 | 135 | 1, 5157 |
| 1930. | 583 | 725 | 1, 308 | 119 | 134 | 1,562 |
| 1931 | 523 | 673 | 1.196 | 128 | 149 | 1,474 |
| - 1932 | 457 | 640 | 1. 098 | 132 | 170 | 1.401 |
| 1933. | 406 | 612 | 1.018 | 129 | 193 | 1,341 |
| 1934. | 394 | 597 | 997 | 126 | 270 | 1.337 |
| 1936 | 395 | 594 | 989 | 126 | 294 | 1,410 |
| 1937. | 396 | 588 | 985 | 124 | 304 | 1.414 |
| 1938 | 385 | 564 | 949 | 124 | 311 | 1,385 |
| 1939. | 388 | 561 | 949 | 125 | 325 | 1,400 |
| 1940 | 399 | 570 | 969 | 123 | 337 | 1,431 |
| 1941 | 415 | 622 | 1,038 | 120 | 420 | 1, 578 |
| 1942 | 368 | 676 | 1,045 | 113 | 751 | 1,910 |
| 1943 | 355 | 695 | 1.051 | 105 | 1,124 | 2.281 |
| 1944 | 364 | 677 | 1,042 | 100 | 1, 525 | 2, 667 |
| 1945 | 389 | 607 | ${ }^{996}$ | 95 | 1, 797 | 2,889 |
| 1946 | 422 | 658 | 1,080 | +96 | 1, 616 |  |
| 1947. | 479 547 | 757 <br> 804 | 1,237 | 103 | 1,532 | 2,972 2,929 |
| 1949 | 603 | 792 | 1, 396 | 127 | 1,452 | 2,976 |
| 1950 | 684 | 937 | 1,622 | 142 | 1,427 | 3,192 |
| 1951 | 738 | 1,057 | 1,795 | 156 | 1,400 | 3, 352 |
| 1952 | 821 893 | 1,093 | 1,914 | 171 | 1,405 | 3, 3,62 |
| 1954 | 964 | 1,129 | 2,093 | 217 | 1,405 | 3,716 |
| 1955. | 1,085 | 1, 295 | 2,381 | 247 | 1,383 | 4, 12 |
| 1956. | 1, 157 | 1.386 | 2, 543 | 263 | 1, 123 | 4,134 |
| 1957 | 1,207 | 1,448 | 2, 655 | 232 | 1,296 | 4, 234 |
| 1958 | 1,274 | 1,498 | 2,772 2,991 | 307 335 | 1,320 | 4,400 |
| 1960 | 1,457 | 1, 695 | 3, 152 | 359 | 1,327 | 4,839 |
| 1961. | i. 550 | 1,787 | 3, 337 | 383 | 1,343 | 5, 064 |
| 1962 | 1,672 | 1,895 | 3, 567 | 412 | 1,359 | 5,339 |
| 1963 | 1,827 | 2,027 | 3, 854 | 443 | 1,360 | 5,658 |
| 1964 | 1,980 2,139 | 2,173 | 4,154 | 505 | 1,375 1.371 | 6, 6,010 |
| 1966 | 2, 259 | 2, 634 | 4, 894 | 533 | 1,382 | 6,810 |
| 1967. | 2, 396 | 2, 831 | 5. 228 | 567 | 1, 441 | 7,297 |
| 1968. | 2, 559 | 3 , 253 | 5,813 | 611 | 1.454 | 7,979 |
| 1969 | 2, 706 | 3,773 | 5,480 | 657 | 1,487 | 8.565 |
| 1970. | 2,127 | 4,082 4,390 | 6,943 7,518 | 786 | 1,469 | 9,120 |
| 1972 | 3,516 | 4,935 | 8, 451 | 847 | 1,633 | 10,932 |
| 1973 | 3, 906 | 5,635 | 9,542 | 900 | 1,659 | 12,101 |
| 1974 | 4,153 | 6. 279 | 10, 433 | 970 | 1,702 | 13, 105 |
| 1975 | (*) | ${ }^{*}$ ) | (*) | (*) | 2,168 | (') |

## TABLE 22,-ESTIMATED NET GOVERNMENT AND PRIVATE DEBT RELATED To gross NATIONAL PRODUCT <br> [Ratios of debt to gross national product-persent]

