

SUMMARY OF POSITIONS TAKEN IN ORAL
AND WRITTEN TESTIMONY DURING
PUBLIC HEARINGS ON H.R. 16311—THE
FAMILY ASSISTANCE ACT OF 1970

PREPARED FOR THE USE
OF THE
COMMITTEE ON FINANCE
UNITED STATES SENATE
RUSSELL B. LONG, *Chairman*

(NOTE: This document has not been reviewed by the Committee and does not reflect the approval or disapproval of the Committee or any member thereof.)



OCTOBER 12, 1970

Printed for the use of the Committee on Finance

U.S. GOVERNMENT PRINTING OFFICE

WASHINGTON : 1970

COMMITTEE ON FINANCE

RUSSELL B. LONG, Louisiana, *Chairman*

CLINTON P. ANDERSON, New Mexico
ALBERT GORE, Tennessee
HERMAN E. TALMADGE, Georgia
EUGENE J. McCARTHY, Minnesota
VANCE HARTKE, Indiana
J. W. FULBRIGHT, Arkansas
ABRAHAM RIBICOFF, Connecticut
FRED R. HARRIS, Oklahoma
HARRY F. BYRD, JR., Virginia

JOHN J. WILLIAMS, Delaware
WALLACE F. BENNETT, Utah
CARL T. CURTIS, Nebraska
JACK MILLER, Iowa
LEN B. JORDAN, Idaho
PAUL J. FANNIN, Arizona
CLIFFORD P. HANSEN, Wyoming

TOM VAIL, *Chief Counsel*

EVELYN R. THOMPSON, *Assistant Chief Clerk*

(II)

(Editor's Note.—Due to the voluminous oral and written testimony on H.R. 16311 and related proposals, in order for any summary to be useful, it is necessary to broadly categorize positions of organizations and individuals. In so doing, it should be understood that it is not possible to include all of the qualifications or conditions with which such organizations and/or individuals may have accompanied such position on each issue. Nor is it possible to attempt an interpretation of a stated position. Nevertheless, an objective attempt has been made to present fairly the position of each witness.)

CONTENTS

	Page
I. Positions taken in testimony which relate to specific provisions of H.R. 16311 as passed by the House of Representatives or as revised and resubmitted by the Administration, June 1970, or which relate to similar matters...	1
A. Title I—Family Assistance Plan.....	1
1. SECTION 101—ESTABLISHMENT OF FAMILY ASSISTANCE PLAN.....	1
Part D—Family Assistance Plan.....	1
Proposed section 441—“Appropriations”.....	1
Proposed section 442 of title IV of the Social Security Act—“Eligibility and amount of family assistance benefits”.....	1
Proposed section 443 of Social Security Act—“Income”.....	4
Proposed section 444 of Social Security Act—“Resources”.....	5
Proposed section 445 of Social Security Act—“Meaning of family and child”.....	5
Proposed section 446 of Social Security Act—“Payments and procedures”.....	7
Proposed section 447 of Social Security Act—“Registration and referral of family members for manpower services, training, and employment”.....	8
Proposed section 448 of Social Security Act—“Denial of benefits in case of refusal of manpower services, training, or employment”.....	9
Proposed section 449 of Social Security Act—“Transfer of funds for on-the-job training programs”.....	10
Proposed Part E of title IV of the Social Security Act—“State Supplementation of Family Assistance Benefits”.....	10
Proposed section 451 of Social Security Act—“Payments under titles IV, V, XVI, and XIX conditioned on supplementation”.....	10
Proposed section 452 of Social Security Act—“Eligibility for and amount of supplementary payments”.....	12
Proposed section 453 of Social Security Act—“Payments to States”.....	14
Proposed section 454 of Social Security Act—“Failure by State to comply with agreement”.....	14
Proposed section 455 of Social Security Act under H.R. 16311, as revised and resubmitted by the Administration in June—“Definitions”.....	14
Proposed Part F of title IV of Social Security Act—“Administration”.....	14
Proposed section 461 of Social Security Act—“Agreements with States”.....	14
Proposed section 462 of Social Security Act—“Penalties for fraud”.....	16
Proposed section 463 of Social Security Act—“Report, evaluation, research, and demonstrations and technical assistance”.....	17
Proposed section 464 of Social Security Act—“Obligation of deserting parent”.....	17
Proposed section 465 of Social Security Act—“Treatment of family assistance benefits as income for food stamp purposes”.....	17

	Page
2. SECTION 102. MANPOWER SERVICES, TRAINING, EMPLOYMENT, AND CHILD CARE PROGRAMS	18
Proposed part C of title IV of the Social Security Act—"Manpower services, training, employment, and child care programs for recipients of family assistance benefits or supplementary payments".....	18
Proposed section 430 of Social Security Act—"Purpose".....	19
Proposed section 431 of Social Security Act—"Operation of manpower services, training, and employment programs".....	19
Proposed section 432 of Social Security Act—"Allowances for individuals undergoing training".....	20
Proposed section 433 of Social Security Act—"Utilization of other programs".....	21
Proposed section 434 of Social Security Act—"Rules and regulations".....	21
Proposed section 435 of Social Security Act—"Appropriations; non-Federal share".....	21
Proposed section 436 of Social Security Act—"Child care".....	21
Proposed section 437—"Supportive services".....	23
Proposed section 438—"Advance funding".....	23
Proposed section 439—"Reports to Congress".....	23
3. SECTION 103. CONFORMING AMENDMENTS RELATING TO ASSISTANCE FOR NEEDY FAMILIES WITH CHILDREN	24
4. SECTION 104. CHANGES IN HEADINGS	24
B. Title II—Aid to the Aged, Blind, and Disabled	24
1. SECTION 201—GRANTS TO STATES FOR THE AGED, BLIND, AND DISABLED	24
Title XVI.—"Grants to States for Aid to the Aged, Blind, and Disabled"	24
Proposed section 1601 of Social Security Act—"Appropriations".....	24
Proposed section 1602 of Social Security Act—"State plans for financial assistance and services to the aged, blind, and disabled".....	24
Proposed section 1603 of Social Security Act—"Determination of need".....	25
Proposed section 1604 of Social Security Act—"Payments to States for aid to the aged, blind, and disabled".....	28
Proposed section 1605 of Social Security Act—"Alternate provisions for direct Federal payments to individuals".....	28
Proposed section 1606 of Social Security Act—"Overpayments and underpayments".....	28
Proposed section 1607 of Social Security Act—"Operation of State plans".....	28
Proposed section 1608 of Social Security Act—"Payments to States for services and administration".....	28
Proposed section 1609 of Social Security Act—"Computation of payments to States".....	28
Proposed section 1610 of Social Security Act—"Definitions".....	29
2. SECTION 202. REPEAL OF TITLES I, X, AND XIV OF THE SOCIAL SECURITY ACT	29
3. SECTION 203. ADDITIONAL DISREGARDING OF INCOME OF OASDI RECIPIENTS IN DETERMINING NEED FOR AID TO THE AGED, BLIND, AND DISABLED	29
4. SECTION 204. TRANSITION PROVISION RELATING TO OVERPAYMENTS AND UNDER PAYMENTS	29
5. SECTION 205. TRANSITION PROVISION RELATING TO DEFINITIONS OF BLINDNESS AND DISABILITY	29
C. Title III—Miscellaneous conforming amendments	29
1. SECTION 301. AMENDMENT TO SECTION 228(d)	30
2. SECTION 302. AMENDMENTS TO TITLE XI	30
3. SECTION 303. AMENDMENTS TO TITLE XVIII	30
4. SECTION 304. AMENDMENTS TO TITLE XIX	30

	Page
Title III revised and resubmitted—"Individual and family services and consolidated health, education, and welfare plans"	37
1. SECTION 301. ESTABLISHMENT OF SERVICES PROGRAMS	30
Title XX—Grants to States for individual and family services and consolidated health, education, and welfare plans	30
Part A—Individual and family services	30
Proposed section 2001 of Social Security Act—"Authorization of grants".....	30
Proposed section 2002 of Social Security Act—"Definitions".....	31
Proposed section 2003 of Social Security Act—"Eligible individuals and families".....	32
Proposed section 2004 of Social Security Act—"Organization and administration".....	32
Proposed section 2005 of Social Security Act—"State plans".....	33
Proposed section 2006 of Social Security Act—"Operation of State programs".....	34
Proposed section 2007 of Social Security Act—"Evaluation".....	35
Proposed section 2008 of Social Security Act—"Project grants and contracts".....	35
Proposed section 2009 of Social Security Act—"Government assistance programs".....	35
Proposed section 2010 of Social Security Act—"Appropriations".....	35
Proposed section 2011 of Social Security Act—"Allotments".....	36
Proposed section 2012 of Social Security Act—"Payments".....	36
Proposed section 2013 of Social Security Act—"National adoption information exchange system".....	36
Part B—Consolidate health, education, and welfare plans	36
Proposed section 2020 of Social Security Act—"Purpose".....	36
Proposed section 2021 of Social Security Act—"Consolidated health, education, and welfare plans".....	36
Proposed section 2022 of Social Security Act—"Options for program integration".....	36
Part C—General provisions	37
Proposed section 2030 of Social Security Act—"Joint funding".....	37
Proposed section 2031 of Social Security Act—"Definitions".....	37
D. Title IV—General	30
1. Section 401 of H.R. 16311, as passed by the House (section 502 of the bill, as revised and resubmitted)—"Effective date"	37
2. Section 402 of H.R. 16311, as passed by the House (section 502 of the bill, as revised and resubmitted)—"Saving provision"	37
3. Section 403 of H.R. 16311, as passed by the House (section 503 of the bill, as revised and resubmitted)—"Special provisions for Puerto Rico, the Virgin Islands, and Guam"	38
4. Section 404 of H.R. 16311, as passed by the House (section 506 of bill, as revised and resubmitted)—"Meaning of Secretary and fiscal year"	39
5. Section 504 of H.R. 16311, as revised and resubmitted by the administration (no provision in House-passed bill)—"Report to Congress on medical assistance"	39
6. Section 505 of H.R. 16311, as revised and resubmitted by the administration (no provision in House-passed bill)—"Additional supergrades for Departments of Health, Education, and Welfare, and Labor"	39
II. Administration proposals for changes in related programs (not included in H.R. 16311)	41
III. Miscellaneous	41
IV. Recommendations relating to H.R. 17550 "The Social Security Amendments of 1970" that were contained in testimony relating primarily to H.R. 16311	43

SUMMARY OF POSITIONS TAKEN IN ORAL AND WRITTEN TESTIMONY DURING PUBLIC HEARINGS ON H.R. 16311

I. Positions Taken in Testimony Which Relate to Specific Provisions of H.R. 16311 as Passed by the House of Representatives or as Revised and Resubmitted by the Administration, June 1970, or Which Relate to Similar Matters

A. Title I—Family Assistance Plan

1. SECTION 101—ESTABLISHMENT OF FAMILY ASSISTANCE PLAN

Part D—Family Assistance Plan

Proposed Section 441—"Appropriations"

No testimony.

Proposed Section 442 of Title IV of the Social Security Act—"Eligibility and Amount of Family Assistance Benefits"

Favors payment levels under proposed section 442—\$1,600 for family of 4 with no other income

American Retail Federation.

Favor increase in basic Federal payment level up to poverty level (includes Amendment No. 801 by Senator Javits)

AFL-CIO.

American Public Welfare Association.

Common Cause (Formerly Urban Coalition Action Council).

Community Council of Kansas City, Kansas-Wyandotte County.

Community Services of Pennsylvania.

Hearns, Hon. Warren E., Governor of Missouri.

