

BRIEF SUMMARY OF MAJOR  
RECOMMENDATIONS PRESENTED IN ORAL  
AND WRITTEN STATEMENTS DURING  
PUBLIC HEARINGS ON H.R. 17550—  
SOCIAL SECURITY AMENDMENTS OF 1970

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PREPARED FOR THE USE OF THE  
COMMITTEE ON FINANCE  
UNITED STATES SENATE  
RUSSELL B. LONG, *Chairman*

(NOTE: This document has not been reviewed by the Committee and does not reflect the approval or disapproval of the Committee or any member thereof.)



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(II)

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**Editor's Note.**—Due to the voluminous oral and written testimony on H.R. 17550 and related proposals, in order for any summary to be useful, it is necessary to broadly categorize positions of organizations and individuals. In so doing, it should be understood that it is not possible to include all of the qualifications or conditions with which such organizations and/or individuals may have on each issue. Nor is it possible to attempt an interpretation of a stated position. Nevertheless, an objective attempt has been made to present fairly the position of each witness.



**SUMMARY OF POSITIONS TAKEN IN ORAL AND WRITTEN  
TESTIMONY DURING PUBLIC HEARINGS ON H.R. 17550,  
THE SOCIAL SECURITY AMENDMENTS OF 1970**

**I. Positions Taken in Testimony Which Relate to Specific  
Provisions of H.R. 17550**

**A. Title I—Provisions Relating to Old-Age, Survivors, and Dis-  
ability Insurance**

**Section 101. Increase in OASDI Benefits**

*Favors provision in bill for 5 percent benefit increase*

American Foundation for the Blind and the American Association of  
Workers for the Blind.

American Life Convention, the Life Insurance Association of  
American, and the Life Insurers Conference (benefit increase should  
not exceed 5 percent).

American Retail Federation.

Chamber of Commerce.

Council of State Chambers of Commerce.

National Association for Retarded Children.

National Association of Life Underwriters.

National Association of Manufacturers (recommends increase be  
effective no earlier than July 1971).

National Education Association.

South Jersey Chamber of Commerce.

Veterans of World War I, U.S.A.

*Favors benefit increase higher than in bill*

AFL-CIO (favors 10-percent and additional 20-percent increase in  
1972).

Citizens' Committee on Aging, Community Council of Greater New  
York (favors 20-percent increase in 1971).

Community Services Society of New York (favors 10-percent increase,  
with \$90 minimum).

International Ladies' Garment Workers' Union (favors increase of not  
less than 30 percent).

National Association of Retired Civil Employees (favors 15-percent  
increase).

National Council of Senior Citizens (favors 10-percent and additional  
20-percent increase in 1972).

National Retired Teachers Association and American Association of  
Retired Persons (favors 20-percent increase in 1970 and additional  
20 percent in 1972).

Williams, Hon. Harrison A., Jr., U.S. Senator (favors 10-percent and  
additional 20-percent increase in 1972).

*Favors higher minimum*

AFL-CIO (favors first step to \$90 followed by second step to \$120).  
 Citizens' Committee on Aging, Community Council of Greater New  
 York (favors \$150 for single people and \$250 for couples).

International Ladies' Garment Workers' Union (favors \$120 minimum).

National Association of Retired Civil Employees (favors \$100 minimum for single people and \$200 for a family).

National Council of Senior Citizens (favors \$120 minimum in 1972).

National Retired Teachers Association and American Association of Retired Persons (favors \$120 minimum in 1972).

Prouty, Hon. Winston L., U.S. Senator (favors \$100 minimum).

Townsend Foundation (favors establishing an assumed wage sufficient for a retirement benefit of \$175 a month for everyone).

Williams, Hon. Harrison A., Jr., U.S. Senator (favors \$90 in 1971 and \$120 in 1972).

*Opposes provision in bill for 5-percent benefit increase*

Hawaii Manufacturers Association.

*Favors higher family maximum for both beneficiaries on the rolls and those who come on in the future when there is a general benefit increase*

Myers, Robert J., former Chief Actuary, Social Security Administration.

*Opposes increase in minimum benefits which significantly exceeds percentage increase at other benefit levels*

American Life Convention, the Life Insurance Association of America, and the Life Insurance Conference.

**Section 102. Increase in Benefits for Certain Individuals Age 72 and Over***Favors extending provision to residents of Puerto Rico*

Córdova, Hon. Jorge L., Resident Commissioner of Puerto Rico.

*Favors increase higher than in bill*

Citizens' Committee on Aging, Community Council of Greater New York.

International Ladies' Garment Workers' Union (favors increase of not less than 30 percent).

National Retired Teachers Association and American Association of Retired Persons.

Prouty, Hon. Winston L., U.S. Senator (recommends 10-percent increase).

*Favors extending provision to cover all people reaching age 70 by 1972*

Prouty, Hon. Winston L., U.S. Senator.

*Favors increasing the amount of public pension that a person can have and still get special age-72 benefits*

National Retired Teachers Association and American Association of Retired Persons.



## Section 103. Automatic Adjustment of Benefits

*Favors provision in bill*

American Foundation for the Blind and the American Association of Workers for the Blind.

National Association for Retarded Children.

National Association of Life Underwriters (recommends that benefits also be reduced if cost of living goes down).

Page, Hon. Peter J., Mayor, Bethel Park, Pa.

Percy, Hon. Charles H., U.S. Senator.

Veterans of World War I, U.S.A.

*Favors provision for automatic adjustment of benefits, but only after major improvements are made in benefit levels*

Citizens Committee on Aging, Community Council of Greater New York.

National Retired Teachers Association and American Association of Retired Persons.

Prouty, Hon. Winston L., U.S. Senator.

Townsend Foundation (with increases in per capita income).

Williams, Hon. Harrison A., Jr., U.S. Senator.

*Favors provision for automatic adjustment of benefits, but with the understanding that there would be other benefit improvements in the future*

AFL-CIO

National Council of Senior Citizens.

*Favors provision for automatic adjustment of benefits, but modified so that increases will affect family maximum in the same manner they affect primary benefit*

Myers, Robert J., former Chief Actuary, Social Security Administration.