| Dec. 31 | Gross 4 National Product (millions) | Private 1 |  |  | State and local | Federal ${ }^{5}$ | Total net debt |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Individual | Corporate | Total |  |  |  |
| 1929. | $\$ 96.7$ | 75.4 | 91.9 | 167.3 | 14.1 | 17.1 | 198.4 |
| 1930. | 83.1 | 86.4 | 107.5 | 193.9 | 17.7 | 19.9 | 231.4 |
| 1931 | 66.9 | 97.0 | 124.8 | 221.8 | 23.9 | 27.7 | 273.4 |
| 1932 | 56.8 | 100.5 | 140.8 | 241.4 | 29.2 | 37.5 | 308.1 |
| 1933. | 60.3 | 84.6 | 127.5 | 212.1 | 27.0 | 40.3 | 279.4 |
| 1934 | 68.6 | 72.6 | 110.1 | 182.7 | 23.2 | 44.3 | 250.1 |
| 1935 | 77.4 | 64.2 | 96.6 | 160.9 | 20.8 | 44.4 | 226.1 |
| 1936. | 86.5 | 58.5 | 88.0 | 146.5 | 18.7 | 43.6 | 208. 8 |
| 1937. | 87.6 | 58.3 | 86.5 | 144.9 | 18.4 | 44.7 | 208.0 |
| 1938 | 87.6 | 57.1 | 83.7 | 140.8 | 18.4 | 46.2 | 205.4 |
| 1939 | 94.8 | 53.6 | 77.5 | 131.1 | 17.3 | 44.9 | 193.4 |
| 1940 | 107.6 | 49.3 | 70.3 | 119.5 | 15.2 | 41.6 | 176.4 |
| 1941 | 138.8 | 40.1 | 60.1 | 100.1 | 11.6 | 40.6 | 152.3 |
| 1942 | 179.0 | 27.9 | 51.2 | 79.1 | 8.6 | 56.8 | 144.5 |
| 1943 | 202.4 | 24.1 | 47.2 | 71.3 | 7.2 | 76.3 | 154.7 |
| 1944 | 217.4 | 23.3 | 43.3 | 66.6 | 6.4 | 97.5 | 170.5 |
| 1945 | 196.0 | 27.9 | 43.5 | 71.4 | 6.8 | 128.8 | 207.1 |
| 1946 | 209.6 | 28.6 | 44. 6 | 73.2 | 6.5 | 109.5 | 189.2 |
| 1947 | 232.8 | 29.8 | 47.1 | 76.9 | 6.4 | 95.2 | 178.6 |
| 1948 | 259.1 | 31.1 | 45.7 | 76.8 | 6.6 | 83.1 | 166.5 |
| 1949 | 258.0 | 35.0 | 46.0 | 81.0 | 7.4 | 84.3 | 172.8 |
| 1950 | 286.2 330.2 | 36.4 | 49.9 | 85.3 | 7.6 | 76.0 | 169.9 |
| 1951 | 330.2 347.2 | 34.6 37.3 | 49.6 | 84.2 | 7.3 | 65.7 | 157.2 |
| 1953 | 366.1 | 39.1 | 49.6 49.4 | 86.9 | 7.8 | 63.8 | 158.5 |
| 1954 | 366.3 | 42.9 | 50.3 | 88.5 93.2 | 8.4 | 62.0 62.5 | 158.9 |
| 1955 | 399.3 | 45.1 | 53.8 | 98.9 | 10.3 | 57.5 | 165.4 166.7 |
| 1956. | 420.7 | 46. 5 | 55.6 | 102. 1 | 10.6 | 53.3 | 166.0 |
| 1958. | 442.8 448.9 | 46.9 | 56.3 58.4 | 103.1 | 11.0 | 50.4 | 164.5 |
| 1959. | 448.9 486.5 | 49.7 50.4 | 58.4 59.0 | 108.0 | 12.0 | 51.5 | 171.4 |
| 1960 | 506.0 | 52.0 | 60.5 | 112.6 | 12.3 12.8 | 49.6 47.4 | 171.2 172.8 |
| 1961 | 523.3 | 54.4 | 62.7 | 117.2 | 13.5 | 47.4 | 172.8 177.8 |
| 1963 | 563.8 594.7 | 55.3 | 62.7 | 118.0 | 13.7 | 45.0 | 176.7 |
| 1964 | 594.7 | 58.1 59.8 | 64.5 65.6 | 122.7 125.4 | 14.1 | 43.3 | 180.1 |
| 1965 | 688.1 | 60.4 | 67.3 | 125.4 127.7 | 14.2 14.3 | 41.5 | 181.2 |
| 1966 | 753.0 | 59.0 | 67.3 68.8 | 127.7 127.8 | 14.3 13.9 | 38.7 | 180.7 |
| 1967. | 796.3 | 59.8 | 70.7 | 127.8 130.5 | 13.9 14.2 | 36.1 36.0 | 177.8 |
| 1968. | 8685 | 59.2 | 75.2 | 130.5 134.3 | 14.2 | 36.0 33.6 | 180.6 |
| 1979 | 935.5 | 58.6 | 81.8 | 134.3 140.4 | 14.1 | 33.6 30.9 | 182.1 |
| 1970 | 982.4 | 59.7 | 85.1 | 144.8 | 14.7 | 30.6 | 185.6 190.2 |
| 1972 | 1,063.4 | 60.9 | 85.5 | 146.4 | 15.3 | 30.6 | 192.3 |
| 1973 | 1, $1,306.3$ | 62.7 62.9 | 88.0 90.8 | 150.7 | 15.1 | 29.1 | 195.0 |
| 1974. | 1, $1,406.9$ | 62.9 62.6 | 90.8 94.6 | 153.7 157.1 | 14.5 | 26.7 | 194.9 |
| 1975. | 1,499.0 | (*) | (4) | (*) | 14.6 (*) | 25.6 3.1 | 197. ${ }^{(*)}$ |

See footnotes at end of table.
table 13.-EStimated federal debt related to population and prtces