Javits, Hon. Jacob K., U.S. Senator from New York.

Johnston, Ronald C., Wheeling, West Virginia.

Licht, Hon. Frank, Governor of Rhode Island.

National Assembly for Social Policy and Development, Inc.

National Conference of Catholic Charities.

National Council of Jewish Women.

National Council of Senior Citizens.

Planned Parenthood—World Population.

St. Vincent de Paul Society Conference.

Stokes, Hon. Carl, Mayor of Cleveland, Ohio, U.S. Conference of Mayors.

Favor other increase in basic Federal payment level

American Parents Committee, Inc.

Anti-Defamation League of B'nai B'rith.

Baptist Joint Committee on Public Affairs.

Board of Christian Social Concerns of the United Methodist Church.

Burton, Hon. Phillip, Representative from California.
 Cahill Hon. William T., Governor of New Jersey.
 Catholic Charities of Archdiocese of New York.
 Center on Social Welfare Policy and Law.
 Coalition for Health and Welfare, Community Council of Greater
 New York.
 Committee for Community Affairs.
 Committee for Economic Development, Subcommittee on Poverty
 and Welfare.
 Community Council of Greater New York.
 Community Welfare Council of San Diego.
 Council of Jewish Federations and Welfare Funds.
 Day Care and Child Development Council of America, Inc.
 Docking, Hon. Robert, Governor of Kansas.
 Family Service Association of America.
 Friends Committee on National Legislation.
 Health and Welfare Council of the National Capital Area.
 Health and Welfare Planning Council of Memphis—Shelby County.
 Michigan Welfare Study Commission.
 National Association of Counties.
 National Association of Social Workers.
 National Federation of Settlements and Neighborhood Centers.
 National Federation of Social Service Employees.
 National Urban League.
 New York City Chapter, National Association of Social Workers.
 Providence Corporation.
 United Way of America.
 U.S. Catholic Conference.
 West Tennessee Chapter, National Association of Social Workers.

Favor a national minimum assistance level for families with children

Committee for Community Affairs.
 Committee for Economic Development. Subcommittee on Poverty
 and Welfare.
 Common Cause (Formerly Urban Coalition Action Council).
 Friends Committee on National Legislation.
 Lindsay, Hon. John V., Mayor of New York City.
 National Association of Counties.
 National Association for Retarded Children.
 Providence Corporation.
 United Way of America.

Oppose any Federal minimum payment to all families with children

Council of State Chambers of Commerce.
 Illinois Manufacturers Association.
 League of Dissatisfied Taxpayers.
 Liberty Lobby and National Tax Action, Inc.

Favor cost-of-living differentials in FAP payment levels

AFL-CIO.
 Committee for Economic Development, Subcommittee on Poverty
 and Welfare.
 Community Services of Pennsylvania.
 Javits, Hon. Jacob K., U.S. Senator from New York.
 National Association of Counties.
 New England Council for Economic Development.

Favor S. 3433 (Sen. Harris); do not oppose H.R. 16311

Child Welfare League of America.
Committee for Community Affairs.
Smith, Mrs. Bessie M., San Diego, California.

Favor including in H.R. 16311 a provision for assistance for needy individuals and childless couples

American Association of University Women.
American Parents Committee.
American Public Welfare Associations.
Anti-Defamation League of B'nai B'rith.
Catholic Charities of Archdiocese of New York.
Center on Social Welfare Policy and Law.
Coalition for Health and Welfare, Community Council of Greater New York.
Committee for Economic Development, Subcommittee on Poverty and Welfare.
Common Cause (Formerly Urban Coalition Action Council).
Community Council of Kansas City, Kansas—Wyandotte County.
Community Services of Pennsylvania.
Council of Jewish Federations and Welfare Funds.
Docking, Hon. Robert, Governor of Kansas.
Family Service Association of America.
Fineman, Herbert, Speaker, Pennsylvania House of Representatives.
Friends Committee on National Legislation.
Health and Welfare Council of the National Capital Area.
Health and Welfare Planning Council of Memphis-Shelby County.
Hearns, Hon. Warren E., Governor of Missouri.
Johnston, Ronald C., Wheeling, West Virginia.
Licht, Hon. Frank, Governor of Rhode Island.
Michigan Welfare Study Commission.
National Association for the Advancement of Colored People.
National Assembly for Social Policy and Development, Inc.
National Association of Counties.
National Conference of Catholic Charities.
National Council of Jewish Women.
National Urban League.
New York City Chapter, National Association of Social Workers.
Planned Parenthood—World Population Social Development Cooperation.
Stokes, Hon. Carl, Mayor of Cleveland, Ohio, U.S. Conference of Mayors.

Favors exclusion of individuals and childless couples as under H.R. 16311

American Retail Federation.

Favors experiments as in Amendment #841 (Sen. Ribicoff)

National Association for the Advancement of Colored People.

Favors experiments in Amendment #841, if they do not result in delay of FAP effective date

American Jewish Committee.

Favors experiments, with at least 2-year duration

Ellington, Hon. Buford, Governor of Tennessee.

Favors experiments, should be conducted in both State and county administered areas

National Association of Counties.

Favors experiments, should test whole program statewide

McCall, Hon. Tom, Governor of Oregon.

Opposes experiments (defects of proposed FAP are obvious without "tests")

American Parents Committee, Inc.

Favors barring Family Assistance Payments to any one directly involved in a labor dispute

National Association of Manufacturers.

Favors additional payment for handicapped children

Health and Welfare Planning Council of Memphis—Shelby County.

Favor absolute limit on gross income family may have and still be eligible for assistance

National Association of Counties.

Reagan, Hon. Ronald, Governor of California.

Favors making payments effective with the first day of the month of application (rather than at Secretary's discretion, as under the House passed bill, or prorated by date of application as under H.R. 16311 as revised and resubmitted)—proposed Sec. 442(c)(2)

Burton, Hon. Phillip, Representative from California.

Proposed Section 443 of Social Security Act—"Income"

Favors provision in 443(b)(2) of H.R. 16311 for exclusion of certain income irregularly or infrequently received

Health and Welfare Planning Council of Memphis—Shelby County.

Favors provision in 443(b)(3) for exclusion of day care costs from counted earnings; would also exclude day care allowances under proposed Section 432 of Social Security Act.

Javits, Hon. Jacob K., U.S. Senator from New York.

Favors clarification of earned income exemption for child care costs

Child Welfare League of America.

Opposes limit on exclusion for child care costs as provided under H.R. 16311

Center on Social Welfare Policy and Law.

Favors exclusion of actual work related expenses in addition to initial \$720 of earnings

Center on Social Welfare Policy and Law.

Favor periodic adjustments in initial \$720 earnings disregard

National Association of Social Workers.

National Urban League.

Favor larger earnings disregard than the 50 percent of earnings after first \$720, provided under Section 443(b)(4)

Burton, Hon. Phillip, Representative from California.

Green, Leonard M., President, Safe Flight Instrument Corporation.
National Congress of Parents and Teachers.

Watts, Harold W., Director, Institute for Research on Poverty,
University of Wisconsin.

Favors smaller earnings disregard than provided under Section 443(b)(4)
Public Welfare Board of North Dakota.

*Favors exclusion of Federal income taxes from earned but not from un-
earned income. (Proposed section 443(a) under H.R. 16311 as
revised and resubmitted by the Administration would exclude such
taxes from all income; no provision in House-passed bill)*

National Association of Manufacturers.

*Opposes exclusion of Federal income taxes from income (favors House-
passed provision of proposed section 443(a))*

Cahill, Hon. William T., Governor of New Jersey.

*Favors adding a provision for exclusion of State and local income taxes
from income—443(a)*

Burton, Hon. Phillip, Representative from California.

*Favors treatment of alimony and child support payments as earned in-
come, as under Amendment No. 598, by Senator Ribicoff*

Lindsay, Hon. John V., Mayor of New York City.

*Favors adding a provision for 50 percent disregard of unearned income
(so that earned and unearned income would be treated comparably)*

Burton, Hon. Phillip, Representative from California.

*Favors adding a provision for 50 percent disregard of certain "unearned"
income such as unemployment insurance, social security benefits, and
support payments*

AFL-CIO.

*Favors adding a provision for disregard of income equal to any payments
made under Medicare (deductibles, coinsurance, medical insurance
premiums)*

Burton, Hon. Phillip, Representative from California.

Proposed Section 444 of Social Security Act—"Resources"

*Favors revision of proposed resources test to exempt property unless it is
not a necessity of life, with a National Citizens Committee to review
property to be exempted*

Health and Welfare Planning Council of Memphis-Shelby County.

Proposed Section 445 of Social Security Act—"Meaning of Family and Child"

*Favor definition of family in H.R. 16311 which includes families of
working poor in basic Federal program*

American Association of University Women.

American Association of Workers for the Blind.

American Foundation for the Blind.

American Jewish Committee.

American Public Welfare Association.

Board of Christian Social Concerns of the United Methodist Church.

Cahill, Hon. William T., Governor of New Jersey.

Catholic Charities of Archdiocese of New York.
 Child Welfare League of America.
 Committee for Community Affairs.
 Common Cause (Formerly Urban Coalition Action Council).
 Community Service of Pennsylvania.
 Council of Jewish Federations and Welfare Funds.
 Docking, Hon. Robert, Governor of Kansas.
 Friends Committee on National Legislation.
 Javits, Hon. Jacob K., U.S. Senator from New York.
 Lindsay, Hon. John V., Mayor of New York City.
 National Assembly for Social Policy and Development, Inc.
 National Association for Retarded Children.
 National Association of Social Workers.
 National Conference of Catholic Charities.
 National Urban League.
 New England Council for Economic Development.
 Ogilvie, Hon. Richard B., Governor of Illinois.
 Pennsylvania Department of Public Welfare.
 Providence Corporation.
 Public Welfare Board of North Dakota.
 Ray, Hon. Robert D., Governor of Iowa.
 Stokes, Hon. Carl, Mayor of Cleveland, Ohio, U.S. Conference of
 Mayors.
 United Way of America.

Oppose inclusion of working poor as proposed under the definition of eligible family, Section 445 of Social Security Act

Council of State Chambers of Commerce.
 Liberty Lobby and National Tax Action, Inc.
 Reagan, Hon. Ronald, Governor of California.
 U.S. Chamber of Commerce.

Favors changing proposed definition of family to include unborn child and his parents

National Association for Retarded Children.

Favors more flexible definition of family (based on need)

Health and Welfare Planning Council of Memphis-Shelby County.

Favors adding a provision for direct payments to students living away from home

Health and Welfare Planning Council of Memphis-Shelby County.

Favors provision for requiring a child age 18 to 22 to be regularly attending school in order to be eligible for assistance

American Parents Committee.

Favors provisions of 445(c) relating to exclusion of income and resources of noncontributing adult

American Council for the Blind.

Opposes possibility of counting income of a stepparent where there may be no legal obligation for support under proposed section 445(c)

Center on Social Welfare Policy and Law.

Proposed Section 446 of the Social Security Act—"Payments and procedures"

Favor adding a requirement that simplified methods of determining eligibility must be used in the Family Assistance Plan (and in supplemental plans)

American Civil Liberties Union Center for Social Welfare Policy and Law.

Child Welfare League of America.

Community Services of Pennsylvania.

Lindsay, Hon. John V., Mayor of New York City.

National Association of Counties.

National Conference of Catholic Charities.

Favors adding a provision for the protection of privacy of applicants or recipients, including limits on information to be collected and on its use, and assurance of individual's access to information concerning him

American Civil Liberties Union.

Favor adding safeguards to assure proper use of authority under proposed Section 446(a)(2) to select protective payee

Center for Social Welfare Policy and Law.