*Favors automatic adjustment of benefits, but recommends that the first adjustment be made sooner than in bill*

American Council of the Blind (favors first adjustment not later than July 1, 1971).

*Favors automatic adjustment of benefits, but believes benefits should be adjusted on some other standard than the Consumer Price Index*

International Ladies' Garment Workers' Union.

*Opposes provision in bill*

American Life Convention, the Life Insurance Association of America, and the Life Insurers Conference.

American Retail Federation.

Chamber of Commerce.

Commerce and Industry Association of New York.

Council of State Chambers of Commerce.

National Association of Manufacturers.

South Jersey Chamber of Commerce.

**Section 104. Increased Widow's and Widower's Insurance Benefits***Favors provision in bill*

AFL-CIO.

American Foundation for the Blind and the American Association of Workers for the Blind.

Citizens' Committee on Aging, Community Council of Greater New York.

International Ladies' Garment Workers' Union.

National Council of Senior Citizens.

National Retired Teachers Association and American Association of Retired Persons.

Percy, Hon. Charles H., U.S. Senator.

Prouty, Hon. Winston L., U.S. Senator.

Williams, Hon. Harrison A., Jr., U.S. Senator.

*Favors provision in bill ( but with some qualifications )*

Myers, Robert J., former Chief Actuary, Social Security Administration.

*Opposes provision in bill*

Council of State Chambers of Commerce.

National Association of Life Underwriters.

**Section 105. Age-62 Computation Point for Men***Favors provision in bill*

AFL-CIO.

Citizens' Committee on Aging, Community Council of Greater New York.

International Ladies' Garment Workers' Union.

National Council of Senior Citizens.

National Retired Teachers Association and American Association of Retired Persons.

Williams, Hon. Harrison A., Jr., U.S. Senator.

*Opposes provision in bill*

Council of State Chambers of Commerce.

National Association of Life Underwriters.

**Section 106. Election to Receive Reduced Benefits Not Applicable to Certain Benefits in Other Categories***Favors provision in bill*

AFL-CIO.

International Ladies' Garment Workers' Union.

**Section 107. Liberalization of Earnings Test***Favors provision in bill*

AFL-CIO (recommends that for earnings above \$3,000, \$2 be withheld for each \$3 of earnings).

American Retail Federation.

Community Services Society of New York.

International Ladies' Garment Workers' Union.

National Association for Retarded Children.

National Association of Life Underwriters.

National Council of Senior Citizens.

Prouty, Hon. Winston L., U.S. Senator.

*Favors automatic adjustment of the exempt amount*

American Council of the Blind.

*Favors higher exempt amount than in bill*

Citizens' Committee on Aging, Community Council of Greater New York (favors \$3,000 exemption, with \$1 in benefits withheld for each \$2 of earnings up to \$4,500, and \$3 withheld for every \$4 above that amount).

National Retired Teachers Association and American Association of Retired Persons (favors \$3,000 exemption).

Page, Hon. Peter J., mayor, Bethel Park, Pa. (favors \$4,800 exemption).

Prouty, Hon. Winston L., U.S. Senator (favors \$2,400 exemption).

Percy, Hon. Charles H., U.S. Senator (favors \$2,400 exemption, with complete phase-out in 7 years).

South Jersey Chamber of Commerce (favors \$3,600 exemption).

Williams, Hon. Harrison A., U.S. Senator (favors \$2,100 exemption).

*Favors lower exempt amount than in bill*

National Association of Manufacturers (favors \$1,800 exemption, with a \$1 for \$1 reduction on earnings above a specific amount).

*Favors provision in bill, except for automatic adjustment of exempt amount*

American Life Convention, the Life Insurance Association of America, and the Life Insurers Conference.

Commerce and Industry Association of New York.

*Favors provision in bill, except for automatic adjustment of exempt amount and the withholding of \$1 in benefits for each \$2 in earnings above \$2,000*

Chamber of Commerce (recommends that for earnings above \$3200, \$1 in benefits be withheld for each \$1 of earnings).

Council of State Chambers of Commerce (recommends that for earnings above \$3,000, \$1 be withheld for each \$1 of earnings).

*Favors elimination of earnings test*

Townsend Foundation.

Weller, Truman D. (or, alternatively, reducing from 72 to 68 the age at which full benefits can be received regardless of earnings).

*Favors basing earnings test on total income, and allowing beneficiaries with low benefits to earn more than those with high benefits*

Citizens' Committee on Aging, Community Council of Greater New York.

#### **Section 108. Exclusion of Certain Earnings in Year of Attaining Age 72**

*Favors provision in bill*

International Ladies' Garment Workers' Union (recommends similar provision for persons under 72).

**Section 109. Reduced Benefits for Widowers at Age 60**

*Favors provision in bill, and recommends reduced benefits for widows at age 50*

American Foundation for the Blind and the American Association of Workers for the Blind.

**Section 110. Child's Benefits Based on Disability Which Began Between 18 and 22**

*Favors provision in bill*

AFL-CIO.

American Foundation for the Blind and the American Association of Workers for the Blind.

International Ladies' Garment Workers' Union.

Williams, Hon. Harrison A., Jr., U.S. Senator.

*Favors provision in bill, but recommends that a disabled child should get benefits if either parent is fully insured (even though not entitled to benefits)*

American Council of the Blind.

**Section 111. Eliminate Support Requirements for Divorced and Surviving Divorced Wives**

*Favors provision in bill*

AFL-CIO.

International Ladies' Garment Workers' Union.

**Section 112. Eliminate Disability Insured Status Requirement of Substantial Recent Work in Cases of Individuals Who Are Blind**

*Favors provision in bill*

AFL-CIO.

International Ladies' Garment Workers' Union.

*Favors disability benefits for blind persons with at least six quarters of coverage without regard to their ability to engage in substantial gainful activity (S. 2518)*

American Council of the Blind.

American Foundation for the Blind and the American Association of Workers for the Blind.

National Federation of the Blind.

**Section 113. Wage Credits for Members of the Uniformed Services**

*Favors provision in bill*

AFL-CIO.