| Dec. 31 | Outstanding Federal debt |  |  | Per capital Federal debt ${ }^{3}$ |  |  | Real per capital Federal debt ${ }^{\text {a }}$ |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Gross ${ }^{2}$ | Net ${ }^{5}$ | Privately held net ${ }^{4}$ | Gross ${ }^{\text {2 }}$ | Net 6 | Privately held net ${ }^{\circ}$ | Gross ${ }^{2}$ | Net ${ }^{5}$ | Privately held net ${ }^{3}$ |
| 1929 | \$17. 5 | \$16.5 | \$16.0 | \$143.7 | \$135.5 | \$131. 4 | \$465.0 | \$438.4 | \$425.1 |
| 1930 | 17.3 | 16.5 | 15.8 | 140.6 | 134.1 | 128.4 | 484.0 | 461.6 | 4420 |
| 1931. | 19.1 | 18.5 | 17.7 | 154.0 | 149.1 | 1427 | 586.0 | 567.6 | 543.0 |
| 1932 | 22.0 | 21.3 | 19.4 | 176.2 | 170.6 | 155.4 | 7476 | 723.8 | 659.3 |
| 1933. | 25.3 | 24.3 | 21.9 | 201.5 | 193.5 | 174.4 | 850.4 | 816.7 | 736.1 |
| 1934. | 33.3 | 30.4 | 28.0 | 263.5 | 240.6 | 221.6 | 1, 090.1 | 995.1 | 916.6 |
| 1935 | 36.2 | 34.4 | 32.0 | 284.5 | 270.3 | 251.5 | 1, 142.7 | 1,085.9 | 1,010.1 |
| 1936 | 40.3 | 37.7 | 35.3 | 314.7 | 294.4 | 275.7 | 1,249.1 | 1,168. 5 | 1,094.1 |
| 1937 | 43.1 | 39.2 | 36.6 | 334.6 | 304.3 | 284.1 | 1,287.9 | 1,171.4 | 1, 093.7 |
| 1938. | 45.6 | 40.5 | 37.9 | 351.2 | 312.0 | 2919 | 1,390.8 | 1,235.2 | 1,155.9 |
| 1939 | 48.8 | 42.6 | 40.1 | 372.9 | 325.5 | 306.4 | 1, 483.4 | 1,294.9 | 1,219.0 |
| 1940 | 52.2 | 44.8 | 42.6 | 393.7 | 337.9 | 321.3 | 1. 551.4 | 1,331.5 | 1,266.1 |
| 1941 | 65.6 | 56.3 | 54.0 | 489.9 | 420.5 | 403.3 | 1,759.8 | 1,510.3 | 1,448.6 |
| 1942 | 113.7 | 101.7 | 95.5 | 840.0 | 751.3 | 705.5 | 2.760 .6 | 2,469.3 | 2, 318.7 |
| 1943 | 171.0 | 154.4 | 142.9 | $1,245.9$ | 1,125.0 | 1,041.2 | 3, 969.2 | 3, 583.9 | 3.317 .0 |
| 1944 | 233.6 | 211.9 | 193.1 | 1,681.6 | $1,525.4$ | 1,350.0 | 5, 246.7 | 4,759.3 | 4, 337.1 |
| 1945 | 279.6 | 252.5 | 228.2 | 1,990.5 | 1,797. 6 | 1,624.6 | 6, 073.7 | 5,485.0 | 4,957.2 |
| 1946 | 260.7 | 229.5 | 206.1 | 1.836 .7 | $1,616.9$ | 1,452.1 | 4,728.3 | 4,162.5 | 3,738.1 |
| 1947 | 257.6 | 221.7 | 199.1 | 1,780.3 | 1,532.2 | 1,376.0 | 4,217.3 | 3, 629.6 | 3,259.6 |
| 1948 | 253.8 | 215.3 | 192.0 | 1.724.1 | 1,462.6 | 1, 304. 3 | 3,982.2 | 3, 378. 1 | 3,012.5 |
| 1949 | 257.9 | 217.6 | 197.7 | 1,722.0 | 1.452.9 | 1,320. 1 | 4, 050.5 | 3.417 .6 | 3,105.0 |
| 1950 | 257.8 | 217.4 | 196.6 | 1,693.0 | 1.427 .7 | 1,291.1 | $3,762.5$ | 3,172.9 | $2,869.3$ |
| 1951 | 260.2 | 216.9 | 193.1 | 1,680.0 | 1,400.5 | 1,246.8 | 3,524.1 | 2,937.6 | 2,615.3 |
| 1952 | 268.3 | 221.5 | 196.8 | 1,702.9 | 1,405.9 | 1,249.1 | 3,540.8 | 2,923.2 | 2,597. 2 |
| 1953 | 276.0 | 226.8 | 200.9 | 1,723.0 | 1,415.9 | 1,254. 2 | 3,559,0 | 2,924.6 | 2,590.6 |
| 1954 | 279.5 | 229.1 | 204.2 | 1,714.5 | 1, 1005.3 | 1,252.6 | 3,557.2 | 2,915.8 | 2.598 .9 |
| 1955 | 282.2 | 229.6 | 204.8 | 1,700.7 | 1,383.7 | 1,234. 2 | 3,515.1 | 2,859.9 | 2,551.0 |
| 1956 | 278.3 | 224.3 | 199.4 | 1,647.7 | 1,328.0 | 1, 180.6 | 3, 310.1 | $2,667.8$ | 2, 371.7 |
| 1957 | 278.1 | 223.0 | 198.8 | 1,617.0 | 1,296.6 | $1,155.9$ | 3, 153.6 | 2,528.8 | 2. 254.4 |
| 1958 | 292.3 | 231.0 | 204.7 | $1,671.4$ | 1,320.9 | 1, 170.5 | 3,203.7 | $2,531.9$ | $2,243.6$ |
| 1959 | 296.5 | 241.4 | 214.8 | 1,667.3 | 1,357.5 | 1.207 .9 | 3,148.7 | 2,563.6 | 2,281.1 |
| 1960 | 296.6 | 239.8 | 212.4 | 1,641.7 | 1,327.3 | 1,175.6 | $3,055.8$ | 2,470.6 | 2,188. 3 |
| 1961 | 303.0 | 246.7 | 217.8 | 1,649.5 | 1,343.0 | 1,185.7 | 3,051.0 | 2,484.1 | 2,193.1 |
| 1962 | 311.3 | 253.6 | 222.8 | 1,658.8 | $1,359.5$ | 1,194.4 | 3, 049.7 | 2,484.5 | 2,182.7 |
| 1963 | 317.4 | 257.5 | 223.9 | 1,677.2 | 1,360.7 | 1,183.1 | 3,015.4 | 2,445.3 | 2,127.1 |
| 1964 | 327.0 | 264.0 | 227.0 | 1.704 .1 | 1,375.8 | 1,183.0 | 3,027.7 | 2, 444.4 | $2,101.8$ |
| 1965 | 330.7 | 266.4 | 225.6 | 1.702.0 | 1,371.1 | 1,161.1 | 2,966.6 | 2,389.8 | 2,023.8 |
| 196 | 343.3 | 271.8 | 227.5 | 1,746.5 | 1,382.8 | 1,157.4 | 2,946.0 | 2,332.5 | 1,952.3 |
| 1967 | 364.8 | 286.4 | 237.3 | 1,835.8 | 1,441.3 | 1,194.2 | 3,005.2 | 2,359.3 | 1,954.9 |
| 1968 | 373.1 | 291.9 | 238.9 | 1,858.9 | 1,454.4 | 1.190 .3 | 2,905.8 | $2,273.4$ | 1,860.6 |
| 1969 | 382.0 | 289.3 | 232.1 | 1,884.8 | 1,427.4 | 1,145, 2 | 2,776.0 | 2,102.3 | 1,686.7 |
| 1970 | 401.7 | 301.1 | 239.0 | 1,960.7 | 1,469.7 | 1, 166. 6 | 2,737,7 | 2.052 .1 | 1,628.9 |
| 1971 | 435.1 | 325.9 | 255.1 | $2,101.5$ | 1,574. 1 | 1,232. 1 | $2,839.0$ | 2,126.4 | 1.664.5 |
| 1972 | 461.1 | 341.2 | 269.9 | $2,207.9$ | $1,633.8$ | 1, 292.4 | 2,884.6 | 2,134. 5 | 1.688.5 |
| 1973 | 481.5 | 349.1 | 268.6 | 2,288. 5 | 1,659.3 | 1,276. 6 | 2,747.9 | 1,992.3 | 1, 532.9 |
| 1974 | 504.1 | 360.8 | 280.1 | 2,378.9 | ${ }_{2} 1702.6$ | 1, 321.8 | 2,545.7 | 1.822.0 | 1.414.5 |
| 1975. | 587.6 | 466.3 | 361.3 | 2,737.5 | 2,168.8 | 1,680. 4 | 2,737.5 | 2,168.8 | 1,680. 4 |