Child Welfare League of America.

National Conference of Catholic Charities.

Favors replacing proposed protective payee provision of 446(a)(2) with a limited voucher and/or vendor payment system

Wisconsin State Task Force on Welfare Payments.

Favors adding a provision that would guarantee that assistance under the Family Assistance Plan (and under supplemental plans) means cash assistance (similar to proposed Section 1610 with regard to the aged, blind, and disabled)

Child Welfare League of America.

Favors provision of 446(b) as passed by House (opposes administration revision which precludes consideration of fault in recovering over payments)—also favors barring recovery while family is eligible for assistance

Center on Social Welfare Policy and Law.

Opposes provision of 446(c) that would require repayment of assistance paid pending a hearing if the result of the hearing is adverse to recipient

Center on Social Welfare Policy and Law.

Favors extending provision for continuing payments until final disposition of the case

Center on Social Welfare Policy and Law.

Favors adding a provision requiring provision of free legal services for applicants or recipients

Center on Social Welfare Policy and Law.

Favors adding a provision guaranteeing nationally uniform hearings procedures

New York City Chapter, National Association of Social Workers.

Favors adding a requirement that the Secretaries of HEW and Labor hold public hearings on proposed regulations

Center on Social Welfare Policy and Law.

Favors a provision safeguarding confidentiality and limiting use of data concerning applicants or recipients under both title IV and title XVI

American Civil Liberties Union.

Proposed Section 447 of Social Security Act—“Registration and referral of family members for manpower services, training, and employment”

Favors \$500 penalty for failure to register for or participate in training or employment program, as under proposed sec. 447(a) as revised and resubmitted by the Administration

National Association of Manufacturers.

Favors discontinuing aid to entire family if member fails to register or participate in manpower program (with some provision to protect the children)

Reagan, Hon. Ronald, Governor of California.

Oppose any mandatory registration, training, or work requirements as in 447(b) (or 448) under H.R. 16311

American Civil Liberties Union.

AFL-CIO.

Center on Social Welfare Policy and Law.

Committee for Community Affairs.

Friends Committee on National Legislation.

Health and Welfare Council of the National Capital Area.

National Association of Social Workers.

National Council of Jewish Women.

National Urban League.

Oppose provisions of proposed section 447(b) under which training and work requirements apply to mothers of school-age children (includes those favoring Javits' Amendment No. 804 retaining registration requirement but exempting such mothers from mandatory training or work)

American Public Welfare Association.

Anti-Defamation League of B'nai B'rith.

Catholic Charities of Archdiocese of New York.

Child Welfare League of America.

Coalition for Health and Welfare, Community Council of Greater New York.

Committee for Community Affairs.

Committee for Economic Development, subcommittee on Poverty and Welfare.

Common Cause (formerly Urban Coalition Action Council).

Community Services of Pennsylvania.

Council of Jewish Federations and Welfare Funds.

Day Care and Child Development Council of America, Inc.

Family Service Association of America.

Fineman, Herbert, Speaker, Pennsylvania House of Representatives.

Javits, Hon. Jacob K., U.S. Senator from New York.

Health and Welfare Planning Council of Memphis—Shelby County.
 Hearn, Hon. Warren E., Governor of Missouri.
 Licht, Hon. Frank, Governor of Rhode Island.
 Mennonite Central Committee.

National Assembly for Social Policy and Development, Inc.
 National Association for the Advancement of Colored People.

National Conference of Catholic Charities.

National Council of Jewish Women.

National Federation of Settlements and Neighborhood Centers.

National Federation of Social Service Employees.

Providence Corporation.

Stokes, Hon. Carl, Mayor of Cleveland, Ohio, U.S. Conference of Mayors.

U.S. Catholic Conference.

Oppose mandatory registration, training, and work for mothers of school-age children under proposed section 447(b) (or 448) unless adequate day care is available

Child Welfare League of America.

Committee for Economic Development, Subcommittee on Poverty and Welfare.

Favors provision of 447(b)(2), for excluding mothers of pre-school children from registration, training, and work requirements

American Association of University Women.

Favors exclusion from registration, training, and work requirements as provided in section 447(b)(5) under H.R. 16311 of persons needed at home to care for an ill family member

National Association for Retarded Children.

Opposes proposed list of people required to register for employment (proposed section 447(b))—favors present authority to refer only those found “appropriate”

Michigan Welfare Study Commission.

Favors application of registration requirements to working poor as under proposed sec. 447(b) under H.R. 16311

National Association of Manufacturers.

Opposes application of work requirement to parent in single-parent families

Johnston, Ronald C., Wheeling, W. Va.

Opposes provision of proposed Section 447(d) that would deny assistance payments to a person who refused vocational rehabilitation services without good cause

Lindsay, Hon. John V., Mayor of New York City.

Proposed Section 448 of Social Security Act—“Denial of benefits in case of refusal of manpower services, training, or employment”

Favor inclusion of additional requirements regarding the nature of the employment a person would be required to accept (includes “suitability” provisions as in H.R. 16311 as reported by Ways and Means Committee)

American Association of University Women.

American Civil Liberties Union.

AFL-CIO.

Anti-Defamation League of B'nai B'rith.

Burton, Hon. Phillip, Representative from California.

Center on Social Welfare Policy and Laws.

Coalition for Health and Welfare, Community Council of Greater New York.

Committee for Community Affairs.

Committee for Economic Development, Subcommittee on Poverty and Welfare.

Common Cause (Formerly Urban Coalition Action Council).

Community Council of Greater New York.

Community Council of Kansas City, Kansas—Wyandotte County.

Council of Jewish Federations and Welfare Funds.

Health and Welfare Planning Council of Memphis—Shelby County.

Johnston, Ronald C., Wheeling, West Virginia.

Lindsay, Hon. John V., Mayor of New York City.

Mennonite Central Committee.

National Association for the Advancement of Colored People.

National Association of Social Workers.

National Conference of Catholic Charities.

National Congress of Parents and Teachers.

National Federation of Settlements and Neighborhood Centers.

National Urban League.

New York City Chapter National Association of Social Workers.

Stokes, Hon. Carl, Mayor of Cleveland, Ohio, U.S. Conference of Mayors.

U.S. Catholic Conference.

Watts, Harold W., Director, Institute for Research on Poverty, University of Wisconsin.

Favors proposed section 448(b)(4) relating to the nature of employment a person would be required to accept, as revised and resubmitted by the Administration

National Association of Manufacturers.

Opposes provision of proposed Section 448(b)(2) relating to requirement that employment pay at minimum or prevailing wage levels

Council of State Chambers of Commerce.

Proposed Section 449 of the Social Security Act—"Transfer of funds for on-the-job training programs"

No testimony.

Proposed Part E of Title IV of Social Security Act—"State Supplementation of Family Assistance Benefits"

Proposed Section 451 of Social Security Act—"Payments under Titles IV, V, XVI, and XIX conditioned on supplementation"

Oppose or express serious reservations toward supplementary assistance plans in general

Child Welfare League of America.

National Association of Counties.

National Assembly for Social Policy and Development.

Favor provision of proposed Section 451 as passed by the House which would require supplementation of families with unemployed fathers (opposes Administration's June 1970 revision in Section 451)

American Public Welfare Association.

Burton, Hon. Phillip, Representative from California.

Catholic Charities of Archdiocese of New York.

Child Welfare League of America.

Coalition for Health and Welfare, Community Council of Greater New York.

Committee for Community Affairs.

Common Cause (Formerly Urban Coalition Action Council).

Community Council of Greater New York.

Community Council of Kansas City, Kansas—Wyandotte County.

Council of State Chambers of Commerce.

Fineman, Herbert, Speaker, Pennsylvania House of Representatives.

Friends Committee on National Legislation.

Health and Welfare Council of the National Capital Area.

Javits, Hon. Jacob K., U.S. Senator from New York.

Licht, Hon. Frank, Governor of Rhode Island.

Lindsay, Hon. John V., Mayor of New York City.

McCall, Hon. Tom, Governor of Oregon.

National Association of Counties.

National Association of Social Workers.

National Conference of Catholic Charities.

National Council of Jewish Women.

National Urban League.

New England Council for Economic Development.

New York City Chapter, National Association of Social Workers.

Pennsylvania Department of Public Welfare.

Planned Parenthood—World Population.

Reagan, Hon. Ronald, Governor of California.

Rockefeller, Hon. Nelson A., Governor of New York.

Social Development Corporation.

Stokes, Hon. Carl, Mayor of Cleveland, Ohio, U.S. Conference of Mayors.

U.S. Catholic Conference.

Favors statutory provision assuring no deliberations in eligibility or amount under Title XVI or IV (including payments to families with unemployed fathers and working poor families in States where assistance is available to such families)

Burton, Hon. Phillip, Representative from California.

Favors Administration's June recommendation for eliminating Federal matching for aid to families with unemployed fathers: (opposes provision for mandatory supplementation of such families under H.R. 16311 as passed by the House)

National Association of Manufacturers.

Favor changing proposed Section 451 to allow or require supplementation of "working poor" families

American Jewish Committee.

Burton, Hon. Phillip, Representative from California.

Catholic Charities of Archdiocese of New York.

Child Welfare League of America.

Committee for Community Affairs.
 Community Council of Kansas City, Kansas—Wyandotte County.
 Friends Committee on National Legislation.
 Javits, Hon. Jacob K., U.S. Senator from New York.
 Licht, Hon. Frank, Governor of Rhode Island.
 Lindsay, Hon. John V., Mayor of New York City.
 Michigan Welfare Study Commission.
 National Council of Jewish Women.
 Pennsylvania Department of Public Welfare.
 Rockefeller, Hon. Nelson A., Governor of New York.
 Social Development Corporation.
 United Way of America.
 U.S. Catholic Conference.

Favor giving some protection to families with unemployed fathers which are now receiving assistance, if Federal matching is not provided for supplemental payments of this group

Anti-Defamation League of B'nai B'rith.

Watts, Harold W., Director, Institute for Research on Poverty, University of Wisconsin.

Favors adding a provision for Federal matching of supplementary payments for families with unemployed fathers and for working poor if States elect to provide assistance to these groups

Cahill, Hon. William T., Governor of New Jersey.

Proposed Section 452 of the Social Security Act—"Eligibility for and amount of supplementary payments"

Favor provisions of H.R. 16311 as passed by the House which incorporates principle of no reduction in income for recipient family (oppose Administration's June 1970 revision in Section 452(a))

Child Welfare League of America.

Hearns, Hon. Warren E., Governor of Missouri.

Favors requiring Supplementation up to current need standards (opposes sections 452(a) and 452(b) of H.R. 16311).

Center for Social Welfare Policy and Law.

Favors provision of 452(a) under H.R. 16311 as passed by the House, but with 1/70 updated to 1/71 (opposes Administration's June 1970 revision)

Burton, Hon. Phillip, Representative from California.

Opposes provisions of section 452; method of setting minimum payment levels should be specified in statute

Reagan, Hon. Ronald, Governor of California.

Oppose provisions of subsections (a) and (b) of proposed Section 452 (either as passed by the House or as revised and resubmitted by the Administration) under which a family's non-disregarded income goes first to reduce the basic Family Assistance payment and only later the supplemental payment

American Public Welfare Association.

Cahill, Hon. William T., Governor of New Jersey.

Public Welfare Board of North Dakota.

Ray, Hon. Robert D., Governor of Iowa.

Favors mandatory consultation with States in setting minimum supplementation levels (opposes proposed section 252(a) as revised and resubmitted)

Evans, Hon. Daniel J., Governor of Washington.

Washington State Department of Social and Health Services.