International Ladies' Garment Workers' Union.

**Section 114. Applications for Disability Benefits Filed After Death of Insured Individual**

*Favors provision in bill*

International Ladies' Garment Workers' Union.

**Section 115. Workmen's Compensation Offset for Disability Insurance Benefits**

*Favors provision in bill*

AFL-CIO.

International Ladies' Garment Workers' Union.

*Favors repeal of workmen's compensation offset*

American Council of the Blind.

*Opposes provision in bill*

American Insurance Association.

American Life Convention, the Life Insurance Association of America, and the Life Insurers Conference.

American Mutual Insurance Alliance.

Associated Oregon Industries.

Chamber of Commerce.

Council of State Chambers of Commerce.

Commerce & Industry Association of New York.

Hawaii Manufacturers Association.

International Association of Industrial Accident Boards & Commissions.

National Association of Insurance Agents.

National Association of Manufacturers (recommends that combined benefits should not exceed 65 percent of prior earnings).

South Jersey Chamber of Commerce.

**Section 119. Penalty for Furnishing False Information To Obtain Special Security Account Number**

*Favors provision in bill*

International Ladies' Garment Workers' Union.

**Section 120. Guarantee of No Decrease in Total Family Benefits**

*Favors provision in bill*

International Ladies' Garment Workers' Union.

**Section 122. Increase in Contribution and Benefit Base**

*Favors \$9,000 base in bill*

AFL-CIO (with additional increase later to \$15,000).

National Association of Life Underwriters (favors \$9,000 base in 1972).

*Favors base higher than in bill*

National Council of Senior Citizens (favors \$15,000 base now).

Prouty, Hon. Winston L., U.S. Senator (recommends \$12,000 base to finance \$100 minimum).

*Opposes increase to \$9,000 base in bill*

American Life Convention, the Life Insurance Association of America, and the Life Insurers Conference.

Chamber of Commerce (favors higher contribution rates to finance bill).

Commerce & Industry Association of New York.

Council of State Chambers of Commerce (favors higher contribution rates to finance bill).

National Association of Manufacturers (recommends \$7,800 base be maintained, at least temporarily).

South Jersey Chamber of Commerce.

**Section 123. Automatic Adjustment of Contribution and Benefit Base***Favors provision in bill*

AFL-CIO (after enactment of \$15,000 base).

American Foundation for the Blind and the American Association of Workers for the Blind.

National Association of Life Underwriters (recommends that base also be reduced if wages go down).

National Council of Senior Citizens (after enactment of \$15,000 base).

*Favors provision in bill, but recommends adjustment be made sooner than in bill*

American Council of the Blind (favors first adjustment in 1972).

*Opposes provision in bill*

American Life Convention, the Life Insurance Association of America, and the Life Insurers Conference.

Chamber of Commerce.

Commerce &amp; Industry Association of New York.

National Association of Manufacturers.

**Section 124. Changes in Tax Schedule***Favors higher contribution rates to finance bill*

Chamber of Commerce.

Council of State Chambers of Commerce.

Protuty, Hon. Winston L., U.S. Senator (recommends higher contributions to finance \$100 minimum).

*Favors financing benefit increases from favorable actuarial balance and increases in contribution rates*

American Life Convention, the Life Insurance Association of America, and the Life Insurers Conference.

*Opposes increase in contribution rates*

South Jersey Chamber of Commerce.

*Opposes the delay in cash benefits contribution rate increases*

American Council of the Blind.

*Opposes combined employer-employee contribution above 10 percent*

National Association of Life Underwriters.

**B. Title II—Provisions Relating to Medicare, Medicaid, and Maternal and Child Health****1. PART A—COVERAGE UNDER MEDICARE PROGRAM***Favors provisions relating to medicare, medicaid, and maternal and child health programs*

National Education Association.

**Section 201. Payment Under Medicare to Individuals Covered by FEHB Program***Favors provision in bill*

Blue Cross Association.

*Favors provision in bill but only with respect to part B beneficiaries*

National Association of Blue Shield Plans.

*Opposes provision in bill*

National Association of Letter Carriers.

**Section 202. Hospital Insurance Benefits for Uninsured Individuals**

*Favors provision in bill*

AFL-CIO.

American Association of Retired Persons.

Community Services Society of New York.

National Education Association.

National Retired Teachers Association.

Prouty, Hon. Winston L., U.S. Senator.

*Opposes enabling States or any other public organization paying premiums for uninsured retirees.*

National Conference of State Social Security Administrators.

*Favors provision in bill but require uninsured to pay premiums himself*

American Public Health Association.

*Opposes provision in bill*

American Medical Association.

**2. PART B—IMPROVEMENTS IN THE OPERATING EFFECTIVENESS OF THE MEDICARE, MEDICAID, AND MATERNAL AND CHILD HEALTH PROGRAMS**

**Section 221. Limitation on Federal Participation for Capital Expenditures**

*Favors provision in bill*

American Medical Association.

American Public Health Association.

American Public Welfare Association.

Blue Cross Association.

Chamber of Commerce of the United States.

Christian Science Church.

Illinois Department of Public Aid.

Indiana Nursing Home Association.

Mandel, Marvin, Governor of Maryland, representing the National Governors' Conference.

National Association of Manufacturers.

*Favors amending definition of "capital expenditures" to include replacement or major renovation of buildings and addition of equipment for new services*

Blue Cross Association.

*Favors limiting definition of "capital expenditures" to equipment related to "new services"*

Federation of American Hospitals.

*Favors provider option to elect to be reimbursed for depreciation of approved expenditures on 150 percent declining balance basis*

Federation of American Hospitals.

*Favors excluding cost of routine replacement of nonclinical equipment from definition of "capital expenditures"*

American Hospital Association.

*Favors principle of provision but recommends utilization of existing planning agencies*

American Hospital Association.  
Hospital Association of Rhode Island.

*Favors principle of provision but recommends planning agencies be given only advisory powers and be provided funds for conducting project reviews*

Association of Areawide Health Planning Agencies.