See footnotes at end of tables.

## table 14.-privately held federal debt related to gip

[Dcllar amounts in billions]

| Dec. 31 | Gross national product's | Privately held debt's | Percent |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  |  | Ratio of debt to GNP | Year-to-year price changes ? |
| 2929 | \$96.7 | $\$ 16.0$ | 16.5 |  |
| 1930 | 83.1 | 15.8 | 19.0 | -6.0 |
| 1931 | 66.9 | 17.7 | 26.5 | -9.5 |
| 1932 | 56.8 | 19.4 | 34.2 | -10.3 |
| 1933. | 60.3 | 21.9 | 36.3 | . 5 |
| 1934 | 68.6 | 28.0 | 40.8 | 2.0 |
| 1935 | 77.4 | 32.0 | 41.3 | 3.0 |
| 1936. | 86.5 | 35.3 | 40.8 | 1.2 |
| 1937. | 87.6 | 36.6 | 41.8 | 3.1 |
| 1938 | 87.6 | 37.9 | 43.3 | -2.3 |
| 1939. | 94.8 | 40.1 | 42.3 | $-.5$ |
| 1940 | 107.6 | 42.6 | 39.6 | 1.0 |
| 1941. | 138.8 | 54.0 | 38.9 | 9.7 |
| 1942 | 179.0 | 95.5 | 53.4 | 9.3 |
| 1943 | 202.4 | 1429 | 70.6 | 3.2 |
| 1944. | 217.4 | 193.1 | 88.8 | 2.1 |
| 1945. | 196.0 | 228.2 | 116.4 | 2.3 |
| 1946. | 209.6 | 2061 | 98.3 | 18.5 |
| 1947. | 232.8 | 199.1 | 85.5 | 8.7 |
| 1948 | 259.1 | 192.0 | 74.1 | 2.6 |
| 1949 | 258.0 | 197.7 | 76.6 | -1.8 |
| 1950 | 286.2 | 196.6 | 68.7 | 5.8 |
| 1952. | 330.2 | 193.1 | 58.5 | 5.9 |
| 1953 | 347.2 366.1 | 196.8 200.9 | 56.7 54.9 | . 9 |
| 1954. | 366.3 | 204.2 | 55.7 | -. 4 |
| 1955. | 399.3 | 204.8 | 51.3 | . 4 |
| 1956. | 420.7 | 199.4 | 47.4 | 2.9 |
| 1957. | 442.8 | 198.8 | 44.9 | 3.0 |
| 1958 | 448.9 | 204.7 | 45.6 | 1.7 |
| 1959 | 486.5 | 214. 21 | 44.2 | 1.5 |
| 1961 | 506.0 523.3 | 212.4 | 42.0 | 1.5 |
| 1962 | 563.8 | 222.8 | 31.6 39.5 | 1.6 |
| 1963 | 594.7 | 223.9 | 37.6 | 1. 6 |
| 1964. | 635.7 | 227.0 | 35.7 | 1.2 |
| 1966. | 688.1 | 225.6 | 32.8 | 1.9 |
| 1967 | 796.3 | 237.3 | 30.2 29.8 | 3.3 3.0 |
| 1968 | 868.5 | 238.9 | 27.8 | 4.7 |
| 1969 | 935.5 982.4 | 232.1 | 24.8 | 6.1 |
| 1971. | 1,063.4 | 239.0 | 24.3 | 5.5 |
| 1972 | 1,171.1 | 269.9 | 23.0 | 3.4 |
| 1973. | 1, 306.3 | 268.6 | 20.6 | 8.8 |
| 1974. | 1, 406.9 | 280.1 | 19.9 | 12.2 |
| 1975. | 1,499.0 | 361.3 | 24.1 | 7.0 |