Favors State benefit level computed on the basis of payments to a family with the same amount of countable income (rather than to a family with no income as under H.R. 16311, as revised and resubmitted.)

Health and Welfare Council of National Capital Area.

Favors single disregard factor for earned income (rather than one-half under basic Family Assistance Plan and one-third under supplemental plans proposed Section 452(b))

National Association of Counties.

Opposes earnings disregard under proposed section 452; favors simple 50% earnings disregard

National Grange.

Favors liberalization of present \$30 plus $\frac{1}{2}$ earnings disregard

Council of State Chamber of Commerce.

Favors revision in earnings disregard to produce at 10 percent marginal tax rate on earnings up to the FAP breakeven point and 70 percent for earnings above that level

Burton, Hon., Phillip, Representative from California.

Opposes application of earnings disregard after family income reaches poverty level

McCall, Hon. Tom, Governor of Oregon.

Favors setting a ceiling on the amount of total earnings to which the earnings disregard would apply

Platte County Board of Public Welfare, Nebraska.

Favor cost-of-living increases in assistance payments.

American Association of University Women

AFL-CIO.

American Public Welfare Association.

Burton, Hon. Phillip, Representative from California.

Center on Social Welfare Policy and Law.

Health and Welfare Planning Council of Memphis—Shelby County.

Lindsay, Hon. John V., Mayor of New York City.

National Assembly for Social Policy and Development.

National Association of Social Workers.

National Council of Jewish Women.

National Urban League.

Social Development Corporation.

U.S. Catholic Conference.

Favors absence from H.R. 16311 as passed by the House of any restrictions on liens and recovery under supplementary plans (opposes Administration's June 1970 recommendation to include such restrictions—Section 452(c)(8))

Wisconsin State Task Force on Welfare Payments.

Favors restriction on liens under proposed section 452(c)(8) as revised and resubmitted

Fineman, Herbert, Speaker, Pennsylvania House of Representatives.

Favors adding specific authorization for office-based inquiries in determining eligibility for supplementary payments

National Association of Manufacturers.

Proposed Section 453 of Social Security Act—"Payments to States"

Favor increase in Federal matching for supplemental payments (over the flat 30 percent provided in proposed Section 453(a) (including Amendment #802 by Senator Javits for matching ranging from 50 percent to 83 percent)

Child Welfare League of America.

Hearns, Hon. Warren E., Governor of Missouri.

Javits, Hon. Jacob K., U.S. Senator from New York.

Lindsay, Hon. John V., Mayor of New York City.

National Council of Jewish Women.

Public Welfare Board of North Dakota.

Favors "substantial" increase in proposed 30% Federal matching

Hanley, Hon. James M., Representative from New York.

Opposes provision for 30 percent Federal matching—would eliminate Federal matching

National Association of Manufacturers.

Opposes provision of proposed section 453 which would preclude Federal matching for payments in excess of the poverty level

Cahill, Hon. William T., Governor of New Jersey.

Favors increase in poverty level figures as stated in proposed section 453(c) under House passed bill and under bill as revised and resubmitted

National Council of Jewish Women.

Proposed Section 454 of Social Security Act—"Failure by State to Comply With Agreement"

Favor replacing provision for withholding funds for other assistance titles with provisions authorizing direct Federal payment of supplemental payments where State is not in compliance

Committee for Community Affairs.

National Association for the Advancement of Colored People.

Proposed Section 455 of Social Security Act Under H.R. 16311, as Revised and Resubmitted by the Administration in June—"Definitions"

No testimony. (Note: Under the House-passed bill, the comparable provision would be Section 406 of the Social Security Act as revised and redesignated Section 405).

Proposed Part F of Title IV of Social Security Act—"Administration"

Proposed Section 461 of Social Security Act—"Agreements With States"

Favor mandatory Federal administration of basic Family Assistance Plan (Part D) and supplemental plans (Part E)—rather than optional, subject to agreement (Section 461(e)) under H.R. 16311

Child Welfare League of America.

Committee for Community Affairs.

McGovern, Hon. George, U.S. Senator from South Dakota.

Favors adding a requirement for payment of basic family assistance and supplementary assistance in a single Federal check

Health and Welfare Planning Council of Memphis-Shelby County.

Favor gradual shift to 100 percent Federal financing and Federal administration of assistance

American Public Welfare Association.

Catholic Charities of Archdiocese of New York.

Committee for Economic Development, Subcommittee on Poverty and Welfare.

Docking, Hon. Robert, Governor of Kansas.

Family Service Association of America.

Fineman, Herbert, Speaker, Pennsylvania House of Representatives.

Health and Welfare Council of National Capital Area.

Health and Welfare Planning Council of Memphis—Shelby County.

Javits, Hon. Jacob K., U.S. Senator from New York.

Lindsay, Hon. John V., Mayor of New York City.

Michigan Welfare Study Commission.

National Association of Counties.

National Association of Social Workers.

National Council of Jewish Women.

National Federation of Settlements and Neighborhood Centers.

National Urban League.

New York City Chapter, National Association of Social Workers.

Rockefeller, Hon. Nelson A., Governor of New York.

Stokes, Hon. Carl, Mayor of Cleveland, Ohio, U.S. Conference of Mayors.

United Way of America.

West Tennessee Chapter, National Association of Social Workers.

Favor 100% Federal financing (not necessarily Federal Administration)

Ellington, Hon. Buford, Governor of Tennessee.

Licht, Hon. Frank, Governor of Rhode Island.

McCall, Hon. Tom, Governor of Oregon.

Ogilvie, Hon. Richard B., Governor of Illinois.

Favors a substantial increase (over H.R. 16311) in proportion of assistance costs borne by Federal funds

Community Services of Pennsylvania.

Favor Federal administration of, at least, the basic Family Assistance Plan (in contrast to option for State administration in Section 461(b) of Social Security Act under H.R. 16311 as passed by the House)

Anti-Defamation League of B'nai B'rith.

Common Cause (Formerly Urban Coalition Action Council).

Community Services Association, Jackson, Mississippi.

McGovern, Hon. George, U.S. Senator from South Dakota.

National Association for the Advancement of Colored People.

Providence Corporation.

Oppose more favorable treatment of administrative costs in case of Federal, as opposed to State, administration of supplemental plan (461(a))

Public Welfare Board of North Dakota.
Reagan, Hon. Ronald, Governor of California.

Favors provisions of Section 461(a) for more favorable treatment of administrative costs in case of Federal administration of supplemental plan (Part E)

National Conference of Catholic Charities.

Opposes possibility under H.R. 16311 of State administration of both the basic Family Assistance Plan and supplemental plans

National Council of Jewish Women.

Favor limiting administrative options under H.R. 16311 to assure single (Federal or State) administration of Parts D and E

American Public Welfare Association.
Center on Social Welfare Policy and Law.
Hearns, Hon. Warren E., Governor of Missouri.

Favors provision of section 461(a) as revised by administration for 100 percent Federal payment of administrative costs of Part E (supplemental plans) under contract for State administration during transitional period pending actual direct Federal administration

American Public Welfare Association Administration.

Favors administration's recommendation to amend H.R. 16311 to provide option for Federal determinations of eligibility for Medicaid, general assistance, and food stamps (proposed Sections 461 (b), (c), and (d))

Lindsay, Hon. John V., Mayor of New York City.

Favors "Federalization" of aid to the blind and of Medicaid for blind people

American Council of the Blind.

Opposes any possibility for Federal administration of cash assistance

Council of State Chambers of Commerce.
League of Dissatisfied Taxpayers.

Favors legislation to protect rights of present Welfare and Social Service employees in cases of Federal administration

AFL-CIO.

American Federation of State, County, and Municipal Employees.

American Public Welfare Association.

Burton, Hon. Phillip, Representative from California.

McCall, Hon. Tom, Governor of Oregon.

National Association for the Advancement of Colored People.

National Federation of Social Service Employees.

Rockefeller, Hon. Nelson A., Governor of New York.

Favors requiring recruitment of 25 percent of local office personnel from disadvantaged groups—that is, former recipients, the poor

Scheuer, Hon James, Representative from New York.

Proposed Section 462 of the Social Security Act—"Penalties for Fraud"

No testimony.

Proposed Section 463 of Social Security Act—“Report, Evaluation, Research, and Demonstrations, and Technical Assistance”

Favors increase from \$20 to \$30 million in the authorization for demonstration and evaluation under proposed Section 463

Council on Social Work Education.

Proposed Section 464 of Social Security Act—“Obligation of Deserting Parent”

Oppose proposed section 464

Center for Social Welfare Policy and Law.

Cahill, Hon. William T., Governor of New York.

Favors adding a provision to make statute of limitations applicable to obligation of deserting parent

Lindsay, Hon. John V., Mayor of New York City.

Favors changing proposed section 464 so that amounts collected by State would go first to make up for State's expenditure

Licht, Hon. Frank, Governor of Rhode Island.

Favor a Federal “Fugitive Fathers” law (includes to H.R. 7972 and S. 2160)

Wisconsin State Task Force on Welfare Payments.

Milwaukee County Department of Public Welfare.

Milwaukee County.

Proposed Section 465 of the Social Security Act—“Treatment of Family Assistance Benefits as Income for Food Stamp Purposes”

Favor Administration's June 1970 recommendation allowing for withholding payments for food stamps from assistance checks

American Public Welfare Association.

Common Cause (Formerly Urban Coalition Action Council).

Javits, Hon. Jacob K., U.S. Senator from New York.

Lindsay, Hon. John V., Mayor of New York City.

McCall, Hon. Tom, Governor of Oregon.

Milwaukee County.

National Association of Counties.

Favor gradual or immediate termination of food stamp program

American Public Welfare Association.

Anti-Defamation League of B'nai B'rith.

Burton, Hon. Phillip, Representative from California.

Child Welfare League of America.

Community Services of Pennsylvania.

Gibbons, Hon. Sam, Representative from Florida.

Health and Welfare Planning Council of Memphis—Shelby County.

Michigan Welfare Study Commission.

National Association of Counties.

National Association of Manufacturers.

National Council on the Aging.

Social Development Corporation.

Favors retention of Food Stamp program until assistance payments reach adequate levels

Council of Jewish Federations and Welfare Funds.

Favor an increase in the amount of food stamp bonuses (includes the McGovern amendment)

Javits, Hon. Jacob K., U.S. Senator from New York.
Lindsay, Hon. John V., Mayor of New York City.
McGovern, Hon. George, U.S. Senator from South Dakota.

Favors mandatory use of food stamps (or commodities) by assistance recipients

Wisconsin State Task Force on Welfare Payments.

Opposes any proposal for State matching in food stamp program
American Public Welfare Association.

Favors administration proposal (not in H.R. 16311) to relate amount of food stamp bonus to income

Common Cause (formerly Urban Coalition Action Council).

Oppose schedules which would be more stringent in effect than those now in effect

Javits, Hon. Jacob K., U.S. Senator from New York.
Lindsay, Hon. John V., Mayor of New York City.
McGovern, Hon. George, U.S. Senator from South Dakota.

Favors inclusion of present Food Stamp payment schedules in law
Rockefeller, Hon. Nelson A., Governor of New York.

Favors allowing local autonomy, or "home rule" in operation of food stamp program

Milwaukee County.

2. SECTION 102. MANPOWER SERVICES, TRAINING, EMPLOYMENT, AND CHILD CARE PROGRAMS

Proposed Part C of Title IV of the Social Security Act—"Manpower Services, Training, Employment, and Child Care Programs for Recipients of Family Assistance Benefits or Supplementary Payments"

Favor work incentives provided under H.R. 16311

American Retail Federation.

Committee for Economic Development, Subcommittee on Poverty and Welfare.