*Recommends that Secretary's decisions be subject to formal appeal or judicial review*

AFL-CIO.

American Hospital Association.  
American Medical Association.  
American Nursing Home Association.  
Blue Cross Association.  
Federation of American Hospitals.  
Hospital Association of Rhode Island.

*Recommends various amendments to provision concerning composition of and appellate process before National Advisory Council*

Federation of American Hospitals.

*Favors elimination of exemption of Christian Science sanatoriums*  
American Hospital Association.

**Section 222. Prospective Reimbursement; Experiments and Demonstration Projects to Develop Incentives for Economy in the Provision of Health Services**

*Favors provision in bill*

AFL-CIO.

American Medical Association.  
American Nursing Home Association.  
American Public Health Association.  
Association of Areawide Health Planning Agencies.  
Blue Cross Association.  
Chamber of Commerce of the United States.  
Federation of American Hospitals.  
Illinois Department of Public Aid.  
Indiana Nursing Home Association.  
National Association of Blue Shield Plans.  
National Association of Manufacturers.

*Favors elimination of requirement that experimental project can be initiated only after written request filed*

American Hospital Association.  
Association of American Medical Colleges.  
Hospital Association of Rhode Island.

**Section 223. Limitation on Coverage of Costs Under Medicare**

*Favors provision in bill*

AFL-CIO.

Chamber of Commerce of the United States.



*Opposes provision in bill*

American Hospital Association.  
 American Public Health Association.  
 Federation of American Hospitals.  
 Louisiana Hospital Association.

*Favors provision in bill but with various reservations*

American Medical Association.  
 American Nursing Home Association.  
 Blue Cross Association.  
 Hospital Association of Rhode Island.  
 Illinois Department of Public Aid.

*Suggests that provision would not effectively control institutional health costs*

National Association of Manufacturers.

**Section 224. Limits on Prevailing Charge Levels***Opposed to provision in bill*

American Medical Association.  
 American Public Health Associations.  
 Chamber of Commerce of the United States.  
 National Association of Manufacturers.  
 Louisiana State Medical Society.

*Urges recognition that enactment of provision will lead to increase in number of physicians who do not accept assignments under medicare*

National Association of Blue Shield Plans.

*Favors provision but prefers contracts with providers of services and negotiated fee schedules*

AFL-CIO.

**Section 225. Establishment of Incentives for States To Emphasize Outpatient Care Under Medicaid***Favors provision in bill*

National Association of Manufacturers.

*Favors objective of provision but suggests technical changes*

American Public Health Association.  
 National Association of Blue Shield Plans.

*Opposes provision in bill*

AFL-CIO.  
 American Association of Homes for the Aging.  
 American Hospital Association.  
 American Medical Association.  
 American Nursing Home Association.  
 American Public Welfare Association.  
 Arrington, State Senator W. Russell (Illinois).  
 Blue Cross Association.  
 Board of Supervisors, Community of Los Angeles.  
 Hart, Hon. Philip A., U.S. Senator.

International Ladies' Garment Workers' Union (AFL-CIO).

Louisiana Hospital Association.

Mandel, Marvin, Governor of Maryland, representing the National Governors' Conference.

National Council of Senior Citizens.

Nebraska Department of Public Welfare.

New Jersey Nursing Home Association.

Pickle, Congressman J. T.

Presbyterian Homes of the Synod of New Jersey, The.

Proby, Hon. Winston L., U.S. Senator.

*Opposes decrease in Federal matching payments after 60 days of inpatient hospital or TB institutional care*

Illinois Department of Public Aid.

*Opposes decrease in Federal matching payments after the first 90 days of inpatient skilled nursing home care*

Bellmon, State Senator Henry (Oklahoma).

Community Council of Greater New York.

Illinois Nursing Home Association.

Indiana Nursing Home Association.

Sparkman, Hon. John, U.S. Senator.

*Opposes the decrease in Federal matching payments after 90 days of care in a mental hospital*

Bellmon, State Senator Henry (Oklahoma).

Community Council of Greater New York.

Illinois Department of Public Aid.

National Association for Mental Health, Inc.

*Urges elimination of exclusion of public institutions for mental diseases or mental defects as an ICF under the Social Security Act*

American Public Health Association.

National Association for Retarded Children.

National Association of State Mental Health Program Directors.

*Favors increasing Federal matching funds for outpatient, clinic, and home health services*

Community Council of Greater New York.

*Favors peer review organizations for nursing homes*

Indiana Nursing Home Association.

#### **Section 226. Payment for Services of Teaching Physicians Under Medicare**

*Favors provision in bill*

Blue Cross Association.

*Favors optional methods of reimbursement of teaching physicians*

American Hospital Association.

Association of American Medical Colleges.

#### **Section 227. Authority of Secretary To Terminate Payments to Suppliers of Services**

*Favors provision in bill*

AFL-CIO.

American Nursing Home Association.

American Public Health Association.  
Chamber of Commerce of the United States.

*Opposes provision in bill*

American Hospital Association.  
Blue Cross Association.  
Louisiana Hospital Association.

*Favors provision but urges inclusion of hearing and judicial review rights*

Federation of American Hospitals.

*Favors provision but urges excluding that part which would permit Secretary to declare care inferior*

Hospital Association of Rhode Island.

*Favors intent of provision but opposes establishment of review teams*

Louisiana State Medical Society.

**Section 228. Elimination of Requirement That States Move Toward Comprehensive Medicaid Programs**

*Favors provision in bill*

American Medical Association.  
National Association of Blue Shield Plans.

*Opposes provision in bill*

AFL-CIO.

American Council of the Blind.  
American Hospital Association.  
American Podiatry Association.  
American Public Health Association.

International Ladies' Garment Workers' Union (AFL-CIO).

National Council of Senior Citizens.

National Legal Program of Health Problems of the Poor.

*Urges that consultation and cooperation with State mental health and mental retardation authorities be required*

National Association of State Mental Health Program Directors.

**Section 229. Determination of Reasonable Cost of Inpatient Hospital Services Under Medicaid and Maternal and Child Health Programs**

*Favors provision in bill*

American Public Health Association.  
American Public Welfare Association.  
Arrington, State Senator W. Russel, Illinois.  
Illinois Department of Public Aid.