| Year | Real GNP 4 | Real ${ }^{1}$ GNP per capita | GNP per capita, clange from year ago |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  |  | Armount | Percent |
| (Constant 1958 dollars) |  |  |  |  |
| 1929. | \$203.6 | \$1,672.5 |  |  |
| 1930 | 183.5 | $1,491.4$ | - 5181.1 | $-10.8$ |
| 1931. | 169.3 | 1, 365.4 | $-126.1$ | -8. 5 |
| 1933 | 144.2 | $1,155.6$ $1,127.3$ | -209.8 -28.3 | -15.4 |
| 1934. | 154.3 | 1. 22.5 | -28.3 | -2.4 |
| 1935 | 169.5 | 1, 332.5 | 111.0 | 9.1 |
| 1936. | 193.0 | 1,507.7 | 175.2 | 13.1 |
| 1937 | 203.2 | 1, 577.8 | 70.1 | 4.7 |
| 1938 | 192.9 | 1,486. 3 | -91.5 | -5. 8 |
| 1939. | 209.4 | 1,600. 4 | 114.1 | 7.7 |
| 1910 | 227.2 | 1,714.0 | 113.6 | 7.1 |
| 1941 | 263.7 | 1,970.0 | 256.0 | 14.9 |
| 1942 | 297.8 | 2,200. 5 | 230.6 | 11.7 |
| 1943. | 337.1 | 2,456.6 | 256.1 | 11.6 |
| 1944 | 361.3 | 2.601 .4 | 144.8 | 5. 9 |
| 1945 | 355, 2 | 2,529.2 | -72.2 | -2.8 |
| (Constant 1972 doilars) |  |  |  |  |
| 1946. | 475.7 | 3,352.0 | 822.8 | 32.5 |
| 1947 | 468.3 | 3,236.9 | -115.1 | -3.4 |
| 1948 | 487.7 | 3, 313.5 | 76.8 | 2.4 |
| 1949 | 490.7 | 3. 276.9 | -35. 6 | -1.1 |
| 1950 | 533.5 | 3, 504.1 | 227.2 | 6.9 |
| 1951 | 576.5 | 3,722.8 | 218.7 | 6.2 |
| 1952 | 598.5 | 3,799.2 | 76.4 | 2.1 |
| 1953 | 621.8 | 3,882. 3 | 83.1 | 2.2 |
| 1954 | 613.7 | 3, 764.9 | -117.4 | -3.0 |
| 1955 | 654.8 | 3,946.7 | 181.8 | 4.8 |
| 1956 | 668.8 | 3,960. 2 | 13.5 | . 3 |
| 1957 | 680.9 | 3,959. 6 | -7.6 | -0 |
| 1958 | 679.5 | 3,886.0 | -73.6 | $-1.9$ |
| 1959 | 720.4 | 4, 051.6 | 165.6 |  |
| 1960. | 736.8 | 4, 878.6 | 27.1 | . 7 |
| 1961 | 755.3 | 4, 112.3 | 33.7 | . 8 |
| 1962 | 799.1 | 4,284.3 | 172.0 | 4.2 |
| 1963. | 830.7 | 4,390. 1 | 105.8 | 2.5 |
| 1954 | 874.4 | 4, 557. 3 | 157.2 | 3.8 |
| 1965 | 925.9 | 4,765.7 | 208.4 | 4.6 |
| 1966. | 981.0 | $4,991.3$ | 225.6 | 4.7 |
| 1967 | 1, 007.7 | 5, 071.7 | 80.3 | 1.6 |
| 1968 | 1,051.8 | 5, 241.0 | 169.3 | 3.3 |
| 1969 | 1,078.8 | 5, 323.3 | 82.3 | 1.6 |
| 1970 | 1,075.3 | 5, 249.1 | -74.2 | -1.4 |
| 1971 | 1,107. 5 | 5. 349.6 | 100.5 | 1.9 |
| 1972 | 1,171. 1 | 5,608.1 | 258.6 | 4.8 |
| 1973. | 1,233.4 | 5, 862.8 | 254.7 | 4.5 |
| 1974 | 1, 210.7 | 5, 713.8 | -149.0 | -2.5 |
| 1975. | 1,186. 4 | 5, 518.6 | -195.2 | -3.4 |

[^2]Note: Detail may not add to totals because of rounding.
Source: Faderal debt, Treasury Department; other data, Bureav of Economic Analysis, Commerce Department.

## VI. Aprendix

## Table I.—Debt limitation under sec. 21 of the Second Liberty Bond Act as amenaeaHislory of Legislation

## Sept. 24, 1917:

40 stat. 288, sec. 1, authorized bonds in the amount of -
40 Stat. 290 , sec. 5 , authorized certificates of indebtedness outstanding revolving authority
Apr, 4, 1918:
40 Stat. 502 , amending sec. 1 , increased bond authority to
40 Stat. 504 , amending sec. $\mathbf{3}$, increased authority for certificate's outstanding to
July 9, 1918: 40 Stat. 844, amending sec. 1, inereased bond authority to
Mar. 3, 1919:
40 Stat. 13, amending sre. 5 , increased authority for certificates outstanding to
40 stat. 1309, new sec. 18 added, authorizing notes in the amount of
Nov. 23, 1921: 42 Stat. 321, amending sec. 18, increased note authority outstanding (established revolving authority) to
June 17, 1929: 46 Stat. 19, amending sec. 5 , authorized bills in lieu of certificates of indebtedness; no change in limitation for the outstanding
Mar. 3, 1931: 46 Stat. 1506, amending sec. 1, increased bond authority to.
Jan. 30, 1934: 49 Stat. 343, amending sec. 18, increased authority for notes outstanding to