Common Cause (formerly Urban Coalition Action Council).

Docking, Hon. Robert, Governor of Kansas.
McGovern, Hon. George, Senator from South Dakota.
National Association of Counties.

United Way of America.

Oppose, as inadequate, work incentives and requirements of H.R. 16311
Coalition for Health and Welfare, Community Council of Greater New York.

McCall, Hon. Tom, Governor of Oregon,
Scheuer, Hon. James, Representative from New York.
U.S. Chamber of Commerce.

Favor experiments with registration, training, and work programs under H.R. 16311, regardless of cash assistance provisions

American Retail Federation.
Council of State Chambers of Commerce.
U.S. Chamber of Commerce.

Favors training, employment, day care for female family heads

U.S. Chamber of Commerce.

Proposed Section 430 of the Social Security Act—"Purpose"

No testimony.

Proposed Section 431 of the Social Security Act "Operation of Manpower Services, Training, and Employment Programs"

Favor Amendment No. 850 (Senators Harris and Ribicoff) to establish a community service job creation program

Committee for Community Affairs.

Javits, Hon. Jacob R., U.S. Senator from New York.

Lindsay, Hon. John V., Mayor of New York City.

McGovern, Hon. George, U.S. Senator from South Dakota.

National Association for the Advancement of Colored People.

Favor various other proposals for public service employment and assurance of availability of jobs

American Association of University Women.

AFL-CIO.

American Jewish Committee.

American Public Welfare Association.

Common Cause (Formerly Urban Coalition Action Council).

Community Council of Greater New York.

Community Services of Pennsylvania.

Council of Jewish Federations and Welfare Funds.

Health and Welfare Council of National Capital Area.

Health and Welfare Planning Council of Memphis—Shelby County.

Hearns, Hon. Warren E., Governor of Missouri.

Johnston, Ronald C., Wheeling, West Virginia.

McCall, Hon. Tom, Governor of Oregon.

Mennonite Central Committee.

National Association of Social Workers.

National Conference of Catholic Charities.

National Federation of Settlements and Neighborhood Centers.

New York City Chamber, National Association of Social Workers.

Pennsylvania Department of Public Welfare.

Scheuer, Hon. James H., Representative from New York.

Stokes, Hon. Carl, Mayor of Cleveland, Ohio, U.S. Conference of Mayors.

U.S. Catholic Conference.

Washington State Department of Social and Health Services.

West Tennessee Chapter, National Association of Social Workers.

Favor adding a provision that would require that training programs be responsive to existing labor market

Community Council of Kansas City, Kansas—Wyandotte County.

Family Service Association of America.

Health and Welfare Planning Council of Memphis-Shelby County.

Favor provisions of "Employment and Training Act of 1970," reported by Committee on Labor and Public Welfare

Javits, Hon. Jacob K., U.S. Senator from New York.

National Council of Jewish Women.

Stokes, Hon. Carl, Mayor of Cleveland, Ohio, U.S. Conference of Mayors.

Favors a provision to deny use of Federal funds for training in the apparel industry

Amalgamated Clothing Workers of America and International Ladies' Garment Workers' Union.

Favor increase in and extension of Federal minimum wage (in conjunction with work programs for assistance recipients)

Committee for Community Affairs.

Health and Welfare Planning Council of Memphis—Shelby County.

National Council of Jewish Women.

New York City Chapter, National Association of Social Workers.

Smith, Mrs. Bessie M., San Diego, California.

Stokes, Hon. Carl, Mayor Cleveland, Ohio, U.S. Conference of Mayors.

U.S. Catholic Conference

Favors extension of coverage of Federal minimum wage

Community Services of Pennsylvania.

Favors repeal of Federal minimum wage

League of Dissatisfied Taxpayers.

Favor test of, or full implementation of, tax incentive aspects of Amendment No. 788, Senator Talmadge

Lindsay, Hon. John V., Mayor of New York City.

National Congress of Parents and Teachers.

Favors tax incentive approach based on "tax vacations" instead of H.R. 16311

Shaker, William H., Midland, Michigan.

Opposes employment program based on tax subsidies

AFL-CIO.

Favor system of priorities for employment programs as provided in Amendment No. 788 (Senator Talmadge)

American Public Welfare Association.

Child Welfare League of America.

Lindsay, Hon. John V., Mayor of New York City.

National Congress of Parents and Teachers.

Favors giving first priority for employment programs to female family heads who volunteer

Committee for Economic Development, Subcommittee on Poverty and Welfare.

Favors adding a requirement that all job training programs must be administered at Federal and State levels by a single agency

Wisconsin State Task Force on Welfare Payments

Proposed Section 432 of the Social Security Act—"Allowances for Individuals Undergoing Training"

Favor proposed provision for a \$30 training allowance for participants in manpower training programs—Section 432(a)(1)

Council of State Chambers of Commerce.

U.S. Chamber of Commerce.

Opposes provision for adjusting amount of training allowance in Puerto Rico, the Virgin Islands, and Guam (proposed Section 432(a)(3) of the Social Security Act under H.R. 16311 as passed by the House, incorporated in Section 503 of H.R. 16311 as revised and resubmitted by the Administration)

Cordova, Jorge L., Resident Commissioner from the Commonwealth of Puerto Rico.

Proposed Section 433 of the Social Security Act—“Utilization of Other Programs”

No testimony.

Proposed Section 434 of the Social Security Act—“Rules and Regulations”

No testimony.

Proposed Section 435 of the Social Security Act—“Appropriations; non-Federal Share”

Favors 100 percent Federal financing of any increased costs for manpower training and employment over current non-Federal expenditures. (Opposes 90-10 matching under H.R. 16311)

Nebraska State Department of Public Welfare.

Proposed Section 436 of the Social Security Act—“Child Care”

Favor emphasis on importance of child care under H.R. 16311

Council of State Chambers of Commerce.

McGovern, Hon. George, U.S. Senator from South Dakota.

Universal Education Corporation, Educare Division.

U.S. Chamber of Commerce.

Favor provision in proposed 436(a)(1) for Federal financing of up to 100 percent of day care costs

American Parents Committee.

Child Welfare League of America.

Day Care and Child Development Council of America, Inc.

Providence Corporation.

Opposes Secretarial discretion implied in proposed provision for Federal payment of “part or all” of day care costs—Section 436(a) (1)

Nebraska State Department of Public Welfare.

Favor inclusion of potential (as well as former) Family Assistance Plan recipients among those for whom day care would be provided under Administration June 1970 revision in proposed Section 436(a)(1)

Child Welfare League of America.

Lindsay, Hon. John V., Mayor of New York City.

Favor a change in proposed Section 436(a)(1) (also 447(c)) to assure the provision of day care regardless of the employment or training status of child's parent

Child Welfare League of America.

Coalition for Health and Welfare, Community Council of Greater New York.

Day Care and Child Development Council of America, Inc.

Providence Corporation.

Oppose possible use of voucher system under proposed Section 436

National Council of Jewish Women.

Providence Corporation.

Favors adding a provision authorizing technical assistance for private providers of child care under proposed Section 436

Javits, Hon. Jacob K., U.S. Senator from New York.

Favors adding a specific requirement that child care includes educational, health, nutritional and related services (includes Amendment No. 805 by Senator Javits)

Day Care and Child Development Corporation of America, Inc.

Health and Welfare Council of the National Capital Area.

Javits, Hon. Jacob K., U.S. Senator from New York.

Providence Corporation.

Universal Education Corporation, Educare Division.

Favors provision of proposed Section 436(a)(2) relating to provision of day care through school systems in certain cases

Universal Education Corporation, Educare Division.

Favor Administration revision which would provide for construction of day care facilities—proposed Section 436(a)(4)

Committee for Community Affairs.

Committee for Economic Development, Subcommittee on Poverty and Welfare.

Lindsay, Hon. John V., Mayor of New York City.

National Conference of Catholic Charities.

Pennsylvania Department of Public Welfare.

Stokes, Hon. Carl, Mayor of Cleveland, Ohio, U.S. Conference of Mayors.

Favor additional provisions and funds relating to construction of day care facilities, beyond funds contemplated under the Administrations' proposal (includes Amendment No. 833, Senator Percy)

Child Welfare League of America.

Community Council of Kansas City, Kansas—Wyandotte County.

Day Care and Child Development Council of America, Inc.

Percy, Hon. Charles H., U.S. Senator from Illinois.

Providence Corporation.

Favor S. 4101 (Senator Long)

AFL-CIO.

Ellington, Hon. Buford, Governor of Tennessee.

National Federation of Social Service Employees.

Favor expansion of child care program and increased financing per child (over Administration estimate of \$1,600 per preschool child and \$400 per school age child)

Child Welfare League of America.

Committee for Economic Development Subcommittee on Poverty and Welfare.

Day Care and Child Development Council of America, Inc.

Health and Welfare Planning Council of Memphis-Shelby County.

National Council of Jewish Women.

New York City Chapter, National Association of Social Workers.

Pennsylvania Department of Public Welfare.

Providence Corporation.

Stokes, Hon. Carl, Mayor of Cleveland, Ohio, U.S. Conference of Mayors.

Favor inclusion of Federal day care standards in H.R. 16311

American Association of University Women.

Child Welfare League of America.

Day Care and Child Development Council of America.

Health and Welfare Council of the National Capital Area.

House, Frank, Commissioner, Alabama Department of Pensions and Security.

National Congress of Parents and Teachers.

Favor establishment and funding of groups of consumers and providers to plan and evaluate use of child care funds

Day Care and Child Development Council of America, Inc.

Providence Corporation.

Favor clarification and coordination of child care under proposed Section 436 and child care under proposed title XX or separate child care Section (or title)

Child Welfare League of America.

Day Care and Child Development Council of America.

National Association for Retarded Children.

Favor specifying in the statute the DHEW's Office of Child Development as the administering agent of the child care provisions

Providence Corporation.

Favors including in child care provisions a plan for training and career development of paraprofessionals in the child care area

Providence Corporation.

Favors incorporating relevant health care provisions of title XIX (Medicaid) in child care services

Providence Corporation.

Favors provision in H.R. 16311 allowing for the use of the resources of a wide variety of competent organizations

National Association for Retarded Children.

Proposed Section 437—"Supportive Services"*Favors provisions of proposed 437 relating to vocational rehabilitation services, as revised and resubmitted by the Administration*

National Rehabilitation Association.

Proposed Section 438—"Advance Funding"*Favors explicit inclusion of Vocational Rehabilitation in the services for which advance (100% Federal) financing would be available under proposed Section 438 of H.R. 16311 as revised and resubmitted by the Administration*

National Rehabilitation Association.

Proposed Section 439—"Reports to Congress"

(Note: Under H.R. 16311, as revised and resubmitted by the Administration, this provision would be reincorporated in proposed Sections 431 and 435 and Section 439 would contain a requirement for a joint HEW-Labor annual report to the Congress on training, employment, child care, supportive services, and vocational rehabilitation programs.)

Favors stronger and more effective provisions for evaluation of training and work programs than those in H.R. 16311

Wisconsin State Task Force on Welfare Payments.

3. SECTION 103. CONFORMING AMENDMENTS RELATING TO ASSISTANCE FOR NEEDY FAMILIES WITH CHILDREN

No Testimony. (Under H.R. 16311, as revised and resubmitted by the Administration, this section would be replaced by a new Section 103—"Repeal of Parts A and B of title IV." This change conforms with the proposed inclusion of services amendments as title III of H.R. 16311, proposed title XX of the Social Security Act—"Grants to States for individual and family services and consolidated health, education, and welfare plans.")

4. SECTION 104. CHANGES IN HEADINGS

No testimony.