Mandel, Marvin, Governor of Maryland, representing the National Governor's Conference.

Nebraska Department of Public Welfare.

*Favors limiting powers of States and including rights of appeal*

Federation of American Hospitals.

*Favors application of medicare reimbursement principles to Medicaid*

Blue Cross Association.

*Opposes provision in bill*

American Hospital Association.  
 Hospital Association of Rhode Island.  
 Louisiana Hospital Association.

**Section 230. Amount of Payment Where Customary Charges for Services  
 Furnished Are Less Than Reasonable Cost**

*Favors provision in bill*

American Medical Association.  
 American Nursing Home Association.  
 Blue Cross Association.  
 Chamber of Commerce of the United States.  
 Illinois Department of Public Aid.

*Favors application of provision to total annual payments to an institution*

American Hospital Association.

**Section 231. Institutional Planning Under Medicare**

*Favors provision in bill*

American Medical Association.  
 Illinois Department of Public Aid.  
 National Association of Manufacturers.

*Favors provision in bill but urges close relationship to State and regional planning authorities*

American Public Health Association.  
 Chamber of Commerce of the United States.

*Favors amending provision to redesignate reference to capital expenditure "plans" rather than "budgets"*

Blue Cross Association.

*Favors prohibiting disclosure and Federal review of budgets for substance and exempting small hospitals from the provision*

Federation of American Hospitals.

*Favors committee statement assuring that provision is not intended to give the government a role in the hospital budget and planning process*

American Hospital Association.

*Favors inclusion of medicaid admissions to hospitals*

American Nursing Home Association.

*Opposes provision in bill*

Association of Areawide Health Facilities Agencies.

**Section 232. Payments to States Under Medicaid for Installation and Operation  
 of Claims Processing and Information Retrieval Systems**

*Favors provision in bill*

American Public Welfare Association.  
 Illinois Department of Public Aid.  
 National Association of Manufacturers.  
 Nebraska Department of Public Welfare.

*Favors provision in bill but with added safeguards against disclosure of information*

American Public Health Association.  
American Public Welfare Association.

*Favors extension of provision to financing systems already developed by public or private organizations*

Blue Cross Association.

*Favors provision but recommends that data be made available to area-wide planning agencies*

Association of Areawide Health Planning Agencies.

*Favors provision but urges clarification that intent is not to permit States to terminate carrier arrangements*

National Association of Blue Shield Plans.

*Favors provision but urges clarification that States may use private carriers*

American Medical Association.

**Section 233. Advance Approval of Extended Care and Home Health Coverage Under Medicare**

*Favors provision in bill*

New Jersey Nursing Home Association.

*Favors amending provision to assure fair hearing for physicians found "unreliable" for certifying needed care*

Blue Cross Association.

*Favors amending provision to refer possible erroneous certifications for peer review action*

American Medical Association.

*Opposes provision in bill*

Louisiana State Medical Society.

**Section 234. Prohibition Against Reassignment of Claims to Benefits**

*Favors provision in bill*

American Public Health Association.  
Illinois Department of Public Welfare.

**Section 235. Utilization Review Requirements for Hospitals and Skilled Nursing Homes Under Medicaid and Maternal and Child Health Programs**

*Favors provision in bill*

American Hospital Association.  
American Nursing Home Association.  
American Public Health Association.  
Federation of American Hospitals.  
Illinois Department of Public Aid.  
National Association of Manufacturers.  
Nebraska Department of Public Welfare.

*Favors extending the provision to ICF's under title XI of the Social Security Act*

American Association of Homes for the Aged.

**Section 236. Elimination of Requirement That Cost-Sharing Charges Imposed on Noncash Medicaid Recipients be Related to Their Income**

*Favors provision in bill*

Nebraska Department of Public Welfare.  
American Medical Association.

*Opposed to provision in bill*

American Hospital Association.  
American Public Health Association.  
Hospital Association of Rhode Island.

**Section 237. Notification of Unnecessary Admission to a Hospital or Extended Care Facility Under Medicare**

*Favors provision in bill*

American Medical Association.  
American Nursing Home Association.  
American Public Health Association.  
Blue Cross Association.  
Illinois Department of Public Aid.  
Louisiana Hospital Association.  
National Association of Manufacturers.

*Favors extending provision to Medicaid*

American Nursing Home Association.  
American Public Health Association.

**Section 238. Use of State Health Agency To Perform Certain Functions Under Medicaid and Maternal and Child Health Programs**

*Favors provision in bill*

American Hospital Association.  
American Medical Association.  
American Public Health Association.

*Opposes provision in bill*

Louisiana Hospital Association.

**Section 239. Payments to Health Maintenance Organizations**

*Favors provision in bill*

American Association of Medical Clinics.  
Association of Areawide Health Planning Agencies.  
Blue Cross Association.  
International Ladies' Garment Workers' Union (AFL-CIO).  
National Association of Blue Shield Plans.  
National Council of Senior Citizens.  
Prouty, Hon. Winston L., U.S. Senator.

*Favors objectives of provision*

AFL-CIO.  
American Medical Association.  
American Hospital Association.  
American Public Health Association.  
Blue Cross Association.

Federation of American Hospitals.  
 Group Health Association of America.  
 Kaiser Foundation Health Plan, Inc.  
 San Joaquin Foundation for Medical Care.

*Favors provision but only on an experimental basis*

Chamber of Commerce of the United States.  
 American Medical Association.

*Favors up to 100-percent reimbursement to HMO's with gradual reduction to 95-percent level*

AFL-CIO.  
 Blue Cross Association.  
 Federation of American Hospitals.

*Favors restricting HMO's to nonprofit organizations*

AFL-CIO.

*Favors evaluation by Secretary of HEW of HMO's which are substantially different*

Group Health Association of America.  
 Kaiser Foundation Health Plan, Inc.

*Favors HMO evidence rather than proof of capability to provide comprehensive care*

AFL-CIO.