187, 538, 945, 400
${ }^{2} 4,000,000,000$
${ }^{1} 12,000,000,000$
2 8, 000, 000, 000
$=20,000,000,000$
$210,000,000,000$
: 7,000,000,000
$27,500,000,000$
$210,000,000,000$
${ }^{1} 28,000,000,000$
$210,000,000,000$
Feb. 4, 1935:
49 Stat. 20, amending sec. 1 , limited bonds outstanding (establishing revolving authority) to
${ }^{2} 25,000,000,000$
49 Stat. 21, new sec. 21 added, consolidating authority for certificates and bills (sec. 5) and authority for notes (sec. 18); same aggregate amount outstanding--
49 Stat. 21 , new sec. 22 added, authorizing U.S. savings bonds within authority of sec. 1 .
May 26, 1938: 52 Stat. 447, amending sec. 1 and 21, consolidating in sec. 21 authority for bonds, certificates of indebtedness, Treasury bills, and notes (outstanding bonds limited to $\$ 30,000,000,000)$. Same aggregate total outstanding
July 20, 1939: 53 Stat. 1071, amending sec. 21, removed limitation on bonds without changing total authorized outstanding of bonds, certificates of indebtedness, bills, and notes.
${ }^{2} 45,000,000,000$
${ }^{2} 45,000,000,000$
June 25, 1040: 54 Stat. 526, amending sec. 31, adding new paragraph:
(b) In addition to the amount authorized by the preceding paragraph of this section, any obligation authorized by secs. 5 and 18 of this Act, as amended, not to exceed in the aggregate $\$ 4,000,000,000$ outstanding at any one time, less any retirements made from the special fund made available under sec. 301 of the Revenue Act of 1940 , may be issued under said sections to provide the Treasury with funds to meet any expenditures made, after Jume 30, 1940, for the national defense, or to reimburse the general fund of the Treasury therefor. Any such obligations so issued shall be designated 'National Defense Series'"
Feb. 19, 1941:55 Stat. 7, amending sec. 21, limiting face amount of obligations issued under authority of act outstanding at any one time to

Eliminated separate aulhority for $\$ 4,000,000,000$ of national defense series obligations.

[^3]Table I.-Debt limitation under sec. 21 of the Second Liberty Bond Act as amended-History of Legislation-Continued
Mar. 28, 1942: 56 Stat. 189, amending sec. 21, increased limitation to
Apr. 11, 1943: 57 Stat. 63, amending sec. 21, increased limitation to
Junc 9, 1944: 58 Stat. 272, amending sec. 21, increased limitation to
${ }^{2}$ 125, 000, 000, 000
${ }^{2} 210,000,000,000$
${ }^{2} 260,000,000,000$
April 3, 1945: 59 Stat. 47, amending sec. 21 to read: "The face amount of obligations issued under authority of this act, and the face amount of obligations guaranteed as to principal and interest by the United States (except such guaranteed obligations as may be held by the Secretary of the Treasury), shall not exceed in the aggregate $\$ 300,000,000,000$ outstanding at one time"
${ }^{2} 300,000,000,000$
June 26, 1946: 60 Stat. 316, amending sec. 21, adding: "The current redemption value of any obligation issued. on a discount basis which is redeemable to maturity at the option of the holder thereof, shall be considered, for the purposes of this section to be the face amount of such obligation," and decreasing limitation of
${ }^{2} 278,000,000,000$
Aug. 28, 1954: 68 Stat. 895, ampnding sec. 21, effective Aug. 28,1954 , and ending June 30,1955 , tomporarily incrensing limitation by $\$ 6,000,000,000$ to
${ }^{2} 281,000,000,000$
June 30, 1955: 69 Stat. 241, amending Aug. 28, 1954, act by extending until June 30, 1956, increase ln limitation

Juiy 9, 1956: 70 Stat. 519 amending act of Aug. 28 , 1954 , temporarily increasing limitation by $\$ 3,000,000,000$ for priod, beginning July 1, 1956, and ending June 30, 1957, to

Effective July 1, 1957, temporary increase terminates and limitation reverts, under act of June 26, 1956, to --
Feb. 26, 1958: 72 Stat. 27, amending sec. 21, effective Feb. 26, 1958, and ending June 30, 1959, temporarily increasing limitation by $\$ 5,000,000,000$
${ }^{2} 281,000,000,000$
$2278,000,000,000$
${ }^{2} 275,000,000,000$
$2280,000,000,000$
${ }^{2} 280,000,000,000$
$2288,000,000,000$
${ }^{2} 290,000,000,000$
$2295,000,000,000$
$2293,000,000,000$
$2298,000,000,000$
${ }^{2} 300,000,000,000$
${ }^{2} 308,000,000,000$
³05, 000, 000, 000
${ }^{2} 300,000,000,000$
${ }^{2} 307,000,000,000$
${ }^{2} 309,000,000,000$

## Table 1.-Debt limitation under sec. 21 of the Eecond Liberty Bond Aet as amended-History of Legislation-Continued

Aug. 27, 1963: 77. Stat. 131, amending sec. 21 for the period beginning on Sept. 1, 1963, and ending on Nov. 30, 1963_ Nov. 26, 1963:77. Stat. 342, amending sec. 21 for the period1. Beginning on Dec. 1, 1963, and ending June 29, 1964_ 2. On June 30, 1964

June 29, 1964: 78 Stat. 225, amending sec. 21, for the period beginning June 29, 1964, and ending June 30, 1965, tempo-

June 24, 1965: 79 Stat. 172, amending sec. 21 for the period beginning July 1, 1965, and ending on June 30, 1966, temporarily increasing the debt limit to.
June 24, 1966: 80 Stat. 21, amending sec. 21, for the period beginning July 1, 1966, and ending on June 30, 1967, temporarily increasing the debt limit to
Mar. 2, 1967: 81 Stat. 4 , amending sec. 21 , for the periodbeginming Mar. 2, 196市, and ending on June 30, 1907, temporarily increasing the debt limit to
June 30, 1967:81 Stat. 99-