B. Title II—Aid to the Aged, Blind, and Disabled

1. SECTION 201.—GRANTS TO STATES FOR AID TO THE AGED, BLIND, AND DISABLED

Title XVI.—"Grants to States for Aid to the Aged, Blind, and Disabled"

Favor establishment of single program for aged, blind, and disabled (as under H.R. 16311)

American Association of Retired Persons.

Illinois Manufacturers Association.

National Conference of Catholic Charities.

National Retired Teachers Association.

U.S. Chamber of Commerce.

Oppose mandatory consolidation of aid to the aged, blind, and disabled in one assistance title

American Association of Workers for the Blind.

American Foundation for the Blind.

National Federation for the Blind.

Favors including unemployed adults without children

Silver, Carol Ruth, Berkeley, California.

Proposed Section 1601 of the Social Security Act—"Appropriations"

No testimony.

Proposed Section 1602 of the Social Security Act—"State Plans for Financial Assistance and Services to the Aged, Blind, and Disabled"

Favors making payments effective with the first day of the month of application (rather than at State's discretion, under general requirement as to reasonable promptness, as under present law and under House passed bill)—Proposed Sec. 1602(a)(5)

Burton, Hon. Phillip, Representative from California.

Favors proposed Section 1602(a)(6) requiring the use of simplified methods for determining eligibility in title XVI

Lindsay, Hon. John V., Mayor of New York City.

Favors Federal agency hearing (rather than State fair hearing as provided under H.R. 16311)

National Council on the Aging.

Favors specifying that aid would continue pending a hearing under proposed section 1602(a)(10)

Center on Social Welfare Policy and Law.

Favors adding a provision allowing States to refuse aid to aliens who have not resided in the State for a specified period

Center on Social Welfare Policy and Law.

Proposed Section 1603 of the Social Security Act—"Determination of Need"

Favor National definition of resources (\$1,500 resource test under proposed Section 1603(a)(1))

American Association of Retired Persons.

National Retired Teachers Association.

Favors increase in \$1,500 resources test under proposed Section 1603(a)(1)

National Council on the Aging.

Favors reduction in \$1,500 resources test.

Reagan, Hon. Ronald, Governor of California.

Favors provision of 1603(a)(1) for exclusion of the home from counted resources and would explicitly preclude imputing income to the value of the home

Burton, Hon. Phillip, Representative from California.

Favor changing Title XVI earnings disregards so that uniform provisions would apply to the aged, blind, and disabled, alike—proposed Section 1603(a)

American Public Welfare Association.

Cahill, Hon. William T., Governor of New Jersey

House, Frank, Commissioner, Alabama Department of Pensions and Security.

Illinois Manufacturers Association.

Favors application of proposed FAP income disregards (proposed Section 443) and quarterly payment determinations (proposed Section 442) to title XVI

Burton, Hon. Phillip, Representative from California.

Favors application of FAP income disregards under Section 443(b) to the blind

American Council for the Blind.

Favors proposed section 1603(a) as under H.R. 16311 as passed by the House; opposes less liberal treatment of work related expenses under bill as revised and resubmitted by Administration

Burton, Hon. Phillip, Representative from California.

Favors counting social security benefits of Old Age Assistance recipients as earned income (rather than unearned income as under H.R. 16311)

Kentucky Association of Older Persons.

Favors mandatory disregard of increases in social security benefits unless income exceeds poverty level

National Council of Senior Citizens.

Favors total disregard of social security benefits in determining income for purposes of aid to the blind

American Council for the Blind.

Favors increase in initial earnings disregard for Title XVI to the level of the exempt amount in the Social Security retirement test, with subsequent automatic adjustment to changes in the cost of living

American Council for the Blind.

Favor proposed Section 1603(5) under H.R. 16311 as revised by the Administration to make the \$60 disregard of an aged person's earnings mandatory

Kentucky Association of Older Persons.

National Council on the Aging.

National Council of Senior Citizens.

Oppose provision of proposed Section 1603(a)(2) under which the parents of a blind or disabled adult might be held financially responsible for their adult child

American Association of Workers for the Blind.

American Council for the Blind.

American Foundation for the Blind.

American Public Welfare Association.

Lindsay, Hon. John V., Mayor of New York City.

National Association of Counties.

National Association for Retarded Children.

Favors limitation on relative responsibility as in proposed section 1603(a)(2)

National Council of Senior Citizens.

Opposes limitation on relative responsibility

Reagan, Hon. Ronald, Governor of California.

Favors extending the 3-year period in present law and under H.R. 16311 for disregard of additional amounts of income for blind or disabled in training or rehabilitation—Section 1603(a)(3) and 1603(a)(4)

Burton, Hon. Phillip, Representative from California.

Favors mandatory disregard of \$7.50 per month of any income, rather than optional as under present law and under proposed Section 1603(a)(6) of H.R. 16311

Burton, Hon. Phillip, Representative from California.

Favor provision of H.R. 16311 for a minimum income level (\$110 per person per month) for aged, blind, and disabled—proposed Section 1603(b) of the Social Security Act

American Association of Retired Persons.

American Association of Workers for the Blind.

American Foundation for the Blind.

Cahill, Hon. William T., Governor of New Jersey.

Licht, Hon. Frank, Governor of Rhode Island.

National Conference of Catholic Charities.

National Retired Teachers Association.

Oppose provision for minimum income level

League of Dissatisfied Taxpayers.
U.S. Chamber of Commerce.

Opposes \$110 income level—payments should be based on need

Washington State Department of Social and Health Services.

Favors adding a provision to take account of economies of shared living arrangements in determining need under title XVI

Evans, Hon. Daniel J., Governor of Washington.

Favor increase in Title XVI minimum income level (over the \$110 under proposed Section 1603(b)) or increase in level for single person to more than ½ level for couple

AFL-CIO.

Burton, Hon. Phillip, Representative from California.

Docking, Hon. Robert, Governor of Kansas.

Health and Welfare Planning Council of Memphis-Shelby County.

Kentucky Association of Older Persons.

National Council on the Aging.

National Council of Senior Citizens.

New York City Chapter, National Association of Social Workers.

Favor a change in proposed Section 1603(b) to provide CPI adjustment in title XVI payment levels

AFL-CIO.

Burton, Hon. Phillip, Representative from California.

Health and Welfare Planning Council of Memphis-Shelby County.

Washington State Department of Social and Health Services.

Favors cost of living increases in payments to the blind

American Council of the Blind.

Favors requiring States to meet full need standards for aid to the aged, blind, and disabled (rather than maintain standards or payment levels as under the House-passed bill and the Administration's June proposals, respectively—proposed Section 1603(b)(1)

Burton, Hon. Phillip, Representative from California.

Favor provision of proposed section 1603(b)(1) as revised and resubmitted which assures no reduction in current payment levels for aged, blind, and disabled

American Association of Workers for the Blind.

American Foundation for the Blind.

Favors provision for disregard of income equal to any payments made under Medicare (deductibles, coinsurance, medical insurance premiums)

Burton, Hon. Phillip, Representative from California.

Favors increase of \$30 per month in minimum income level for blind and total disregard of income of blind up to poverty level—proposed Section 1603(b)

Burton, Hon. Phillip, Representative from California.

Favor prohibition against lien and recovery (as under H.R. 14173 as introduced)

American Association of Workers for the Blind.

American Council for the Blind.

American Foundation for the Blind.

Burton, Hon. Phillip, Representative from California.

Fineman, Herbert, Speaker, Pennsylvania House of Representatives.

National Council on the Aging.

Opposes prohibition against lien and recovery (favors H.R. 16311 which has no such prohibition in title XVI)

Reagan, Hon. Ronald, Governor of California.

Proposed Section 1604 of the Social Security Act—"Payments to States for Aid to the Aged, Blind, and Disabled"

Favor proposed matching provisions of section 1604.

American Association of Retired Persons.

American Association of Workers for the Blind.

American Foundation for the Blind.

Council of State Chambers of Commerce.

National Retired Teachers Association.

Opposes Secretarial discretion to set upper limit on Federal matching provided under proposed Section 1604(2)

Nebraska State Department of Public Welfare.

Proposed Section 1605 of the Social Security Act—"Alternate Provisions for Direct Federal Payments to Individuals"

Favor option for Federal administration of title XVI as under section 1605

American Association of Retired Persons.

National Retired Teachers Association.

Favors requiring direct Federal administration by January 1, 1973, unless States opt out (rather than State administration unless States opt for Federal administration, as under H.R. 16311)

Burton, Hon. Phillip, Representative from California.

Favor provision for mandatory Federal administration and 100 percent Federal financing of payments up to poverty level in Title XVI

National Council on the Aging.

National Council of Senior Citizens

Proposed Section 1606 of the Social Security Act—"Overpayments and Underpayments"

No testimony.

Proposed Section 1607 of the Social Security Act—"Operation of State Plans"

Favors provision for direct Federal administration if State plan is out of compliance

Burton, Hon. Phillip, Representative from California.

Proposed Section 1608 of the Social Security Act—"Payments to States for Services and Administration"

No testimony.

Proposed Section 1609 of the Social Security Act—"Computation of Payments to States"

No testimony.

Proposed Section 1610 of the Social Security Act—"Definitions"

Opposes required use of Secretary's definition of blindness or disability as under proposed section 1610

Reagan, Hon. Ronald, Governor of California.

Opposes proposed change in definition of disability at this time because of cost

Evans, Hon. Daniel J., Governor of Washington.

Opposes exclusion from Title XVI of payments to disabled people in public institutions (other than medical institutions)—Section 1610(1)

National Association for Retarded Children.

Favors a provision to permit States with title XVI programs to provide assistance under titles I, X, and XIV instead

American Association of Workers for the Blind.

American Foundation for the Blind.

Favor lowering from 65 to 60 or 62 the age at which Federally matched assistance to the aged is available

Burton, Hon. Phillip, Representative from California.

Health and Welfare Planning Council of Memphis-Shelby County

2. SECTION 202. REPEAL OF TITLES I, X, AND XIV OF THE SOCIAL SECURITY ACT

Oppose repeal of Title X—Aid to the Blind

American Association of Workers for the Blind.

American Council of the Blind.

American Foundation for the Blind.

National Federation for the Blind.

3. SECTION 203. ADDITIONAL DISREGARDING OF INCOME OF OASDI RECIPIENTS IN DETERMINING NEED FOR AID TO THE AGED, BLIND, AND DISABLED

(SEE ALSO PROPOSED SECTION 1603 RELATING TO DISREGARDING INCOME IN DETERMINING NEED)

Favors provision of H.R. 16311 making 1969 "pass along" provision permanent—also favors comparable disregard for non OASDI beneficiaries

Burton, Hon. Phillip, Representative from California.

4. SECTION 204. TRANSITION PROVISION RELATING TO OVERPAYMENTS AND UNDERPAYMENTS

No testimony.

5. SECTION 205. TRANSITION PROVISION RELATING TO DEFINITIONS OF BLINDNESS AND DISABILITY

No testimony.

C. Title III—Miscellaneous Conforming Amendments

(Note: Under H.R. 16311, as revised and resubmitted by the Administration in June, this title would be redesignated title IV, and other conforming changes would be made, taking into account the Administration's proposed social service amendments.)

1. SECTION 301. AMENDMENT TO SECTION 228(d)

No testimony.

2. SECTION 302. AMENDMENTS TO TITLE XI

No testimony.

3. SECTION 303. AMENDMENTS TO TITLE XVIII

No testimony.