*Favors permitting group practice plans to continue to receive medicare payment on a per capita basis for beneficiaries who cannot or do not elect the HMO option*

Group Health Association of America.  
 Kaiser Foundation Health Plan, Inc.

*Favors financial encouragement and incentives for development of HMO's and for beneficiaries to elect the HMO option*

Association of American Medical Colleges.  
 Group Health Association of America.  
 Kaiser Foundation Health Plan, Inc.

*Favors permitting SMI enrollees who are not eligible for HI to have SMI payments made to HMO*

AFL-CIO.  
 Group Health Association of America.  
 Kaiser Foundation Health Plan, Inc.

*Opposes provision in bill*  
 Louisiana State Medical Society.

*Opposes provision unless peer review is adopted*  
 New Mexico Foundation for Medical Care.

### 3. PART C—MISCELLANEOUS AND TECHNICAL PROVISIONS

#### Section 251. Coverage Prior to Application for Medical Assistance

*Opposes provision in bill*  
 Nebraska Department of Public Welfare.  
 Illinois Department of Public Aid.

**Section 252. Hospital Admissions for Dental Services Under Medicare Program***Favors provision in bill*

American Dental Association.

**Section 253. Exemption of Christian Science Sanitoriums From Certain Nursing Home Requirements Under Medicaid***Favors provision in bill but with modification to permit States not to include sanatorium care as a necessary skilled nursing care*

Christian Science Church.

*Opposes provision in bill*

American Public Health Association.

American Hospital Association.

Blue Cross Association.

Erdman, Miss Linda.

Professional Therapy Services, Inc.

*Favors removal of \$100 limitation on services of privately-practicing physical therapists*

American Physical Therapy Association.

*Favors elimination of "salary equivalency" provision*

American Nursing Home Association.

*Favors negotiated fee schedule as substitute for "salary equivalency" provision*

American Physical Therapy Association.

**Section 255. Extension of Grace Period for Termination of SMI Coverage Where Failure To Pay Premiums Is Due to Good Cause***Favors provision in bill*

National Association of Blue Shield Plans.

**Section 256. Extension of Time for Filing SMI Claim Where Delay Due to Administrative Error***Favors provision in bill*

National Association of Blue Shield Plans.

**Section 257. Waiver of Enrollment Period Requirements Where Individual's Rights Prejudiced by Administrative Error or Inaction***Favors provision in bill*

National Association of Blue Shield Plans.

**Section 258. Elimination of Provisions Preventing SMI Enrollment More Than 3 Years After First Opportunity***Favors provision in bill*

National Association of Blue Shield Plans.

**Section 260. Requirement of Minimum Amount of Claim To Establish Entitlement to Hearing Under SMI***Opposes provision in bill*

AFL-CIO.

International Ladies' Garment Workers' Union (AFL-CIO).



**Section 262. Payment for Certain Inpatient Hospital Services Furnished Outside the United States**

*Favors provision in bill*

American Hospital Association.

**Section 263. Study of Chiropractic Coverage**

*Opposes provision in bill*

American Medical Association.

American Hospital Association.

American Public Health Association.

Louisiana State Medical Society.

*Opposes provision in bill and urges coverage of chiropractic services under medicare*

American Chiropractic Association.

International Chiropractors Association.

Hamilton County Chiropractic Association, The.

National Association of Naturopathic Physicians.

National Association of Retired Civil Employees.

National Health Federation.

Townsend Foundation.

*Opposes coverage of chiropractic under medicare but urges study to include examination of whether use of chiropractic postpones use of needed medical care*

National Council of Senior Citizens.

*Favors inclusion of scientific evaluation of chiropractic theory as part of study*

AFL-CIO.



## II. Recommendations for Changes in the Social Security Act Not Related to Provisions in H.R. 17550

### A. Changes in Title II of Social Security Act—Old-Age, Survivors and Disability Insurance

*Favors occupational definition of disability for older workers*  
AFL-CIO.

*Favors liberalized definition of disability for older workers*

International Ladies' Garment Workers' Union.  
Williams, Hon. Harrison A., Jr., U.S. Senator.

*Favors benefits for disabled widows and widowers at any age*

American Foundation for the Blind and the American Association of  
Workers for the Blind.

International Ladies' Garment Workers' Union.  
Williams, Hon. Harrison A., Jr., U.S. Senator.

*Favors reducing waiting period from 6 to 3 months, and eliminating  
12-month prognosis requirement*

Williams, Hon. Harrison A., Jr., U.S. Senator.

*Opposes reducing waiting period, and eliminating 12-month prognosis  
requirement*

American Mutual Insurance Alliance.

*Favors increase in amount of trust fund money that can be used to  
rehabilitate disabled beneficiaries*

AFL-CIO (favors increase from 1 to 2 percent of previous year's  
disability benefits).

*Favors making definition of disability the same for disabled widows  
and widowers as for disabled workers*

American Foundation for the Blind and the American Association of  
Workers for the Blind.

*Favors eliminating the 1967 amendments provision clarifying the  
definition of disability*

American Council of the Blind.

*Favors limiting survivor or disability benefit payable in a particular  
year to highest retirement benefit payable to a person who reached  
age 62 in that year*

Myers, Robert J., former Chief Actuary, Social Security Adminis-  
tration.

*Favors benefit computation based on a worker's highest 10 out of 15  
consecutive years of earnings*

International Ladies' Garment Workers' Union (recommends using  
15 years immediately preceding retirement).

National Council of Senior Citizens.

Williams, Hon. Harrison A., Jr., U.S. Senator.

*Favors reducing amount of actuarial reduction due to early retirement*  
AFL-CIO.

*Favors additional drop-out year in computation of average monthly wage*  
AFL-CIO.

*Favors retirement benefits at age 60*

International Ladies' Garment Workers' Union (recommends more moderate reductions in early retirement benefits than those in present law).

Page, Hon. Peter J., mayor, Bethel Park, Pa. (recommends full benefits at age 60).

Townsend Foundation.

*Favors benefits for a child dependent on, but not adopted by, his grandparents*

Percy, Hon. Charles H., U.S. Senator.