1. Amending sec. 21, effective June 30,1967 , increasing limitation to
2. Temporarily incre:sing the debt limit by $\$ 7,000,000,-$ 000 for the period from July 1 to June 29 of each year, to make the limit for such period
${ }^{2} 309,000,000,000$
${ }^{2} 315,000,000,000$
${ }^{2} 309,000,000,000$
$=324,000,000,000$
${ }^{2} 328,000,000,000$
${ }^{2} 330,000,000,100$
$=336,000,000,000$
${ }^{2} 358,000,000,000$
$236.5,000,000,000$
${ }^{2} 365,000,000,000$
$2377,000,000,000$
June 30, 1970: 84 Stat. 368-
3. Amending sec. 21 , effective July 1, 1970, increasing

4. Temporarily inereasing the debt limit by $\$ 15,000,000,-$ 000 for the period from July 1, 1970, through June 30, 1971, to make the limit for such period ......-
Mar. 17, 1971: 85 Stat. 5-
5. Amending sec. 21 , effective Mar. 17, 1971, increasing debt limitation to
$2380,000,000,000$
${ }^{2} 395,000,000,000$
$2400,000,000,000$
${ }^{2} 400,000,000,000$
${ }^{2} 450,000,000,000$
${ }^{2} 450,000,000,000$
${ }^{2} 465,000,000,000$
$2465,000,000,000$
Dec. 3 , $1973: 87$ Stat. 691 , iemporarily increasing the temporary debt limit by $\$ 75,700,000,000$ for the period from Dec. 3, 1973, through June 30, 1974, to make the limit for such period
${ }^{2} 475,700,000,000$
June 30, 1974: 88 stat. 285, temporarily increasing the temporary debt limit by $\$ 95,000,000,000$ for the period from June 3, 1974, through Mar. 31, 1975, to make the limit for such period
${ }^{2} 495,000,000,000$

Table I.-Debt limitation under sec. 21 of the Second Liberty Lond Act as
amended-History of Legislation

Feb. 19, 1975: 89 Stat. 5, temporarily increasing the temporary debt limit by $\$ 131,000,000,000$ for the period from Feb. 19, 1975, through June 30, 1975, to make the limit for such period<br>$2531,000,000,000$<br>June 30, 1975:89 Stat. 246, temporarily incruang the temporary debt limit by $\$ 177,000,000,000$ for the period from June 30, 1975, through November 15, 1975, to make the limit for such period<br>$2577,000,000,000$<br>November 14, 1975: 89 Stat. 693, t.emporarily increasing the temporary debt limit by $\$ 195,000,000,000$ for the period from November 14, 1975, through March 15, 1976, to make the limit for such period<br>${ }^{2} 595,000,000,000$<br>${ }^{1}$ Limitation on issue.<br>${ }^{1}$ Limitation on outstanding.

TABLE II.-PUBLIC DEBT SUBJECT IO LIMITATION AT END OF FISCAL YEARS 1945-75 ANO ON FEB. 17, 1976
[In millions of dol!ars]

| Fiscal year | Public debt subject to limitation at end of year | Fiscal year | Public debt subject to limitation at end of year |
| :---: | :---: | :---: | :---: |
| 1945 | 268, 670 | 1951 | 286, 308 |
| 1946 | 268, 932 | 1962 | 296, 374 |
| 1947. | 255, 767 | 1963. | 302.922 |
| 1948 | 250, 380 | 1964 | 308, 582 |
| 1949 | 250, 964 | 1965 | 314, 125 |
| 1950 | 255, 382 | 1965. | 315,292 |
| 1951 | 253, 283 | 1967 | 323,143 |
| 1952. | 257, 232 | 1963 | ${ }^{1} 348,534$ |
| 1953 | 264, 219 | 1969 | 1355.106 |
| 1954 | 262, 373 | 1979 | 1372, 599 |
| 1955 | 272, 347 | 1971 | 1398,549 |
| 1956 | 270, 619 | 1972 | 1427.751 |
| 1957 | 269, 120 | 1973 | ${ }^{1} 1458,263$ |
| 1958 | 275, 395 | 1974 | 1476. 180 |
| 1959. | 282, 419 | 1975 | 1534,206 |
| 1960 | 283, 826 | $1975^{2}$ | : 501,083 |

[^4]Source: Annual report of the Seeretary of the Treasury on the State of the Finances, Statistical Appendix, table 21, p. 66 through 1975, sid Daily Treasury Statement for March 5, 1976.

## VII. Costs of Carfying Out the Bill and Yote of the Committee in Reportivg the Bill

In compliance with section 252(a) of the Legislative Reorganization Act of 1970 , the following statement is made relative to the costs incurred in carrying out this bill. The committee does not believe that the change made by this bill in the debt limitation or in the debt management provisions will result in any additional costs either in the current fiscal year or in any of the 5 fiscal years following that year.
In compliance with section 133 of the Legislative Reorganization Act of 1946, the following statement is made relative to the record vote by the committee of the motion to report the bill. The bill was ordered reported by voice vote.

## VIII. Changes in Existring Law

In compliance with subsection (4) of rule XXIX of the Standing Rules of the Senate, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is
enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman) :

## Second Liberty Bond Act

AN ACT To authorize an additional issue of bonds to meet expenditures for the national security and defense, and, for the purpose of assisting in the prosecution of the war, to extend additional credit to foreign Governmenta, and for other purposes.
Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the Secretary of the Treasury, with the approval of the President, is hereby authorized to borrow, from time to time, on the credit of the United States for the purposes of this Act, to provide for the purchase, redemption, or refunding, at or before maturity, of any outstanding bonds, notes, certificates of indebtedness, or Treasury bills of the United States, and to meet expenditures authorized for the national security and defense and other public purposes authorized by law, such sum or sums as in his judgment may be necessary, and to issue therefor bonds of the United States.