4. SECTION 304. AMENDMENTS TO TITLE XIX

Opposes section 303(10)(B) which would preclude payment for services in an intermediate care facility that was a "public" nonmedical facility

National Association for Retarded Children

Title III revised and resubmitted—"Individual and Family Services and Consolidated Health, Education, and Welfare Plans"

1. SECTION 301—ESTABLISHMENT OF SERVICES PROGRAMS

Title XX—Grants to States for individual and family services and consolidated health, education, and welfare plans

Favor prompt passage of proposed title XX.

Economic Development Council of New York City, Inc.

National Conference of Catholic Charities.

Providence Corporation.

Oppose adoption of proposed title XX at this time (includes those favoring certain aspects of proposal but recommending further study of proposed title XX as a whole)

American Public Welfare Association.

Burton, Hon. Phillip, Representative from California.

Child Welfare League of America.

Day Care and Child Development Council of America.

Family Service Association of America.

House, Frank, Commissioner, Alabama Department of Pensions and Security.

National Association for Retarded Children.

National Federation of Social Service Employees.

National Rehabilitation Association.

Pennsylvania Department of Public Welfare.

Reagan, Hon. Ronald, Governor of California.

Favor consideration of services proposals (title XX as separate from cash assistance proposals under H.R. 16311

National Association of Social Workers.

National Urban League.

Part A—Individual and Family Services

Proposed Section 2001 of Social Security Act—"Authorization of Grants"

No testimony.

Proposed Section 2002 of Social Security Act—"Definitions"

Favor making the provision of family planning services mandatory upon the States (rather than optional as under proposed Section 202(1)(c))

Child Welfare League of America.

Pennsylvania Department of Public Welfare.

Planned Parenthood—World Population.

Scheuer, Hon. James, Representative from New York.

Opposes provisions of present title XVI and proposed provisions of title XX relating to protective services for the aged, blind, and disabled; (favors a mandatory program with increased emphasis on progress toward self-care and protection of recipients' rights)

Johnston, Ronald C., Wheeling, West Virginia.

Favor modification of proposed Section 2002(1)(I) to indicate that, with regard to temporary emergency assistance, "emergency" would be defined by each State

Evans, Hon. Daniel J., Governor of Washington.

Washington State Department of Social and Health Services.

Favor inclusion of temporary emergency services assistance with other cash assistance programs (rather than with services in proposed title XX, as recommended by the Administration)

Licht, Hon. Frank, Governor of Rhode Island.

National Association of Counties.

Favors specifying that the income and resources tests of the supplementary plans would be applicable in the case of temporary emergency assistance

Washington State Department of Social and Health Services.

Favor Administration's proposals for foster care (Sections 2002, 2005(a)(2)(G))

American Parents Committee.

American Public Welfare Association.

Cahill, Hon. William T., Governor of New Jersey.

Child Welfare League of America.

Day Care and Child Development Council of America, Inc.

Ellington, Hon. Buford, Governor of Tennessee.

House, Frank, Commissioner, Alabama Department of Pensions and Security.

National Conference of Catholic Charities.

Favor Administration proposals for adoption services, including payments to adoptive parents of certain hard-to-place children

American Parents Committee.

Day Care and Child Development Council of America, Inc.

Ellington, Hon. Buford, Governor of Tennessee.

House, Frank, Commissioner, Alabama Department of Pensions and Security.

National Association of Counties.

National Conference of Catholic Charities.

Favor extending payments to adoptive parents of additional children (not only "hard-to-place" children, as under proposed Section 2002(4)(B))

American Public Welfare Association.
Child Welfare League of America.

Favors adding a provision for substantially improved preventive services (in conjunction with administration proposals relating to foster care and adoptions)

Day Care and Child Development Council of America, Inc.

Proposed Section 2003 of the Social Security Act—"Eligible Individuals and Families"

Oppose introduction of mandatory fee for services in certain cases (a "means test" in services programs) as under proposed Section 2003

American Parents Committee.
American Public Welfare Association.
Child Welfare League of America.
Lindsay, Hon. John V., Mayor of New York City.
National Association of Counties.
National Association of Social Workers.
National Council of Senior Citizens.
National Urban League.
West Tennessee Chapter, National Association of Social Workers.

Opposes provision allowing for changing fees to assistance recipients

Rockefeller, Nelson A., Governor of New York.
Favors adding a requirement that eligibility for services (including temporary emergency assistance) be determined by agency administering supplementary assistance or other aid based on need
Washington State Department of Social and Health Services.

Favors provision of proposed Section 2003(2) precluding a fee for protective services

National Association for Retarded Children.

Opposes provision of proposed Section 2003 allowing a fee for family planning services for people above the poverty level

Planned Parenthood—World Population.

Proposed Section 2004 of the Social Security Act—"Organization and Administration"

Opposes aspects of proposed Section 2004 and other parts of title XX which would change present administrative relationships and delivery system

Cahill, Hon. William T., Governor of New Jersey.
Child Welfare League of America.

Oppose possibility for administration by "prime sponsor" under proposed Section 2004(a)(3); favors State or county administration of services

National Association of Counties.

Favors county administration of services

Health and Welfare Planning Council of Memphis—Shelby County.

Oppose provision of proposed Section 2004(a)(3) which would allow cities of more than 250,000 to operate service program

Evans, Hon. Daniel J., Governor of Washington.

Hearns, Hon. Warren E., Governor of Missouri.

House, Frank, Commissioner, Alabama Department of Pensions and Security.

Ray, Hon. Robert D., Governor of Iowa.

Favors provision allowing cities of more than 250,000 to operate independent service plans

Stokes, Hon. Carl, Mayor of Cleveland, Ohio, U.S. Conference of Mayors.

Favor separation of services and cash assistance AFL-CIO

Catholic Charities of Archdiocese of New York.

Day Care and Child Development Council of America, Inc.

National Association for Retarded Children.

National Association of Social Workers.

National Conference of Catholic Charities.

National Council of Senior Citizens.

National Federation of Social Service Employees.

National Urban League.

Ogilvie, Hon. Richard B., Governor of Illinois.

Ray, Hon. Robert D., Governor of Iowa.

United Way of America.

Washington State Department of Social and Health Services.

Oppose (or express concern about) mandatory separation of services and cash assistance

Nebraska State Department of Public Welfare.

Public Welfare Board of North Dakota.

Ray, Hon. Robert D., Governor of Iowa.

Favor adding a provision to permit one agency to administer both cash and services for the blind

American Association of Workers for the Blind.

American Foundation for the Blind.

Massachusetts Commission for the Blind.

Favors clarification of whether service agency could administer temporary emergency cash assistance under proposed Section 2004(a)(3) which precludes it from providing administering a program of cash benefits based on need

National Conference of Catholic Charities.

Proposed Section 2005 of Social Security Act—"State Plans"

Favor elimination of State-wideness requirement for service plans (as under title XX and as under H.R. 16311 as passed by the House)

Day Care and Child Development Council of America, Inc.

Stokes, Hon. Carl, Mayor of Cleveland, Ohio, U.S. Conference of Mayors.

Favors directing Secretary to develop separate social service plan for disabled and handicapped

National Association for Retarded Children.

Favors provision of proposed Section 2005(a)(2)(A) requiring a "reasonable balance" of services as prescribed by the Secretary

American Public Welfare Association.

Favor clarification and specification of "reasonable balance" of services in proposed Section 2005(a)(2)(A)

National Association of Counties.

National Association of Social Workers.

National Conference of Catholic Charities.

National Urban League.

Favors clarification of "reasonable balance" to require balance among populations served

National Council on the Aging.

Favors a revision of proposed Section 2005(a)(2)(C) to require establishment of Advisory Committees on Social Services at National, State, and area levels

National Conference of Catholic Charities.

Favor requirement of proposed Section 2005 (a)(2)(D) that service plans must assure coordination of provision of services by both public and private providers

Catholic Charities of Archdiocese of New York.

National Conference of Catholic Charities.

United Way of America.

Universal Education Corporation, Educare Division.

Favors assuring that individual will have choice whether he receives services from public or private agency (proposed Section 2005(a)(2)(D))

National Conference of Catholic Charities.

Favors revision of maintenance-of-effort provision relating to child welfare services to reflect actual State expenditures (rather than only those expenditures required under present law as provided under proposed Section 2005(a)(2)(F))

Child Welfare League of America.

Favors increase in proposed \$300 minimum per child payment for foster care under Section 2005(a)(2)(G)

National Conference of Catholic Charities.

Opposes 10 percent limit on portion of Federal funds that may be used to provide services to people above the poverty level (proposed Section 2005 (a)(2)(H))

Child Welfare League of America.

Oppose removal of requirement in present law for comprehensive statewide child welfare services by 1975 (prefer present provisions of Section 442 to proposed Section 2005)

American Parents Committee.

Child Welfare League of America.

Favor specifying that, in the event insufficient Federal matching funds are available, a State may set its own services priorities

Evans, Hon. Daniel J., Governor of Washington.

Washington State Department of Social and Health Services.

Proposed Section 2006 of Social Security Act—“Operation of State programs”

No testimony.

Proposed Section 2007 of Social Security Act—“Evaluation”

Favor proposed provision for program evaluation grants

National Association of Manufacturers.

United Way of America.

Proposed Section 2008 of Social Security Act—“Project Grants and Contracts”

Favor proposed provision for grants for planning, evaluation, training, and systems analysis and for technical assistance for 90 percent of costs

American Public Welfare Association.

United Way of America.

Proposed Section 2009 of Social Security Act—“Government Assistance Programs”

Favor Administration’s proposals for government assistance programs

American Public Welfare Association.

Cahill, Hon. William T., Governor of New Jersey.

Favor strengthening and expanding programs for training and development of professional, technical, and other social service personnel (beyond that contemplated under proposed Sections 2008 and 2009)

National Association of Social Workers.

National Urban League.

Favor provision for education and training of social service personnel

Child Welfare League of America.

Council on Social Work Education.

National Association of Social Workers.

West Tennessee Chapter, National Association of Social Workers.

Proposed Section 2010 of Social Security Act—“Appropriations”

Favors Administration proposal for “closing the end” on Federal funds for services

National Association of Manufacturers.

Oppose Administration proposal for “closing the end” with regard to Federal funds for social services

American Parents Committee.

American Public Welfare Association.

Catholic Charities of Archdiocese of New York.

Community Council of Greater New York.

Licht, Hon. Frank, Governor of Rhode Island.

Lindsay, Hon. John V., Mayor of New York City.

National Association for Retarded Children.

National Association of Social Workers.

National Conference of Catholic Charities.

National Council of Senior Citizens.

National Urban League.

Nebraska State Department of Public Welfare.

Pennsylvania Department of Public Welfare.

Public Welfare Board of North Dakota.

Rockefeller, Hon. Nelson A., Governor of New York.

Sunley, E. M., Dean, Graduate School of Social Work, University of Denver.

West Tennessee Chapter, National Association of Social Workers.

Favors adding a provision requiring maintenance of Federal effort if closed-end appropriation is provided.

Day Care and Child Development Council of America, Inc.

Proposed Section 2011 of Social Security Act—“Allotments”

Opposes proposed Section 2011 basing State allotment only on child population and not on State per capita income.

Child Welfare League of America.

Proposed Section 2012 of Social Security Act—“Payments”

Favors 90 percent matching for all services (rather than 75 percent for nonemployment-related services under proposed Section 2012)

AFL-CIO.

Favors adding a provision for higher Federal matching for family planning services—up to 100 percent as provided for child care under the Family Assistance Plan

Planned Parenthood—World Population.

Proposed Section 2013 of Social Security Act—“National adoption information exchange system”

Favor Administration’s proposed Section 2013 for national adoption information exchange system

American Public Welfare Association.

Child Welfare League of America.

Day Care and Child Development Council of America, Inc.