*Favors benefits for disabled wives and husbands at age 50*

American Foundation for the Blind and the American Association of Workers for the Blind.

*Favors the participation of social security beneficiaries in the periodic evaluation of the program*

American Council of the Blind.

*Favors increase in lump-sum death payment*

Citizens' Committee on Aging, Community Council of Greater New York (recommends \$500 maximum).

International Ladies' Garment Workers' Union (recommends lump sum equal to three times primary benefit).

Page, Hon. Peter J., mayor, Bethel Park, Pa. (recommends \$500 maximum).

*Favors use of general revenues for cash benefits*

Citizens' Committee on Aging, Community Council of Greater New York.

Prouty, Hon. Winston L., U.S. Senator (recommends general revenues to finance \$100 minimum).

Williams, Hon. Harrison A., Jr., U.S. Senator.

*Opposes use of general revenues for cash benefits*

National Association of Manufacturers.

Townsend Foundation.

*Favors covering Federal civil service employees on a voluntary basis*

Affiliated Government Organizations.

American Federation of Government Employees.

Government Employees Council, AFL-CIO.

National Federation of Federal Employees.

*Favors long-range study of social security program*

National Association of Life Underwriters.

National Retired Teachers Association and American Association of Retired Persons.

*Favors social security benefits equal to 85 percent of previous earnings where worker is involuntarily unemployed (full social security bill of 1949, S. 2337)*

Weber, Herbert J.

### **B. Medicare, Medicaid, and Maternal and Child Health Care**

*Favors Bennett amendment (No. 851) to establish peer review organizations*

New Mexico Foundation for Medical Care.

San Joaquin Foundation for Medical Care.

American Nursing Home Association.

*Opposes Bennett amendment*

AFL-CIO.

American Hospital Association.

Louisiana Hospital Association.

Louisiana State Medical Association.

National Association of Blue Shield Plans.

*Favors postponement of implementation of Bennett amendment until certain questions are resolved*

Catholic Hospital Association.

*Favors requiring cooperation between PRSO's and carriers if peer review amendment adopted*

National Association of Blue Shield Plans.

*Favors requiring cooperation between carriers and intermediaries, and State and local provider organizations if peer review amendment is adopted*

Schaffarzick, Dr. Ralph W., Chief Medical Advisor, California.  
Blue Shield.

*Favors peer review objectives but desires consideration of alternative approaches*

American Medical Association.

Association of American Medical Colleges.

*Favors peer review but urges involvement of health practitioners participating in Federal health care programs*

American Podiatry Association.

American Physical Therapy Association.

*Favors modification of peer review amendment so that PSRO's establish norms and standards for providers*

Blue Cross Association.

*Favors objectives of peer review, but if adopted, it should be on a demonstration basis*

American Association of Homes for the Aged.

American Hospital Association.

*Favors extending medicare to all social security beneficiaries*

Townsend Foundation.

*Favors extending medicare coverage to Federal retirees*

National Association of Retired Civil Employees.

Reynolds, Mrs. Jean L.

*Favors approving medicare as a qualified plan under FEHB Act*

National Association of Retired Civil Employees.

*Favors extending medicare to all persons over age 65*

American Hospital Association.

*Favors coverage of the disabled under medicare*

AFL-CIO.

American Council of the Blind.

American Federation for the Blind.

American Public Health Association.

International Ladies' Garment Workers' Union (AFL-CIO).

National Association for Retired Children.

National Council of Senior Citizens.

Williams, Hon. Harrison A., Jr., U.S. Senator.

*Favors coverage of prescription drugs under medicare*

AFL-CIO.

American Association of Retired Persons.

American Federation for the Blind.

Community Council of Greater New York.

Community Services Society of New York.

International Ladies' Garment Workers' Union.

National Association of Retired Civil Employees.

National Council of Senior Citizens.

National Retired Teachers Association.

Prouty, Hon. Winston L., U.S. Senator.

Williams, Hon. Harrison A., Jr., U.S. Senator.

*Favors requiring medicare hospitals to establish drug formulary and purchase drugs by generic name*

AFL-CIO.

*Opposes amendment (No. 929) to H.R. 17550 providing coverage of prescription drugs under medicare*

Pharmaceutical Manufacturers Association.

American Medical Association.

*Favors eliminating all medicare deductibles, coinsurance, and premiums*

Townsend Foundation.

International Ladies' Garment Workers' Union (AFL-CIO).

*Favors elimination of 3-day hospital stay as requirement for payment for home health services under medicare*

Assembly of Home Health Agencies.

Council of Public Health Nursing Services.

National League for Nursing.

*Favors outpatient care and UR recommendation of ECF admission as alternative to 3-day inpatient hospital requirement as a condition of payment for ECF services*

American Hospital Association.

*Favors elimination of 100-day limitation on home health services under SMI*

Myers, Robert J., former Chief Actuary, Social Security Administration.

*Favors coverage of dental care under medicare*

Prouty, Hon. Winston L., U.S. Senator.

National Association of Retired Civil Employees.

*Favors covering 200 home health visits per year under part A of medicare and no coverage under part B*

Assembly of Home Health Agencies.

Council of Public Health Nursing Services.

National League for Nursing.

*Favors coverage of homemaker services under medicare*

Community Council of Greater New York.

*Opposed coverage of eyeglasses, routine eye care, and refractive services under medicare*

American Association of Ophthalmologists.

Prouty, Hon. Winston L., U.S. Senator.

*Favors broadening Medicare to cover eyeglasses, dentures, and hearing aids*

Williams, Hon. Harrison A., Jr., U.S. Senate.

National Association of Retired Civil Employees.

*Favors coverage of preventive care and chronic illness under medicare, medicaid, and maternal child health programs*

Assembly of Home Health Agencies.

Council of Public Health Nursing Services.

National League for Nursing.

*Favors coverage of routine foot care under medicare*

American Podiatry Association.

*Favors permitting medicare payment when only occupational therapy provided homebound beneficiary*

American Occupational Therapy Association.

*Favors coverage of all outpatient services under part B with no deductible but with 20 percent coinsurance*

American Hospital Association.