The bonds herein authorized shall be in such form or forms and denomination or denominations and subject to such terms and conditions of issue. conversion. redemption. maturities, payment, and rate or rates of interest. not exceeding four and one-quarter per centum per annum, and time or times of payment of interest, as the Secretary of the Treasury from time to time at or before the issue therenf may prescribe. Bonds authorized by this section may be issued from time to time to the public and to Government accounts at a rate or rates of interest exceeding $41 / 4$ per centum per annum; excent that bonds may not be issued under this section to the public, or sold by a Government account to the public, with a rate of interest exceeding $41 / 4$ per centum per annum in an amount which would cause the face amount of honds issued under this section then held by the public with rates of interest exceeding $41 / 4$ per centum per annum to exceed [ $\$ 10,000,000,000] \$ 12,000.000 .000$.

Src. 18. (a) In addition to the bonds and certificates of indebtedness and war-savings certificates authorized by this Act and amendments thpreto. the Secretary of the Treansrv, with the approval of the President, is authorized subject to the limitation imposed by section 91 of this Act. to borrow from time to time on the credit of the United States for the purposes of this Act to provide for the purchase. reclemption, or refunding. at or before maturity. of any outstanding bonds. nntes, certifirates of indehtedness, or Treasury bills of the Ynited States, and to meet prblic expenditures authorized by law. such sum or sums as in his judgment may be necessary and to issue therefor notes of the Triterl States at not less than par (excent as provided in section 20 of this Act. as amended) in such form or forms and denomination or denominations, containing such terms and conditions. and at such rate or rates of interest, as the Secretary of the Treasury may prescribe, and each series of notes so issued shall be payable at such time not less than one year nor more than [seven] 10 yars from the date of its issue as he may prescribe, and may be
redermable before maturity (at the option of the United States) in whole or in part, upon not more than one year's nor less than four months' notice, and under such rules and regulations and during such period as he may prescribc.

Sec. 22. (b) (1) Savings bonds and savings certificates may be issucd on an interest-bearing basis, on a discount basis, or on a combination interest-bearing and discount basis and shall mature, in the rase of bonds, not more than twenty years, and in the case of certificates, not more than ten years. from the date as of which issued. Such bonds and certificates may be sold at such price or prices, and redeemed before maturity upon such terms and conditions as the Secretary of the Treasury may prescribe: Provided, That the interest rate on. and the issue price of, savings bonds and savings certificates and the terms upon which they may be redeemed shall be such as to afford an investment yield not in excess of 3 per centum per annum, compounded semiannually. The denominations of savings bonds and of sarings certificates shall be such as the Secretary of the Treasury may from time to time determine and shall be expressed in terms of their maturity values. The Secretary of the Treasury is authorized by regulation to fix the amount of savings bonds and savings certificates issued in any one year that may be held by any one person at any one time. The investment yield on series $E$ savings bonds shall in no case be less than 4 per centum per annum compounded semiannually for the period beginning on the first day of the calendar month following the date of issuance (or, beginning on October 1.19\%6, if later) and ending on the last day of the calendar month preceding the date of redemption.

SEc. 21. The face amount of obligations issued under authority of this Act, and the face amount of obligations guaranteed as to principal and interest by the United States (except such guaranteed obligations as may be held by the Secretary of the Treasury), shall not exceed in the aggregate $\$ 400,000,000,000^{1}$ outstanding at any one time. The current redemption ralue of any obligation issued on a discount basis which is redeemable prior to maturity at the option of the holder thereof shall be considered, for the purposes of this section, to be the face amount of such obligation.

1 The bill as reported provides for a temporary increase of $\$ 227,000,000,000$ in this debt colling for the period beginning on the date of enactment of this Act and ending on June $30,1976$.
(Act of November 14. 1975)
AN ACT To increase the temporary debt limitation until March 15, 1976
Be it enacted by the Senate and House of Representatives of the United States of America in Congross assembled, TThat during the period beginning on the date of the enactment of this Act and ending on March 15, 1976, the public debt limit set forth in the first sentence of section 21 of the Second Liberty Bond Art ( 31 U.S.C. 757b) shall be temporarily increased by $\$ 195,000,000,000$.]

Sec. 9. Effective on the date of the enactment of this Act, the first section of the Act of June 30, 1975, entitled "An Act to increase the temporary debt limitation until November 15, 1975" (Public Law 91-4 ${ }^{7}$ ), is hereby repealed.


[^0]:    I Inciudes FNMA participation certificates issued in fiscal year 1968.

[^1]:    See footnotes at end of tables.

[^2]:    *Not available.
    I Privata corporate debt includtas the debt of cartain federally sponsored agencies in which there is no longer any Federal propriefary interest. The debt of the following agencies are included beginning these years: FLB's in 1949; FHLB's in 1951: FN MA-secondary market operatiens, FICB's and ECOOP's in 1968 . The total debt for these agancies amount to $\$ 700,000,000$ on Dec. 31, 1947, $33,500,000,000$ on Det. 31, 1960, $\$ 38,800,000,000$ on Dec. 3L, 1970, $359,800,000,000$ on Dec. 31, 1973, and $876,400,000,000$ on Dec. 31, 1974.
    Total Federal securities includes public debt securities and budget ageney securities.
    : Per capita debt is calculated by dividing debt figures by population of cotermanous United States Beginning 1949, population includes armed forces overseas, Hawaii, and Alaska.
    R Real GNP is in constant 1972 dollars from 1946 to 1975. Real GNP prior to 1946 is in constant 1958 dollars. Changes from 1945 to 1946 are not comparable.

    6 Borrowing from the public equals gross Federal dabt less securites held in Govermment accounts (a unified budget concept)

    Borrowing from the public less Federal Reserve holdings.
    7 Measured by all item consumer price index, December to December basis.

    - Per capita debt expressed in December 1975 pricas (Consumer Price Index for ail itams).

[^3]:    See footnotes at end of table.

[^4]:    ${ }^{1}$ Inctudes FNMA participation issued in fiscal year 1958 in debt of fiscal years 1968-75.
    2 Debt at close of business, March 6, 1976.