Licht, Hon. Frank, Governor of Rhode Island.

Part B—Consolidated health, education, and welfare plans

Proposed Section 2020 of Social Security Act—“Purpose”

No testimony.

Proposed Section 2021 of Social Security Act—“Consolidated health, education, and welfare plans”

Favor development of consolidated HEW plans provided for under proposed Section 2021

National Association of Manufacturers.

United Way of America.

Favor increasing emphasis on family planning

American Parents Committee.

Economic Development Council of New York City.

Proposed Section 2022 of Social Security Act—“Options for Program Integration”

Favor provision of proposed Section 2022(a)(2) allowing for allocation of up to 20 percent of Federal funds among various health, education, or welfare plans

Ellington, Hon. Buford, Governor of Tennessee.

National Association of Manufacturers.

Stokes, Hon. Carl, Mayor of Cleveland, Ohio, U.S. Conference of Mayors.

Oppose provision of proposed Section 2022(a)(2) allowing for allocation of up to 20 percent of Federal funds among various health, education, or welfare plans

AFL-CIO.

National Association of Social Workers.

National Urban League.

Favor adding a provision to preclude transfer of funds from programs for the blind to other HEW programs

American Association of Workers for the Blind.

American Foundation for the Blind.

Massachusetts Commission for the Blind.

Part C—General Provisions

Proposed Section 2030 of Social Security Act—“Joint funding”

No testimony.

Proposed Section 2031 of Social Security Act—“Definitions”

No testimony.

D. Title IV—General

(Note.—Under H.R. 16311 as revised and resubmitted by the Administration in June this title would be redesignated title V and conforming changes would be made in the various section numbers.)

1. SECTION 401 OF H.R. 16311, AS PASSED BY THE HOUSE (SECTION 501 OF THE BILL, AS REVISED AND RESUBMITTED)—“EFFECTIVE DATE”

Favors 6 month or 1 year delay in effective date

National Association of Manufacturers.

Favors amendment No. 796 to provide for 100 percent Federal matching for assistance payments to Indians, Aleuts, Eskimos or other aboriginal persons. (Under section 401 of H.R. 16311, the present special matching for payments to certain Indians would be repealed, effective July 1, 1971)

Metcalf, Hon. Lee, U.S. Senator, from Montana.

Favors January 1, 1972 effective date rather than July 1, 1971 as in H.R. 16311 as passed by the House)

New England Council for Economic Development.

2. SECTION 402 OF H.R. 16311, AS PASSED BY THE HOUSE (SECTION 502 OF THE BILL, AS REVISED AND RESUBMITTED)—“SAVING PROVISION”

Favor saving provision as extended to indefinite duration under the Administration's June 1970 revisions

Fineman, Herbert, Speaker, Pennsylvania House of Representatives.

Pennsylvania Department of Public Welfare.

Favor strengthening the saving provision to protect States against other related cost increases such as social services, Medicaid, administration, and cost-of-living increases

American Public Welfare Association.

Docking, Hon. Robert, Governor of Kansas.

Ellington, Hon. Buford, Governor of Tennessee.
 Hearn, Hon. Warren E., Governor of Missouri.
 McCall, Hon. Tom, Governor of Oregon.
 Nebraska State Department of Public Welfare.
 Ray, Hon. Robert D., Governor of Iowa.
 Washington State Department of Social and Health Services.

Favor increased protection and fiscal relief for States which now have relatively liberal assistance programs

Docking, Hon. Robert, Governor of Kansas.
 Fineman, Herbert, Speaker, Pennsylvania House of Representatives.
 Lindsay, Hon. John V., Mayor of New York City.
 Nebraska State Department of Public Welfare.
 New England Council for Economic Development.
 Rockefeller, Hon. Nelson A., Governor of New York.

Favor changing the saving provision to exclude expenditures for families with unemployed fathers from the base of expenditures to which the provision would apply, if there is no provision for State supplementation for such families

American Public Welfare Association.
 Evans, Hon. Daniel J., Governor of Washington.
 Washington State Department of Social and Health Services.

Favors establishing absolute ceiling on future non-Federal expenditures for all cash assistance programs at level of expenditures during 12 months before effective date of the Family Assistance Plan

Burton, Hon. Phillip, Representative from California.

Favor adding a provision that would give States incentives to raise payment levels in the future

Community Council of Kansas City, Kansas—Wyandotte County.
 Health and Welfare Council of National Capital Area.
 Licht, Hon. Frank, Governor of Rhode Island.
 Social Development Corporation.
 Washington State Department of Social and Health Services.

Favors allocation of funds otherwise available for revenue sharing proposal to meet cost of higher Federal financial participation in assistance payments

Burton, Hon. Phillip, Representative from California.
 Lindsay, Hon. John V., Mayor of New York City.

Favor adding requirement that States maintain 50 percent of their fiscal effort (as under the "50-90" rule in H.R. 14173)

National Association of Manufacturers.

3. SECTION 403 OF H.R. 16311 AS PASSED BY THE HOUSE (SECTION 503 OF THE BILL, AS REVISED AND RESUBMITTED)—"SPECIAL PROVISIONS FOR PUERTO RICO, THE VIRGIN ISLANDS, AND GUAM"

Favors treatment of Puerto Rico in Section 403 of H.R. 16311 as passed by the House (opposes inclusion of the \$30 training allowance, as

proposed by the Administration in June 1970 in this section as redesignated Section 503)

Cordova, Jorge L., Resident Commissioner from the Commonwealth of Puerto Rico.

Oppose special provision under H.R. 16311—Favor payments for Puerto Rico, Guam, and the Virgin Islands, equal to those in the 50 States

Center on Social Welfare Policy and Law.

Colon, Hon. Rafael Hernandez, President of the Senate of the Commonwealth of Puerto Rico.

4. SECTION 404 OF H.R. 16311 AS PASSED BY THE HOUSE (SECTION 506 OF BILL AS REVISED AND RESUBMITTED)—“MEANING OF SECRETARY AND FISCAL YEAR”

No testimony.

5. SECTION 504 OF H.R. 16311, AS REVISED AND RESUBMITTED BY THE ADMINISTRATION (NO PROVISION IN HOUSE-PASSED BILL)—“REPORT TO CONGRESS ON MEDICAL ASSISTANCE”

No testimony. (See part II relating to proposals not included in H.R. 16311.)

6. SECTION 505 OF H.R. 16311, AS REVISED AND RESUBMITTED BY THE ADMINISTRATION (NO PROVISION IN HOUSE-PASSED BILL)—“ADDITIONAL SUPERGRADES FOR DEPARTMENTS OF HEALTH, EDUCATION, AND WELFARE AND LABOR”

No testimony.

II. Administration proposals for changes in related programs (not included in H.R. 16311)

*Favors a Family Health Insurance Plan as outlined by the Administration
National Congress of Parents and Teachers.*

*Favor National Health Insurance plan (not limited as under FHIP to
poor)*

Javits, Hon. Jacob K., U.S. Senator from New York.
National Council of Jewish Women.

*Favors National Health Insurance Plan (not limited as under FHIP to
families)*

McCall, Hon. Tom, Governor of Oregon.

*Opposes (or questions) FHIP premiums as high as those illustratively
presented under administration proposal*

Anti-Defamation League of B'nai B'rith.
Community Council of Greater New York.

*Favors Administration's recommendation for changes in public housing
programs*

McCall, Hon. Tom, Governor of Oregon.
National Congress of Parents and Teachers.

Favors a "Comprehensive Inclusive Health Care Program"

Johnston, Ronald C., Wheeling, West Virginia.

Favors a "fully funded" low-income housing program

U.S. Catholic Conference.

III. Miscellaneous

Favor transfer of OAA, APTD, and AB to the Social Security System

Docking, Hon Robert, Governor of Kansas.

Licht, Hon. Frank, Governor of Rhode Island.

*Opposes involvement of Social Security Administration in administra-
tion of FAP*

Council of State Chambers of Commerce.

*Favors inclusion of Section 2 "Findings and Declaration of Purpose"
as in H.R. 14173, the "Family Assistance Act" as originally
introduced*

Burton, Hon. Phillip, Representative from California.

*Favors encouraging States to exercise authority for direct administration
if intermediate care programs*

National Association for Retarded Children.

Favors elimination of income tax exemption for dependent children (to finance 25 percent tax rate in FAP)

Green, Leonard M., President, Safe Flight Instrument Corporation.

Favors unification of the various in-kind and cash plans for families

U.S. Chamber of Commerce.

Favors authorizing appropriation of \$1 million for a "Prevention of Blindness" program

Burton, Hon. Phillip, Representative from California.

Favor improvements in unemployment insurance and workmen's compensation programs

National Council of Jewish Women.

U.S. Catholic Conference.

Favors increase in Federal expenditures for governmental and private efforts to expand family planning programs

Committee for Economic Development, Subcommittee on Poverty and Welfare.

Favors extra bonus (of \$250) to families which have only one child per adult

Health and Welfare Planning Council of Memphis-Shelby County.

Favors basing payment on age of child to discourage increases in size of families

Silver, Carol Ruth, Berkeley, Calif.

Favors requiring all assistance recipients to file a tax return and to pay a filing fee, regardless of whether any tax is due

Community Council of Kansas City, Kans.—Wyandotte County:

Opposes H.R. 16311 as socialistic, unconstitutional, expensive

Long, Hamilton A., Philadelphia, Pa.

Favor establishment of special congressional committee to monitor FAP—recommend changes

American Jewish Committee.

National Association of Social Workers.

National Urban League.

Favors citizen and recipient monitoring and review of training and supportive services

Health and Welfare Planning Council of Memphis-Shelby County.

Favors requiring training and use of professional, paraprofessional, and technical staff in Federal-State assistance programs and an increase to \$40 million annually in funds available for training such persons and for related purposes.

Council on Social Work Education.

Favors an alternative plan—"Anti-Poverty Insurance"—consisting of "Job Insurance" and "Subsistence Insurance" provided by a consortium of existing insurance companies

Dr. Amitai Etzioni, Director, Center for Policy Research, New York, New York.

Favors antidiscrimination legislation

U.S. Catholic Conference.

Favors long range program for elimination of assistance through "work security" plan, improvements in social security, and a social services plan.

National Association of Counties.

Favors establishment of a reserve fund to make payments to replace lost or stolen welfare checks

Health and Welfare Planning Council of Memphis-Shelby county.

Opposes basing any conclusions on OEO studies on income maintenance and related questions

Liberty Lobby and National Tax Action, Inc.

Favors provision to deter or prevent migration of recipients to states with high payment levels

Hanley, Hon. James M., Representative from New York.

Favors using New York City as test ground of systems for management and control of FAP

Economic Development Council of New York City.

Favors establishing community focal point to inform aged of services, assure aged benefit from services, and guide development of needed programs

National Council on the Aging.

Favors adding a provision for Federal matching for social, health, and legal services not subject to veto by Governor

Council of Jewish Federations and Welfare Funds.

Favors adding a guarantee of employment (and advancement) of indigenous and poor in social service program

Scheuer, Hon. James, Representative from New York.

IV. Recommendations Relating to H.R. 17550 "The Social Security Amendments of 1970" that were contained in testimony relating primarily to H.R. 16311.

Favors increase in social security minimum benefit to \$110 per month

National Rehabilitation Association.

Favor more than 5-percent increase in social security benefits

Community Services of Pennsylvania.

Council of Jewish Federations and Welfare funds.

National Council of Jewish Women.

Favors increase from 1-percent to 2-percent in proportion of disability insurance expenditures which establishes maximum on vocational rehabilitation expenditures from the disability insurance trust fund

National Rehabilitation Administration.