*Favors eliminating "spell of illness" and providing a specific number of days of covered inpatient hospital benefits per year*

American Hospital Association.

*Favors termination of spell of illness when beneficiary is in nursing home where nursing service provided under supervision of only licensed practical nurse*

American Nursing Home Association.

*Favors elimination of lifetime reserve under medicare and providing 150 days of hospital care in each spell of illness.*

Myers, Robert J., former Chief Actuary, Social Security Administration.

*Favors elimination of the blood deductible provision*

AFL-CIO.

*Favors elimination of premium under part B, combining part A and part B*

AFL-CIO.

American Hospital Association.

Community Council of Greater New York.

National Council of Senior Citizens.

*Favors use of general revenues to finance medicare*

Williams, Hon. Harrison A., Jr., U.S. Senate.

AFL-CIO.

*Proposes that a ceiling be placed on reasonable costs as applied to covered hospital services*

Shain, Max.

*Favors amending definition of "reasonable cost" under the Social Security Act to include all monetary needs of institution in meeting community health service objectives*

American Hospital Association.

*Favors requiring physicians to receive SMI medicare payment on basis of assignment*

AFL-CIO.

*Favors contractual relationship (or fee schedules) between public health programs and providers of services*

AFL-CIO.

*Favors requiring that to participate in medicare a hospital would have to employ a medical director and pay department heads and hospital-based physicians from hospital budgets*

AFL-CIO.

*Favors stricted standards for hospitals to participate in medicare than now imposed (i.e., reliance on TCAH and State standards)*

National Legal Program of Health Problems for the Poor.

*Favors specific legislation authorizing combined part A-part B per capita payment under medicare for qualified group practice prepayment plans*

Kaiser Foundation Health Plan, Inc.

*Favors including under the Social Security Act the APA's Council on Podiatric Education as the national accrediting agency for podiatric education programs*

American Podiatry Association.

*Urges consultant podiatrist for SSA and as number of HIBAC and the Medical Assistance Advisory Council*

American Podiatry Association.

*Favors amending medicaid to include a podiatrist within the definition of a "physician"*

American Podiatry Association.



*Favors covering the services of independently practicing occupational therapists under medicare*

American Occupational Therapy Association.

*Favors covering services of all licensed practitioners under medicare*

National Association of Naturopathic Physicians.

*Favors elimination from medicare regulations of personnel standards for medical technicians and technologists*

American Medical Technologists.

*Favors judicial review of all Secretary's decisions on medicare where claim exceeds \$10,000*

American Nursing Home Association.

*Favors establishing mechanisms for providers seeking administrative relief and judicial review under title XVIII*

Federation of American Hospitals.

American Hospital Association.

*Favors establishing judicial appeals mechanism for home health agencies*

Assembly of Home Health Agencies.

Council of Public Health Nursing Services.

National League for Nursing.

*Favors modifying medicare benefit structure to encourage less use of hospitals*

American Nursing Home Association.

*Favors amending rulemaking authority of SSA to require adequate notice and opportunity for hearing*

American Nursing Home Association.

*Favors extending utilization review procedures for medicare inpatient hospital services to home health services*

Assembly of Home Health Agencies.

Council of Public Health Nursing Services.

National League for Nursing.

*Favors prospective payment to home health agencies*

Assembly of Home Health Agencies.

Council of Public Health Nursing Services.

National League for Nursing.

*Favors DHEW reliance on accredited home health agencies as advisers, et al., to medicare, medicaid, and maternal and child health programs*

Assembly of Home Health Agencies.

Council of Public Health Nursing Services.

National League for Nursing.

*Favors a comprehensive national health program for all Americans*

National Council of Senior Citizens.

Nustawn, Dr. Franklin, D.D.S.

International Ladies' Garment Workers' Association.

*Favors "Medicredit" proposal*  
American Medical Association.

*Favors assurance of State comprehensive plans under title V after special project programs expire*  
American Foundation for the Blind.

*Favors Federal-State method of financing under title V*  
American Federation for the Blind.

*Favors reference to "handicapped children" under title V rather than "crippled children"*  
American Federation for the Blind.

*Favors coverage of the services of special rehabilitation centers for the blind and disabled*  
American Federation for the Blind.

*Favors elimination of title XIX requirement to consider financial responsibility of another for a blind or disabled child*  
American Council of the Blind.

*Favors a Federal program for medically indigent blind persons*  
American Council of the Blind.

*Favors inclusion of mentally retarded under grant program of aid to the totally and permanently disabled*  
Arrington, State Senator W. Russell (Illinois).

*Favors including residents of public institutions under title XIX*  
National Association for Retarded Children.

*Favors including KF as medicaid provider*  
Illinois Department of Public Aid.

*Favors establishment of national standards for intermediate care facilities*  
National Association for Retarded Children.

*Favors clarification of definition of intermediate care facility under the Social Security Act*  
National Association for Retarded Children.

*Favors an amendment to title XIX which would give States temporary relief when faced with cutoff of Federal matching funds*  
Eagleton, Hon. Thomas F., U.S. Senator.

*Favors legislation which would rescind IRS ruling declaring that institutions which provide only outpatient services are not nonprofit hospitals for excise tax purposes*  
Community-Group Health Foundation.

*Favors IRS ruling that hospitals providing care on a nonprofit basis are eligible for IRS Code 501(C)(3) exemption for income tax purposes*  
Louisiana Hospital Association.

*Favors requiring payers under health insurance programs to report to IRS indirect payments made to physicians and other providers*  
 Treasury, Department of.

*Questions usefulness of requiring payees under health insurance programs to report to IRS indirect payments made to physicians and other providers*

National Association of Blue Shield Plans.

American Life Convention.

Health Insurance Association of America.

Life Insurance Association of America.

National Association of Independent Insurers.

American Insurance Association.

American Mutual Insurance Association.

*Favors reinstating provision enabling persons age 65 and over to deduct all medical and drug expenses for income tax*

National Association of Retired Civil Employees.

*Favors fraudizing of hospitals*

Musbaum, Dr. Franklin, D.D.S.